UNITED STATES OF AMERICA

NATIONAL TRANSPORTATION SAFETY BOARD

Investigation of:

FRANCIS SCOTT KEY BRIDGE

* Accident No.: DCA24MM031 COLLAPSES AFTER VESSEL

COLLISION IN BALTIMORE, MARYLAND ON MARCH 26, 2024

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Interview of: JOSEPH JACHELSKI, Director, Construction

Maryland Transportation Authority

via telephone

Wednesday, April 24, 2024

APPEARANCES:

DAN WALSH, Highway Factors Investigator National Transportation Safety Board

SCOTT PARENT, Highway Factors Investigator National Transportation Safety Board

RYAN BOUNDS, Assistant Attorney General State of Maryland

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1	<u>INTERVIEW</u>			
2	(12:03 p.m.)			
3	MR. WALSH: Today is Wednesday, April 24th, 2024, the time is			
4	about 12:03 p.m. Central Daylight Time. This interview is in			
5	regard to the Key Bridge collapse in Baltimore, Maryland, that			
6	occurred on March 26th, 2024. My name is Dan Walsh, D-a-n			
7	W-a-l-s-h, highway factors investigator in the NTSB's Office of			
8	Highway Safety. And with me is Mr. Parent.			
9	MR. PARENT: Hi, Scott Parent, S-c-o-t-t P-a-r-e-n-t.			
10	I, too, am a highway factors investigator with the National			
11	Transportation Safety Board in the Office of Highway Safety.			
12	MR. WALSH: Mr. Bounds.			
13	MR. BOUNDS: Good afternoon, my name is Ryan Bounds, R-y-a-n			
14	B-o-u-n-d-s. I'm an assistant attorney general with the state of			
15	Maryland.			
16	MR. WALSH: Mr. Jachelski.			
17	MR. JACHELSKI: My name is Joseph Jachelski, J-o-s-e-p-h			
18	J-a-c-h-e-l-s-k-i. I am the director of construction for the			
19	Maryland Transportation Authority.			
20	INTERVIEW OF JOSEPH JACHELSKI			
21	BY MR. WALSH:			
22	Q. Mr. Jachelski, where are you employed?			
23	A. I'm employed in Maryland with the Maryland Transportation			
24	Authority.			

And how long have you been employed with the Maryland

- Transportation Authority?
- $2 \parallel A$. Since 1996, so 28 years.
- 3 MR. WALSH: Okay. Mr. Parent, will you continue with the questioning?
- 5 MR. PARENT: Sure.
- 6 BY MR. PARENT:
- 7 Q. Good afternoon or good morning, Mr. Jachelski, I'm not sure,
- 8 I'm out in San Diego, so -- so referring to the project that was
- 9 occurring at the time of the bridge collapse, do you happen to
- 10 | know the MDTA task number or numbers that were assigned to that
- 11 | project?
- 12 | A. I do not. That would be my area engineer who would know
- 13 | that.
- 14 Q. Okay, because we are in receipt of quite a few task orders, I
- 15 | just wanted to make sure that we're kind of reviewing the correct
- 16 | ones. Is that something you'd be able to get back to us about?
- 17 | A. Sure.
- 18 | Q. Okay.
- 19 | A. Sure.
- 20 \parallel Q. What company or companies were performing the repairs on the
- 21 | bridge at the time of the collapse?
- 22 A. At the time of the collapse, it was Brawner Builders and they
- 23 | are a Maryland contractor.
- 24 | Q. Okay. And we are in receipt of an MDTA contract number
- 25 | MR3025-000, titled "On Call Structural Repairs and Miscellaneous

Modifications."

A. Correct.

- Q. That contract is dated April 29th, 2001 (sic), is that the contract that Brawner Builders was working under at the time of
- 5 | the collapse?
- 6 \blacksquare A. That is correct.
- Q. Okay. Are you able to discuss how the task order was initiated that led to Brawner Builders performing the repairs at the time of the collapse? In other words, was there inspection of the bridge that was conducted where a need for repair was
- identified and then once that need for repair was identified, is that when the steps were taken to get the repairs done?
- 13 A. Steps were taken as the repairs were potholes in the concrete 14 on the bridge, it was either notified by the operations folks that
- in turn contacted engineering and they developed the package for
- 16 that task, which then was moved on to the area engineer for MDTA
- 17 to go out and perform the repairs with Brawner Builders.
- 18 Q. Okay, so do you have somebody who kind of inspects this
- 19 bridge periodically, looking for, you know, defects such as
- 20 potholes and whatnot, to report to somebody at the engineering
- 21 | department?
- 22 A. We do not have somebody from the construction division that
- 23 drives the bridge, or any bridge, to find repairs needed. If they
- 24 ride the bridge and there are repairs and they spot them just
- 25 | visually, they will -- they will make a call to engineering and

- 1 \parallel explain to them there is -- there is a defect somewhere.
- 2 \parallel Q. So do you know how this task order was generated, was it
- 3 because someone was driving across the bridge and noticed potholes
- 4 | or is this something that was already in the contract that was
- 5 going to be done anyway to the bridge deck?
- 6 A. I do not know that.
- 7 || Q. Okay. And you mentioned potholes, what exactly are the type
- 8 of repairs that were being done at the time of this collapse?
- 9 A. They were concrete potholes, spalls, in the deck of the
- 10 concrete that needed to be, you know, chipped out and repaired
- 11 | with a quick mix concrete and they're performed at nighttime, low
- 12 | volumes of traffic.
- 13 | Q. And that was actually leading right into my next question,
- 14 | what date and time was this project to start and when was it
- 15 | scheduled to end? I know the collapse occurred in the early hours
- 16 of the 26th, but did this work begin on the 25th and carry into
- 17 | the 26th?
- 18 | A. I don't know exactly the date, start date or the end date.
- 19 Basically, it's an on-call contract, so as many as they find is as
- 20 many as they fix.
- 21 | Q. Okay. So you don't know if the work that day or that night
- 22 \parallel of the collapse actually began on the 25th or did it start, you
- 23 | know, on the 26th after midnight?
- 24 A. The date of the accident, it probably started at the
- 25 | allowable lane closure hours, which may have been 7:00 p.m. until

- 1 5:00 a.m. I don't know how many days it will take to repair those.
- 3 \mathbb{Q} . Okay. So do you know if this -- was this the first night of
- 4 | the repairs or had the repairs been ongoing prior to the 26th?
- 5 A. I do not know that.
- 6 Q. Okay. Was Brawner Builders the general contractor or were
- 7 | they a sub?
- 8 A. They're a general contractor.
- 9 \parallel Q. And do you know if the workers that were performing the work,
- 10 were they employees of Brawner or were they independent
- 11 | contractors hired by Brawner?
- 12 A. They're employees of Brawner Builders.
- 13 | Q. Okay. And then I know Dan had mentioned Mr. Davis, Damon
- 14 Davis, a little bit earlier and I just want to confirm he is, in
- 15 | fact, an MDTA employee?
- 16 A. No, that's not correct.
- 17 | Q. Okay.
- 18 | A. The MDTA has architectural and engineering consulting
- 19 contracts that hire inspection staff and he's one of the
- 20 | inspection staff that we have a contract with through the company
- 21 | Eborn, so he's been a long-time inspector for the MDTA working for
- 22 | us, but his employer is a consulting firm and minority business
- 23 | enterprise consulting firm, Eborn.
- 24 | Q. Okay, so Eborn would be a general contractor or would they be
- 25 | a sub of MDTA?

С

- 1 \blacksquare A. They would be a sub -- they would be a sub consultant to a
- 2 \parallel prime who's actually the overall main contractor for this. So --
- 3 go ahead.
- $4 \parallel Q$. Oh, I'm sorry.
- 5 A. No, go ahead.
- 6 $\|Q$. You said a prime, is that the name of the contractor?
- 7 \blacksquare A. No, it's just we use the term prime as you have a prime and
- 8 you have sub consultants that work under the prime.
- 9 Q. Okay. Who is the prime?
- 10 A. I do not know what task that Eborn is under at this time,
- 11 | just for the simple fact that he could -- we have 11 contracts and
- 12 | his firm could be on -- I'll give you an example, it could be on
- 13 | five or six different consulting contracts.
- 14 | Q. Okay. Do you know how long Mr. Davis had been employed with
- 15 | Eborn?
- 16 A. I can tell you I recognize his name. I don't exactly know
- 17 | how many years, but he's been here for a while.
- 18 \parallel Q. Okay. Do you happen know what his job title is with Eborn?
- 19 A. Yeah, he would be a highway inspector.
- 20 \parallel Q. Okay. And then what would his -- if you can answer this,
- 21 | what would his responsibilities be while the work was being
- 22 performed on the bridge?
- 23 A. So his responsibilities would be to have the lane closed for
- 24 | the night, set the lane closure up so they can safely work inside
- 25 | the lane closure, and his duties would be to work with the foremen

- 1 for Brawner Builders to look at these locations that have spalling
- 2 | areas, potholes, measure them out, mark them out to be saw cut and
- 3 | removed. After they're filled with the specified concrete, he
- 4 | would also go out and measure square footage, that's the pay item
- 5 | for the repair. He would keep an inspector's daily log, which
- 6 would give the report for the night, the equipment for the night,
- 7 | the men for the night, and the work completed for the night.
- 8 Q. I don't suppose that he submitted a report for that night or
- 9 | did he?
- 10 A. At the time of all this happening, I would say no, but I'm
- 11 sure, possibly afterwards, he has submitted an inspector's daily
- 12 | report. I don't know that for sure.
- 13 | Q. Is that something you'd be able to provide to us, if he did,
- 14 | in fact, submit one of those, or even the night --
- 15 | A. Yes.
- 16 $\|Q$. If this work had been, you know, ongoing prior to the 26th,
- 17 | would we be able to get access to all of his inspection reports or
- 18 | the time that --
- 19 | A. Yes.
- 20 | Q. -- the work was being performed? Okay
- 21 | A. Yes.
- 22 \parallel Q. And I'm assuming that he stays on site throughout the entire
- 23 process while construction is being done, from the time that
- 24 | closure is set to the time that it's removed?
- 25 A. That is correct, until the time the bridge is clear.

- MR. PARENT: Okay. I don't think I have anything else, Dan, that's pretty much all I had. I can't think of anything. If I do think of something, maybe I'll come back to you.
- MR. WALSH: Thank you, Scott. I have some --
- 5 MR. PARENT: Yeah.
- 6 MR. WALSH: -- follow-up questions.
- 7 BY MR. WALSH:

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- Q. Did the Francis Scott Key Bridge have a bridge warning system that minimizes the loss of life that may occur in the event of a catastrophic collapse of a bridge due to a vessel collision?
- 11 A. I do not know that.
- 12 Q. Do you know if other bridges owned and operated by the
- 13 | Maryland Transportation Authority have bridge warning systems?
- 14 A. I do not know that.
- 15 Q. Do you know if the Maryland Transportation Authority has
- 16 contemplated using bridge warning systems in the past on bridges
- 17 | they own and operate?
- 18 | A. I do not know that.
- 19 Q. Okay. Did the Francis Scott Key Bridge have a pier
- 20 | monitoring system that provides warnings if the pier protection
- 21 | has been impacted by a vessel?
- 22 A. I don't believe so.
- 23 \parallel Q. Okay. And do other bridges owned and operated by the
- 24 | Maryland Transportation Authority have pier monitoring systems?
- 25 A. I do not believe so.

- Q. Okay. Has the Maryland Transportation Authority contemplated using pier monitoring systems in the past on bridges they own and
- 3 | operate?
- 4 | A. I do not know.
- 5 Q. Okay. Can you discuss any Maryland Transportation Authority
- 6 | training that was given to Brawner Builders before concrete
- 7 | repairs began on the bridge deck?
- 8 A. Training would come through Brawner Builders contracting, I
- 9 do not know if -- when they give their training to their
- 10 employees. There is a safety, health and safety specific manual
- 11 | for the project that they have to submit to us. All contractors
- 12 do before the start of work. Being an open-ended contract, they
- 13 work at any eight facilities that the MDTA has. So they do work
- 14 under, you know, a safety plan. They do have a safety officer in
- 15 | their company --
- 16 (Audio malfunction.)
- 17 MR. JACHELSKI: -- safety inspectors, too.
- 18 BY MR. WALSH:
- 19 Q. Do you know if any of the training entails the potential for
- 20 | bridge strikes?
- 21 | A. I do not know that.
- 22 \parallel Q. Okay. Does the Maryland Transportation Authority have any
- 23 | training for contractors regarding the potential for bridge
- 24 strikes before work commences on a bridge?
- 25 A. I do not know that. No, I would say no.

1 Mr. Parent, are there any additional questions? MR. WALSH: 2 No, I think if we're able to eventually get the MR. PARENT: 3 specific task order numbers that were assigned for this project 4 that was occurring at the time of the collapse, as well as the 5 inspector daily logs for Mr. Davis the day of the collapse, as 6 well as if there was work being performed prior to, if we can get 7 those inspector daily logs, that would be great. 8 MR. JACHELSKI: Okay. 9 MR. PARENT: Yeah, I think that's all I have. Yeah, if we 10 can get those documents, that would be awesome. 11 MR. JACHELSKI: We can do that. 12 MR. PARENT: Okay. 13 The time is now 12:18 p.m. Central Daylight Time, MR. WALSH: 14 we are going to go ahead and conclude the interview. Thank you 15 very much, Mr. Jachelski, for your participation. 16 MR. JACHELSKI: Thank you. 17 (Whereupon, at 12:18 p.m., the interview concluded.) 18 19 2.0 21 22 23 24 25

CERTIFICATE

This is to certify that the attached proceeding before the

NATIONAL TRANSPORTATION SAFETY BOARD

IN THE MATTER OF: FRANCIS SCOTT KEY BRIDGE COLLAPSES AFTER

CARGO VESSEL COLLISION IN BALTIMORE,

MARYLAND ON MARCH 26, 2024 Interview of Joseph Jachelski

ACCIDENT NO.: DCA24MM031

PLACE: via telephone

DATE: April 24, 2024

was held according to the record, and that this is the original, complete, true and accurate transcript which has been transcribed to the best of my skill and ability.

David A. Martini Transcriber

National Transportation Safety Board

Office of Highway Safety Washington, DC 20594



Interview Clarific	ation Form	Sheet 1 of 1		
NTSB Interview of:	JOSEPH JACHELSKI,	Director, Construction Maryland Transportation Authority		
Date of Interview:	April 24, 2024	NTSB Case Number: DCA24MM031		
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