UNITED STATES OF AMERICA

NATIONAL TRANSPORTATION SAFETY BOARD

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Investigation of:

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NATURAL GAS DISTRIBUTION PIPELINE

LEAK AND MULTISTORY STRUCTURE
EXPLOSION IN HARLEM, NEW YORK
MARCH 12, 2014

* Docket No.: DCA-14-MP-002

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Interview of: JAMES E. LEONARD and ANTHONY W. DeVITA, JR.

New York City Office of Emergency Management 165 Cadman Plaza Brooklyn, New York

Tuesday, September 30, 2014

The above-captioned matter convened, pursuant to notice.

BEFORE: RAVI CHHATRE

Investigator-in-Charge

APPEARANCES:

RAVI CHHATRE, Investigator-in-Charge National Transportation Safety Board Washington, D.C.

KALU KELLY EMEABA, Accident Investigator National Transportation Safety Board

FRANK McCARTON, Deputy Commissioner Office of Emergency Management New York, New York (Party Representative)

LEON HEYWARD, Deputy Commissioner New York City Department of Transportation

LEONARD SINGH, Chief Engineer Gas Distribution Services Con Edison (Party Representative)

CHRIS STOLICKY, Utility Supervisor (Safety) New York State Department of Public Service (Party Representative)

SONJA ORGIAS, Assistant Counsel
New York City Fire Department
Bureau of Legal Affairs
(Representative on behalf of Chiefs Leonard and Devita)

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1 INTERVIEW

- MR. CHHATRE: Good morning. Today is Tuesday, September
- 3 30, 2014. We are currently in New York City's Office of Emergency
- 4 Management Facility located at 165 Cadman Plaza, Brooklyn, New
- 5 York. We are meeting regarding the investigation of natural gas
- 6 distribution pipeline leak and multistory structure explosion that
- 7 occurred on March 12, 2014, in Harlem, New York.
- 8 My name is Ravi Chhatre. I'm with National
- 9 Transportation Safety Board located in Washington, D.C. and I'm
- 10 Investigator-in-Charge of this accident. The NTSB investigation
- 11 number for the accident is DCA-14-MP-002.
- I would like to start by notifying everyone present in
- 13 this room that we are recording this interview and we may
- 14 transcribe it at a later date. Transcripts will be provided
- 15 directly to the interviewees for review and identifying any
- 16 typographical errors. The transcripts may be posted in NTSB's
- 17 public docket.
- 18 Also, I would also like to inform Chief Leonard and
- 19 Chief DeVita, that you are permitted to have one other person
- 20 present with you during the interview. This person is of your
- 21 choice: your supervisor, a friend, family member or, if you
- 22 choose, no one at all.
- 23 Please state for the record your full name, spelling of
- 24 your name, the organization you work for, your title, business
- 25 contact information such as building address, and whom you have

- 1 chosen to be present with you during your interview.
- 2 CHIEF LEONARD: It's James E., as in Edward, Leonard, L-
- 3 e-o-n-a-r-d. I'm a Deputy Assistant Chief in the New York City
- 4 Fire Department. My office telephone number is _____. My
- 5 e-mail is
- 6 MR. CHHATRE: And who have you chosen to be with you?
- 7 CHIEF LEONARD: Fire department legal, our attorney.
- 8 CHIEF DeVITA: Anthony W. DeVita, Jr., Deputy Chief, New
- 9 York City Fire Department; phone ; e-mail
- . Also chosen the fire department legal
- 11 representative to be present with me.
- MR. CHHATRE: Thank you much.
- Now I'd like to go around the room and have each person
- 14 introduce themselves. Please state your name, spelling of your
- 15 name, your title, organization that you represent and your
- 16 business contact information. Starting from my left.
- 17 MR. HEYWARD: Leon Heyward, H-e-y-w-a-r-d, New York City
- 18 Department of Transportation, Deputy Commissioner; phone number
- 19 ; e-mail address .
- MR. STOLICKY: Christopher Stolicky, S-t-o-l-i-c-k-y,
- 21 New York State Department of Public Service. E-mail is
- 22
- MR. McCARTON: Frank McCarton, Deputy Commissioner in
- 24 the Office of Emergency Management;
- 25 I'm the New York City party rep in the

- 1 investigation.
- 2 MR. EMEABA: Kalu Kelly Emeaba, K-a-l-u, K-e-l-l-y,
- 3 E-m-e-a-b-a, NTSB investigator. My e-mail address
- 4
- 5 MS. ORGIAS: Sonja Orgias, Assistant Counsel, New York
- 6 City Fire Department, Bureau of Legal Affairs, 9 Metro Tech
- 7 Center, Brooklyn, New York 11201; is my office
- 8 number. My e-mail is my first name,
- 9 MR. SINGH: Leonard Singh, Chief Engineer, Con Edison
- 10 Gas Operations. Con Ed's party rep on this
- 11 investigation.
- MR. CHHATRE: Thank you. What we're going to do is
- 13 we're just going to go around the table, ask questions, and I'll
- 14 begin. The typical order we'll follow is NTSB will go first, then
- 15 we'll have PHMSA, PHMSA not being here, then we'll go over to New
- 16 York City regulators, and then we'll go over to the City, and then
- 17 we'll go with Con Edison in the sequence. And if you will kindly
- 18 please, since we are conducting two together, identify yourself
- 19 when you're answering the question so the transcriber will know.
- 20 INTERVIEW OF JAMES LEONARD and ANTHONY DeVITA, JR.
- 21 MR. CHHATRE: And if you can just walk us through on the
- 22 day of the accident, what happened, how did you hear about it; you
- 23 know, kind of walk us through since we were not there for close
- 24 almost -- I wasn't there almost for a day and a half. So it will
- 25 be very helpful, just tell us what happened.

- 1 CHIEF DeVITA: Want me to start off? Okay. This will
- 2 be Anthony DeVita. It was approximately 9:30 in the morning on
- 3 March 12th, and I was sitting in the -- in my headquarters at 207
- 4 West 77th Street on the west side, monitoring our fire department
- 5 frequency, Manhattan frequency, and I heard a report coming from
- 6 the east side in the area of 116th, 118th Street and Park Avenue,
- 7 of a report of an explosion. Then that followed by our dispatcher
- 8 telling the companies -- they sent themselves out to the address
- 9 or the location of the -- where the actual explosion, the general
- 10 area. As they were proceeding in, they were getting more phone
- 11 calls and that was being transmitted over the Manhattan frequency,
- 12 my office.
- So I left the firehouse and responded to that general
- 14 location. We didn't have an address yet. And the first arriving
- 15 fire companies, Ladder 26 and Engine 58, they came upon the scene
- 16 of what eventually became two five-story dwellings that were --
- 17 that had collapsed and were on fire. They had transmitted the
- 18 appropriate radio code signals, which were a 10-60, which is in
- 19 our codes signifies a collapse, some sort of a major collapse.
- So I was responding in, monitoring our department radio,
- 21 and I was able to pick up some of the handy-talkie, our radio
- 22 frequency conversations from the units at the scene, and from my
- 23 perspective, just from the sounds of the transmissions, that there
- 24 was a very serious collapse and fire that had taken place.
- When I turned onto 116th Street from the west side, over

- 1 the horizon, I could see a large plume of smoke rising up over the
- 2 area of 116th Street and Park Avenue. We finally did verify that
- 3 that was the intersection. We still didn't have an address
- 4 because of the amount of smoke and fire and destruction.
- 5 By that time, I arrived. We established a command post.
- 6 I transmitted additional alarms to get more collapse help and fire
- 7 department units on the scene to assist with fire extinguishment.
- 8 I knew that we'd have to institute our collapse rescue plan. At
- 9 that point, I arrived. I established a command post at 116th
- 10 Street and Park Avenue under the elevated train line, and
- 11 proceeded to just start trying to get a handle on the extent of
- 12 the collapse and the fire and where my units were operating, and
- 13 to try and transmit this over to the incoming fire department
- 14 units, namely, Chief Leonard, who was responding.
- 15 So that's pretty much up till, you know. So then at
- 16 some point, minute later, I handed command over to Chief Leonard,
- 17 and then he took command and I took an operational role to take,
- 18 you know, handle the operations.
- 19 MR. CHHATRE: Going back to some of the -- fill-in the
- 20 blanks here, when you say you were monitoring the radio frequency,
- 21 who reported to you? How do you get the information?
- 22 CHIEF DeVITA: The -- we have -- our radio frequency,
- 23 each borough has its own frequency and Staten Island and the Bronx
- 24 are on one frequency, but we have a radio frequency dispatcher, a
- 25 fire dispatcher, speaks to the fire companies on a mobile radio.

- 1 Every fire company on the road has a mobile radio. So I listen to
- 2 that in my office. When I'm not on the road, I have also a radio
- 3 in the office and I can pick up on all, you know, radio -- all
- 4 types of radio traffic, whether it's minor fires, minor
- 5 emergencies or expanding incidents. And so I could hit the ground
- 6 running when I leave the firehouse; I'm aware of what's going on.
- 7 And that's basically our dispatcher talking to the fire companies
- 8 who are, you know, on the road or mobile.
- 9 And when Ladder 26 and Engine 58, who -- they're on 5th
- 10 Avenue and 112th Street. When they heard this explosion, they
- 11 transmitted to our dispatcher, which they called it in themselves
- 12 and said we heard an explosion, we see smoke, we're going to
- 13 respond. And that's where I was listening in. So I knew that
- 14 something was -- it was -- it sounded like it was going to be an
- 15 expanding type incident or emergency.
- MR. CHHATRE: So it wasn't like 911 call?
- 17 CHIEF DeVITA: This one, this one, as far as I know,
- 18 didn't. It came -- our fire department units heard it and they
- 19 self-dispatched. They didn't have to call 911. They bypassed
- 20 that and they went right -- took it in themselves and notified our
- 21 dispatcher. And then 911 calls I'm sure ensued soon thereafter
- 22 because multiple, multiple calls were coming from the local
- 23 residents that there was a collapse and a fire.
- MR. CHHATRE: When you say you were listening to
- 25 dispatch, you're talking about your dispatcher's conversation

- 1 between the different units?
- 2 CHIEF DeVITA: Correct. Correct.
- MR. CHHATRE: And when 911 calls, does it come through
- 4 your dispatcher? How does that process work?
- 5 CHIEF DeVITA: There is -- 911 comes into Metro Tech,
- 6 into -- it's across the street from 9. What's the address?
- 7 UNIDENTIFIED SPEAKER: 11.
- 8 CHIEF DeVITA: 11, thank you. 11 Metro Tech is the 911
- 9 receive center NYPD, and we have our resources in there also, fire
- 10 department dispatchers and 911 dispatchers. The calls come into
- 11 -- that come into 911 go to 911 dispatchers, and then anything
- 12 related to fire usually goes right to -- they patch through to the
- 13 fire dispatchers, and they add more information. So there's an
- 14 information gathering from 911 dispatchers and then it makes its
- 15 way to the fire dispatchers, in the same giant floor but across,
- 16 like separate, but they're all linked together.
- 17 MR. CHHATRE: So just to clarify, 911 -- if I call 911,
- 18 and 911 calls fire department, Metro Tech dispatcher and --
- 19 CHIEF DeVITA: More or less, yes.
- 20 MR. CHHATRE: And then the Metro Tech dispatcher will
- 21 broadcast it on your -- on all frequencies or just your frequency?
- 22 CHIEF DeVITA: Right. Well, yeah, we don't really have
- 23 -- we have the capability to monitor the police frequencies but
- 24 it's on a different channel. So we're more concerned with our
- 25 Manhattan fire radio.

- 1 MR. CHHATRE: Okay.
- 2 CHIEF DeVITA: If we had to, we could switch, but we're
- 3 monitoring Manhattan. So all those calls that come into 911, we
- 4 don't hear them. They're just -- they just sort of get patched
- 5 through to our dispatcher.
- 6 MR. CHHATRE: 911 is managed by the police department?
- 7 CHIEF DeVITA: Yes.
- 8 CHIEF LEONARD: Can I just clarify something --
- 9 MR. CHHATRE: Sure.
- 10 CHIEF LEONARD: -- if I may? The 911 system, the fire
- 11 alarm dispatcher will be seeing they're getting multiple calls on
- 12 this type of -- I would have to go back and look on how many
- 13 calls, but they would see multiple calls coming in for that, that
- 14 job.
- MR. CHHATRE: Right.
- 16 CHIEF LEONARD: So people calling 911.
- 17 MR. CHHATRE: Yeah, so many people call 911.
- 18 CHIEF LEONARD: Right. It's patched, right -- it's
- 19 almost an instantaneous patch. The NYPD call receiver gets the
- 20 information and says it's a fire and then transfers that
- 21 particular call to the fire department dispatcher, just to clarify
- 22 that.
- MR. CHHATRE: Okay. It's almost like instant --
- 24 CHIEF LEONARD: Right.
- MR. CHHATRE: -- instantaneously.

- 1 CHIEF LEONARD: They say it's a fire, they just -- they
- 2 take the information --
- 3 MR. CHHATRE: Okay.
- 4 CHIEF LEONARD: -- and they transfer the call to the
- 5 fire department.
- 6 MR. CHHATRE: Okay. Do you recall what time you were at
- 7 the scene?
- 8 CHIEF DeVITA: Okay. This is DeVita again. Yeah, I
- 9 would say somewhere around -- right after 9:30 in the morning. I
- 10 don't have the exact time of arrival, but 9:30, 9:40.
- MR. CHHATRE: Within minutes?
- 12 CHIEF DeVITA: Yes, minutes, yes.
- MR. CHHATRE: Can you describe the scene? What I'm
- 14 really trying to find out is when you arrived, did you see any
- 15 hole on the street with the water flowing? I mean, if you can
- 16 describe the accident scene for me.
- 17 CHIEF DeVITA: No. Upon arrival, there was heavy smoke.
- 18 There was heavy fire coming from the footprint or the remains of
- 19 what -- at this time I wasn't positive. I thought maybe we had
- 20 one building. I wasn't sure if it was two buildings. It was
- 21 difficult to determine based on the amount of devastation that was
- 22 present. But what I saw was smoke, basically engulfing the whole
- 23 area, making visibility difficult, with fire, a heavy fire
- 24 condition, from my perspective on the front side, on the Park
- 25 Avenue side of the structure. I couldn't see all the way to the

- 1 back because of the visibility but I did see heavy fire condition
- 2 on the front.
- 3 There was many feet of, maybe 5, 5 feet deep, maybe up
- 4 to the top of cars, of bricks and structural members in the middle
- 5 of the street, pushed out underneath the elevated line. There
- 6 were buildings around the surrounding -- surrounding buildings
- 7 that had broken windows and structural damage. It was a chaotic
- 8 scene. But there was no obvious water leak. There was no obvious
- 9 hole in the street. The street was covered with, like I said, the
- 10 debris and the building that had blown out. So there was nothing
- 11 visible as far as the water condition or structural damage to the
- 12 street at that time.
- MR. CHHATRE: Did you, DeVita, how close could you go up
- 14 to the ground zero?
- 15 CHIEF DeVITA: How close? We -- probably the middle of
- 16 the street was where the -- where Chief Gells, who was the first
- 17 arriving -- he was the incident commander. And so when I arrived,
- 18 he was standing on top of this pile in which was the middle of the
- 19 southbound lanes of Park Avenue. So, you know, what is that, from
- 20 the middle of the street to the building line, you know, 20 feet
- 21 away.
- MR. CHHATRE: Okay. He was that close.
- 23 CHIEF DeVITA: Yeah, right.
- 24 MR. CHHATRE: On Park Avenue itself?
- 25 CHIEF DeVITA: Right. Right in the middle of Park

- 1 Avenue on top of a pile of bricks and timbers and, like I said,
- 2 there were cars all over. But maybe 20 feet away, something like
- 3 that.
- 4 MR. CHHATRE: Can you walk us through what actions were
- 5 taken then once you arrived?
- 6 CHIEF DeVITA: Okay. Once I arrived, like I said, we
- 7 announced the location of command post which is for the
- 8 information of our incoming fire department units, our incoming
- 9 staff and incoming agencies, other city agencies. So everybody
- 10 forms up in the same area and it -- you know, make sure the
- 11 incident command system is -- it operates and is put into effect
- 12 correctly and all the heads of agencies come.
- So we announced the command post. I ensured we had a
- 14 staging area set up for our units that were responding on
- 15 additional alarms because I, you know, I felt with that amount of
- 16 devastation, I didn't want too many people coming in until we got
- 17 a good idea. We had enough units for the initial search and
- 18 investigation. I just kept other units at a staging area until we
- 19 knew how much more of a commitment we needed from units.
- 20 And at that point I made contact with Chief Gells from
- 21 the 12th battalion and I got a preliminary from him, what his
- 22 actions were to that point, what had been searched. We had a
- 23 building, I guess 1642, on the south side that was standing but
- 24 had sustained heavy structural damage. I wanted to make sure that
- 25 was being searched within the limits of safety due to the amount

- 1 of fire and the structural, and so we were in the process of
- 2 searching that. And I had to get an idea where all my fire
- 3 companies were operating for accountability purposes and safety.
- 4 So in this brief preliminary with Chief Gells, I asked him where
- 5 all the companies were operating, where our other -- we had
- 6 battalions operating on the 1642 side. We had companies operating
- 7 in the rear, behind the collapsed area, and then in the multiple
- 8 dwelling on 117th and Park, that corner.
- 9 So my job was to make sure I knew where everybody was,
- 10 establish sectors, sector each area off, so I would just be
- 11 speaking to one commander in each sector to make communications a
- 12 more efficient link to each of the operational areas that we
- 13 established. And from that point, I had to set up a radio command
- 14 channel so I could just speak to the commanders. There's a lot of
- 15 very chaotic scene -- a lot of radio traffic as far as searches
- 16 and amount of fire and stretching of hose lines and raising
- 17 ladders. There was a lot of tactical radio traffic. We
- 18 established or I established a command channel so I just spoke to
- 19 the chiefs in each of these sectors I just spoke about. So it was
- 20 just a one-on-one, and then they spoke to their fire companies in
- 21 their area of responsibility. So --
- 22 And then at that point, we just, you know, made sure the
- 23 searches were going properly, the hose lines were being stretched
- 24 to the proper location, members were operating safely, and, you
- 25 know, of course, the whole time I'm monitoring the tactical

- 1 frequency and the command frequency for any information I would
- 2 need to, you know, more effectively run the operation.
- MR. CHHATRE: When you say establish sectors, is that
- 4 like a standard practice for the fire department? I mean, I'm
- 5 reading a lot of interviews and somebody in Sector 3 and Sector 4
- 6 -- I want to understand how you do that.
- 7 CHIEF DeVITA: Yes. It's -- we establish the sectors
- 8 for command and control. I don't have to speak to -- if I have
- 9 three engineer companies and two ladder companies on the scene,
- 10 instead of them all trying to get information to me, I have a
- 11 chief who is in charge of that sector. Let's see, a geographic
- 12 sector in this case, in this operation would be 1642 and anything
- 13 on that corner, on that southwest corner of 116th and Park. I put
- 14 a chief in charge of that sector with his three engines and two
- 15 ladders and whatever else he's operating with, and he speaks to me
- 16 and instead of having five companies trying to speak to me. So
- 17 that's the benefit of sectors. I have somebody in control of it,
- 18 the communications become easier and more effective, and then I
- 19 just -- and he takes that and just reports back to me on progress
- 20 in his area of responsibility.
- MR. CHHATRE: Well, on this map here, and this is really
- 22 Frank's map, where was the first command post established? Can
- 23 you just mark that for me?
- 24 CHIEF DeVITA: It is -- I think it's -- I think your
- 25 hand is on it right now.

- 1 MR. CHHATRE: Okay.
- 2 CHIEF DeVITA: It's right there, that little box with
- 3 the -- that's it.
- 4 MR. CHHATRE: This one?
- 5 CHIEF DeVITA: No, no, actually it was closer to --
- 6 MR. CHHATRE: Should I give the map to you?
- 7 CHIEF DeVITA: No, that's all right. It was right
- 8 there.
- 9 MR. CHHATRE: Right here.
- 10 CHIEF DeVITA: Just right -- sort of under the L, a
- 11 little further east, like just under --
- MR. CHHATRE: On this side?
- 13 CHIEF DeVITA: Yeah, it's right about there.
- 14 CHIEF LEONARD: It was underneath the L.
- 15 CHIEF DeVITA: Yeah, it was underneath. Right --
- 16 MR. CHHATRE: Underneath the railroad?
- 17 CHIEF DeVITA: Right.
- 18 CHIEF LEONARD: This is Chief Leonard. I moved the
- 19 command post back under the L for force protection, and the
- 20 command post would be --
- MR. CHHATRE: Right here.
- 22 CHIEF LEONARD: -- would be protected by the overhead
- 23 structure.
- MR. CHHATRE: Okay. So it was underneath the
- 25 railroad tracks here --

- 1 CHIEF LEONARD: Yes.
- 2 MR. CHHATRE: -- someplace. Okay. Somewhere in here,
- 3 you think?
- 4 CHIEF DeVITA: Yes.
- 5 MR. CHHATRE: So the sector will not necessarily means
- 6 the four sections or four quadrants? They can --
- 7 CHIEF DeVITA: Right. You can call it quadrants,
- 8 sectors. Basically you're just dividing up like --
- 9 MR. CHHATRE: Okay.
- 10 CHIEF DeVITA: -- a clockwise, you know.
- 11 CHIEF LEONARD: Let me talk about the -- continuing on,
- 12 but do you want me to talk about sectors?
- MR. CHHATRE: Okay.
- 14 CHIEF LEONARD: We had the change of command. You want
- 15 me to talk on --
- 16 MR. CHHATRE: Yeah, go ahead. Go ahead, sir.
- 17 CHIEF LEONARD: All right. I was the -- I'm normally
- 18 assigned as the Brooklyn borough commander, but on that day I was
- 19 also covering the Borough of Manhattan, and I was notified by our
- 20 fire department operations center of a major collapse in
- 21 Manhattan. So I started out with them first. One of the first
- 22 things, I had communications with my -- with the fire dispatcher
- 23 by landline. I had them know location of Metro North to be sure
- 24 that all train traffic was shut down. All right. Coming in, I
- 25 want to know the location of the incident command post, which was

- 1 given to me.
- When I arrived, it was very chaotic. I had spoken to
- 3 the police commanding officer of emergency service, a Chief
- 4 Giordano, just tell him that -- let me get a handle. We've got
- 5 the incident command post set up, let me get a handle on what's
- 6 going on.
- 7 At that point I met up with Chief DeVita, met up with
- 8 Chief DeVita and Chief Gells, and we had a discussion about
- 9 transition of command. Basically, in others words, what had
- 10 happened, what was there, what did we know, where our operators --
- 11 where our units were operating, any potential people trapped or
- 12 whatever.
- So at that point I took command. Myself and
- 14 Chief DeVita came back to where we were setting up the command
- 15 board. We allowed Chief Gells to run the overall operation at
- 16 that point. We had a second alarm assignment on the scene.
- 17 At that point, we -- there was a couple things we --
- 18 simultaneously going on. Firefighting operations were going on.
- 19 The department was also instituting a collapse rescue plan at that
- 20 point. But as the incident commander, it's my job to set up as
- 21 this is a single command under SIMS, a single command incident,
- 22 with the FDNY as the incident commander.
- 23 At that point we're going to set up our command board
- 24 and we're going to sector, sector this area. Sectors can be done
- 25 geographically. That way we know what resources we have in that

- 1 sector. It will prevent -- it gives us good communications. It
- 2 reduces our span of control to roughly 1:5. We make sure that we
- 3 have a sector supervisor in that area.
- 4 So initially we set up four sectors. Sector number 1
- 5 was the front of the building. Sector number 2 was the two
- 6 buildings going to 116th Street. Section 3 was the rear of the
- 7 building, and Sector 4 was the building to the right going to that
- 8 corner.
- 9 With discussion, we established the command channel so
- 10 we had good communications. We had good sector supervision. We
- 11 had adequate resources on the scene. And we also had a discussion
- 12 with the chief of rescue services and we decided at the incident
- 13 command to establish a rescue group, sector groups, and in that
- 14 group, we had a rescue company, a squad company, a hazmat company
- 15 and two special operations companies. They were to operate on the
- 16 pile. In other words, the hazmat units were for meter turn or
- 17 monitoring because at this time we did not know what caused this
- 18 explosion. In other words, it was quite an explosion, and this
- 19 day we just did not know. So we metered for any chemicals. In
- 20 other words, all the various force protection things that we're
- 21 going to do.
- 22 So at that point we had four sectors established and we
- 23 had a rescue operations group that was instituting our collapse
- 24 rescue plan. There was an active rescue going on in the rear of
- 25 the pile, where we eventually removed, I think, one or two people

- 1 out of there.
- 2 CHIEF DeVITA: Yes.
- 3 CHIEF LEONARD: Also made, you know, contact, we
- 4 established the medical branch with our emergency medical service
- 5 people with that.
- At that point we also started to realize that there was
- 7 damage to buildings on the south side of 116th Street and there
- 8 was also damage to buildings on the east side of Park Avenue. At
- 9 that point we had an alarm assignment of three engines, two trucks
- 10 and battalion chief at the staging area. We brought them up to
- 11 the staging area and we established a fifth sector, which was --
- 12 we named it the East 116th Street South Sector, which was
- 13 responsible for 116th Street on the south side, and the north side
- 14 -- I'm sorry, and the east side of Park Avenue. They were given
- 15 the assignment of search and evacuation of all those buildings.
- 16 We also had consultation with NYPD and the MTA police,
- 17 and it was determined at that time, because we knew we had debris
- 18 on the railroad tracks, that we would allow the NYPD and the MTA
- 19 police to search that area on the railroad tracks, just because it
- 20 was an area that we could -- didn't need to commit people to.
- 21 They're more experienced with their own railroad, and they did
- 22 that both for life and for evidence collection with that.
- So we basically within those first couple minutes, we
- 24 structured this incident to, in other words, understand the
- 25 incident command, understand the protocols under SIMS in the City

- 1 of New York.
- 2 MR. CHHATRE: I just want to make sure. So your Sector
- 3 1 will be the front?
- 4 CHIEF LEONARD: Yeah, that's 1.
- 5 MR. CHHATRE: That's number 1.
- 6 CHIEF LEONARD: Yeah.
- 7 MR. CHHATRE: Then number 3 is --
- 8 CHIEF LEONARD: Three is the rear of the building.
- 9 MR. CHHATRE: -- on the back, right?
- 10 CHIEF LEONARD: Right.
- MR. CHHATRE: And then number 2 was right here?
- 12 CHIEF LEONARD: The left. In other words, this whole,
- 13 this whole -- these two buildings right here --
- MR. CHHATRE: Will be number 2?
- 15 CHIEF LEONARD: -- this is Sector number 2.
- MR. CHHATRE: Okay.
- 17 CHIEF LEONARD: And then this whole, this whole sector
- 18 here is 4.
- MR. CHHATRE: Number 4.
- 20 CHIEF LEONARD: And then the rescue, and then the rescue
- 21 group operated on the pile.
- MR. CHHATRE: Rescue on the pile itself?
- 23 CHIEF LEONARD: On the pile itself.
- MR. CHHATRE: That would be rescue group.
- 25 CHIEF LEONARD: That was the rescue group.

- 1 MR. CHHATRE: Okay. And the fifth one was established
- 2 on the east side of 116th?
- 3 CHIEF LEONARD: With this into here.
- 4 MR. CHHATRE: Okay, this all was number 5?
- 5 CHIEF LEONARD: Yes, sir.
- 6 MR. CHHATRE: Okay.
- 7 CHIEF LEONARD: Now each group will have a sector
- 8 supervisor. Each group will be told what radio channel to be on.
- 9 They're all on our primary command.
- MR. CHHATRE: Okay.
- 11 CHIEF LEONARD: So we have -- in other words, we have --
- 12 we actually have probably -- we have primary tactical that our
- 13 units are on. We have the fire department dispatch radio that
- 14 we're on. We also have primary command channel that we're on, and
- 15 also EMS units are also operating on their own citywide frequency,
- 16 that the EMS units are operating on.
- 17 MR. CHHATRE: Earlier you said you called to stop the
- 18 rail traffic?
- 19 CHIEF LEONARD: I called my -- I called the Manhattan
- 20 dispatcher.
- MR. CHHATRE: Okay.
- 22 CHIEF LEONARD: Manhattan supervised dispatcher. And
- 23 that was also put out on the radio to make sure train traffic on
- 24 Metro North was stopped.
- MR. CHHATRE: Okay. They called Metro North to stop the

- 1 traffic?
- 2 CHIEF LEONARD: Right. There's standard procedures how
- 3 to stop -- there's standard notification procedures that the fire
- 4 department has with the railroads to make these notifications.
- 5 MR. CHHATRE: Okay. These are all standard protocol?
- 6 CHIEF LEONARD: All standard protocols in place.
- 7 MR. CHHATRE: So you also mentioned the collapse rescue
- 8 plan. So that's also a pretty standard protocol?
- 9 CHIEF LEONARD: We have, we have a document on a
- 10 collapse rescue plan. In short, it's a five-step plan. It's
- 11 reconnaissance of the collapsed area. In other words, then we
- 12 will remove people right on the surface. We will -- the third
- 13 step will be we will tunnel into areas or examine voids. The
- 14 fourth step will be selected debris removal, and the fifth step
- 15 would be general debris removal. All with -- these are all life
- 16 safety operations.
- 17 MR. CHHATRE: Okay. I guess you guys used the term of,
- 18 earlier, the fire engine and ladder. Can you --
- 19 CHIEF LEONARD: All right. Well, there's two -- there's
- 20 a couple different types of units. Engine companies are the
- 21 pumpers as you see, in plain speak. The engine company has two
- 22 basic duties. One of them is the extinguishment of fire. The
- 23 second major duty is they are the primary emergency medical
- 24 service responders. They're certified responders. So -- but most
- 25 of these engines were for fire extinguishment that day.

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1 MR. CHHATRE: Okay.
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- 2 CHIEF LEONARD: The second, the second type of apparatus
- 3 we have is a ladder company. You'll see either they have a --
- 4 their type of apparatus is either a 100-foot aerial ladder or a
- 5 75- or 95-foot bucket type of truck.
- 6 MR. CHHATRE: Okay.
- 7 CHIEF LEONARD: All right. Their primary mission is
- 8 search and rescue. Force -- their primary mission is search and
- 9 rescue.
- 10 All right. We also have -- you know, in other words, we
- 11 have squad companies, which are engine companies with enhanced
- 12 training and capabilities, especially in the hazmat area. We also
- 13 have rescue companies; there's only five of them in the city. The
- 14 firefighters are much higher trained and they are taught to
- 15 operate in -- they have the ability to tunnel; they have the
- 16 ability to shore; they have extensive collapse experience with
- 17 that. But the primary -- in other words, in the City of New York,
- 18 there's 197 engine companies and there's a 143 ladder companies.
- MR. CHHATRE: 197, you say?
- 20 CHIEF LEONARD: 197 alone, 197 engine companies.
- MR. CHHATRE: And how many ladder companies?
- 22 CHIEF LEONARD: 143 ladder companies.
- MR. CHHATRE: And that's for the entire City of New
- 24 York?
- 25 CHIEF LEONARD: That covers the entire five boroughs,

- 1 yes.
- 2 MR. CHHATRE: Okay. Chief, do you recall approximately
- 3 what time you arrived on the scene?
- 4 CHIEF LEONARD: It was probably close to 9:50,
- 5 approximately that time.
- 6 MR. CHHATRE: And did you see any water, any hole --
- 7 CHIEF LEONARD: Not at all. I saw exactly what
- 8 Chief DeVita had mentioned. We had, you know, heavy smoke
- 9 condition, heavy fire condition, massive amount of debris on the
- 10 street especially in front of the building. Most of the entire
- 11 street was totally covered in debris a few feet high, even
- 12 possibly even more. There had been a fence that we wound up --
- 13 there was a fence right along here that we wound up cutting, but
- 14 the debris was right up into the fence.
- 15 MR. CHHATRE: But I think there was some kind of a -- I
- 16 remember some like 4-H Club car there, some like plants and
- 17 chickens or something like that in that area.
- 18 CHIEF LEONARD: No, well, it was just an area -- what it
- 19 did was it protected the -- I guess there was a parking lot -- I
- 20 think there was parking there, but it was just the area underneath
- 21 the L.
- MR. CHHATRE: Okay.
- 23 CHIEF LEONARD: But there was, but the debris was right
- 24 up into the -- right into the street.
- 25 MR. CHHATRE: Could you drive on Park Avenue in front of

- 1 the street?
- 2 CHIEF LEONARD: No, it was totally blocked.
- 3 MR. CHHATRE: Totally blocked. So nobody --
- 4 CHIEF LEONARD: Totally blocked, could not drive on it.
- 5 UNIDENTIFIED SPEAKER: Are you talking about a fence in
- 6 front of 1644 or the fence --
- 7 CHIEF LEONARD: No, it's the fence underneath the L.
- 8 UNIDENTIFIED SPEAKER: -- underneath the L?
- 9 MR. CHHATRE: Under the L.
- 10 CHIEF LEONARD: Under the L.
- MR. CHHATRE: And I have a couple of questions, I'll
- 12 visit those at the very tail end, to understand the protocols, but
- 13 other than that --
- 14 CHIEF LEONARD: Yeah.
- 15 MR. CHHATRE: -- I'll pass it onto Kelly.
- 16 MR. EMEABA: Good morning once again. I have a guick
- 17 question to Mr. DeVita. Are you with Engine 58 and Ladder 26?
- 18 CHIEF DeVITA: No, no. I'm with Division 3, which is
- 19 located on West 77th and Broadway. Engine 58 and Ladder 26 are
- 20 two units at -- under my command, but they operate out of the east
- 21 side on 5th Avenue and 112th Street.
- MR. EMEABA: Okay. From what you mentioned earlier, you
- 23 were the first people to arrive on site.
- 24 CHIEF DeVITA: Engine 58 and Ladder 26 were the first
- 25 two units, one engine company and one ladder company, to arrive.

- 1 And then I arrived minutes later, maybe 10 minutes later.
- 2 MR. EMEABA: Okay. Were you able to interview those
- 3 Ladder 26 and Engine 58 people that arrived first?
- 4 CHIEF DeVITA: Can you repeat that?
- 5 MR. EMEABA: Did you talk to -- have you been able to
- 6 speak with those who were the occupants --
- 7 CHIEF DeVITA: Oh, since --
- 8 MR. EMEABA: -- of Engine 58?
- 9 CHIEF DeVITA: -- or that day? Since the operation?
- 10 MR. EMEABA: Since the incident, yes. Since they got
- 11 there before you.
- 12 CHIEF DeVITA: On that morning or just after the
- 13 operation, critiquing it?
- MR. EMEABA: After the incident.
- 15 CHIEF DeVITA: Oh, after.
- MR. EMEABA: Or, even that morning.
- 17 CHIEF DeVITA: Yes. Well -- right. Upon arrival, they
- 18 were heavily engaged in their operations. They at that point were
- 19 reporting into Chief Gells in the 12th Battalion, and Chief Gells,
- 20 in fact, was reporting to me. So I was -- I knew what they were
- 21 doing but I wasn't talking to them directly. That's the command
- 22 channel Chief Leonard referred to. I was talking to Chief Gells
- 23 and he was talking to 58 and 26 and a lot of other units on a
- 24 tactical channel. So I knew what they were doing but I wasn't
- 25 having personal conversations with them. They were heavily

- 1 engaged in searching and fire extinguishment.
- 2 Since the collapse and explosion, yes, I have, I have
- 3 spoken to them --
- 4 MR. EMEABA: Okay. You did?
- 5 CHIEF DeVITA: -- about the operation, yes.
- 6 MR. EMEABA: Going back a little bit, even before the
- 7 arrival to the site. I'm talking about the minutes of
- 8 communication between your people, the assistant men that about
- 9 9:30 a.m. or 9:30 hours, Engine 58 and Ladder 26, transmitted a
- 10 verbal alarm to the dispatch. Can you explain more what does that
- 11 mean? How does the verbal alarm comes and how was it done?
- 12 CHIEF DeVITA: A verbal alarm is an alarm that comes
- 13 technically within a couple of blocks of your firehouse in any
- 14 direction. If someone comes to the firehouse and knocks on the
- 15 door and says I have a medical emergency, I have a fire, any kind
- 16 of -- anything that would require a fire department response,
- 17 would be considered a verbal if it's reported to the firehouse.
- 18 CHIEF LEONARD: Let me clarify this. Chief Leonard
- 19 speaking. Normally under normal circumstances, somebody calls the
- 20 fire department or calls 911, and through our procedures, we get
- 21 dispatched. A verbal alarm is when we are actually reporting, we
- 22 see a fire, we see an accident, or somebody comes to quarters and
- 23 we initiate the process through our dispatchers from us. Do you
- 24 follow what I'm saying is? In other words, somebody hasn't called
- 25 911 and it came to us. We either saw it, heard it, or somebody

- 1 told us about it, and we call our dispatcher and say, listen, we
- 2 just had a fire happen in front of quarters, and now the
- 3 notification process goes the other way, and they will send
- 4 appropriate resources to that.
- 5 MR. EMEABA: Okay.
- 6 CHIEF LEONARD: So if we're driving down the street and
- 7 we see something, it's called a verbal alarm.
- 8 MR. EMEABA: Okay. So in this instance, within the 9:30
- 9 hours, how was this verbal alarm received or how was it generated?
- 10 CHIEF LEONARD: Well, from my understanding is they
- 11 heard it at first.
- MR. EMEABA: Yes.
- 13 CHIEF LEONARD: They actually heard the explosion and
- 14 started out the door as soon as they heard the explosion, and then
- 15 subsequently they realized where it was, they're going in that
- 16 direction and, in other words, it becomes obvious where this
- 17 incident is, the incident's at 116th Street and Park Avenue.
- 18 MR. EMEABA: Okay. And, Chief DeVita, you mentioned you
- 19 arrived just a few minutes after the Engine 58 and Ladder 26 got
- 20 on site. You did establish the incident command?
- 21 CHIEF DeVITA: Yes.
- 22 MR. EMEABA: Okay. From the time you established the
- 23 incident command, did you ever have opportunity of going to the
- 24 site itself, the actual location that the explosion occurred?
- 25 CHIEF DeVITA: Was I at that site before --

- 1 MR. EMEABA: Yes.
- 2 CHIEF DeVITA: -- that day?
- 3 MR. EMEABA: No. After you arrived to site, you
- 4 established the incident command, correct?
- 5 CHIEF DeVITA: Yes.
- 6 MR. EMEABA: From what you mentioned earlier.
- 7 CHIEF DeVITA: Yes.
- 8 MR. EMEABA: From the time you established the incident
- 9 command, can you remember leaving the incident command to go to
- 10 the site of the incident, the actual front?
- 11 CHIEF DeVITA: Yes. Oh, yes. It wasn't that far away.
- 12 The intersection was the command post, underneath the elevated
- 13 line, and the buildings were within -- or the remains of the
- 14 buildings were in view, and it wasn't a fair walk to go from the
- 15 command post to the operations area.
- MR. EMEABA: Okay.
- 17 CHIEF DeVITA: Yes.
- 18 MR. EMEABA: Prior to your establishing the command post
- 19 or incident command post, the Engine 58 people and the Ladder 26
- 20 people that arrived before you, can you give us a little bit of
- 21 narrative what they were doing already before your arrival?
- 22 CHIEF LEONARD: Let me, let me just say what's going on,
- 23 Chief Leonard. It's the policy of the New York City Fire
- 24 Department that we operate under the incident command system. The
- 25 first arriving unit establishes incident command, all right, and

- 1 as each superior officer arrives, transition the -- command is
- 2 transitioned to that next level of command. We also have
- 3 extensive protocols that we don't show up at every fire and say,
- 4 hey, what are we going to do? They have standard operating
- 5 procedures what -- every engine, every ladder company, has
- 6 standard operating procedures of what they need to do.
- 7 And when they show up, that 58 Engine -- actually
- 8 there's video of them. Their first job was to hook up to a --
- 9 hook their engine up to a hydrant, get water in the line and begin
- 10 firefighting operations. The ladder companies have specific areas
- 11 of responsibility to search and rescue. This is all
- 12 predetermined. It's all standard operating procedures. And the
- 13 first battalion chief on the scene is going to ensure that those
- 14 -- whether he has sufficient resources on the scene or the
- 15 standard procedures being implemented, do we need additional
- 16 resources. Once -- which he did, that we needed additional
- 17 resources. Now that generates a response of a next level of
- 18 command, which is now the deputy chief.
- The deputy chief comes in and he has standard operating
- 20 procedures about what level of command, what he needs to do, and
- 21 he evaluates, does he have sufficient resources on the scene; what
- 22 is going on; is the incident command system being implemented as
- 23 per department procedures? At that point it expands to such a
- 24 level that it requires the response of a staff chief, which I am,
- 25 and then I come in and I take it, eventually relieved by the chief

- 1 of operations, chief of department.
- 2 So this is all standard operating procedures. It's all
- 3 well documented in our books that companies know what to do when
- 4 they get there. So those units were complying with standard
- 5 operating procedures of the New York City Fire Department when
- 6 they arrived on the scene. So command was established right away,
- 7 and then it just transitions to where we need to be.
- 8 MR. EMEABA: Okay. So -- and I wanted to hear that in
- 9 -- based on what you said, he did not establish the command post.
- 10 It was already established and transferred over to him?
- 11 CHIEF LEONARD: What Chief DeVita does, because under
- 12 our standard procedures, usually the command post -- in other
- 13 words, when he says establishes a command post, we have a visible
- 14 board which is given to deputy chiefs that -- with a tent that we
- 15 can visibly, and it gets to a point that we need to write down
- 16 what we're doing. So actually the command post is the location of
- 17 that first battalion chief.
- 18 The command post subsequently was moved where we
- 19 established the command board, with EMS's command board, and that
- 20 became the command post for the interagency city command post
- 21 where now we physically put that board up. We have a board that
- 22 we can track with actually much like an aircraft carrier, where
- 23 they have tabs with numbers of every unit, and we put them -- we
- 24 draw a picture and we put the unit there. So we can look and we
- 25 can say 58 Engine is at this position right here.

- 1 MR. EMEABA: Okay. Thank you. I have a question for
- 2 Mr. DeVita. You mentioned there was poor visibility, and the
- 3 roadway is covered -- which is Park Avenue, more or less, or
- 4 everywhere covered with bricks. How was the visibility's
- 5 condition; how do you think in any form did it affect your Engine
- 6 58 and Ladder 26 personnel who was actually fighting the fire?
- 7 CHIEF DeVITA: Well, it goes back to -- this is Chief
- 8 DeVita. It goes back to what Chief Leonard just said about
- 9 standard operating procedures. We have -- we're confronted with
- 10 the collapse of the two buildings and there was fire. There was
- 11 reduced visibility due to the smoke. The engine company hooks up
- 12 to a hydrant for -- to secure a water source. The ladder
- 13 companies begin their search and rescue, and that would be if the
- 14 visibility was great or the visibility is poor, it's just part of
- 15 the initial steps we take. And then as we spend more time at the
- 16 scene, we start to assign companies to areas we can't see that
- 17 well from our vantage point, whether it be the number 2 sector on
- 18 116th Street or the buildings in the rear or on the fourth sector
- 19 on 117th and Park.
- So we would have done similar operations regardless of
- 21 the amount of visibility if there was a fire present. If it was
- 22 great visibility or poor visibility, we would still institute our
- 23 standard procedures for fire with a collapse and structural damage
- 24 throughout the site.
- MR. EMEABA: Okay. But in this case, you mentioned

- 1 there was poor visibility, correct?
- 2 CHIEF DeVITA: Poor, yes.
- 3 MR. EMEABA: Okay. So do you think or based on your
- 4 discussion with your personnel that was actually out there on the
- 5 fire, fighting the fire, were they able to tell you what they saw
- 6 close to this vicinity, which is property 1642, 1644, inasmuch as
- 7 you had bricks all over the place, what did they see, based on
- 8 your discussion with them? Did you discuss with them?
- 9 CHIEF DeVITA: The first arriving chief, Chief Gells,
- 10 you're speaking of I guess?
- MR. EMEABA: Um-hum. Yes.
- 12 CHIEF DeVITA: We discussed -- yes, we discussed all of
- 13 that, the attack on the fire, the progress of that, where he had
- 14 his resources placed around the perimeter and what their
- 15 operations were, the status of their search, searches for victims,
- 16 and the status of the hose line placement and operations. So,
- 17 yes, we had that conversation.
- 18 MR. EMEABA: Okay. And you did mention that you did not
- 19 see evidence of water on the roadway and so on and so forth?
- 20 CHIEF DeVITA: Not at that time. Not at that time, no.
- 21 MR. EMEABA: Those individuals that arrived there first,
- 22 when close to the fire or the buildings, did they say the same
- 23 thing, they did not see water or whatever on the roadway?
- 24 CHIEF DeVITA: I can't speak for them, but I would say
- 25 that based on what I saw on arrival, I would guess that they had

- 1 the same view I had, but I can't speak for them on that.
- MR. EMEABA: Okay. And that goes, you know, leads me
- 3 back again. When you arrived, did you go straight in front of
- 4 these properties or were you at the command post?
- 5 CHIEF DeVITA: I went straight to the front of the
- 6 building, and I walked over the pile of debris to do a face-to-
- 7 face with Chief Gells who was standing in the middle of the street
- 8 on top of the debris pile. That's where my -- that was my first
- 9 conversation with anybody at the time at the scene. But I did
- 10 have to go -- I did come from the 116th and Park intersection to
- 11 get to him.
- MR. EMEABA: Okay. So how close can you say you were to
- 13 1642?
- 14 CHIEF DeVITA: From the middle of the street to the
- 15 curb, whatever that distance is, and -- as I guessed before, 20
- 16 feet or it could have been 15; it could have been 25, but it was
- 17 from -- the distance from the middle of the street to the front of
- 18 the building, whatever that is.
- MR. EMEABA: Uh-huh. Okay.
- 20 CHIEF DeVITA: So pretty, you know, close. Close.
- 21 MR. EMEABA: And you mentioned that you had multiple
- 22 activities, roles you had to play; you had to move around, check
- 23 on the individuals at different sectors. Do you think the
- 24 multiple role you were involved in did not allow you to take a
- 25 closer examination of the environment?

- 1 CHIEF DeVITA: Say that again. What kind of role?
- 2 MR. EMEABA: You mentioned you had multiple roles.
- 3 CHIEF DeVITA: Multiple, multiple.
- 4 MR. EMEABA: Which is visiting the other sectors that
- 5 were set up.
- 6 CHIEF DeVITA: Yeah, not visiting. It was all done, it
- 7 was all done by radio --
- 8 MR. EMEABA: Radio.
- 9 CHIEF DeVITA: -- radio communication.
- MR. EMEABA: While you remain at the command post?
- 11 CHIEF DeVITA: Right, right. That's the benefit of
- 12 having the radios and these channels, these two channels at this
- 13 point. We could listen to the tactical operations and could also
- 14 communicate with the sector commanders to make any adjustments or
- 15 assemble units or anything that they need to -- where, you know,
- 16 can be their -- his resource to take information and relay that to
- 17 command, incoming command; if he needs more help, if he sees
- 18 something, if they have victims that become visible. So it's done
- 19 by radio, all that reconnaissance, not a personal --
- 20 MR. EMEABA: Okay. Because I overheard that when you
- 21 were answering Ravi's question, you mentioned going down to E-117
- 22 Street area and all that, that was one comment with that.
- 23 CHIEF LEONARD: Let me just -- Chief Leonard. We're not
- 24 tied to that command post. There are times when we will take --
- 25 in other words, I was on the same pile that he was. I also went

- 1 to the rear of the building, just to get a quick look. In other
- 2 words, so I can get a better lay of the land when they can explain
- 3 to me what is going on. Sometimes just a quick look will give you
- 4 -- so it's not like we're standing in front of that command post
- 5 and tied to that command post. We want to stay at the command
- 6 post as much as possible, but we also have to look to see to get a
- 7 feel for what's going on.
- 8 MR. EMEABA: Okay. All right. Thank you. I'll pass
- 9 at this time.
- 10 MR. CHHATRE: Chris.
- MR. STOLICKY: Good morning. This is Chris Stolicky. I
- 12 don't know a lot about fires, but I have a tremendous amount of
- 13 respect for the work you guys do. I'm more focused on the gas
- 14 side of the incident. Looking -- I mean, I read through the fire
- 15 reports I was told to last night. I just have a couple questions.
- 16 Early on there's mention of having to change the water line
- 17 because you were basically losing flow and pressure in the water
- 18 mains. So that's the indication of the water main break. Do you
- 19 have a recollection of when that happened?
- 20 CHIEF LEONARD: At what time was that?
- MR. STOLICKY: Well, it's hard to follow this.
- 22 CHIEF LEONARD: For the simple reason, there was a time
- 23 came in the afternoon that we needed to get into the street and we
- 24 disconnected all those lines just to get those lines out of the
- 25 way, in other words, so heavy equipment could come in so they

- 1 wouldn't go over our lines.
- 2 MR. STOLICKY: Right.
- 3 CHIEF DeVITA: Not early on. That wasn't early on
- 4 decision.
- 5 CHIEF LEONARD: That wasn't early on.
- 6 MR. STOLICKY: It wasn't -- okay. It's early -- well,
- 7 it's on page 4. But it just says, it was determined that the
- 8 hydrant E-58 was connected to water supplied by water main and
- 9 needed to be shut down due to a water main leak in the exposure 1
- 10 street. Right --
- 11 CHIEF DeVITA: That was way, that was way --
- 12 CHIEF LEONARD: Yeah, I wouldn't say that that was early
- 13 on.
- MR. STOLICKY: Okay.
- 15 CHIEF LEONARD: But you would have to interview them
- 16 directly to find out. If that's what they wrote on the report or
- 17 whatever, I would ask them.
- 18 MR. STOLICKY: Okay. That would be E-58?
- 19 CHIEF LEONARD: Engine 58.
- MR. STOLICKY: Got it.
- MR. CHHATRE: They're on the list.
- MR. STOLICKY: Okay.
- 23 CHIEF LEONARD: Yeah, okay.
- MR. STOLICKY: And just for my benefit, or I guess
- 25 everyone's benefit, but -- you guys have some type of meters that

- 1 you measure natural gas levels with.
- 2 CHIEF LEONARD: Yes, we do.
- 3 MR. STOLICKY: And there's an indication here where they
- 4 monitored -- it says, monitored exposure 2, 2A and 4 natural gas
- 5 levels. Can you talk a little bit about what that means?
- 6 CHIEF LEONARD: They were constantly monitoring the gas
- 7 levels. I don't know if it was recorded, but I know at one point,
- 8 probably about 3 or 4:00, we had LEL, and actually we had a
- 9 secondary explosion in the street. So we have three types of gas
- 10 meters that we use, but those initial units on the scene are going
- 11 to be doing firefighting operations, but the hazmat squad and the
- 12 rescues should have been mandatory monitoring for any type of
- 13 gases. Like I said, we did not know what caused this when we
- 14 first came in. And actually I had a discussion with -- the police
- 15 bomb squad came up and said what did I think, in other words, with
- 16 that, because it was just in this day and age when you have a
- 17 massive explosion, it could be. But the thing is, what we're
- 18 worried about at that point is life safety operations.
- 19 MR. STOLICKY: So what would a 2A natural gas reading
- 20 mean?
- 21 CHIEF LEONARD: 2A, I'd have to -- in other words, let
- 22 me just refer to the gas emergencies if I could. Off the top of
- 23 my head, I don't know.
- 24 CHIEF DeVITA: 2A meaning the grocery store, isn't it?
- 25 CHIEF LEONARD: Oh, oh, oh, I'm sorry. I'm sorry.

- 1 So in other words, the exposure --
- 2 MR. STOLICKY: Okay. So those aren't readings, those
- 3 are -- okay.
- 4 CHIEF DeVITA: Yeah, 2A is --
- 5 CHIEF LEONARD: I'm sorry.
- 6 MR. SINGH: What page are you on?
- 7 MR. STOLICKY: On page 11.
- 8 CHIEF DeVITA: Just take the sectors, and if they start
- 9 getting letters, that means they're just --
- 10 CHIEF LEONARD: 2A was the corner store. 2A was -- 2A
- 11 is this 95 -- is this building right here. That was a one-story
- 12 store.
- 13 MR. SINGH: Just for clarification -- Leonard Singh --
- 14 exposure 1, 2, 3, 4, what were they? What did they say was the
- 15 sectors?
- 16 CHIEF LEONARD: Yes, but what happens is, too, like in
- 17 other words, exposure 2 was one building. So in exposure 2, the
- 18 building next door to exposure 2 is now exposure 2A, and it would
- 19 go down the block that way. So we just labeled the sectors
- 20 basically based on the exposures but there was more exposures in
- 21 that sector than -- it went that way. It just gives us a way to
- 22 identify what building we're working in.
- MR. CHHATRE: So exposure 2 is exposure in Sector 2?
- 24 CHIEF LEONARD: Exposure 2A is -- in other words, the
- 25 exposures, when you look at them, standing in front of the

- 1 building, looking at the building. The building to the left is
- 2 exposure 2. The next building to 2, going to the left is 2A, 2B.
- 3 The building to the rear is 3, 3A. The building to the 4 side is
- 4 the building to the right. If there's a building adjoining that,
- 5 it's 4A. In other words, then we just -- we could just identify
- 6 it. So, in other words, we might give an assignment to a ladder
- 7 company, a ladder company 1-2-3 comes in, and says we need a
- 8 primary search of exposure 2A, and we'll know what building he's
- 9 going in.
- 10 MR. CHHATRE: So 2A meaning -- building in front of you
- 11 is number 1. To your left is 2.
- 12 CHIEF LEONARD: Right.
- 13 MR. CHHATRE: Next to that will be 2A and 2B and so on.
- 14 Okay.
- 15 CHIEF LEONARD: For us, we do this every single day.
- 16 It's just when -- for a person not familiar with it, I understand
- 17 it can become a little difficult, but for us, it's just the way we
- 18 talk.
- 19 MR. STOLICKY: Yeah. That's all I have.
- MR. CHHATRE: Okay.
- MR. STOLICKY: Thanks.
- MR. CHHATRE: City.
- MR. HEYWARD: Sure. Either one of the Chiefs, Chief
- 24 Leonard or Chief DeVita, could you describe what the front of the
- 25 building looked like on the street for us?

- 1 CHIEF LEONARD: The front of the building, in other
- 2 words, when I first got there, I had to ask Chief DeVita, what did
- 3 it -- what was there? That's always -- what was there? And
- 4 because -- and then, you know, was it one building or two
- 5 buildings; was it under construction? But the basic building had
- 6 basically collapsed down straight and fallen out into the street.
- 7 So from the street line, like I say, against that fence line,
- 8 think about a gradual incline going up to where now it's almost it
- 9 collapsed down to a second floor level. The entire five-story
- 10 building had compressed into an area about two stories, and then
- 11 with the resultant brickwork and building falling out into the
- 12 street, on an angle where it was stopped by that fence.
- So if you were standing in the middle of the street,
- 14 between that fence and say the curb line, you were probably -- 5
- 15 feet high?
- MR. DeVITA: Yes.
- 17 MR. HEYWARD: And explain to me, were there cars there?
- 18 Were there pedestrians there? Were -- when you arrived.
- 19 CHIEF LEONARD: Well, we didn't know if there were
- 20 pedestrians there because we -- and eventually we found out there
- 21 were. It was right inside that doorway where they tunneled in and
- 22 they recovered that one body. There were cars there. There were
- 23 also cars in the street adjoining to it. But there were cars,
- 24 pedestrians, we just didn't know at that time, and that's why
- 25 we're doing our searches.

- 1 MR. HEYWARD: So the street was completely covered with
- 2 debris, with cars --
- 3 CHIEF LEONARD: In front of those two collapsed
- 4 buildings, exactly.
- 5 MR. HEYWARD: Describe to me, did you smell the odor of
- 6 gas at all?
- 7 CHIEF LEONARD: If you ask me now, I can't remember
- 8 smelling anything other than a lot of smoke. In other words,
- 9 there was just a lot of smoke in that whole area. Specifically
- 10 gas when I first got there, no.
- MR. HEYWARD: Okay. There was a time though during the
- 12 incident that the command post was moved due to the smell of gas.
- 13 Do you recall that at all?
- 14 CHIEF LEONARD: Due to what?
- 15 MR. HEYWARD: Due to the smell of gas.
- 16 CHIEF LEONARD: I don't think we ever actually moved the
- 17 command post. It was just further underneath the L, but I was
- 18 standing -- that was later on when we had that secondary
- 19 explosion. We got 100 percent LEL in the corner building. We
- 20 were getting LEL, 100 percent LEL in the manholes, and then it
- 21 ignited and the entire street lifted up when we were standing
- 22 right there.
- MR. HEYWARD: Okay.
- MS. ORGIAS: May I, may I add a point of clarification,
- 25 when you say corner building?

1 CHIEF LEONARD: The -- in other words, exposure 2A. In

- 2 other words, we were standing on the -- we were standing right at
- 3 the northwest corner of 116th. In other words, we're standing --
- 4 at that point, I'm going to -- if I could just have my pen. At
- 5 that point, we are standing at about right here. I remember
- 6 standing right here when this thing went. So we're standing about
- 7 right here. So that -- roughly speaking, that's the northwest
- 8 corner, all right, right there. But that was later on in the
- 9 afternoon, if I remember. I think that was, I would have to say,
- 10 3 or 4:00 in the afternoon generally.
- MR. HEYWARD: So you're describing a secondary explosion
- 12 after Con Edison cut and capped the system, stopped the flow of
- 13 gas?
- 14 CHIEF LEONARD: I do not know what, what -- in other
- 15 words, Con Ed was working furiously in a lot of different holes at
- 16 that one time, and like I said, I -- just on a personal note,
- 17 those guys from Con Edison doing those holes did work -- I'll tell
- 18 you what, they did an unbelievable job working where they were
- 19 working. They really, really did. I was very impressed by their
- 20 operations. Because they had to cut it -- they were working in
- 21 four or five different ways, that I could see --
- MR. HEYWARD: Um-hum.
- 23 CHIEF LEONARD: -- and they were jackhammering through
- 24 real thick concrete and stuff. Yeah, in other words, I don't know
- 25 if that was residual gas. I don't know the -- where that gas came

- 1 from. I don't know if it was in the ground, whether it was still
- 2 active leaks. I can't -- I do not know that.
- 3 MR. HEYWARD: Okay. And then either one of you -- since
- 4 you were first arriving, Chief DeVita, maybe you can describe the
- 5 amount of fire upon arrival. In your opinion, was this a gas fed
- 6 fire or was it just burning debris secondary to the explosion?
- 7 CHIEF DeVITA: Well, just like I said, when I was, I was
- 8 probably 6 or 8 blocks away, and I could see the smoke go over the
- 9 horizon, which based on my experience in the fire department, that
- 10 amount of smoke, which was a heavy, a heavy black and brown and --
- 11 it indicated to me that we had a heavy fire condition and that was
- 12 some blocks away. On my arrival, that was confirmed. There was a
- 13 heavy fire condition. I didn't -- again, I was of the same
- 14 thought. I'm not sure what caused this or what kind of a -- was
- 15 it a terrorist act or -- I'm not sure. Was it just a collapse, a
- 16 general collapse due to, you know, a construction process that
- 17 wasn't proper and then it just happened to, you know, sever some
- 18 -- you know, caused a -- a fire resulted?
- So the gas fed piece, I -- it's not something that
- 20 jumped out at me. It wasn't -- I didn't get hit in the face with
- 21 a natural gas odor. But at some point over the transmission, and
- 22 it could have been that Engine 58 again, and when you speak to
- 23 them, there was a transmission about we may have a gas fed fire
- 24 here. And that comes from the fact that you're putting water on
- 25 this fire and it's still a low torch proportion. You know,

- 1 normally you hit the fire and it's small pockets and the color of
- 2 the smoke changes. This was a fire would go out, the fire would
- 3 ignite. It was not lessening in intensity based on the amount of
- 4 water we were putting on it. So that did come up from one of the
- 5 fire companies. And then later on, I did get a passing -- you
- 6 know, there was obviously a lot of smoke which could have masked
- 7 the smell of gas, but I did get a whiff of gas at some point
- 8 during, you know, during the operation.
- 9 MR. HEYWARD: I'm good, Ravi. Thank you.
- MR. CHHATRE: Okay. Lenny?
- MR. SINGH: Good morning. Leonard Singh, Con Ed.
- 12 Thanks again for taking your time out today. A couple of
- 13 questions. I think some of it was touched upon, but I just want
- 14 to get my perspective on it. In terms of the fire, was there a
- 15 concentration -- the fire concentrated in one area of the pile or
- 16 the two buildings?
- 17 CHIEF LEONARD: Yeah, definitely. Definitely more --
- 18 the fire -- well, it was definitely more in 1644, definitely more
- 19 fire.
- MR. SINGH: Back of the building, middle of the
- 21 building?
- 22 CHIEF LEONARD: More towards that exposure 2 wall there
- 23 was more fire. But there was a lot of fire, and like I said, in
- 24 the back of that building, I never got to the back of that
- 25 building for a little while so I don't know what the fire

- 1 conditions were in the back of that building, but they were
- 2 operating on that pile, but there was a good concentration of fire
- 3 in the front.
- 4 MR. SINGH: This is more of along the lines of the
- 5 question about the hydrant and the pressure. In terms of the
- 6 operation of your truck, the pumper, I guess the pumper trucks,
- 7 when they suck from the hydrant, do they kind of keep their own
- 8 head pressure or it relies on pressure from the hydrant?
- 9 CHIEF LEONARD: No, they're relying on the pressure from
- 10 the hydrant, but there's a couple reasons why you could, you could
- 11 run away from water. In other words, you know, the city maintains
- 12 -- depending on where you are in the city -- we need a minimum of
- 13 10 psi intake, but depending on the size of the main and how much
- 14 water is being pulled from that main, there are times where we
- 15 need to switch our apparatus to a bigger main. In other words, we
- 16 had five tower ladders operating at that time. A tower ladder at
- 17 that point is probably putting out about 1,000 gallons of water a
- 18 minute. So depending on that size of that main, whether it, you
- 19 know, be -- 6 is small, 8, 10, 12, 24, we could run away from
- 20 water, and, you know, that's what we do with that. So why we're
- 21 running away from water? Don't know.
- 22 MR. SINGH: Yeah, I think both of you said you didn't
- 23 smell any natural gas or any odor of gas given the smoke and all
- 24 the stuff that was burning. You did mention that rescue operation
- 25 was looking -- doing search and rescue at 1642 and you mentioned,

- 1 you know, hazmat procedures.
- 2 CHIEF LEONARD: Yeah.
- 3 MR. SINGH: When you went into 1642, I guess they would
- 4 use their LEL devices or whatever gas meter you have to take some
- 5 measurements. Do we know if there was any indication of natural
- 6 gas present during that rescue operation?
- 7 CHIEF DeVITA: In 16- --
- 8 MR. SINGH: In 1642.
- 9 CHIEF DeVITA: In 1642, there was -- there were reports
- 10 of gas; they were picking up gas on their meters, yes.
- MR. SINGH: And would that be documented in any reports
- 12 anywhere?
- 13 CHIEF DeVITA: It's probably in the fire report. I know
- 14 Ladder 26 was in there initially and -- so from their perspective,
- 15 when you bring them in, they'll be able to give you that
- 16 firsthand. And then as more units came in with more sophisticated
- 17 meters, they were sent in also, which should be reflected in their
- 18 reports. But to my knowledge, there was reports of gas in the
- 19 1642.
- 20 MR. SINGH: Right. And that was the initial -- sometime
- 21 in the morning, the initial response?
- 22 CHIEF DeVITA: Yeah, I would say so, yes.
- 23 CHIEF LEONARD: Before noon.
- MR. SINGH: Chief Leonard, you mentioned something about
- 25 a secondary explosion you said probably 3, 4:00 in the afternoon.

- 1 Would that again, would that also be in the report, the timeline
- 2 documented somewhere in your logs?
- 3 CHIEF LEONARD: Don't know. I doubt it.
- 4 MR. SINGH: Okay.
- 5 CHIEF LEONARD: I doubt it. Were you -- Frank, were you
- 6 there when that happened?
- 7 MR. McCARTON: Yeah, I was there.
- 8 CHIEF LEONARD: Yeah, so he was standing right there,
- 9 t.oo.
- 10 MR. SINGH: Obviously a lot of debris in the street to
- 11 be removed to get -- to do a rescue operation. What methodology
- 12 was used to remove that debris? Do you remember?
- 13 CHIEF LEONARD: Initially they were removing it by hand.
- 14 In other words, they were removing it by hand. At some point we
- 15 had -- the fire department has a Bobcat. We brought that Bobcat
- 16 in, but that was probably a while. And eventually when we were
- 17 sure that the street was searched, the contractors brought in,
- 18 they had -- I guess it was one of the city agencies, but ask Frank
- 19 -- had heavier construction. But the fire department did have
- 20 Bobcats operating and a front-end loader.
- MR. SINGH: I think that's all I have for now, Ravi.
- 22 Thank you very much.
- MR. CHHATRE: Yes, this is Ravi, NTSB. A couple of
- 24 follow-up questions. I think Lenny asked this already, but I just
- 25 want to clarify. The excavation in front of 1642 and 1644, do you

- 1 remember when it started removing the debris from the street?
- 2 CHIEF LEONARD: Well, in other words -- Chief Leonard.
- 3 It was from the very initial part because we had to search all
- 4 through that debris, and then eventually the street became clear
- 5 of debris and that's when we noticed that at one point the street
- 6 seemed to be collapsing at that point. The hole had fallen and
- 7 the street seemed to be giving way at that point in the afternoon.
- 8 But we had ongoing operations because, like I said, eventually we
- 9 got into that front doorway of the -- where the doorway had been,
- 10 and we recovered a body right inside that front door.
- 11 MR. CHHATRE: Do you recall roughly what time?
- 12 CHIEF LEONARD: Well, I --
- MR. CHHATRE: If you don't, you don't. I'm just asking.
- 14 CHIEF LEONARD: Yeah, that would be -- I don't have that
- 15 right on me.
- 16 CHIEF DeVITA: The original, the first victim in other
- 17 words, what time that was?
- 18 MR. CHHATRE: No, when this debris was kind of cleaned
- 19 up and I think the Chief --
- 20 CHIEF LEONARD: Well, in the street -- that was in the
- 21 afternoon. In other words, Frank McCarton could probably -- in
- 22 other words, when the street -- at what point were we talking
- 23 about plating the street?
- 24 MR. McCARTON: Later in the afternoon.
- 25 CHIEF LEONARD: Right. In other words, talking about

- 1 probably 3, 4.
- 2 MR. McCARTON: 3:30, 4:00.
- 3 CHIEF LEONARD: Because that was at the same time that
- 4 that secondary explosion had happened.
- 5 MR. CHHATRE: So secondary explosion around 3:30, 4?
- 6 CHIEF LEONARD: It seemed that as -- it seemed that as
- 7 we cleared the street of debris, that's when the odor of gas came
- 8 back.
- 9 MR. CHHATRE: Okay.
- 10 CHIEF LEONARD: All right? So in other words, we
- 11 definitely had more of an odor of gas as we cleared the street.
- MR. McCARTON: We cleared the cars. We cleared the
- 13 street.
- 14 CHIEF LEONARD: We cleared the street, cleared the cars,
- 15 you know, various things, and then all of a sudden now that's when
- 16 we got LEL 100 in the store and that's when we had that explosion.
- 17 MR. CHHATRE: Now that cleaning operation, do you have
- 18 any equipment like a tractor-hoe or --
- 19 CHIEF LEONARD: Yeah, we were using backhoes. We were
- 20 using front-end pay loader. I'm sorry. Yeah, we were using a
- 21 Bobcat and a front-end loader. They were both fire department.
- 22 MR. CHHATRE: And that was in front of this area here?
- 23 CHIEF LEONARD: Yes, exactly.
- MR. CHHATRE: And where the ground was, ground was later
- 25 on determined to be sinking.

- 1 CHIEF LEONARD: Yes, that was when --
- 2 MR. CHHATRE: But the equipment was there on that
- 3 location earlier?
- 4 CHIEF LEONARD: Yes, but we couldn't -- in other words,
- 5 as we cleared debris, then we realized the street was sinking. So
- 6 then we couldn't operate the -- we couldn't have -- because we
- 7 were having interagency meetings at that point, what, every hour
- 8 or whatever, and it was determined that we would need to plate the
- 9 street to bring in the heavy equipment, the grapplers and stuff,
- 10 to get into the -- more into this building. And we noticed that
- 11 the -- it started off as a small hole and eventually spread out.
- 12 MR. CHHATRE: I guess what I'm trying to -- I'm always
- 13 trying to create a timeframe in my mind, and my question is where
- 14 the hole later on was in front of 1642 --
- 15 CHIEF LEONARD: Um-hum.
- 16 MR. CHHATRE: -- close to that, was there any heavy
- 17 equipment operating before the hole was discovered?
- 18 UNIDENTIFIED SPEAKER: The pre-clearing was initiated
- 19 from the northerly direction, pushing south.
- MR. CHHATRE: South.
- 21 UNIDENTIFIED SPEAKER: And maybe coming from that fence
- 22 forward, but mainly we -- that's how we accessed the area, from
- 23 the north, so that the Bobcat and the front-end loader were
- 24 coming, basically coming in from the north to the south
- 25 approaching that area. And when it became clear to us that we

- 1 started to see -- when we cleared it, it started to go downhill a
- 2 bit, that's when we backed off and --
- 3 CHIEF LEONARD: Right.
- 4 UNIDENTIFIED SPEAKER: -- had a meeting and said, you
- 5 know what, we don't want any of our machinery falling in; we're
- 6 going to stop right here and then address other possible solutions
- 7 like plating and then fill eventually came into the picture. But
- 8 we didn't -- there was no heavy machinery on that part. That was
- 9 the by-hand area and then we attacked from north to south.
- MR. CHHATRE: And then you discovered the hole?
- 11 UNIDENTIFIED SPEAKER: Yes.
- MR. CHHATRE: Okay.
- UNIDENTIFIED SPEAKER: So that was a non-machinery area.
- MR. CHHATRE: And if you were to arrive at the scene,
- 15 I'm just trying to find out what kind of protocols and procedures.
- 16 The Chief mentioned earlier you have all kinds of protocols and
- 17 procedures. Do you have a gas emergency protocol and procedure
- 18 for evacuating any building, I mean, in case there's a gas odor --
- 19 CHIEF LEONARD: Yeah, we have --
- 20 MR. CHHATRE: -- in a similar structure?
- 21 CHIEF LEONARD: We have a gas emergency protocol. It's
- 22 a training bulletin. It's a -- you had provided them, the NTSB
- 23 with this.
- MS. ORGIAS: Yes.
- 25 CHIEF LEONARD: You know, it's a 23-page document on gas

- 1 emergencies. There's also, in other words, what procedures.
- 2 There's also a quick tactics chart from the type of incident, from
- 3 a minor indoor gas leak to a major indoor gas leak, outdoor gas
- 4 leak, underground gas leak. There's all sorts of tactics or, in
- 5 other words, procedures that we have in place for what is going
- 6 on.
- 7 MR. CHHATRE: When did you send that?
- 8 MS. ORGIAS: Twice. In August I submitted it to Ben, I
- 9 believe, directly. And then I submitted it --
- MR. CHHATRE: Okay. I need to go back and track that.
- 11 CHIEF LEONARD: Do you want this? I got another one --
- MR. CHHATRE: If I can have that.
- 13 CHIEF LEONARD: Yeah. Sure. In other words, this is
- 14 a --
- MR. CHHATRE: Great.
- 16 UNIDENTIFIED SPEAKER: That's okay to give it to him?
- MS. ORGIAS: Yes, yes.
- 18 CHIEF LEONARD: Okay.
- MR. CHHATRE: So this is the protocol here for
- 20 evacuating for a gas odor?
- 21 CHIEF LEONARD: Right.
- MR. CHHATRE: And typically a building structure like
- 23 that, how long it takes to evacuate a building like that?
- 24 CHIEF LEONARD: It depends on the situation. In other
- 25 words -- I ran the numbers. Ending in June -- I'm sorry, for the

- 1 period of 7/1/13 to 6/30/14, we had 17,849 confirmed gas leaks
- 2 that the New York City Fire Department responded to. Okay, those
- 3 are the final dispositions of those. Those are 911 calls. Those
- 4 are where we actually went and we found some sort of gas emergency
- 5 that we mitigated, from the most simple leak in a stove to the
- 6 Park Avenue collapse. So how fast can we evacuate a building?
- 7 It's hard to say. You know, are people sleeping or not sleeping?
- 8 It's very difficult to say.
- 9 MR. CHHATRE: That's all I have.
- 10 UNIDENTIFIED SPEAKER: I have, if I may.
- MR. CHHATRE: Sure.
- 12 UNIDENTIFIED SPEAKER: Can you just point out, Chief
- 13 DeVita or Chief Leonard, exactly where the hole was when it was
- 14 discovered on the map for us all.
- 15 CHIEF LEONARD: Okay. Well, is that blue circle
- 16 supposed to be the hole or --
- 17 MR. CHHATRE: That's where the water main break was
- 18 identified --
- 19 UNIDENTIFIED SPEAKER: Right.
- 20 MR. CHHATRE: -- by Frank.
- 21 CHIEF LEONARD: Okay.
- 22 UNIDENTIFIED SPEAKER: That's where we identified it.
- 23 CHIEF DeVITA: Yeah, well, I think it --
- 24 CHIEF LEONARD: I thought it was --
- 25 CHIEF DeVITA: I'm thinking more like over here

- 1 somewhere.
- 2 CHIEF LEONARD: Yeah, I'm -- actually I'm even
- 3 thinking --
- 4 CHIEF DeVITA: You're going further?
- 5 CHIEF LEONARD: Yeah. I'm even thinking more over
- 6 here.
- 7 CHIEF DeVITA: Yeah, it was --
- 8 CHIEF LEONARD: Because remember there was a column
- 9 here? There was a column from the -- that was supporting the
- 10 railroad track.
- MR. CHHATRE: Right.
- 12 CHIEF LEONARD: It was about right in here, and we
- 13 actually were worried about that because of the tracks, and we had
- 14 the MTA bring their engineers in, and they said, no, those
- 15 footings went down to bedrock, that you didn't have to worry about
- 16 that. But in other words -- in other words, if you -- because
- 17 eventually the street had a pretty big decent size hole, but I
- 18 would say, in other words, if you put it in there, that's --
- 19 CHIEF DeVITA: It was around there somewhere.
- 20 CHIEF LEONARD: It was around there.
- 21 CHIEF DeVITA: Yeah, it was -- if that's the water leak,
- 22 it was north of that, whether it was right at the building lines
- 23 or --
- UNIDENTIFIED SPEAKER: Does that help at all? It's a
- 25 picture of the streets.

- 1 CHIEF DeVITA: Do you mind if I take it closer?
- 2 MR. EMEABA: We're not talking about two different
- 3 things here?
- 4 CHIEF LEONARD: Which are the collapsed buildings?
- 5 These are the collapsed buildings.
- 6 UNIDENTIFIED SPEAKER: (Indiscernible) talking about.
- 7 CHIEF LEONARD: In other words, I'm going to -- in other
- 8 words, looking at this, I'm going to say directly almost like in
- 9 the middle of the street between these two columns. In other
- 10 words, it definitely -- there's the column we were concerned
- 11 about, not this column because this is going -- I think.
- 12 UNIDENTIFIED SPEAKER: So a little north of that E there
- 13 then, I guess, right?
- 14 CHIEF LEONARD: Right. A little, a little north of
- 15 that, where the letter E is.
- 16 UNIDENTIFIED SPEAKER: Let him look at it, Ravi.
- 17 MR. CHHATRE: So that -- where will that put it?
- 18 UNIDENTIFIED SPEAKER: So the E in -- I just messed it
- 19 up. I'm sorry.
- 20 MR. CHHATRE: So we can say -- was it 1644?
- 21 UNIDENTIFIED SPEAKER: Which could have been, could have
- 22 been at the party wall between 1644 and 46, somewhere around
- 23 there.
- 24 CHIEF LEONARD: Yeah, that's --
- 25 MR. CHHATRE: Somewhere in there in the middle, in the

- 1 middle of the street?
- 2 CHIEF LEONARD: Somewhere in there in the middle of the
- 3 street, exactly. That's where we originally noticed it.
- 4 MR. CHHATRE: So somewhere in here, you would say?
- 5 CHIEF LEONARD: Yeah, that's putting it right between
- 6 where me and him are. That's a pretty good representation right
- 7 in there.
- 8 MR. STOLICKY: So it that the physical collapse or the
- 9 sink hole? There's two things, right?
- 10 UNIDENTIFIED SPEAKER: That was the hole, right?
- 11 CHIEF LEONARD: That was the hole.
- 12 UNIDENTIFIED SPEAKER: Down at the street.
- MR. SINGH: That was the hole where you could actually
- 14 see beneath?
- 15 MR. LEONARD: That was right at the crater. That was
- 16 the crater. That was the hole. I don't know --
- 17 UNIDENTIFIED SPEAKER: Not the decline. The decline
- 18 started much further --
- 19 UNIDENTIFIED SPEAKER: Right, the initial hole was at
- 20 that point.
- MR. SINGH: Right.
- 22 MR. CHHATRE: And that's where the water was coming out?
- 23 CHIEF DeVITA: I never saw water coming out, but there
- 24 was --
- 25 UNIDENTIFIED SPEAKER: There was never water was coming

- 1 out.
- 2 CHIEF DeVITA: -- when they finally got a look in there,
- 3 that's -- you know, they had to take the grapplers to expand this
- 4 opening and that's when we were able to see that it was undermined
- 5 and there was a water condition or water pipe running through that
- 6 area, but not until -- nobody was getting close to that because
- 7 that was like, you know, a jet engine there every so often, you
- 8 know, fire would blow out of it. So nobody was getting close to
- 9 it until they started opening it up and --
- MR. SINGH: Chief DeVita, so you said a grappler. Was
- 11 that the --
- 12 CHIEF DeVITA: That's the thing that --
- MR. SINGH: -- backhoe or that was Russo's big machine,
- 14 right? That was our machinery?
- 15 CHIEF DeVITA: Yeah, yeah, that was probably Russo.
- 16 Yeah, the thing with -- it's got the, you know, the --
- 17 CHIEF LEONARD: We don't have a grappler. So it was
- 18 whoever the contractor was.
- 19 MR. SINGH: So that would have been later in the day
- 20 when Russo got on the scene?
- 21 CHIEF DeVITA: Yes, yes, later in the day when they
- 22 opened the street up.
- MR. HEYWARD: So just to be clear, while you were moving
- 24 the debris from north to south --
- MR. CHHATRE: Identify yourself.

- 1 MR. HEYWARD: Leon Heyward.
- 2 MR. CHHATRE: Okay.
- 3 MR. HEYWARD: New York City Department of
- 4 Transportation.
- 5 So while you were moving the debris from north to south,
- 6 you eventually uncovered --
- 7 CHIEF DeVITA: And we're not pushing it south. We're
- 8 taking it and --
- 9 MR. HEYWARD: You're picking it up and --
- 10 CHIEF LEONARD: Some of it, some of it went underneath
- 11 the L.
- 12 CHIEF DeVITA: Right.
- 13 CHIEF LEONARD: (Indiscernible) that fence.
- MR. HEYWARD: So you're actually just moving it.
- 15 CHIEF DeVITA: Right.
- 16 MR. HEYWARD: You pick it up and then you take it
- 17 someplace --
- 18 CHIEF DeVITA: Yes.
- MR. HEYWARD: -- and dump it somewhere else?
- 20 CHIEF DeVITA: It's not being pushed south, but --
- 21 CHIEF LEONARD: Actually really what we're doing is just
- 22 trying to move the debris so we can search the debris.
- MR. HEYWARD: Right.
- 24 CHIEF LEONARD: So in other words, it wasn't debris
- 25 removal. It was selected debris removal for search purposes.

- 1 MR. HEYWARD: Right.
- 2 CHIEF LEONARD: Not for to remove it for anything else.
- 3 MR. HEYWARD: Right, right, you just wanted to see what
- 4 was in it?
- 5 CHIEF LEONARD: Yes, exactly.
- 6 MR. HEYWARD: And then you came upon the hole. At some
- 7 point you came upon the hole while you were searching through the
- 8 debris?
- 9 CHIEF DeVITA: It was more of a decline, more of a
- 10 depression in the road we came across. That was our first
- 11 indication that --
- MR. HEYWARD: That something was going on.
- 13 CHIEF DeVITA: There was something was going on.
- 14 CHIEF LEONARD: Yes.
- 15 CHIEF DeVITA: Not a hole, a depression like --
- MR. HEYWARD: Okay. So you --
- 17 CHIEF DeVITA: -- it sunk.
- 18 MR. HEYWARD: So there was depression --
- 19 CHIEF DeVITA: Um-hum.
- 20 MR. HEYWARD: -- and then at some point there was the
- 21 hole?
- 22 CHIEF DeVITA: As the debris removal continued --
- MR. HEYWARD: Continued.
- 24 CHIEF DeVITA: -- some of it again by hand, because we
- 25 knew that it was an area that we didn't want to put heavy

- 1 machinery into, it became more obvious there was a --
- 2 MR. HEYWARD: A hole.
- 3 CHIEF DeVITA: -- an actual crater, yes.
- 4 CHIEF LEONARD: Yeah, there was a physical hole.
- 5 CHIEF DeVITA: A physical hole.
- 6 MR. HEYWARD: So as you -- as the debris was being
- 7 lifted away --
- 8 CHIEF DeVITA: Yes.
- 9 MR. HEYWARD: -- you eventually found a hole?
- 10 CHIEF DeVITA: Right.
- 11 MR. HEYWARD: That there was a hole down there?
- 12 CHIEF DeVITA: Right.
- MR. HEYWARD: And when you came upon the hole, was it
- 14 just debris in it? Was anything happening? Like there was no
- 15 water in it? Was anything -- other than debris --
- 16 CHIEF DeVITA: Initially, we didn't really -- we weren't
- 17 able to see in the hole because it wasn't that big. It was
- 18 only, you know --
- 19 CHIEF LEONARD: Eighteen inches, 2 feet?
- 20 CHIEF DeVITA: Yeah, yeah, about this, 18 inches round,
- 21 something like that.
- MR. HEYWARD: Okay. All right.
- 23 CHIEF DeVITA: So there was really no way to look in
- 24 other than -- you really couldn't -- you could see it was just
- 25 like -- you didn't see dirt. You didn't see gravel. It was just

- 1 a black hole, like there was nothing there.
- 2 MR. HEYWARD: Right. Oh, okay, so it was --
- 3 CHIEF DeVITA: It was a black hole.
- 4 MR. HEYWARD: Okay.
- 5 CHIEF DeVITA: You couldn't see if it was 6 inches deep
- 6 or 20 feet deep.
- 7 CHIEF LEONARD: Or you couldn't see whether there was
- 8 water in it.
- 9 CHIEF DeVITA: Right.
- 10 CHIEF LEONARD: In other words, there was no --
- 11 CHIEF DeVITA: We didn't hear water gushing.
- MR. HEYWARD: Nothing coming out?
- 13 CHIEF LEONARD: Nothing coming out.
- 14 CHIEF DeVITA: It wasn't a geyser.
- 15 CHIEF LEONARD: All we know was that slowly the street
- 16 was sinking --
- 17 MR. HEYWARD: Right.
- 18 CHIEF LEONARD: -- as we covered the street, the street
- 19 was sinking.
- MR. HEYWARD: Right, right.
- 21 CHIEF DeVITA: And that's where the secondary and
- 22 tertiary -- how many explosions occurred afterwards? That was one
- 23 of the points of exhaust for the gas.
- MR. HEYWARD: Right. So the explosions didn't happen
- 25 there. The explosions happened away from there.

- 1 CHIEF DeVITA: Yeah, it's hard to -- there was --
- MR. HEYWARD: No, I mean, the later explosion.
- 3 CHIEF LEONARD: It's hard to say because, like I say, I
- 4 was standing on the corner like we had mentioned before, and the
- 5 manhole and the sewer were right behind me and in front of me
- 6 blew.
- 7 CHIEF DeVITA: Yeah.
- 8 CHIEF LEONARD: They blew right there. They heaved.
- 9 CHIEF DeVITA: Right. It was hard to tell where exactly
- 10 it was because you felt, like every now and then, like you'd feel
- 11 a big -- like a vibration, like a mini earthquake or something.
- 12 And like we had a piece of the building still standing of 1646.
- 13 We were worried about that coming down because of the, these --
- 14 CHIEF LEONARD: Vibrations.
- 15 CHIEF DeVITA: -- residual explosions and vibrations,
- 16 yes. So that was it. It wasn't -- it didn't really tell us too
- 17 much other than that there was a hole and it was, based on our
- 18 experience, on my experience, undermining somehow of that street.
- MR. HEYWARD: Right. Underneath the street.
- 20 CHIEF LEONARD: We know -- put it this way. This is
- 21 Chief Leonard. It was undermining of the street, cause unknown at
- 22 that point --
- MR. HEYWARD: Right.
- 24 CHIEF LEONARD: -- that we needed to address.
- MR. HEYWARD: Okay.

- 1 MR. CHHATRE: That's all I have.
- MR. EMEABA: Kelly from NTSB. Just to get to what you
- 3 just mentioned now, you said there were undermining of the street
- 4 that needed to be addressed. Which location are you referring to?
- 5 CHIEF DeVITA: Of the initial -- well, in that -- where
- 6 we made those Xs, just I guess north of the blue circle.
- 7 CHIEF LEONARD: In other words --
- 8 MR. EMEABA: Which of them did you identify --
- 9 CHIEF LEONARD: Okay. Let me just -- these Xs represent
- 10 where we estimated that first hole was.
- 11 CHIEF DeVITA: Right.
- 12 CHIEF LEONARD: But the undermining of the street ran
- 13 like, in other words, an area that big. Would you concur with
- 14 that?
- 15 CHIEF DeVITA: Yeah, yeah.
- 16 CHIEF LEONARD: Because what happened is, in other
- 17 words, so then it's just slowly sloping down. So in other words,
- 18 you know, at this point. But we couldn't see in so we don't know
- 19 how much of the street was actually undermined. All we knew that
- 20 there was a slope developing. And that's why I'm saying this
- 21 column over here, we were concerned about that because it ran all
- 22 the way over to that column. So, you know, what are we talking?
- 23 A 20-foot diameter slope?
- 24 CHIEF DeVITA: Yeah, yeah.
- 25 CHIEF LEONARD: The total slope from the outside where

- 1 it's level, slowly going down --
- 2 CHIEF DeVITA: Right.
- 3 CHIEF LEONARD: -- probably a 20-foot diameter, would be
- 4 that.
- 5 MR. EMEABA: I mean, I listened to what both of you
- 6 said, the clearing of the road actually started on the north end
- 7 going south picking the debris and taking them away, not really to
- 8 scrape through, correct? On your arrival when you had your fire
- 9 engine and the ladder engine or ladder truck, before the clearing,
- 10 where were those equipment stationed while the work was being
- 11 done, while the fire was being fought?
- 12 CHIEF LEONARD: I'm pretty sure 58 Engine was right on
- 13 the corner on that hydrant on that corner. If I remember
- 14 correctly, I think there was a hydrant right here, and that's
- 15 where Engine 58 was. When I got there, there was a tower ladder
- 16 right here, right. There was another tower ladder right over here
- 17 somehow, a tower ladder over here. Then there was a -- was there
- 18 a tower ladder over in this area?
- 19 CHIEF DeVITA: Yeah, there was --
- 20 CHIEF LEONARD: They had come down --
- 21 CHIEF DeVITA: Yeah, there was two --
- 22 CHIEF LEONARD: You have to look at the pictures. The
- 23 pictures -- there's a lot of pictures of where the tower ladders
- 24 were positioned, and those tower ladders, the positioning early on
- 25 was the initial position of those tower ladders.

- 1 MR. EMEABA: Okay.
- 2 CHIEF LEONARD: So if you get an overhead picture early
- 3 on, which I know they do exist, I've seen them, that would show
- 4 you the exact position.
- 5 MR. EMEABA: Yes, and --
- 6 CHIEF LEONARD: And the apparatus are well marked, so
- 7 you should be able to pick out the numbers.
- 8 CHIEF DeVITA: Right.
- 9 MR. EMEABA: So you were fighting the fire from 16th
- 10 [sic] Street?
- 11 CHIEF DeVITA: We were fighting the fire from 116th
- 12 Street. We were fighting the fire from Park Avenue. And then we
- 13 had people who had brought hose lines in through this corner
- 14 building. There was a walkway and from here, this was a, like a
- 15 -- I'm going to say a park.
- MR. EMEABA: Yes.
- 17 CHIEF DeVITA: But they --
- 18 MR. EMEABA: A playground.
- 19 CHIEF DeVITA: A playground. But they put ladders up
- 20 and they had hose lines up into the rear because that's where they
- 21 rescued the one lady from. The Rescue 1 accessed that -- this
- 22 part of the building remained standing. There was that one --
- 23 that corner here --
- MR. EMEABA: Yes.
- 25 CHIEF DeVITA: -- but the rest of it had come down.

- 1 They rescued her off that pile. She was -- I think there was two
- 2 people rescued in the back. But they had come in through this
- 3 building opening into the playground, put ladders and hose lines
- 4 up and came in through the rear of the building.
- 5 MR. EMEABA: Okay.
- 6 CHIEF DeVITA: And that's where they were operating,
- 7 back there.
- 8 MR. EMEABA: One more question. At the beginning, it's
- 9 mentioned and based on evidence, there were vehicles on the travel
- 10 lane and there were vehicles at the roadway.
- 11 UNIDENTIFIED SPEAKER: I'm sorry. What were they? I'm
- 12 sorry.
- 13 MR. EMEABA: There were vehicles on the travel -- that
- 14 south travel, traveling lane on Park Avenue, which is in front of
- 15 the property. I mean the Park Avenue south direction has two
- 16 lane, one for parking, one for driving, correct?
- 17 CHIEF LEONARD: Um-hum.
- 18 MR. EMEABA: And we had, you know, at the time of the
- 19 incident, there were vehicles on the road, driving road, driving
- 20 path lane, and then there are some that were in the parking lane.
- 21 After the incident, the vehicle that were trapped in the traveling
- 22 lane and the vehicle that were parked on the parking lane, when
- 23 were they removed from the time you arrived?
- 24 CHIEF LEONARD: It was a while before they were removed
- 25 because we -- in other words, I would say -- well, it was ongoing

- 1 up until the -- I'm trying to think in the afternoon.
- 2 CHIEF DeVITA: It was later in the afternoon. It was
- 3 later in the afternoon and they --
- 4 CHIEF LEONARD: When the last vehicles, when they
- 5 brought in the police department tow trucks. But some of those
- 6 vehicles that were right in front were pushed underneath the --
- 7 under the L, like I think the FBI agent's car and a couple of
- 8 other cars were under there, but then there were other cars pulled
- 9 forward onto 116th Street.
- 10 UNIDENTIFIED SPEAKER: They were all moved to the north,
- 11 correct?
- 12 CHIEF LEONARD: No, they were all moved to the -- I
- 13 think they were moved to the south, weren't they? Because that
- 14 was one of the things, we were talking about disconnecting --
- 15 UNIDENTIFIED SPEAKER: Break lines, right?
- 16 CHIEF LEONARD: Right, we had to break the lines to get
- 17 those tow trucks in. And they were moved to 116th Street, but
- 18 others were moved east under the -- because remember all those
- 19 damaged cars were sitting there?
- 20 MR. EMEABA: Pushed them under there, right.
- 21 CHIEF LEONARD: Pushed them underneath there. Some of
- 22 them were done by PD. Some of them were done by us.
- MR. EMEABA: Okay. So you mentioned this, some were
- 24 moved by towing truck?
- 25 CHIEF LEONARD: Yes.

- 1 MR. EMEABA: And what other equipment did you use in
- 2 moving them?
- 3 CHIEF LEONARD: I'm pretty sure we used our Bobcat.
- 4 Didn't we use our Bobcat with chains, just to drag them out of
- 5 there? I'd have to -- I don't know exactly but it's just my
- 6 recollection that they were using our heavy equipment to -- as
- 7 they removed rubble, chained, just to get it out of the way and
- 8 clear that street. And then later on, the police -- they may have
- 9 been pulled like forward a little, just to clear the front of the
- 10 building, and then the police came with their tow trucks and then
- 11 physically removed them from that block.
- MR. EMEABA: Okay. And at the time that the vehicles on
- 13 the parking lane in front of 1642 and 1644 were towed away or
- 14 removed, however means, did you people or did anybody see a hole
- 15 in front of 1642 where we have the water break?
- 16 CHIEF DeVITA: I'm not sure of the timing of that. I
- 17 would say when those vehicles were being removed, I'm not even
- 18 sure how deep the debris was still in that area, so I don't know
- 19 if the hole was visible to anybody at that point. And if it was,
- 20 it wasn't made known to me and I didn't personally witness it,
- 21 witness the hole at that time.
- 22 MR. EMEABA: Yeah, the reason I ask that question is
- 23 that based on the fact that vehicles were parking on there and
- 24 there were -- the debris would have actually fallen on top of the
- 25 vehicle and the vehicle, whichever one that was parked in there,

would have actually blocked the position of this hole, we're 1 talking about the water break. That's why I asking when the 2 vehicle was removed or whichever vehicle, you know, was the hole 3 4 observed or not? 5 CHIEF LEONARD: Chief Leonard. I can't answer that. 6 do not know that. I do not know. 7 MR. EMEABA: Okay. Thank you. 8 MR. CHHATRE: Anybody have any questions? 9 UNIDENTIFIED SPEAKER: I'm all set. 10 UNIDENTIFIED SPEAKER: I don't have any questions. 11 MR. CHHATRE: Thank you so much for coming. I know you 12 are very busy people, and we appreciate you spending your time. 13 Off the record. 14 (Whereupon, the interview was concluded.) 15 16 17 18 19 2.0 21 2.2

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CERTIFICATE

This is to certify that the attached proceeding before the

NATIONAL TRANSPORTATION SAFETY BOARD

IN THE MATTER OF: NATURAL GAS DISTRIBUTION PIPELINE

LEAK AND MULTISTORY STRUCTURE EXPLOSION IN HARLEM, NEW YORK

MARCH 12, 2014

Interview of James Leonard and Anthony DeVita, Jr.

DOCKET NUMBER: DCA-14-MP-002

PLACE: Brooklyn, New York

DATE: September 30, 2014

was held according to the record, and that this is the original, complete, true and accurate transcript which has been transcribed to the best of my skill and ability.

Kathryn A. Mirfin

Transcriber