UNITED STATES OF AMERICA

NATIONAL TRANSPORTATION SAFETY BOARD

Investigation of:

SAN FRANCISCO GAS RELEASE AND FIRE * Accident No.: PLD19MR001

FEBRUARY 6, 2019

Interview of: KEVIN SOUZA

Saturday, February 9, 2019

APPEARANCES:

ALEX COLLETTI, Investigator in Charge National Transportation Safety Board

NATHAN SARINA, Utilities Engineer California Public Utilities Commission

TERENCE ENG, Senior Utilities Engineer Supervisor California Public Utilities Commission

KIM WEST, Senior Accident Investigator
Pipeline and Hazardous Materials Safety Administration
(PHMSA)

MICHAEL COCHRANE, Assistant Deputy Chief Homeland Security, San Francisco Fire Department

CHRISTINE COWSERT, PE
Pacific Gas & Electric Company (PG&E)

LISE JORDAN, Attorney
Pacific Gas & Electric Company
(On behalf of Mr. Souza)

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INTERVIEW

(7:32 a.m.)

2.0

MS. COLLETTI: Okay. We're on the record for the Kevin Souza interview. Good morning. Today is February 9th, 2019. It is now 8:30 -- 7:32 a.m. Pacific Time. My name is Alex Colletti, the investigator in charge for this accident for the National Transportation Safety Board in Washington, D.C. We're at the Richmond Station Police Department Community Room in San Francisco, California.

This interview is being conducted as part of the investigation into the Pacific Gas & Electric Company natural gas release and fire that occurred on February 6th, 2019 in San Francisco, California. The NTSB case number for this accident is PLD19MR001.

This interview is being recorded and may be transcribed at a later date. A copy of the transcript will be provided to the interviewee for review prior to being entered into the public docket. This is your opportunity to correct things that the transcriber may have incorrectly transcribed. It's not your opportunity to add and elaborate on things. So if you have something that's factual that you'd like to add, now would be a great time.

You're permitted to have one other person present during the interview. This person is of your choice, an attorney, supervisor, friend, family member, or nobody at all.

1 Kevin, for the record, state the spelling of your full name, 2 your job title, and who you have selected to be present during 3 this interview. MR. SOUZA: Kevin Souza, K-e-v-i-n S-o-u-z-a, PG&E gas 4 superintendent for San Francisco and North Bay Divisions. 5 6 requested Lisa, our attorney to be present. 7 MS. JORDAN: Jordan. MR. SOUZA: Jordan. 8 9 MS. COLLETTI: All right. Okay. Now we're going to go 10 around the room, and we're going to introduce everybody we have in 11 this room today. So, to my right. 12 MR. SARINA: Do we spell our name at this point? 13 MS. COLLETTI: Yes, please. 14 Nathan Sarina, CPUC. N-a-t-h-a-n S-a-r-i-n-a. MR. SARINA: 15 Terence Eng, from the California Public Utilities 16 Commission. T-e-r-e-n-c-e E-n-q. 17 MS. WEST: Kim West from the U.S. Department of 18 Transportation, Pipeline and Hazardous Materials Safety 19 Administration. I'm an incident and accident -- I'm sorry. 2.0 an accident investigator. My name is Kim West, K-i-m, last name 21 West, W-e-s-t. 22 MR. COCHRANE: Michael Cochrane, Assistant Deputy Chief, 23 Homeland Security, San Francisco Fire Department. M-i-c-h-a-e-l 24 C-o-c-h-r-a-n-e. Christine Cowsert, Pacific Gas & Electric 25 MS. COWSERT:

- 1 Company. C-h-r-i-s-t-i-n-e C-o-w-s-e-r-t.
- 2 MS. JORDAN: Lise Jordan, from Pacific Gas & Electric
- 3 Company, an attorney for the company. L-i-s-e J-o-r-d-a-n.
- 4 MS. COLLETTI: We're going to briefly go off the record.
- 5 (Off the record.)
- 6 (On the record.)
- 7 MS. COLLETTI: Okay. Back on the record for the interview of
- 8 Kevin Souza.
- 9 INTERVIEW OF KEVIN SOUZA
- 10 BY MS. COLLETTI:
- 11 Q. Thank you for agreeing to interview with us today. We really
- 12 appreciate your time. It's an important task we have, to collect
- 13 the information we can from your memory of that day. We're going
- 14 to ask you to provide a lot of details for us, as much as you can
- 15 remember. Please don't speculate. Please just provide what you
- 16 can remember. If I ask you a question and you don't remember,
- 17 | it's okay to say, I don't know. As much as you can give us,
- 18 though, the more information the better.
- 19 A. Okay.
- 20 Q. Before we start, can you talk a little bit about your
- 21 background, where you've worked, your qualifications and
- 22 | everything?
- 23 A. Sure. I started in the gas industry in 1999, in Boston,
- 24 Massachusetts, as a gas laborer on a main and service replacement
- 25 crew. In 2002, I accepted a job with Southwest Gas in Phoenix,

Arizona, as a construction technician. In 2004, I became a gas crew leader, and our major roles as construction technician and gas crew leader was emergency response and leak repair, in the field, firsthand, shutting down broken mains and services, and utilizing ICS, Incident Command System, pretty much right from the beginning, and in the field.

In 2008, I became a field supervisor with Southwest Gas in Phoenix. And my responsibilities were supervising crews that were responding directly to gas incidents, and communicating with the fire department, acting as IC on-scene. And in 2011 --

(Interruption at the door.)

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MS. COLLETTI: I'm sorry. That's -- please continue. Thank you.

MR. SOUZA: Okay. Not a problem. 2011 I accepted a job with PG&E, in Hayward, California, as a supervisor, leak survey and line locate supervisor, and 6 months into that year, a gas superintendent for PG&E of Mission Division, which consisted of managing the GPOM groups, Corrosion, Locate, Survey and Construction in the Hayward, Fremont and Livermore cities.

And in 2013, accepted the role as gas superintendent for East Bay Division and Mission Division, so I accepted East Bay as well, which covered Oakland area, Alameda, Richmond, all the way up to the Carquinez Bridge, for emergency response. And in 2017, at the end of 2017, accepted the role as gas superintendent for San Francisco and North Bay Divisions, for Corrosion, Leak Survey and

- 1 | Construction, which covers San Francisco and North Bay, San
- 2 Rafael, Napa offices.
- 3 BY MS. COLLETTI:
- 4 Q. So, I'm going to take from this, just summarize it real
- 5 quick, you are very qualified. You've been supervising for quite
- 6 a while. You know what you're doing. I mean, from what I've got,
- 7 you've been a supervisor since at least 2008, it sounds like maybe
- 8 even a little bit earlier.
- 9 A. A little earlier.
- 10 Q. And you've been working for gas distribution for --
- 11 A. All my life. It's been --
- 12 Q. Yeah, yeah. I mean, we're talking over 20 years here, so.
- 13 So, that's great. It's really great to talk to someone that knows
- 14 what they're doing. I appreciate that. Thanks. Thanks for
- 15 | walking through us --
- 16 A. Thank you.
- 17 Q. -- walking through that. So I want to back up a little bit
- 18 to the day of the event, the 6th, and I want you to really, take a
- 19 moment if you need to, think through where you were at the time,
- 20 starting with when you received any kind of notification of what
- 21 was going on.
- 22 A. Yeah.
- 23 Q. And then walk us through how you ended up being incident
- 24 commander, how we -- how that whole process worked, everything you
- 25 can think of, I would say, up till the -- let's start with up

- 1 until the fire was out.
- 2 A. Okay. Just walk through --
- 3 O. Just walk me --
- 4 A. -- the whole day?
- 5 Q. Just walk me through the whole day.
- 6 A. Sure.
- 7 Q. I know it's going to be a lot of talking --
- 8 A. Okay.
- 9 Q. -- so I appreciate it.
- 10 A. Sure. I was -- when I received notification, it came via
- 11 | EPage on my phone. I had just gotten in my vehicle, finishing
- 12 | lunch. It was approximately between 1:15 and 1:30, in that time
- 13 frame, when I read it. The very first -- once I saw fire with gas
- 14 release, my initial response was to call my lead supervisor, Bill
- Russo, tell him, we need to mobilize immediately, send everybody
- 16 to this job site. I'm heading there right now. Send the other
- 17 | two supervisors to the job site, and you stay in the office. So I
- 18 have three supervisors onsite that day.
- I sent two to the job site. I'm going there directly,
- 20 | myself, and I have Bill hanging back in the event we need to open
- 21 | the OEC, to run that for me.
- So, as you can imagine, in that time period, it took me
- 23 probably -- when I put it on my GPS, I was probably 20 minutes
- 24 away from the job site. A lot of phone calls coming in, a lot of
- 25 | phone calls already, media, customer reps, person -- directors,

what's going on? I can't provide them anything until I got there.

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So, I arrive on scene. I'm coming down the hill on Parker, and I -- the view that you see in the newspaper is what I was looking at, the downhill view of the flames. And just that initial gut feeling wasn't very good.

So, I parked safely, arrived onsite, and the first thing I did was check in with Fire Command, the IC Command. Introduced myself, let her know my name and role. And actually, she was a deputy. It was a -- she had short, curly hair. She was wearing a darker jacket that was actually somebody she reported to. She introduced me to her. She was in a tan jacket. She was on the news. This woman was on the news. She was the one that was speaking.

So I then introduced myself to her as well, so I had two contacts with the fire department. Let her know that I was her point of contact for PG&E, that anything she needed, to ask me, and I would keep her informed as I knew and this incident progressed, what our plan was.

My next call was to GDCC, the Gas Distribution Control, let them know that I was onsite, that I was in command. This was -- we're going to open up the OEC, because the GEC, I think, had already activated, and that question was asked of me, do you want to activate immediately. I said yes. And to the best of my memory, in this same conversation, if not, within minutes, get me a valve isolation plan. I need to know how to shut this in.

When I checked in with my on scene supervisors, Ricky Cano and Mike Enright were on scene, there was already a crew digging on the 4-inch plastic. They had already started digging on the 4-inch plastic that we saw on scene. I asked them to show me how they came to that. They have maps on their phones. They pulled it up and they said, this is a two-way feed right here. We have a crew digging on the 4-inch. And at that time, it was early. We were looking to locate the 6-inch crosstie that crossed Geary and tied into a 12-inch steel main.

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So my second isolation was either on a 12-inch steel main, which we cannot squeeze. It's too large. That -- their only options for that is to weld fittings on, or a valve, or the 6-inch steel, which we do have steel squeezers for, hydraulic steel squeezers. That is -- that's also a timely, very timely process, and we didn't now how deep the line was.

So there was -- locators were onsite. I asked the locators to immediately start bugging that -- locating that line out, and once we had our mark on the 6-inch, we started excavation. We started excavation on the 6, just started breaking ground, getting down. We knew there was going to be a lot of hand digging.

In that time we had 6-inch steel squeezers en route, because that's not something that we carry on our trucks, and shoring as well, because we weren't sure how deep that hole was going to be.

So, while we're working on the 6-inch, we had an issue with locating the 12-inch line that that tied into. And it took time

for the locator to give us an accurate locate on that 12-inch. He was -- he did his best with the equipment that he had and measurements. And, you know, to this day, we never exposed it, so we are -- you know, whatever we know from his locate is where we assumed it was, because it was never daylighted.

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But when he ended up putting paint on the ground for the 12-inch, we noticed that the hole that we had started was on the wrong side of the 12-inch. We needed to go on the other side, which was close to the fire. If you -- it was close. Yeah, it was not where we would have preferred to dig. It was closer.

So when I noticed that, I went back and checked in with Fire IC, and asked her what her thoughts were about us working in that proximity, and asked -- base -- I asked for her permission to work there. I said, are you okay with us working here? Can you keep a hose on our guys, and keep an eye on the flames? And let me know if we need to pull back, and I'll get them out. But I needed to have that plan going. That was our only option.

The valve that would have isolated that line that we -- it was in the flames. It was in the burn zone. If that was accessible, we would have had this thing off at the time that 4-inch plastic was squeezed. If that valve would have been turned right away, we'd have had -- you know, it would have been -- we would have known, right now, get somebody here, turn this valve and squeeze. But unfortunately, it wasn't, so.

All this is going on in conversation with GDCC. Valve

isolation plan had been created. The initial valve isolation plan was 14 valves. It was around 600 customers. With the large customer count, I contacted my director, per our protocol, and let him know that the valve plan is 600 customers. I'm recommending that we go for it.

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So we were ready to go with the 1,400 valves -- of the 14 valves, 600 customers, get -- let's go. Get them out there. Get me as many people as you can, right now, and close these valves. I'm going to continue working on the squeeze. Whatever comes first will be -- it should, you know, be the plan we use, you know, whatever happens first. Get this going, we'll get this going, whatever shuts down this line fastest is the plan that we're going to use.

So that -- the valve plan -- and, you know, and forgive me, my -- the time that everything had been happening, you know, I can't tell you 5 minutes from 15 minutes. It's -- a lot was happening. But the valve plan changed from 14 valves to 6 valves, and this was because of the 4-inch squeeze.

When we squeezed that 4-inch plastic line, that eliminated, like eight valves. Like what, eight valves. That eliminated eight valves, which in a customer count, cut our customer count down to 300, in the low 300s.

So once I had the revised valve plan, saying, you know, just -- all right, get Rusty Henderson, he's our GPOM, get me an ETA, get as many people on these valves right now, and shut the

- valves. And I was in contact with Rusty's manager, Matt
 McLaughlin (ph.), and he was my point of contact for the valves.
- I said Matt, I need you to tell -- to text me, and I have it on my phone, as each valve is being turned off.

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And he was. He was -- I have time for each valve on my phone. He was texting me when he was turning them off. And the reason why I asked him for that is because I wanted to track progress of the valves versus the 6-inch, because we weren't making very good progress on the 6-inch.

And the valves, once they got on them, it happened really fast. It started happening really fast. And actually, I think, you know, there was two that were very close to each other, that I think we were all surprised when the line shut down. We were a little concerned, because we didn't want the fire department to put the fire out. So we -- there was an initial, you know, the fire's out, is that good or bad? Is there gas still coming out? Do we have another issue here to where we have a flame?

So we started to back up, back up. And then I finally heard from Matt, we got them all. I called in immediately to the GDCC and let them know that the fire was out, the gas had been turned off. And I asked them for a critical customer list of anybody, any hospitals, elderly homes, things like that, that we needed to know about, that we had turned off in that isolation zone. They had that going.

So I'm going to -- that's beginning to end. In the middle,

- 1 there was other conversations with Fire. They had concerns about 2 the electric lines that were involved. The fire captain had asked 3 me if electric was onsite, and if the electric lines had been 4 isolated. I did not know. There was a lot of people onsite, a 5 lot of PG&E employees I did not recognize. I couldn't tell Gas 6 versus, you know, Electric at some times, versus -- you know, 7 exactly which department.
 - So I called GDCC and asked them for electric response. They were on it. The trouble-man was there. The line was shut in. I just couldn't answer the -- I couldn't tell by looking at the electric line whether it was energized or not. So I finally got that information for the fire department and informed them of that.
 - As far as unified command, I think it was pretty clear, Fire was in command of the scene. I was supporting the incident by controlling the gas. They knew I was point of contact. I knew who point of contact was for Fire. I was on scene the entire time. And, you know, as I think back and reflect on this, you know, I know that, you know, through my training, you know, in ICS, emergency response, and with the tools, the training, and equipment that we had onsite, that we did the best job that we could do. That's how I'm sleeping at night, so.
- Q. Thank you very much. That's exactly what we're looking for here. That's exactly the level of detail we're looking for.
- 25 Thank you. I appreciate it.

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- 1 A. Welcome.
- 2 Q. It's really nice not to have to pull that out of you. So,
- 3 |I'm going to back up to a couple of the things, and ask you a
- 4 little bit more specific information. And then later we'll
- 5 discuss a little bit about what happened after the fire was out.
- 6 A. Okay.
- 7 Q. So, I want to talk about the, when you requested for
- 8 additional valve folks.
- 9 A. Yes.
- 10 Q. So, from what I'm understanding, and please correct me if I'm
- 11 wrong --
- 12 A. Yes.
- 13 Q. You guys had already started the squeeze-off. You'd already
- 14 started the 4-inch and you were working on --
- 15 A. On the 6-inch.
- 16 Q. -- on the 6-inch.
- 17 A. Yes.
- 18 Q. All right. Is there a reason why, when you had started
- 19 those, that you didn't call the valve, request valve folks at that
- 20 time?
- 21 A. No. The -- I requested the valve folks once I had the plan.
- 22 Q. Once you had the plan. So you were waiting for the plan?
- 23 A. I requested the plan first.
- 24 Q. Okay.
- 25 A. Once I had the plan --

- 1 Q. Okay.
- 2 A. -- I requested --
- 3 O. So --
- 4 A. Because I needed -- I just, I guess the reason I did that was
- 5 because I needed to know, how many, you know, how many valves?
- 6 What are we looking at here?
- 7 Q. Right.
- 8 A. Is it three? Is it two? Is right behind me? You know, is
- 9 there something I'm not seeing in this area? So then I requested
- 10 personnel, and the reason why I requested additional personnel is
- 11 because there are, there's certain qualifications that we hold to
- 12 turn those valves. Not every valve is the same. They have
- 13 different hubs. They have different turns. Some are in vaults.
- 14 Some are in, just smaller valve boxes.
- There are certain valve keys and OQs that is required to shut
- 16 those valves down. As much as inside, you just want to send
- 17 somebody that is, you know, physically able to go and just --
- 18 | because the valve's right there, to shut that valve off, you can
- 19 make matters worse. They could -- when we walked onsite, there
- 20 was service valves, there was main valves.
- 21 And you can have a service valve next to a main valve, and if
- 22 | you don't know what you're looking for, you could turn a service
- 23 valve off, call that in and say, I'm off, and we're, we got a
- 24 problem. This person didn't know what they were doing. And then,
- 25 | we're in a totally different conversation. This goes longer. I'm

then sending people to check each location, that are qualified,
that should have gone in the first place.

And then you're asking me, why did you send somebody that wasn't qualified to turn this valve off, and they didn't know what they were doing? Did you -- and then, you know, and then I'm in this seat, going -- hell this, you know, this was on fire, I just wanted to do -- you know, I just, it was there, the guy had a key, said he knew what he was doing and shut it off.

But that's, that could go south really quick, you know, if

we're, you know, completely honest here. And that's why I specifically requested that personnel to come from the department that maintains the valves, knows the valves, know the location. Get me those people right now, because our -- my area of focus, my expertise is with the construction O&M crews right now, and we

We have one isolation -- one more isolation point we're working on, get every shovel and backhoe in here and start digging this as quickly and safely as possible.

Q. Okay. That makes a lot of sense to me. Thank you for explaining that thought process.

need to focus on the task of digging and squeezing here.

21 A. Okay. You're welcome.

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Q. For your communications, you mentioned requesting -- you're requesting different crews for different jobs, right. You're coordinating a lot of different things. Who are you doing that through?

A. So, once we opened up OEC, Bill Russo, my direct supervisor was OEC commander. He was in Harrison Street office, in the OEC with our IC advisor. I was in a lot of communication with Bill. A lot was going to Bill from the field, too. A lot of the crews were calling in progress and things like that, but a lot of my updates, I was going through the OEC Command.

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Like, we basically had kind of a reverse role. Typically, I'm in there, and a supervisor will be out on a, you know, a normal incident. But this was an event that I felt I needed to be on, to be able to answer these questions firsthand. So I said, you just stay back, I'll take this. And my communications with Bill, he was helping with the valve isolations. He was in with the planner. They were giving me updates as far as, you know, the change of scope from, you know, the 14 to the 7, or 6 and why.

And so a lot of communication with Bill, asking him for squeezers. Get me the squeezers here. Get me the shoring here. Get me crews. Get Rusty to send -- you know, he's -- you know, get everybody going right now. And he was great. He was on top of it. You know, he was -- you know, we were making it happen in real time as fast as we could.

I would like to mention for the record, you know, the 6-inch squeezers and one of our supervisors was delayed in traffic.

There was a lot of traffic. We did ask a police officer for an escort. He told our supervisor, Ricky Cano that he wasn't sure that they did that anymore.

One thing, in hindsight, that if we look at that, this incident, you know, as far as access to valves, if you go out and walk these valves, a lot of them are in lanes of traffic. I would queue up PD to meet these valve responders, escort them to the valves, clear the lane, put flashers on, because people see PG&E with orange lights, and it's not in the area, necessarily, of the fire, these valves are remote, they're not as fast to get of the way as they would be for flashing red and blues.

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So that could have cut some time right there, if we said, give me seven or six cruisers, one for each valve. Have them meet my valve responder here and escort him to these valves. Clear the lane. Let them, let my guy do whatever he needs to do but get him there as fast as possible. We can't run red lights. We can't -- you know, we can't just scoot into traffic, you know.

And we're not reporting directly from the office. Our field personnel are out in the field, working. So in San Francisco, it could take you a half hour to go, you know, 9 blocks sometime, depending on what time of the day it is. You know, so it's not — it wasn't for a lack of trying, that's for sure.

You know, so that -- in hindsight, when I think about it, that would have been really nice to have that. I think their main focus, which is great, was traffic and the immediate site. But -- and maybe that could have been communicated, you know, a little better. Maybe we, as going forward, have some conversations with PD, and get a point of contact and a protocol for specifically,

- 1 valves. Because, you know, one of them had, could have had a car
- 2 sitting on top of it at a red light. We saw a few of those that
- 3 | could have been. So we had, we could have had to wait for some of
- 4 those to clear.
- 5 Q. Okay. I'd like to back up -- excuse me. I'd like to back up
- 6 | a little bit to the two different squeeze-off sites.
- 7 A. Yes.
- 8 Q. The 4-inch, from what I understand, you didn't encounter any
- 9 difficulties, any issues with that excavation and squeeze-off?
- 10 A. No.
- 11 Q. Okay. Walk me through the 6-inch in a little bit more
- 12 detail.
- 13 A. Okay.
- 14 Q. I believe we saw the two patches there?
- 15 A. Uh-huh.
- 16 Q. And that was what we're talking about. Essentially, the
- 17 | initial hole was on the wrong side of the 12, you said, and then
- 18 | went back --
- 19 A. Yes.
- 20 Q. -- to the 6.
- 21 A. Yes.
- 22 Q. If you could talk about that whole process in a little bit
- 23 more detail.
- 24 A. Okay.
- 25 Q. And specifically, what details you were -- what difficulties

- 1 the locator was having in finding that 12-inch line.
- 2 A. Sure.
- 3 Q. What was making it difficult, and just elaborate a little
- 4 bit.
- 5 A. Sure. So, we were able to get a good signal on the 6-inch
- 6 crossing the street. That was the line that we needed to squeeze
- 7 off. The locator was having a difficult time locating the 12-inch
- 8 where that tied in. He still had very weak signal. A strong
- 9 signal for us on a locate machine is up around 800. When he
- 10 finally put, he gave us, you know, his best, the best information
- 11 | that he had, he had a 300 signal, and he was going off mapping
- 12 dimensions.
- And mapping dimensions, you know, depending on what year they
- 14 were taken, if this -- you know, off this line, you know, when it
- 15 | was installed, can change based off property lines changing, lanes
- 16 of, you know, lanes of traffic widening. You know, so there was a
- 17 | little -- there was some, you know, some uncertainty on, you know,
- 18 that 12-inch.
- 19 So we started with the best information that we had at the
- 20 | time, but the, as the locator continued to work through it, wheel
- 21 off dimensions, check his machine, check other locations where he
- 22 | could hook up, to bug out the serve, the main, he then said okay,
- 23 I'm getting a better signal on the 12-inch here. I'm pretty sure
- 24 | it's right here. Let's -- I'm going to put paint down on the 12-
- 25 inch.

We immediately stopped, jumped about 4 feet on the other side of the 12-inch and started digging again. We never -- we made it down to the original hole. We were probably down 3-1/2 feet. And then we continued to dig on the other side, and we never got down to where the line -- I mean, we started, we got down a couple of feet. You know, USA law is, you know, take the top off and hand-dig down. So we were doing a lot. There was a lot of shovels in that hole.

If you see on the news, everybody was in there with a shovel, because last thing we wanted to do, knowing that we had suspect locates, was hit something else, make the matter worse. You know, we already have an ignition. We're very close. If we hit a 6-inch gas line trying to find -- so we need to be very careful here, because if something goes wrong, then this is going to get really bad.

- So, took the heavy stuff out with the machine, and we started just digging down with hand. And it's hard.
- Q. And so, the attempt to dig down to that 6-inch line, that was abandoned because the valves were closed first?
- 20 A. Yeah.
- 21 Q. Okay.
- 22 A. We -- yeah. It was -- we stopped digging when the fire went
- 23 out.

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- 24 Q. Okay.
- 25 A. We didn't stop. We worked straight through until that fire

- 1 | was off. We didn't take a break. And unfortunately, that was the
- 2 only squeeze option, the only squeeze option. Couldn't squeeze a
- 3 | 12-inch, and you couldn't -- we weren't going to weld fittings on.
- 4 That was a -- that's a hour-long -- hours-long process, and you
- 5 don't want welders in that area anyways with gas release and fire.
- 6 Q. Okay. That make sense. Talking about depths of cover, so it
- 7 seems -- and correct me if I'm wrong, that you felt like you had a
- 8 very good grasp on where different things were located, where the
- 9 lines were, aside from that difficulty to locate on the 12, where
- 10 | the valves were located.
- 11 A. Yeah.
- 12 Q. And you mentioned not knowing how deep the lines were
- 13 located.
- 14 A. Uh-huh.
- 15 Q. Do you feel that if you'd known the depth of how far you had
- 16 to dig on the 4-inch or the 6-inch, that that would have aided you
- 17 | in making decisions, or --
- 18 A. So the 4-inch wasn't a problem. We had a good locate on
- 19 that. We were able to get down to that. The thing with having
- 20 depth given to you, right, if the -- it's good to know a ballpark.
- 21 But like I said, that can -- that changes with grade change, so we
- 22 | can only quarantee what that line was installed at. That's it,
- 23 | that day. We can't guarantee the depth of that line after that.
- 24 We don't know if that road has come up a couple of feet. We
- 25 don't know if grade had been taken out, to where that grade has

- changed over time. The locate machine can sometimes give you -
 but the signal was poor anyways. It can sometimes give you a

 depth on it, and he probably gave a -- and, I didn't ask.
 - It might have been conversation between the two, but even when they do say hey, it's 3 -- you know, it's 4 -- we take -- we can't -- we don't take that and say okay, I can dig down with a machine to this depth because his locate machine said it's 6 feet deep. You know, that's not how it goes. That is reference only. We still have to follow safe practice, digging rule laws when we go down to that. And that's why we don't give depth out to contractors that are digging, because we can't guarantee the depth.
- Q. Okay. Okay, great. So regardless, even if you had known, let's say the 6-inch was 4 feet deep, you would have still only taken the top off mechanically --
- 16 A. Absolutely.

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- 17 Q. -- and hand dug the rest?
- 18 A. There are fittings that come off mains. Yeah, there -- until
 19 you daylight it and see for yourself, that's the only time that
- 20 you can really kind of change your, the way you're digging that
- 21 hole now. Until then, you have -- we have a procedure and process
- 22 to dig down to that line safely, and there's laws around that.
- Q. Okay, great. I feel like we've covered up through the fire
- 24 stopping pretty well. I'd like you to go walk me through the rest
- 25 of the night --

- 1 A. Sure.
- 2 Q. -- until you feel that the situation had stabilized and
- 3 gained a pretty --
- 4 A. Okay. All right.
- 5 Q. Maybe until hand-off.
- 6 A. Yeah, absolutely. So, I got -- the fire was out.
- 7 Notifications were made to GDCC, and we had a mess on our hands.
- 8 We had two holes in the street, that were no good, that we needed
- 9 to start backfilling. We had a bell hole full of water, with gas
- 10 mains in it, potential -- we still didn't know what line was
- 11 struck.
- We had a -- we knew the area, but in that area there was a 2-
- 13 inch plastic, a 4-inch plastic, and a possible 6-inch plastic
- 14 tying in there, so we didn't know. So next steps were, we had
- 15 crews to have some water, take a break. And that lasted 5 or 10
- 16 minutes, and then they started backfilling the holes, and then we
- 17 started pumping water out of the line to see what we had.
- 18 And behind the scenes, GSRs, our gas service reps, are the,
- 19 is the department that turns off meters and does relights, it was
- 20 | their job now to turn off all the affected customers. So I asked
- 21 | for an affected customer list. We got that to Matt Ramirez,
- 22 manager of Field Services, to his group, and they mobilized and
- 23 started turning off gas meters.
- 24 And that is, that's a long process. So that was ongoing.
- 25 | want to say they didn't have all meters turned off until 10:30 at

night, somewhere around there, give or take. It was later in the night, to when they had them turned off. There was a lot of media onsite. There was PIOs. There was a lot of questions about when will our gas be turned back on, and we still didn't even really know what we had.

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So the -- we finally got the hole backed out. We were able to see that piece of 4-inch with a hole in it, with a 2-inch T coming off the top of it, and the 2-inch plastic had -- you could see that there was a crease, so you could tell that this had been hooked one way or another by a machine. There was, at the time, a mini excavator sitting right in that spot.

So we didn't -- we cleared everything out. We cleared the marks off. We wanted to see what the, where the locate marks were. The DERT team was there to assist us with that investigation. You know, swept the street, wet it down, looked for marks. Cleaned up around the main, took very good pictures, documented the marks, the main, and told both my supervisors and gas crew foremen that we need that piece of pipe, that make sure you cut off enough of that pipe and lock it in your truck. Don't lose site of that pipe. That is a very important piece of evidence.

But we didn't -- we had -- I believe we waited until we -- when did we -- I'm trying to think of when we actually cut that -- that line got cut out later in the night. But once we got that piece out safely, we put that in the truck and held that as

evidence.

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And then, we were able to isolate the two systems, with that one valve that would have helped us through this whole thing. We had an INR employee come out and turn that for us, and that separated the 4-inch system from the 6-inch going into the 12.

And we introduced -- once we had confirmation that -- and this is all through Planning. This is with -- this isn't -- I'm just not making this up.

With -- once confirmation that all of the affected customers were off, either at curb valve, the riser valve, then with the damaged section being isolated, we came up with a purge plan.

Once everything's off, next step is restoration. So we came up with a purge plan from -- at this time, I'm in the OEC at Harrison Street with Planning, IC advisor and my OEC commander. And we sent a GPOM personnel to start a purge.

We had purge points that we went to, and first one we went to was full of water. Had -- it might as well have been on a water main. There was nothing but water coming out of this line. That was because once pressure died in our line, that open hole that was -- it was an open hole in the 4-inch, all of the water that the fire department had been spraying, and they also, I believe, hit a water line. The contractor when they hit us, broke a water line. Our line just started filling up with water. So we were in for the long haul.

We thought that -- I don't know. I don't know what we

thought we were going to get, but we -- yeah, it was water. We were hoping for gas, but we got water. So we had to stop. We started -- we kept purging the water until we, you know, until we had a sense of, you know, like some mist and some, you know, some gas. We were starting to make progress. And this was throughout the night. I had gone remote.

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Field Supervisors Mike Enright and Ricky Cano were out there all night. I got a call from Ricky Cano, field supervisor in the morning at 5 a.m., and he said that he had a problem. The purge plan -- I'm going to try to -- so the lowest elevation riser was about 250 feet from our lowest elevation valve. And on a 12-inch main, that's a lot of water that we did not get. Okay.

So our lowest riser was good. We thought we were good. But then, kudos to Ricky, because that wasn't even in, it wasn't in the plan, but he said okay, the riser's here, but our valve is over there, we still have water in the line. We need to dig up, physically dig up that line, weld a saber valve on, which is a fitting that we use to purge or equalize gas, so it's basically just a small fitting that we weld on, and we tap, and we can, you can use it as a gauge point, or as a purge point, or as an equalizing point.

We have to weld a fitting on this 12-inch and purge the rest of this water out, because it's going to be a lot. It's probably all just sitting in here. Everything that's been downhill is sitting here.

So we opened the GEC back up for this reason, to help us with the purge plan to get the rest of this water out. We mobilized C&G as a backup. They were preparing. We -- Plan B, if purging did not, was not successful, we had our pigging team ready to go. They were building a pigging operation, which would have consisted of a 16-foot trench just to get this thing in there, in that intersection, on the south point there.

So everything -- they -- GEC was great. They were helping us with pigging, C&G. We were looking at possible trenching, short trench bypasses, and putting road plates on them to get gas to customers, really, really wanted to get gas back as safe and quickly as possible.

So as we were purging it was, we had the fitting welded on the 12-inch. It was around 10:30, 11 in the morning, and we started to purge. There were some environmental precautions we had to take, because you can't just empty water into the sewer. So we had a sample kit. We took a sample of the water that was coming out, and we matched it against the back of the kit.

It's like a, it's like three pictures. It's like, very clear, drinkable water, kind of middle, murky water and then like black water. And we took the cup, we held it up, and it was in the middle. The middle was green. It was green, green, red. So we're good to go on that with a sock. So I got approval from our environmental specialist, said we're good, it's been in the pipe, it hasn't been in a trench. Then she's like, good to go.

Put the sock on. And what the sock is, it's just a big filter that we put on the end of the hose, and it filters out anything that's in the water that could be hazardous or not clean. So we started the purge, and that purge process took about, that went to about 3:30, till we started getting some good gas.

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Had very good readings. The water had been purged out, felt really good. It felt really good to get that gas coming out of there. And once we had that, all of the water out of the line, the next step was to continue with the rest of the purge plan, which was nine risers on the system at different points.

So I mobilized -- this was all communicated through check-in calls, through our IC process, with the GEC, you know, what our next -- this -- everything we were doing, we were on hourly calls, checking progress and tracking progress. Once we had the go for that, we started purging out risers, and it was going really well. All the risers up the hill were good, gas, gas, gas. And everything went really well.

That was completed around 4:30. Our goal was to make the evening news with restoration in progress, at least going, you know, moving forward. And we made that. They started relights that night around 4:30. That continued, they continued till about 10 o'clock at night, and that final report for that night was all addresses visited.

We had 60 or so CGIs, which stands for cannot get in. Either the customer was not home, out of town, and we had 10 that were,

buildings that were red-tagged, that weren't going to get gas anyways. They were turned off at the curb valve. So that was -- once everything was relit -- actually, I'm sorry. I'm going to back up.

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I turned -- once we were pressurized, once we were pressurized with gas, and the purge was complete, yeah, I turned over IC to Matt Ramirez because, you know, it was just in relay mode then. We were restored. And that's typically how it goes.

We get pressurized, we get gas up to the risers.

Construction's job with providing service is complete on their end. That then gets transitioned to the Field Service department, who had mobilized 30 -- 35 or 36 GSRs in the area, only focus was for relights. And they working out of the MCV vehicle that we were at, onsite. They were tracking, calling, you know, that was what they were doing. You know, they were, they're all relighting.

And we decommissioned OEC at, it was, I would say, once we hit every address, 10 o'clock, you know, around 10 o'clock, maybe 11:30 that night, which was Thursday, because it was just CGIs now. It was just back to normal operations. Once we get -- we leave door hangers. They call us when they get back in and we'll go out and relight them, but there's no need to have a MCV vehicle or operating structure for that. So that's how that went down.

Q. Thank you very much. It's great. With regards to the purge plan, who develops that?

- 1 A. That comes from our Planning group.
- 2 Q. Okay.
- 3 A. Yeah. It can -- the purge plan, it can come local. It can
- 4 come -- and I believe this one came from our local planner, Wei
- 5 (ph.). It can come from the -- we have planners in our GDCC,
- 6 which is our Gas Distribution and Control Center. Depending on
- 7 time of day that, you know, if it's after hours, and there's not a
- 8 planner in the office, they can come up with purge plans and
- 9 isolation plans for us.
- 10 They probably worked together. They were probably
- 11 communicating. But yeah, that came -- two local planners in San
- 12 Francisco probably came up with that. It wasn't very -- it was
- 13 only nine services. They had elevation. They took it off. They
- 14 had elevation layers on there, so we wanted to make sure we were
- 15 getting low points on furthest, you know, risers at the end of the
- 16 system, to make sure that we were purging everything out.
- 17 Q. Okay. And you had mentioned that one of your guys caught the
- 18 | fact that there was a difference in elevation between the valve
- 19 and the riser for that plan. Do you know --
- 20 A. Yes. Yeah.
- 21 Q. -- how he managed to do that?
- 22 A. Eyeball it. It wasn't -- yeah. He could just tell --
- 23 Q. Okay.
- 24 A. -- by looking at it. It was a visible hill. It wasn't much,
- 25 but it was still a slope down. Yeah. I mean, he was -- yeah. It

- 1 | was --
- 2 Q. Okay.
- 3 A. It was eyeballed.
- 4 Q. Okay. Okay. How did your transfer over of command once you
- 5 had the gas back up, how --
- 6 A. Uh-huh. Phone call, Matt Ramirez. Matt, this is Kevin. Gas
- 7 | is in the line, pressurized. Purge plan is complete. You're good
- 8 to start relights. I am turning over IC to you. I am available
- 9 remotely. I'll be on -- actually, I was onsite the night I met
- 10 you. I didn't go anywhere. I was there, but --
- 11 Q. Right.
- 12 A. As far as -- the reason why we do that is because there was a
- 13 lot of progress updates that need to be made. I am not going to
- 14 have all that information. He's the manager of that department.
- 15 | It's his responsibility to take that on and answer those questions
- 16 as far as how relight progress is going.
- 17 Q. Okay. So --
- 18 A. And I -- back up. I also notified IC advisor of change of
- 19 command as well.
- 20 Q. Okay. As far -- I'm looking at the timeline here, and it
- 21 looks like -- let's see, looks like an -- so how many straight
- 22 hours were you serving as IC?
- 23 A. Well I had a couple hours' sleep in between, so are you
- 24 asking, include -- because I was remote, with the phone on. You
- 25 know, the only time I left is when I knew that the two supervisors

- 1 onsite, you know, could take that, and that was in the --
- 2 Q. Right.
- 3 A. That was from like 12 till 4 or 5 in the morning.
- 4 Q. I was thinking of fatigue management point. At some point
- 5 you had to sleep, obviously.
- 6 A. I did, yes.
- 7 Q. Who picked that up for you? How did you do that, and --
- 8 A. That was communication to two supervisors onsite. I let them
- 9 know. I said, listen, I'm going home. You're in command right
- 10 now. You are the point of contact. If you need me, if there's
- 11 | something you can't answer -- we were in just purging water out,
- 12 and that was their command for that night. Call me, anytime. I'm
- 13 going to try to get a few hours' sleep.
- And then Bill Russo also went home and got some sleep. And
- 15 | then when we came in, we relieved the two supervisors that were
- 16 out there, so they could go home and get sleep. And then Bill and
- 17 I took over operations in the field. So Bill assumed field
- 18 command, and I took OEC command or IC. So I was more of the -- he
- 19 took the -- he came out of the office and went into the field and
- 20 relieved them, and I was in the field as well, throughout the
- 21 whole thing. I just went right out there.
- 22 Q. Right. Okay.
- 23 A. So we got the two supervisors out there. We relieved crews
- 24 | with general construction crews. So our crews had also been
- 25 working through the night. And through our OEC structure, we

- 1 requested, through the GEC, four General Construction crews. And
- 2 General Construction is a division of PG&E that primarily focuses
- 3 on larger main installation. So they're our dig crews, you know,
- 4 our heavy -- and that's what we needed.
- 5 We needed crews that could dig holes, backfill, you know,
- 6 bring equipment and really take care of business. So they came in
- 7 and relieved our field crews as well. So we managed, you know,
- 8 | with everything that we had going, at the best transition time for
- 9 all that, you know, I think was good.
- 10 Q. Okay, good. I just have one last question, and then I'm
- 11 going to finally open it up for the rounds.
- 12 A. Okay.
- 13 Q. With regards to the portion that you replaced after the
- 14 | cutout --
- 15 A. Yes.
- 16 Q. Did you replace that like for like?
- 17 A. Yes. Yeah, no changes.
- 18 Q. No changes?
- 19 A. Yeah. Except for, as far as material and size was the same.
- 20 | The pipe, obviously, was newer. It wasn't the same -- you know,
- 21 | it was, wasn't the same year, but it was like for like.
- 22 Q. Okay. That's fantastic. Thank you very much.
- 23 A. You're welcome.
- 24 Q. You'll get a little break from me now.
- 25 A. Okay.

- MS. COLLETTI: So, I pass it off. As a reminder, folks,

 please introduce yourself before -- you don't have to spell your

 name, but please make sure to introduce yourself before you speak.
- 4 MR. SARINA: Hello. This is Nathan Sarina, CPUC.
- 5 BY MR. SARINA:
- Q. I guess I'm not fully understanding the timeline for when the
 4-inch plastic main was squeezed on Parker versus when you guys
 got the valve isolation plan for the 14 valves. I guess I'm

not -- if you could expand further on how the timing of that

- 10 squeezing, the --
- 11 A. Sure.

- 12 Q. -- squeezing for the 4-inch.
- 13 A. Absolutely. So once the 4-inch plastic line was squeezed,
- 14 they called -- so it was originally a 14. I asked for both.
- 15 There were two separate plans. There was a squeeze plan and a
- 16 valve plan. Once we squeezed the 4-inch plastic, they called in
- 17 | to the OEC where we had Planning and Bill Russo, IC command -- OEC
- 18 commander at the time, and they told him that they had the 4-inch
- 19 line squeezed off. And then they changed that to reduce the valve
- 20 | count, knowing that.
- 21 A. Okay.
- 22 Q. To the best of my understanding, as -- you know, that's how
- 23 | it was done.
- MS. COLLETTI: Nathan, are you done?
- MR. SARINA: Yeah.

1 MS. COLLETTI: Okay. Go ahead, Kim. MS. WEST: All right. Question --2 3 MS. COLLETTI: Introduce -- make sure to introduce yourself. 4 MS. WEST: I'm sorry. 5 MS. COLLETTI: That's okay. 6 MS. WEST: This is Kim West. 7 BY MS. WEST: Following up on what Nathan was saying, on the -- I'm still a 8 9 little confused about the valves themselves. You had two 10 different plans, it sounds like. But when you looked at your 11 valve plan, did it include this 12-inch line as well as the 4-inch line and the 6-inch line, and how they interrelated? So you went 12 13 to the 4-inch line to squeeze it off first? 14 That was the very, very first thing that the crews did when 15 they arrived onsite was start digging on that hole. And how we 16 came to that decision was, on our phones, we have maps. 17 supervisor onsite and the foreman onsite were able to come up with 18 their own localized isolation plan that they could handle with 19 what they had there. And they saw the 4-inch line, and they were 2.0 able to trace that to a dead end, to -- it dead-ended right there, 21 which was very rare, but nice for us, that it 90'd. 22 or it would have been -- that wouldn't have worked. 23 So they were able to -- they went, oh my gosh, we could just 24 squeeze this right here. And if we shut that 6-inch off -- I 25 mean, if there was a valve there, we would have been golden, but

- 1 | it was in the fire. Then they were like, we can just -- let's get
- 2 going on this right now. We're here. Start digging. We're going
- 3 to need that. So they started on that. And that's how that went
- 4 down.
- 5 Q. That makes sense. And then you went further out to expand to
- 6 cut off the rest of the system?
- 7 A. Yes.
- 8 Q. Okay.
- 9 A. Yes.
- 10 MR. COCHRANE: Mike Cochrane, San Francisco Fire.
- BY MR. COCHRANE:
- 12 Q. Good morning, sir.
- 13 A. Good morning.
- 14 Q. You answered one of my questions. You said you checked in to
- 15 the chief. I want to state the importance of that, and thank you
- 16 for doing that, number one. Just a quick question. Was a
- 17 | notification made of the possible size of the pipe and the
- 18 approximate time that it would take to shut that down?
- 19 A. Yes. I did have a discussion with her. I told her what
- 20 possible sizes were in there, that we weren't able to see it
- 21 because of what was going on, that there was three different size
- 22 and types. And I gave her about two -- I want to say it was
- 23 around a 2-hour estimate, is what I estimated from looking at that
- 24 situation that we had. I think we were -- when it comes down to
- 25 | it, I think we came in around 2:26. We went over.

- 1 MR. COCHRANE: Thank you.
- 2 MS. COWSERT: This is Christine Cowsert. I don't have any
- 3 questions.
- 4 MS. COLLETTI: This is Alex Colletti again. You've done an
- 5 excellent job of being very thorough. I don't have any more
- 6 questions.
- 7 MR. SOUZA: Great. Thank you.
- 8 MS. COLLETTI: Nathan?
- 9 MR. SARINA: Can I take a --
- 10 MS. COLLETTI: Oh, let's go off the record real quick.
- 11 (Off the record.)
- 12 (On the record.)
- MS. COLLETTI: Okay. We're going to be back on the record
- 14 for the interview of Kevin Souza.
- 15 MR. SARINA: Again, this is Nathan Sarina with the CPUC.
- 16 BY MR. SARINA:
- 17 Q. Can you describe some of PG&E's typical procedures that would
- 18 relate to the isolation zones that would be formed? And I realize
- 19 Planning is involved in that as well, but along your guys' end.
- 20 A. Yeah.
- 21 O. The crews.
- 22 A. I'll walk you through the normal process for isolation plans.
- 23 First person, you know, the crew leader would arrive on scene, or
- 24 a supervisor, or a superintendent and once they assess the
- 25 situation, you know, make safe life and property, then they ask

for an isolation plan from the GDCC directly over the phone.

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The GDCC then creates an isolation plan for us with their models and local planning engineers onsite with them in GDCC.

Then they email us on our phones the isolation plan, with two isolation plans. They give us a primary and a secondary. And the primary is usually squeeze points, and the secondary is usually valves. And with that, they also give us customer outages.

So they'll give us, Plan A, squeeze point, A and B or C if it's three, and they'll tell us how many customers, and then Plan B, seven valves, a thousand customers. We feel -- you know, we -- you know, in a normal situation, we'll go with Plan A. If that doesn't work, go Plan B, depending on the severity of the incident.

This -- in this incident, we went with both at the same time, because we just -- we didn't know what -- we needed to go with the fastest one. Sometimes valves are faster; sometimes squeezing's faster. If that, you know, 6-inch line, or it was a 2-inch plastic that was, you know, right -- you know, newly installed and was right there, we would have had that squeezed off before the valves, and then we would have stood down the valves operation.

But that's emailed to our phones. And we're able to review them, and call in and ask for questions. We call back in if there's any discrepancies that we see in the field, that didn't match with that. And that usually doesn't happen, but that's how that's -- that's the procedure for that.

- And then as we're squeezing, or shutting off, you know, we'll
- 2 | call in and let them know that valve's been closed, or it's
- 3 slacking off, and keep them updated as we go.
- 4 Q. And then, on your -- I guess you're, obviously don't --
- 5 MR. SARINA: This is still Nathan Sarina. CPUC --
- 6 (indiscernible) is appropriate.
- 7 MS. COLLETTI: No. As long as you continue. You --
- 8 MR. SARINA: Oh, okay.
- 9 MS. COLLETTI: Yeah.
- 10 BY MR. SARINA:
- 11 Q. And so I understand, when -- we're moving way back to the
- 12 beginning as you're responding.
- 13 A. Okay.
- 14 Q. Obviously you're not able, how on PG&E site is -- so you're
- 15 | saying that you're going to the scene to take over an incident.
- 16 How is PG&E managing that, kind of, while you're moving towards
- 17 the scene? And then --
- 18 A. I know what you're asking. What's happening in PG&E before
- 19 I'm there? Is that what you're asking?
- 20 Q. Yeah, till you're getting there.
- 21 A. Okay. So this was -- this was on the news, I think this --
- 22 | before I even got there, I think it was -- people were able to see
- 23 this, so to the best of my knowledge and the communications that I
- 24 | had, GEC was activating, you know, the isolation plans. They
- 25 | hopefully were starting on that. But that's -- you know, that --

- 1 in the back scenes, that's what should have been happening before
- 2 | I got there.
- 3 Q. Okay. And then, as part of that, how -- as you become
- 4 incident commander on -- or not incident commander, the head of
- 5 PG&E when you're on the scene, how is that getting brought to the
- 6 attention of all the crews and supervisors and any PG&E personnel?
- 7 That's --
- 8 A. How do they know?
- 9 Q. Yeah. How is that communicated to them?
- 10 A. I tell them.
- 11 Q. You tell them. Okay.
- 12 A. Yes. I tell -- because usually it's the supervisors onsite.
- 13 And then since I was onsite, I told Mike and Ricky, you focus on
- 14 the incident. I'm handling the calls, I'm handling communication,
- 15 and you focus on getting this line shut off and that line shut
- 16 off. And then all communications through the GDCC and through OEC
- 17 comes through me. And I let them know that as well.
- I said, you need to contact me. Don't call Ricky, don't call
- 19 Mike. Call me. I'm standing here, with my phone on. I'm the
- 20 person taking the calls. Don't bother them.
- 21 MR. SARINA: I think we're --
- MS. COLLETTI: Okay. Kim.
- MS. WEST: This is Kim West. I have no more questions.
- MS. COLLETTI: Okay.
- 25 MR. COCHRANE: Mike Cochrane, no more questions.

1	MS. COWSERT: Christine Cowsert, no more questions.
2	MS. COLLETTI: Well in that case, we'll conclude the
3	interview, with our thanks. Thank you for your time. We really
4	appreciate it. This has been invaluable.
5	MR. SOUZA: Okay. You're welcome. Thank you.
6	(Whereupon, the interview was concluded.)
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CERTIFICATE

This is to certify that the attached proceeding before the

NATIONAL TRANSPORTATION SAFETY BOARD

IN THE MATTER OF: SAN FRANCISCO GAS RELEASE AND FIRE

FEBRUARY 6, 2019

Interview of Kevin Souza

ACCIDENT NO.: DCA19MR001

PLACE: San Francisco, California

DATE: February 9, 2019

was held according to the record, and that this is the original, complete, true and accurate transcript which has been transcribed to the best of my skill and ability.

Pamela Jacobson Transcriber