UNITED STATES OF AMERICA

NATIONAL TRANSPORTATION SAFETY BOARD

In the matter of:

MARINE BOARD OF INVESTIGATION

INTO THE SINKING OF THE SCANDIES ROSE *
ON DECEMBER 31, 2019 *

Edmonds Center for the Arts Seattle, Washington

Friday, February 26, 2021

APPEARANCES:

Marine Board of Investigation

CAPT GREGORY CALLAGHAN, Chairman CDR KAREN DENNY, Member LCDR MICHAEL COMERFORD, Member

Technical Advisors

LT SHARYL PELS, Attorney Advisor KEITH FAWCETT, Technical Advisor

National Transportation Safety Board

BARTON BARNUM, Investigator in Charge PAUL SUFFERN, Meteorologist

Parties in Interest

MICHAEL BARCOTT, Esq.
Holmes Weddle & Barcott
(On behalf of Scandies Rose Fishing Company, LLC)

NIGEL STACEY, Esq.
Stacey & Jacobsen PLC
(On behalf of survivors Dean Gribble and John Lawler)

Also Present

LT IAN McPHILLIPS, Recorder

I N D E X

<u>ITEM</u>	PAGE
Opening Remarks - Gregory Callaghan, Chairman	825
Opening Remarks - Barton Barnum, NTSB	829
Examination of Daniel S. DeLaurentis:	
By CDR Denny	833
By LCDR Comerford	847
By CAPT Callaghan	853
By Mr. Barnum	854
By Mr. Suffern	855
By Mr. Barcott	858
By CDR Denny	861
By LCDR Comerford	863
By CAPT Callaghan	866
Examination of Joshua E. Songstad:	
By CAPT Callaghan	870
By Mr. Barnum	885
By Mr. Suffern	890
By Mr. Barcott	892
By CDR Denny	895
Examination of Bryce A. Buholm:	
By CDR Denny	903
By Mr. Barnum	927
By Mr. Suffern FREE STATE REPORTING, INC. Court Reporting Transcription D.C. Area 301-261-1902 Balt. & Annap. 410-974-0947	935

I N D E X (cont.)

<u>ITEM</u>	PAGE
Examination of Bryce A. Buholm (cont.):	
By Mr. Stacey	938
By Mr. Barcott	940
By LCDR Comerford	941
By CDR Denny	945
Examination of Krista Milani and Mark Stichert:	
By Mr. Fawcett	958
By Mr. Barnum	985
By Mr. Barcott	989
By CAPT Callaghan	992
Examination of Anthony S. Wilwert:	
By Mr. Fawcett	997
By Mr. Barnum	1032

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PROCEEDINGS

(8:00 a.m.)

CAPT CALLAGHAN: It is 0800 on February 26th, 2021, and this hearing is now in session. Good morning, ladies and gentlemen.

I'm Captain Greg Callaghan, United States Coast Guard Chief of Prevention for the 11th Coast Guard District. I'm the Chairman of the Coast Guard Marine Board of Investigation, and the presiding officer over these proceedings.

The Marine Board has established a COVID mitigation plan to comply with federal, state, and local requirements. As a result, no members of the public will be permitted to view this hearing in person. The Board will receive witness testimony through a hybrid of in-person, virtual, and telephonic means. Members of the Board have been spaced out far enough at the main table to remove their masks while seated to maximize clarity and minimize disruption. Members are to place masks back on at any time when leaving the table and whenever approached by another person. I ask that anyone who is unable to maintain social distancing please keep their masks on unless actively speaking into the microphones.

Due to the extensive technology used to support this hearing and the potential for unanticipated delays or challenges, I ask that you please be patient with us in the event of any disruptions.

The Commandant of the Coast Guard has convened this Board under the authority of Title 46 U.S.C. Section 6301 and Title 46

C.F.R. Part 4 to investigate the circumstances surrounding the sinking of the commercial fishing vessel *Scandies Rose* with the loss of five lives on December 31st, 2019, while transiting in the vicinity of Sutwik Island, Alaska. There were two survivors.

I would like to take this opportunity to express my condolences to the family and friends of the five crewmembers who were lost at sea. I note that many of you are watching this hearing on livestream due to the COVID restrictions in place, and we appreciate you doing so.

Upon completion of the investigation, this Marine Board will submit its report of findings, conclusions, and recommendations to the Commandant of the United States Coast Guard. Other than myself, the members of this Board include Commander Karen Denny and Lieutenant Commander Mike Comerford. The legal counsel to this board is Lieutenant Sharyl Pels. The recorder is Lieutenant Ian McPhillips. Coast Guard technical advisors to this board are Mr. Scott Giard and Mr. Keith Fawcett. This board's media liaison is Lieutenant Commander Scott McCann.

The National Transportation Safety Board is also participating in this hearing. Mr. Bart Barnum, Investigator in Charge for the NTSB's Scandies Rose investigation, is here with us, along with Mr. Paul Suffern.

Witnesses are appearing before the Board to provide valuable information that will assist this investigation. We request that all members of the public be courteous to the witnesses and

respect their right to privacy.

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The members of the press are welcome to attend virtually, and provisions have been made during the proceedings to allow the media to do so. The news media may question witnesses concerning the testimony they have given after I have released them from these proceedings. I ask that any such interviews be conducted with full consideration of the COVID mitigation procedures that the Marine Board has established.

The investigation will determine as closely as possible the factors that contributed to the incident so that proper recommendations for the prevention of similar casualties may be made; whether there is evidence of any act of misconduct, inattention to duty, negligence, or willful violation of the law on the part of any licensed or credentialed person contributed to this casualty; and whether there is evidence that any Coast Guard personnel or any representative or employee of any other government agency or any other person caused or contributed to the casualty.

The Marine Board planned this two-week hearing to examine all events related to the loss of the *Scandies Rose* and five crewmembers. The hearing will explore crewmember duties and qualifications, shore-side support operations, vessel stability, weather factors, effects of icing, safety equipment, the operations of the vessel from the past up to and including the accident voyage, and survey imagery of the vessel in its final

resting place. The hearing will also include a review of industry and regulatory safety programs, as well as the United States Coast Guard Search and Rescue activities related to the response phase of the accident after notification that the *Scandies Rose* was in distress.

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The Coast Guard has designated parties in interest to this investigation. In Coast Guard marine casualty investigations, a party in interest is an individual, organization, or other entity that under the existing evidence or because of his or her position may have been responsible for or contributed to the casualty. A party in interest may also be an individual, organization, or other entity having a direct interest in the investigation in demonstrating the potential for contributing significantly to the completeness of the investigation or otherwise enhancing the safety of life and property at sea through participation as party in interest.

All parties in interest have a statutory right to employ counsel to represent them, to cross-examine witnesses, and have witnesses called on their behalf. Witnesses who are not designated as parties in interest may be assisted by counsel for the purpose of advising them concerning their rights. However, such counsel are not permitted to examine or cross-examine other witnesses or otherwise participate in the investigation.

I will now read the list of those organizations and individuals whom I've previously designated as parties in

interest: Scandies Rose Fishing Company, LLC, represented by counsel who are here in person today; crewpersons Mr. Dean Gribble and Mr. John Lawler, represented by counsel who are appearing virtually today; Mr. Bruce Culver, currently not present at this time.

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The Marine Board will place all witnesses under oath. When testifying under oath, a witness is subject to the federal laws and penalties for perjury for making false statements under Title 18 U.S.C. Section 1001. Penalties could include a fine up to \$250,000 or imprisonment of up to five years or both.

The sources of information to which this investigation will inquire are many and varied. Since the date of the casualty, the NTSB and Coast Guard have conducted substantial evidence collection activities, and some of that previously collected evidence will be considered during these hearings. Should any person have or believe he or she has information not brought forward but which might be of direct significance, that person is urged to bring that information to my attention by emailing uscg.scandiesrosembi@gmail.com. This email address will be continuously monitored.

Mr. Barnum will now say a few words on behalf of the NTSB.

MR. BARNUM: Thank you, Captain, and good morning. I'm Bart Barnum, Investigator in Charge of the National Transportation Safety Board's investigation of this accident. The Safety Board is an independent federal agency which under the Independent

Safety Board Act of 1974 is required to determine the cause or probable cause of the accident, to issue a report of facts, conditions, and circumstances relating to it, and may make recommendations for measures to prevent similar accidents.

The NTSB has joined this hearing to avoid duplicating the development of facts. Nevertheless, I do wish to point out that this does not preclude the NTSB from developing additional information separately from this proceeding if that becomes necessary.

At the conclusion of this hearing, the NTSB will analyze the facts of this accident and determine the probable cause independent of the U.S. Coast Guard. At a future date, a separate report of the NTSB's findings will be issued which will include our official determination of the probable cause. If appropriate, the Safety Board will issue recommendations to correct safety problems discovered during this investigation. These recommendations may be made in advance of the report.

In addition, on behalf of the NTSB, I would like to offer my deepest condolences to the families and those affected by this tragic accident. Thank you.

CAPT CALLAGHAN: Thank you, Mr. Barnum.

I have updated the schedule now posted on livestream on the Coast Guard media site to update Mr. Culver's testimony time, now scheduled for next Thursday at 1300.

Yesterday, we heard from a representative of the Coast

Guard's Marine Safety Center regarding its review of the stability instructions issued for the *Scandies Rose*. We also heard from several fishermen who had sailed on board the *Scandies Rose* or had close contact with the vessel before the incident.

Today, we will continue to explore this topic by hearing from additional fishing vessel captains, as well as experts in Alaska fisheries regulations from the Alaska Department of Fish and Game, National Marine Fisheries Service, and the Coast Guard.

At this time, we will now to go to recess and resume at 0830. (Off the record at 8:09 a.m.)

(On the record at 8:30 a.m.)

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It is now 0830, and this hearing is now back in session. We will now hear from Captain DeLaurentis.

Captain DeLaurentis, Lieutenant McPhillips will now administer your oath and ask you some preliminary questions. (Whereupon,

DANTEL S. DeLAURENTIS

was called as a witness and, after being first duly sworn, was examined and testified as follows:)

LT MCPHILLIPS: Please be seated. Please state your full name and spell your last name.

THE WITNESS: Daniel Scott DeLaurentis, last name spelled D-e-L-a-u-r-e-n-t-i-s.

LT MCPHILLIPS: Please identify counsel or representative if present.

1 THE WITNESS: None present. 2 LT MCPHILLIPS: Please tell us what your current employment 3 position is. 4 THE WITNESS: Current employment is I'm the captain of the 5 fishing vessel Ruff N Reddy. LT MCPHILLIPS: What are your general responsibilities in 6 7 that job? 8 THE WITNESS: Captain, running the vessel, overseeing 9 operations, and taking part in the fishing industry. LT MCPHILLIPS: Can you briefly tell us your relevant work 10 11 history? THE WITNESS: My relevant work history -- now, my current age 12 13 is 43. I started fishing at 18 for a vessel, Silver Spray, based 14 out of Kodiak, Alaska, for 14 years. Stepped away from that and began running the Ruff N Reddy in 2000 -- summer of 2009 to 15 current. Commercial fisherman since 18. 16 Thank you. What was your education related 17 LT MCPHILLIPS: 18 to your position? 19 THE WITNESS: High school education. 20 LT MCPHILLIPS: Okay. Do you have any professional licenses or certificates related to your position? 21 22 THE WITNESS: No professional licenses, no, sir. 23 LT MCPHILLIPS: Thank you, Captain. Captain Callaghan will 24 now have follow-up questions for you. 25

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THE WITNESS:

Okay.

CAPT CALLAGHAN: Thank you, Captain DeLaurentis. And just for the record, I just want to make it known that you're appearing today from Marine Safety Detachment in Kodiak, Alaska, just to help facilitate your testimony. So thank you very much, sir. And I'm going to go ahead and pass it over to Commander Karen Denny for questions.

Commander Denny?

CDR DENNY: Thank you, Captain, and thank you, Captain DeLaurentis, for making the time to be here and testify today.

EXAMINATION OF DANIEL S. DeLAURENTIS

BY CDR DENNY:

Q. We appreciate you attending the hearing virtually, but if at any point we ask a question that you don't understand or can't hear because of technical difficulties, just don't hesitate to stop, ask us to repeat or rephrase the question, and we'll absolutely do so.

Also, on this platform, we're able to share our monitor with you. So if we put up exhibits, and you want us to zoom in on something or you want to highlight something, please ask the recorder, Lieutenant McPhillips, to zoom in. And he should be able to see that, and that'll help both the Board as well as the public viewing this hearing.

So, Captain, you talked about your work history. I just want to delve in a little bit on that. Did you fish full-time, so meaning, did you work fisheries both in the winter and summer

months, full-year around, or just certain seasons?

- A. All year round. For my first 14 years, I was working 11 months out of the year, summer and winter. And now I work approximately seven months out of the year, summer and winter both, all through the year, rotating schedule.
- 6 Q. And could you run through which fisheries you've fished for?
 - A. Current or throughout those years?

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- 8 Q. Let's go with the last couple of years.
- A. We participate in the pot cod season, the longline season for halibut and sablefish. We also tender during the summer. I haven't been a part of that for the last couple of years. But mainly right now is pot cod and sable and halibut fish longlining.
 - Q. Okay, thank you. So I'd actually like to go right into the timeframe leading up to the accident of the *Scandies Rose*. Can you walk us through, from the time you got to Kodiak, what you and your crew did to get ready for the trip, when you left, and what happened, all the way until you got notified of the *Scandies Rose* being in distress?
 - A. Absolutely. And if you don't mind, I brought some notes. So I might be looking at my notepad there, just because my memory's a little foggy on some of the times, dates, and all that good stuff.
 - When we arrived to Kodiak -- we flew into Kodiak, myself and crew, on the 27th of December. We immediately started loading gear, pot gear, on the vessel, getting the boat ready for traveling out to the Bering Sea for the cod fishery on January

1st.

We were in gear from the 27th to the afternoon of the 29th. We departed Kodiak on December 29th of 2019, traveled through Whale Pass into Shelikof Strait, and traveled down the Shelikof Strait. We got out past Sutwik. That would have been, let's see, the early morning of the 31st. We began getting weather right before Nakchamik -- I'm hoping I'm pronouncing that island right -- over by Chignik Bay. We began getting weather, so we pulled in behind Nakchamik Island at about 5:00 a.m. on the 31st and set anchor.

Later that night, I was downstairs in my stateroom when David McDonald (ph.) -- he was the man on watch while we were on anchor there at the time -- I'd say it was approximately around 11:00, somewhere around 11:00 on the night of the 31st, he came down and told me that the Coast Guard called our dispatch satellite phone and requested that I give them a call on their landline. So I went upstairs and called them on the landline.

When they informed me that the Scandies Rose was in distress approximately 27 to 28 miles to the east of me and asked if I'd be willing to assist the rescue effort or go to that location, I declined due to weather and the conditions outside behind the lee of the island. I could not travel with a load of gear. So I declined on being able to assist.

Q. Okay. So, Captain, what we we're going to do is --Lieutenant McPhillips, please put up Exhibit 23 Page 8. And

Captain, what we're going to put up is the AIS track for your 2 vessel from when you left Kodiak to about -- and you can see that 3 there's a text box that says the approximate location of -- the approximate time of the accident. And that is your approximate 4 5 location. Let me know when you get that on your screen.

- 6 I can see that on the screen.
 - Does that look about right based on your recollection? Does that look about right for the Ruff N Reddy's transit?
- 9 Α. Yes, it does.

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- Okay. So, Lieutenant McPhillips, can you pull up Exhibit also 23, page 7 -- sorry, 23 page (indiscernible) not 7, page 11. 12 Page 11, please. And, Captain DeLaurentis, as you said, this is -- for folks that don't know the distances and the geography 13 14 and the layout, does this look familiar to you about what your 15 location was the night of the 31st of December? Whoops, that's a 16 little close. But that's all right. We're okay. That's good. 17 Perfect. Okay, so just like you said, approximately 28 miles from
- Correct. 19 Α.
- 20 Correct, okay. Excellent. So I'd like you to tell us about 21 the weather that you were experiencing in as much detail as 22 possible from the time that you were transiting past Sutwik 23 Island, why you made your decision to anchor out on the south 24 side, on the lee side of Nakchamik Island, and the timing of that, and what was going through your mind as a vessel captain. 2.5

Sutwik Island and the location of the Scandies Rose.

A. Yes, we had excellent, excellent conditions for travel all the way down Shelikof. I was awoken from my sleep there. My guys were on wheel watch between Sutwik and Nakchamik, with orders to let me know if were -- if we started taking any kind of freezing spray. I would say we were probably 10 miles from Nakchamik Island when I was awoken and told that we were -- I believe it was my -- I'm sorry, I'm not great on the memory there, but I believe I was woken up, had time to get up there around, I guess it was probably 2:00 to 3:00 in the morning on the 31st.

We were starting to build a little ice on the bow, northwest probably, I guess at the time, 25- to 30-knot winds. Started to accumulate ice on the bow and on the rails, and a little bit of spray on the pots there. So we decided to hold up on the lee side in Nakchamik. I knew the weather was coming. We were hoping to make it past Chignik Bay beforehand, but we knew that we had either Sutwik or Nakchamik to take cover in if we didn't make it that far. So we decided to anchor up, with ice beginning to accumulate on the boat.

- Q. Okay, and to be clear, so it was 0500 on the 31st of December that you made the decision to anchor. About how far off the island were you?
- A. Oh, we were probably 0.15 (indiscernible) miles off island, when I anchored?
- 24 Q. Yes.

A. Yes, between a tenth and 0.15 miles off land base there.

- Q. And that's how you developed that lee?
- 2 | A. Yes.

- Q. Okay, excellent. Okay, and when you -- when you made that decision, you said that you had already started accumulating ice.

 To the best of your recollection, about how much ice had you
- 6 accumulated by the time you made that decision to take a pause and 7 anchor?
- A. There wasn't much. It had just started to accumulate. I had kind of figured it would accumulate the night before, but it hadn't started. I would say maybe we had a half-an-inch on our rails on the bow, and it was just starting to stick to the pots on the -- on the starboard side. So not -- just a pinching of ice.
- If we had a half-an-inch on the bow rails, that was probably maximum.
- Q. Okay. And so, moving forward throughout the 31st when you guys were anchored and standing watch, you do maintain a watch when the vessel is anchored, correct?
- 18 A. Yes, we do.
- Q. Okay. So then do you -- what did you notice, what were your observations about the ice, icing conditions on your vessel as you were in the lee?
- A. As we were in the lee, we weren't taking any spray. We were in the lee of the island there. Very cold, very cold, our inside was freezing up. Our windows were getting ice just from the condensation, but I didn't have an outside thermometer, so I can't

- say the temperatures. But obviously, they were below freezing for sure. Snow, heavy winds, heavy gusts out of the northwest, but we weren't accumulating any ice due to spray. We were in the lee of the island there, so we didn't have any.
- Q. Is it fair to say that you -- it certainly wasn't melting off. You maintained. Is that a fair statement? You maintained the level of ice accumulation?
- 8 A. Yes.

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- Q. Okay. So that night when you were woken up by your crewmember, to the best of your recollection, if you could just take a minute and go back, tell us again what weather conditions you were experiencing around 2200 to 2300.
 - A. It was probably northwest 40. I'd say a steady northwest 40 windspeed, with extreme gusts that were -- we actually drug anchor earlier in the day there, so we had to reposition and move closer -- closer to the island, within probably a tenth, if not closer to the island, to get out of some of the wind. But I'd say a steady northwest 40 with heavier gusts.
 - Q. Okay, and even with that wind state, you weren't having -you weren't getting freezing spray because you weren't moving
 through the water too much. But what would you say the sea state
 was, even in the lee?
- A. In the lee, we only had probably -- gosh, there wasn't much of a sea. I mean, it'd ripple through there, but the sea height would probably be a foot to two feet. It's knocked down so quick

that I couldn't see -- I mean, the sea at where we were on anchor, there was no big seas.

- Q. Okay. I'd like to jump us back a little bit to when you were back in Kodiak with your crew, when you arrived. Were you planning on leaving on the 29th, or was there any sense of urgency? You mentioned the weather, you mentioned you knew that bad weather was coming, and you had planned to seek shelter if you needed to. Did you know that when you got off the plane and headed to your vessel?
- A. I didn't. I had checked the weather a little bit, but until we were ready to depart -- we actually had our gearwork done the night before. I was in no rush to leave. I knew there was a storm coming, but I hadn't actually checked the weather until the previous night before I left.

But yes, we left a little bit earlier due to the weather window that we did have. We were hoping to make it at least past Chignik Bay there, then make it past that, and we figured we could get in the lee of the mainland and travel the rest of the way to Falls Pass. So we were trying to catch the weather window.

- 20 Q. Okay, and how many pots do you carry, Captain?
- 21 A. How many pots do I carry?
- Q. So let me rephrase the question. What is your stability report? Do you have a stability report?
- 24 A. Yes, I do.

 \mathbb{Q} . And what does your stability report allow you to carry?

- A. On a standard load with non-icing conditions, we are rated for 105 pots.
 - Q. And what were you carrying on this trip, sir?
 - A. I believe it was 88, possibly 90.
- Q. And what was -- was there a reason that you chose to carry
- 6 that number versus what's allowed on your stability report?
- $7 \mid A$. In the wintertime, we never carry our full load.
- 8 0. Could you elaborate for me? Why is that?
- 9 A. It's difficult in the wintertime. Usually our weather's more
- 10 extreme, the icing conditions. We knew that there was ice coming.
- 11 We had -- we can't carry 105 during icing conditions. We're rated
- 12 for 81 during icing, when it is icing conditions. And like I
- 13 | said, the wintertime weather, we never -- it's usually more
- 14 extreme. I don't like having a big stack on and full capacity
- 15 during that time, even during icing conditions. It's just more of
- 16 a hassle for us to carry our maximum load for the guys to be
- 17 dealing with in bad weather.
- 18 Q. Okay, and I don't recall, would you mind telling me when you
- 19 got your stability letter done and by whom?
- 20 A. Stability -- oh, I don't have that on my notes. I remember
- 21 | telling you when we talked the first time, but I was believe it
- 22 was Hockema Whalen and Associates that did the stability report.
- 23 | Q. Okay.

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- 24 A. And that was done in 2013.
- 25 Q. Okay, thank you. So back to when you were on board the

- vessel. You loaded everything, and you made your decision to
 leave a little bit earlier because of the weather, to try and beat
 it. Were you -- were you trying to go faster? Did you go faster
 than you normally would on a trip like this to try and beat the
 weather?
- A. No, we're an average seven-and-a-half-knot boat on a good day, so there's no going any faster for us. We're -- that's pretty much our standard speed.
 - Q. Again, back when you were in Kodiak, and you were making the decision for when to leave and what to do, did you -- did you -- what weather tools did you use to just ascertain the weather?
 - A. I used an app, Windy app, shows the windspeed across (indiscernible) Alaska, worldwide actually, and that's -- they're pretty accurate for the time that I've been using them for -- I don't know how many years, but they seem to be the most accurate weather. Compared to NOAA, they have an actual zone forecast that you can follow directly instead of a wide range like the NOAA weather. So I follow the Windy app.
- Q. Okay. How long have you been following that specific app?
 How long have you been using it?
- 21 A. Well, I'd have to guess seven years.

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- Q. Are there any particular features that you like the best about it?
- A. Windspeed and the sea height, I like those two -- those two features.

Q. Have you -- have you found that there has ever been inaccuracies in that, or are you finding that, generally, that's a pretty accurate app?

- A. That is the most accurate app. I mean, no, it's not always 100 percent correct, but it is the most accurate weather forecast that I've been around.
- Q. Okay. Let's just shift topics a little bit about -- and talk to you about icing. In general -- I lost my place -- how concerning is icing to you when it starts accumulating? And what do you do as a vessel master -- what are you thinking about when you start seeing icing on your vessel?
- A. I haven't dealt with a whole lot of icing in the last 10 years, 11 years. (Indiscernible) based around Kodiak, so we have the privilege of being able to be in port and not out in the open sea. So we pay attention to the weather a lot. If it's icing conditions, I just -- I don't go out. We're lucky enough to be able to have that (indiscernible). We have participated in the Bering Sea for the past few years as far as winter fisheries.

Ice accumulation, I don't like it, nobody likes it. I haven't had a whole lot of experience with it for the last ten years. When I was a fisherman, I never liked ice. It made the job difficult, hard. Makes you nervous. I mean, the boat rides different. You don't want to see it on your gear. You don't want to be traveling in it. It's just not a good deal. As a captain, I try not to be in ice, and luckily, like I've said, I've got the

opportunity to be based around Kodiak and pick and choose the days that we go out. So I try to avoid the icing conditions at all costs.

- Q. So you mentioned something about how it feels like it rides differently. Could you describe that to us? How does it ride differently when icing accumulates?
- A. When icing accumulates, your boat's slower responsive. It's got side-to-side roll, front-to-back roll of the boat, depending on the accumulation of the ice of the vessels. I've only worked on two vessels in my fishing career. As I said earlier, as the Silver Spray was a big vessel, it took a lot of ice to accumulate on that vessel before you could just feel the heaviness, the slow response time for the vessel.
 - Q. Okay, and so to jump you back to when you made the decision to seek shelter the morning of the 31st, can you describe to the best of your recollection how that icing formed? You mentioned the rails, but was it even, or was it one-sided? How was that?
 - A. When we started accumulating it that day, it was one-sided. The ice that we did accumulate was on the starboard bow, which would be the northwest side, and the starboard rail, off on our pots, on the starboard side. We had no ice on our port side.
 - Q. Okay. So I'd like to take you back to that timeframe, that same day, leading up to the accident of the *Scandies Rose*. Were you guys able to hear things throughout the day on VHF?
- 25 A. We would pick up a little bit of weather, but I tried to tune

- $1 \mid$ in to the weather there when we were headed south of the island.
- 2 We could pick up the weather forecast and the channels. Did I
- 3 hear anything on the VHF lines? We leave one on (indiscernible)
- 4 | at all times, and no, I don't recall hearing anything on VHF, as
- 5 | far as (indiscernible) wise.
- 6 Q. Okay. Did you -- did you or any of your crewmembers, to the
- 7 best of your recollection, because, you know, they're not here to
- 8 answer themselves, but did they try and reach out to other vessels
- 9 to find out what the weather was doing in those locations?
- 10 A. No.
- 11 Q. Did you hear the Scandies Rose mayday call?
- 12 A. I did not. I was not on watch. Like I said, David McDonald
- 13 was, and I questioned him to any knowledge of a mayday call,
- 14 | because I was in shock that we didn't hear one. But there was no
- 15 | -- we did not hear a VHF mayday call. I did not, and the person
- 16 on watch did not hear a VHF mayday call.
- 17 Q. Okay. Did you or did Mr. McDonald, to the best of your
- 18 | knowledge, hear the Coast Guard trying to hail the Ruff N Reddy?
- 19 A. No, we did not.
- 20 0. Okay, so just to be clear, the first time you guys heard
- 21 | about the Scandies Rose being in distress was when you got a
- 22 | satellite phone call from your dispatch, is that correct?
- 23 A. Correct.
- 24 Q. Okay. Could you describe to the best of your recollection
- 25 what that conversation went like? What did you hear? What did

they say?

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- They asked if we had heard any distress -- I believe they asked if we heard any distress calls. I did not. They informed me that the Scandies Rose was in distress approximately 27 to 28 miles away from us at Sutwik Island. They asked what -- I think they asked what the weather conditions were onsite, because I had -- they asked if we were willing to assist in any way possible, and I declined. I was asked to keep a sharp lookout and report to the Coast Guard if I heard or saw anything to do with this accident.
- Okay. And when did you end up -- when did -- when did you 11 12 pull anchor? When did the Ruff N Reddy pull anchor and continue its transit? 13
 - We pulled anchor -- we left Nakchamik Island at about approximately 11:00 a.m., I believe, on the 1st of January 2020, and continued transit. My times might be a little rough there, but it was approximately around there.
- Okay. Captain, just to jump us back a little bit. I know Ο. you said that, you know, you avoid ice accumulation or having to 20 be in icing conditions at all costs. When you have had to be in those situations, what are some things as a vessel captain that 22 you could do to mitigate the negative impact of icing?
 - We slow our speed down. We break the ice, per se. ice, we break ice off the rails, dispose of any ice that is accumulating off the vessel is about all you can do. If you're

- in -- if you need to slow down and jog or go with the weather to clear the ice off the boat before it accumulates too much, we'll jog with the weather, so we're in the lee of the storm and clear the accumulation of ice off the boat before continuing.
- 5 Q. Would you ever consider throwing your pots off to get rid of 6 weight?
- 7 A. I have never been in that position, but yes, I would consider
 - it. Any -- by any means necessary, yes.
- 9 Q. Okay. Captain, thank you so much for your time.
- CDR DENNY: Captain Callaghan, those are all the questions I have at this point.
- 12 CAPT CALLAGHAN: Thank you, Commander Denny.
- We'll now go to Lieutenant Commander Comerford. He's got a couple questions, additional questions for you, sir.
- 15 BY LCDR COMERFORD:

- Q. Good morning, Captain. Thanks for your time today. My first question -- I'd like to pull up Exhibit CG 001, page 11. In the upper-right corner, this is a photo that we were able to find of the Ruff N Reddy. Could you just take a moment and describe the general type of fishing vessel you have and a little bit about your deck operations for fishing?
- 22 A. The operations that we have?
- Q. Like, generally speaking, how are you loading pots, stacking pots, the layout of your deck, in general terms, please?
- 25 A. The layout of our deck -- I guess I don't really understand

- the question, how we load pots and the layout of our deck. We're a house-forward boat. Our layout of the deck -- I don't understand your questioning there of how we load pots.
- Q. No worries. Maybe for clarification, are you stacking pots up on the stern or down on the center deck area? Where are the stacks?

- A. We begin -- we begin stacking at the stern first. We stack forward up to, normally, our crab pot launcher. I call it a crab pot launcher, but our pot launcher there, we stack them up right, we usually get anywhere from 35 to 40 pots on the back deck. And then we continue the, what we call, haystack where we start stacking them flat on top of those vertical pots that we stacked horizontal there.
- Q. With being a house-forward boat, do you see -- when you're in icing conditions, do you typically see a lot of ice accumulation on the pots?
- A. Typically, no. Like I said, since I've ran the Ruff N Reddy, I've been extremely fortunate to pick and choose my days of fishing, so I have only had a very minimal of experience with icing conditions on the Ruff N Reddy. We're able to be home-ported close enough that we can skip those days.
- Q. And I apologize, it's kind of hard for me to visualize the boat a little bit. When you have all the -- say the maximum number of pots on your boat, are there ways that the crew are about -- are able to move about the deck, and how would they do

that in general terms?

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A. Yes, we keep our stack of gear -- we'll fill the deck up, depending on the fishery that we're going with. There's some fisheries that we're only allowed -- like a steak (ph.) cod season, we're only allowed to have 60 pots for that fishery. So we keep everything behind our pot launcher and our sorting table clear, so the guys have a lot of room on the front deck to move about and deal with the gear.

If we're doing a federal season, and we haul out our -- I never put the maximum amount of gear on the boat that we're rated for. The most I've had on was, I believe, 100 pots at one time. You have mobility on deck, and you still keep your workspaces open. And they have mobility down on the deck level behind the house, up to the pot launcher, and then the rest of the pots, as we're setting gear or dealing with them, are up above on higher level that they use for the -- they go up with the life vests and maneuver around the pots on the top there. The pictures that you have of our vessel there, that's during a longline operation, where we would not be using pots.

- Q. Then for your vessel, have you put -- updated your vessel or installed any tools on your vessel to monitor the deck of the vessel for operations or icing conditions, considering that you're a house-forward vessel?
- A. We are equipped with back deck cameras and speakers and audio device, (indiscernible), et cetera. And we're booked with cameras

that I have a monitor screen in my wheelhouse on the starboard side that I can watch the back deck through those monitors' live feed.

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And then, for managing ice, when you are in those situations that you feel it necessary to manage ice, you mentioned shovels. Are there other tools that you use on a -- on those basis to clear

ice from the vessel other than shovels?

- Yes. On, let's say, the back deck, for the wooden surfaces, we have ice scrapers. There's the flat, metal, equipped with basically a shovel handle that you can scrape the ice off. We use that on the back deck. We have big rubber mallets -- we call them 12 ice breakers; I don't know the technical term, but they're big 13 rubber sledgehammers that we can break ice apart with, and then 14 the shovels that we shovel it over with. But those are our main 15 two, two utensils are the big rubber mallets that we can hit the 16 ice with to break it up with, and then we shovel it overboard.
 - In your experiences, do those seem fairly adequate, or have you researched new tools for ice breaking? I'm just curious your perspective, if you've found other things that you considered for ice breaking.
 - No, we've tried multiple things. I mean, back when I was on a bigger crab boat, and we were in icing conditions more often in the winter, we tried electric jackhammers. They weren't very well. The best tools that we were able to use were those rubber mallets to be able to break ice off the boat. They seemed to do a

pretty efficient job.

Q. All right. Now, slightly shifting gears here, back on that voyage that Commander Denny was referencing earlier today, did you feel like you could seek shelter in Sutwik Island, or did you consider seeking shelter at Sutwik Island during that voyage?

A. I had considered it. When we were passing by Sutwik Island, the weather was still very, very "cooperatible." The temperatures had not dropped down to freezing spray point. Weather was still, I would say, 20 to 25 north, northwest. No, I did not consider Sutwik. I knew it was an option if we didn't travel far enough before the storm hit, but when I arrived at Sutwik, I knew that we had approximately four hours to make it to the next point of shelter if we needed to. And at the time of passing by Sutwik, it was very moderate weather conditions with no freezing spray. So

- Q. Have you ever in your history used Sutwik Island as a shelter, either temporary or long-term?
- 18 A. No, I have not.

we continued on.

- Q. Whether from your experiences of looking at the charts or from talking to other mariners, any perspective you have on the quality of shelter from Sutwik Island?
- A. I have talked to a few people that have taken shelter behind Sutwik or used that for an anchorage spot, and yes, I studied the charts, and it looked like it was an adequate, adequate place to get in the lee of the weather.

- Q. Thank you. Last question from me is your experiences with weather from more of a training standpoint. Have you received formal, informal, or even researched YouTube videos, user guides, mentoring from cohorts on weather interpretation or weather
- 6 A. Have I received any training on that?

preparation for trips?

7 Q. Yes.

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- 8 A. Is that what you're asking? I'm sorry.
- 9 Q. Yes, have you received training with regards to weather for 0 your voyage planning or mitigation of weather?
- 11 A. No, I have never received training. Everything I've come 12 from is hands-on experience through my years of fishing.
- 13 Q. And more specifically, you mentioned using the Windy app.
- Have you sought any tutorials or guides for accessing and using the Windy app functionalities?
- A. No, no tutorials. I mean, they show you how to use it when I first downloaded the app, and that -- no, just a self-explanation when I downloaded that app was all that I've had for that app.
- Q. And in your opinion, that self-tutorial or that initial tutorial seemed fairly adequate to get you started in understanding the Windy app?
- 22 A. Yes, very, very simple to use.
- Q. Thank you for your time this morning, Captain.

 LCDR COMERFORD: Captain Callaghan, that's all the questions

 I have.

CAPT CALLAGHAN: Thank you. Thank you, Lieutenant Commander Comerford.

BY CAPT CALLAGHAN:

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- Q. Captain DeLaurentis, do you have any -- had you had any relationship with Captain Cobban at all?
- A. Did I have relationship? We didn't know each other

 personally. We knew who each other were through -- I had known

 Gary, not on a personal level, but we knew who each other were.

 One of his previous jobs, when he ran the (indiscernible), he was

 friends, per se, fishing friends with several people that I worked
- for, and we knew each other on a first-name basis basically, when
 we passed by the (indiscernible). But no personal relations, no.
- Q. Okay. Was it -- did you have any common practice with him or any other captains for, you know, radio checks with each other,
- how weather was, what you might be experiencing where you were fishing?
- 17 A. No, not at that time.
- Q. No? Is it common practice for folks in the industry to call ahead, say, before they leave port, to vessels that are transiting
- 20 the same route?
- 21 A. Yes, it is common practice, yes.
- Q. At any time during your transit, from the time you left
 Kodiak, had anyone contacted you to check any conditions that you
 had been experiencing throughout your transit?
- 25 A. No, not to do a weather check, no.

1 Q. Okay. Thank you very much, sir.

CAPT CALLAGHAN: I'm going to pass over questions to my colleague over at the National Transportation Safety Board, Mr. Barnum.

BY MR. BARNUM:

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- Q. Thank you, Captain DeLaurentis. Great testimony, a lot of great information; thank you for that. I just have one follow-up question on your stability instructions. In your vessel's -- the Ruff N Reddy vessel's stability instructions, does it specifically state how much icing that you can accumulate on board and still remain stable?
- A. You know, to my best recollection, no, it doesn't specify,

 (indiscernible) specifies icing conditions. There's no set layout

 of the accumulation of ice.
 - Q. Do you know what the regulations allow for when calculating the accumulated ice?
- 17 A. What the regulations -- could you explain that?
- Q. Do you know how many inches the regulations allow for when calculating stability (indiscernible)?
- A. Not off hand without looking at my stability report directly, which has all the (indiscernible).
- Q. Okay. Did I -- did I understand you correctly, did you mention that in your stability instructions, it doesn't specifically list how much icing that you can carry?
- 25 A. No, it doesn't to my best recollection, no. It just reports

- it under general icing conditions.
- Q. All right. Thank you, Captain.
- MR. BARNUM: That's all the questions I have. My colleague,
 Paul Suffern, has some questions.

BY MR. SUFFERN:

- Q. Thank you, Captain DeLaurentis, for your time today and your testimony. Yeah, I've just got a couple of follow-up questions. You had mentioned that you used the Windy app for departure. Do you use -- are you able to use it while underway, or do you check other weather sources while underway, and only when you're within port do you check the Windy app?
- A. We do not have onboard satellite for internet or anything like that. I have a weather app on my -- through my watchdog, my BMS, I can get a weather report. But no, I check it before I leave town. Usually we're not out -- I'll check the forecast for a few days before I leave port, and then, if I'm in range of VHF, I pick up the NOAA weather report on the VHF weather channels. But no, I do not use Windy while in transit. I will call people with Windy and other vessel captains and ask the weather onsite or if they've gotten the forecast.
- Q. Okay, and for the particular voyage around December 29th through January 1st, did you call any captains during that voyage and ask them what the Windy was showing for that timeframe?
- 24 A. I didn't ask what the Windy was showing for that timeframe.
- 25 No, I did not. I asked for a weather forecast on the -- towards

1 -- further out ahead of us, Falls Pass area, Bering Sea side. But 2 not for our general location, no, I did not.

- Q. Okay. Lieutenant McPhillips, could you bring up Exhibit 026, 26? And, Captain, this will just be a picture, I'm sure, that's familiar to you, using the Windy app there. On the right side of the screen, or the right side of the application, there are several different layers, including wind, wind gusts, temperature, waves. Do you ever click those other layers over there to view information? And if so, which ones do you click?
 - A. I do the wind gusts because that gives -- in my mind, shows me the maximum that the wind could be. I usually find it being a good average between what it's calling for onscreen for the wind and the wind gusts. I kind of take an average of that. So if it's saying steady wind of 30, gusts of 40, I kind of figure it's going to be 35- to 40-knot winds. I do use the sea heights calculation so it gives me the sea heights for the general area that I'm looking at. Those are the two main ones that I look at.
 - Q. Okay, and have you ever clicked on the weather warnings tab there, kind of towards the bottom right-hand portion of that list?
- A. You know, I clicked on probably every icon on there, but I don't use it. Like I said, the two that I really look for, the sea heights and the wind, the wind speed and wind gusts.
- Q. Okay. Thank you, Lieutenant McPhillips. Could you now bring up Exhibit 055, 55, please? Captain DeLaurentis, this is a experimental freezing spray site that the National Weather Service

has developed, and it shows accumulation per hour over, you know,
the various ranges there from Southeast Alaska all the way to the
Bering Sea, out 12 hours, 24 and 36 hours out. Would information
like this and accumulation rate be something helpful for you, as a
captain, to view?

- A. Oh, I bet it could be useful, yes. I've never used anything like that, but yes, any tool that's in our hands would be useful. Like I said, we're not out at sea very long, so, I mean, the tools that we do have at hand, like I said, Windy and just the regular weather forecast as far as temperatures and NOAA weather. I've never used anything like that, but yes, I can see where that'd be useful if you were in an area.
- 13 Q. Okay, thank you, Captain DeLaurentis.
 - MR. SUFFERN: That's all the questions I have for right now. Thank you.
 - CAPT CALLAGHAN: Thank you, Captain DeLaurentis. At this time, I'm going to pass it, see if there's any questions from our counsel representing the two survivors.

Mr. Stacey?

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MR. STACEY: Thank you, Captain, and good morning, Captain DeLaurentis. Thank you for your testimony. We have no questions for you, sir.

CAPT CALLAGHAN: All right. Thank you, Mr. Stacey.

At this time, I'll shift over to counsel representing the vessel owners, Mr. Barcott.

MR. BARCOTT: Thank you, Captain. I do have a few questions for Captain DeLaurentis.

BY MR. BARCOTT:

- 4 Q. Captain, I'm Mike Barcott. I represent *Scandies Rose*. Good 5 morning.
- 6 A. Good morning.
- 7 Q. The fishery that you were headed out to partake in, was that 8 the Bering Sea/Aleutian Island cod fishery?
- 9 | A. Yes, it was.
- 10 | Q. Okay. Had you fished that fishery the year before?
- 11 A. Yes.

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- 12 Q. And your vessel is over 60 feet, right?
- 13 A. Correct.
- 14 \mathbb{Q} . What is the length of your vessel, by the way?
- 15 A. 80-foot overall by 30 feet wide. And to jump back there, I
- 16 didn't fish the winter the year before. I had fished the fall
- 17 season the year before.
- 18 | Q. Okay.
- 19 A. In the Bering Sea. I had fished the Pacific side of the
- 20 Kodiak water federal fishery the year previous.
- 21 | Q. Okay. And the way that fishery is regulated, there is a
- 22 | quota of poundage that is allowable, and when that quota is
- 23 caught, the fishery shuts down, right?
- 24 A. Correct.
- 25 Q. Okay. Do you remember how long that fishery stayed open,

- 2020, the season you were headed out for?
- 2 A. In 2020, I believe it was shut down right around the 16th of 3 January.
- Q. Right. Do you happen to know approximately what the date was the year before when it was shut down?
- A. I believe it was earlier -- I don't recall because I didn't partake in that fishery, so I'm not real keen on that knowledge, sorry.
- 9 Q. All right.
- 10 A. I know it was a short season. We were looking to a two-week season or somewhere around that range.
- Q. Right, so when you were headed out, you were thinking this is going to be -- we're going have a couple weeks fishing, right?
- 14 A. Correct.
- Q. Okay. I want to talk about icing for a minute. As I understand it, your stability study allows you to carry 81 pots in icing conditions. When would you consider -- as ice is accumulating on your stack, when would you say, boys, it's time to
- go break the ice; let's get out there and break it off? How much ice does that there have to be for you to have your guys go break ice?
- 22 A. In my mind, anything that's breakable. I mean, I would say
- accumulation of anything more than a couple of inches. If it's breakable with a sledgehammer, or you're able to shovel it easily, hard to say that range and describe that well, but I would say a

- 1 few inches.
- 2 Q. Okay.
- 3 A. On the rails or deck level. Anything that's able to be knocked off.
- 5 Q. Would you send your guys out to break ice if it was a 6 half-an-inch?
 - A. No, I would not.
- Q. Okay, and when ice accumulates on your pots, does it accumulate on your interior pots, the pots that are buried in the stack?
- A. Normally, it doesn't. I mean, and I have been in heavy icing conditions in the years past when I was a -- just a deckhand. But normally, no, it seems to be the surrounding pots. The interior of the pots usually did not have accumulation on them. There might be a little of spray, but usually the ice stops on the edge
- Q. And on the pots that are on the exterior, does that ice accumulate in the interior part of the pots, your shots of line, your tunnels, and all of that?

of the boat, whatever was on the exterior.

20 A. Absolutely, yes.

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- 21 Q. Okay. I'm just -- the *Silver Spray*. How big is the *Silver* 22 Spray?
- 23 A. The *Silver Spray* was 116 feet long by (indiscernible) feet 24 wide.
 - Q. House forward or house aft?

A. House forward.

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Q. Okay. Thank you, Captain.

MR. BARCOTT: Those are all the questions I have.

CAPT CALLAGHAN: Thank you, Mr. Barcott.

And, Captain DeLaurentis, we have just a few more follow-on questions.

Commander Denny?

BY CDR DENNY:

- Q. Hi, Captain, again. So earlier in your testimony, you mentioned that one of the ways that you could mitigate ice accumulation, you mentioned the phrase jog. For the benefit of the public, could you -- could you explain what you mean by that? What does that mean?
- A. Yes, when we -- we jog for multiple reasons, whether we're taking a sleep time or shutting down for a day of work or bad weather. Jogging is -- and we do it in calm weather also, just depends on our circumstances. If we don't want to drift at sea and have that time, then we'll jog. And that term is either we'll jog directly into the weather and in a specific area or turn around and go with the weather on our -- directly on our stern or our bow, is how I used that term jog.

I believe how I used it before is you could jog with the weather, again, a smooth ride where you're not taking waves. You accommodate the speed where the waves are going with you at a reasonable fashion and not breaking over your boat or bouncing off

- your boat and spraying the boat. So if you were to jog with the
 weather and be able to clear ice, or jog into the weather at a
 reasonable speed where -- accommodate the speed so that you're not
 taking waves crashing on your vessel, if that makes sense.
- Q. It does, it actually provides a lot of clarity. Thank you for that. I want to shift topics a little bit, and you mentioned that you knew of Captain Cobban. Did you have any experience with or have any professional interaction with any of the other crewmembers that were on the Scandies?
- A. His son that was on the *Scandies*, I had seen him around the cannery quite often. He worked on another vessel with one of my crewmembers.
- Q. Okay. So you saw him around, but not enough to have an impression of him as a fisherman. Or is that a fair statement or not?
- A. Very fair. I did not know him on a personal level as a fisherman or a person.
- Q. Okay, and did you -- did you have any work experience with any other member of the *Scandies Rose* crew?
- 20 A. No, I did not.

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- Q. Okay. And I want you to jump back to when you were still in Kodiak before the *Ruff N Reddy* departed. Where were you docked?
- A. We were docked at Trident's dock on cannery row, the old western plant.
 - Q. Could you see the Scandies Rose?

- A. Yes, they were directly in front of us.
- Q. Okay. Did you have any impressions of the vessel when you were still in port? Did anything stick out in your mind about either the way the crew was working or the pots were loaded,
- 6 Nothing that stood out. I know they were working hard to get 7 their gear. We were kind of working alongside of each other trying to get our gear off the dock. It was snowy and a lot of 8 9 snow and cold and getting down there. And so we were kind of 10 accommodating working, getting our gear amongst their gear that was stacked up in the cannery lot there. But nothing out of the 11 12 ordinary, no. They were -- they were working hard to get their 13 gear.
- 14 Q. Okay.

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anything at all?

- 15 A. But nothing that stands out.
- 16 Q. Okay. Hold on one second, please.
- 17 | A. Um-hum.
- CDR DENNY: Captain DeLaurentis, thank you so much. I think that's all the questions that I have at this time.
- 20 THE WITNESS: Okay.
- 21 | CAPT CALLAGHAN: Captain DeLaurentis, Lieutenant Commander 22 | Comerford's just got a couple questions for you as well, sir.
- BY LCDR COMERFORD:
- Q. Hi again, Captain. Over the last couple of years, have you increased your landing of cod or increased your efforts for cod?

A. Have I increased my efforts? No, we -- I can't say we've increased our efforts. If there's a season open, we're fishing it. But work as hard as we can whenever we can, but no, I have not increased our efforts. We acquired a Bering Sea permit so that we could go over and widen our -- I don't know, just our general area of operations. They have a bigger quota over there, so that's about the only change in the last few years that we've had is we acquired a Bering Sea permit to fish the Bering Sea about three years ago. But we don't fish any harder or -- when the season's open, we're fishing. That's all about all I can answer for that, but we haven't increased our operations any, no.

Have you heard discussion throughout the community or rumors

A. I have heard rumors of it, yes.

of rationalization of the cod fishery?

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- Q. Help give me a little bit of perspective. About how long have those talks been circling through the community?
- A. Oh, I would say ever since the rationalization of crab, there's been rumors of someday there will be a rationalization of the cod and the fishery. So I would say I've heard them for approximately ten years. Or I've paid attention to them since I've ran a vessel full-time. Since I've taken over the Ruff N Reddy in 2009, I've kind of paid attention to those. So I'd say in the past 10 years, I've heard quite a bit of talk of different opinions on whether or not it should happen or is going to happen, but lots of rumors. Last few years, it's been bumped up a little

- bit, that they say they're getting closer to it.
- 2 Q. And you had mentioned approximately three years for the
- 3 Bering permit for cod, and you had seen a bigger quota in the
- 4 Bering. Did rationalization also -- or the thought of
- 5 | rationalization also contribute to your decision to get the Bering
- 6 | Sea permit?
- $7 \mid A$. No, not in my mind. It was a longer season. It just seemed
- 8 like a better opportunity, a longer-lasting season for us to
- 9 purchase that permit.
- 10 Q. Okay, thank you. And one last question, sir. What's about
- 11 the point in inches of ice that you find hammers or sledgehammers
- 12 to be effective, the rubber mallets or ice breakers?
- 13 A. I would say at least -- at least, if it's a steady
- 14 | accumulation across, say, the bow, I would say it has to be at
- 15 | least three inches before it's effective, otherwise you're just
- 16 kind of out there doing -- it's going to come off, but to get it
- 17 to break off and be efficient, I would say a few inches.
- 18 Q. And for clarification, so that's roughly, before three
- 19 inches, the tools that you have are not going to be as efficient
- 20 or as effective at knocking ice off. So above three inches is a
- 21 | little bit more effective to -- or utilization of your people. Is
- 22 | that -- is that another way to say it?
- 23 A. It is. I mean, if you get accumulation on your rails, at a
- 24 couple of inches, you can go knock that off easily. But it's kind
- 25 || of -- it's like shoveling your sidewalk. If you have a quarter

inch of ice, you're not going to be out there and be able to
efficiently break the ice. It has to be two to three inches thick
before you can actually break it. So a few inches on the rail,
you can break easily. If you have a couple inches on your deck,
it'll break up easily. It's kind of, in my mind, seems useless
work anything below that; it's hard to remove.

- Q. So if I were to say that the regulations right now for fishing vessel stability operating in the Alaskan waters were built on 1.3 inches, so 1.3 inches of ice on the horizontal surfaces and only 0.65 inches on the vertical surfaces above the waterline, would that be -- what would be your thoughts on that related to your observations, Captain?
- A. I would say that amount of ice would be very difficult to clear efficiently.
- 15 Q. Does this number seem surprising to you?
- 16 A. Yes, it does.
- 17 Q. Thank you.

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- 18 LCDR COMERFORD: Captain Callaghan, that's all the questions
 19 I have.
- 20 CAPT CALLAGHAN: Thank you, Lieutenant Commander Comerford.
 21 I just have one or two follow-up questions for you, sir.
- Lieutenant McPhillips, can you bring up Exhibit 093, please?
- BY CAPT CALLAGHAN:
- Q. Captain DeLaurentis, I understand this is obviously a
 different setup than your vessel and does not represent a picture

of the *Scandies Rose*, but just want to kind of have a picture here representing some icing accumulation on pots. Based on your experience and kind of what you talked about with regards to concerns about breaking ice off pots, would icing like this cause you any concern?

6 A. Yes.

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- 7 Q. And would that be a point that you would -- you may take any 8 mitigation measures?
- 9 A. I would say if you have that amount of icing happening on your pots, the rest of your vessel's probably getting quite a bit of ice on it. So yes, I would probably mitigate that.
- 12 Q. Okay, sir. Thank you very much.
- 13 A. You, too.
- Q. Sir, I greatly appreciate all your time, and I know we've covered a lot of questions, but wanted to kind of just ask you, based on your knowledge of the *Scandies Rose* and the incident, is there anything that we may not have covered in our questions today that you think we should have?
 - A. None that I can think of.
- 20 Q. Okay.

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CAPT CALLAGHAN: Then moving on, sir. So I know you mentioned that you didn't have a personal relationship with the crew, but nevertheless, the loss of anyone in the fishing community takes a toll on everybody, and for that, you know, on behalf of the Board, we do want to recognize and send our

condolences -- any loss of a member of the fishing community is a loss, nonetheless, and for that, we offer our condolences for your shipmates out there.

Sir, again, want to thank you for your time today. Thank you for joining us. At this point, you are now released as a witness at this formal hearing. Thank you for your testimony and cooperation. If I later determine that this Board needs additional information from you, we will contact you directly. If you have any questions about the investigation, you may contact us through the investigation recorder, Lieutenant Ian McPhillips.

Thank you very much, sir.

THE WITNESS: Thank you.

(Witness excused.)

CAPT CALLAGHAN: It's now 0931. Our next witness is currently scheduled to begin at 1015 this morning. If we are able to begin sooner, we will update the time displayed on livestream. At this time, this hearing will now go into recess.

(Off the record at 9:31 a.m.)

(On the record at 10:02 a.m.)

CAPT CALLAGHAN: Time is now 1002, and this hearing is now back in session. We will now hear from Captain Joshua Songstad.

Mr. Songstad, Lieutenant McPhillips will now administer your oath.

24 | (Whereupon,

JOSHUA E. SONGSTAD

was called as a witness and, after being first duly sworn, was examined and testified as follows:)

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LT MCPHILLIPS: Please be seated. Please state your full name and spell your last name.

THE WITNESS: Joshua Edward Songstad, S-o-n-g-s-t-a-d.

LT MCPHILLIPS: Please identify counsel or representative if present.

THE WITNESS: No counsel or representative is present.

LT MCPHILLIPS: Please tell us, what is your current employment and position?

THE WITNESS: Captain of commercial fishing vessel, self-employed.

LT MCPHILLIPS: Thank you, Captain. Captain Callaghan will now have follow-up questions for you.

CAPT CALLAGHAN: Morning, Captain Songstad. And so I first want to thank you for joining us today, and for the record, understand that you are currently underway, calling us via phone today. So do want to mention that if for any reason that there's an emergency on your end or anything that you need to address for safety reasons on your end, please don't hesitate to let us know, and we can work from there, sir.

THE WITNESS: Sounds good. I'll let you know.

CAPT CALLAGHAN: Sir, and obviously, if any technical difficulties, if we do get dropped, and it's a matter of just the call dropping, if you wouldn't mind attempting to call back in.

We'll take a recess, and we'll try and work through it with you, sir. But I do want to make the best use of time, understanding the challenges of the phone communications.

EXAMINATION OF JOSHUA E. SONGSTAD

BY CAPT CALLAGHAN:

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- Q. So, sir, can you tell us what your experience is as a commercial fishing vessel captain?
- A. Yeah. I guess fourth generation commercial fisherman,
 working out of Puget Sound in Washington and all around the state
 of Alaska. Been doing this since I was eight years old. Been
 captain of several different types of vessels: seiners, gill
 netters, and crab boats. (Indiscernible) since I was 16. So
 about 30 years.
- Q. Do you have any licenses, you know, Coast Guard licenses or credentials for operating a commercial fishing vessel?
- 16 A. Yeah, I (indiscernible).
- 17 Q. I'm sorry, you broke up a little there, sir. Can you repeat?
- 18 A. I do (indiscernible).
- Q. Sir, can you tell us what your background is or knowledge of the Scandies Rose is?
- 21 A. I (indiscernible) on the *Scandies Rose* from 1998 22 (indiscernible).
- Q. And so from -- can you repeat the last part, from what period, the last time you were on board the *Scandies Rose*?
- 25 A. 2000 (indiscernible).

- 1 Q. Okay, sir. We're having a little bit of trouble hearing you.
- 2 You're just breaking in and out a little bit. So the last time
- 3 you were on --
 - A. 2000.

- $5 \mid Q$. 2000, thank you. And at that time, was there anywhere else
- 6 from the crew or Captain Cobban, were any of those crewmembers on
- 7 | board at the time that you worked on board the Scandies Rose?
- 8 A. Negative. Not (indiscernible) for him, and I knew
- 9 (indiscernible) at that time.
- 10 $| \cdot |$ Q. Okay, so not at the time that you worked on the *Scandies*
- 11 Rose, correct?
- 12 A. Yeah, the people that were involved in the incident that
- 13 we're discussing at this moment, I have worked (indiscernible)
- 14 none of them.
- 15 Q. Roger, you have not worked with any of them. Okay, sir,
- 16 because we're having some communication troubles, I really want to
- 17 | try to take advantage of understanding -- can you talk to us about
- 18 where you were for the period of 26 December through 31 December
- 19 2019?
- 20 A. Yeah, let me pull my notes out here so (indiscernible)
- 21 points. I arrived (indiscernible) Kodiak on the 28th of December.
- 22 (Indiscernible) and heading for (indiscernible) on the 29th of
- 23 December. Arrived in Dutch Harbor on the 1st of January.
- 24 Q. Okay, can you tell us where you were located -- like, when
- 25 you were in Kodiak, where about you were when you were in Kodiak?

- 1 A. (Indiscernible) head up into a stall (indiscernible) working.
- 2 So when I arrived, the boat was in the stall, but once I arrived,
- 3 I moved the boat to the city dock to get groceries loaded, water,
- 4 things like that, to prepare for the trip.
- $5 \mid Q$. Okay, and at any point, had you seen the *Scandies Rose* at any
- 6 point while you were in Kodiak?
- 7 A. I saw the Scandies Rose as we were departing Kodiak. We were
- 8 passing by (indiscernible).
- 9 Q. I'm sorry, sir. Can you repeat one more time when you saw
- 10 them as you were departing?
- 11 A. Yeah, saw the Scandies Rose as we were departing on the 29th
- 12 at approximately 2000 hours.
- 13 Q. At approximately 2000 hours, is that correct?
- 14 A. Correct.
- 15 | Q. And what was your basic observation as you passed by the
- 16 | Scandies Rose?
- 17 | A. As we drove by the *Scandies Rose*, myself and one of my
- 18 crewmates in the wheelhouse, we both worked on the boat together
- 19 at the same time. And we looked at the boat, and we both looked
- 20 | at each other and said at the same time, that boat looks heavy
- 21 | right now. Rub rails were practically in the water. The stack of
- 22 pots, we knew (indiscernible) pots to us. (Indiscernible) years
- 23 | that we knew what that looked like.
- 24 Q. Okay. Sir, the last I got that you and one of the
- 25 crewmembers had said that boat looks heavy.

CAPT CALLAGHAN: If you don't mind, because we're having some trouble, I'm going to call a quick two-minute recess just to see if we can check comms with you to see if we can just get it a little more clear. And then we'll come back on.

THE WITNESS: Yeah, let me try and call you -- let me make sure I call you from a different sat phone.

CAPT CALLAGHAN: That'd be great.

So we're now going to go to a -- it's now 1011; we'll go to a few minute recess here.

THE WITNESS: Okay.

(Off the record at 10:11 a.m.)

(On the record at 10:14 a.m.)

CAPT CALLAGHAN: The time is 1014. We're back in session.

BY CAPT CALLAGHAN:

- Q. Mr. Songstad, sorry about that, and thank you for hanging with us and trying something different so we can get some better communications here. Appreciate that.
- 18 A. Yeah, you guys hearing me okay, now?
- 19 Q. Much better, sir, much better.
- 20 A. Okay.

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- Q. So just want to go back, we were talking about your outbound transit and observations. Can you just repeat that for us?
- A. Yeah. So as we were departing Kodiak in route for Dutch Harbor, approximately 2000 hours on the 29th, we passed by Ocean
- 25 Beauty where the Scandies Rose was tied up. It was myself in the

wheelhouse driving, and one of my crewmembers on the other side 2 who had also worked on the Scandies Rose with me, we both looked at the boat as we drove by and looked at each other and agreed 3 that the boat looked heavy, i.e. overloaded. Estimated about 198 4 5 pods on board, and the rub rails were sitting lower to the water 6 than -- than we thought it should be sitting at the dock, given the current weather conditions that we knew that were coming up. Okay, and during your time on board, so is that observation 8 an estimate of number of pots based on your previous time on board, or just from being around the vessel in the past? Probably a combination of both. Being on board the boat, 11 12 though, I've taken that stack on and off that pot -- that boat enough times to know what that load looks like. You know, it was 13 14 -- it was essentially filled up as much as it could be to still 15 have an operational deck to be able to set the pots without having 16 a top spine on it, which would have given it a 208-pot limit. But 17 the spine was not present. But that was (indiscernible) 198 pots. 18 Ο. Okay, thank you. And as far as the observation, you say looked heavy. Had that been a condition, you know, had you 19 20 ever -- when you were on board the vessel, is that something you 21 experienced when you had operated on board that vessel in the

A. Yeah, we would fish with actually more gear than that aboard the vessel several times during king crab over the years. And that wasn't an uncommon load to take out for (indiscernible)

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past?

loads, given the time of year. There was no -- very little to no threat of icing conditions. However, you know, it's hard to speculate what it looks like from the outside when you're sitting on the boat also.

So, you know, I couldn't tell you -- I was just a deckhand at the time, so I couldn't tell you exactly how much fuel was on board at the time that I was actually working on the boat, to tell you -- you know, and I don't know what gear he had on the boat before he left Kodiak either, so -- but it looked like, you know, the load of pots was similar to what I was used to fishing with when I was on that boat.

- Q. Okay, no, and I appreciate that clarification. And so, the observation that it looked overloaded, was that based on other conditions that you were considering at the time?
 - A. It just looked a little more squat in the water than I would have expected to see at the time. I would have -- I was surprised to see the rub rail underwater. I had -- I couldn't recall previously having seen that before.
- Q. Okay, and as far as whether -- and you said you were leaving, but had you noted whether or not the *Scandies Rose* was making preparations to leave at that point?
 - A. Yeah, I had heard that they were leaving town right behind us, and we were in a rush to get out ahead of the storm because we knew it was going to get bad. It was going to get cold and potentially heavy freezing spray, so we wanted to get out ahead of

- 1 it. So we didn't hesitate to -- we didn't stick around town to do 2 extra projects. We just loaded up our groceries and left town.
 - Q. Okay, so you said you got underway as soon as you could. And where were you basing your weather forecast off of?
- A. The weather forecasting came from the NOAA, and also from the Windy app, which is, at times, more accurate.
 - Q. So you're saying it's more accurate from your experience than the NOAA forecasting center?
- 9 A. That's correct.

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- Q. Thank you, sir. And then had you had any communication with anyone on board the vessel prior to your transit or as you observed the vessel at the pier there?
- 13 A. No, no communication directly with anybody aboard that
 14 vessel. My crew had run into the *Scandies* crew at Kodiak Marine
 15 while they were picking up gloves and raingear. I think that's
 16 where they had picked up the information that they were going to
 17 be leaving town shortly also.
 - Q. Okay, and so you had been on the *Scandies Rose*, and, you know, it's your observation that the vessel was sitting pretty heavy. Did it cause enough concern for you to reach out to anyone on board the vessel, to kind of check in and relay that to them?
- A. No, no. I mean, you know, that's a decision that the skipper has to make for himself. He's the only person to make that call.

 You know, that's not my -- I would feel -- I would be overstepping my bounds if I did that, I believe. That's not a call that I

- 1 should be making to somebody. That's up to the skipper of the 2 vessel.
- Q. Appreciate that. And you had previously mentioned that,
 during your time on *Scandies Rose*, you hadn't worked with any of
 the crewmembers that were on board. But from that time on, any of
 the crewmembers on the *Scandies Rose* or Captain Cobban, ever
 worked with them in the past or had contact with them around the
 fishing industry?
- 9 A. No. No, I hadn't. I actually hadn't had any contact with 0 anybody with the exception of Gary Cobban.
- Q. Okay, and what was your -- what kind of contact? Was it kind of a casual relationship with Captain Cobban, or what kind of relationship was that?
- A. Yeah, acquaintances, you know. We work in the same industry, you know, so we crossed paths quite often over the years.

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- Q. And so, obviously, you said kind of crossed paths over the years and a lot of, you know, talk amongst industry. Can you give us a general sense of the type of reputation that Captain Cobban had across the industry as a captain and a fisherman?
- A. Yeah, I mean, I guess he was -- he had been around a long time. He had also grown up in the fishing industry as well as I did. So, you know, he was well-known, well-liked, good natured, good hearted, a bit of a storyteller. But I think the general consensus was that he was -- he was respected, well-respected within the industry.

- Q. Okay, thank you for that. I'm going to shift a little, go back to your time on the *Scandies Rose*. And can you tell us what your position was when you were on board the *Scandies Rose*?
- A. I was a deckhand.

- 5 Q. Okay, and at that time, what were your general observances of the vessel itself?
 - A. The vessel itself was in good shape. There was a few issues with some of the older steel in the starboard void area that we had to address several times over the years while I was aboard that vessel. And also in the area with -- they call the forward lazarette, which is a dry storage area that's up below the forepeak. There was -- there was occasional issues up there also with fractures in the (indiscernible) from the forward tank.
 - Q. Okay, sir. And unfortunately, because we're on the phone, we can't really work through exhibits with you. But can you try and help us understand a little more about that space between what you're calling the lazarette there, the forward lazarette, and the adjoining forward tank?
 - A. Sure. So working forward to aft, you've got the bow area, which is the forepeak, which is the main level, main deck level, up in the bow area, which is where tools are kept, you know, supplies and things like that, where the bait freezer's located. Underneath that area is an open dry area which was used to store -- where the hydraulic pumps were kept and where the extra line for the pots was kept and buoys and just general storage for

the vessel. It was the only place there was real storage for anything else on the boat was that area, so we always referred to it as the forward laz -- some people call it the hydraulic room or dry storage -- but that was located under the bow, forward peak area. And that space took up the whole bow area, below the waterline, up to the forward tank, which would be the number one fish hold.

- Q. Okay, so essentially, the aft bulkhead of that space shared the forward bulkhead of the forward fish hold, is that correct?
- A. That's correct.

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- Q. And so, you mentioned there's some issues there. Can you talk about, now that we've kind of established the location, tell us what you had observed during that time, that you described to as some issues between those spaces?
 - A. So, over the years while I was on the boat, and then even more so after I had left the Scandies Rose, but I still kept good, close contact with the crewmembers and with Lafe (ph.), who owned the vessel at the time; we would tie up together quite often. But from the time I was on that boat and for years past, that bulkhead that shared that space between the forward lazarette and the number one fish tank, the welds would fail occasionally in certain areas. Nothing overly catastrophic, but enough for water to be seeping in if there was if that tank was pressed, meaning full of water. So that would leak in, so you would have to go and pump that tank down. You know, put a fresh patch of weld across the

crack or put an angle iron across it and weld that up to secure that area.

- Q. Okay, and at the time that you left the vessel, I guess sometime around 2000, had that still been an ongoing issue?
- A. Yes, yes, as far as I know, that was an ongoing issue for years past. Even after rationalization, I want to say in 2005 and maybe a little further -- I can't remember when they sold the boat, but I do recall them working on it many times over the years.
- Q. Okay, so you had contact with the previous owner who had indicated they had still been doing some of that work. But had you had any contact with anyone on board following the sale of the vessel that would indicate that that might still be a problem?
- A. No, no, I had not. I had not.

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- Q. Okay, thank you. And so, to go back, you said there was also some issues in that starboard void space. Can you tell us what kind of issues you had experienced on board in that space?
 - A. Yeah, that space originally -- there was two hauling stations on that boat when it was originally built, when it was the *Enterprise*, which means that there was two pot launchers, two davits, two crab blocks. And so, in that void area, there was a lot of extra plumbing and hardware in that -- in that void space to be able to supply both hauling stations that were once on that side of the boat.

And so, over the years, as the -- as the metal got older and

- (indiscernible) set in and things like that, a lot of the 1 2 (indiscernible) started rotting out. So the hydraulic fittings that were supplying hydraulic fluid to the deck level that had to 3 go through the plate, there was a lot of (indiscernible) nature 4 5 happening. So there was a pretty consistent welding process of fixing those, patching those spots up on the deck level and 6 underneath in that void area to keep those from rotting out, or replacing the true fittings that had rotted out. 8
- 9 Q. Okay. Is any of that work, is any of that work below the waterline?
- 11 A. You know, I think that void maybe goes right to the waterline.
- Q. Okay, and is that the same void that the -- the waste chutes, do they run through that --
- 15 A. The shit chutes?
- 16 Q. Do they run through those?
- 17 A. Yeah.
- Q. And so was the damage you're referring to in way of the inner bulkheads, the side shell, or more in the area of these waste
- 20 | chutes?
- A. More of the top shell. Not the side shell, but the top, the deck shell.
- Q. And at any point when you were on board, doing -- conducting any of that work in that void space, had you witnessed any intrusion of water?

- 1 A. No, no, had not.
- 2 Q. Okay.

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- A. The only intrusion I did ever witness in that space, and it happened several times over the years -- I want to say, you know, I personally saw this happen twice, and I know that it happened after I left the boat. The hydraulic lines that run in that void had failed and would fill that void space up with hydraulic fluid if the pumps were running.
- Q. Okay, and can you tell us, you know, how -- what the access points to that space were, how many access points there were, and were they manholes, dog hatches?
- A. There was two manholes. One was in the engine room, on the aft side of that space, and then the forward side is in that forward laz area. Two manholes, one on each end of that space.
 - Q. Were there any -- at the time that you worked on board, were there any access points to that void from the deck itself?
- 17 A. Negative, not that I'm aware of. I don't think there was.
- Q. Okay, fair enough, thank you. And then you had mentioned that you knew at some point, there was an issue after you left.
- How was that communicated to you? How were you made aware of an issue after you had departed the vessel?
- A. The crew and I kept in close contact. We would see each other very regularly in town, either, you know, side-tied to each other or in town at the restaurant or the bar or just in passing, getting work done. But we stayed in pretty close contact.

- Q. Okay, and then just one more time, with regards to since the vessel had been sold to new ownership, had you had any communication after that with anyone in that regard?
 - A. No -- well, when it was initially sold, one of the guys that I worked with stayed aboard the boat to help guide the new owners in the ins and outs of the boat. And so he stayed on board for a very brief period. I think he just did it for maybe a tendering season, a salmon tendering season, before he got off that boat, if my memory is correct.
- 10 | Q. Okay. I'm going to shift --

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- 11 A. And so my communication -- go ahead.
- Q. No, go ahead, sorry. I didn't mean to cut you off. I think we've got a little delay, so my apologies.
- A. No, it's fine. And so I had some communication with him directly in that transition period. And he currently works for me. He left the *Scandies Rose* and came to work for me.
 - Q. Okay. I'm going to shift a little to your -- so you were outbound on the 29th, and you had gotten underway to try and get ahead of a weather window. And can you talk to us about your observations? What route did you take, and where were you heading for that voyage?
- A. We departed 2000 hours from the city dock headed north,
 through North Channel, and then west through Whale Pass to come
 down the Shelikof Strait heading south, southwest down Shelikof,
 in route to Dutch Harbor. The conditions at the time were light

- winds when we left Kodiak. The following day, wind started up,
 notes here in my logbook that say (indiscernible) weather coming
 up quickly. That's what I have written down here, and that was at
 1330 on the 30th.
- Q. Okay, and does it -- does it indicate an estimate of where
 you were in Shelikof Strait at that point, just to give us a sense
 in relation to --
- 8 A. I can give you my position, or -- (indiscernible).

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- 9 Q. Yes, if you have it, that would be good. You know, for the record, we can have that.
- 11 A. Okay, my position at that time was 57 degrees 04.00 North, 12 155 degrees 42.47 West.
- Q. Thank you, sir. And so you said weather was coming up. Can you tell us, from that point, what you observed during the rest of your transit through this strait?
 - A. Yeah, sure. Weather started to come up, but we were expecting that south wind. And as we, you know, as we traveled further, further into our journey, the winds began to turn around and come up to the more northerly end of direction.
- Q. Okay, and after you left -- well, I guess before you left,
 was there anyone that may have made the transit ahead of you that
 you reached out to get any observations from them on what you
 might expect in the coming days?
- A. No, actually, I think I was one of the first ones to leave town heading that direction. So I don't believe there was anybody

out in front of me.

- Q. Following on that, was -- do you recall any conversations with anyone who may have reached out to you along the same regards, to see what observations you had during your voyage?
- A. Negative, negative. Nope, hadn't talked to anybody.
- Q. Okay, thank you. All right, sir. Going back to your reference as you passed by the *Scandies* and made notation that she looked a little heavy, aside from the rub rail, was there anything that you could reference on the hull that could give you an indication of maybe where she was in, I guess, in terms of draft?
- A. I couldn't say with 100 percent certainty that there was anything else that caught my attention other than the -- other than the rub rail location in relationship to the waterline.
- Q. Okay.

CAPT CALLAGHAN: Sir, I want to make the best use of the time, particularly with your connection, and I appreciate you being with us today and answering all these questions. But I want to offer the opportunity to my colleagues at the National Transportation Safety Board to ask a few questions, so I'm going to pass it to Mr. Bart Barnum with the NTSB.

THE WITNESS: Okay.

BY MR. BARNUM:

Q. Hi, Captain Songstad. This is Bart Barnum, NTSB. Thanks for talking to us. Follow up on -- following up on Captain

Callaghan's last question there regarding the rub rail on the

Scandies Rose and, as you said, the overloaded condition when you sailed by there on the 29th.

I'm looking at a picture of her right now. I know you don't have it, but I'm going to bring it up for the benefit of the public. Lieutenant, can you please bring up Coast Guard Exhibit 14, page 1?

Captain Songstad, we're looking at a photo of the *Scandies*Rose loaded with pots, appears to be underway, and looking at the starboard side, there appears to be what is the rub rail. When that rub rail was underwater, like you said, was it the entire rub rail was underwater, or just the aft section, the forward section?

- A. I believe it was the -- from mid-ship to the aft section.
- Q. Okay. Mid-ship to aft. Was the starboard side or the port side?
- 15 A. I was looking at the starboard side.
- Q. Did the vessel look trim, or did it look like it was leaning one way or the other?
- 18 A. It appeared to be trim at the time.
- Q. Okay, and you stated before you'd never seen the vessel sitting this low during your time on board or thereafter. When the vessel was sitting that low, could you -- would you suspect that there would be water on deck?
 - A. No, no, no, the deck boards were -- would have been probably another 18 inches above that waterline.
- 25 0. Understood.

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- 1 A. That's an estimate.
- 2 Q. The deck boards, yeah. What about the false deck, or the
- 3 deck underneath it, the steel deck?
- 4 A. I believe the space between the deck boards and the false deck is approximately eight inches.
- 6 Q. Okay. So it wouldn't have been up on the deck or underneath
- 7 the end?
- 8 A. No.
- 9 Q. Okay. Could you see the frame ports? Are they located above
- 10 | the rub rail?
- 11 A. The frame ports are above the rub rail. Yes, I could see the
- 12 | frame ports.
- 13 Q. So those were not submerged?
- 14 A. No, they were not.
- 15 Q. Okay, great. Thank you.
- 16 A. But they were close.
- 17 0. Understood. How close? An inch or two? What would you
- 18 | estimate?
- 19 A. I would say mid-ship, they were probably within six inches.
- 20 Q. Okay. Okay. Thank you, sir, for clarifying that. The
- 21 | fishing vessel Handler, your vessel, Captain, how big is it? What
- 22 size is it?
- 23 A. I'm sorry, can you repeat the question?
- 24 Q. Yes, what size is your vessel, your fishing vessel?
- 25 A. It's 126 feet.

- 1 Q. Okay. How many tons, do you know?
- 2 A. 189.

- Q. Okay. Very similar to the Scandies Rose?
- 4 A. Yes, very similar.
- $5 \parallel Q$. Your journey to Dutch Harbor when you left on the 29th from
- 6 Kodiak through Whales Pass and Shelikof, did you experience any
- 7 | icing?
- 8 A. I did not. No, I did not. I got out ahead of the weather
- 9 change enough to where I didn't -- I didn't experience any icing
- 10 at all during my journey.
- 11 Q. Okay. Did you have to seek shelter from the weather along
- 12 the route, or did you proceed the entire journey?
- 13 A. Proceeded the entire journey.
- 14 Q. Proceed, okay. All right. So back to icing a little bit.
- 15 You know, we were talking a lot about it for this hearing now, and
- 16 I just want to get your perspective on it and your experience in
- 17 | it. You know, conditionally, when you do experience icing and you
- 18 have a load of pots on board and you're transiting -- you know,
- 19 kind of similar to the Scandies, what the Scandies Rose was doing
- 20 | -- how much ice on your vessel do you feel comfortable with?
- 21 | A. None. Any time you have gear -- any time you have gear on
- 22 | board and you're accruing any kind of ice buildup, it's an
- 23 uncomfortable feeling for any Captain. The amount of weight that
- 24 it adds is -- it's surprisingly a large amount when it seems like
- 25 | it's just a small amount on the surface areas. But when you start

adding up the surface areas, not only the frames of the pots, but the rub and how (indiscernible) up or close up.

And then, also the added ice that you can't see because it's closed up with ice, you know, the webbing and things like that. So it happens very, very quickly, and it's -- sometimes you don't notice it right away, especially when you're traveling at night. You know, a quick, snappy roll can -- over an eight- or 12-hour period can turn into a slightly slower roll without anyone really noticing it.

- Q. Would you say that ice accumulation is exponential and that, once it starts, it progresses quickly?
- 12 A. Absolutely, absolutely, yeah.

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- Q. Okay. Your stability booklet for your vessel, does it specifically spell out how much ice your vessel can carry and accumulate?
 - A. No, it does not. The only thing it spells out to my stability is under icing conditions to reduce the amount of pots on board to a certain amount.
- Q. Okay, and you know, what is that -- what's the percentage?

 How many do you decrease when expecting to see icing conditions?
- 21 A. My boat's rated for 280 pots, and it reduces it to 190 pots.
- But my pots are also substantially smaller than the pots that

 we're using as examples for the *Scandies Rose*. The *Scandies Rose*pots are seven-by-eights, seven-feet-by-eight-feet pots, and a lot

 heavier. My pots are six-and-a-half-feet-by-six-and-a-half-feet.

They're about 200 pounds lighter, each pot.

- Q. Great, thank you for that clarification. Okay. So your stability instructions specifically spell out -- they tell you to reduce the number of pots you carry in icing conditions. Do you know and are you aware of how much ice that the regulations allow for your stability instructions to account for?
- A. No, no. I have -- I just recently looked through it again, too, and there is -- it's an impossible number to actually -- I mean, I didn't -- I didn't see any calculations on what it -- what it was accounting for.
- Q. Okay, great. Understood.
- MR. BARNUM: Well, I appreciate your testimony, sir, and that's all the questions I have right now. Captain Songstad, my colleague here, Paul Suffern, has a couple follow-ups as well.

15 THE WITNESS: Okay.

16 BY MR. SUFFERN:

- Q. Good morning, Captain Songstad. I appreciate your time. I just have one or two follow-up questions with regards to the weather sources that you mentioned there, the Windy and NOAA information. On what device do you check the Windy app? Is that something you check on the computer, your phone? What source do you use that from?
- 23 A. I use it on my phone.
- Q. Is that something you can only do while in port, and then while you're underway you only have the VHF?

- 1 A. No, no, I have broadband aboard the vessel, so I have got an 2 internet connection at all times.
- Q. Okay, so the Windy app on your phone is something you can check while you're underway as well, if, you know, you see weather changes --
- 6 A. Correct.
- Q. Great. Now, as far as looking at the Windy app, I know we don't have the possibility of bringing up exhibits to you, but on the right side of the application, there are different tabs, things for like wind and (indiscernible).
- 11 A. Yep.
- Q. Do you check those other tabs on there, and if so, which ones do you regularly check?
- 14 A. I use wind, wave height, and temperatures.
- 15 Q. Okay. As far as their --
- 16 A. This time of year.
- Q. Okay, thank you. As far as their -- on the application, I believe there's a weather warnings tab; have you ever clicked on that part of the application?
- A. I've set my notifications for areas that I'm interested in to notify me if there's any warnings that are issued for those areas.
- Q. Okay, and do you receive those warnings, you believe, in a timely manner if something does pop up?
- 24 A. Yes.
- 25 Q. Okay, great.

1 MR. SUFFERN: Thank you for your time today, Captain. I 2 appreciate it. That's all the questions I have for right now.

CAPT CALLAGHAN: Thank you, sir.

And, Captain, I'm going to go ahead -- at this time, I'm going to ask our parties in interest, starting with counsel from two survivors, Mr. Stacey.

MR. STACEY: No questions, thank you.

CAPT CALLAGHAN: Thank you, Mr. Stacev.

I'll shift over now to counsel for the vessel owners,

MR. BARCOTT: Thank you, Captain.

12 BY MR. BARCOTT:

Mr. Barcott.

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- Q. Captain Songstad, this is Mike Barcott. I represent the Scandies Rose. Can you hear me all right?
- 15 A. I can hear you fine, Mr. Barcott.
 - Q. Okay, good, thank you. So I want to talk for a minute about the plumbing in the starboard void section. My understanding was that at the time you were on -- my understanding is, at the time you were on board the vessel, there were two pot launchers, is
- 20 | that right?
- A. No, no, the plumbing was still in place for those two locations, but when the *Enterprise* was sold to Lafe back in the '80s, they removed that second pot hauling station and just had the one. But the plumbing was still there for that station, that secondary station that was removed.

secondary station that was removed.

- $1 \mid Q$. Do you know if that was removed later on?
- 2 A. It -- as far as I know that it couldn't really be removed 3 because it was integrated with the forward hauling station.
- 4 Q. Okay. Was there a 12-ton crane on board when you served?
- 5 A. Oh, no. So that crane got put on after I left the vessel.
- Q. I want to talk about access to that void, and we heard testimony from a fellow from High Mark in Kodiak that underneath the false deck on the wheel deck, there was a manhole access to that void in 2019. Do you know anything about that manhole access
- 11 A. No, I never saw that, but then again, I never had the deck
 12 off in that area when I was working on the boat.
- 13 | Q. Okay, okay.
- 14 A. So I was not aware of that manhole being there.

from the deck, but underneath the false deck?

- Q. Okay, that explains that, thank you. So talking about the bulkhead, the forward bulkhead, my information is that that bulkhead -- my information is that bulkhead was repaired at some substantial expense in 2012. Did you ever talk to any
- 19 crewmembers after 2012 about that bulkhead?
- 20 A. Negative, I did not.
- Q. Got it. So I want to take you to the night of December 29th,
- when you're going by the Scandies Rose. She's at the Ocean Beauty
- 23 dock as I understand it, right?
- 24 A. Correct.
- 25 Q. And it's about 8:00 for people who -- 8:00 in the evening on

- a regular clock? 1
- 2 Α. Correct.

- So at that time of night in Kodiak, it's pretty dark. 3 they have (indiscernible) that light up the boats? 4
- 5 It was actually fairly light still at 8:00. I would say, you Α. 6 know, bordering on dusk.
- So did you first notice this rub rail being along -underwater when you were basically alongside the boat? 8
- 9 That's correct, yeah. I was alongside the boat heading in a Α. northern direction, probably 50 yards off the boat.
- All right, and so we have had testimony, I believe, from one 11 12 of the survivors of this vessel that when she left port, she had a starboard list. And you testified you thought the vessel was 13 14 trim. I'm wondering how closely you looked at the trim, or might 15 we just be looking at that rub rail underwater because of the starboard list?
- 17 I did not closely look at the trim. Because of the angle, I 18 was almost exactly parallel to the vessel, so I couldn't -- I couldn't for certain give testimony saying that, that the boat was 19 20 trim at that time.
- 21 Right, exactly. That's kind of what I thought.
- 22 MR. BARCOTT: Thank you, Captain. We appreciate you being 23 here, and I don't have any questions beyond that.
- 24 Thank you, Captain.
- 25 CAPT CALLAGHAN: Thank you, Mr. Barcott.

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Sir, we've got just a couple more follow-up questions from the Coast Guard. I'm going to pass it back to Commander Denny.

Commander Denny?

CDR DENNY: Thanks, Captain.

BY CDR DENNY:

Thanks, Captain Songstad, for being here today. I'd really like to get some clarity on the rub rails some more. I know we've talked about it a lot, but can we -- when you were a crewmember on the Scandies Rose, did the crew of the Scandies Rose check the

draft marks of the vessel prior to departure?

Typically, no. Especially with a young crew, it's not typical for one to think about doing that. You know, that's -that would be something you'd expect the captain, the engineer,

and the experienced crewmembers to do -- sorry.

Ο. Keep going.

Yeah, so no, that's not something that most deckhands would think about checking. That would come with time and experience.

Q. All right. Well, do you check the draft marks on your

Do I? Yes, I do, every time that we leave port.

Okav. Would you say that it's industry practice to check the

I'm sorry, I can't hear you.

draft marks on vessels before departure?

Oh, no worries, Captain. We just had some technical difficulties, so I apologize for that. I'm just going to repeat

- 1 my question. So is it industry practice -- to the best of your
- 2 knowledge, is it industry practice to check draft marks before
- 3 departure on commercial fishing vessels?
- 4 A. Absolutely, absolutely.
- $5 \mid Q$. Do you have a device on board, a chronometer, a device on
- 6 | board to check for the list and trim of your vessel?
- $7 \mid A$. Yes, I do.
- 8 Q. Is it a -- is it like a bubble-type or a mechanical device?
- 9 A. It's a bubble-type.
- 10 Q. To the best of your recollection --
- 11 A. Similar to the one that was on the Scandies Rose.
- 12 \mathbb{Q} . Oh, that was exactly my question, thank you.
- 13 | A. Yeah.
- 14 | Q. And then, for the benefit of the public, could you just
- 15 | briefly explain what draft marks are used for? What are they, and
- 16 what are they used for?
- 17 A. Draft marks are to indicate how much of the hull is under the
- 18 water, and by doing so, allows you to understand, you know, what
- 19 your -- or how your boat's sitting weight-wise, both for listing
- 20 and for trim.
- 21 Q. Okay. So, you know, you've been talking about departure a
- 22 | lot, and we've talked about the draft and the list and trim. Is
- 23 that something that -- that's on like a pre-departure checklist?
- 24 Is there -- there's certain commercial fishing vessels that are
- 25 required to have and use pre-departure checklists. For any

- fishing vessel that you've been on, has anyone ever used a checklist to make sure the vessel was ready for seas before departure?
- 4 A. Any vessel I've ever worked on have all fallen under the classification needing to have those pre-departure checklists.
- However, it's very common practice for every captain to do one of those. To look around your vessel, you know, make sure it's trim, makes sure it's sitting right, you know, dot your Is and cross your Ts, so to speak. You know, it's a non-written expectation that the captain is responsible for making sure that's done before
- 11 you sail.
- Q. Okay. So your vessel, the *Handler*, you said that it was about the same size and construction as the *Scandies Rose*. Does it have a load line?
- 15 A. It does not have a load line.
- 16 Q. Okay. Do you know if a vessel with a load line would be able to be loaded so that they could exceed the load line values?
- 18 A. Can you repeat the question please?
- 19 Q. Yeah, do you know if a vessel that has a load line, if it can 20 be loaded to a condition where it can exceed the load line values?
- 21 A. I do not know the answer to that.
- Q. Okay, no problem. No worries. And the last question is -two last questions. One is, as a vessel captain, could you -- and
 I'm not asking you to speculate about the *Scandies Rose*specifically, but based on your experience, what are some of the

- reasons that a vessel would have been sitting so low in the water at the dock? What are some potential reasons?
- 3 A. Obviously, the pots on board would be a consideration.
- However -- actually, I'll stop there. The pots on board would be a consideration. How much fuel and water is on board the vessel, and if the (indiscernible) tanks are full or empty. Those would be the three biggest factors, pretty much the three only factors that would -- sorry, I'm trying to navigate here --
- 9 Q. No worries. Take your time.
- 10 A. -- that would contribute to the drafting.
- Q. Okay, thank you, Captain. And then last question is back to when you were on the *Scandies Rose*. To the best of your recollection, when you guys were underway on -- it was the *Enterprise* at the time, did you guys operate, as a normal matter of course, with the internal doors or hatches open? How did you
- operate underway? Did you leave those doors closed, those hatches closed or open?
- A. When we were traveling, all the doors at deck level were kept closed and dogged. The interior doors, specifically like the engine room, from the mechanical space to the engineering space, were -- the one door was left open. But for the most part, all
- 22 the doors were kept closed underway.
- Q. Okay. Again, thank you so much for your time.

 CDR DENNY: Captain Callaghan, I have no further questions.

 CAPT CALLAGHAN: Thank you very much.

Thank you, Mr. Songstad. Sir, your testimony's extremely 2 valuable. And I do want to offer to see if anyone else has any more questions. So I'll offer my colleagues at the NTSB, any more 3 questions? 4

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MR. BARNUM: No questions from the NTSB.

Thank you very much, Captain Songstad. Appreciate it.

CAPT CALLAGHAN: And then, Mr. Stacey, any follow-on questions?

MR. STACEY: Nothing further from here.

CAPT CALLAGHAN: Thank you.

Mr. Barcott, any follow-on questions?

MR. BARCOTT: Nothing, Captain, thank you.

CAPT CALLAGHAN: Okav.

Again, Mr. Songstad, I want to thank you for your time. just want to make note for the record that we would -- as part of the Marine Board looking into the investigation here, we would like to reach out to you and have a follow-on with you in regards to collecting a copy of your logbook if you would, so we can get some record data of your position and weather observations during that time of your voyage. So we will reach out at a date following the hearing, sir.

THE WITNESS: Okay, that sounds fine. I will be traveling for the next few days and then flying home, but I will take my logbook with my when I travel so I have that available.

CAPT CALLAGHAN: Greatly appreciate it, sir. And we'll reach

out to you short -- you know, we'll give you some time, and then we'll be in contact.

Sir, again, I want to take the opportunity to thank you. I know as a prior employee of the *Scandies Rose* and not necessarily a direct relationship or contact with the members that were on board during the incident, but a loss in the fishing community is a loss, nonetheless. And so, on part of the Board here, we do offer our condolences for a loss of your community and the loss of the vessel.

THE WITNESS: Well, thank you, and thank you for taking my answers and asking the questions. I think we're all interested in finding out, you know, what happened and how to avoid it happening in the future.

CAPT CALLAGHAN: Absolutely. Thank you for your time, sir. And at this time, you are now released as a witness of this formal hearing. Thank you for your testimony and cooperation. And if at any later date I determine that this Board needs additional information, I will reach out and contact you directly. If you have any questions, you may contact the investigation recorder, Lieutenant Ian McPhillips.

Thank you again for your testimony, sir.

THE WITNESS: Thank you.

(Witness excused.)

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CAPT CALLAGHAN: The time is now 1107. Our next witness is scheduled to begin testimony at 1300 today. If for any reason we

are able to begin sooner, we will update the time displayed on 1 2 This hearing will now go into recess and resume as livestream. 3 scheduled. (Off the record at 11:07 a.m.) 4 5 (On the record at 1:00 p.m.) 6 CAPT CALLAGHAN: The time is 1300. This hearing's now back 7 in session. We'll now hear from Mr. Bryce Buholm. 8 Captain Buholm, Lieutenant McPhillips will now read your oath 9 and ask you some preliminary questions. 10 Lieutenant McPhillips? 11 (Whereupon, BRYCE A. BUHOLM 12 13 was called as a witness and, after being first duly sworn, was 14 examined and testified as follows:) 15 LT MCPHILLIPS: Please be seated. Please state your full 16 name and spell your last name. THE WITNESS: Bryce Aksel Buholm, B-u-h-o-l-m. 17 18 LT MCPHILLIPS: Please identify counsel or representative if 19 present. 20 THE WITNESS: None present. 21 LT MCPHILLIPS: Please tell us, what is your current 22 employment and position? 23 THE WITNESS: Unemployed. I was previously the captain of 24 the Western Mariner until last month. 25 LT MCPHILLIPS: What were your general responsibilities in

1 that job?

THE WITNESS: I was the master of the vessel.

LT MCPHILLIPS: Can you briefly tell us your relevant work history?

THE WITNESS: I've been -- so I started salmon fishing at six years old, crab fishing at 17 years old, sailed as master at 21 years old. Started working for Dan Mattsen at 22 years old until -- so that was 2002 until 2018. I also own a marine surveying business and inspect vessels for -- I do condition and valuation and damage surveys.

LT MCPHILLIPS: Okay. What is your education related to your positions?

THE WITNESS: I'm a master 100 to 200. I've done all the firefighting and all the follow-up courses necessary for a 1600 ton license.

LT MCPHILLIPS: Do you have any other professional licenses or certificates related to that position?

THE WITNESS: Bridge resource management, just all the SCCW stuff I had to complete.

LT MCPHILLIPS: Thank you. Captain Callaghan will now have follow-up questions for you.

THE WITNESS: I'm sorry. Can you repeat that?

LT MCPHILLIPS: Captain Callaghan will have some follow-up questions for you.

THE WITNESS: Oh, oh.

CAPT CALLAGHAN: Thank you, Lieutenant McPhillips.

better understand things and help us to make changes moving

forward. At this time, I'm going to turn it over to Commander

EXAMINATION OF BRYCE A. BUHOLM

And welcome and thanks for being here today, Captain Buholm.

Certainly appreciate it. Your testimony today will help us just

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BY CDR DENNY:

Karen Denny for questions.

9 Good afternoon, again, sir. Q.

10 Α. Hello. 11

So, sir, Lieutenant McPhillips gave you -- asked you some 12 questions about your background.

13 Um-hum. Α.

14 Could you elaborate a little bit on your fishing experience?

15 Could you tell us what fisheries you've fished, the geographic

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I also was a port captain for Mattsen Management, which

locations, and how much experience you've had with those?

Well, I've tendered salmon for 36 years in southeast --

through every area of Alaska. I've fished crab. Started fishing

I've fished black cod. Tendered a lot of different fisheries, and

Okay, so you have a lot of experience as a vessel captain.

crab at age 17, Bering Sea, snow -- opilio, king crab, bairdi.

managed Scandies Rose and all the other vessels.

I've done every fishery as a master as well.

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And we're going to talk about that in a little bit. So let

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- me ask you a couple questions with the, you know, the hat of the vessel master.
 - A. Okay.

- 4 Q. So when you were fishing or preparing to go out, what tools did you use to manage risk or plan your voyages?
- A. Well, I take the weather -- you know, I look at the weather,
 I look at my gear, I kind of just kind of go around, check off
 every list I can, and make sure that everything I'm doing is for
 the best of everybody. You know, safety first, money second.
- 10 Q. How did you check the weather? What kind of tools did you 11 use to check the weather?
- A. Oh, I used, you know, Windy on my phone. I listened to the
 National Weather Service. You know, I watched -- I look at the
 radar pictures. I'm kind of a weather nerd, so my whole life,
 I've been always studying weather maps and weather pictures.
- 16 | Q. Okay.
- A. And try to -- you know, two weeks ago, I left Dutch Harbor -a week and a half ago, I left Dutch Harbor at the end of a big
 storm just so I could make it through the pass when the weather
 came down on it. You know, it's kind of a -- it's kind of a
 juggling act trying to make sure you get out at the right time,
 and it's all about timing. You screw up the timing, and we're all
 here today because of that.
- 24 Q. Okay. Are there any other third-party apps that you use?
- 25 A. Pretty much just Windy. Sometimes I'll use -- oh, what's the

- other app? There's another one I used to use. I predominantly use Windy and the National Weather Service.
- 3 Q. Okay. Do you ever listen to weather reports or forecasts on 4 VHF?
- 5 A. Oh, yeah.
- 6 Q. Do you --

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- 7 A. That's National Weather Service. That's what I consider 8 National Weather Service.
- 9 Q. Perfect. Do you ever like pull up the NOAA forecast? It .0 looks like a message.
- A. Oh, well, I don't pull the messages, but I go in and I look
 at the radar forecast and the old school weather pictures like you
 used to get on (indiscernible).
- Q. Okay. Do you -- is it common practice for you to, when you're fishing, talk to other vessels that are maybe in the area ahead of you or where you're heading to?
 - A. Oh, yeah. Yeah, very much so. It's a lot of -- you know,

 Gary -- I talked to Gary up until the last couple years when I was

 trying not to fish anymore. I talked to him just about every day

 of my captain's career. We'd always talk weather and -- you know.

 But yeah, all of our partner boats, we all help relay information

 to each other and try to make it work as safely as possible.
 - Q. Okay. Were you aware of any communication gaps, or are you aware of any communication gaps up in the Aleutian Chain?
 - A. I'm sorry, I'm kind of hard of hearing.

- 1 Q. Sorry, I'll speak up.
 - A. Thank you.
- Q. Are you aware of any communication gaps up in the Aleutian Chain, in terms of like dead areas, dead zones?
 - A. Oh, they're all over the place.
- 6 Q. Okay.

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- A. I mean, the whole -- I mean, it all depends on where the satellites are. You know, I mean, even out in the middle of the Bering Sea, in the wide-open, all last winter, if we were traveling east or northeast, we had no satellite coverage.
- 11 | Q. Okay.
- 12 A. I missed a delivery date because of that.
- Q. I'd like to shift to another topic. I'd like to talk about icing with you. Can you tell me -- as a vessel master, can you talk to me a little bit about how do you know when your vessel is having issues with the vessel stability because of icing? What are some of the physical signs that you'd see?
 - A. Slowing of the roll, you know. I was -- my family's been fishing the Bering Sea for 100 years, and the way we've all survived is we count the rolls. It's kind of a, you know, three (indiscernible) by beam. You divide the beam by meters, and that's your kind of (indiscernible) rolling period. It's not exact science, but it's kind of how I've always gotten myself to sleep. So whenever my boat rolls differently, I count the rolls. And that's how I've always been able to calculate it. If the boat

sits -- you know, I know what my boat's supposed to feel like with 2 a load of gear on. And as she rolls, and if she hangs, it's kind of just something imbedded in my head.

So what do you do if that happens?

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We change direction, stop, break ice. You know, there's --Α. it's kind of -- there's no real, set plan, because there is no set plan in the Bering Sea. We kind of have to shoot from the hip a lot of time and, you know, we also take -- if the weather's going to be crappy, a lot of us will stop or don't go, and it's just -you just kind of pay attention to the boat.

You've kind of got to feel the boat. And that's how I was taught by my father. He was taught by his father. He was taught by his grandfather. So we just -- we just kind of go with how we feel. And, you know, my stability book on my boat is always dirty and bent up and stuff because I consult it consistently throughout the season, before the season, and after. Yeah, you know, it's a different kind of -- it's different up there than anywhere else in the world, and we just kind of go with what we feel is right and hope for the best.

- So you mentioned your stability book and that you consult it a lot. Since you're pretty familiar with it, let's talk about that. Does it have a delineation between how many pots or gear, how much weight you can carry in icing versus non-icing conditions?
- Α. Yes, of course.

- 1 Q. So your stability book does specifically, in writing, say --
- 2 A. I've never seen one without it.
- Q. Okay, and to the best of your recollection, what is the difference? What's your max pots?
- A. Oh, it's huge. I mean, on the Western Mariner, it was 126
 pots, or 125. And during icing, we were down to -- it said 95 in
 the book, and then when the Dutch Harbor safety came down, you
 know, we'd check in with them. They came down and weighed a
 handful of pots. They limited me down to, I believe it was 81
 pots.
- 11 Q. And why is that?

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- A. Because pots all weigh differently. You know, some pots are 36 inches tall, some are 34 inches tall. For king crab, during king crab, we fish two shots of line. Opilios, we fish three shots. There's just a culmination of factors that change the weight of the pots.
 - Q. Okay. So tell me about that. Walk me through it, like why is that important that you take those things into consideration?

 A. Well, because everything's different. You know, we've been
- -- you know, when I was a child, my father's -- one of my father's boats, right after the Avos (ph.), went down. He would just run around with 120 pots on it, because that's what they could fit out. And then the stability came out, and the boat was rated for 60 pots. And, you know, there's old fishing and there's bold
 - fishing, and there's no old, bold fishermen. And I plan on being

1 an old one.

- Q. Okay. Based on your experience, how frequently does -- do icing conditions happen?
- A. Well, it depends on the area. The Bering Sea, it's always -you know, like I was in Dutch Harbor all last week, for
 two-and-a-half weeks, and it rained every day. And before the
 Privlofs, above the -- just the Privlofs and above, it was solid
 icing conditions. So it's -- you know, a lot of stuff can change
 from leaving Dutch Harbor to our fishing grounds.

The area where the *Scandies* went down is probably one of the worst icing areas I've ever experienced in my life. I spent 10 years doing cod around that round, around Sutwik Island and Kodiak and Samiades (ph.). Unfortunately, Gary's the one that taught me that whole area. The first time I crab fished down there was with him in 2005. And I still don't know why he was there.

- Q. Okay, so I'd like to get a sense of -- let me run you through a scenario, okay? You're the vessel captain of a pot cod boat, and the forecast calls for icing conditions. As an experienced vessel captain, what do you do if you notice ice starting to accumulate on the topsides of your vessel?
- 21 A. When do I notice it?
- \mathbb{Q} . What do you do when you start noticing icing?
- A. Oh, we watch it very carefully. There's written instructions in the wheelhouse that if it starts building or starts building more, to wake me up immediately and bring it to my attention.

Q. And when you say --

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- A. And what they see and what I see are -- you know, from what I see and what a deckhand sees is two different things. Deckhands
- 4 don't always have the eyes that captains do. And they don't --
- 5 suddenly, they're like, oh, we've had ice like that. It's not a
- 6 | big deal. Where it's, you know, on my boat, it's a very big deal.
- 7 No matter how much ice there is, I get notified immediately.
- 8 Q. So you said written instructions. Is that like a standard operating procedure?
- 10 A. Yeah, when I make up a watch schedule, I put -- you know, I
- 11 separate experienced with non-experienced, in order. And then
- 12 there's a written instructions on what time their watch is to and
- 13 from, as well as driving instructions. You know, make sure the
- 14 VHF's turned up. Make sure if any boats come within a mile and
- 15 | half, two miles of us, I get woken up. Or if any ice is building,
- 16 wake me immediately. It's pretty standard.
- 17 Q. So is that common practice in the industry?
- 18 | A. Very common practice.
- 19 Q. Okay. So on that scenario that we were talking about, so you
- 20 would watch it if you start seeing it accumulating?
- 21 A. Yes.
- 22 Q. As the voyage continues in our scenario, the ice keeps
- 23 accumulating. What happens from your standpoint as a vessel
- 24 master, what do you do?
- 25 A. Well, I always try to keep it off the boat, because if you

keep the small stuff off, the big stuff won't grow. But a lot of what -- I mean, I've been caught off-guard in that same area where I didn't have any pots onboard, so I just continued going until I got somewhere safe, because I wasn't going to put my crew outside in such a horrible area. And I've spent many, many days behind Sutwik Island breaking ice off a boat.

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- Q. Okay, so what are some of the things that you can do to mitigate the negative effects of icing? What can you do?
- A. Well, a lot of us, we wrap all our railings and stays, and anything from the house below, we try to wrap with shrink wrap and electrical tape. It looks like crap, but it keeps the ice from binding on to the paint as well.

And, you know, change direction. You know, I'm not afraid to run for an extra four hours to keep the vessel from making as much ice. Instead of going straight into the seas, I'll quarter it.

I'll put on the starboard bow, or I'll put it on the port bow.

And I try to keep the spray down. Slow the vessel down. Just, you know, do whatever we can. Sometimes it's unavoidable.

Sometimes -- I've spent a week going 10 miles north, idling into it, and then every four hours, we'd turn around and we'd get 15 miles backwards trying to break all the ice off the boat. We were losing five miles every day -- every three hours, just trying to keep the ice off the vessel. It's just part of the game up there.

Q. Okay. So you said that you have a -- you've mentioned that

you have sense of experience with Captain Cobban.

A. Oh, yeah, he was my partner boat forever.

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- Q. So tell me briefly about your experience professionally; what was your impression of Captain Cobban, Captain Cobban's experience level as a fishing captain?
- A. Gary started running boats at 16-years-old. You know, Gary was one of the most experienced captains I've known. I've sailed with him. My last time sailing on deck was with him, as his chief engineer on the Adventurer, in -- this was in '05 or '06. And Gary's always professional. Gary, he'd seen bad stuff happen. He used those in all of his safety drills. I use his topics in safety drills that he's brought up to me. And, you know, I always expected Gary to die in the boat, I just figured it was going to be of old age at 100 years old. You know, he was -- he taught me that whole area.

When I started working out of that area, running the Amatuli in 2009, he -- I was on the radio with him every day, you know, because there was different -- there's so much -- Shelikof and Chignik, there's so many different variations with tide. There's so much tide coming out of there. There's so many different -- you know, the mountain pass -- all the mountains coming from the Bering Sea over to the Gulf of Alaska, you know, it's -- there's certain areas in Chignik where if it blows northeast in Kodiak, and it's calling for northeast in Chignik, it'll still blow northwest because of the way it funnels through mountains. I

- mean, there's a lot of -- a lot of local knowledge that I was taught by Gary explicitly about.
 - Q. So what was your impression of his like risk management?
 - A. Excuse me?

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- Q. His risk management. How would you say he managed risk?
- 6 A. Well, he did what he always thought was best. Nobody goes
- 7 out there -- not one of us will ever go out there thinking we're
- 8 going to die. That's how we did our job; we never think about it.
- 9 And Gary was always on top of stuff, very much on top of stuff.
- 10 He just -- he just did it, and he was the best at what he did. I
- 11 mean, I can hands-down say Gary is one of the top five captains
- 12 I've known in the Bering Sea. My family's been in the industry
- 13 for over 100 years, and he was one of the top five captains I've
- 14 ever known in my life. The other ones are all passed away and
- 15 old.
- 16 Q. Okay, so we've talked a little bit about Captain Cobban. How
- 17 about other members of the Scandies Rose crew? Do you have any
- 18 experience or professional knowledge of Mr. Art Ganacias?
- 19 A. Well, just from -- we worked alongside of each other. We
- 20 tied up to each other a lot, tendering. I knew him from the
- 21 | shipyards. I know his reputation. He's always had a great
- 22 | reputation. He was a good man, a real good man. I knew everybody
- 23 on there but Seth. Seth was the only person I didn't really know.
- 24 Q. You know what, so let's take a few minutes and just walk me
- 25 | through your professional experience, your observation of those

crewmembers.

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A. Well, David Cobban, he worked for me three different times on two different boats. David -- David wasn't really a fisherman, but he really wanted his dad's approval, so he kept going back to fishing. David was just a kind kid, really smart, but he just wasn't quite -- he just wasn't really a fisherman. But he kept doing it because he wanted to be like his dad.

Art, like I said, we -- we'd share parts with each other. We'd bullshit with each other. Excuse my language. We, you know, we were just part of -- it was part of the family. We all worked on the same company, and it was just we were -- he was a great man.

Brock, he was a little kooky, but what crab fisherman isn't? And he was one of the hardest working guys in the world, and he loved working on that boat. And he worked his butt off for years for Gary on that boat and the *New Venture*. And I knew him for probably 10 to 12 years. I mean, he was a good -- he was a hell of a deckhand.

And, like I said, Seth, I really don't know much about.

John Lawler, he fished king crab with me the season before on the Western Mariner. Good hand, knew what he was doing. The only reason I let him go is because he was trying to put together buying his own boat, and he thought he was going to get a deal gone through and was kind of lollygagging on saying he was going to come back or not. And I just hired somebody else.

And then Dean-o, he's the closest thing to a brother I've ever had in my life, Dean Gribble. His dad was the captain of my father's boat growing up. We spent -- you know, I think he was 11 years old the first year he came tendering with us. I was 13 or 14.

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And I think a lot of that -- a lot of him making it off the boat has to do with us as kids because, you know, when you're a young kid on a boat, we'd sit in our stateroom and figure out plans on how'd we'd get out of the boat, and if anything ever happened -- you know, we'd be sitting there in crappy weather, we were just little kids. We were like, okay, well, this is what we're going to do. We're going to climb on this wall, and we'll do this, and we'll do that. And, you know, I think that had a big thing -- that, and him and John had just both been working together, and they were both the new guys on the boat. I think that was the main reason both those men survived, was just doing what they were supposed to do.

- Q. Okay. So having worked with Captain Cobban for an extensive period of time, would you -- would it be a fair statement to say that he developed an environment on his vessel where -- if somebody was concerned about something, do you think they would have felt comfortable saying something to Captain Cobban?
- A. That's kind of a loaded question, ma'am. I don't mean it in a bad way, but the captain -- when my crew comes on my boat, they look at me to keep them alive. I'm the one person. That's my

sole responsibility on every voyage is to bring my crew home

after a safely. And it's hard for somebody to say we shouldn't be doing

this, because that's our job is to keep them alive. And you don't

question the captain on the boat. And if you do, you should

leave. But there's no -- nobody's going to go do something they

think they shouldn't do.

And it's -- it's kind of hard for somebody to come up and say that, because they don't want to look lame. They don't want to upset the crew. They don't want to upset the captain. And it's kind of a -- I don't know how to describe it, but it's just kind of a -- you don't want to -- you want to keep everybody on a team together. And when one person starts breaking that up, and if they do say something -- you know, I mean, I've had guys come up and say, you think we really should leave? And I'm like, you know, I'll take that into consideration and everything.

But it's -- especially with somebody like new coming on the boat, they aren't going to say much because they don't know the rotation of the crew. They don't know how everybody works together. And very rarely have I ever had a new guy come on the boat and ask me that. I've had a couple of experienced guys going, eh, and we'll sit there, and we'll talk about. And I'll say, well, this is what we plan to do. I plan on leaving now. The weather's going to be crappy. Should come down by time we get to this point, you know.

It's just -- there should be more ways to do that, but

it's -- when somebody comes up asking that, they're not trusting me, and they're not trusting my judgement. And by not trusting my judgement, I can't trust that they're going to do what I tell them, because it's very important for everybody to listen to the captain, because if I tell them something and they go do something else and somebody gets hurt, it's still on me. You know, when I leave the dock, when I get on the airplane to go home or fly up from home, and I get on that boat, there's nothing else.

Everybody has to listen to me. And everybody has to just do their thing. And there's nobody else to -- I make that decision to the best of my ability.

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And with the weather forecast, I'm genuinely pissed off at Gary for leaving. But Gary was also one of the toughest captains I've ever known, and he -- the thing was is he ran around on little piece-of-crap boats his whole career. I mean, little, old, tiny benders for his whole career. And he survived -- he fished through storms that I never would have fished on. But he -- Gary had a gift of just -- that's what he did. And he was very gifted as a captain, because he -- he thought like a crab, he thought like a fish, and he thought like a captain.

And, you know, I think a lot of it has to do with a couple other boats, very small boats, left with him out of Kodiak. You know, 58-footers and I think a 70-footer. I can't remember the other -- I can't remember the third boat; I want to say it was the Ruff N Reddy, but I don't think it was. They all left the same

time as Gary did. You know, the *Alaska Dream* left, and that was a 58-by-28-foot boat. So, I mean, it's -- nobody could -- I was on the phone with Gary for an hour-and-a-half before he left that night. Everything seemed fine with him.

- Q. Well, let's talk about that, actually, for a bit.
- 6 A. Okay.

- 7 Q. Tell me -- tell me where you were and tell me about that 8 conversation.
 - A. I was stuck in traffic trying to drive from downtown Seattle up to my house, and then up to the Tulalip Reservation to go buy fireworks for my daughter's birthday. And so I was stuck in traffic for a solid hour-and-a-half, and we just -- we just talked about, you know, he was going to go to east side. I was going to go to the west side. We were going to work together all season. We actually had a long talk about the stability regulations, how I was dropped down to so many pots, and how his didn't change.
 - Q. Did he say anything about that? Did he give you any details about that stability report?
 - A. No, he just -- I mean, me and him had multiple conversations about it. We had one before king crab, and he was just like, he goes, my stability went up a couple pots. I said, even for icing? He goes, yep, that's what they did. I'm like, cool, because my boat, you know, got dropped down to 80-some pots, which was not even a full layer on my deck.

And fishing for as long as I have, I was pretty disappointed

that I couldn't bring out more gear because it kind of makes my life -- really makes it a pain in the ass to bring the boats back and forth, having to go run -- I ended up fishing 450 miles, almost 500 miles from Dutch Harbor at one point. That's a long trip to go back for pots and leave your pots out there with the ice going down.

He said he was going to fish 196 pots because that was all the shots that he had. And we just BS'd and, you know, he told me a couple stupid stories. And we were talking about my kids and how my daughter was turning four that next day and how we were buying fireworks. And, you know, he was on another phone yelling at David to run down to Kodiak Marine Supply and get more zip ties. And David said he had already parked his truck. So his dad said, you better walk. And, I mean, it was just a regular BS session that we've had thousands and thousands of times.

- Q. So, and remind me again, what day was that?
- A. It was -- well, they were just getting ready to take

 (indiscernible). I believe that was -- I want to say it was New

 Years Eve, but it must have been the day before New Years. It was

 the day they left town. It was, you know, in the evening.
- 21 | Q. Okay.

A. Yeah -- no, it was the day before, because that's when they left because he was just waiting for them to get everything finished up. And they had just loaded some bait on at Trident, and the fuel dock -- I don't remember exactly. And I told him to

- take care of my little brother and take care of Johnny and be safe, and I'd give him a shout when I got up to Dutch on the
- 3 second.
- 4 | Q. Okay.
- $5 \mid A$. And that was the last that I ever heard from him.
- Q. Did he happen to mention where he was going to be going, or what route he was going to be taking?
- 8 A. No, not really. I just didn't even question Gary because, 9 you know, he's the one that taught me all that stuff.
- 10 0. Sure. So --
- 11 A. He was going to go cod fishing. He was going to go do a trip
- 12 of cod and make a delivery and, you know, do a little prospecting
- for crab on the way. He was going to try to fish cod where he was
- 14 | fishing crab.
- 15 Q. So in the course of, you know, this very -- talking about a
- 16 bunch of different things for an hour-and-a-half, did the weather
- 17 come up at all?
- 18 | A. Not really, no. I mean, I wasn't going to be in that area.
- 19 I wasn't -- I was flying to Dutch on the second, I didn't
- 20 | really -- I didn't really think about it.
- 21 Q. Okay. Did you sense that Captain Cobban was concerned about
- 22 | anything at all? Did he give you the impression that he was
- 23 concerned about anything?
- 24 A. As a captain, none of us ever sound concerned. We always try
- 25 \parallel to stand behind what we say and how we approach stuff. You know,

during a bad situation, we crack jokes. We try to keep our crew calm. And rarely do we ever -- you know, we don't try to make it look like anybody's nervous or have any qualms about anything, because the crew has to accept us as the leader of the boat, and if we don't keep cool and just do what we think's best, you know, you're going to end up with -- I don't want to say a mutiny, but you're going to end up with a crew uprising, not knowing how -- going, well, if this guy's not confident, we're not confident with him being on the boat; we're not confident being on the boat.

- Q. Right, that's fair. I understand what you're saying. But you -- like having a conversation captain to captain, did he express any kinds of concerns about anything --
- 13 A. No.

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- 14 Q. -- or excitement about anything?
- A. No, it was just -- it was just another season. I mean, it was just another season for all of us. It was just, you know --
- Q. Did he happen -- did he happen to mention to you that he was looking to buy additional shares in the *Scandies Rose*?
- A. Oh, yeah, yeah, he had actually said he had just sent down John Walsh fifty-some thousand dollars, and he was going to buy Dan out in the fall.
- 22 0. How'd he sound about that?
- A. He was excited. He was excited. I mean, me and him had been talking about it for, I don't know, a couple weeks. And, you know, as a marine surveyor, I -- you know, he was asking me about

values, and we were just kind of just BS'ing about all the different things and different values. And we thought it was -- he thought what he was doing was right. And, you know, that was about it.

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- Q. Did he happen to mention why he was -- why he wanted to buy a bigger share or why he wanted to buy Mr. Walsh out?
- A. Well, John's getting up there in age, and John was part of -became part of our company when he was 22. He had bought into the
 company. And John wanted to get out, and Gary wanted to get
 out -- or wanted to keep going. And, you know, Dan was -- Dan's,
 you know, he's like my second father. He's like 66 now. He's
 probably yelling at his TV right now that he's 65, but he, you
 know, he -- that was all kind of the plan from the beginning was
 they were going to stay in as long as they could, and then slowly
 start working their way out into retirement and try to enjoy their
 lives.
- Q. Okay. Did Gary happen to -- in his excited state about staying in, did he say anything about what his intentions for the future were? Did he have any projects he wanted to do or any specific kind of vision for the *Scandies Rose*?
- A. No, no. I mean, that boat, that boat was in shipyard twice a year just about every year. I mean, that boat was -- he had done all the stuff he'd wanted to do to it so far that I knew of. I mean, there's always stuff you want to do to the boat, but he -- no, he was -- that boat was set up how he wanted it.

I mean, he got it in 2008, and -- or was it '07? Yeah, 2008, he took over that boat and really did a hell of a job bringing it back. And it was being sold, so it had a few maintenance deficits at the time, but it was very minor stuff. Just, you know, little things that got overlooked and didn't get redone. And then all that boat -- I mean, that boat just was -- all of us else were jealous because that boat got number one attention compared to any other boats that we had in the company.

- 9 Q. Well, hey, let's talk about that. Let's talk about your time 0 working for -- so was it for Mattsen Management then?
 - A. Yeah, I started with Mattsen Fisheries in 2000, I think it was 2001 and 2002. And then when Mattsen Management was formed, I became a core captain of it. And we managed a bunch of Ocean Beauty's vessels, BBDC vessels, and Van Dant's (ph.) personal vessels.
 - Q. Okay, so let's talk about that a little bit. So when -- you just made a comment that some folks were a little jealous because the *Scandies* did get a lot of the resources. And can you elaborate on that?
- A. Well, let me just take a step back. Every vessel in the company was its own entity. Every boat was its own. So every boat had to live on their own. Obviously, the *Scandies* made significant more money than all the rest of our boats did, because it was the only boat that fished crab. All the rest of our boats tendered or fished cod. And, you know, there was just -- they

made a lot of money with that boat, and they had quota shareholders with a lot of crab on that boat, and so they made sure that all the Is were dotted and the Ts were crossed, because that boat could cost them a couple million dollars.

And, you know, there was no -- there was never -- how do I say this? They -- there might have been some arguments over price and stuff we needed to do, but it always got done. You know, it was just the fact that there was -- when you're doing shipyards on a boat, you have to find a place to stop. And so sometimes, some of the small little things, like kitchen cabinets and just stupid little things that you want to keep doing and redoing different parts of the boat that you want to redo, but it doesn't have -- but they always made sure everything on that boat was very safe. The safety and integrity of the boat never -- they never were shy to spend money on it.

- Q. So did you ever see -- were there ever examples that you observed where you could have had a more permanent repair done, but in order to kind of triage or hold it off --
- A. Oh, we all do that. I mean, if you can't MacGyver something, you can't be on a fishing boat.
- 21 | Q. Okay.

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- A. But, when you're done, that's usually either to get you to town, or if it's very minor, it gets you through the season.
- 24 Q. Okay. How about the bycatch chute?
- 25 A. I'm sorry.

- Q. Can we talk about the starboard bycatch chute?
- 2 A. Oh.

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- Q. Yeah, can we talk about that? Right around 2011, we've heard through previous testimony that it was -- that the metal there was replaced. Do you have recollection of that?
- A. I do not. I was -- I was a port captain for the boat, but I spent the majority of my time with the other boats, so they could focus on that. But no, I don't recollect that whatsoever. That happens, it's not un-normal -- uncommon, excuse me. It's happened on, I don't know, four or five different boats I've been on.
- 11 Q. And what is that, that you just said it's not uncommon --
- A. Well, because it has running water going out of it. And when those -- when all the boats were built, they were built -- now most of us have stainless chutes and stuff that the water goes over, so it doesn't go through the deck. But back when those boats were built, they just went over the water. So you had just continuously flowing water for months on end. And those areas
- Q. Okay. Is it common practice in the fishing industry to, if there are either bad welds or there's problems with watertight integrity, to just put Splash Zone on it --

were kind of always (indiscernible) spots.

A. It's a common practice to finish the season or get home, you know. I mean, you think about it, if you've got something dripping in there, and I've been taught by all the safety classes

I've been in, you don't need to stop the leak, you've just got to

slow the leak. And having a little bit of water dripping out of a chute on our way back to town or to finish the season off really didn't -- it's very common practice.

- Q. So is it also common practice to then make permanent repairs or --
- Yes, yes, you get in there and, you know, when you get done, Α. you finish -- you go back and you fix everything that broke on the boat after winter. I mean, it's the Bering Sea. It's hard on boats. It's hard on people. And, you know, Splash Zone's our friend. It's in every one of my safety kits. It's -- we always carry lots of it on the boat because you never know what's going to happen. I mean, the United States has one of the oldest fishing fleets in the world. And, I mean, there's only a couple boats in my life that I've worked on that are newer than me.
 - Q. Okay. So when did you hear about the sinking of the *Scandies*Rose?
 - A. It was my daughter's birthday. She threw up cake all over the house at 1:00 in the morning, so I stayed up until 4:00 in the morning cleaning. I shut my phone off because it was my last day at home before I flew up the next day. And I woke up, and I had about 37 missed calls. And I was thinking I was pretty popular on New Years Eve. And then I looked, and Dan had called me about four or five different times. And his phone was ringing again, and he was pretty upset and wanted to make sure I heard it from him.

- 1 Q. And that's -- when you say Dan, you're talking about
- 2 Mr. Mattsen?
- 3 A. Yes, yes, ma'am.
- 4 Q. So why did Mr. Mattsen call you?
- 5 A. Well, I worked for him my -- he's -- I'm his illegitimate,
- 6 red-headed stepchild, and he -- you know, me and him been through
- 7 | a lot of stuff over the years. And he wanted to make sure I heard
- 8 it from him, because there was a lot of rumors. There was a lot
- 9 of BS. You never know what happens. And then he told me that the
- 10 | boat went down that night and that Dean-o and Johnny had made it
- 11 into the raft, and that was all they knew.
- 12 Q. Okay. Captain, at this time, that's the end of my questions
- 13 at this time.
- CDR DENNY: Captain Callaghan, I have nothing further at this
- 15 time.
- 16 CAPT CALLAGHAN: Thank you, Commander Denny.
- 17 At this time, Captain, I'm going to ask -- pass it over to my
- 18 | colleagues at the National Transportation Safety Board for any
- 19 follow-on questions from them.
- 20 THE WITNESS: Okay.
- 21 BY MR. BARNUM:
- 22 | Q. Captain Buholm, Bart Barnum, NTSB. Thanks for coming in
- 23 today. Appreciate your testimony. I just had a couple questions
- 24 for you here. First off, you stated earlier you consult your
- 25 | stability report, stability instructions, quite frequently, pages

are dirty?

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- 2 It's just -- it's just a good practice.
- Yeah. You know, since you're using it quite a lot, is it 3 safe to say that you trust those stability instructions? 4
 - Yes, very much so. We have to. I mean, we all have to Α. mitigate what we do and what we don't do, but we always try to stay under the stability, what it's saying. And, you know, I've
- got little kids at home. I'm doing everything I possibly can to 9 get home. And different boats burn fuel from different ways. You
- know, the boat I ran for the last couple years, we burned it from 10
- forward aft, where the other boats, we burned from aft to forward. 11
- 12 And there's different things in there that -- it's just handy. I
- try to teach my -- it has all the different volumes of fuel, and I 13
- 14 use that to teach my engineers more about it. I always have it on
- the dash for if anybody wants to look at it. They're always 15
- 16 looking for something stupid to read. Give them something good to
- 17 read and at least they might learn something.
- Okay. Understanding you spent virtually your entire life on 18
- vessels and ships and your understanding of their stability is 19
- 20 probably extensive, but have you ever taken any formal stability
- 21 training?
- Yeah, I took stability training when I sat for my 22
- 23 license, as well as last year, the NPFVOA -- must have been last
- December I took a stability class at NPFVOA in Seattle. 24
- 2.5 Was that part of your credentialing for the 100, 200 ton? Q.

- 1 A. No, no, it was just a -- it was just a refresher course.
- 2 Everybody -- they -- I can't remember. It's one of the partners
- 3 in Hockema and Whalen puts it on at NPFVOA. It's just, I'm never
- 4 going to turn down learning something.
- 5 Q. Did you find it useful?
- 6 A. Very useful.
- 7 Q. Would you recommend it?
- 8 A. 100 percent. I wish it would be longer.
- 9 Q. Yeah.
- 10 A. It's the only class I've ever taken that I wish it was
- 11 longer.
- 12 Q. Really? You know, since, obviously, the tragic sinking of
- 13 the Scandies Rose, have you talked to any of your fellow
- 14 | fishermen? Are you doing anything differently?
- 15 A. Yes and no. You know, it's kind of -- after a sinking,
- 16 everybody's a little more on edge and a little more doing their
- 17 thing. But we're still doing -- we still got to do what we got to
- 18 do. There's no real change in what we do. It's just -- we just
- 19 do what we think's best.
- 20 And I was a little hesitant. I flew out the day after the
- 21 boat sank, and we sat in Dutch. And there was a couple little
- 22 | blows that went by that normally I probably would have gone out
- 23 on, but I was little gun shy at that point, you know, after just
- 24 losing all my brothers. But when it's all said and done, it's
- 25 crab fishing in the Bering Sea. It's just not -- it's not safe.

We just do what we do, and hopefully we make it home to our families. That's the whole point of it is -- but --

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think.

- Q. Anything that you think that could be done to make it safer?
- A. Yes and no. We have -- from when I started and from what I've -- you know, my family's been in it since the beginning of crab fishing, and we've made so many big strides over the last 25 years for losing boats. And, I mean, the Destination blew us all -- blew all of our socks off. And then the Scandies, I mean, that was the first house-aft crab boat in crab fishing history to roll over. There's never been a schooner that's rolled over crab fishing. Plenty of them sank, but there's never been one that's rolled over. And it's -- you know, I think we've done a lot, I

I think everybody should take that stability class. I think every crewmember should do -- what do they call the -- basic safety training. You know, it's \$400 or something, and it tells -- it teaches everybody. I think that -- I think that could be the best thing for everybody. That was one of the best classes I've ever taken, basic safety training, where I learned a lot of different stuff and learned stuff that I'd been doing wrong when I was training people. You know, I think that would be a very minor, minor -- cost minor money for a lot of people to get more.

And that stability class that I took, I think that was a wonderful class, and I think there's a lot to be learned because there's a lot of people take it for granted what the book says.

- 1 Q. I do appreciate that. I think having your testimony of being
- 2 an experienced fisherman and stating that is very useful. I
- 3 definitely think -- definitely take that into consideration --
- 4 A. There's nothing wrong with learning. That's how I see it. I
- 5 mean, everybody goes, you got to take some stupid class. I like
- 6 taking the stupid classes, because usually, if there's one thing
- 7 that sticks out in those stupid classes, that's all that matters.
- 8 Even if 99.9 percent of it's redundant, but there's always that
- 9 one thing that came out going, oh, well, this came out from this,
- 10 or this came out from this.
- 11 Q. So you mentioned that *Scandies* is the first schooner in
- 12 history to roll over. Ultimately, what are you hearing or what do
- 13 you think happened to the Scandies Rose?
- 14 A. Well, I have three different scenarios. And to be honest, I
- 15 think they all happened at the same time. You know, and nobody
- 16 can confirm it, because -- but my biggest thing is the boat had
- 17 | large wave walls around port and starboard sides to keep the crew
- 18 | safe. And I think the scuppers on the starboard side froze up.
- 19 And I think they created --
- 20 Q. Free surface?
- 21 | A. I'm sorry.
- 22 Q. Go ahead.
- 23 A. Free surface.
- 24 Q. Okay.
- 25 A. They created free surface, and I think there was a lot

of -- I mean, this is just going -- I mean, I fished on that boat for one -- I filled in for a couple weeks during salmon, and I was the mate on it for a government charter when they first bought it. So I don't -- you know, I've got like eight weeks on that boat. But that boat always was run -- they always ran the aft two tanks down, the forward tank open or empty. And I think they got slack tank -- or excuse me, I think they got free surface on the deck, and the boat went down.

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And, you know, anybody that's ever seen down-flooding knows it's probably the scariest thing on earth next to a fire on a boat because it happens quick. And I mean, you can think about it by just taking a soda can and putting in a bottle of water -- or a pot of water and putting it underneath of it and watch how fast all that water goes down into that can. And that's how fast it goes into it. And once the boat gets a list, you know, free surface, there's no stopping it.

And for whatever reason, Gary pulled the boat out of gear. God only knows why. He'll -- God's the only person that does know why, and I think that just intensified it. And, you know, from what I've heard from the survivors, it was as soon as he pulled the boat out of gear, she started going over. And I'll never second guess Gary's judgement. Gary taught me -- Gary's forgot more than I'll ever know, and he's taught me more than any other captain has, with the exception of maybe Mattsen or my father. But it was just -- people do weird things in a panic situation,

and I've just never seen -- I've never known Gary to panic; that's what really is the thing that I don't know is, I mean, he -- Gary never panicked.

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- Q. Did you -- did you ever consider a hull breech in any way as one of those possibilities?
- A. No. There's been a lot of talk about that void where the shit chute was cropped out and redone. One, that void was so small, and it wasn't that large of a void. I mean, it's a lot of water, and yes, it could have had problems. But I just -- you know, I really think that they -- I mean, this is just what I'm thinking, and I've thought about it night and day for over a year after losing these friends.

And the only other thing that could have exasperated it -actually, there's two more things -- is if that forward tank got
slack and it breeched the bulkhead in the forepeak, but I don't
see that considering the boat stood on end before she went down.
I don't think that is.

But also, you guys have to take into consideration is the area they were in. There is no area worse than where they were at for icing. It's -- I've called it the freezer hold of hell, because the problem is, if you get a westerly or a northwest coming through the mountains of Chignik, there's glaciers all over that. And you get -- a 30- to 40-knot wind comes across that mountains and it picks up all this fresh water, and this cold, cold water, and it turns into ice crystals. Then, when it comes

down, it hits the hot water, and the ice -- I've never iced up so bad in my life as I've iced up in that area, within 50 miles of where that boat went down. It's unbelievable the way the wind comes out of those bays and it just rips that fresh water.

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And I'm not a scientist, but I am a weather nerd. And there is a captain, he's documented about 3,000 shipwrecks. His name is Captain Warren Good. He was from Kodiak. He was actually friends with Cobban. And what he was explaining to me one day when we were BS'ing about this, amongst many other things, is there's a water current that comes up, and there's the wind current that comes down, and it super freezes so much there that it's -- every stability test you could do, every book you could write, nothing can prepare for being around Chignik.

It's just -- I mean, the -- you know, they have their own terms for weather down there because nothing is what it's forecast to be. And I spent a lot of time with one of the former U.S. -- Rich Courtney, he was part of the National Weather Service out of Kodiak for a long time. Spent a lot of time on the radio learning all the different areas from him because that area for Shelikof Straits or Sitkinak past the Cape, there really should be about five different weather, weather areas for Kodiak instead of three, because everything changes by the geography of the land and the mountains.

MR. BARNUM: Well, Captain Buholm, I really appreciate your insight there and your observations and answering my questions.

really appreciate it, helping the investigation. That's all the questions I have for you, sir. My colleague has a couple.

BY MR. SUFFERN:

- Q. Thank you, thank you, Captain Buholm, for your time today. I just have a couple follow-up questions. If we could bring up Exhibit 026, please, Exhibit 026.
- $7 \mid A$. Um-hum.

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- Q. And being that you are knowledgeable of Windy, it sounds

 like, have you ever used the tabs on the right side of the screen

 there --
- 11 A. Oh, yeah, I use everything.
- 12 Q. Okay. So which ones are your most popular that you use?
- A. Mainly, I just do wave height and wind. Mainly it's wind. A
- 14 lot of time I don't even worry about the wave height because I
- 15 know what the wind's going to do, unless it's going to be
- 16 something bad, I'll check out the wave height. Predominately,
- 17 | it's just the wind.
- 18 Q. Okay, and at the bottom right of the corner, it has the -- if
- 19 we could zoom in, maybe, on the weather warning tab there, kind of
- 20 | three from the top there. Have you ever clicked on that
- 21 particular one?
- 22 A. No, honestly, I haven't.
- 23 Q. Okay. If you do have a warning for, say, a storm-force winds
- 24 or freezing spray, where do you typically get that information
- 25 | from?

- A. Oh, I just -- I watch the weather three or four times a day.

 You know, I'm always on the phone. Every time, you know, three or

 four times a day, I check the weather because it gets updated

 constantly. And hours can make a difference from 30 knots to 50

 knots or northerly to southerly. I mean, it's just, it's so
- Q. Okay. Thank you, Lieutenant McPhillips. You can take that down. As far as what you review while you're a captain or while you're out at sea, do you have internet access and able to view

unpredictable. We consult weather multiple times a day.

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Windy, or are you just --

- Most boats do. Most boats now do. A lot of them don't, but, 11 12 you know, either way, we're still consulting with other boats constantly. The boat I just ran -- I just ran the Western Mariner 13 14 from Dutch Harbor to Kodiak last week, and the Internet was shut 15 off, and the owners weren't going to be using it for a while, so 16 we didn't turn it on. And, you know, I called my dad, and I called Dean Gribble, Sr., and I called a couple other captains I 17 knew and had them look at the weather for me to make sure it was 18 the same as I was hearing on the VHF versus Windy and stuff. 19 20 Having a good network and a good solid crew base -- base of 21 partner boats is huge for being a captain up there.
 - Q. Okay. As far as the observations that you're seeing, do you ever pass those on to the National Weather Service? Do you know if there's an avenue?
 - A. We used to. We used to when Rich Courtney did it, on the

sideband or on the satellite phones, we would pass it off to him.

Now it's kind of -- that was kind of the thing back in the day.

When I started, it was in the mornings, you'd have Peggy or you'd have one of the other people, Peggy Dyson, they'd be giving out the weather. And every fishing boat tuned into it.

You know, I was just coming from Dutch to Kodiak, and I couldn't even find one weather -- I never got one weather forecast off the radio other than the VHF. They don't do it on the sidebands anymore. So it's kind of weird after always being able to do it -- just doing it by radio for all those years, and then now we've got the Internet. And now we're all kind of fixed on the Internet and got to relying on it.

- Q. Yeah, I understand, thank you. One more question relates to -- Lieutenant McPhillips, if we could bring up 055, 055.
- 15 A. I'm sorry.

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- Q. Bringing up Exhibit 055 here. This is an experiment freezing spray graphic that the National Weather Service has developed. If we could zoom in on the pictures a little bit, and this shows how freezing spray will accumulate per hour over Bering Sea locations, the Aleutian Chain, Southeast Alaska. Would you find something like this useful as a captain?
 - A. Oh, very much so. I mean, the biggest thing about the National Weather Service webpage is, since they redid it a few years ago, it's just a pain in the butt to find anything on it. But this would help. I mean, the thing is, is we take all -- we

use every tool we possibly can. And, I mean, this would be a great tool. All the weather tools are great tools, but the thing is, it's not always exactly what they forecast in the spot you're at. And you've got to take your experience and use your experience, and you just do what you got to do. But no, I would very much use one of those if I could.

MR. SUFFERN: Thank you, Lieutenant McPhillips, and thank you, Captain. I appreciate your time. That's all the questions I have.

CAPT CALLAGHAN: Captain Buholm, I'll ask if you could put the headphones in. So I'm going to go through a couple virtual -- next round of questions will come virtual. So make you be able to hear. I'm going to turn it over to counsel for the two survivors.

Mr. Stacey?

15 BY MR. STACEY:

- Q. Thank you. And, Captain, can you hear me all right?
- 17 A. Yes.

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- 18 | Q. Captain Buholm, can you hear me, sir?
- 19 A. Yes, sir.
- 20 Q. Perfect. My name is Nigel Stacey. I'm representing Johnny
- 21 | Lawler and Dean Gribble. First, they wanted me to pass along
- 22 their thanks to you for testifying today. They really appreciate
- 23 | it.
- Two very quick questions for you, sir. You talked about how
- 25 the amount of time you've worked with Dean-o and John. Would

you consider them good deckhands?

accumulate ice right in that area?

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- 2 Oh, yeah. Both of them are excellent hands. Α.
- All right. And when you went through -- changing topics to icing -- when you would go through the freezer hold from hell, as 4 5 you called it, how quickly, in your experiences, would you
- That's not an answerable question because it depends on the humidity, the weather, the wind direction. I mean, there's so 8 many different things that can combine on that. You know, spray. But very fast. I mean, it's scary fast.
- 11 Yeah. Would you have instances where you would go from not concerned to concerned in less than an hour? 12
- Yes, oh, yes. No, I mean, we came out of a bay one time 30 13 14 miles from there, and we had just cleared the whole boat with ice. 15 And I turned the corner, and within 5 minutes I couldn't see out 16 my windows, and every door was iced shut. I mean, no, it's a very -- I wasn't expecting it. I just told the guys to go to sleep, 17 and I idled down the hill, and then suddenly we're a block of ice 18 19 again.
 - Q. Yeah, yeah.

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- 21 MR. STACEY: Okay, thank you very much, Captain. Those are 22 all questions I have for you. Thank you, sir, for your testimony 23 today.
- 24 THE WITNESS: Yep.
- 25 CAPT CALLAGHAN: Thank you, Mr. Stacey.

Now I'm going to turn it over to counsel representing the vessel owners, Mr. Barcott.

MR. BARCOTT: Thank you, Captain.

BY MR. BARCOTT:

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- Q. Thank you, Bryce -- Captain Buholm. I just have one follow-up, and the Board is interested, I think, in all the information -- you've used a name, I suspect they don't know who she was or what she did. Who's Peggy?
- A. Oh, Peggy Dyson. She -- well, other than being -- she gave out the weather for many, many years to all the fishermen on 4125, and she was the one that passed off half the kids that were born in Kodiak to their dads. I think she told my dad I had a -- I can't remember if I was the (indiscernible) baby or a Peggy baby, but I still have her barometer she shipped out to our boat in the '70s when my dad had -- his barometer broke. So I still have that on my wall.
- 17 | Q. And who was her husband?

we were in the water first.

- 18 A. Oscar Dyson.
- 19 0. Who's he?
- A. Well, that's a big argument, because my great-grandfather built the first crab boat for crab fishing, and he built the second. And he always argued that the *Peggy Jo* was launched -- (indiscernible) the day before the (indiscernible) was laid. But
- 25 MR. BARCOTT: Thank you, and no further questions. Thanks

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CAPT CALLAGHAN: Thank you, Mr. Barcott.

Just have a couple follow-up questions for you. I'm going to go to Lieutenant Commander Comerford first for a couple questions, sir.

THE WITNESS: Of course.

BY LCDR COMERFORD:

- Q. Good afternoon, Captain. First question, you mentioned Dutch Harbor Safety earlier for weighing the pots. Just help me clarify, who is Dutch Harbor Safety?
- 11 A. It's the Coast Guard Safety Division, the MSI or Marine 12 Safety.
- 13 Q. Oh, okay.
- 14 A. (Indiscernible) acronym.
- Q. That's fine. And when they weighed the pots, is that a requirement or what initiated that?
- 17 A. It's -- I don't really believe it's a requirement. I don't
- 18 think it's -- but we are requested to call 24 hours before we
- 19 depart with a full load of gear for the first trip of the season.
- 20 | But it doesn't make sense because that's for crab, but they don't
- 21 do it for the cod boats. And that's always been a weird thing is
- 22 yeah, I mean, we go further up for crab, but, you know, they never
- 23 -- they don't do it on any of the cod boats that go out cod
- 24 | fishing January 1st. It's always been a weird thing in my mind.
- 25 Q. So help me kind of get a little bit of geographic reference

here. You said crab go out further but the cod are less.

- A. Well, the cod fish have to be delivered every three days, so they traditionally fish around Dutch Harbor and Unimak Pass and up the peninsula, you know, closer to land. But the same crab pots on the same boats.
- Q. And then I'd like to pull up Exhibit 24, page 1, and when it comes up, it's going to just show a nautical chart, a little bit of Shelikof Strait, and there's a buoy that's circled up there, and there's another buoy down to the south and the east, if the ---Mr. McPhillips, can you just kind of highlight that second buoy down there?
- 12 A. Oh, yeah, no, I'm aware of them well. They don't mean squat
 13 for the rest of that area. There should be about eight buoys in
 14 this area.
- Q. I think you just answered my question. Would you be -- so, re-summarizing it, you would see value added to additional observation points for these weather buoys?
- 18 A. Can I use my handy-dandy little thing here?
- 19 Q. Yes, please.

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A. So yeah, because here's the thing. If you get the northwest

-- you see these lakes? And if you had a topographical chart, you

could see. If it blows northeast here, it circles back here. And

what was it, about four or five years ago, I was on my way to

Sutwik Island to go pick up fish with the Retriever, you know,

140-foot old military boat. And from when we were -- I drove for

16 hours, and it was a 24-hour run. And I went down in the evening, and four hours later, I got up, and the entire boat was encapsulated with ice. And it's from right about here.

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This whole area is just -- you know, you've got the Samiades here, but it's this whole area coming off the beach is just -- it's a scary area. And it's -- you've got to keep her on your toes or it will bite you. But you also have so many -- there's so many on here, these mountain passes, there's so many -- so many passes that the wind changes directions and gathers coldness, and it's just like nothing I've ever seen before. I spent 10 years doing it in that area. And I just wish Gary would have made it that last two miles.

Q. In your opinion -- there's been mention of Sutwik Island as a lee before. Is that, in your opinion and experience, a good anchorage, a good place to seek shelter from those elements?

A. Can you zoom in to Sutwik? Yeah, because I've anchored up in

-- you can't even see. There's areas right here where there's a huge area. It shows you going over rocks, but they're not there. I've got a lot of local knowledge. I've got a lot of friends and family from Chignik that have taught me these areas along with Gary. Where Gary was about to be, it wasn't the best anchorage, but it was a good anchorage for the direction the wind was going. There's three anchorages: there's one right here, there's one

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right here, and we call this one, this one here -- there's another

one here, we call that the stupid spot because it doesn't even

show the mountain that's on the chart.

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- Q. Actually, we can pull up a closer chart --
- A. Yeah, I mean, there's a tremendous amount of anchorage around

 Sutwik, and I've anchored up in every single one of them many,

 many times. Gary's the one that taught me Sutwik. He knew where

 he was going. He was heading to the spot he could.
 - Q. And then, just one last related question. The -- oh, sorry, wrong program. So one last question, just getting all that ice on the boats, working to keep it free of ice, at what point can you really be effective to start removing the ice as it's accumulating? Is it one inch, is it two inches? Is there kind of a general area where you know that you have to -- you can start effectively managing ice on your --
 - A. It's usually when it starts -- when you can't see the paint underneath of it anymore. When it glazes over, when it starts building the thickness, you stop seeing the paint underneath the boat, underneath the ice.
- 18 0. So like where it turns white --
- A. Oh, it's probably an inch-and-a-half or so. You know, it's all different. I mean, we try to stay ahead of it because there's nothing worse than working 20 hours a day on deck and then having to go break ice for six, eight hours. Versus you send a couple guys up between strings, and they break off the small stuff, and then it doesn't accumulate as fast. And that's pretty much how we've all worked on it.

There's no real -- like I said before, there's no -- there's no chart. We don't have a chart of what we should be doing, because there's just not. There's no way to guess -- you can't guess with Mother Nature, and you can't guess -- you just kind of do what you've got to do.

Q. Thank you very much, Captain.

LCDR COMERFORD: That's all the questions I have.

CAPT CALLAGHAN: Thank you, Lieutenant Commander Comerford.

I'm now going to ask Commander Denny for a few follow-up questions.

BY CDR DENNY:

- Q. Okay, Captain, I do have just a few questions based on stuff that you have said to us. You mentioned that you ran the *Scandies*Rose a couple times. One was for a government charter.
- 15 A. Oh, no. I never sailed as captain. I sailed --
- 16 Q. Sir, go ahead.

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- A. Oh, I -- the very first season Gary had it, his crew had to leave, and I went over and sailed as the engineer for a week and a half with him, and then that next week, I got on, and Dan Mattsen took over as master for a fish and game charter up in the (indiscernible).
 - Q. Okay. So question based on your experience. Why did they require Dan Mattsen to be a captain? Did they require it because of a license? Did they require -- did that particular charter require a licensed captain?

1 A. Yes.

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- Q. Why do you think that would be?
- A. Because we had federal observers on board or just government observers on board, and it was just their requirement for that.

 And I just about had my license done, but -- plus Dan had just bought the boat, and he bought the biggest and the baddest crab boat in the Bering Sea, and he wanted to go out and go do this little government charter we did together. You know, it wasn't
- Q. But it -- any thoughts on -- any thoughts on why a licensed mariner? Do you think it might have to do with the training or credentialing part of it?

actually fishing. It was five pots every five miles.

- It's just a requirement for -- probably for the government 13 14 insurance. I've done a lot of research -- I've done a lot of research programs that, you know, every -- if anybody's going to 15 16 send their people on a boat, they want to send them with a licensed master. But that being said, I've had my license. 17 up for my -- I'm up for renewal here next month, and I've used my 18 license one time in my entire life, and that was to sail as a cook 19 20 on a tugboat.
- 21 Q. Okay, that's fair.
- A. I mean, Gary was ten times the captain any of us will ever be, and there's no piece of paper, and it's -- and honestly, the caliber of people that sat in my class, taking my -- sitting in my license, anybody that can study for -- that knows how to study and

has been to college can past a masters exam. The hardest people

-- the hardest of us to get them were those of us that actually
have been captains and sailed our whole lives. It's harder for us
to get our license than it is for some Joe Blow that comes off the
street and sits down and goes, oh, I know how to study, and can
study and passes it and still has no clue what he's doing.

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I've said that hundreds of times over where suddenly the company's hired a -- I've been doing my surveying stuff. You know, they'll hire a master to go move a boat, and I'm like, I wouldn't let this guy drive my go-kart, let alone a boat. And you can train all you want, you can take all the tests you want, you have all the credentials you want, but nothing's -- no credential's going to prepare you for the Bering Sea unless you've done it, anywhere in Alaska, honestly.

- Q. Well, thank you for that candid answer. I appreciate your thoughts on that.
- A. Gary was colorblind. He was going to get his license, he was colorblind, and that's the only reason he didn't have a license. He sat for a license 25 years ago down in Alabama when they were working on one of the boats. He passed everything, but then he couldn't pass his colorblind test.
- Q. Okay. So I just want to shift topics a little bit. I wanted to ask you about drills. You said that safety is super important to you; it's a high priority. When you do drills with your crew, how often do you do it?

- A. Try to get them done every month.
- Q. Okay, and then when you run through drills, do you have everyone put on their immersion suits?
- A. Yes.

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- Q. Do you ever practice entering a life raft or how do you do that? Walk me through it.
- A. Well, that's one of the problems. I mean, actually about 20 years ago, Dan Mattsen had us go up and go play around in one of the rafts at one of the raft stores. And I actually took my crew and couple of the other mariner boat crews over to one of the raft shops this winter, and I conducted a drill for 15 of us at the raft shop and had the manager of the raft shop we broke out all the goodies and all the stupid stuff and the paddles, and we actually broke out the bag, and the guys could actually see what's inside of it.

And that's one of the things that I've really been upset about is, pre-rationalization, we used to have -- before every crab season, you guys would be up there doing the -- we'd have the flooding thing at the fire station next door to the Marine Safety Division. We'd have the swimming pool thing. They still conduct it a little bit, but it's not what it used to be.

And I've actually been in the process of trying to build a fisherman's memorial in Dutch Harbor so we can raise money to put on multiple safety courses. And I'm in Dutch Harbor prior to seasons and during the seasons, because nobody can do it down here

because, I mean, we've got guys flying in from all over the country, and trying to get people into Seattle, it's just -trying to get people to Dutch Harbor is a logistic nightmare, and then trying to get a bunch of people to show up days before they have to leave their families anyways to do stuff down here is kind of -- it just doesn't work.

And I think we need -- you know, you can never have enough training, and that's -- we need to continue on with the training and build what we can and try to learn from all these -- all these horrible things that have happened to our friends and family and just keep training. It's never going to stop. Crab fishing's one of the most dangerous things in the world, and it'll always be. There's nothing -- there's nothing that nobody can do to make crab fishing 100 percent safe. Unless somebody can build some sort of rafts that explode out of the boat and keep the boat from sinking, you know, there's no -- it's just crab fishing. We know what we're getting into.

I mean, I've been watching my family's friends die since I was a little kid, and it's -- it sucks, but we still do it. I don't know if we're stupid or if we just don't care or -- it's just most of us were just bred that way. Fishing's provided for my family since the beginning of time, and it still provides for my family now.

Q. Thank you. I appreciate your candid answer.

CDR DENNY: Captain, sir, that's all I have.

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CAPT CALLAGHAN: Thank you, Commander Denny.

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And so I've just got one follow-on questions for you, sir. And this is probably not the easiest question to answer, but it's why we're here. And I get, we just do what we do. But with multiple incidents in the past few years, what needs to change to make it safer?

THE WITNESS: I think training for the crew. I think training for the crew's a big thing. Because it's one thing -- I mean, I got training out the wazoo, but what happens if I'm dead? I'm not -- I mean, it's -- we need more training with the crew. And I think having -- not only does the training help the crew, but doing it in Dutch Harbor, one, it gets the guys off the boat for a day, and they get to go to the swimming pool and go play around and not -- and it brings the crew together.

And you've got all -- you've got the whole crew. You've got the captain, the engineer. You've got the whole crew together. You're already a family, and it creates crew morale. And you have other boats competing against your boats for -- you know, the Coast Guard, you guys always give out little corny little prizes like flashers for your suit or bung plugs for the emergency kits and just stupid little stuff. But that stupid little stuff creates crew morale, and it teaches the guys to trust each other and how to operate in those situations.

I personally would love to be certified by AMC (ph.) or by the NPFVOA and help put these classes on myself, because it's such

a huge thing for me. In 2003, we lost a guy off the *Shaman* in king crab. And I dove over the side, didn't put my suit on. Got it half-way on and dove over after him, and he died in my arms. And I had to go face his mother who'd lost three sons in five years to the ocean that next week when we buried him. And I never want to see that again.

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I don't want my crew -- I think about it every single day of my life. There's not a day that goes by that I don't think about losing Terry over the side and watching him take his last breath in my arms. And I don't want my guys to ever have to go through what I go through, because I don't sleep at night. I mean, I had one death. I can't even fathom what Dean and Johnny are going through right now, and it's -- it's not fun.

CAPT CALLAGHAN: I appreciate that, sir, and multiple times you kind of recognized them as your family, your friends, your shipmates, and I greatly appreciate the stance you take about taking care of your crew and owning that role as a captain and a master of your own boat.

THE WITNESS: When I get on that boat, anything that happens to that boat is my responsibility. No boat owner's ever told me what to do, and if they have, I don't follow it. I just do what I think's best. Nobody's ever going to tell me to put too many pots on my boat, to leave town, to do anything. The only thing — the only thing I've ever been able to — when I get on the boat, every single thing on that boat, if somebody breaks a fingernail, that's

my responsibility. And that's the responsibility of every captain that sails, should have that stance.

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CAPT CALLAGHAN: All right. We couldn't ask for anything more. And you mentioned these were your family -- these were more than friends; these were your family. And any -- as I've said before, any loss in the fishing industry is a loss in and of itself. And these guys were close to you. And for that, on behalf of the Board here and on behalf of the Coast Guard, offer my deepest condolences on the loss of your friends and family.

THE WITNESS: Thank you, sir. I appreciate that.

CAPT CALLAGHAN: And so I really thank you for being here today. Thank you for taking the time out to help us along with this investigation, to really better understand how we can work together with the fishing industry to make it safer.

THE WITNESS: Well, and I think there's a lot -- like the biggest thing about working with the fishing industry is having former fishermen and people that are still involved in the industry to work alongside of them. Because I see it every day when I'm doing -- I own a marine surveying business. When I'm doing surveys, you know, everybody's like all afraid to be around me until they realize I'm a fisherman like them and -- because there's a lot of stuff that you guys see black and white, and go, oh, well, we shouldn't do this. But there's stuff like we're going, wait a minute, that works for this fishery, but it doesn't work for this fishery, it doesn't work for this fishery. And I

think there could be a lot of -- I think if we all work together, you know, if we just save one freaking life, we've done well. And that's how I see it. You know, if we can make one person -- save one life out of this horrible thing with the *Scandies*, they didn't all die in vain.

CAPT CALLAGHAN: Couldn't have closed it out any better, sir.

And it sounds like we have some use for you down the road. Sounds like --

THE WITNESS: I would really appreciate that. I'd love to be a part of it.

CAPT CALLAGHAN: Industry needs some representatives, and we certainly need those -- that direction to work with you all to make it safer. So thank you.

So, Captain, you are now released as a witness from this formal hearing. Thank you for your testimony and cooperation. If at any later date we determine that we need more information from you, we'll contact you directly. If you have any questions about the investigation, you may always contact us through the investigation recorder, Lieutenant McPhillips.

Thank you again, sir.

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THE WITNESS: Thank you, all. I really appreciate being out there.

(Witness excused.)

CAPT CALLAGHAN: The time is now 1419. We'll take a recess and back in session at 1430.

1 (Off the record at 2:19 p.m.) 2 (On the record at 2:30 p.m.) 3 CAPT CALLAGHAN: It is now 1430. This hearing is now back in session. We'll now hear from Mr. Mark Stichert and Ms. Krista 4 Milani. 5 Mr. Stichert, Ms. Milani, Lieutenant McPhillips will now read 6 7 you the oath and ask you some preliminary questions. 8 (Whereupon, 9 KRISTA MILANI and MARK STICHERT 10 were called as witnesses and, after being first duly sworn, were 11 examined and testified as follows:) LT MCPHILLIPS: Please be seated. I will be asking each of 12 you questions about your background, starting with Ms. Milani. 13 14 Ms. Milani, please state your full name and spell your last 15 name. 16 MS. MILANI: My name is Krista Milani, and my last name is 17 spelled M-i-l-a-n-i. LT MCPHILLIPS: Please identify counsel or representative if 18 19 present. 20 MS. MILANI: Yeah, I have two present: one from NOAA general counsel and one from our Department of Commerce. 21 22 LT MCPHILLIPS: Will each member of your counsel please spell 23 their last name as well as their company relationship?

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MR. JONES: My name is Levi Jones, J-o-n-e-s, and I'm an

attorney with the U.S. Department of Commerce, Office of General

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Counsel.

MR. SCHANE: And this is Demian Schane, S-c-h-a-n-e. I'm an attorney with NOAA's Office of General Counsel in Alaska.

LT MCPHILLIPS: Ms. Milani, please tell us, what is your current employment and position?

MS. MILANI: My current employment position is a Natural Resource Specialist with Sustainable Fisheries Division in the Alaska Region.

LT MCPHILLIPS: What are your responsibilities for that job?

MS. MILANI: My main responsibility is to track the harvest at different quotas to ensure that we don't exceed any of our quotas in fisheries, and then I also maintain a field office in Dutch Harbor, the port of Dutch Harbor, and I answer questions that the fishermen might have about regulations and other questions that they might have.

LT MCPHILLIPS: Can you briefly tell us your relevant work history?

MS. MILANI: Prior to working for the National Marine Fishery Service, I worked for the Alaska Department of Fish and Game. I was employed as a crab observer through the Department of Fish and Game. I was an observer and debriefer for the observer program. My last three years for the Department of Fish and Game, I worked as an assistant (indiscernible) biologist for the ground fish fisheries in the Bering Sea/Aleutian Islands. And then since 2009, I have been working in my current position.

1 LT MCPHILLIPS: What was your education related to the 2 position? 3 MS. MILANI: I have a bachelor's in biology from the 4 University of Oregon, and the rest is all training, on-the-job 5 training. LT MCPHILLIPS: Do you hold any professional licenses or 6 7 certificates related to your position? Please explain if so. 8 MS. MILANI: No. 9 LT MCPHILLIPS: Thank you very much. Mr. Stichert, please state your full name and spell your last 10 11 name. MR. STICHERT: My name is Mark Stichert, last name is spelled 12 S-t-i-c-h-e-r-t. 13 14 LT MCPHILLIPS: Please identify counsel or representative if 15 present. 16 MR. STICHERT: None present. LT MCPHILLIPS: Please tell us, what is your current 17 18 employment and position? 19 MR. STICHERT: I work for the State of Alaska Department of 20 Fish and Game as a fisheries management coordinator for ground fish and shellfish fisheries based out of Kodiak, Alaska. 21 22 LT MCPHILLIPS: What are your general responsibilities in the 23 job? In general, I provide technical and 24 MR. STICHERT: 2.5 administrative oversight over a group of biologists and other

staff that are responsible for the in-season management observer 1 2 program and the catch accounting programs, primarily focused on Bering Sea and Aleutian Islands crab fisheries. 3 LT MCPHILLIPS: Okay. Can you briefly tell us your relevant 4 5 work history? I'm in my 16th year with the 6 MR. STICHERT: Sure. 7 Department, fifth year in this position. Prior to that, I was Area Management Biologist for the Alaska Department of Fish and 8 9 Game in a couple different capacities. And then I worked for the U.S. Forest Service as a fisheries biologist prior to my 10 11 employment with the department. 12 LT MCPHILLIPS: What is your education related to that position? 13 14 MR. STICHERT: I have a bachelor's degree from the University 15 of Wyoming and a master's degree from the University of Alaska 16 Fairbanks. LT MCPHILLIPS: Do you hold any professional licenses or 17 certificates related to your position? Please explain if so. 18 19 MR. STICHERT: None in this position. 20 LT MCPHILLIPS: Thank you, sir, and Captain Callaghan will now have follow-up questions for you. 21 22 Thank you, Mr. Stichert and Ms. Milani. CAPT CALLAGHAN: 23 now going to pass it over to Mr. Keith Fawcett for questions.

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Thank you, Captain.

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Mr. Fawcett?

MR. FAWCETT:

Good afternoon, Ms. Milani and Mr. Stichert.

EXAMINATION OF KRISTA MILANI AND MARK STICHERT

MR. FAWCETT: We are going to go through some testimony here, and if you need to take a break, please do. And also, the recorder, Lieutenant McPhillips, will have some exhibits that I asked to put up which you will be able to see on your screen. And we can — if you need us to, like if you're answering a question, we can ask him — we can ask him to zoom in or move to a certain place on the document. And we'll leave the documents up there for enough time so that you can take a good look at them.

So the first thing I'd like to do is talk to you -- sort of go in a panel discussion, and if you would, one of you can answer the question, and if the other one wants to amplify the information afterwards, please do so. But it's a little hard with Zoom here, so kind of give a little nod of your head if you'd like to ahead and answer the question. Is that okay?

So I'm trying to understand, and the public is watching us, and they're trying to understand some of the terminology that we've used through this testimony. And we've talked about -- Ms. Milani, you mentioned a quota. Would one of you explain, if you would, what a quota is for a particular species, like crab, like a type of crab, or cod?

MS. MILANI: Well, so I can answer.

MR. STICHERT: Go ahead, Krista.

MS. MILANI: Sorry, Mark.

1 by the National Marine -- the North Pacific Fisheries Management 2 3 Council. And so they're basically setting a certain amount of metric tons (indiscernible) to fish for a species. And so then 4 5 once the council sets those quotas -- we call them TACs, total 6 allowable catches -- then we have regulation that further splits 7 out those quotas by different -- different sectors, different user groups. And so that's the maximum amount that we would want that 8 9 user group to fish. It's the number of pounds or metric tons that 10 they'd be available to fish.

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MR. FAWCETT: So these quotas for a specific species, would it be correct to say that government entities, either Alaska or the Federal Government, sets those quotas?

I can answer that. So for federal fisheries, quotas are set

MS. MILANI: So the North Pacific Fisheries Management Council sets the quota, and then National Marine Fisheries Service accepts those quotas. But we only set the quotas for ground fish species, and the State of Alaska sets the quotas for the crab species.

So, Mr. Stichert, how do you do that when it MR. FAWCETT: comes to crab?

MR. STICHERT: So the crab fisheries in the Bering Sea are co-managed by the State of Alaska and the National Marine Fisheries Service under provisions of a Federal Fisheries Management Plan. So in terms of setting an annual quota, the process first starts with the federal stock assessment process,

which is a cooperative process where a -- it's called a crab plan team meets. That group is ultimately responsible for providing guidance and recommendations for what an annual removal limit should be.

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That recommendation then gets escalated to the Science and Statistical Committee that's associated with North Pacific Fisheries Management Council, and they ultimately adopt what's called ADTROFL; those are really meant to be called biological reference points or harvest limits that are meant to approximate sustainable yield.

So once those federal harvest limits are established, the State of Alaska then uses much of the same process and similar information, and we set the actual TAC or co-allowable harvest because crab fisheries are a little bit unique in that only male crab of a certain size get harvested. The state then only uses information and sets a TAC specific to male crab of a certain size.

And so there's a little bit of a distinction in the process there, but we generally follow the federal process up until the department, the State of Alaska, sets the actual harvest limit on the exploitable male crab in the population.

MR. FAWCETT: So moving on to another term that has been mentioned here. That's the individual fish quotas. Since we're talking about cod here, Ms. Milani, would there be any individual fish quota for cod?

MS. MILANI: No, so the -- I mean, there are some cod fisheries, but since we're talking specifically about the Bering Sea/Aleutian Islands 60-foot and over specific cod fishery, that fishery does not have any kind of quota system associated with it. So it's not part of any kind of catch-share program.

MR. FAWCETT: Okay. We'll be talking more about that in a minute. But, Mr. Stichert, from the Alaskan perspective, speaking of that, are there individual fish quotas established and what are they?

MR. STICHERT: Well, for Bering Sea and Aleutian's crab, most crab species, there are -- there is a rationalized fishery quota-share system established for those fisheries. As I mentioned, the fisheries are co-managed by the state and federal government.

The rationalization or how those crab get allocated is one of the federal contributions to the fishery, but once the state sets the TAC in process, that TAC is then further subdivided, and individual quota-shares are issued to different vessels and entities within the fishery such that each quota-share holder then has guaranteed access to their portion of the available crab to be harvested in that particular year. Specific to most of the Bering Sea crab fisheries, the Bristol Bay king crab, bairdi, opilio, and St. Matthew's blue crab, as well Aleutian gold and king crab fisheries.

MR. FAWCETT: So the Scandies Rose was heading out to go for

cod, and then they were going to shift into the crab season. So what I would like to do, Mr. Stichert, since we're talking about fish quotas, individual fish quotas, I want to give you some questions and see if you can provide answers.

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So if I lived down in the United States, in Ohio or somewhere like that, could I buy a share into a particular species through this quota system?

MR. STICHERT: I think the short answer is yes. There's a lot of conditions associated with how those quota-shares are distributed. But yes, there's no residency requirement or anything similar to that, in terms of who has access to the ability to own those shares.

MR. FAWCETT: Can those shares be transferred or sold?

MR. STICHERT: Those shares can be transferred or sold or

even leased to each other -- each other, qualifying quota-share
holders within the -- within the rationalized quota-share system.

MR. FAWCETT: So who keeps track of how the shares are -- who owns the shares?

MR. STICHERT: I'll start and maybe Ms. Milani can pick up. But the restricted access management office within Alaska Region National Fisheries Service is the entity responsible for tracking and actually issuing quota-share once the TAC is set. And I'll turn it over to Ms. Milani now.

MS. MILANI: Yes, Mr. Stichert, that was an excellent description. That is exactly what occurs. Restricted access

management program folks are in charge of tracking and transferring quota around between individuals.

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MR. FAWCETT: So one of the things that has been discussed here are the fish co-ops. Can one of you explain how fish co-ops tie into the individual shares? I've heard someone talk about negotiating prices for catch and maybe the term arbitration is used. Can one of you explain those concepts?

MR. STICHERT: Krista, can (indiscernible) from maybe more of a federal function? Do you want to start?

MS. MILANI: Yeah, so it is a federal function. So one of the parameters that was put into the crab rationalization program was that people that were issued individual fishing quotas had the ability to form co-ops and fish the IFQs cooperatively. So they could all fish off of each other's IFQs, and it would all be pooled together.

Unfortunately, I don't know that much about the arbitration system, so I can't really answer any detailed questions about how that works exactly.

MR. FAWCETT: So we also mentioned in testimony and you both brought up it was the term rationalization. Can someone explain that for us?

MR. STICHERT: Sure, I can start on that. Rationalization -sorry, Krista. (Indiscernible) recognizes a fisheries management
program where similar to what we were just talking about. Instead
of having an open-access fishery where fishermen are openly

competing with each other to catch their own competitive share of the annual TAC, rationalization is a system where the TAC is, again, divided up and issued to individual quota-share holders, and those quota-share holders then have an opportunity to fish those quota within (indiscernible) regulations but more freely. And so it reduces competition and allows greater flexibility and innovation within the fishery.

MR. FAWCETT: So I know this is cumbersome, this panel style, and I promise we will move out of it in just a few more questions. But would you say that rationalization is sort of a term that captures the shift from derby-style fishing moving into this quota system?

MR. STICHERT: Yes.

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MR. FAWCETT: And --

MS. MILANI: Actually -- sorry, I know there's a bit of a delay because I'm out on Dutch Harbor. So the rationalization is -- for federal management, there are two types of fisheries. There's the catch-share plan or catch-share program-type fisheries, and then these limited-access fisheries. And so crab rationalization is a type of catch-share plan fishery.

And then, prior to crab rationalization, it was a limited access fishery, which can sometimes present sort of a derby-style management fishery, where there were no individual -- no individual quotas given to individuals, and so everybody was fishing off the same quota until the fishery closed.

MR. FAWCETT: So when we shifted from, in crab -- speaking of crab, from derby-style to the quota system, did the number of vessels that are engaged in fishing increase or decrease?

MR. STICHERT: This is Mark. So when the shift in 2005 occurred from more of a limited access or derby-style fishery to rationalized fishery occurred, the amount of effort, the number of boats participating in a fishery, substantially decreased. We went from an average of sometimes 250 to 300 boats, to what is now closer to 65 vessels that actively participate in the fishery.

MR. FAWCETT: So is one of the byproducts, the intended byproducts, of this shift to the quota system the improvement of the safety of operations?

MR. STICHERT: I think that was one of the primary drivers of shifting away from a derby-style fishery towards rationalization. You know, one of the -- one of the downsides of derby-style fisheries are vessels are functionally competing against each other. And so there's a tendency to push harder if the weather was poor, or conditions were such that was not conducive to being on the fishing grounds. But for fear of losing out on opportunity and catch, boats would oftentimes push to get there.

So one of the primary motivators were to provide some stability for the fishery, flexibility for the fishers to be able to harvest their portion of the quota at a time that makes the best sense for them, and ultimately to improve safety within the fishery, among other things.

MR. FAWCETT: So, Ms. Milani, turning to cod fishing. Is there any timeline for moving cod fishing, that you can share with us, to the quota system?

MS. MILANI: So, in order for something to move into a catch-share program, it has to be, you know, reviewed and analyzed and approved by the North Pacific Fisheries Management Council.

And in 2019, or 2018, industry did go to the council, some of them did, and asked that the fishery be moved into a quota-share program. The council, at that time, chose not to move forward with that action. And so, as of right now, there's no scheduled plan by the North Pacific Fisheries Management Council to move forward with a quota-share program for this fishery. That doesn't mean it won't happen, but right now, there's just nothing scheduled for it.

MR. FAWCETT: So would it be fair to say that cod fishermen get out there in the season, and when they get their catch, they get in the port to unload? And that their co-ops, in general, would negotiate fixed prices for their catch to reduce commercial pressure?

MS. MILANI: Do you mean for pacific cod?

MR. FAWCETT: Yes, ma'am.

MS. MILANI: So I think there is some negotiation that the fleet does with processors, negotiate a price before the beginning of the season. But I know it's not -- I don't think that the -- they're not in cooperative. So it would just be sort of an

informal conversation between the fleet and processing plants on what the price might be. So I wouldn't say that there's any formal or regular occurrence at that, of them negotiating as a group, as a cooperative. I hope that answers your question.

MR. FAWCETT: Yes, it does. So turning our attention to competition and commercial pressure, I just want to be clear. So for the waters that -- of the United States and the Alaskan waters, can a foreign vessel fish for cod or be engaged in crab fishery?

MS. MILANI: You have to have a --

MR. STICHERT: Go ahead, Krista.

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MS. MILANI: I was just going to say, you have to have a permit in order to participate in those fisheries. And to be honest, I'm not sure what the parameters are for buying those permits. I'm not sure if, as a foreign entity, if you'd be able to buy those permits or not. I'm not 100 percent sure on that.

MR. STICHERT: This is Mark. It's my understanding, for the State of Alaska waters, or waters that are under jurisdiction of the state, you need to be a United States flagged vessel in order to participate in those fisheries.

MR. FAWCETT: Okay. So now, you've been very helpful there.

And I'd like to shift my attention and speak about Ms. Milani and the work of the National Marine Fishery Service.

Mr. Stichert, if there's any amplification you can provide to the questions, please let me know. Just I can see a yellow border

around your screen, and that will help me know that you may want to answer, so just tap that.

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But if you could expand a little more, Ms. Milani, on what you do. And what I did in preparation for this interview, I pulled up Wikipedia and looked at -- could you talk about the North Pacific Management Council and what that organization does, how its -- who it gets its direction from and so forth?

MS. MILANI: So the North Pacific Fisheries Management

Council -- so under the Magneson Stevens Act, there's a provision
in there that each of the regions of the United States create
fisheries councils. And the job of these fisheries councils is to
review different regulations and programs and proposals that
industry or sometimes National Marine Fisheries wants to put in to
change regulations or amend the FMP, which is the Fisheries
Management Plan.

And so, they're made up of -- well, I can't remember how many people are on there, but they're made up of various people from various sectors. So we have it -- so National Marine Fisheries has a seat, somebody from the Alaska Department of Fish and Game has a seat. You know, there's folks in industry that hold seats on the council.

And so they review any new programs, any new fisheries programs, that industry might ask for. And they look at -- they look at the feasibility of a program, and they kind of take into account the pros and cons of any new program.

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And they've got -- they've got committees that help them. So there's a AP committee, so that's the advisory panel committee, and that's made up of industry folks who also review the same actions and give advice to the council on whether or not they think if the program is a good idea. And then we have a science and statistical committee, and so that's a group of scientists whose main job is to review any kind of proposals that are coming up before the council for scientific integrity. And they give advice to the North Pacific Fisheries Management Council based on their scientific background.

MR. FAWCETT: So if -- Lieutenant McPhillips, if you could pull up Coast Guard Exhibit 123. And these are screen captures from the website that faces the public about the council. And page one -- 125, excuse me, I'm sorry. And page one, if you'll scroll down and hold it right there, Lieutenant, thank you.

So it talks about the -- it talks about the Gulf of Alaska.

And my question will be, does this apply to the Bering Sea also?

But in that website entry, it says that ground fish fisheries are among the few remaining limited access, not-rationalized fisheries in Alaska. And then, later it says Pacific cod fisheries are permanently capped at the number of available licenses, and new entrants will have to purchase an existing license if they want to fish in federal waters. Does that apply to the Bering Sea?

MS. MILANI: Yes, so you have to have a limited license permit in order to participate in the fishery. And there's a set

number of limited license permits that are in existence. So we don't -- if somebody wants to come and fish in the fishery and they don't have one, we don't create -- Management Fisheries does not just create another license to give to them.

So the only way you can obtain a license is if somebody, you know, wants to sell their license to you. So they do sell licenses on the free market, and you can purchase them if they're available on the free market, if you want to join the fishery. But that's the only way you are able to join a fishery, because we don't create any new licenses.

MR. FAWCETT: Okay. Lieutenant, if you will scroll down on that page to where there's a graphic image of a VHF radio. Right in the middle there.

So on this website, there was a -- and what I did is I did a search on the website for the word safety to see if safety was part of the mission outlined in the fisheries council. And this came up, and it was dated December 13th of 2019. And it talks about some communications issues involving VHF radios in the vicinity of Kodiak and Shelikof Strait. Do you know how safety items are put into the website of the council?

MS. MILANI: Yeah, I'm sorry, we have -- there's a specific council staff that deals with that, and I'm not sure how they choose what to put on there. This looks like something that they put on there just to inform -- that they thought was important to inform people about, but I'm not sure how they came to that

conclusion to put that on there. But safety is a main concern and one of the main directives of the council is to make sure that any programs that they're putting in place take into account safety.

MR. FAWCETT: Can you give some examples of some of the items that that council has discussed regarding safety?

MS. MILANI: Well, there's definitely discussion when it comes to any kind of catch-share program. It's one of the main things. And in any catch-share program that you go back and look at, that's one of the main things that they will -- they will talk about. There has -- safety in regards to icing conditions in the crab fisheries up north and the ability to get into the port of St. Paul due to icing conditions. And the ability to retrieve gear that might be lost in the ice. There has been discussions on that as well. I'm sure there's other things as well, but those are the two that come off the top of my head.

MR. FAWCETT: So, Lieutenant McPhillips, could you pull up Exhibit 46? So this is a safety alert, when it comes on your screen, that the Coast Guard has designed to alert fishermen regarding the dangers of icing. Do you know if these type of safety alerts or other information from the Coast Guard is discussed in the council?

MS. MILANI: There is a Coast Guard representative at the council. You know, I'm not -- I can't tell you for sure if these particular things have been discussed. But there is a representative from the Coast Guard at most of the council

meetings, who I would assume would talk about some of these issues.

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MR. FAWCETT: And if -- do you think that if this type of information was given to the council, the council might consider including it on the website for -- to make sure that fishermen and fish vessel operators knew about this critical safety information?

MS. MILANI: Yeah, there might be -- they might be willing to do that. But again, I don't work for them, so it's difficult for me to -- to say for sure.

MR. FAWCETT: So, Lieutenant McPhillips, if you would, please put up Exhibit 124. And this is from the Anchorage Daily News and the date of the article -- and I'm just going to talk about a part of it -- is December 31st, 2019. And it talks about the cod harvest, and it references the Gulf of Alaska.

But in there it says Alaska's -- the headline is Bering Sea Cod Fishery Opens 2020 in Alaska. It says, "Alaska's seafood industry is open for business starting January 1, when some of the biggest fisheries get underway long before the start of the fist salmon runs in mid-May." Then it goes on to say, "Cod begins in all the Bering Sea, which has 305.5 million-pound catch quota, down about a million pounds from 2019. Less than 6 million pounds of cod fish will come out of the Gulf."

So in terms of the quota for cod for 2020, in your perspective, was -- did the fishermen have the ability to get out there and get more cod or less cod or shorter season?

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MS. MILANI: So 2020 -- you know, I went back and looked all the way into the '80s, and 2020 was the -- had the second-smallest quota out of any of the years that I looked at. 2021 being small, but 2020 was the smallest. And there is not any mechanism for them to get more cod than the allocation in the TACs that the North Pacific Fisheries Management Council put in place. And that's because there's other parameters at play such as over-fishing levels, and we don't want to (indiscernible) fishing levels because that puts -- permanent harm to our stocks. And as sustainable fisheries, we need to keep those limits, (indiscernible) fishing limits.

MR. FAWCETT: So in a lot of fishery and in some of the investigations I've been involved with, the start of the season might be a movable date. So for cod, is the start of the season fixed on a particular date?

MS. MILANI: Right, yes. So for federal Pacific cod, the season start date is set by regulation, and there's not any flexibility to change that date, currently. I mean, basically, you know, industry could go to the council and ask for a change in that start date or some flexibility in that start date, but that has not happened for Pacific cod fisheries. And so it's set in regulation, for now, and there's no -- there's no room to change it.

MR. FAWCETT: Okay. The closure of the season, is that a flexible date, or is that a fixed date?

MS. MILANI: So there is a regulatory closure to all of our fisheries. So for example, the over-60 Bering Sea/Aleutian Island, or the 60-foot and over Bering Sea/Aleutian Island Pacific cod pot fishery, has a season closure date of June 10th. So that seasonal closure date that's in regulation cannot be changed.

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However, in a fishery like that, where it's a (indiscernible) at the beginning of the season, the fishery closure date normally (indiscernible) at the harvest -- when we harvest the full quota. And so it's usually much sooner than the season dates that we have in place in regulation. And we have flexibility in the sense that we're managing that in season.

And so we're constantly updating the harvest that we see and projecting forward how much harvest we think is going to be taken in order to decide on those closure dates. And we do typically take into account the weather towards the end of the season, to ensure that, you know, people don't feel pressure to go out during bad weather at the end of the season.

MR. FAWCETT: So with the start of the season January 1st for 2020, what was the closure date of the season?

MS. MILANI: The closure date -- the closure date in 2020 was January 15th. And that was the same in 2019. And that's the shortest season that we've seen for the fishery.

MR. FAWCETT: Mr. Stichert, I think importantly, speaking to the *Scandies Rose*, they were going to go out and fish for cod, take their catch in, and then when did crab season, which they

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intended to fish for, when would that have started?

MR. STICHERT: So the crab season in question, we're talking about snow crab season. The season technically opens on October 15th. However, most — almost all snow crab fishing effort doesn't start until early January for a number of different reasons. But the majority of the fleet starts fishing, usually first half of January, and that season runs through the end of May.

MR. FAWCETT: So, Mr. Stichert, the plans to -- for the Scandies Rose, it was their own -- the season was open from -- during the entire timeframe of January, and even from the time they left port. Is that correct?

MR. STICHERT: Correct.

MR. FAWCETT: And so what would be one of the reasons -- either of you can answer -- that they went out and fished for cod in 2020, from a business standpoint? Maybe not so much as landing catch, is there another reason?

MR. STICHERT: So as we discussed, crab fisheries are rationalized. And so the *Scandies Rose* had their quota-share, and they knew exactly how many crab they had to catch and were allowed to catch. And given the long season, they really have flexibility on when and where they go ahead and fish.

So if given the opportunity to delay their crab fishing, understanding that there was no competitive cost, right, their quota-share was theirs to catch, and they had until the end of May

to catch those crab. It may be advantageous then to delay your crab season to start cod fishing, where it is a competitive fishing, so you could go and fish in cod. When that season closed, you could then switch over and fish for crab.

MR. FAWCETT: So, Ms. Milani, what would have happened if the Scandies Rose had decided not to fish for cod in early January? Would that have had a potential impact on if the species went to the international — the individual fish quota system?

MS. MILANI: If they decided not to fish cod in 2020, obviously, they would have missed (indiscernible) cod fishery.

The cod fishery is divided into two seasons. There's an A season and a B season. So they could maybe still participate in the B season, which is open on September 1st.

And the way that the council has specifically approached catch-share for ground fisheries is that they choose a set of years, six years. So say they choose 2005 to 2010, and they say, okay, we're going to look at all the fishing that occurred in this fishery for these years. And if you have history of fishing in these years, then we're going to give you an allocation based on your history for those years.

So, you know, fishing's not -- in a catch-share program, and the council has not looked a catch-share program for this fishery, but if they chose years to look at to base the future allocations, and one of the years they chose was 2020, then at that (indiscernible) IFQ, or individual fishing quotas, if they did not

fish that year.

MR. FAWCETT: So, Lieutenant McPhillips, could you pull up 44 and -- Exhibit 44, which is a GAO report on commercial fishing safety from 2017? And we've added a page in there for the record. And so if you'd shift to page three, please. There's a section in there which describes the function of the National Marine Fishery Service.

Okay, so the bottom part of that says, "Fishing vessels that carry a fishery observer" -- and we'll talk about the fishery observer program -- "as part of a required or voluntary observer program generally must pass a Coast Guard commercial fishing safety examination and be issued a safety decal. Further, under Federal regulations, fishery conservation and management measures must, to the extent practical, promote the safety of human life at sea and should minimize or mitigate the safety impacts where practical."

So you mentioned that you were involved with the fishery observer program. Could you elaborate a little bit on, just very briefly, on what the observers do?

MS. MILANI: So I was -- I'm sorry, I couldn't see the screen. It never came up on my Zoom, but I think I heard everything you said there. So I was a crab observer, I was not a ground fish observer, so they might have, you know, different standards on what the observers look at.

So as a crab observer, when you got in the vessel, you had to

check and make sure the vessel had certain safety things in place.

And so that included things like a current Coast Guard decal,

survival suits on board, whether or not the life raft had a

hydraulic release should it hit the water, fire extinguishers.

I'm sure there was -- you know, going through a drill, a safety

drill with the vessel.

I'm sure there's other things, too, I'm not remembering because that was 15 -- 10 to 15 years ago. And then if the vessel passes all the safety requirements for an observer to sail with them, the observer would go out with them, and while they're out fishing, collects biological data during the commercial fisheries.

MR. FAWCETT: So if a fish observer was aboard a commercial fishing vessel and there was an accident, would they file a report?

MS. MILANI: I mean, definitely a federal ground fish observer would, yeah. I imagine it would be the same with the crab observer program. Mark might -- or Mr. Stichert might have a better idea on the current system for crab.

MR. FAWCETT: Mr. Stichert?

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MR. STICHERT: So within the crab fisheries, the observer program is a responsibility of the State of Alaska. And so we generally mirror the federal regulations. And so, similar to what Ms. Milani said, as soon as a crab observer deploys on a vessel, they check the decal, run through a vessel safety checklist looking at all the things that Ms. Milani outlined, and then will

1 check off on that before they're able to disembark on that boat.

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Certainly then, when they are deployed, if something were to happen on board the boat -- we -- in sensitive cases have decrypted coding capabilities where a crab observer could identify and report back to our crab observer office of safety violations and issues in a way that the boat or skipper or anyone that was sensitive to that information would hear. And so there's a number of different mechanisms for observers to report back to vessels -- or report back to the department if there are safety violations. And we are certainly empowered and have asked our observers to do that.

MR. FAWCETT: So, Ms. Milani, do you know of any fish observers who have been injured or lost their lives on commercial fishing vessels?

MS. MILANI: I don't work for the observer program, so I don't typically track that kind of information. I do know observers do occasionally get injured. I don't recall any loss of life, but again, I don't work for them, so I don't necessarily track that.

MR. FAWCETT: So I'm finished with my questions for you,
Ms. Milani, but I want to give you this opportunity before we
shift over to Mr. Stichert, is there anything related to the
sinking of the *Scandies Rose* that I might have not asked you about
that you'd like to -- like a question I probably should have asked
that you might want to share with us?

MS. MILANI: No, I can't think of anything at this moment.

MR. FAWCETT: Okay, thank you.

Mr. Stichert, turning to the Alaska Department of Fish and Game, you mentioned reports from observers. When your agency does its work, are they able to access databases maintained by the Coast Guard to look up vessel histories, information on vessels in regards to their operation?

MR. STICHERT: I'm not sure we have that as a standard practice. You know, there are -- we have a field office in Dutch Harbor and an office here in Kodiak. There are Coast Guard Marine Safety detachment offices in each area -- in fact, I think they share our same building in Dutch Harbor, so we certainly have close working relationships and access to each other.

But I don't know that we specifically look up Coast Guard specific vessel safety information relative to management, our portion of them in the fishery, but we do take safety seriously. And as Ms. Milani mentioned, we do require observers to do a thorough vessel safety inspection prior to disembarking on those boats.

MR. FAWCETT: So does your agency conduct fisheries patrols that take a look at crabbers or other fishermen?

MR. STICHERT: Sure. So the Alaska Department of Fish and Game doesn't specifically do any enforcement, but the Department of Public Safety -- Alaska Wildlife Troopers are a division of the Department of Public Safety who have the responsibility

specifically for conducting compliance for commercial crab
fisheries, and they are generally quite active around the state
and generally have vessels and as well as local troopers in most
of the major fishing ports.

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MR. FAWCETT: So is there a role with like safety compliance for the Alaska Department of Fish and Game -- the Coast Guard will conduct a safety exam and issue a decal, or conduct a safety compliance check. Is it a requirement that vessels that operate in Alaska have those safety compliance checks or have those safety decals in place?

MR. STICHERT: I don't think there's a specific -- I think the federal Coast Guard requirements regarding that supersede any state regulations. And so, you know, if -- the state doesn't have any additional safety compliance issues, but I think rely on that level of oversight coming from the Coast Guard, which I think apply to any vessel operating inside the state waters as well.

MR. FAWCETT: So there's a regulation, is it -- I assume it's an Alaska regulation, that requires crabbers going out to notify the Coast Guard on departure. And then another provision is to communicate the pot weight or the pot count to the Coast Guard. Is that a state requirement?

MR. STICHERT: I don't know if it's a state requirement. If it is, it's likely -- again, the crab fisheries are co-managed, and so everything operates under the fishery -- federal fishery management plan. And so in instances where it is, I guess, makes

sense that the state adopt federal regulations in the state regulations to allow for greater compliance, we do that. But I think that is a part of the federal contribution to the co-management of those fisheries.

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MR. FAWCETT: Ms. Milani, can you add anything on that? Do you know anything about the calling to the Coast Guard on departure or the pot count that's being relayed to the Coast Guard on departing crabbers?

MS. MILANI: So I am aware of those provisions. Well, actually, I wasn't aware of the pot count or the weight one. But calling the Coast Guard before you leave, I was aware of that. My recollection is that that was something that we asked that the state put in regulation, but I could be wrong about that.

MR. FAWCETT: So, Mr. Stichert, it doesn't appear that that's a regulation. Would that be correct?

MR. STICHERT: You know, truthfully, sir, I don't know off the top of my head. But, again, I could look, but I don't know off the top of my head. I do know that vessels do need to contact the trooper -- or, excuse me, the Coast Guard prior to departure. Whether that is a state or federal regulation, I don't know, but I do know that this a requirement (indiscernible) I believe.

MR. FAWCETT: Are there any state regulations -- and,
Ms. Milani, you might chime in here -- on the size of crab pots or
the construction or the weight of crab pots for, let's say first,
crabbing?

MR. STICHERT: So the -- most of the regulations regarding configuration of gear are designed to address potential loss of that gear. And so there are specific regulations in the state regulations that require escape mechanisms. So we have to have escape mesh and escape panels, in case a pot is lost, the sidewall degrades, and it'll allow fish and crab to get out.

There are distinctions between what defines a ground fish pot and a crab pot, and that deals with the size of the perimeter eye opening of each pot. So, for instance, the ground fish pots have a smaller diameter opening, which are designed to decrease the probability of capturing halibut as bycatch. But I don't believe off hand that there are any restrictions on the size or the weight of the pot in state regulation. Most of our regulations all address the (indiscernible) openings and mechanisms that are required of that gear to allow for escapement of crab and other animals.

MR. FAWCETT: Ms. Milani, did you have anything to add from the federal level?

MS. MILANI: Sure. So we actually defer all of the decisions about the gear to the state, so we don't have any additional requirements as far as how the gear is configured beyond what the state has in place.

MR. FAWCETT: So would crab pots be considered fixed gear?

MR. STICHERT: Yes.

MS. MILANI: Yes.

MR. FAWCETT: And then, Mr. Stichert, just an opportunity to talk about, if you feel like it, anything that the Alaskan Fish and Game Department does in the area of promoting safety of the fishermen?

MR. STICHERT: So nothing specific, although, you know, obviously our own regulatory body, the Alaska Board of Fisheries, as well as the Division of Commercial Fishery, the Alaska Department of Fish and Game, certainly encourage and promote and advance any regulations that promote safety and safe operations in the fishery. We certainly provide a fair bit of marine survival safety training for our observer and any of our own staff that go out. But I think we largely defer to the good folks at the U.S. Coast Guard to provide the umbrella for marine safety.

MR. FAWCETT: If you chartered a commercial fishing vessel for work for the department, would it be required to have licensed personnel on board or meet other standards than a typical commercial fishing vessel?

MR. STICHERT: Yes, it would be very similar to the observer program. They would need to have a current USCG decal, and before any department staff were to board that charter, they would need to undergo some drills and make sure the boat's in compliance with all the safety measures. Depending on the type of charter and where that charter goes, what it's used for, oftentimes in the procurement process we will require a certain amount of experience by the captain or the crew and/or specify certain vessel

requirements or licensing. So, oftentimes, those are project specific, but at very minimum, we do require a vessel safety decal and all the other safety equipment that goes with that.

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MR. FAWCETT: So, Mr. Stichert, my final question is similar to what I asked Ms. Milani. You know, I've asked you a lot of questions, and we're investigating the loss of the *Scandies Rose* and her crew. And is there anything that I didn't ask you about the interaction with the department that might be helpful here?

MR. STICHERT: Nothing specific comes to mind, Mr. Fawcett. You know, the skipper and the boat were well-known participants in Alaska crab fisheries, and we're certainly saddened by what happened. But nothing comes to mind specific to anything unique about this situation.

MR. FAWCETT: All right. Thank you both very much, especially for the panel side of it. I know it was a little cumbersome. And I'll turn my questions over to Captain Callaghan. Thank you very much.

CAPT CALLAGHAN: Thank you, Mr. Fawcett.

We're now going to turn it over to the National Transportation Safety Board, Mr. Barnum.

MR. BARNUM: Thank you, Captain, and thank you, Ms. Milani and Mr. Stichert. I appreciate your time and continued help on this investigation already.

So I guess I'll ask a couple questions, and they're for Ms. Milani, just follow-up from Mr. Fawcett in regards to the

rationalization of the pot cod fishery in the Bering Sea. Could you talk a little bit about the different -- I shouldn't say different types, but to my understanding, the trawler fleet in the Bering Sea, they recently rationalized that fishery for cod. Is that correct?

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MS. MILANI: So they are in the process -- they're in the council process right now of reviewing a possible catch-share program for (indiscernible) in the Bering Sea/Aleutian Islands area. It's not in the -- you know, it's not official yet. They haven't passed anything final yet, but they are in review of a possible program for a (indiscernible).

And then to answer (indiscernible) there are -- there's three basic types or sort of umbrellas of catch-share programs. So one is the individual fishing quota idea which is part of the crab rationalization program. Crab rationalization is a little more complicated -- complex, because it also allows them to co-op once they get their IFQs.

Then there's straight up IFQ fishery, so that's like sablefish and halibut. So, again, that's individuals getting quotas. They don't co-op in those fisheries.

Then there's fisheries where the allocation is given to a group, so like Bering Sea pollock would be an example. So there's different cooperatives, and each cooperative is given a certain amount of quota, and then each cooperative is responsible for making sure that they don't exceed the quota that's given to them.

And then the last one is community quotas and -- so where the community development quota. So that's an allocation that's given to specific communities, and then those communities can decide how they want to fish those quotas. Those are the three basic types.

MR. BARNUM: Great, okay. And then off your comments earlier, when going to rationalization, often catch history is one of the elements that is considered. In this particular fishery, 60-foot and greater vessel pot cod, would the catch history for both the A and B season be combined or would they only look at one of those seasons to base the catch history from?

MS. MILANI: It's hard to know because the council has a lot of flexibility on how they create a catch-share program. So for example, the catch-share trawl fishery that's currently in consideration for the catch-share program is currently divided into three seasons. And so there is some speculation as to putting some of the season into the catch-share program and leaving, you know, one season as sort of a free-for-all kind of season.

It's hard to know what the council will choose to do, should this fishery move into a catch-share plan program. It's certainly possible that they would look at A and B season combined and rationalize for the entire fishery into the cost-share program. But if they ever -- you know, down the road, they could choose to (indiscernible) put the A season into a catch-share program. It's hard to know, because they have the possibility to do it however

they -- you know, whatever they think.

MR. BARNUM: Okay, and this is my last question here, I'm curious for clarification, we talked about how the pot cod fishery, 60-foot and great vessels, there was some interest by some of the fleet there, participants, to go rationalization in 2019, and then the North Pacific Fisheries Management Council opted not to do that. Did they give a reason why?

MS. MILANI: They did. So what the council members said during that meeting is that they didn't feel as though there was a consensus among the fleet and the (indiscernible) on whether or not everyone really wanted a catch-share program and also, if there was to be a catch-share program, what that might look like. So they didn't feel that there was a real consensus.

So the council asked the industry to go back and discuss amongst themselves whether or not they really wanted -- if everyone really wanted the catch-share plan program. But then also, like what that structure of that would look like. And as of -- you know, I mean, industry did come back and talk to the council again at the last council meeting, but it didn't really sound like there was any real consensus at that time either. So the council has still chosen not to move forward.

MR. BARNUM: Understood.

Ms. Milani, Mr. Stichert, thank you both. I appreciate it. That's all my questions.

CAPT CALLAGHAN: Thank you, Mr. Barnum.

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Thank you.

1 Ms. Milani, Mr. Stichert, I'm going to now pass it over to 2 our parties in interest, counsel representing the two survivors. 3 Mr. Stacey? MR. STACEY: Good afternoon, everyone. Thank you very much 4 5 for your testimony. We have no questions for you. 6 CAPT CALLAGHAN: Thank you, Mr. Stacey. 7 I'll now pass it over to counsel representing the vessel owners, Mr. Barcott. 8 9 MR. BARCOTT: Thank you, Captain. 10 Ms. Milani and Mr. Stichert, can you hear me? MS. MILANI: Yes, I can hear you. 11 So I just have a couple of questions -- I'm the 12 MR. BARCOTT: 13 attorney representing Scandies Rose -- and let me give you a scenario, and then I'm going to ask some questions about it. 14 15 plan of the Scandies Rose was to go out and fish in the Bering 16 Sea/Aleutian Island pot cod fishery and make one delivery, and

then switch over to its crab gear.

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So my question to you is, when a fishery like this cod fishery, if it ever becomes rationalized, is it possible today to know what rules will be applied to allocate that catch in the future?

MS. MILANI: It is not possible at this point in time to know how that might work in the future. It requires several rounds of analysis and review by the North Pacific Fisheries Management Council in order to come up with the parameters of the catch-share

program. And sometimes it can take multiple years in development before they decide on something that will work. And it is a very unique process for the fishery that they're looking at, so there's no cookie cutter mold on how to approach --

MR. BARCOTT: Knowing what you know, would it make sense to you that a savvy fisherman would want to make even just one delivery in the year 2020 looking forward to rationalization at some point?

MS. MILANI: I'm not sure that I can really answer that question because we don't know what years that the council might look at to base the history on for the fishery. And so, you know, there's a chance that they could include the year 2020 when they -- if they ever look at a catch-share program for that fishery, but then there's also a chance that they might not. And so lots of other participants don't know either. And so it's better -- you know, probably beneficial for them to make landing (indiscernible).

MR. BARCOTT: Right. No one knows how the fishery might be rationalized, if it's rationalized, but does it make sense that having one landing in 2020 would be better than having no landings in 2020?

MS. MILANI: Sure, since you don't know how it's going to pan out in the end, having one landing versus no landings could make a difference depending on (indiscernible) of the future.

MR. BARCOTT: Right, thank you. And so as I understand it,

the Bering Sea/Aleutian Island over 60 pot cod fishery, the one the *Scandies Rose* would be engaging in, in 2019, that fishery was 15 days long from January 1st to January 15th, is that right?

MS. MILANI: Correct, 2019 and 2020 both had the same closure date.

MR. BARCOTT: Okay. So if the *Scandies Rose* got out to the fishing grounds on the 6th or 7th of January and made one delivery and then switched over its gear to crab gear, was there any time deadline on when it had to have its crab quota caught?

MR. STICHERT: I think I can take that question. So as we discussed earlier, the crab fishery in question is the opilio snow crab fishery. And that fishery, again, opens up on October 15th, and that fishery then extends into May. So that vessel would have a fair bit of time between January -- mid-January and May to catch their quota depending on how much quota they caught. The 2020 snow crab TAC was relatively small, and so I would expect then that each individual fishing quota be on the lower end of average as well.

MR. BARCOTT: Right. While the quota was small, to be clear, this was not a derby fishery. These vessels had individual quotas, and they could catch them as they saw fit?

MR. STICHERT: That is correct. So the *Scandies Rose* would have opportunity to catch their crab at any point during the open season, which again, extends through May.

MR. BARCOTT: Okay. Thank you both very much. Those are all

the questions I have on behalf of Scandies Rose.

Thank you, Captain.

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CAPT CALLAGHAN: And I've just got two follow-on questions for you both. And so, in describing process, kind of talked about it being a unique process, but is there any lobbying at any point by individuals or quota holders or the cooperatives themselves on behalf of the individual constituents of them?

MR. STICHERT: So this is Mark. Maybe you can clarify, what do you mean by lobbying?

CAPT CALLAGHAN: So I guess is there any pressure or any one party that's, you know, trying to push -- one side trying to push to move towards the rationalization more than the other side?

MS. MILANI: So you're talking about for the Pacific cod fishery?

CAPT CALLAGHAN: Yes.

MS. MILANI: So there is — there is a group, I can't remember what they're called, maybe Bering Sea cod — pot cod harvesters or something. I forget exactly what their name is. But they have some members in that group and, you know, I'm not intimately involved with that group, so I'm not really sure what all they do. But I do talk to sort of the head of that group, and he sort of acts as the go-between between him and the other folks, so in our group and his group. So those guys do have meetings, from my understanding. They do talk about things together, from my understanding. But I don't know that all of the vessels that

participate in the fishery are part of that group.

CAPT CALLAGHAN: Okay, thank you. So just trying to understand now season end times. So understand they can drop their gear in the water. How long after the season ends do they have to pick that gear up if they've laid it before the end date?

MS. MILANI: In the ground fish fishery, we don't really have a -- I mean, we encourage them to get the gear off the ground and undated and doors open as close to the closure of the fishery as possible. We do not have any regulations, federal regulations, that give a timeline on when that has to happen for the Pacific --

CAPT CALLAGHAN: Okay. Well, thank you very much. Thank you both. That concludes my line of questions. But I do have one question for the both of you with regards to things that we've considered here in relation to the *Scandies Rose* incident. For the benefit of this investigation, from where you see it, is there anything else that we should be considering as part of this investigation?

MR. STICHERT: Nothing comes to mind from my point of view.

MS. MILANI: Yeah, me either. Nothing comes to mind.

CAPT CALLAGHAN: Well, thank you both again for taking the time to be with us today. Thanks for bearing with the technology and conducting this virtually. Greatly appreciate your testimony and the time you've allowed for us today. At this point, you are now both released as witnesses from this formal hearing. I thank you both for your cooperation and your testimony.

If I later determine that this Board needs additional 1 2 information from either of you, we will reach out through your 3 counsel. If you have any questions about the investigation, you may contact the investigation recorder, Lieutenant Ian McPhillips, 4 5 or reach out to the lead advisor, Lieutenant Sharyl Pels. 6 Thank you both very much. 7 MR. STICHERT: Thank you. 8 MS. MILANI: Thank you. 9 (Witnesses excused.) Time is now 1541. The next scheduled 10 CAPT CALLAGHAN: 11 witness has testimony scheduled to begin at 1615. If for any 12 reason we're able to make that sooner, we'll update the time displayed on livestream. At this time, we will take a recess. 13 14 (Off the record at 3:41 p.m.) 15 (On the record at 4:16 p.m.) 16 CAPT CALLAGHAN: The time is now 1616. This hearing is now 17 back in session. We will now hear testimony from Mr. Anthony Wilwert. 18 Mr. Wilwert, Lieutenant McPhillips will now administer the 19 20 oath and ask a few questions. 21 (Whereupon, 22 ANTHONY SCOTT WILWERT 23 was called as a witness and, after being first duly sworn, was 24 examined and testified as follows:)

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LT MCPHILLIPS: Please be seated. Please state your full

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name and spell your last name. 1 2 THE WITNESS: Anthony Scott Wilwert, W-i-l-w-e-r-t. 3 LT MCPHILLIPS: Please identify counsel or representative if 4 present. THE WITNESS: Lieutenant Commander Pekoske. 5 6 LT MCPHILLIPS: Counsel, please spell your last name as well 7 your firm or company relationship. 8 LCDR PEKOSKE: Matthew Pekoske, P-e-k-o-s-k-e, Coast Guard 9 Judge Advocate. 10 LT MCPHILLIPS: Thank you, sir. 11 Mr. Wilwert, please tell us, what is your current employment 12 and position? 13 THE WITNESS: I'm currently employed with the U.S. Coast 14 Guard at the 17th District in Juneau, Alaska. I am the commercial 15 fishing vessel safety program manager. 16 LT MCPHILLIPS: What are your general responsibilities in 17 that job? General responsibilities for the position are 18 THE WITNESS: to support the Coast Guard field unit examiners, the five civilian 19 20 examiners as well as the active-duty, as well as keep abreast of fishing vessel safety issues and regulations in the industry, and 21 22 provide information to the command on those issues. 23 LT MCPHILLIPS: Can you briefly tell us your relevant work

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Relative work history, I've been the District

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history?

THE WITNESS:

17 fishing vessel safety program manager for approximately seven years. Prior to that, I was a fishing vessel safety dockside examiner at Sector Juneau for also approximately seven years.

I've been with the Coast Guard for 36 years, 20 years active, a variety of units during active duty, and 16 as a civilian employee.

LT MCPHILLIPS: Thank you. What is your education related to your position?

THE WITNESS: Related to the position, attended the commercial fishing vessel safety examiner resident course in Yorktown, Virginia, back in -- I believe it was 2008, when I first started into fishing vessel safety. Since then, the Alaska Marine Safety Education Association, or AMSEA, Marine Safety Instructor six-day MSIT course, as well as the drill conductor course. Other OJT, on-the-job training, along the way, conducting dockside exams. Took the National Cargo Bureau's stability for fishermen course years ago; that's kind of a correspondence course. And that's about it relative to fishing vessel safety.

LT MCPHILLIPS: Do you hold any professional licenses or certificates related to your position? Please explain if you do.

THE WITNESS: I do not.

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LT MCPHILLIPS: Thank you, sir. Captain Callaghan will now have follow-up questions for you.

CAPT CALLAGHAN: Thank you for being here today with us,
Mr. Wilwert. Mr. Keith Fawcett is going to question for the Coast

Guard.

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Mr. Fawcett?

EXAMINATION OF ANTHONY S. WILWERT

BY MR. FAWCETT:

- Good afternoon, Mr. Wilwert. 0.
- 6 Α. Good afternoon.
 - Okay, thanks for being here. So all of my questions will relate to the realm of commercial fishing safety unless I specify otherwise.
- 10 Α. Okay.
 - So we'll have exhibits which will display on the large screen in front of you, and you'll also see them on your desktop monitor. And if you would like to have us move around in the exhibit, you can ask Lieutenant McPhillips, who is sitting behind you, to scroll down or zoom in or whatever's necessary. And we don't want to just pop these exhibits on you, so please take your time to review them before you answer a question. If you need a moment,
- please ask.
- 19 Α. Okay.
- 20 So you prepared -- when we asked you to be here as a witness, you prepared a presentation, and we've identified that as Coast 21 Guard Exhibit 105, and we'll get to that in a minute. But since 22 23 you've operated in the Coast Guard world so long and we do --24 please stay away from any kind of acronyms. Use plain language for the benefit of the public. I know that's hard to do, but if

you could, that'd be great.

A. Yes, sir.

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- Q. So have you ever worked as a commercial fisherman?
- A. I have never worked as a commercial fisherman. I had opportunity when I was an examiner at Sector Juneau to go on a eight- to 10-day king crab commercial fishing trip with a local Juneau boat. It was a February opener that occurs every year, and I convinced my office that it would be an industry training of sorts. And after much deliberation, they let me go. So I did get to experience eight to 10 days on a southeast king crab trip.

Also went out one more time with a seiner to do what's called some cost recovery seining, which was just a day trip in a very local area. And did those just for professional development, just wanted to get out there and see what it was like, to the best that I could for that short of a period of time.

- Q. So turning our attention to Coast Guard Exhibit 105, which Lieutenant McPhillips will put up for you, take your time and please walk us through the slides that you've prepared, and give us as much explanation as possible.
- A. Yes, sir. So again, my name's Scott Wilwert. I'm the commercial fishing vessel safety program manager for District 17.

 Next slide, please.

So this slide here depicts our examiner locations. So the way that we're staffed at District 17 for commercial fishing vessel safety program and our examiners, is we have five civilian

examiners, which are located in Anchorage, Kodiak, Sitka, Juneau, and Ketchikan, and myself, as the program manager in Juneau.

So we have six full-time fishing vessel safety examiners and a program manager that are civilian employees. The real variable is the support we get from the active-duty element. We have many units like Dutch Harbor, Valdez, Marine Safety Detachment Homer, that does not have the luxury of having a civilian employee there, so the active-duty component are the folks that are out doing the fishing vessel safety mission.

And this slide here, it just depicts where our personnel are, and roughly right now, I'd say we have 54 or so qualified fishing vessel examiners, and that number changes widely during the transfer seasons in the summer. That number can drop down by 10 or 20, and then we build it back up through local training. So that's what the slide you're seeing there depicts.

Next slide, please.

This slide here shows a little bit of an example of what we kind of work with or what we have to work with in Alaska, where we try to get to. We do approximately 1700 dockside examinations annually in Alaska. These places that are denoted on the map of Alaska are typical outreach locations for us. So when I say outreach locations, many of them that you see with the red dot do not have Coast Guard personnel stationed there. So that involves travel, seasonal travel.

We do that season travel largely to coincide with fishery

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openers, feedback from the industry as to when's the best time to show up in Huna, in southeast Alaska. And we get that feedback from the industry, and we try to accommodate that as best we can within our challenges, which our challenges in Alaska are pretty typically geography, weather, and the seasons, the seasonality of a lot of commercial fishing.

Some of it goes on year-round obviously, but in other places, it's very seasonal. So it creates some pretty tight windows, you know, lots of float-plane rides, lots of interesting ways that we get around on the backs of four-wheelers and snow machines to get out and do what we do in some of the more rural communities.

Next slide, please.

This slide here is just a little bit of information which I'm sure that you've gotten plenty of in the last four or five days about the Alaska commercial fishing industry in Alaska. On the right-hand side, the bar graph depicts Alaskan operational commercial fishing fatalities for about a ten-year period. And we define an operational fatality aboard a fishing vessel, those would exclude things like a death by natural causes, a suicide, but operational fatalities would be a man overboard that wasn't recovered or the total loss of a vessel where there were fatalities.

As you can see, the bar graph depicts our highest year on this graph was 11 in 2011. We had a zero year in fiscal year 2015. And since then, 6, 10 -- or 2, 10, 2 and 7. So it's

relative to the amount of commercial fishermen that are out on a daily basis. You know, these numbers are low -- unacceptable to me, but low given the fact that we have approximately 8,500 vessels that are permitted to fish in Alaska that employ over 30,000 personnel. And it's a big industry, it's a big job, and a very important job in Alaska.

Next slide, please.

So this slide here depicts some of the initiatives, some of the things that the fishing vessel program tries to do. We try to be very present at fishing association meetings, and that happens a lot on the local level. So if there is a long-liner association meeting in Sitka, we try to make sure that we have our Sitka civilian examiner there just to talk with the industry, to hear what they have to say, to share our thinking on things and pass any regulatory updates that might be out there.

Of course, we have the fishing safety, I think it's now being called the National Fishing Safety Advisory Committee. It's undergoing a name change, but that's an advisory committee that is made up of about 17 members from industry, some of them fishermen, some of them in the insurance world, some of them in the training world, and the Coast Guard sits on that committee and runs that committee. So we have a lot of interaction, work on a lot of projects with the fishing safety advisory committee, the committee.

Alaska Marine Safety Education Association and the North

Pacific Fishing Vessel Owners Association, AMSEA and the NPFVOA, those are training organizations. I, myself, am on an advisory board member for AMSEA, the Alaska Marine Safety Association. Also am an instructor for the drill conductor classes. We also try to show up whenever they're doing classes, and at a minimum, come in and speak to the Coast Guard regulations section, maybe bring one of our trailerable (ph.) damage control trainers, and run that for them. So we work with those two organizations quite a bit.

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Of course, local industry days in different communities, we attend that. We didn't have a lot of that this past year, of course. I mention the flooding control trainer. That's a -- we have about four mobile, trailerable devices that we can drag around and hook up to a fire hydrant, and it gives fishermen, or anybody that wants to jump in there, a chance to work on some real-time plugging and patching sort of scenarios.

We get a lot of interaction with the industry through expos and tradeshows. Of course, the big one down here in this area, in Seattle, every November is the Pacific Marine Expo where we have a booth with the District 13 fishing vessel staff. And we have a huge contact rate during that three or four day show when they can have it. We didn't get to do that this year.

The Bristol Bay Expo is kind of an up-and-coming, much smaller version of that, and the Com Fish in Kodiak is also an expo tradeshow-type thing where we always purchase a booth and

make sure we're available to speak with the industry and the public. One of more recent initiatives, and I say more recent, the stability pot weighing focus. Since the *Destination* accident back in 2017, we took a -- we made a real concerted effort and purchased some large load-sale scales, and kind of revamped the pot weighing.

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I know that I had heard some testimony earlier in the week that some folks had eluded to -- some of the folks from the Dutch Harbor office had been doing that, or that had happened at some time. I can't say that that was continuous through a couple years ago when we took those scales out there and kind of revived that. But that's something that's been -- it's been accepted, really well accepted by the industry, weighing the pots when we're out there doing our safety and stability compliance checks in the Fall. So that's been a real success, and I think in some ways, maybe a little bit of an eye-opener to some of the industry about what their gear actually weighs as they mix in new gear with old.

Another thing is the fishsafewest.info website, which is an amazing site. It's actually run by my counterpart here in Seattle at the 13th District. His name is Dan Hardin, and he does an amazing job with that. Everything fishing vessel safety that you'd ever want to know and then some lives on that site. And we point a lot of people to that site.

We have our opportunities for media, social media, articles, interviews, radio shows. Maybe when we go to town, smaller town,

they'll ask us to come in and talk about why we're there. So we take advantage of all those opportunities.

Internally, with our up-and-coming examiners, I referred to the active-duty element especially. We have a training academy, we call it. We've been having it in Kodiak every September for the last four or five years, and we bring anywhere from 10 to 20 people who are in the process of trying to become a qualified fishing vessel examiner and put them through one of the drill conductor courses run by the Alaska Marine Safety Education Association, as well as on the dock, dockside, exams in a classroom segment.

So that's been a really good training for us the last four or five years. And one of the best parts of that training is we always get industry guest speakers. So we always have fishermen come in and talk to the up-and-coming examiners, and I think they get a lot out of that. And that's a really valuable interaction that we have with the industry, a positive one.

Next slide, please -- no, okay, that was it.

Q. Thank you for preparing that. That was very helpful. And we will talk about the operational fatality issue Monday morning when we have the chief of the program here as a witness.

Looking at all those initiatives and the number of people that you have staffed to conduct this work, can you give me some historical perspective on, you've been involved for over 15 years, or 15 years or more, how long all those resources have been put in

place and those initiatives -- has it been for the last five years or ten years?

A. As far as the resources, resources as I think about resources, I'm assuming you mean the personnel that we have to do the job. That's largely been unchanged for a long time. We have added a couple additional civilian examiners back around 2010 when there was an authorization act that had a lot of potential change to some fishing vessel safety regulations, and we knew we were heading towards mandatory examinations for certain vessels that operated beyond three miles from the baseline.

We had opportunity to up our staff, our civilian staff, by two examiners. So prior to 2010, that number that I gave you of five civilian examiners, was three, and a program manager in Juneau. And the active-duty part of that personnel situation has always been pretty consistent. Those Coast Guard units have always been in those places, with generally the same staffing. So I don't think the personnel has changed too drastically for us with regard to that.

As for the initiatives, there were a lot of them on that page. We've been -- I found out this year that we were the second-long tenured attendee at the Pacific Marine Expo. That's how you get to pick your spot for the next year. So we have been going to that show for quite a long time, 20 years or more, since it's been in existence. Some of the other expos are newer, so we've had a presence at those. Bristol Bay is only on their

fourth expo, and we've been at all four. So our history there is it's not extensive, but we've been there since the beginning, I guess you could say.

All the initiatives for outreach via social media, of course, is newer or newish. That didn't exist like it does today, you know, 15 years ago. But the articles, the radio shows, I'd say we've been doing almost all the things that I had on that third slide for a long time.

- Q. So do you get your direction from the commercial fishing safety program? Do they direct you to engage in those type of initiatives and outreach for the fishing vessel safety program?
- A. Our program manager at the office of compliance, CBC3 we call it, certainly encourages and supports all of those things that we do. We get guidance, certainly, to attend and do certain things, I think largely, and I think any program manager, any of my peers around the country, will tell you that most of the things we do, we happen across them.

Or just in the course of being out there doing business, we find, hey, this would be a really good place for us to be. Or someone will say, hey, you know what you guys should do? You should show up here next year. And that's how we really get to a lot of the things that we do, is through interaction with the industry. But we certainly get the support and the nudging from the program.

Q. So would it be fair to say that you interact with the fishing

community, you come up with initiatives, and the Coast Guard, at
the 17th Coast Guard district, gives you the latitude and the
resources to make those things happen if they seem to be a good a
didea?

A. Absolutely, the -- I have a great job. It's -- if it seems like a good idea, it's probably a good idea. So we're budgeted well, and we're able to get around to all the places and do all the things that we think are important to do with the industry.

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- Q. So does the 17th Coast Guard District have a strategic plan for commercial fishing safety operations in terms of the safety of the vessels and a reduction of accidents? Is there a plan?
- A. There is a commercial fishing strategic plan for District 17.

 I will admit that it is due for a makeover. It is definitely on

 my longer-term list of things to do, but we do have a strategic

 plan.
 - Q. How about the Coast Guard at-large? Do you know if the commercial fishing safety program has a strategic plan?
 - A. I don't know. It would seem like I should know, but I don't know if there is one on paper like the one I'm thinking about that we have locally at the District. But I would hate to say that it does not exist because I'm not sure.
 - Q. So in your very well-prepared presentation, you talked about third-party organizations. Can you elaborate on that for us, as to what those organizations are as it relates to commercial fishing vessel safety?

A. Yes, thank you, I probably did not cover the third parties when I went through that slide, so I'm glad you asked me. So there are third-party organizations such as the Society for Accredited Marine Surveyors, or SAMS; there's also NAMS, there's (indiscernible) societies, and there are places like Navtech.

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They're all surveyors, and through their parent organization, if they have met the criteria, and I don't know those criteria exactly, but if they have met the criteria to show that they can — they have the background and can do commercial fishing vessel safety dockside examinations on behalf of the Coast Guard, then there is a process for them to qualify to do that.

We will work with them. We're usually part of a -- of a check-ride for them. So when someone's getting close with third-party, we actually just did one the other day in Juneau. We have a surveyor that is fairly new, and -- but, you know, hanging his shingle out there and getting ready to go out and do business. And he needed to go on an accompanied dockside examination or two with the Coast Guard.

So our civilian examiner in Juneau went out with him and replied back to the people that are in charge at Navtech down in Florida, and said he did fine. He showed proficiency.

So that's kind of how the process works. We don't have a lot of those in Alaska. We have maybe a lot that come up from the Seattle area that will do work in Alaska. But in Alaska, we have one in Wrangell, one in Cordova, a couple in Anchorage, one in

Juneau, one it Sitka, and we also have reworked our third-party oversight. Used to be a NAVIC, now it's a work instruction.

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And so when a third-party goes out, there's a very rigid process that we and they follow as far as when they conduct an examination, where that paperwork gets sent, who enters that paperwork into our database. And we also have a new requirement in the work instruction that whenever is practicable, that the third-party surveyor will contact the district coordinator for the area they're working in, and let us know that they are going out to do a dockside examination on a vessel. And every occurrence of that, if possible, we'll try to provide third-party oversight.

So if I got a call from the Juneau third-party examiner, and he said, hey, I have an exam next Thursday at 2:00 on a certain vessel. I would certainly reach back to my civilian examiner and say, hey, you should probably go on this with him. And the oversight is — it's been going really well. It's a two-way street. We learn from the surveyors, and I'd like to think they learn from us in doing the Coast Guard mission of a dockside exam.

Q. So if that's done, a third-party exam, can they issue a decal or issue — complete the paperwork for the compliance check?

A. Yes, they do. Actually, their decals and paperwork and all of those logistics are provided to them through our Coast Guard CVC office, our vessel compliance office. So when our program manager's here Monday, might have a little more insight into that process, if you're interested in asking him. But we do provide

them with the decals, and they are capable of issuing them if the vessel's in compliance.

- Q. Do you ever use Coast Guard --
 - CDR DENNY: Mr. Fawcett, you're on mute. You're muted.
- MR. FAWCETT: Oh, I'm sorry.
- 6 BY MR. FAWCETT:

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- Q. So have you ever used a Coast Guard auxiliarist, and the Coast Guard has this cadre of incredibly dedicated volunteers as part of the Coast Guard? Have you ever used them in the dockside compliance check or safety inspection program?
- A. Definitely, we had -- in Southeast Alaska, in Petersburg, which is one of our largest ports without a Coast Guard Marine Safety presence, I'll say there are a couple cutters there, but they don't really do this mission. We rely heavily on the auxiliarists there, and they did a fantastic job.

Again, this year was a strange year, so the auxiliary, as an organization, had some very stringent guidelines as to what they could and couldn't partake in due to COVID. So I don't think they were out there as much this year as they would've like to been. But I would say throughout the state, up in the Anchorage/Eagle River area, southeast Alaska, we probably have at any given time, five to ten qualified auxiliarists that will go out and conduct dockside exams, with us or for us, if they're -- especially if they're in a place where we're not.

Q. You made a very good point. This year was a unique year, and

so I want to try to limit your testimony, and I should have probably said this in the beginning to up to and including the timeframe of the accident for the *Scandies Rose* in late 2019 when you answer your questions.

So I want to turn your attention to the actual dockside safety examinations, and the pot weight checks that are conducted by the Coast Guard. So I think the easiest thing would be if Lieutenant McPhillips would pull up Coast Guard Exhibit 34, which is paperwork for a safety and compliance check.

And on page 16, if you could sort of put the page in front of us and focus on that. That's good, Lieutenant, thank you. Did you do this dockside safety inspection?

A. This was 2019? October 2019. Yes, I was on board the Scandies Rose for this safety compliance check in Dutch Harbor in October of 2019, as part of a -- I think there were three or four of us on that safety compliance check. Three is a pretty normal group that we send out for -- to do these checks depending on the workload. But I was -- I was definitely on the Scandies in October of '19.

A. Okay, so let's just back up just for a moment. For this particular examination, could you share with us how it started?

Was it a phone call that someone said, please come down and do this, or was it a dock walk? From the time you made the decision to go do this, could you walk us through that, briefly, through the process?

And using this as a guide, walk us through the items that you inspected without great detail because the public can see this, but sort of give us an overview of what you would inspect.

A. Sure. So the first part of your question, I can't tell you that I recall how we came upon the *Scandies Rose*. So the process for the safety compliance check generally starts with a phone call to the Coast Guard, and a vessel will, at that point, say I am departing in a certain amount of hours, and I would like a safety compliance check. And of course, we respond to that.

Once you are in Dutch Harbor, in the two to three days leading up the opener for red king crab on the 15th, that starts to morph into more like the dock walk that you talked about, where you're here, we're here. They're loading pots, and they just happen.

So in the case of the *Scandies*, I could not say -- also we'll also have the home office in Dutch Harbor, they'll kind of be like our dispatch. So we'll be fanned out all over Dutch Harbor doing this work, and we'll get cell phone calls from the marine safety detachment, and they may say, hey, the *Mary Jo* called, and they're ready if you can get down there at a certain dock. And we'll just -- they just point us, and we go.

So I'm not sure on this day, if we walked out of the office knowing we were going to the *Scandies* because they had an appointment, or we wound up on the *Scandies* because we did the ten boats that were tied up near her. So that's how the flow of doing

the safety compliance checks can go when it gets busy especially.

With regard to what we look at on the form, as you said, you can see the -- and the public can see what we look at. So we focus on primary life-saving. So we look at the survival craft, the immersion suits, the EPIRB. Of course, we look at the stability instructions, we have that discussion with the master, the person in charge, about the stability instructions.

We have them explain to us how are you loaded, depict, if you can depict to us on a loading chart in your stability instructions, what are your liquid loads, how are you tanked, how many pots do you have. Of course, we're weighing the pots and we're at that time, and comparing those pot weights to the assumed pot weights that we may see in the stability instructions.

So that's pretty much the flow of a safety compliance check. With three or four people, it can be a fairly quick evolution, because as we get on board, someone may go and do immersion suits, someone may be on the bridge doing the paperwork and working with the captain and the stability book, someone may be doing the raft and the EPIRB. So we just kind of fan out, do the work, reconvene and move on to the next.

- Q. So do you get -- like what you're speaking about there, do you get surge ops, meaning that you have to bring in additional personnel to get out there and conduct those inspections prior to the start of the season?
- A. We do, in October, we do. So Dutch Harbor, the Coast Guard

unit in Dutch Harbor is very unique. It's a one-year Coast Guard unit. It's only staffed with six or seven personnel who likely arrived there that summer, so just a few months before.

Generally, myself or Sector Anchorage personnel or both of us, we'll go out in August and give the new crew some training in

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fishing vessel safety.

With the Dutch Harbor unit, you kind of never know what you're going to get every year. So six or seven people all come in and then they all leave. And they could all be qualified fishing vessel examiners that have been doing it for a long time, or there could only be a couple. So we react to that by sending an appropriate amount of people from other units like Sector Anchorage, or myself from the Juneau office, to go and do a little pulse operation and help them with that workload for that week or so leading up to the opener of the crab fishery.

- Q. So focusing on drills-in-training, how do you evaluate the requirements for the vessel to conduct drills-in-training effectively?
- A. During dockside examination, drills-in-training, so obviously, as you know or you probably know, there's a requirement for a vessel, a documented vessel that operates beyond the boundary line, to conduct monthly drills. There's also requirements for safety orientation. There's requirements for the posting of emergency instructions if the crew is of a certain size.

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Drills-in-training is a very -- it's a very fluid, very interesting thing during a dockside examination. The drills have to be conducted monthly when the vessel is operating. So it's -- you find yourself a lot of times in a position where you are on a boat in the spring, and maybe the boat has not fished in three or four months. So obviously, there's not an expectation that a boat that is cold and in between seasons is going to reconvene a crew and do drills and go home.

So a lot of times, you know, when you're doing that examination, we will put things like, do -- have they shown a history of logging drills, even though as we sit here today, the logging of drills is not a regulatory requirement. It's required to do them, but unfortunately, right now it's not required to log them. But we look at that.

A lot of the -- a lot of the people in the industry are really good about logging drills. So you'll see that history of compliance. Of course, the more you go on these boats over years and years, you definitely get a sense for are the drills-intraining happening, and you can talk to the crew. As we move around the boat, it's not uncommon to ask a crewman, hey, you know, are you guys, are you doing your drills or when's the last time you did a drill.

So we always get a sense or a feeling for how the drills-intraining and how the boat's being run. We always look to make sure that the person leading the drills has a drill conductor

card. That doesn't have to be the master right at the moment, but if someone on the crew usually has attended one of the drill conductor training courses, which allows them to lead the drills on board a vessel.

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Sometimes if we're not satisfied that those are happening or have happened, we, at times, have them conduct drills while -- as part of the dockside exam. Or we may say if it's not appropriate right at that moment, we may go back and go through the drills. And we don't evaluate them, we evaluate them evaluating because that's the most important part of the drill is really, is the debrief, is what you talk about afterwards and corrections that you make and recommendations that come up during a drill.

- Q. So I'm going to just take two random items from an inspection, and if you would tell me how you would check those items. So for example, an EPIRB, what would you do as an inspector to check the EPIRB?
- A. So if it's -- category one or category two. So a category one EPIRB, of course, is the kind you're going to see mounted on the outside of the vessel in the white case, with the hydrostatic release that automatically deploys it. EPIRBs are an expensive piece of equipment. They're usually mounted in a place that if you drop it, it's not going to have a real friendly landing. So for that reason, as much as practicable, we try to have someone from the crew remove the EPIRB from the case. It's, I guess, better if they drop it than if I drop it.

So whenever that's practical, we'll have someone from the crew come and take the EPIRB out of the case. Of course, we'll inspect the hydrostatic release to make sure it's within the two-year requirement. We'll check the NOAA registration sticker or decal that's on the EPIRB. We'll make sure that the EPIRB has battery life left. Usually a five-year battery, I guess, we have some ten-year batteries now, so we'll check the battery life.

We'll also make sure that the EPIRB appears to be in a good float-free location, and a location that's accessible to the crew in the event that they didn't want to rely on the automatic deployment of it, and they wanted to grab it and take it with them. So we'll always give them feedback about what, you know, what we thought about the location of the EPIRB.

The EPIRB is required to be tested monthly by the crew, or the captain or the crew, the person in charge. And we'll always have that test conducted during a dockside examination with ideally, the person pushing the button or lifting a lever, depending on the model, will be the captain or someone associated with the vessel, that will do the EPIRB test and make sure that does an internal (indiscernible) and satisfactory test.

- Q. So without going into detail, would an examination for life saving appliance like a life raft and its release, would it be the same kind of depth of examination?
- A. It would. Life rafts, they are -- they don't have quite as many moving parts. The life raft, again, we look for the float-

free location or a good, the best location possible. It has a hydrostatic release, which is also a two-year piece of equipment, so we make sure that that's in compliance.

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And most of everything else we need to see about the raft is on signage and placarding on the raft case. So we'll look to see if it's a coastal SOLAS B or SOLAS A equipment pack inside. We'll look to see that the capacity is appropriate for the amount of people that are going to be on the vessel. We'll look to see when its next inspection is due. Generally rafts get repacked every year, unless you've got a brand-new raft, then you get two years until its first re-pack.

So not as many moving parts on a raft. Making sure the painter line is reeved around and hooked into the (indiscernible) correctly. And providing that feedback to the captain, especially if we find an issue. You know, we always would bring the crew up and say hey, this isn't hooked up correctly, and we'd talk them through the fix for that.

- Q. Lieutenant McPhillips, could you bring up Exhibit 34 again and focus on that same page, page 16? So looking at this record, was the *Scandies Rose* in full compliance in this safety compliance exam?
- A. They were. So if you look, if you could scroll down a little bit, please? Or I guess that's up. So this table you see at the bottom that says inadequate or unserviceable immersion suits, inoperable EPIRB or battery, instability, lack of free board,

inoperable bilge, all those things, so those would be no-go items for us.

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So if there's anything that we look at, and those are the things that we -- that reflect what we kind of look at above, if in that scenario, if any of those things are not in compliance, then we would come down to the bottom here. We would check that, and we would not sign off on that until it was rectified.

- Q. So Lieutenant, leave that up for just a minute. So let's say you had conducted the inspection on a vessel similar to the Scandies Rose, and you found a deficiency that meets one of the checkboxes on that bottom table. I notice there are and for the benefit of the public, they talk about the captain of the port, which is COTP, action. If you found a vessel that was deficient in terms of its safety equipment, the captain of the port or the OCMI, he or she, for that geographic area, has ultimate authority on commercial vessels. What are some of the actions the captain of the port could take if they found a vessel deficient?
- A. The captain of the port -- so in these scenarios with these particular pieces of equipment, if we were at a place where we could not rectify the deficiency, if someone needed a new hydrostatic release, it would be very feasible that someone could, at the time, and this happens all the time, run to the local vendor, get a hydrostatic release, scratch it off appropriately, reinstall it while we're there, and that rectifies -- that's an

on-the-spot fix of that deficiency.

If we were doing this in a place where that was not an option, or it was a fix that was not just a trip to the store, maybe they needed a whole new life raft, which are not something that you can generally run to the store in most of the towns that we work in, that would be when we would have to reach back to the captain of the port, and make that phone call, and say, here's the situation. We have a boat that's intending on going -- departing port tomorrow. They do not have a life raft that's in compliance. They don't have the means to get a life raft before they depart.

And one of the actions they could take would be what we call a captain of the port order, which would tell the vessel that through this check, and with the known intent that the vessel intends to sail, that they would restrict the vessel from leaving in that scenario. Or they could restrict the vessel from departing.

- Q. So if your inspector was aboard, and there was -- during the scope of the examination, there was something that was outside the scope of the examination, in other words not directly related to safety equipment, is there any leverage the Coast Guard would have because there was some material condition deficiency that was directly observed by one of your inspectors?
- A. Absolutely. So the dockside examination, whether it's a full dockside examination or a safety compliance check, which is like the form that we're looking at now, which is an abbreviated check

of primary life-saving for this operation for the Dutch Harbor crab fishery or the Bering Sea crab fishery, if we noticed something that was not a checklist item, maybe it's not in 46 C.F.R. Part 28, but it still raises your awareness to the point where you feel I don't know if I can just walk past that. We uninspected, you've heard the word uninspected a lot this week I'm sure, there's some glaring differences between what our regulatory authority with an uninspected fishing vessel is as opposed to an inspected vessel.

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If I'm looking through a hole in the hull a couple inches above the waterline, I'm probably not going to say well, that's not on the checklist, I don't see that. So that would be an example of something that we would definitely call back and say, hey, you know, we're seeing this. Could be an intoxicated operator, it could be a material condition issue, it could be a variety of things that you might see that are not exactly on your punch list, your checklist of things that you're there to look at.

Q. So for the benefit of the public, if you take a look at that exhibit, you'll see over the passage of time, the series of those compliance checks. And they change over a period of time, the scope and intent. So at the 17th District, are you able to add items to the checklist, let's say, as a result of the sinking of the Destination, did they change, did they include stability information or information about pot weights, for example?

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Absolutely, so the safety compliance check form -- so, just,

I want to make it clear when I differentiate between -- I'm using the term a full dockside examination, which is a -- that is a check of everything a vessel needs to be in compliance. It's done on a Coast Guard Form 5587. That's where we're looking at the magnetic compass, the coast pilot, the charts, the marine sanitation device.

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When we go out on a pulse operation like Dutch Harbor just prior to a crab fishery, obviously, we're not looking at that. The boat already has a valid fishing vessel safety decal on the window, it's required for them as a mandatory exam vessel, it's also required by Alaska state statue to participate in a Bering Sea/Aleutian Island crab fishery.

So when we go on board, we check the decal status of the dockside examination, and this is the safety compliance check, the form that we've been looking at most recently here, is in addition to that. So those types of things are looked at a more-extensive dockside. But when it comes to the safety compliance check form, when we started back into weighing the pots, we altered the safety compliance check form to reflect -- actually, we altered it again this year for its next printing, to, just for our own -- for the ease of data entry, we've now added a pot-weighing table.

So instead of freely writing the pot weights and dimensions, we have a table that we have built into the safety compliance check form, where it will have pot one, pot two, pot three, however many, and then the associated weight and the dimensions.

So yes, we can make changes to that form as we see fit, or at a recommendation or a request from someone.

- Q. So the decal you mentioned, that's a two-year interval? It's a two-year lifespan of the decal, is that correct?
- A. Yes and no. So when we issue a fishing vessel safety decal, we only punch the decal for two years. In the Authorization Act of 2010, the verbiage and the law is such that a vessel that operates beyond three miles from the territorial sea baseline has to successfully complete a dockside examination once in five years.

So a vessel can have a decal on the starboard window that is past the date it's punched out for, but as long as it's within five years from its previous, it's in compliance with the law. So we still only issue the decal for two years, but they're in compliance with the law if they have one within five. I know that's probably a little confusing, but --

- Q. So if -- what's the purpose of putting that decal on the starboard window?
- A. It signifies the decal just signifies that the vessel was found in compliance on that month and year. It's an outward sign to say, Coast Guard units approaching if they look up and see the decal. And if, from that distance, you can see the little hole punch marks, it might tell you that that vessel has shown it was in compliance just this month or last month.

And in an environment where there are maybe many vessels out

there to potentially go aboard at sea, they could use that as a decision tool and maybe say, okay, well we're not going to check 2 this vessel right now because they just had a dockside examination 3 in January of '21. And this vessel here, it's been three years. 4 5 So outwardly to the Coast Guard, it could be a sign of 6 prioritization for maybe who they would want to board at sea. 7 the significance of it being on a starboard window, I don't know actually. That's the history of that as opposed to the port. 8 So there's another type of check, and that's the pot weight 9 Q. check which has been referred to in this testimony here as the Coast Guard personnel randomly selecting a number of pots, the 11 number that was mentioned was three, and then weighing them on a 12 scale. Is that a correct description of that process? 13 14 That's correct. I would say that the random selection is 15 true, and we will always ask if the captain or person in charge 16 has particular pots that they may want weighed. So if they say 17 well, I've had these for ten years, but these are brand new. I'd 18 really like to see the difference between the new one and maybe one that's had a couple years to maybe rust away a little bit. 19 20 We'll weigh whatever they ask us to weigh. And in the absence of 21 that, if they say oh, I've been using all the same gear for 10

Q. So your inspectors go out, and they do their activity. In very brief terms, could you describe how you take this

of which three or four that we weigh.

years, they're all the same, then it could be a random selection

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information, Coast Guard has a database, which is the Marine Safety and Law Enforcement database, could you briefly explain how you put that data in, and very briefly, what the purpose of that database is?

A. So the Marine Information for Safety and Law Enforcement, MISLE, I think that's what it stands for, when we conduct the safety compliance check mission in Dutch Harbor, and we depart back to our units, or if some of the forms and inspection — safety compliance checks were conducted by the local unit in Dutch Harbor, we'll all go home with the appropriate yellow copies of the papers that we were signatory to, and we'll enter those into the MISLE system.

The reason for the MISLE system is it creates a history, or it creates an activity in a vessel's history that shows how many Coast Guard interactions they've had, whether it's been an interaction because of an at-sea boarding, an investigation into some sort of an incident, what we call an incident management, which could mean it was responded to for a search-and-rescue case, the dockside examinations will be in there. The safety compliance checks on, like, a Bering Sea crab vessel will be entered into there.

And it's just a -- it's just a great one-stop shopping area to pull up a vessel and look at their history going back as far as -- since we've had the system and before and see if they're a regular participant in the dockside exams back when they were

voluntary, and in the safety compliance checks.

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- Q. So, Lieutenant McPhillips, if you would pull up Coast Guard Exhibit 33, which is that database's exam compliance history, and go to page 8, please. Would this be an example -- and if you'll scroll down just a little bit, would this be an example of what we would find if the Coast Guard accessed the system for information on an inspection or pot compliance check of a vessel like the Scandies Rose?
- 9 A. Yes, yes, this definitely is right from MISLE, the database.
- 10 And if you'll slide down, Lieutenant, you'll see in the bottom, there's an entry in the narrative. It says, "Attended 11 12 vessel and conducted pot weight check, verified against the 13 assumed operating condition as stated by the master of the vessel, 14 verified pot weights of three different pots that the master stated was going to load, vessel stability stated that the max 15 16 pots allowed was 212. The master stated that he intended to load 17 170 pots. Based on the master's attested loading condition, this was in compliance." Is in compliance with what? 18
 - A. In compliance with the stability instructions as they read at the recommendation for -- in that loaded condition, in that loaded condition how many pots the stability instructions say that the vessel can take.
 - Q. So when you're doing the examination, do you open the stability book, examine the book, and take notes, and then go back when you do the MISLE entry, the database entry, I'm sorry, and

you can see the whole history of the vessel in this exhibit. that when you're determining what compliance is actually -- the compliance is actually happening or what compliance is actually? We deter -- to answer your first question, we absolutely are in the stability instructions during the time that we're on the vessel, during the safety compliance checks. And we have --that's why you see the verbiage in this narrative the way that it reads is when we talk with the master of a vessel, we don't tell them what they should do or how we see it.

We have them explain to us how they're loaded, why they're loaded that way, and to show us in the stability instructions why and where it says that that condition of tankage and that fuel condition with that amount of pots at that weight is okay, is in compliance with what your instructions say. So we try to -- we try to have that all explained to us.

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Now, if we come up to a -- in a scenario where we're not seeing it that way, then we certainly could look in the book and say, well, you know, it looks like this is your tanked condition, so it would really mean this amount of pots. That doesn't happen very often at all.

My experience is that almost everyone that I've dealt with in the industry in this fishery has -- knows exactly what they should be taking per how they're loaded, their condition of tankage and fuel, and now that, you know, recently or more recently we've been weighing the pots, I think they have a better idea of what the

actual pot weights may be if they don't align with what the stability instructions assumed back when those were last done.

- Q. So I'm almost finished with my questions, but when your inspectors are out doing the dock walks or actually conducting inspections, do you carry with you informative information such as safety alerts or marine safety information bulletins that you actually had to the crews of the vessels?
- A. We do. For a long time, we had an old publication that I would love to get my hands on it again. It was called deck safety for crab fishermen. It was a -- it's probably a little antiquated now and dated, but the information is still really good. I am holding on to a handful of those in the hopes that I can get those reproduced. But that was an example of a pamphlet, of a little booklet, that we would give out.

And then the safety alert, the safety alert was generated post-Destination, and we definitely had those to distribute in our first trip to Dutch Harbor after that incident. And any other MSIBs and things that we see, you know, we feel like would be helpful, we'll put them in our bag and distribute them.

- Q. Have you ever had -- gone down to the dock as vessels were preparing to depart for season with all the activities that they go one, where they just wave you off, say, no thanks, I've got other things to do?
- A. It's extremely rare, but it has -- it has happened. I think that the interesting part about the safety compliance check prior

to the crab fishery that we do is the calling to the Coast Guard within 24 hours of departure is actually a requirement in Alaska state statute. I believe it's 5AAC 39-670 or something like that.

So it's required to make the call, but it is not a regulatory requirement to have us come on board and do the safety compliance check. I think a big part of the reason that that is is that vessels depart for this fishery from ports where we don't have a presence. So I don't think we could get ourselves into a position if someone called from Falls Pass and said I'm leaving in 24 hours. I don't think we could say well, we don't have anybody there, so I guess you can't go.

So the call is required, the call to the Coast Guard, but the actually conducting of the safety compliance check is not. So we have some, I wouldn't call those refusals, but we have some instances where people are departing from ports where we don't have a presence or a team. And in that case, we try telephonically, the best we can, you can't check a raft telephonically, and you can't check an EPIRB telephonically, but we have that conversation. And we also ask them how many pots they intend to take, and if that is in compliance with their interpretation of their loaded condition and what their pot weight is.

And we document that on our -- there's a crab list that I put out with some frequency this time of year, and I'll denote on that list, off on the right, if the safety compliance check was done

in-person or if it had to be done telephonically because people were departing from a different port.

- Q. So they basically, by Alaska statute, have to give the call and have to include the number of pots or if they're in compliance with their stability, what would be? In terms of pot load.
- A. No, so my understanding is that they just have to make the call and give the awareness to the Coast Guard that they're departing. We added the capturing of the information. We figured well, if we have them on the phone, we might as well capture this data.

But I believe that the spirit of the mandatory phone call dates back to when boats would depart, and we would not have an opportunity or the visibility that they were leaving. So years ago, representatives from the Alaska Bering Sea Crabbers, the Alaska Department of Fish and Game, the Coast Guard, NIOSH, all got together at a round table. This is going back a little before my time, but it's my understanding of the history of the safety compliance checks that we do, that have been going on for probably 15 or 20 years now.

When things were not going so well in the Bering Sea, these groups got together and what came out of it was the Coast Guard said if we could get the state to require these guys to give us a call before they leave, to give us the visibility and the opportunity to say oh, you're leaving tomorrow? Hey, we're going to come down and go through the primary life saving.

And the second thing they wanted was it required that any vessel, crab vessel, operating in the Bering Sea/Aleutian Island crab fishery had a Coast Guard safety decal. And that's when it was a voluntary program. So that has sort of taken care of itself since all of the crab boats are mandatory exam candidates because they obviously operate beyond three miles from the territorial sea baseline.

So those were the two things from that meeting back in the early, early 2000s, that got put into Alaska state statute. But my understanding of the phone call is that it was just the informative call. I can't speak for 20 years of history of if people captured that kind of data during the call, but we capture that kind of data and report it to the best we can.

CAPT CALLAGHAN: Mr. Fawcett, you have one more?

MR. FAWCETT: I'm done, Captain. Thank you.

CAPT CALLAGHAN: Thank you, Mr. Fawcett, and I apologize. We're just running a little behind, and just wanted to afford our parties in interest and the National Transportation Safety Board a chance if they had any questions.

Mr. Barnum?

MR. BARNUM: Thank you, Captain, and thank you, Mr. Wilwert. I appreciate it. I do have several questions here, I think I'll table most of them until your colleague, Mr. Myers, Monday. He should be able to answer them as well. So basically just a few follow-ups what you were talking to Mr. Fawcett.

BY MR. BARNUM:

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Q. Yeah, first off, thank you. My plug for Fish Safe West, anyone out there, that's a -- like you said, a great source, so thank you for contributing to that.

Scandies Rose fell under, you had mentioned earlier, a class of vessels, an uninspected commercial fishing vessel. Yet then you were describing dockside safety exams, which are in a sense, an inspection. Could you describe the major differences between a fully-inspected vessel and then these uninspected commercial vessels and their dockside safety exams?

A. I'll give it my best try. So I am not a marine inspector by trade. An uninspected fishing vessel, that's why we call those examinations and we really shy away from the word inspection. It seems to be synonymous, but they're really very different. To my knowledge, the difference between a dockside safety examination and what an inspected vessel may go through would be things like having to be seen at a dry docking, things like looking at shaft seals and rudder posts, structural fire protection, the integrity of the hull, licensing of course. Some commercial fishing vessels have licensed and credentialed personnel if they're over 200 gross tons, but in the inspected world, they're all going to have that.

So those are just some of the -- I won't call them subtle differences; they're pretty big differences, but that's kind of some of the things that differ between the examined boat and the inspected boat.

Q. Okay, thank you. And then you described dockside safety exams, the two versus five year, that whole aspect, and I understand it, thank you. And you said you punched the ticket, if you will. Is there any tracking of those decals, externally, you know, or internally in your office? Or does something flag, you know, commercial fishing vessel Aleutian Lady is up for a decal, it's been over five years. Or is it just walking a dock and looking at the decals?

A. So within the MISLE system that we referred to, almost everything in there is query-able. So if -- you could easily run a report or I think what we call a cube, and have that data instantly based on the date that decals were issued, because that is captured in MISLE, the decal issuance date for a vessel and the decal expiration date. So that is able to be gueried and pulled.

They kind of make that easy for us in the way that the vessel, the office of vessel compliance sends us every Monday, a list that is very much like that, of who's fallen outside of the two-year window, as well as the five. So we just have a really good look every Monday morning at how the fleet -- how the fleet looks with regard to their decal status.

- Q. Okay, and could you briefly describe what a load line is for a commercial fishing vessel, when someone refers to a vessel if they have a load line?
- A. So a load line is -- a load line is as much a series of requirements, it's a condition, as much as it as a mark or a safe

loading spot on a vessel. Some -- they're -- if you are a loadlined vessel, that implies that you are conforming with a lot of other things that have to do with the envelope of the hull and of that vessel. So it's not just the line, it's a process, really, of compliance.

Q. Okay. The *Scandies Rose* was a non-load-lined vessel. Do you know if tendering vessels are required to carry a load line?

A. So certain fish tender vessels that are less than 500 gross tons, and there are a series of exemptions in the U.S. code that would — that starts at if you're 79 feet or greater, and if you operate beyond the boundary line, and if you were built as a tender prior to January 1st, 1980, or if you were — if you were converted for use as a tender prior to January of 1983, or if you are what's called an existing vessel, which means you're on a domestic voyage and you're less than 150 gross tons. Those are all things that would exclude a vessel, a fish tender, from needing a load line.

If you don't meet any of those statutory exemptions in the code, in the U.S. code, then it does appear, it appears that load line does apply to fish tenders. And I say appear because we're currently working, as we speak, for last better than two years, on fish tender compliance with load lining. And I believe, I'm speculating a little bit here as to -- as to the fish tenders and why they're currently not load lined.

And I think their status, as a term that was used in law

before as a part-time tender, I believe, I believe clouded the regulation a lot. And I don't believe that the part-time tender status or that description was meant to apply to load lining. It did relieve them of other inspection requirements, but I don't believe it relieved them of load lining.

And when we sort of discovered this, we started moving toward -- we have a tender load line charter work group now, and we are actually working on a process to see if we can bring these vessels that it may apply to now that we've interpreted the regulations and had a legal review of the regulations, we're working on a program right now to see if we can bring those vessels either into compliance, or into a compliance-like program for that.

Q. Okay, appreciate that.

MR. BARNUM: Those are some of my follow-up questions, but I'll save those for Monday. So I know we're short for time, so thank you very much. Appreciate it.

CAPT CALLAGHAN: Thank you, Bart.

And I'll turn to Mr. Stacey, representing the two survivors.

Any questions, sir?

MR. STACEY: Thank you for the testimony. No questions from us.

CAPT CALLAGHAN: Thank you very much, Mr. Stacey.

And I'm over to Mr. Barcott representing the vessel owners.

MR. BARCOTT: No questions. Thank you, Captain.

Thank you, Mr. Wilwert.

CAPT CALLAGHAN: Thank you, Mr. Barcott.

Mr. Wilwert, I want to thank you for your time here today. Thank you for coming out and sharing this vital information with all of us as we look into this incident and ways to make things safer for the fishermen out in the Alaskan waters. So thank you for that.

At this time, you are now released as a witness from this formal hearing. Thank you again for your testimony and cooperation. If at a later date, I determine that this Board needs additional information from you, we will contact you through counsel. If you have any questions about the investigation, you may contact the investigation recorder, Lieutenant Ian McPhillips.

Thank you again for being here.

THE WITNESS: Thank you, Captain. It was a pleasure.

(Witness excused.)

CAPT CALLAGHAN: At this time, I want to take the opportunity to thank all the witnesses for their testimony today. All exhibits shown today will be posted on the MBI media website.

At an earlier date and time, a separate formal interview was conducted, including parties in interest that had been identified at that time, with Mr. Dean Gribble. The complete recording of that testimony will be posted to the livestream on Monday, March 1st. I have decided that the Marine Board will not require Mr. Gribble to appear on Monday. An updated schedule will be posted to reflect the changes.

It is 1726 on February 26th. The hearing will now adjourn for today and resume at 0800, Monday, March 1st. (Whereupon, at 5:26 p.m., the hearing was recessed.)

CERTIFICATE

This is to certify that the attached proceeding before the

NATIONAL TRANSPORTATION SAFETY BOARD

IN THE MATTER OF: Marine Board of Investigation

Into the Sinking of the Scandies Rose

On December 31, 2019

PLACE: Seattle, Washington

DATE: February 26, 2021

was held according to the record, and that this is the original, complete, true and accurate transcript which has been compared to the recording accomplished at the hearing.

Sarah Collins Transcriber