

UNITED STATES OF AMERICA

NATIONAL TRANSPORTATION SAFETY BOARD

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Investigative Hearing of: *

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NORFOLK SOUTHERN TRAIN DERAILMENT *

IN EAST PALESTINE, OHIO *

Accident No.: DCA23HR001

ON FEBRUARY 3, 2023 *

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* * * * *

East Palestine High School
360 West Grant Street
East Palestine, Ohio

Thursday,
June 22, 2023

APPEARANCES:

NTSB BOARD OF INQUIRY

JENNIFER HOMENDY, Chair of the NTSB
BRUCE LANDSBERG, Vice Chair of the NTSB
MICHAEL E. GRAHAM, Board Member of the NTSB
THOMAS B. CHAPMAN, Board Member of the NTSB
STEPHANIE SHAW, Hearing Officer, NTSB
RUBEN PAYAN, Investigator in Charge, NTSB

NTSB Technical Panel

TROY LLOYD, Railroad Accident Investigator
PAUL STANCIL, Senior Hazardous Materials
Accident Investigator
JOEY RHINE, Railroad Accident Investigator
CYNDI LAKE
MARC DOUGHERTY
SEAN LYNUM

PARTIES TO THE HEARING

Federal Railroad Administration

KARL ALEXY
ADAM RICHTER
ERVIN WHITE

Pipeline & Hazardous Materials Safety Admin.

BILL SCHOONOVER
CAREY DAVIS

Norfolk Southern Railway

DAVID GOODEN

TRINITY RAIL

A.D. MCKISIC
AMY HAMILTON

OxyVinyls

KARENANNE STEGMANN
PAUL THOMAS

APPEARANCES (continued):

Brotherhood of Railroad Signalmen

QUINN NORMAN
CHRISTOPHER HAND
JASON JONES

Brotherhood of Locomotive Engineers & Trainmen

RANDY FANNON
BRIAN FRANSEN
SHAWN LAWTON

International Association of Sheet Metal, Air, Rail
and Transportation Workers

JARED CASSITY
JEFF MITCHELL

Transportation Communications Union

JASON COX

International Association of Fire Fighters

PAUL CAREY
JAMIE BURGESS

Community Members of East Palestine

PEGGY CLARK

Panel 1: Hazard Communications and Emergency Responder
Preparedness for the Initial Emergency Response

SCOTT DEUTSCH, Norfolk Southern Railway
DAN HAUETER, East Palestine Police Department
KEITH DRABICK, East Palestine Fire Department
WILLIAM JONES, East Liverpool Fire Department
ERIC BREWER, Beaver County Emergency Services
DAN SWORDS, Ohio Department of Public Safety

APPEARANCES (continued):

Panel 2: Circumstances that Led to the Decision to Vent
and Burn Five Vinyl Chloride Tank Cars

ROBERT WOOD, Norfolk Southern Railway

KEITH DRABICK, East Palestine Fire Department

DREW MCCARTY, Specialized Professional Services, Inc.

CHARLES DAY, Specialized Response Solutions

PAUL THOMAS, OxyVinyls

WILLIAM CARROLL, PhD, Dept. of Chemistry, Indiana Univ.

STEVE SMITH, OxyVinyls

DAVID PADFIELD, Pennsylvania Emergency Management Agency

MAJOR GENERAL JOHN HARRIS, JR., Ohio National Guard

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P R O C E E D I N G S

(8:55 a.m.)

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3 CHAIR HOMENDY: Good morning. We're now in session. I'm
4 Jennifer Homendy, and it's my privilege to serve as Chair of the
5 National Transportation Safety Board. I'm joined today by my NTSB
6 colleagues, Vice Chair, Bruce Landsberg, member Michael Graham,
7 and member Tom Chapman.

8 I'd now like to pause so our hearing so our hearing officer,
9 Stephanie Shaw, can share some important safety information.

10 MS. SHAW: Thank you, Chair Homendy.

11 Please note the nearest emergency exit to where you are
12 seated. You can use the rear doors that you came through to enter
13 the gymnasium, and there is also a set of emergency doors on
14 either side of the stage. There are signs in the hallway
15 directing you to an AD in the lobby. That concludes my safety
16 briefing, Chair Homendy.

17 CHAIR HOMENDY: Thank you so much.

18 Over the course of this hearing, we'll consider testimony
19 related to the Norfolk Southern Railway train derailment with
20 subsequent hazardous material release and fires that occurred here
21 in East Palestine, Ohio, on February 3rd of this year.
22 Investigator in charge, Ruben Payan, will provide a detailed
23 presentation of the derailment shortly.

24 But before we go any further, on behalf of the entire agency,
25 I want to express our sincere regrets and for the entire community

1 who continues to experience a significant tragedy. We spoke to
2 many of you last night. I see many of you in the audience today.
3 Thank you for giving us the time last night to talk with you about
4 the NTSB, to share with us about your experiences, and thank you
5 for the time to ask us questions. Just know that all of us think
6 about you not just during this hearing, not just during the
7 investigation, but well after our final board report is issued as
8 we work very hard to get our recommendations implemented and
9 improved safety and prevent a similar tragedy from occurring in
10 the future.

11 The information learned during this hearing will help us
12 determine what went wrong on February 3rd. We'll then make safety
13 recommendations to prevent similar derailments from ever happening
14 again and will advocate for our recommendations for as long as it
15 takes. And I mean it. The NTSB fought for 50 years for positive
16 train control, will never stop fighting for rail safety until
17 there are zero derailments in US communities, until there are zero
18 HAZMAT releases from transportation disasters, until the day when
19 no one else experiences what this community has. That is our
20 mission.

21 This hearing is an opportunity for the public to see part of
22 the NTSB's investigative process. Normally, these proceedings
23 take place at our headquarters in Washington DC. Instead, we're
24 holding a rare field hearing here in East Palestine. We made that
25 decision for one simple reason; the people most affected by this

1 derailment deserve as much insight as possible. Community members
2 deserve to see not just how we're investigating the derailment,
3 but who is doing the work. The real public servants dedicated to
4 finding its cause and advocating for change based on the lessons
5 learned. They deserve to hear what we're learning about the
6 derailment in real time, and they deserve accountability. That's
7 another reason why we're here, so members of the public can hold
8 the NTSB accountable for conducting a fair, thorough, and
9 independent investigation.

10 Just before coming here, I received a letter in the mail from
11 an East Palestine resident. She wrote: "Rail can be safer. It
12 must be safer for all of America." We couldn't agree more, which
13 is why the NTSB takes accountability so seriously. It is our job
14 to hold everyone accountable for safety, local, state, and federal
15 agencies that regulate the rail industry, freight rail companies
16 which own the trains and the tracks that carry HAZMAT through
17 communities like East Palestine, rail workers who maintain and
18 operate the trains, companies that produce the HAZMAT and the tank
19 cars used to transport it, and emergency responders who arrive on
20 scene following a disaster. We exist to hold them all
21 accountable.

22 That's why our investigation is much broader, much broader
23 than the issues that you'll see before you today. Today we'll be
24 covering two main issues. I will have more tomorrow. But today
25 we'll focus on, the first panel will be focused on the hazard

1 communications and emergency responder preparedness for the
2 initial emergency response.

3 This afternoon, we'll hear testimony on the circumstances
4 that led to the decision to vent and burn the five vinyl chloride
5 tank cars. Tomorrow morning, we'll cover freight car bearing
6 failure modes and wayside detection systems. After that, we'll
7 consider the final topic of the hearing, which is rail tank car
8 safety. These topics were determined and agreed upon at a
9 prehearing conference hosted virtually on June 1, 2023.

10 I'd now like to introduce the NTSB staff who have a role at
11 this hearing and who do an incredible job not just for this
12 investigation but for the entire agency. First, we have Stephanie
13 Shaw, who is our hearing officer. And Ruben Payan, who is our
14 investigator in charge for this investigation, both of whom you'll
15 hear from shortly.

16 Next, we have the chairs of our technical panels. Troy
17 Lloyd, who is a railroad accident investigator, will lead Panel 1.
18 Paul Stancil, who is the senior hazardous materials accident
19 investigator will lead Panels 2 and 4. Joey Rhine, a railroad
20 accident investigator, will lead Panel 3.

21 Additional NTSB staff that I'd like to introduce are Rob
22 Hall, director of our Office of Railroad Pipelines and Hazardous
23 Materials Investigations, and Mike Hiller, who is our deputy
24 director of that office. I think you're back there. There we go.
25 And Ben Allen behind me will provide legal support.

1 Julie Canan and Dana Sanzo will operate the auto visual and
2 timer. Jennifer Gabris, Keith Holloway, and Eric Wise will be
3 handling media relations. Eric Grosf will be handling safety and
4 security. And finally, Elias Kontanis and Stephanie Matonek from
5 our transportation disaster assistance division are here to
6 provide support to those affected by the derailment. Did I miss
7 anyone? Nope.

8 Okay. All right. I'll now introduce the parties designated
9 to participate in this investigative hearing as prescribed in the
10 NTSB rules. The parties to an NTSB investigation are
11 organizations or individuals with special knowledge whose
12 participation we deem necessary in the public interest. While
13 they are not part of the analysis, parties are essential in
14 helping us develop the facts around an investigation. The federal
15 register notice of this hearing published on May 31, 2023, listed
16 the Ohio State Highway Patrol as a party to the investigation.
17 However, they respectfully declined citing their discomfort in
18 questioning witnesses from other Ohio state agencies who they
19 consider peers, and I think that's reasonable.

20 As I call the name of each party, I ask the designated party
21 spokesperson to identify themselves and introduce the others from
22 their organization. We will begin with the parties from federal,
23 state, and local government agencies, starting with the Federal
24 Railroad Administration.

25 MR. ALEXY: Good morning, my name is Karl Alexy. I'm the

1 associate administrator for railroad safety and FRA chief safety
2 officer. With me, I have Adam Richter, who is an inspector with
3 our signal and train control division, and Ervin White, who is an
4 inspector and the IIC on our investigation into this incident, and
5 he is with mode of power and equipment.

6 CHAIR HOMENDY: The Pipeline and Hazardous Materials Safety
7 Administration.

8 MR. SCHOONOVER: Hello. I'm Bill Schoendorfer. I'm the
9 associate administrator for the Office of Hazardous Materials
10 Safety. With me, I have Mr. Carey Davis, who's my deputy
11 associate administrator for field operations, and Adam Horsley,
12 who is my general counsel.

13 CHAIR HOMENDY: The Village of East Palestine.

14 MS. CLARK: Good morning. I'm Peggy Clark. I'm the director
15 of the Columbiana County Emergency Management Agency, and I'm here
16 assisting the East Palestine Village.

17 CHAIR HOMENDY: Next, we have the parties representing labor
18 organizations, starting with the Brotherhood of Railroad
19 Signalman.

20 MR. NORMAN: Hi. I'm Quinn Norman with the Brotherhood of
21 Railroad Signalmen. I've got Jason Jones, the vice general
22 chairman here, and Chris Hand.

23 CHAIR HOMENDY: Brotherhood of Locomotive Engineers and
24 Trainmen.

25 MR. FANNON: I'm Randy Fannon, national coordinator, daily

1 safety task force. I have with me Brian Fransen and Shawn Lawton,
2 who is the national coordinator as well and the assistant for the
3 BLET.

4 CHAIR HOMENDY: Thank you. International Association of
5 Sheet Metal, Air, Rail, and Transportation workers, or SMART.

6 MR. CASSITY: Good morning. Jared Cassity. I'm the director
7 of our national safety team; SMART TD. With me is Jeff Mitchell,
8 our Kentucky state director and one of our inspectors for the
9 team.

10 CHAIR HOMENDY: Thank you. Transportation Communications
11 Union and the IAM, or the International Association of Machinists
12 and Aerospace Workers.

13 MR. COX: Yes. Jason Cox, Transportation Communications
14 International Union with the Brotherhood of Railway Carmen. Thank
15 you.

16 CHAIR HOMENDY: The International Association of
17 Firefighters.

18 MR. CAREY: Good morning. My name is Paul Carey. I'm a
19 retired Boston Fire Department District Chief HAZMAT Operations
20 Chief. I'm here as a party representative from the International
21 Association of Firefighters, and with me is Mr. Jamie Burgess, our
22 deputy director of HAZMAT training.

23 CHAIR HOMENDY: Thank you so much. Finally, the industry
24 table. Let's start with Trinity Rail Management Leasing Services.

25 MR. MCKISIC: Good morning. My name is A.D. McKisic, vice

1 president and chief engineer. With me I have Amy Hamilton,
2 principal engineer, and Scott Ewing, vice president and associate
3 general counsel. Thank you.

4 CHAIR HOMENDY: Great. OxyVinyls.

5 MS. STEGMANN: Good morning. My name is Karenanne Stegmann.
6 I'm the vice president of supply chain for OxyVinyls. I am also
7 the OxyVinyls party representative for the NTSB investigation.
8 With me is Paul Thomas, our vice president of health and
9 environmental safety and security, and also joining us is Mark
10 Farley, our incident response legal counsel. Thank you.

11 CHAIR HOMENDY: Great. And Norfolk Southern?

12 MR. GOODEN: Good morning. My name is David Gooden, and I'm
13 with Norfolk Southern's Transportation Department, and with me
14 today is Chris Davies and Paul Williams.

15 CHAIR HOMENDY: Okay. I'd also like to thank the many
16 witnesses testifying at this hearing, all of whom it should be
17 noted are participating willingly. Thank you for being here in
18 support of rail safety.

19 The witnesses have been selected because of their ability to
20 provide the best available information on the safety issues
21 pertinent to this investigation. Witnesses will remain under oath
22 until the conclusion of the hearing. In the interest of time, we
23 will not describe the witnesses' credentials. That will be in the
24 docket. Instead, we have pre-qualified each witness by
25 documenting their qualifications in writing. Again, you may

1 review each witness's biographical information in the public
2 docket, which opened to the public this morning. We have lots of
3 information in that public docket. We have a website at NTSB.gov
4 on the East Palestine derailment. You can access the public
5 docket through that website.

6 I'd now like to provide a general overview of the proceedings
7 and appropriate conduct. You may wish to refer to the hearing
8 agenda for more detail. Each day, when we will cover two of the
9 topics I outlined earlier by way of technical panels. There will
10 be one panel before lunch and one after. We will follow a similar
11 process for each. Ms. Shaw will begin by introducing the members
12 of each panel and swearing in the witnesses. Some of the
13 witnesses will then exercise their option to make brief opening
14 statements. Witnesses will then be questioned in the following
15 order: First, by the NTSB technical panel, which again, includes
16 NTSB staff who are part of this investigation. Next, by the
17 parties in front of me. And finally, by the Board of Inquiry.
18 The parties, that's us. Parties, please remember that only your
19 designated spokesperson may question the witnesses.

20 Right now, we'll only have one round of questions. If anyone
21 questioning the witnesses believes a second round is warranted,
22 please raise your hand. I'll determine whether it's appropriate.
23 If granted, the second round will be limited to questions that
24 clarify the record or address a new matter.

25 If a party spokesperson objects to any question, please raise

1 your hand and wait to be recognized by me. I will make all
2 rulings on the admissibility of exhibits, appropriateness of
3 questions, and pertinence of proffered testimony. Mr. Allen,
4 again, who is seated behind me, will provide legal assistance and
5 all such rulings will be final.

6 A word about conduct. This hearing is an administrative,
7 fact-finding proceeding with no adverse parties. It is not our
8 purpose to assign blame or determine the legal rights or
9 liabilities of any person or entity. Such matters will be
10 excluded from these proceedings.

11 If you will be questioning the witnesses, please remember you
12 must limit your questions to the topics listed in the agenda.
13 Please also refrain from asking questions that call for
14 speculation or analysis.

15 To our witnesses, please respond to questions by providing
16 only the facts as you understand them. You may not speculate as
17 to the cause of the derailment or analyze the facts.

18 Before I invite the hearing officer to introduce the
19 exhibits, I'd like to acknowledge the many people and
20 organizations who have made this hearing possible. First, I
21 extend the Board's gratitude for their assistance in collaboration
22 with this event. Federal Protective Service, the East Palestine
23 Police Department, the East Palestine Fire Department, the East
24 Palestine School District, Columbiana County Sheriff's Office, and
25 the Ohio State Highway Patrol. I also want to thank Sara Dutton,

1 the principal of the school, Janice Cartwright, the secretary for
2 the school, and Mark, Angie and the entire custodial team for all
3 their work. Thank you so much. We truly appreciate all your
4 partnership.

5 I also want to thank the American Red Cross and the Salvation
6 Army for their contributions. They've generously provided water
7 and snacks, which you can find in the lobby. Additionally,
8 volunteer mental health clinicians from the Red Cross are
9 available to provide emotional support for anyone attending this
10 hearing.

11 Finally, I want to extend the Board's gratitude to our
12 colleagues across the NTSB. The Office of Chief Financial
13 Officer, the Office of Chief Information Officer, Office of
14 General Counsel, Office of the Managing Director, Office of
15 Railroad, Pipeline and Hazardous Materials Investigations, Office
16 of Research and Engineering, Office of Safety Recommendations and
17 Communications, Office of Equal Employment Opportunities,
18 Diversity and Inclusion, Office of Administrative Law Judges,
19 Office of Aviation safety, and the Offices of Vice Chair
20 Landsberg, Members Graham and Chapman, as well as my team. Thank
21 you all.

22 Next, the hearing officer will share some reminders and
23 describe the exhibits. Ms. Shaw?

24 MS. SHAW: Thank you, Chair Homendy.

25 If you have not already done so, please silence your

1 electronic devices. Please plan for a 15-minute morning break at
2 11:30 a.m., and a lunch break from 1:30 to 2:30 p.m. The
3 15-minute afternoon break will occur at about 4:45. Please be
4 advised that these proceedings are being streamed live and video
5 recorded. The video will be posted publicly to the NTSB YouTube
6 channel following the hearing.

7 Now, let's discuss exhibits. Exhibits for this hearing
8 include reports produced by NTSB investigative staff, videos and
9 other documents that have been submitted by the technical panel
10 members, witnesses, and parties to support their testimony and
11 questions you will hear over the next two days. The exhibits for
12 this hearing are in nine separate groups and can be identified by
13 group and number.

14 Group A are administrative exhibits and witness biographies
15 used to pre-qualify the witnesses who will testify in this
16 hearing.

17 Group B are group chairman's factual reports.

18 Group C are exhibits related to the first manual, which is on
19 hazard communication and emergency responder preparedness for the
20 initial emergency response.

21 Group D are the exhibits related to Panel 2, circumstances
22 that led to the decision to vent and burn five vinyl chloride tank
23 cars.

24 Group E are the exhibits related to Panel 3, wheel bearings
25 and wayside defect detectors.

1 Group F are the exhibits related to Panel 4 for rail tank car
2 safety.

3 Group G are NTSB introduced interview transcripts.

4 Group H are the party introduced exhibits.

5 And finally, Group M is reserved for other miscellaneous
6 exhibits.

7 The NTSB is authorized by statute to disclose information to
8 carry out its mission, but we protect confidentiality and
9 proprietary information to the greatest extent possible. As such,
10 the exhibits contain redactions. These are the result of
11 negotiations between the parties and NTSB regarding the disclosure
12 of information claimed to be personally identifiable, security
13 sensitive, or proprietary in nature. They're redacted. The
14 exhibits do contain sufficient information so that members of the
15 public can refer to them during the hearing and throughout the
16 NTSB investigation.

17 These exhibits are entered into the record, and any
18 presentations, along with other recorded records of the
19 investigation, become part of the NTSB public docket and are
20 available via the NTSB website at NTSB.gov.

21 The public docket did open this morning. Parties spoke
22 persons and witnesses have been provided electronic copies of the
23 public docket containing the exhibits identified. The docket is
24 located on the East Palestine Investigation page, which you can
25 access in one of two ways, by visiting NTSB.gov/EastPalestine, or

1 by going to our main NTSB.gov page. You'll find a link there. If
2 you've joined us in person, you can scan the QR code on the back
3 of the hearing agenda.

4 On the investigative page, you will find the link to the
5 public docket just above the map. A transcript of the testimony
6 taken during the hearing will be prepared and entered into the
7 docket as soon as possible. In addition, Mr. Allen will keep a
8 list of any documents that are discussed during the hearing that
9 are not currently exhibits in the NTSB public docket, and these
10 documents will be submitted after the hearing and entered into the
11 docket.

12 Additionally, the parties will have the opportunity to submit
13 proposed findings of fact, conclusions, and recommendations to the
14 Board of Inquiry after the close of the hearing. Their
15 submissions are also made public and added to the public docket
16 and will receive careful consideration during the Board's analysis
17 over the evidence and preparation of the final report. We
18 encourage the parties to make use of this opportunity. Please
19 note that the submissions must be sent to the NTSB within 60
20 calendar days of the closing of the hearing by August 21, 2023,
21 and the parties must also provide copies to each of the other
22 parties as well.

23 Chair Homendy, that concludes my remarks. Thank you.

24 CHAIR HOMENDY: Thank you so much, Ms. Shaw.

25 Before we get into the next part, I do want to stress it is

1 going to be hot in here. There is no air conditioning. We cannot
2 run the fans because then you couldn't hear the proceedings. So,
3 if you need to step out, and that includes the witnesses, I don't
4 want anyone to feel uncomfortable. If it's too hot, if you need a
5 break, if you need some water, let us know. Please take that
6 moment to step out, get some air. We want to make sure that
7 everyone is safe and can participate today.

8 So, with that, I'll ask our investigator in charge, Ruben
9 Payan, and hazardous materials agent investigator Paul Stancil to
10 provide an overview of the derailment. The floor is yours.

11 MR. PAYAN: Good morning, Chair Homendy, members of the Board
12 of Inquiry.

13 On February 3rd, 2023, about 8:54 p.m. Eastern Standard Time,
14 eastbound Norfolk Southern Railway general merchandise freight
15 train 32N derailed in East Palestine, Ohio. At the time of the
16 accident, visibility conditions were dark and clear, the weather
17 was 10 degrees Fahrenheit with no precipitation. The NTSB
18 reviewed mechanical inspections and train operations for train 32N
19 from where the train originated as part of the investigation.

20 The train set was built at the Terminal Railroad Association
21 Yard in Madison, Illinois, where a mechanical inspection and air
22 brake test were performed by a railroad qualified mechanical
23 inspector on February 1st.

24 The train departed the Madison, Illinois yard on February 1st
25 as eastbound general merchandise train 32N. Train 32N travelled

1 to Decatur, Illinois where it had 55 rail cars removed and 41 rail
2 cars added to the consist. The third locomotive was moved from
3 the front of the train to mid-train as a distributive power unit
4 locomotive. The 41 rail cars that were added received a
5 mechanical inspection and air brake test by a railroad qualified
6 mechanical inspector. The train was clear to depart with no
7 identified mechanical problems.

8 On February 2nd near Bement, Illinois, train 32N experienced
9 break pipe air pressure problems, which caused a two-hour delay
10 while the end of train device was replaced by mechanical personnel
11 and the train 32N was cleared to continue.

12 Later that day, near Williamsport Indiana, train 32N
13 experienced a train line induced emergency brake application due
14 to a broken coupler knuckle on a non-hazardous material tank car.
15 The broken knuckle was replaced by mechanical personnel, and the
16 train was cleared to continue.

17 On February 3rd, train 32N departed Puru, Indiana. The train
18 consist remained unchanged, with two locomotives at the head end,
19 149 rail cars, and a DPU locomotive mid-train. Train 32N
20 continued to Toledo, Ohio, with no reported problems. In Toledo,
21 Ohio, train 32N departed with a new train engineer, conductor, and
22 conductor trainee.

23 At 8:53 as train 32N operated through the Village of East
24 Palestine, Ohio, the train crew received an audible, critical
25 alarm message over the locomotive radio for hot bearing on axle

1 101 on the south rail. The 101st axle corresponded to the lead
2 axle of the 23rd railcar behind the locomotives, which was hopper
3 car GPLX 75465.

4 The train engineer was in the process of stopping the train
5 when a train line emergency brake application occurred. Following
6 the emergency brake application, train event recorder data
7 indicated the locomotives travelled an additional 1,368 feet
8 before coming to a stop. Rail cars 1 through 22 remained behind
9 the locomotives and stopped east of the derailment pileup.

10 Thirty-eight rail cars were derailed and included rail cars
11 23 through 60. The rail cars came to rest about 400 feet east of
12 the Pleasant Drive Highway rail grade crossing in East Palestine,
13 Ohio. Twelve rail cars, cars 61 through 72 did not derail or were
14 damaged by the post-accident fire.

15 The remaining 77 cars, car 73 through 149, did not derail and
16 stopped west of the derailment pileup.

17 The investigation identified scrape markings along the top
18 railhead of the south-running rail at milepost 49.5, which is
19 about 120 feet west of the Pleasant Drive Highway rail grade
20 crossing. This was determined to be the point of derailment.

21 Wheel set 1 from hopper car GPLX 75465 was found adjacent to
22 the car with the L1 journal burnt off and located just east of the
23 derailment pileup. The burnt off journal and bearing segments
24 were located just west of the derailment pileup on the south side
25 of main track 1.

1 Train 32N went by 40 wayside defect detector locations
2 between February 1st in Madison, Illinois, and February 3rd in
3 East Palestine, Ohio. The 40 wayside detector locations consisted
4 of 39 dragon equipment detectors, 10 hot wheel detectors, 1
5 T-bogey detector or truck bogey optical geometry inspection
6 detector, one wheel impact load detector, and 39 hot bearing
7 detectors.

8 Post-accident interviews of the previous train crews did not
9 identify any defect detector alarms for train 32N. In addition,
10 data from the NSATC desk also did not indicate any critical alerts
11 for train 32N during the prior train movements. The NTSB
12 investigation focused on the three hot bearing defect detectors
13 that train 32N traversed approaching the point of derailment.

14 The Sebring detector was located about 30 miles from the
15 point of derailment at milepost 79.8. After train 32N traversed
16 the Sebring detector, data indicated that L1 axel bearing
17 temperature was 38 degrees, and the R1 axel was 18 degrees while
18 the train was traveling at a maximum speed of 37 miles per hour
19 over the detector.

20 There was no alarm radio broadcast to the train crew, nor an
21 alert sent to the ATC desk since all wheel bearing temperatures
22 were within tolerance.

23 The Salem detector was located about 20 miles from the point
24 of derailment at milepost 69.1. When train 32N traversed the
25 Salem detector, data indicated the L1 axle bearing temperature was

1 103 degrees, and the R1 axle bearing was 20 degrees with a train
2 traveling at a maximum speed of 25 miles per hour over the
3 detector. There was no alarm radio broadcast to the train crew,
4 but a non-critical alert was transmitted to ATC desk as the L1
5 axle bearing was showing an increase in temperature from the
6 previous defect detector location.

7 The East Palestine detector was located about three-tenths of
8 a mile from the point of derailment at milepost 49.8. When train
9 32N traversed the East Palestine detector, data indicated that the
10 L1 axle bearing temperature was 253 degrees, and the R1 axle
11 bearing was 20 degrees, with the train traveling at a maximum
12 speed of 47 miles per hour over the detector.

13 The detector broadcasted an audible alert over the radio to
14 the train crew of the critical alarm as soon as the 23rd railcar
15 traversed the detector field equipment. No data was transmitted
16 to the ATC desk since the train stopped over the detector
17 equipment, and the detector would not transmit the data until the
18 entire train traversed and cleared the equipment.

19 The NTSB investigation also collected additional sources of
20 information that could help identify a point along the route of
21 train 32N where indications of mechanical problems initiated.

22 Following the accident, investigators were provided security
23 videos from private homes and local businesses located along the
24 railroad tracks. In addition, NTSB canvassed the area around the
25 derailment site and worked back along the accident train route.

1 Additional witnesses and video footage were identified in and
2 obtained.

3 This is a compilation showing train 32N as it approached East
4 Palestine on the night of the derailment. About 50 miles from the
5 point of derailment as train 32N travelled through Ravenna, Ohio,
6 two video sources were identified. The first was at Spring
7 Street, and the second one was near Prospect Street. The video
8 footage indicated train 32N going by but did not show any
9 indications of mechanical problems. About 45 miles from the point
10 of derailment, train 32N was next recorded as it went through
11 Rootstown, Ohio, near Industry Road. Train 32N came into view
12 through the trees and a high-pitched squeal can be heard. The
13 squeal increases in intensity for about two seconds, and then it's
14 no longer heard again.

15 About 40 miles from the point of derailment, train 32N was
16 near Keystone Street in Alliance, Ohio. The train is visible but
17 did not show any indications of a mechanical problem.

18 About 38 miles from the accident, train 32N was next recorded
19 by several cameras as it went through Sebring, Ohio, near West
20 California Avenue. A screen shot of train 32N came into view, but
21 no indications of a mechanical problem can be seen.

22 In Salem, Ohio, about 26 miles from the point of derailment,
23 train 32N was recorded near West Wilson Street, and the glow of
24 fire is visible underneath the 23rd hopper car.

25 32N is again recorded near Ellsworth Avenue, South Lincoln

1 Avenue, and Snyder Road showing a visible glow of a fire
2 underneath the same railcar.

3 As train 32N continued into Columbiana, Ohio, near Main
4 Street, several locations captured the hopper car with a fire
5 underneath the lead axle. A witness near South Vine Street also
6 reported hearing an unusually loud metal scraping sound but did
7 not remember seeing a fire.

8 In New Waterford, Ohio, train 32N was recorded with fire and
9 sparks underneath the hopper car near Bull Creek Road and Boardman
10 Street.

11 In East Palestine, Ohio, train 32N was recorded at several
12 locations near East Clark Street and North James Street. In the
13 recordings, a distorted high-pitched squealing sound is heard and
14 then two loud bangs, train braking, and a bright flash.

15 (Video played).

16 Following the train derailment at 8:54, the first 911 call to
17 the East Palestine Police was received at 8:56. At 8:58, the
18 first alarm to Station 24 went out to request all available fire
19 and EMS personnel to respond to Pleasant and East Taggart Street
20 for a train derailment and fire.

21 At about 9:00 p.m., the East Palestine Volunteer Fire
22 Department arrived on scene. A second alarm to Station 24 went
23 out at about 9:01 requesting all available fire and EMS to report
24 to the station and respond to East Taggart and Alice Street. East
25 Palestine dispatch contacted the Norfolk Southern in Atlanta,

1 Georgia, at 9:04 to obtain information. Norfolk Southern took
2 their information and instructed them that they would call back.

3 At 9:07, the incident commander called dispatch from the
4 scene to request a HAZMAT team and an engine and a tanker from
5 Springfield. At about 9:08, East Palestine dispatch sent a
6 request to Station 11 and Station 24 requesting all available
7 personnel to respond.

8 At 9:10, the director of the Columbiana County Emergency
9 Management Agency received a cellphone call as the initial
10 notification of the incident. At 9:15, the director of the
11 Columbiana County EMA called the manager of Beaver County,
12 Pennsylvania, EMA to request HAZMAT mutual aid response.

13 At 9:19, the train crew of 32N radioed the Norfolk Southern
14 railroad dispatcher and requested to cut the locomotive away from
15 the train. The dispatcher approved the movement, and the
16 locomotives were moved about 300 feet east of the train.

17 At 9:24, the fire chief from the East Liverpool Fire
18 Department HAZMAT received the first notification of the
19 activation.

20 At 9:27, the train conductor, referencing his HAZMAT
21 guidebook, learned the guidebook indicated they should be one mile
22 away from the hazardous material, so the locomotives were moved
23 east about one mile from the train.

24 At 9:35, the Beaver County Emergency Services was notified
25 and assistance requested. A full response was initiated from

1 Beaver County Stations 11, 18, and 22.

2 At about 9:45, the East Palestine Police Department began
3 evacuating residential dwellings on Taggart Street and Clark
4 Street that were close to the fire.

5 At 10:23, the fire chief and East Liverpool Fire Department
6 received an e-mailed train consist from the director of the
7 Columbiana County EMA.

8 At 10:34, Ohio State Patrol advised a one-mile evacuation to
9 be implemented.

10 At about 11:00 p.m., Norfolk Southern HAZMAT personnel
11 arrived on scene, and a railroad contractor arrived shortly
12 thereafter.

13 About midnight, fire suppression operations were suspended
14 due to the HAZMAT labeling of the tank cars and prescribed
15 response procedure guidance being identified. The incident
16 command post was also relocated to the East Palestine Fire
17 Department.

18 Mr. Stancil will now provide an overview of the HAZMAT
19 materials hazardous materials investigation.

20 MR. STANCIL: Thank you, Mr. Payan.

21 Train 32N was a mixed freight train that included a total of
22 20 tank cars of hazardous materials as defined by Department of
23 Transportation regulations, including 17 loaded tank cars with
24 their quantities indicated on this slide and three empty tank cars
25 with residues. The derailment involved 11 of these 20 hazardous

1 materials tank cars.

2 Eight of the 11 derailed tank cars shown in this table
3 released hazardous materials commodities following the derailment.
4 Three DOT 111 tank cars carrying flammable and combustible
5 materials, car Nos. 36, 38 and 50 were initially breached by
6 mechanical damage. All five DOT 105 vinyl chloride tank cars that
7 were ultimately subjected to an explosives-induced vent and burn
8 action three days after the derailment were not initially breached
9 by the derailment damage.

10 The following video further describes the release of
11 hazardous materials and some key events that culminated in the
12 incident command conducting a vent and burn action on the five
13 tank cars loaded with vinyl chloride monomer on February 6, 2023.

14 The train was transporting hazardous materials in 17 loaded
15 tank cars and in three empty tank cars with residue. 11 of the
16 derailed tank cars contained hazardous materials, including five
17 specification DOT 105 tank cars loaded with 115,580 gallons of
18 stabilized vinyl chloride monomer, a liquified, compressed
19 flammable gas.

20 NTSB investigators determined the initial derailment damage
21 included one breached DOT 111 tank car containing flammable liquid
22 butyl acrylate, and two breached DOT 111 tank cars containing
23 combustible liquids, two ethyl hexyl acrylate and ethylene glycol
24 mono butyl ether. These released materials became involved in the
25 post-derailment fire.

1 The derailment also resulted in the breach of six tank cars
2 containing non-hazardous liquids, including propylene glycol,
3 diethylene glycol, and petroleum lubricating oil, which also
4 ignited.

5 Additionally, post-derailment fires burned six other derailed
6 hopper cars carrying polyethylene plastic pellets and poly vinyl
7 chloride granular plastic, as well as three boxcars carrying other
8 non-hazardous freight.

9 The five vinyl chloride tank cars were exposed to pool fire
10 conditions in the derailment pileup. This led to their pressure
11 relief devices venting pressure and re-closing after normal
12 pressure was restored within the tank cars. This is part of the
13 normal functioning of a tank car's thermal protection system. All
14 vapor released through the pressure relief devices ignited, as is
15 typical in most derailment scenarios involving flammable materials
16 where sources of ignition are present.

17 On the early evening of Saturday, February 4, one vinyl
18 chloride tank car forcefully released burning vapor over a
19 70-minute period. This is the last time any of the vinyl chloride
20 tank cars vented material through their pressure relief devices.

21 By the morning of February 5, emergency responders had
22 mitigated the fire, but the vinyl chloride tank cars continued to
23 concern authorities because their pressure relief devices had
24 stopped operating and the temperature had risen as measured on the
25 tank car shell surfaces. Emergency response crews found valves

1 and fittings were thermally damaged, making them unusable for
2 unloading the tank cars.

3 The incident commanders ultimately scheduled a controlled
4 vent and burn of the five vinyl chloride tank cars, which they
5 determined was their last available mitigation option to avoid the
6 risk of catastrophic tank failures that could have propelled
7 fractured tank parts into residential areas.

8 To prepare for the vent and burn, incident commanders
9 expanded the evacuation zone to a one-mile by two-mile area.
10 Crews dug pits to contain released vinyl chloride liquid while it
11 vaporized and burned.

12 On Monday, February 6, about 4:37 p.m., incident commanders
13 initiated the vent and burn operation with tank car breaching
14 explosive charges. The released vinyl chloride burned throughout
15 the night of February 6.

16 Wreckage clearing began on Tuesday, February 7. Residual
17 fires were extinguished by noon on February 8th.

18 Post-derailment damage examinations found all three DOT 111
19 tank cars that released flammable and combustible materials had
20 sustained tank-head punctures and cracks. One of these DOT 111
21 tank cars also released combustible liquid from a bottom outlet
22 valve where the operating handle opened during the derailment
23 sequence.

24 Although the examinations found no evidence of
25 derailment-related mechanical breaching damage to the five DOT 105

1 cars carrying vinyl chloride, post-derailment fire exposure melted
2 away aluminum protective housing covers on three of the five tank
3 cars. Aluminum debris contaminated the discharge ports of their
4 pressure-release devices and covered loading and unloading valves.

5 The NTSB materials laboratory confirmed samples of the debris
6 consisted predominantly of aluminum. The aluminum hand wheels for
7 unloading and loading on the valves of four of the five tank cars
8 were also destroyed by heat exposure. All five vinyl chloride
9 tank cars were each punctured in two locations during the vent and
10 burn actions that were conducted three days after the derailment.

11 This slide shows examples of damage to tank cars that were
12 carrying hazardous materials. The left image shows a cracked and
13 breach tank head of a DOT 111 tank car that was transporting
14 combustible liquid.

15 The center image shows a DOT 111 tank car with an open bottom
16 outlet valve and operating handle.

17 And the right image shows a top-fittings protective housing
18 missing its aluminum cover and containing metallic debris within
19 the housing and pressure relief device.

20 After initial on scene examinations were completed,
21 contractors removed the pressure plate assemblies from the five
22 vinyl chloride tank cars in preparation for further detailed
23 examinations. OxyVinyls, the vinyl chloride shipper, collected 12
24 samples of residues from internal tank components for analysis,
25 and a search for evidence whether the vinyl chloride monomer

1 polymerized within the tank car to create a hazardous overpressure
2 condition. OxyVinyls employed the procedures listed here to
3 compare the analytes to known data for poly vinyl chloride or PVC
4 and found no evidence that PVC was present in any of the samples.

5 NTSB investigators examined the pressure relief devices and
6 angle valves to document their condition and determine if they
7 still functioned in the as-received condition, and to what level.
8 The examination found no evidence of polymerized material or other
9 foreign matter obstructing the pressure relief devices, the
10 valves, or their internal components.

11 O rings for three pressure relief devices were heat damaged
12 such that they leaked pressurized air below the rated
13 start-to-discharge pressures. The valve and pressure-relief
14 device components of one tank car were destroyed and partially
15 consumed in the fire. The pressure relief device components,
16 including the valve stem and guide, were severely corroded. One
17 pressure relief device valve was stuck in the closed position, and
18 the device did not actuate significantly above its rated
19 start-to-discharge pressure.

20 The NTSB materials laboratory examined the disassembled
21 components, finding the valve stem top guide inner diameter and
22 valve stem itself were coated with layers of soot and burned
23 deposits.

24 Chair Homendy, this concludes our presentation.

25 CHAIR HOMENDY: Well, thank you, Mr. Payan, and thank you,

1 Mr. Stancil, for excellent presentations. Very thorough.

2 I'll now call on the hearing officer to introduce the first
3 technical panel and swear in the witnesses. Ms. Shaw.

4 MS. SHAW: Thank you, Chair Homendy. Chair Homendy, the
5 first panel will address the hazard communications and emergency
6 responder preparedness for the initial emergency response. The
7 panel will address the timeline of events, hazard communications,
8 and emergency responder preparedness in training.

9 Witnesses for Panel 1 are composed of the following
10 individuals: Scott Deutsch, Norfolk Southern; Dan Haueter, East
11 Palestine Police Department; Keith Drabick, East Palestine Fire
12 Department; William Jones, East Liverpool Fire Department; Eric
13 Brewer, Beaver County Emergency Services; and Dan Swords, Ohio
14 Division of Emergency Medical Services.

15 The NTSB tech panel is composed of Troy Lloyd, the panel
16 chair; Ruben Payan, the investigator in charge for the East
17 Palestine investigation; Marc Dougherty and Cyndi Lake.

18 I will now like to ask the witnesses to please stand to be
19 sworn in. Raise your right hand and please answer by saying, I
20 do.

21 (Whereupon,

22 SCOTT DEUTSCH,

23 DAN HAUETER,

24 KEITH DRABICK,

25 WILLIAM JONES,

1 ERIC BREWER, &

2 DAN SWORDS

3 were called as witnesses and, having been first duly sworn, were
4 examined and testified under oath, as follows:)

5 MS. SHAW: Thank you. You can sit down. As a reminder, all
6 witnesses will remain under oath until the conclusion of the
7 hearing.

8 Chair Homendy, these witnesses have been pre-qualified, and
9 their respective experience and qualifications appear in the
10 docket as exhibits in Group A.

11 As a reminder to the witnesses, please push the microphone
12 button to talk, and then push it again when you're finished. And
13 also, please answer the questions factually and avoid analysis. I
14 now turn the questioning over to Mr. Lloyd.

15 MR. LLOYD: Thank you, Ms. Shaw.

16 Good morning, everyone. My name is Troy Lloyd, and I am
17 chairperson for Panel 1, hazard communications and emergency
18 responder preparedness for the initial emergency response. Before
19 this Panel starts their round of questions, I understand that
20 Mr. Deutsch and Chief Drabick have opening statements.

21 Mr. Deutsch, please provide your opening statement.

22 OPENING STATEMENT ON BEHALF OF NORFOLK SOUTHERN

23 MR. DEUTSCH: Good morning. My name is Scott Deutsch, and
24 I've been a regional hazardous materials manager for Norfolk
25 Southern since October of 2015. Before that, I was a first

1 responder with the County Emergency Services Agency and have
2 served in public safety for 40 years with 22 years of experience
3 in the chemical industry.

4 Every day I work alongside my Norfolk Southern colleagues to
5 ensure hazardous materials compliance facilitated first responder
6 training and improve our emergency preparedness response efforts.
7 I want to begin my expressing my regrets for the residents of East
8 Palestine and the surrounding communities.

9 Shortly after the derailment, Norfolk Southern personnel were
10 deployed to the scene and have been on-site ever since. We
11 responded swiftly. Within approximately an hour of the
12 derailment, our folks were on the site and provided incident
13 commander critical information to assist with the response.

14 I received the call from my supervisor within minutes of the
15 derailment, and immediately left my home for East Palestine.
16 While enroute, I deployed our trusted hazardous materials
17 contractors and was in communication with the incident command to
18 provide consist information to help the incident commander direct
19 the first responders to other relevant resources that they and we
20 could do our jobs and help ensure the safety of the community.
21 Norfolk Southern, along with everyone involved in responding to
22 the incident, focused on preserving the health and safety of the
23 community and first responders.

24 As a former assistant chief operations in training for a
25 public emergency service agencies, I understand the risks our

1 first responders face. This is why shortly after I arrived at the
2 scene of the derailment in East Palestine, I asked the incident
3 commander overseeing first responder efforts to pull back first
4 responders who face significant danger from numerous railcars that
5 could have been discharging flammable materials or other chemicals
6 without warning in an environment with an ignition source already
7 present.

8 For example, vinyl chloride is an extremely flammable
9 compound, and the tank cars were engulfed in pool fires. With
10 first responders, some of whom were in aerial baskets near the
11 fire, there was a potential for significant loss of life. I am
12 grateful to the incident commander for his leadership in keeping
13 the first responders safe.

14 Like everyone else involved in responding to the derailment,
15 Norfolk Southern and its contractors were forced to react rapidly
16 and thoughtfully based on the circumstances unfolding rapidly at
17 the scene. We had to provide advice to decision makers, drawing
18 on the technical information and resources available and our
19 combined decades of emergency response training and experience.

20 The advice of Norfolk Southern and its contractors to the
21 unified command on these tank cars represented our best effort to
22 weigh the risk we saw in front of us and make recommendations
23 accordingly. From the night of the accident through the end of
24 the immediate incident response, we consistently shared our
25 observations and concerns with the incident commander and unified

1 command and followed prevailing guidance.

2 We are grateful for the leadership of Fire Chief Drabick,
3 Governor DeWine, Governor Shapiro, Mayor Trent Conoway, Columbia
4 County EMA Director Peggy Clark, and the courage and heroism of
5 first responders from East Palestine and the surrounding
6 communities.

7 At this time, I am glad to answer any questions the Board has
8 about this incident.

9 MR. LLOYD: Thank you, Mr. Deutsch. Chief Drabick, please
10 provide your opening statement.

11 OPENING STATEMENT ON BEHALF OF EAST PALESTINE

12 MR. DRABICK: Thank you, Mr. Lloyd. Good morning. I'm East
13 Palestine Fire Chief Keith Drabick. Thank you for providing me
14 with the opportunity to participate in this proceeding and begin
15 with this statement.

16 I am sure I speak for all of us in the room and in East
17 Palestine when I say that none of us would prefer to be here
18 today. The train derailment has, quite frankly, changed East
19 Palestine forever. It has disrupted lives, impacted businesses
20 and created uncertainty. Thankfully, no one was killed and the
21 damage to property was minimal. For that miracle, I am grateful
22 to my fellow East Palestine Fire Department members, all of whom
23 are volunteers.

24 To the East Palestine Police Chief James Brown and his
25 officers, to our village's other first responders, and to the

1 first responder from many other departments in our region who came
2 to our aid, your training, professionalism, and commitment to
3 saving lives shown through, and you are an honor to your
4 professions.

5 Thanks also goes to collective local, state, and federal
6 incident response team for their extraordinary effort during these
7 chaotic days and nights in February. I was the incident
8 commander, but I can assure you that with the combined expertise
9 at our command center, my role was more of a coordinator. If not
10 for the collective judgment of the men and women on that team, we
11 would be having a very different discussion today about a very
12 different outcome.

13 The reason that the incident response team was able to
14 produce the results it did for the people of East Palestine is
15 because of one word; consensus. On decisions both big and small,
16 the team pulled together and shared their expertise, knowledge,
17 and training, reached a conclusion, and then went forward
18 together. Even on a decision as challenging as the decision to
19 vent and burn, it was a team decision. Everyone from our
20 Governor, Mike DeWine, to local officials contributed their voices
21 to that discussion. And in the end, the decision to vent and burn
22 was agreed to without dissent as the least bad option. As the
23 only option for avoiding a much more severe explosion, fire, and
24 far-reaching contamination.

25 East Palestine will be living with the impact of the

1 derailment for many years to come. Questions about health, water,
2 property values, and the continued economic viability of our
3 beautiful village will remain. While these proceedings and the
4 NTSB's work do not directly relate to some of those questions, it
5 is my hope that through this process, some questions can be
6 answered. And with those answers, it is my hope that our
7 collective focus can move forward, and our energies can be applied
8 to working together to solve other challenges.

9 I appreciate the NTSB for taking the rare step of conducting
10 its hearing here in East Palestine and that the Village has been
11 afforded the status of an initial party to the proceedings today.

12 I look forward to the information that will be gathered and
13 the testimony that will be presented. I look forward, as well we
14 all do, to the NTSB's final report and its findings.

15 The residents of East Palestine want to know how this
16 happened, how and when it will be fixed and what actions will be
17 taken so that it never happens again. In East Palestine and every
18 other community, I hope that today's hearing will provide us with
19 additional information needed for us to learn, process, heal,
20 rise, and grow stronger. Thank you, Mr. Lloyd.

21 MR. LLOYD: Thank you, Chief. Panel 1 will now begin the
22 round of questions to the witnesses. I will now hand it off to
23 Ms. Lake to start the panel questions. Ms. Lake?

24 PANEL 1 EXAMINATION

25 MS. LAKE: Thank you. I'd like to start with Detective

1 Haueter. As the first responder to arrive on scene for the
2 initial dispatch of an explosion, can you tell me when you first
3 realized a train was involved and what your response actions were
4 from that point forward?

5 MR. HAUETER: When I first arrived on scene, the call
6 initially came in as an explosion behind Leake Oil in downtown
7 East Palestine. We realized that that was not accurate, and then
8 when we located where the train had derailed, and the fire was
9 actually at Leake Oil on the other end of East Palestine.

10 When we arrived there, it was fully engulfed. It was burning
11 hot and angry. And at that point in time, we notified our
12 dispatch to advise the fire department that whatever was on fire
13 behind that Leake Oil was fully engulfed.

14 MS. LAKE: At what point did you think there may be hazardous
15 materials involved?

16 MR. HAUETER: It's always a concern, you know, when you have
17 a train. Obviously, where the derailment occurred and where the
18 train was located, the time of night, it was dark, the fire, there
19 was no possible way to determine what was, you know, on fire and
20 what cars were derailed. So, obviously, that's a concern.

21 I personally did not know that there was any hazardous
22 material or chemicals. I assumed when the initial one-mile
23 evacuation was ordered that that was going -- that it involved
24 chemicals, obviously. That's not going to be for a fire, that's
25 not going to be for an explosion. That's going to be for

1 chemicals. So, I assumed it wasn't until late that night or early
2 the next morning that I learned myself that there was actually,
3 you know, what was contained on those cars.

4 MS. LAKE: And what actions did you take when you realized
5 that there was a train involved with the explosion? Did you seek
6 out any personnel from the train at that point?

7 MR. HAUETER: Correct. When we first realized that there was
8 a train, attempted to find the engine car so I could, you know,
9 determine what was actually on those cars. Obviously, the fire
10 department was arriving on scene. I sent an officer to the west
11 side of town. I attempted to locate the engine on the other side
12 of the tracks.

13 MS. LAKE: And you had mentioned previously that you
14 initiated that first evacuation of residents. Can you tell us how
15 you implemented that, why, and how that was communicated?

16 MR. HAUETER: Correct. The tracks are paralleled by East
17 Clark and Taggart Street. After the fire department arrived on
18 scene, there was some time that had passed. At one point I
19 noticed that the fire was spreading on the cars. It was starting
20 to spread west. The cars were starting to pop off on fire, and I
21 radioed one of our patrolmen and I said we need to discuss getting
22 the residents out of East Taggart and Clark Streets. You know,
23 their backyards line those tracks, so that fire, you know, if
24 those cars continued to catch fire, that we would be able to get
25 them out of their residences.

1 And then, we at Columbiana Police Department and we had the
2 State Highway Patrol arrive to assist us on those two streets. I
3 assigned two of our officers to Taggart Street. I had radioed our
4 dispatcher to call out additional of our personnel, and then I
5 brought some of our personnel with me on Clark Street, and we
6 started going door-to-door to evacuate those two streets at that
7 particular time.

8 MS. LAKE: And was this also communicated through the
9 incident command on scene?

10 MR. HAUETER: As far as did I communicate it with them?

11 MS. LAKE: Yes, that the evacuation was occurring?

12 MR. HAUETER: My personal radio that I had, I was unable to
13 communicate with the fire department. I do not know if they were
14 aware we were doing that at that time or not. I don't know if
15 they could monitor that or dispatch relayed that to them. That I
16 am unaware of.

17 MS. LAKE: Okay. And can you tell me what kind of training
18 have you had in the past, and how has that training prepared you
19 for this type of event?

20 MR. HAUETER: I spent 20 years with the special weapons and
21 tactics, the SWAT team in this county. I've been on the job 30
22 years. I've had extensive trainings in, you know, various areas
23 of law enforcement. However, I don't think one specific training
24 would actually cover an immediate evacuation of, you know, what
25 became a one-mile radius of a town. I think that just comes with,

1 you know, common sense, experience, and just being able to react
2 on the fly.

3 MS. LAKE: Thank you. I'm going to turn it back to
4 Mr. Lloyd.

5 MR. LLOYD: Thank you, Ms. Lake.

6 Chief Jones, I understand your HAZMAT team was dispatched as
7 mutual aid to this accident. Can you tell us your initial
8 response actions, including how obtained information about the
9 hazardous materials that were involved?

10 MR. JONES: Yes, sir. We were in contact at 21:24, my
11 officer in charge of the day called me, as it was my off hours.
12 So, we usually respond with a two-person rapid response team just
13 to gather as much information as we can before our full HAZMAT
14 team arrives because it takes them a little bit longer with the
15 larger trucks.

16 MR. LLOYD: According to the information that you had on the
17 initial response, were the firefighters on site equipped with the
18 appropriate protective clothing and gear per the emergency
19 response guide?

20 MR. JONES: That is correct. They were in full firefighting
21 PPE.

22 MR. LLOYD: Okay. Thank you.

23 Chief Brewer, same question. I understand your HAZMAT team
24 was dispatched as mutual aid as well. Can you tell me your
25 initial response actions, including how you became aware of the

1 details of the train consist?

2 MR. BREWER: Sure. We were notified by Columbiana County EMA
3 to assist them with the HAZMAT, actually the train derailment,
4 with our foam units, which we brought to the scene. We were not a
5 first response, if you will. We got there at 10:30, so well after
6 the incident. Again, we were just, basically, mutual aid to
7 assist East Liverpool in their HAZMAT.

8 MR. LLOYD: So, a combined HAZMAT team effort between East
9 Liverpool and Beaver County?

10 MR. BREWER: Correct.

11 MR. LLOYD: Okay. So, according to the information that you
12 received on the initial response, were the firefighters on scene
13 equipped with the appropriate PPE according to the emergency
14 response guide?

15 MR. BREWER: Yes.

16 MR. LLOYD: Okay. Thank you.

17 I will now hand it off to Mr. Dougherty.

18 MR. DOUGHERTY: Thank you.

19 Questions for Mr. Deutsch. Can you tell us when you received
20 the train consist after the initial notification of the
21 derailment, and what did you do with the information?

22 MR. DEUTSCH: When I received the call from my supervisor, I
23 already have a go bag and everything ready to go. I got in my
24 vehicle, he e-mailed me the consist, I had the consist at that
25 time. I started driving towards the scene. I received a call

1 from Director Clark. I pulled over. I then e-mailed her after
2 talking to her the consist so that she would have it at the scene,
3 and then she had that information that was probably 10, 15 minutes
4 into my trip to East Palestine.

5 MR. DOUGHERTY: Thank you. So, can you tell us what your
6 actions were when you arrived at the derailment, and what is your
7 standard protocol for such incidents?

8 MR. DEUTSCH: So, when I received the call from my
9 supervisor, I notify my contractors first. I base that on the
10 closest contractor to the incident and their qualifications and
11 their abilities. In this particular incident, I notified SPSI
12 because they have industrial firefighters. I was informed there
13 was a large fire. They also have NS's foam trailer. So, I needed
14 the equipment that they have. I requested our foam trailer and
15 firefighting equipment and to send a representative out ahead of
16 all of that equipment as other resources are deployed.

17 I then called an Enviro Serve and HEPACO and other
18 contractors the railroad use that are in the nearby area in Ohio
19 and right across the border. Their supervisor lives in Beaver.
20 And they were to handle any type of runoff that was going to come
21 off of the actual firefighting at the scene of the derailment.
22 They were staged outside the area due to the fires until I could
23 get on scene to deploy them.

24 MR. DOUGHERTY: Thank you. And was command and control
25 clearly established when you arrived on scene, and can you also

1 describe your coordination with the incident command structure?

2 MR. DEUTSCH: When I arrived on scene, one of our sentinels
3 from mechanical was already on scene working with the incident
4 commander with consist information. I believe our transportation
5 supervisor was on scene, also. I called them to find out what
6 their location was, which was by Leake Oil. I met up with them at
7 that command post. There was several different firefighters right
8 around there. Then I went to size up the scene from there.

9 MR. DOUGHERTY: Okay. And with that, I want to talk about
10 your interview a little bit. Your interview with the NTSB, you
11 told us that when you arrived on scene and assessed the ongoing
12 response involving the hazardous materials, and you advised the
13 firefighters to pull back. Can you expand on that and how that
14 information was disseminated to the rest of the scene?

15 MR. DEUTSCH: Yes. When I got on scene, I met with incident
16 command and our people, I then did a, wanted to do an assessment
17 of the scene, what was going on at the actual scene. So, I stayed
18 a decent distance away from the fires. I took one of the
19 firefighters there, I believe it was a lieutenant or a captain,
20 that had a radio so we could communicate back if I saw something
21 happening that I didn't like that he could tell command right
22 away.

23 We then headed down towards Pleasant, in that direction, as I
24 checked out the scene. I saw individuals in aerial platforms over
25 the fire spraying water on the cars and stuff. It was about seven

1 degrees, as I remember at that time. I had concerns with that on
2 getting them out of those aerial platforms, because if they had to
3 come down the ladders, if they froze in place, I've operated
4 aerials that have done that in cold weather, so I had concern with
5 that.

6 I saw the pool fire that the cars were in. I did not see any
7 pressure fires yet, so I knew I still had just a pool fire and the
8 cars were heating up. However, the amount of time it takes me to
9 drive from my residence to this location was about an
10 hour-and-a-half or so or hour and 40 minutes, somewhere around
11 there. So, any thermal protection on those cars is rated for a
12 hundred minutes, so we were getting past that time frame.

13 So, with the large pool fire, the ditch fire that I saw going
14 along the tracks, I wanted everybody out of there. My concern was
15 the pressure relief valves on any of the tank cars opening up and
16 spraying those firefighters, especially the ones in the aerials
17 because you would not be able to get away. That was my big
18 concern.

19 MR. DOUGHERTY: Thank you. So, just a follow-up question
20 regarding the train consist. Can you tell me who Norfolk Southern
21 sent to the train consist to besides Columbiana County EMA?

22 MR. DEUTSCH: The two, the transportation supervisor and the
23 mechanical person on scene that I met had the train consist and
24 was showing people the train consist at that command post, and
25 then I e-mailed it to Peggy. I'm not aware if anybody else got it

1 or requested it from our dispatch center in Atlanta. Because they
2 can also request it that way from, like, a 911 center. I don't
3 know if that was done or not.

4 MR. DOUGHERTY: Okay. Thank you. My last question, can you
5 tell me about the conversation leading up to the one-mile
6 evacuation for the residents that followed?

7 MR. DEUTSCH: When I was in route, I talked to Director
8 Clark, and she had the ERG information, they had a placard with
9 the vinyl chloride car, and asked me what I thought of the one-
10 mile evacuation in the ERG. And I said that's the guidance. I
11 would follow the guidance that the ERG says.

12 MR. DOUGHERTY: Thank you.

13 Pass the questioning off to Mr. Lloyd.

14 MR. LLOYD: Thank you, Mr. Dougherty.

15 Chief Drabick, please describe your fire department's
16 preparedness for a train derailment with hazardous materials in
17 your community prior to this accident.

18 MR. DRABICK: I don't think you can ever really be prepared
19 for something like this. Members have done training; we have
20 minimum requirements that are governed by the state that all of my
21 members meet. We have several months prior to this, did do a mock
22 tabletop drill in East Liverpool under the direction of the EMA
23 and East Liverpool's HAZMAT team on a train derailment in that
24 area.

25 My people are HAZMAT certified to the minimum, the awareness

1 level, more than half are operations, and a portion are HAZMAT
2 techs, as myself.

3 MR. LLOYD: Thank you. What preparedness activity have
4 occurred since the accident, such as additional training with NS
5 or additional fire department training?

6 MR. DRABICK: There has been a lot more training since the
7 derailment. It's never good to be reactive, but sometimes you
8 have to be. Taking advantage of several classes provided by
9 Norfolk Southern and have several other classes scheduled in the
10 near future, including September and October.

11 We have access to the AskRail app now to get the consist
12 quicker. We've taken advantage of classes they've had in Bellevue
13 and other areas as well with all the other members.

14 MR. LLOYD: So, what additional training is needed at your
15 fire department to hold the positions as a deputy fire chief or
16 assistant fire chief? Is it more advanced training level once you
17 start going up that, that ladder?

18 MR. DRABICK: Yes. There should be more training and more
19 advanced training. I've only been here since February of '22.
20 Changing those protocols, procedures, job descriptions has been
21 what I've, part of what I've been doing since I arrived.
22 Additional NIMS classes, additional HAZMAT classes, I've had my
23 senior officers participate in all of those since my arrival here.

24 MR. LLOYD: Thank you. Please describe your department's
25 familiarization and training efforts in utilizing response

1 applications, such as AskRail, DOT Emergency Response Guide, and
2 other response applications such as Wisier and CAMEO. And if you
3 do have those applications, is your apparatus equipped to obtain
4 that information through some type of mobile data terminal?

5 MR. DRABICK: Thank you, Mr. Lloyd. Yes, all of our
6 apparatus are equipped with iPads that have the ability to access
7 the mobile ERG, Wisier. We do not have CAMEO on those. We now
8 have AskRail. When I arrived at the department, we did not have
9 access to that. I only received that after the fact. But
10 everybody is trained how to use the ERG and properly be able to
11 recognize that and access the Wisier and use Wisier.

12 MR. LLOYD: Was a hot wash conducted? And if so, was PPE
13 addressed as being appropriate for this accident? And also,
14 describe any lessons learned that you've obtained from this
15 accident.

16 MR. DRABICK: Yes. A hot wash was done with the senior
17 officers initially within the preceding days, and then with our
18 department and members of other mutual aid departments. PPE was,
19 according to the ERG, sufficient for what we had, and the ERG is
20 the standard that we and everybody else in the nation goes by.

21 And the next part of your question again, sir?

22 MR. LLOYD: Any lessons learned as being that incident
23 commander on this accident and anything you can bring to the Board
24 and this Panel?

25 MR. DRABICK: Lots of lessons learned. Never have enough

1 training, and you never have enough manpower.

2 The majority of the fire departments in this country operate
3 as volunteer fire departments. Men and women working full-time
4 jobs elsewhere, sacrificing their time coming in the evenings or
5 days if they're off. That's detrimental to the country. I
6 applaud them. I've been a volunteer firefighter for almost 40
7 years myself.

8 Standards need to change in the country. Standards need to
9 change in our Village. Having that fire protection, you know, the
10 minimum standards of four people through the NFPA, that needs to
11 change to protect our communities. Not just East Palestine, not
12 just the other local communities, but every community in this
13 country needs to have that emergency services, both fire, police,
14 and EMS available to them and, you know, training needs to be
15 given.

16 There needs to be more availability for training. We have,
17 as I said, a large volunteer population. It's hard for those guys
18 to go take classes during the day. Weekend, evening classes need
19 to be offered, and that's not the norm. That needs to change.
20 Additional manpower, additional funding from the federal
21 government needs to be given to support this application.

22 MR. LLOYD: Thank you. Chief Dan Swords, please describe the
23 State of Ohio code on firefighter training hours and
24 certifications.

25 MR. SWORDS: Yes, sir, Mr. Lloyd. So, for volunteer

1 firefighters, there's actually a statute that limits the total
2 amount of training to 36 hours maximum. As a result of that, with
3 that time limit, there's not an ability to incorporate all of the
4 requirements in NFPA 1,001, which is the standard for training for
5 firefighters. In the Firefighter 1 program, the training hours
6 are significantly more in that there's 132 hours of
7 firefighter-specific related training, and there's also at least
8 24 hours of hazardous materials training. The volunteer
9 firefighter course does not include any hazardous materials
10 training or any type of IDLH training, including live fire.

11 MR. LLOYD: So, volunteer 36 hours versus career is 200
12 hours, is that correct?

13 MR. SWORDS: Yes, sir.

14 MR. LLOYD: Okay. So, for the volunteer firefighter
15 certification advanced training, such as HAZMAT response
16 additional incident command courses, things of that nature, how
17 was that developed? Was that a local development through that
18 fire chief or is that through the state?

19 MR. SWORDS: Yes, sir, it's a local issue. The initial
20 certification training, again, does not include the HAZMAT. Once
21 they're certified, it's upon the chief of that department to
22 provide the additional training for those individuals.

23 MR. LLOYD: All right. Thank you. I'll now hand it off to
24 Mr. Dougherty.

25 MR. DOUGHERTY: Thank you, Mr. Lloyd.

1 The next set of questions I've got are for Mr. Deutsch. Can
2 you detail Norfolk Southern's protocol for the relay of consist
3 information to first responders in the event of a derailment?

4 MR. DEUTSCH: First, we'll start with the train crew. The
5 train crew is trained to hand off any first responder, the consist
6 off to the first responders. They can look at it, they can make
7 copies of it, and they have the ability to e-mail it to them. If
8 they have an iPhone, they have the ability to Dropbox it to them
9 right at the scene. Their protocol is to, if they see fire or
10 large vapor cloud, to remove their self and locomotive from the
11 scene and go to a safe location. That information can be obtained
12 at that location.

13 A 911 Center can call and get consist information from our
14 police communication center in Atlanta. The way we did it for
15 this incident where I get it, as soon as the derailment happens,
16 somebody e-mails it to me, I can send it to the first responders
17 if I'm contacted by the first responders.

18 One of the quickest ways to get the consist information is
19 the AskRail app that all the Class 1 railroads paid into to
20 develop this app. If I was the officer in charge, I'd be able to
21 get right out of the engine, I need one car number from that
22 train, punch it in the AskRail app, and I would have the consist
23 by hitting the top right corner. It says, "view train" and it
24 gives you the consist for the whole train. Anything that's HAZMAT
25 is in red, and you can determine by looking right and left of

1 upright cars and know every car that's in that derailment. That
2 would tell you how many are HAZMAT, how many are non-HAZ, what
3 type of cars they are.

4 MR. DOUGHERTY: And so, can you tell me what the accuracy is
5 of the AskRail app?

6 MR. DEUTSCH: I've always found it to be matching our
7 consist. I don't know of any deviation from that.

8 MR. DOUGHERTY: Okay. So, my understanding is a lot of first
9 responders do not have the AskRail app, which I'm sure that this
10 is going to change that. In the event that the AskRail app is not
11 available, what is the best method for responders to gain access
12 to that, to the train consist on scene?

13 MR. DEUTSCH: I would go with the app first. If the app
14 didn't work, I believe their dispatch center can call NS, and then
15 they would be able to get that consist e-mailed right to the
16 dispatch center, who can then send it off to the field to the
17 command post or look, actually use it in the 911 center and give
18 that information over the radio to the incident commander, however
19 they wanted to do that.

20 They can, if they didn't have the numbers or didn't have that
21 built in their system, the FRA has a grade crossing app. You can
22 use that app. It tells you whose rail that is, when you hit the
23 little cross buck, it will tell you right on there that it's NS or
24 whoever it is and has our phone number right there to our police
25 communication center. So, you can call that number and get the

1 information about the consist sent to you, also.

2 MR. DOUGHERTY: So, do you know if the train crew interacted
3 with first responders in this incident at all?

4 MR. DEUTSCH: I do not have any information on that.

5 MR. DOUGHERTY: Okay. So, in the event that the train crew
6 sees the fire and they disconnect, what is their protocol after
7 they disconnect?

8 MR. DEUTSCH: They'll disconnect, they'll go to a safe
9 location. In this case, they went a mile away based on the ERG
10 that they were using. And they will wait there for a
11 transportation supervisor or first responders.

12 MR. DOUGHERTY: Okay. So, the train crew is, does not
13 necessarily seek out the first responders to hand the train
14 consist? It's the first responders that need to come to the train
15 crew in order to gain the train consist information
16 recommendation, is that correct?

17 MR. DEUTSCH: Correct. They have to stay with that
18 locomotive and stay at that location.

19 MR. DOUGHERTY: I think the issue is there's a lot of the
20 time, train derailments happen in a very remote location, and the
21 AskRail app isn't always going to be there, communications is not
22 always going to be there, so we can't rely on the AskRail app.
23 So, I think that there has to be another way on site.

24 The emergency responders don't know how to seek out the train
25 crew to gain that consist information. It's imperative that that

1 information needs to get to the first responders as soon as
2 possible, not via communication application but as a quicker
3 method, which I think is really paper in hand in this incident.

4 MR. DEUTSCH: Yeah. So, Norfolk Southern train around 4 to
5 5,000 first responders a year with our safety train in-house
6 station training. During that training, we go over a hazard
7 communication section. In that section, we go over how you can
8 get the train consist from the crew, the different ways that I
9 explained earlier. They can Dropbox it, e-mail it to the crew
10 from that device if they go to the train crew.

11 If they can't go to the train crew, if they have in their CAD
12 system, this is NS's rail, they can call our police communication
13 number, and they would be able to give them the consist as soon as
14 they called that number.

15 MR. DOUGHERTY: Okay. Thank you. So, my next question, the
16 final derailment resting place was a familiar, accordion-style
17 layout, which is typical in many derailments. It's also been
18 computer modelled, conducted by the DOT.

19 Can you explain how Norfolk Southern, the first responders
20 and the response contractors identified the HAZMAT cars and
21 matched it against the train consist to properly assess and
22 respond?

23 MR. DEUTSCH: So, they have, due to the heavy fires and that,
24 a lot of the cars were damaged. There was drone footage from
25 Columbiana County, and we used that drone footage to help identify

1 some of the cars.

2 When I got on scene, I was told the derailment was between
3 certain cars, and I knew what HAZMAT cars were in that block of
4 cars. And that's what I saw all accordioned in that pool fire.
5 You can identify them if there's no markings on the car. If you
6 can identify the silhouette of the car, you can identify a
7 pressure car, a non-pressure car, and we teach that in our
8 trainings. When we go outside from our classroom session, we
9 start right off with doing identification of railcars, and we have
10 no placards on the railcars. We have nothing. And we have to
11 answer, we ask you questions what type of car is that, what type
12 of car is that, and then we go over that's a pressure car, good
13 chance flammable gas. If it's this size car, like the 105 is a
14 smaller gas car, we go over what it could potentially have in it,
15 you know, chlorine, poisonous hazards, things like that.

16 We do all of that in a training with no placards, no nothing.
17 So, if I got on scene, I didn't have any of that information.
18 I've got a general service car, it could have some type of
19 flammable liquid in it, or it may just be corn syrup.

20 So, we teach them to identify that if they have no other
21 information just by seeing that visually, and then we get into all
22 the other placards and identification on the actual cars.

23 MR. DOUGHERTY: Are you able to give a rough estimate on how
24 long after the derailment occurred that NS and its contractors are
25 able to identify all of the hazardous materials located on the

1 train?

2 MR. DEUTSCH: I don't have an exact timeframe of when that
3 occurred. I knew what block of cars were derailed by the cars
4 that were still upright, and that they were in there. The exact
5 location of each one, I couldn't tell you that right now without
6 researching it.

7 MR. DOUGHERTY: Okay. So, moving on, I'd like to talk a
8 little bit about training and what kind of training does Norfolk
9 Southern provide to first responders to help prepare for an
10 incident like East Palestine, a train derailment, or any hazardous
11 materials incident?

12 MR. DEUTSCH: Norfolk Southern has a pretty in-depth training
13 program starting with us training 4 to 5,000 people a year. We
14 came out in 2016 with our safety train. It has a DOT 117 car, it
15 has a 105, it has the 112, we have flat cars. We have box cars in
16 our classrooms, so we do an audio-visual program first, and then
17 we go out on the flat cars. We describe all the different
18 protective housings on the flat cars. We also have the ability if
19 we have HAZMAT teams and other teams to practice putting the
20 different kits on the cars to stop leaks. We do the silhouette,
21 the walk through of the tank cars, we explain everything about the
22 tank car, it's thickness of metal, why it's this way, thermal
23 protection, insulation, and we have a locomotive. We go over
24 locomotive fires, and then everybody goes inside to see it.

25 We also discuss if one of our workers was sick, how would you

1 get them out of the locomotive. We discuss that training on how
2 to remove them safely. In our presentations, we do everything
3 from all the different cars that are on the railroad
4 identifications, we talk about hazardous communications, how to
5 read a consist, we have an entire module on the AskRail app, how
6 to get it from the app store, how to load it on your phone, and
7 how to use it and the different features that it provides. We go
8 through all of that.

9 We also do tabletop exercises which helps you design, I mean,
10 practice setting up a large command structure that you normally
11 aren't used to for just a basic house fire. The tabletop that we
12 had in October was to practice that. Setting up, you know, an ops
13 table, logistic planning section, unified command, working with
14 the railroads, working with all the other entities in your county,
15 what you might have to do in a big incident. That's what the
16 tabletop focuses on.

17 We also do full scale exercises where I set the train up and
18 I make different things leak, I have smoke machines, and the
19 HAZMAT team and the fire department go through that evolution.
20 There's a very large one planned in October in Pennsylvania that's
21 going to go use two different counties, and we're going to do a
22 tabletop at one of the EOC, and we're going to do a live drill at
23 the train that matches the table top.

24 So, we do a lot of training in the 22 states that we operate.
25 It's just a matter of moving the train to each location in time

1 frame, you know, so many a month.

2 MR. DOUGHERTY: All right. Thank you. So, I'd like to talk
3 a little bit more about the AskRail app since it's highlighted.
4 Can you explain the AskRail application and its purpose.

5 MR. DEUTSCH: So, the AskRail app was developed to get
6 consist information as soon as possible to first responders. Like
7 I explained a little bit earlier, if you have that app and you're
8 the officer in charge on the engine, the first arriving engine,
9 right away you'll know what you're dealing with as long as you
10 have cell service. Okay? You know, everything we do nowadays, as
11 long as you have cell service. If you have that app and you have
12 it up, you're able to punch in the one car number to start the
13 process. It will give you information on that one car. If you
14 hit "view train," it will then give you information on the entire
15 train and all the cars in the consist.

16 On that consist, you can hit, if it's red, it's a HAZMAT.
17 So, when you hit that, that particular car, it will pop up that
18 car's description. It will tell you what type of car it is. It
19 will have a placard. If you hit that placard, it will go right.
20 It will ask you if you want an isolation distance under ERG guide.
21 You hit the ERG guide, and it tells you all your protective
22 actions, what to do if it's on fire, what to do if it's a spill,
23 it matches the ERG, it's even the same color pages.

24 Then it has, if you want to do isolation distances, it asks
25 you certain questions if it's on fire, it's a large spill, if it's

1 at night. And then when you hit that, it will give you your
2 actual isolation zone.

3 If you're at your command post, if you can actually then
4 touch the screen, slide that zone to where the actual derailment
5 is so that you're in a safe location doing this, bring it down to
6 the derailment site. Then, as the incident commander, that would
7 already start telling you what street you might have to block off,
8 stop access into that area around that zone.

9 And it has all the railroad's phone numbers in, it has
10 additional information, a field guide, the tank cars, the
11 information is in there. You can get all that information inside
12 that app, also.

13 MR. DOUGHERTY: And so, can you explain how someone or first
14 responders, or who is the AskRail app available to and how someone
15 can get the AskRail app and sign up for the application.

16 MR. DEUTSCH: So, to sign up for the app, you would just go
17 to the app store and download it to your phone. You will fill out
18 the information or request your supervisor or chief or lieutenant
19 whoever is above you as a firefighter or police officer or EMS,
20 and that information will put their e-mail address in when you
21 fill out the entire process.

22 That, then, will come to us, and we will view it, and as long
23 as you're a first responder and it's verified, you're a first
24 responder, then we approve it and then you have access. It will
25 send you a message that you have been granted access.

1 MR. DOUGHERTY: So, just to be clear that the application is
2 available to first responders and not available to the public,
3 correct?

4 MR. DEUTSCH: Correct.

5 MR. DOUGHERTY: Okay.

6 MR. DEUTSCH: It's vetted based on, because it's
7 security-sensitive information that we're giving out on that app,
8 and it's to be used for first responders. It is monitored, and we
9 get a read out every morning at 6:30 in the morning of the active
10 users that actually ran cars.

11 MR. DOUGHERTY: Thank you for that. And that concludes my
12 questions. I will turn it over to Mr. Lloyd.

13 MR. LLOYD: Thank you, Mr. Dougherty. The question to both
14 Chiefs Jones and Brewer, and I'll start with Chief Jones first.
15 Please describe your department's familiarization and training
16 efforts in using response applications, such as AskRail, DOT's
17 Emergency Response Guide, other applications such as Wiser or
18 CAMEO, as responding HAZMAT agencies, how do you guys use that
19 stuff and what's your familiarization with it?

20 MR. JONES: Yes. Our department, as the HAZMAT team, we use
21 all those apps that you've mentioned. Plus, our firefighters go
22 out to the CERTCI training center in Pueblo for, they were out
23 there for crude oil training and highway emergency response
24 training. We do, like I say, use CAMEO, it's on our MDT's, along
25 with AskRail, ERG, and Wiser. We train on those periodically.

1 Maybe once every six-month period we go through scenarios where
2 they have to train on those. AskRail does have a section that you
3 can use for training and not have to go live with it.

4 MR. LLOYD: Any problems with using those applications,
5 technical issues, you know, other HAZMAT calls, while trying to
6 obtain information?

7 MR. DEUTSCH: Yeah. We have not had any complications or
8 problems using those apps when we've needed them.

9 MR. LLOYD: Same question, Chief Brewer. Your
10 familiarization with the application, AskRail, DOT's Guide, Wiser,
11 CAMEO, things of that nature?

12 MR. BREWER: Similar to the Chief's answers, again we send
13 our guys, our team, out to Pueblo. We partner with industrial
14 companies in a county, we've been through the safety train
15 training, Norfolk Southern training, EPA training, National Fire
16 Academy. We train above and beyond the standards set forth by
17 PEMA, Pennsylvania Emergency Management, who certifies hazardous
18 materials teams in the commonwealth.

19 As far as the apps, we do use the CAMEO, the Wiser -- well,
20 we used to use Wiser, which is now not being updated. AskRail.
21 Unfortunate to have some, that's a combination department because
22 our full-time county employees are also on HAZMAT team, and on
23 their devices they all have all of the apps, and we also bring the
24 command post with us to, which also has all the research material
25 on it, too.

1 MR. LLOYD: So, Chief Drabick provided some good details on
2 the lessons learned that he gave the Board and this Panel. With
3 the responding HAZMAT agencies, what lessons learned have you guys
4 obtained and how was that pushed to your department? Go ahead,
5 Chief Jones. Yeah, go ahead.

6 MR. JONES: Yeah. After every incident, we always have a hot
7 wash to discuss what went right and what went wrong. And yes, we
8 learned we needed better maps of areas that we are going into,
9 especially that evening, from some of the other first responders
10 we talked to. We thought the water was going toward State Line
11 Lake, which, in fact, it was going the opposite direction. So, we
12 need to have updated maps, better GIS capabilities in our
13 department.

14 MR. LLOYD: Same question, Chief Brewer. Your HAZMAT teams,
15 lessons learned that you obtained, and, you know, what did you go
16 back to your department and additional training and things of that
17 nature?

18 MR. BREWER: Again, I think as both chiefs said training is
19 probably the biggest thing that we looked upon. We do an A, after
20 action report, also, of our team's response to the assistance of
21 East Palestine. And training is probably the biggest one.

22 Equipment, what other equipment do we need or would we need
23 for incidents like this. However, this was a big incident.
24 Whatever we had wasn't enough, and whatever East Liverpool had was
25 probably not enough. So, mutual aid, relationships with other

1 teams throughout the region is big, also.

2 MR. LLOYD: Thank you. Chief Drabick, does Columbiana County
3 have standard operating guidelines or procedures, or some type of
4 Memorandum of Understanding for the out-of-county emergency
5 response agencies?

6 MR. DRABICK: Yeah, there's MOUs in place for that, for
7 through the EMA.

8 MR. LLOYD: Do these outside responding jurisdictions have
9 the capabilities of communicating with your fire department units
10 or emergency response centers, such as radio inoperability?

11 MR. DRABICK: Some do, some don't. Communications is a
12 ginormous issue in this county. There are several P-SAPS.
13 There's not one centrally located 911 center. There's not one
14 centrally utilized frequency in the county, or in the neighboring
15 counties for that matter. So, communication is always an issue
16 for us. Our dispatch center, for example, has one dispatcher on
17 at any given time, and that's it. So, an incident like this, they
18 were being overwhelmed with radio traffic, phone calls, trying to
19 make phone calls, receive phone calls, get other assets in place.
20 Our dispatch center dispatches three fire departments and two
21 police departments. So, something of this magnitude is
22 overwhelming to them, and they rapidly got more workers in there
23 to help, but communication is a big issue. A centralized 911
24 center would be a great step forward to solving the communication
25 problem.

1 MR. LLOYD: So, describe with the radio inoperability
2 problems, how does that effect a major accident like you just had
3 in East Palestine?

4 MR. DRABICK: It's a ginormous problem. As I believe Scott
5 was discussing when he arrived, there were several fire chiefs
6 standing in one location. Part of that was to overcome
7 communication issues, being able to communicate with different
8 counties, different entities, different states, all running on
9 different radio frequencies. And our area is not the best for
10 communications as far as repeaters or being able to access
11 frequencies. So, it's a struggle. It's a big struggle.

12 MR. LLOYD: So, does the County have any capabilities to do
13 any type of patch-in capabilities, at least for the first alarm
14 assignments such through their dispatch center, any way to patch
15 in the outside jurisdictions?

16 MR. DRABICK: Not that I'm aware of for our dispatch center.
17 We don't have that capability. Some of the other dispatch centers
18 may have that, like, the sheriff department dispatch center, that
19 dispatches the majority of Columbiana, or a big portion of it.
20 But we don't have that capability. We have different frequencies
21 in our radio for our commonly used, mutual aid departments that we
22 can speak with them. But as an overall communication, no.

23 MR. LLOYD: Thank you. Chief Dan Swords, again, Chief
24 Drabick describes some needed changes in a way where we're
25 training firefighters in the state of Ohio. What would it take to

1 increase that volunteer firefighter to meet that minimum NFPA
2 consensus standard?

3 MR. SWORDS: As I stated before, it's in statute, so there
4 would need to be a legislative change to potentially increase the
5 amount of hours, or at least not make it a maximum of 36. Make it
6 a minimum. But there has to be some sort of change legislatively
7 before we can move forward with any other training that can be
8 provided to volunteer firefighters for their initial
9 certification.

10 MR. LLOYD: Thank you. Mr. Deutsch, referring back to the
11 tabletop exercise that you did, who all attended that training?
12 Was it multiple fire departments throughout the area?

13 MR. DEUTSCH: Yeah, it was the fire departments and that
14 section of Columbiana County. They attended, HAZMAT team Chief
15 Jones runs, they were there. That was the individuals, I mean,
16 the individual departments I believe that were there. I don't
17 know each name of them, but it was that half of the county.

18 MR. LLOYD: All right. So, was it well attended according to
19 other training scenarios you've had in other jurisdictions?

20 MR. DEUTSCH: Yeah, I thought it was. We got to go through
21 the incident, we got to set up the different sections, we reviewed
22 it. Everybody got to go around the room and say what they
23 learned. Anything, any takeaways they had from it. I thought it
24 was a very good training for everybody.

25 MR. LLOYD: That's all I have. Mr. Dougherty, Ms. Lake, any

1 questions?

2 MS. LAKE: No further.

3 MR. DOUGHERTY: I just have one follow-up questions for
4 Mr. Deutsch regarding Norfolk Southern's HM-1 guidebook. There
5 was a new revision that was released in April of 2023, which
6 happened or was released after the East Palestine derailment. Was
7 there any revisions to that guidebook as a result of East
8 Palestine? And if so, could you explain?

9 MR. DEUTSCH: No. The revision actually should have come out
10 a year sooner, but it was delayed because of COVID. The revision
11 was for special permits, for DP units, and some position and train
12 charts. Nothing that had anything to do with the derailment.

13 MR. DOUGHERTY: Thank you. I have no further questions.

14 MR. LLOYD: Thanks to each of the panel members for providing
15 your testimony to this panel.

16 Chair Homendy, this now concludes this round of questions
17 from Panel 1.

18 CHAIR HOMENDY: Thank you, Mr. Lloyd. We are running a
19 little bit ahead of time, but we are going to take a 15-minute
20 break. We'll return at 11. I ask that the witnesses come back a
21 few minutes earlier to be seated, so thank you very much.

22 (Off the record at 10:45 a.m.)

23 (On the record at 11:00 a.m.)

24 CHAIR HOMENDY: Welcome back. We are now ready to proceed
25 with witness testimony. Each party will have an opportunity to

1 question the witnesses. Please remember that only the designated
2 party spokesperson may question the witnesses. Due to time
3 constraints, we will have one round of questions. If you believe
4 a second round is warranted, again, please raise your hand. I'll
5 determine whether it's appropriate. If granted, again, the second
6 round will be limited to questions that clarify the record or
7 address a new matter.

8 Now, turn the floor over to the parties for questioning, and
9 we'll start in the middle with parties from the labor table and
10 proceed to my right. And then parties from the industry table
11 will go last.

12 Labor organizations, the floor is yours.

13 MR. FANNON: Randy Fannon, BLET. This is to the first
14 responders initially on the scene. How long after arrival when
15 you were set up until you obtained the HAZMAT paperwork either
16 from the train crew or from NS?

17 MR. JONES: As the HAZMAT team, we had the consist at 10:23,
18 22:23. So we were on scene maybe 30 minutes before we had the
19 consist, which I think was pretty quickly when you talk to others
20 that we were able to obtain that quickly.

21 MR. FANNON: That's approximately two hours after the
22 incident derailment?

23 MR. JONES: I'm not sure what time, the exact time of the
24 derailment, but --

25 MR. FANNON: The next question is: Did anyone locate the

1 train crew and to obtain the paperwork from the conductor?

2 MR. DRABICK: Nobody from the fire department did. However,
3 in reference to your last question, to my understanding the fire
4 department did have access to the consist within the first 45
5 minutes electronically by a representative from Norfolk.

6 MR. JONES: The police department, we did not locate the
7 engine car, the conductor, the engineer.

8 MR. FANNON: So, no first responder found the locomotive
9 engineer or the conductor after arriving on the scene?

10 MR. BREWER: Not on our end, no, sir.

11 MR. FANNON: Thank you.

12 MR. JONES: Excuse me. We did at the incident command site,
13 another first responder brought up what I believe was the
14 conductor to talk to me. He did not introduce himself, but he had
15 on the vest, and the other first responder identified him as the
16 train conductor. And he was able to tell us which he thought was
17 the last train that was still on the track, so that helped us
18 identify where the derailment started and where it ended.

19 MR. FANNON: Thank you.

20 MR. CASSITY: This is Jared Cassity with SMART TD. We
21 represent, along with Mr. Fannon here, the conductors and
22 engineers on Norfolk Southern. I'm curious for the fire chiefs
23 that are present, in your training and education with the
24 railroad, are you all taught what capabilities and knowledge and
25 awareness the train crew has when it comes to hazardous material

1 placement in the train's consist and what information they have
2 available? Is that something that's relayed to you during the
3 educational process for your first responders?

4 MR. BREWER: So, again, Norfolk -- I'll speak for my county
5 as the assisting county. We have two major railroads, CSX and
6 Norfolk Southern, which go through our county, which we do
7 training with them all the time.

8 I believe, this is the last time we had that it was a few
9 years ago with Norfolk Southern, but they do tell us the training
10 that the conductors do, too. But as first responders, as a HAZMAT
11 team, our guys are specifically looking for the consist. However,
12 we can get that, and if that's going for the conductor, that's our
13 main goal.

14 MR. CASSITY: I may step out here, Ms. Shaw. If I do, please
15 ring me in.

16 During Mr. Payan's presentation, he made a timeline, and
17 early on in that timeline it shows the train crew separating the
18 locomotive separating from the train for their own safety. And
19 then it shows a few minutes later that locomotive being moved one
20 mile.

21 Are you all aware that the conductor has an ERG book and that
22 he actually referenced that ERG book given the consist
23 information? And the point I'm getting to is I would argue the
24 conductor was the first person on scene to know what the
25 evacuation radius was and what the proper response should have

1 been.

2 And I guess so my question is, are you all aware that he has
3 that detail of information when it comes to the hazardous
4 materials and the ability to communicate or determine an
5 evacuation of radius and then actually follow through with it?
6 And then, if you did not know that, having known that now, would
7 that be helpful in the future? Because in my opinion, the
8 quickest way to get the consist information, assuming the crew is
9 not harmed in the derailment would be through the crew. So, long
10 story short, question is knowing that now, would that be more of a
11 priority?

12 MR. DRABICK: Are you referring to more of a priority of
13 finding that conductor?

14 MR. CASSITY: As getting that material, that information.
15 The conductor is going to be right there.

16 MR. DRABICK: It's always a priority, but what you have to
17 realize is the amount of people available driving a mile down the
18 tracks in an attempt to find him, if that's true where he went, is
19 not manpower able to be done with limited manpower.

20 MR. HAUETER: And I know on the police department end, we
21 weren't even aware that was protocol of the disconnection in the
22 one mile until this particular incident.

23 MR. DRABICK: It sounds to me like probably the best thing
24 that would happen is when they disconnect and do that, maybe they
25 should call 911 and tell them that information instead of us

1 having to go and find them.

2 MR. CASSITY: That's my next question. Your dispatch center
3 would have been in communication with Norfolk Southern dispatch,
4 is that correct?

5 MR. HAUETER: Correct.

6 MR. CASSITY: And they would have had that information from
7 the crew. The only thing your dispatch would have had to do is
8 ask the NS dispatcher where the crew was and they would have told
9 you. That would be the quickest route?

10 MR. DRABICK: Correct. But in a manpower-driven situation
11 where all hands are needed there at the incident to contain it,
12 small departments like ours, and most volunteer departments in
13 this country, I go back to my manpower statement in we need help
14 getting manpower and staffing, don't have the ability to send
15 people to chase a train.

16 MR. CASSITY: Can I ask, then, in an instant like that, I
17 would imagine your 911 center was probably pretty full with calls
18 coming in, is that correct?

19 MR. HAUETER: It was the most inundated I had ever seen it.
20 The 911 line, it was just continually non-stop, radio traffic with
21 the emergency personnel on the scene. I mean, you have lives,
22 bodies on the ground --

23 MR. CASSITY: Sure.

24 MR. HAUETER: -- that they are communicating with. They are
25 requesting additional support. And again, you know, there's that

1 one dispatcher until another body arrives in that seat, so, yes.

2 MR. CASSITY: Having been a conductor myself for some time, I
3 will tell you that I would be hesitant to call 911 for that
4 reason. I will tell you my father was in law enforcement. I
5 literally grew up in a police car. And, you know, for me, I would
6 be relying upon the dispatcher to utilize their communications
7 with your dispatcher services so that we could do that. To me, it
8 sounds like something maybe we should talk about going further.

9 But looking towards the future, would it benefit your
10 departments to have prior notification of trains and the hazardous
11 materials that are going to come through ahead of time so that you
12 have a prior notification of those materials?

13 MR. DRABICK: Ma'am, is it okay if I answer even though the
14 time is up?

15 CHAIR HOMENDY: Yes.

16 MR. DRABICK: Thank you. For our department, for example,
17 would it be beneficial? Potentially. But you also have to realize
18 that we have a train coming through our town on an average of
19 every nine minutes a day. So, if you were to send me a consist
20 for every single train that comes through our town for every day,
21 365 days a year at nine minutes a day, can you imagine all the
22 paperwork we would have to go through?

23 MR. CASSITY: Sure. I'm sure it would be quite a bit. All
24 right. Thank you.

25 MR. JONES: Yeah, and I agree. That would be kind of

1 information overload for us smaller departments. I think if they
2 had contact information, those areas that if something would
3 happen as quickly as Mr. Deutsch received his consist, if they
4 could send those consists to contact people at those first
5 responding agencies so they would have that information quickly.

6 CHAIR HOMENDY: Who is the next person?

7 MR. CAREY: Good morning. Chief Carey, IFF.

8 First of all, I'd like to say this was a colossal event, and
9 as you describe pretty well, Chief, no fire department, police
10 department, or emergency management agency could ever train enough
11 and be prepared for this. This is a once in a lifetime. I refer
12 to it as a low-frequency, extremely high-risk event. And I'd just
13 like to start off by saying to all of you that responded, thank
14 you for your service. And I just have a couple of questions.

15 Mr. Haueter from the police department.

16 MR. HAUETER: Yes, sir.

17 MR. CAREY: I'm just curious, do the police officers in East
18 Palestine receive HAZMAT awareness-level training like most police
19 departments are required to have?

20 MR. HAUETER: I know personally, I think it's each individual
21 officer. You know, when courses are offered, if that particular
22 officer wants to go to a HAZMAT course, we all receive HAZMAT
23 training, you know, in the academy. But for, like, an officer
24 like myself --

25 MR. CAREY: How many hours is that training, if I may ask?

1 MR. HAUETER: Again, I've been out 30 years, so I couldn't
2 even remember. But it's maybe four hours in the academy, if I'm
3 jumping back there. And, obviously, we received the updated, you
4 know, yellow books every year. And I know some, each individual
5 officers will attend courses. But as far as anything that's
6 mandated, you know, we have continuing education that we have to
7 take each year, and there's certain areas of that continuing
8 education that are mandatory, but it's kind of left up to each
9 individual officer if they want to take that.

10 MR. CAREY: Fair enough. And I think we've already from
11 listening to Mr. Swords, there is a problem and I've seen it, and
12 it's not specific to East Palestine or even the state of Ohio.
13 This is a national problem where there just is not enough training
14 that's mandated for, and there's not enough funding like you said,
15 Chief.

16 But Chief Drabick, and we've spoken before and we've done
17 other interviews, and I understand that you were not the original
18 incident commander. Your Deputy Chief Gorby was.

19 MR. DRABICK: Deputy Chief Gorby, yes.

20 MR. CAREY: Sorry for that. But and I understand we've sort
21 of established some facts; I think. That because the train crew
22 followed protocol and disconnected and moved a mile away, the fire
23 department did not have access to the consist, fair enough?

24 MR. DRABICK: That's how --

25 MR. CAREY: However, we've been told that at some point Chief

1 Gorby asked the dispatcher to contact Norfolk Southern, and they
2 e-mailed the consist, and that was about 45 minutes later, is that
3 fair enough?

4 MR. DRABICK: Yeah, my department first received access to it
5 45 minutes in, that's correct, sir.

6 MR. CAREY: Okay. Good. I was just verifying; I have notes
7 from previous interviews we've conducted.

8 Chief, you mentioned the training levels of your members, and
9 I understand this is a challenge. It's a challenge for us that
10 work in full-time career departments, and if it's a challenge for
11 us, I can imagine it's an insurmountable challenge for volunteer
12 fire departments to get that training.

13 Are all of your people, or at least most of them, trained to
14 the HAZMAT operations level, like eight hours or 24 hours?

15 MR. DRABICK: All of our members are trained at a minimum of
16 HAZMAT awareness. I'm in the process of getting the remainder of
17 the department that does not have operations operations-level
18 classes.

19 MR. CAREY: Glad to hear that.

20 MR. DRABICK: We conducted a HAZMAT awareness and operations
21 class in conjunction with Columbiana County EMA at our department
22 several months prior to the incident where all of my command staff
23 and a large portion of the membership were able to get both of
24 those classes.

25 MR. CAREY: Right. And I understand from speaking with Chief

1 Gorby that he had attended prior to this event training with the
2 railroads, and they introduced the AskRail app. They introduced
3 it, but I guess it was never really followed through as far as any
4 of your members signing up and getting access into AskRail, is
5 that correct?

6 MR. DRABICK: That's my understanding, yes.

7 MR. CAREY: Yeah, that's kind of the way I understood it as
8 well.

9 So, getting back to Mr. Haueter, you mentioned that this
10 one-mile evacuation?

11 MR. HAUETER: Yes, sir.

12 MR. CAREY: Do we know who ordered that and how they
13 determined the one mile? And what I'm getting to is, and we
14 haven't got a clear answer in this up to this point, who, if
15 anybody, was using the Emergency Response Guidebook to get
16 information? And we've heard the explanations given to us that
17 there were no placards, there were no papers, so we couldn't look
18 anything up. All the Emergency Response Guidebook is a guide for
19 unknowns. We're trying to figure that out.

20 MR. HAUETER: When I received notification, it was from our
21 dispatcher that the fire department had requested a one-mile
22 evacuation radius. So, we went ahead with that. At that
23 particular time, I didn't ask who. We were just concerned with
24 getting the one mile evacuated.

25 I do not know who actually ordered that, and we know where

1 that comes from other than our dispatcher relayed it was from the
2 fire department.

3 MR. CAREY: Right. Okay. That's just one of those little
4 things that -- yes, Chair.

5 CHAIR HOMENDY: Sorry. You're out of time, but if you need
6 additional time, we can talk about that. I just want to make sure
7 others have an opportunity.

8 MR. CAREY: No, I'm fine. Thank you for your time, and thank
9 you for answering our questions.

10 CHAIR HOMENDY: TCU, railroad signalmen.

11 MR. COX: We don't have any questions right now.

12 CHAIR HOMENDY: Do you want to yield any of your time to the
13 Chief? Chief, you get another five minutes.

14 MR. CAREY: Thank you. Now that's a union brother over here.
15 Different union, but thank you.

16 The other question I had was, and maybe I don't know who can
17 answer this question, any of the fire people, was any
18 consideration ever given to the application of foam on all those
19 pool fires?

20 MR. DRABICK: There was consideration given to it. And in
21 reference to your question to Detective Haueter, the one-mile
22 evacuation radius was determined in conjunction with the command
23 staff on scene, myself on the phone, the EMA in reference to
24 utilizing the ERG and looking at the consist and the chemicals
25 involved, picking out the worst one, which I believe we used vinyl

1 chloride, and followed the ERG, which I believe recommended a
2 one-mile evacuation based on the condition of the fire and those
3 cars at that point, and that's how that was determined.

4 MR. CAREY: So, it wasn't practical when given the risk
5 versus benefit analysis. I completely understand that.

6 And my final question, Mr. Deutsch from Norfolk Southern,
7 when you were on scene, did you have the ability to do
8 face-to-face communications with the incident commander?

9 MR. DEUTSCH: Yes, I did. As soon as I arrived on scene, our
10 mechanical personnel were already with the incident commander.
11 That's when I arrived. I talked to them, and then said I was
12 going to go do an assessment of the scene.

13 MR. CAREY: Okay. Great. That's it, Madam Chair. Thank
14 you.

15 CHAIR HOMENDY: All right. Thank you very much. We'll move
16 onto the federal, state, and local panel.

17 MR. SCHOONOVER: Thank you, Chair Homendy.

18 Detective Haueter --

19 MR. HAUETER: Yes, sir.

20 MR. SCHOONOVER: Or Chief Drabick, question for you. Is
21 there a written protocol with the Town of East Palestine to
22 determine who is the incident command?

23 MR. HAUETER: I'm sorry, the last part? I was unable to comp
24 the last part.

25 MR. SCHOONOVER: Is there a written protocol for determining

1 who's the incident commander during an incident?

2 MR. HAUETER: During an incident, it would be, such as an
3 incident like this with a fire, it would be the fire chief or the
4 fire chief's designee.

5 MR. SCHOONOVER: Okay. Mr. Deutsch, question. Does Norfolk
6 Southern have an emergency response plan, other than the oil spill
7 response plan required by federal regulations?

8 MR. DEUTSCH: Yes. Norfolk Southern has the emergency
9 response plan on everybody's desktop in the company. It has plans
10 for derailments, for hurricanes, for tunnel emergencies, all
11 different types of emergencies that could occur in our
12 territories. We also have the Emergency Response Guidebook that
13 states what resources we would bring. That is issued with a QR
14 code at our trainings that we do throughout the country, and it
15 has a step-by-step of our process. It shows how we would go into
16 a unified command structure; it shows what the railroad structure
17 is, and how we adapt that to the local municipalities in an
18 incident.

19 MR. SCHOONOVER: Okay. So, the way that that plan is shared
20 with the communities is through the QR code and the trainings you
21 provide, is that what I heard you say?

22 MR. DEUTSCH: Yes. We have it on, we have training that's
23 provided on an LMS system on our website, we have trainings set up
24 on the TRANSCAER website that first responders that can attend our
25 class can attend. And then, when they come to the safety train or

1 we do in-station training, we provide that information and that
2 guidebook. It's in one of the exhibits.

3 MR. SCHOONOVER: And does your crew instructions call for the
4 crew to leave the train consist with the responders or to maintain
5 it?

6 MR. DEUTSCH: They are to maintain it, but they can provide
7 information, they can Dropbox it, they can e-mail it to them,
8 whatever electronic means that the first responder needed, they
9 can have screen shots of it, whatever they need. They can provide
10 that consist information.

11 MR. SCHOONOVER: Thank you. Chief Drabick and Chief Jones.
12 So, the HMEP grants, the Hazardous Materials Emergency Planning
13 grants that are provided to the Ohio Emergency Management Agency
14 come down through the Columbiana County Local Emergency Planning
15 Commission. Do you have access to those training grants?

16 MR. JONES: Yes. The County has available HMEP grants, and
17 then the state has an HSGP grant that you can apply for funds for
18 training and equipment.

19 MR. SCHOONOVER: Did you use those dollars, those training
20 grant dollars, prior to this incident?

21 MR. JONES: The HAZMAT team has, yes.

22 MR. SCHOONOVER: And those training grant dollars, those HMEP
23 dollars also allow for Columbiana County, the LAPC to do mode and
24 route studies. Are you aware of any mode and route studies that
25 were done, or any discussion of mode and route studies for your

1 communities?

2 MR. JONES: I do know they do route studies, but I'm not
3 aware of what has been done and where.

4 MR. SCHOONOVER: Okay. Thank you. Chief Drabick, you
5 mentioned that you have access to the AskRail app now. Prior to
6 the incident, had you heard of it?

7 MR. DRABICK: I personally had not heard of it, no.

8 MR. SCHOONOVER: Okay. Thank you. And I think that covers
9 mine. I'm going to turn it over to FRA?

10 MR. KELTZ: Okay. Good afternoon. I'd like to reinforce the
11 sentiment that was said, mentioned earlier about our appreciation
12 for what you did, what you went through. It was pretty
13 impressive, and we all owe you a debt of thanks, so thank you for
14 that.

15 The question for you, I noticed in the timeline, and
16 Detective Haueter, you mentioned that there was, that you ordered
17 when you were first there, an evacuation of around the streets
18 parallel. Was that just based on the proximity to the fire, or
19 was that also in understanding, or did you get a call from the
20 fire department that said you should start to evacuate those
21 folks?

22 MR. HAUETER: After I first arrived, and then the fire
23 department started, you know, rolling in, I was with them a brief
24 time and, you know, sometimes had lapsed. And then when I was,
25 had left at one point, I had seen fire starting to spread

1 visually, and, you know, I made that determination with our
2 officer officers. It would be prudent to start getting residences
3 that line those tracks in case that fire started. It was strictly
4 for the fire at that point.

5 MR. KELTZ: Understood. Thank you. For all of you, for the
6 first responders, is there training or do you understand that
7 there is a sign at every grade crossing, a blue sign, that has a
8 number on it that you can reach, you can reach a railroad if
9 there's an emergency? I'm just curious about the training that
10 the first responders are getting and their understanding of what
11 that sign is and how it can be used.

12 MR. DRABICK: We're aware that that sign is there and it's
13 the quick way to get ahold of the railroad.

14 MR. KELTZ: Mr. Deutsch, can, if a first responder called
15 that line, could they request consist information from that line
16 it they wanted to?

17 MR. DEUTSCH: Yes, that number goes to the police
18 communication center, so they would be able to contact them. Most
19 likely would transfer them over to the operations center, which
20 would then send them over a consist.

21 MR. KELTZ: Okay. Thank you.

22 So, Mr. Cassity was mentioning about getting to the conductor
23 and then knowing, you know, being the ones who really do know the
24 best way to proceed. And, you know, of course I fully concur with
25 that.

1 But given the AskRail app, does that change that equation? I
2 mean, do you feel that that information is, with the information
3 that's available there, that that's complete information and
4 that's really all that you need to make the decisions you need,
5 that you need to do at the time?

6 MR. DRABICK: I think that's a very useful app. I think it's
7 a quick way to get the information. It's the same information
8 that we would get from the paper copy of the consist from the
9 conductor. However, as we've been mentioned several times,
10 depends on whether you have cell phone service are not.

11 MR. JONES: Yes, AskRail app is just another tool in the
12 toolbox. It gives us an idea of what's on the total train, but it
13 doesn't tell us where the incident is and what's involved until we
14 get further into it. So, it's just, to us, it's just another tool
15 in the tool box.

16 MR. KELTZ: And then I heard the conversation before about if
17 you were to get notification ahead of time of every train coming
18 through, it could be overwhelming based on the size of the
19 department and traffic of trains through a community. And maybe
20 the AskRail app helps there.

21 Is there other information or is there anything else you can
22 think of that would be beneficial or helpful? Chief Drabick, you
23 mentioned more training and more manpower. But as far as
24 information that's available for emergency response, is there
25 anything else that you all can think of that would be, that would

1 be beneficial and help your cause?

2 MR. DRABICK: I can't think of anything right off the top of
3 my head. I go back to the, if I get a consist for every single
4 train that comes through my town every day, I'm going to need to
5 hire somebody just to manage the consist coming through due to the
6 sheer magnitude of trains that come through. So, I don't have an
7 answer to that question, sir.

8 MR. KELTZ: Okay. That's fair. And then another question
9 came up here. And Mr. Deutsch, you had the, the tabletop
10 exercise. Did that include the police departments?

11 MR. DEUTSCH: Yes, there was police. I don't know what
12 departments that were there.

13 MR. KELTZ: Okay. Thank you.

14 MR. DEUTSCH: I can help you on the, how to get other
15 information for not sending the consist every train. Fire
16 departments, police departments, EMA can request commodity flow
17 study. It's on our website at NS. You fill out the document,
18 because it's security-sensitive information. We make sure you're
19 the fire chief and you're the EMA director, and then we will
20 provide that information. It will give you for one year what has
21 come through your town, it will show all the loads. It will start
22 with the top HAZMATs. So that can assist you in planning what
23 does come through your community. It would give you additional
24 information to help you in that planning process.

25 MR. KELTZ: Yeah, that's helpful. Thanks for that. And so,

1 for Chief Drabick, were you aware of what -- well, you know that
2 the railroads have to give that information that Mr. Deutsch was
3 just talking about to the state emergency response folks. Were
4 you aware of that and have you, have you asked for that
5 information to get an idea of the types of commodities and the
6 volume that come through?

7 MR. DRABICK: No, sir.

8 MR. KELTZ: Okay. That's all I have.

9 CHAIR HOMENDY: Does the Village have any questions? No
10 questions. Okay. Then we'll go over here to the industry panel.

11 MR. MCKISIC: Trinity Rail has no questions.

12 CHAIR HOMENDY: Okay.

13 MR. GOODEN: Thank you. David Gooden, Norfolk Southern.

14 First couple questions are for Mr. Deutsch. Mr. Deutsch, as
15 far as training is involved, does Norfolk Southern offer weekends
16 or trainings at night for first responders if requested?

17 MR. DEUTSCH: Yes, we do. Our training is based on the
18 location that we have the safety train in. If it's more career
19 departments, a lot of time that's in the daytime or different
20 shifts we stay there so we can train different shifts as they come
21 out. If it's a lot of volunteers, there's more nighttime classes
22 set up if it's a volunteer area. And we, if we have a good mix,
23 then we have daytime and evening classes.

24 We also have Saturday classes. A lot of times when we do
25 that full-scale drill, a lot of those are on a Saturday just

1 because of volunteers and people working so they can get everybody
2 there for the training. There's actually a Saturday training with
3 a safety train, a Thursday, Friday, Saturday, coming up in
4 Harrisburg, PA, in July. So, we do provide it other days of the
5 week.

6 MR. GOODEN: All right. Thank you.

7 And also, you mentioned in your opening statement that you
8 have experience as a first responder, is that correct?

9 MR. DEUTSCH: Yes.

10 MR. GOODEN: About how many years did you have?

11 MR. DEUTSCH: I have 40, and I have 22 in industry.

12 MR. GOODEN: With that experience, on the night of the
13 derailment, how did you utilize that experience to assess the
14 situation, provide feedback, and recommendations to keep the first
15 responders safe?

16 MR. DEUTSCH: So, when I did my assessment, I saw what type
17 of fires that were burning. I did not see pressure fires at the
18 time. I knew it was a pool fire. I knew it was one of the
19 acrylate cars because I worked with that product in a previous
20 employment, so I knew it really seemed like butyl acrylate, it
21 could have been the other one. They have a similar smell. So, I
22 knew that car was ruptured, and that was most likely feeding the
23 spill fire.

24 I saw a large spill fire in the ditch. With that and the
25 location of the personnel, and the time limits on thermal

1 protection on a perfectly good car, not a car that's already been
2 in the derailment and have jacket damage and such, the time was
3 kind of up to stay there. My concern was the pressure relief
4 valve starting to go off, and I believe when I got everybody out
5 of there with my contractor and we discussed that about 30 minutes
6 after everybody left, the first one went off.

7 So, that's based on my experience. We did training and
8 industry where if you don't protect the pressure relief vessel
9 that has a relief valve on, it can release. So, I'm aware of that
10 situation. You couldn't see the orientation of the cars real good
11 with all the fire and the smoke to know where the pressure relief
12 valves are orientated on the car. So, with that and those
13 unknowns, it was time to get everybody out of there.

14 MR. GOODEN: All right. Thank you. And one question for
15 Chief Jones. Chief, I think you mentioned earlier that you had
16 already had information prior to your arriving at the derailment
17 about the train consist or about the train derailment in general.
18 Did you utilize AskRail to find that information?

19 MR. JONES: Yes, we used AskRail once we arrived on the
20 scene. Coming from our community to East Palestine, we were able
21 to come up what's called Route 170, and we were able to make it
22 right to the train crossing at 170 and Taggart Street, so we're
23 able to get a train number off of that just to get what was
24 included on the train. We didn't know what was involved at that
25 point.

1 MR. GOODEN: Okay. All right. Thank you. I have no further
2 questions.

3 MS. STEGMANN: Yes. OxyVinyls has no questions for the
4 panelists. However, we just want to thank Chief Keith Drabick and
5 all the organizations represented by the panelists today for your
6 emergency response efforts in this incident. We just sincerely
7 appreciate your efforts, thank you.

8 CHAIR HOMENDY: All right. Thank you. The parties have
9 concluded their questions for Panel 1. The last group to question
10 the witnesses will be the Board of Inquiry. Each board member
11 will be limited to five minutes. Again, we will determine if
12 there's a need for subsequent rounds. We'll use the same order we
13 always use, so I will turn it over first to Vice Chairman
14 Landsberg.

15 VICE CHAIR LANDSBERG: Thank you, Chair.

16 This whole incident reminds me of the fog war that they talk
17 about in combat where things are happening very rapidly and
18 there's a lot of challenge in terms of communication and even the
19 best-laid plans.

20 Mr. Deutsch, how many HAZMAT events does Norfolk Southern
21 have in the typical year?

22 MR. DEUTSCH: I don't know the exact number, but we would
23 consider HAZMAT event just to a car that's leaking product just
24 one dripping down the side of the car from valve not being shut or
25 something. So, total of all those I'm not sure.

1 VICE CHAIR LANDSBERG: So, how many that involve significant
2 first response, and I realize significant is in the eye of the
3 beholder, but?

4 MR. DEUTSCH: My estimate would be, you know, with cars
5 leaking that leak a larger amount and any derailment that might
6 leak a HAZMAT, I'm just guessing four to five. A lot of those,
7 like I said, are single cars.

8 VICE CHAIR LANDSBERG: As stated earlier, this is the bane of
9 safety professionals that this is a very low probability,
10 high-consequence event, is that a correct statement?

11 MR. DEUTSCH: Yes, it is.

12 VICE CHAIR LANDSBERG: Okay. Chief, Drabick, did you get any
13 training from Norfolk Southern prior to the event?

14 MR. DRABICK: Me, personally, Vice Chair? No, I did not. My
15 department, yes.

16 VICE CHAIR LANDSBERG: Okay. Chief Jones?

17 MR. JONES: Yes. We are actually involved with two trainings
18 with Norfolk Southern. They had the training we went through in
19 October, they had that, I'm not sure of the exact date but it was
20 pre-COVID. So, they broke it up into the northern part of the
21 county and the southern part of the county. And with us being the
22 HAZMAT team, we were involved with both sets of training.

23 VICE CHAIR LANDSBERG: Chief Brewer, same question.

24 MR. BREWER: Same answer, yes. And we know Scott from his
25 previous employment, so we have somewhat of a good relation, good

1 relationship with Norfolk Southern, but yes, they did provide
2 training.

3 VICE CHAIR LANDSBERG: Did you feel like it prepared you, at
4 least somewhat, for this particular event, Chief Drabick?

5 MR. DRABICK: Somewhat, yes, but I don't think you could ever
6 prepare for an event of this magnitude.

7 VICE CHAIR LANDSBERG: Okay. Chief Jones, Chief Brewer?

8 MR. JONES: I believe it helped, but as Chief Drabick said,
9 you can prepare all you want, but there's so many variables that
10 can happen that you just have to have a very fluid and dynamic
11 plan going into it.

12 VICE CHAIR LANDSBERG: Mr. Deutsch, how many on-site training
13 events did Norfolk Southern do last year?

14 MR. DEUTSCH: We trained four to 5,000 first responders.

15 VICE CHAIR LANDSBERG: How many organizations?

16 MR. DEUTSCH: I couldn't answer the exact number of
17 organizations, but they're in the 22 states in our territory.

18 VICE CHAIR LANDSBERG: Okay.

19 MR. DEUTSCH: And we did, that's everything from station
20 training to a volunteer department that has a two-hour training
21 window in the evenings, up until our larger events with TRANSCAER
22 and with our safety train.

23 VICE CHAIR LANDSBERG: Could you estimate a percentage of the
24 number of communities that benefit from that versus your railroad
25 structure?

1 MR. DEUTSCH: I don't have an exact number for you.

2 VICE CHAIR LANDSBERG: Okay.

3 MR. DEUTSCH: We can get that information for you and provide
4 it to you.

5 VICE CHAIR LANDSBERG: That would be helpful to know how
6 broad a spread you have in that regard, and perhaps are there any
7 plans to ramp up those activities?

8 MR. DEUTSCH: We still haven't done our actual after-action
9 report because they're still active in the scene here in town.
10 So, our HAZMAT group will meet in the next couple months, and we
11 will review all of that, and then we usually put our schedules out
12 in December, and we'll take all of that into consideration of what
13 occurred.

14 What we've heard here today, notes of people were taken as
15 far as what training they need, they haven't had, and we'll put
16 all of that together.

17 VICE CHAIR LANDSBERG: I guess my last question, so we've
18 heard the real challenge of getting information on the consist and
19 so forth. And you mentioned there's a phone number that any first
20 responder could call. Is that widely distributed, and do all the
21 first responder organizations know that if something happens,
22 barring anything else, how and where they can call that number?

23 MR. DEUTSCH: It's during our training sessions. We go over
24 how to contact the railroad for any type of emergency, not just
25 derailments, just if they need access to our right-of-way to fight

1 a house fire or they're near our tracks to notify us. We provide
2 that number several times in that training. If they attended that
3 training, they would have had that number, they would have had
4 that emergency guide planning book that has that information,
5 also.

6 As far as just distributing it, a lot of the 911 centers have
7 it. When we do the tabletops and trainings, we explain to make
8 sure your dispatch centers know what railroads come through your
9 community. Because where I live there's several. It's not just
10 NS. And to make sure that's already in their CAD systems.

11 That will then speed this whole process up. They'll have
12 that phone number; they'll be able to call that phone number and
13 get a consist right away. Perfect, he's absolutely right about
14 the train consist. The crew has that. We have a section where we
15 explain that in our training that the crew has the consist
16 information.

17 But as Chief Drabick said, if you don't have the manpower
18 when you first get on scene to send somebody out there, that's
19 why --

20 VICE CHAIR LANDSBERG: That's why the phone number is so
21 important.

22 MR. DEUTSCH: The phone number is there for the dispatch
23 center.

24 VICE CHAIR LANDSBERG: Thank you, Chair. No further
25 questions.

1 CHAIR HOMENDY: Thank you. Member Graham.

2 MEMBER GRAHAM: Thank you, Chair. Ms. Canan, if you could
3 pull up an exhibit for me. It's Group C, No. 11, and it's a video
4 of the firefighter response. And after that, I will ask some of
5 the questions of the two chiefs.

6 (Video played).

7 MEMBER GRAHAM: Okay. Thank you for that. Chief Drabick,
8 are you able to identify the location of where this video was
9 taken?

10 MR. DRABICK: I am not.

11 MEMBER GRAHAM: How about Chief Jones?

12 MR. JONES: I am not aware.

13 MEMBER GRAHAM: Okay. Based on your experience, can you
14 estimate, have you -- let me ask. Have you seen this video
15 before?

16 MR. DRABICK: No, sir?

17 MEMBER GRAHAM: Okay. It was just released to them this
18 morning, I assume. And that was one of the tank cars on fire in
19 the front there. I know it was a little hard to see. But in your
20 experience, can you estimate the distance between the firefighters
21 and that tank car in front of them, Chief Drabick?

22 MR. DRABICK: Could you play it again so I could --

23 MEMBER GRAHAM: If you don't mind, Ms. Canan, can you do
24 that?

25 MR. DRABICK: Too close.

1 MEMBER GRAHAM: Too close?

2 MR. DRABICK: But I would estimate 50 to a hundred feet.

3 MEMBER GRAHAM: 50 to a hundred. Chief Jones?

4 MR. DRABICK: Maybe less.

5 MR. JONES: Yeah, I would say 50 to under 50. They were
6 pretty close.

7 MEMBER GRAHAM: Okay. Per the Emergency Response Guide, it
8 states, and in capital letters says, "ALWAYS STAY AWAY FROM TANKS
9 ENGULFED IN FIRE."

10 Was the Emergency Response Guide referenced prior to sending
11 firefighters in, Chief Jones?

12 MR. JONES: I am not aware. We do not arrive until, like, 10
13 minutes until 10, and we were not, I was not specific with
14 firefighting operations at that time. We arrived as HAZMAT, and I
15 don't know what time that video was taken. Was it time stamped?
16 So, I'm not sure how far into the scene, you know, how far into
17 the incident that was when that video was taken.

18 MR. DRABICK: Okay. Same answer. I don't know how far into
19 it the video was taken. I'm not sure what department those
20 firefighters were with.

21 MEMBER GRAHAM: Okay. If you notice the firefighters seen in
22 the video are carrying a hand line. Based on your experience,
23 what is the effectiveness of a hand line against a fire of that
24 heat and magnitude? Chief Drabick?

25 MR. DRABICK: That's going to depend on the product that's

1 involved and what their intention was with that hand line. Was it
2 exposure protection or extinguishment.

3 MEMBER GRAHAM: The Emergency Response Guide states, "for
4 massive fire use unmanned master stream devices or monitor
5 nozzles. If this is impossible, withdraw from the area and let
6 the fire burn."

7 Based on your firefighting experience, why are unmanned
8 master stream devices or monitor nozzles recommended for massive
9 fires, Chief Drabick.

10 MR. DRABICK: For safety. And that's absolutely the right
11 thing to do, and we did have unmanned master streams in place.
12 Again, I'm not sure who those individuals were and at what point
13 that was going on.

14 MEMBER GRAHAM: So, you do have those kind of nozzles?

15 MR. DRABICK: Yes, sir.

16 MEMBER GRAHAM: Were they initially deployed, were you aware
17 of?

18 MR. DRABICK: That I'm aware of, yes, they were deployed
19 fairly early into the incident. I couldn't give you an exact time
20 as to when that was.

21 MEMBER GRAHAM: Chief Jones, same question for you. Do you
22 have those devices, and were they deployed when you first arrived
23 on scene?

24 MR. JONES: Yes, our department does have unmanned monitors.
25 Several types. But, again, that was not my basis there that

1 night, so I did not notice any unmanned nozzles.

2 MEMBER GRAHAM: Thank you. One final question before my time
3 is up. What firefighting guidance did Norfolk Southern provide
4 during the initial phase of the emergency response, Chief Drabick?

5 MR. DRABICK: I cannot answer that, sir. I wasn't there.

6 MEMBER GRAHAM: And Chief Jones, were you provided any
7 guidance?

8 MR. JONES: As far as I know, the only guidance that I
9 received, again, we were strictly there for HAZMAT, was when
10 sometime during the event when Mr. Deutsch arrived and their
11 HAZMAT team arrived, they advised to pull all the firefighting
12 apparatus and personnel back to that one-mile radius. So they
13 ceased firefighting operations, but I don't know at what time that
14 was.

15 MEMBER GRAHAM: Thank you, gentleman. Thank you, Chair.

16 CHAIR HOMENDY: Member Chapman.

17 MEMBER CHAPMAN: Thank you, Chair.

18 Mr. Deutsch, I understand I think you said this morning there
19 were two levels of emergency preparedness exercises, tabletop and
20 full-scale exercises.

21 How is Norfolk Southern able to communicate and coordinate
22 the timing and the participation for those sorts? In other words,
23 how do you get the word out to agencies that these are coming up,
24 they're scheduled, and how do you ensure that the agencies, that
25 the local agencies participate?

1 MR. DEUTSCH: So, usually we're contacted by a particular
2 county in the states we operate in or a particular fire
3 department. They've been to our training, or they've seen our
4 training on-line, on our website. They know the TRANSCAER website
5 provides training that all the different railroads use. That is a
6 training, not an advertisement but a place where everybody can
7 send their training, and you can sign up so it's out there through
8 that organization.

9 Doing so, people request can you bring the safety train to
10 our community? You have a yard in our fire district, can you
11 bring the safety train? We want to train our HAZMAT team. So,
12 we'll make arrangements then to accommodate them, and provide that
13 training.

14 And as far as the tabletop, it's the same way with the table
15 tops. They receive some type of grant money that he was talking
16 about earlier, HMEP money or whatever it might be, and then they
17 schedule a tabletop and then we assist in that tabletop. If they
18 don't have grant money, NS has paid for tabletops in areas where
19 people have called and requested training. If they contact us, we
20 work them into the schedule and set up, set up training for them.

21 MEMBER CHAPMAN: And you get a good level of participation?

22 MR. DEUTSCH: Yes.

23 MEMBER CHAPMAN: Chief Drabick, others if you want to comment
24 on this, do you find these exercises, recognizing that it's
25 virtually impossible to prepare for an event of this magnitude,

1 just as a general matter do you find these exercises worthwhile
2 and useful?

3 MR. DRABICK: I think anytime you can get training with
4 subject matter experts or industry professionals, it's definitely
5 beneficial.

6 MR. JONES: And firefighters are a different breed. They
7 don't want to sit in a class all day and listen to someone Poer
8 Point them to death. They like the hands-on. They do better with
9 hands-on training. So, these tabletops and functional exercises,
10 they're a lot better for the firefighters because they learn more.

11 MR. BREWER: With what they said, there's no better training
12 than them bringing a tank car or cars to us so that we can use
13 equipment on them, so hands-on training is what they said.

14 MEMBER CHAPMAN: Chief Swords, does your agency participate
15 in these events?

16 MR. SWORDS: No, sir, we do not. We just oversee the
17 training through the charter fire training programs.

18 MEMBER CHAPMAN: Understand. Chief Drabick, I'll start with
19 you, but I certainly will invite others to comment. I recognize,
20 Chief, that you were not there in the initial phases, but based
21 upon what you know from discussing with your teams, what were the
22 key challenges in terms of coordination and communication during
23 that first hour or so of the event?

24 MR. DRABICK: The first challenge, of course, was
25 communication, being able to communicate with all the other

1 agencies coming in, being able to get those agencies there and get
2 them on the correct side of the tracks that we needed them on, and
3 then just overall coordination of the incident. Again, I divert
4 back to communication being the biggest issue we had.

5 MEMBER CHAPMAN: Others care to comment, Chief Jones?

6 MR. JONES: Yeah, it's always a challenge, and our first
7 priority is responder safety and then public safety. And
8 responder safety that night was a huge challenge. If you look at
9 the size of the incident, you had, and you had two sides that you
10 had responders on, so I think that was a huge challenge for the
11 incident commander that night was making sure the responders were
12 safe.

13 Our next challenge is also what's involved, what's leaking,
14 how much is leaking, and it was difficult to know that night
15 exactly the way the cars were accorded to know what was leaking
16 and how much was leaking that were, those were our biggest
17 challenges.

18 MEMBER CHAPMAN: Any others care to comment?

19 (No response).

20 Chair, I just want to say quickly how much I appreciate, and
21 I know all of us do, the hospitality of the community in housing
22 us this week. We know this has been a difficult time, and we
23 thank everyone for making us feel welcome and for providing the
24 opportunity to conduct this hearing. I think it's very helpful.

25 CHAIR HOMENDY: Thank you. Julie, don't pull it up yet, but

1 in a second, I'm going to ask you to pull up Group M, Exhibit 9,
2 but don't pull it up yet.

3 Okay. Mr. Deutsch, whose responsibility is it to maintain
4 and provide the train consist?

5 MR. DEUTSCH: The railroad will provide the train consist.

6 CHAIR HOMENDY: And earlier I think we were hearing that it
7 was the responsibility of the crew, though.

8 MR. DEUTSCH: Yeah. Well, the crew will provide the consist.
9 The dispatcher in Atlanta can provide the consist, and you have
10 the potential of getting it off of AskRail if you have AskRail.

11 CHAIR HOMENDY: Okay. So, the crew can provide the consist,
12 the railroad has a responsibility to provide the train consist.
13 Okay. What time did you arrive on scene?

14 MR. DEUTSCH: It might have been around 11:30. The video I
15 shot was, like, 11:45, so I'm guessing around 11:30, somewhere in
16 there.

17 CHAIR HOMENDY: Okay. And Chief Drabick, I agree with you.
18 It is not the fire service's responsibility to drive a mile up and
19 find a train crew while they're trying to deal with a terrible
20 incident. It is the railroad's responsibility to maintain that
21 and provide that information according to federal regulations.

22 So, just reading through all the transcripts of the
23 interviews, so East Palestine dispatch did call Norfolk Southern
24 at 9:04 p.m. in Atlanta to obtain information about the
25 derailment. 9:04. I want you to keep that in mind. NS said

1 they'd have to call them back.

2 Another call was placed at 9:30 by East Palestine dispatch to
3 Norfolk Southern about whether they should start evacuations. I'm
4 not sure whether they got return calls, but the timeline for the
5 consist itself shows that Columbiana County Emergency Management
6 Agency received the consist via e-mail from Norfolk Southern at
7 9:56 p.m., basically a full hour later. The deputy chief of East
8 Palestine 9:45, 10:00. Chief Jones didn't receive the consist
9 until 10:23 and had to get it from CCEMA, I think, or the
10 Columbiana County Emergency Management Agency. The East Palestine
11 Police Department didn't receive the consist until 1:30 a.m., and
12 the East Palestine Fire Chief here found the printed train consist
13 at the command post at 2:15 a.m. sitting on a desk.

14 Can you explain why it took so long to get the train consist
15 to those, that are responsible not just for protecting their own
16 firefighters but for response, and protecting those in the
17 community, but for making sure that they were able to fight what
18 they were facing?

19 MR. DEUTSCH: I'm unaware of the dispatch center calls from
20 East Palestine to NS. I'm not aware of that. When I got a call
21 from EMA Director Clark, I then sent the consist that I received
22 when I was en route to the scene. It is a railroad's
23 responsibility to provide that train consist.

24 CHAIR HOMENDY: Thank you. Julie, can you pull up the
25 exhibit? Who is CTEH, Mr. Deutsch?

1 MR. DEUTSCH: They're a contractor that does the air
2 monitoring for us.

3 JULIE: Do you want it to start at Page 1?

4 CHAIR HOMENDY: Sure.

5 JULIE: Exhibit A?

6 CHAIR HOMENDY: Nope. It should go back to the e-mail.
7 Hopefully it's there.

8 There was an e-mail that was circuited by Norfolk Southern to
9 CTEH, your contractors that were part of the emergency cleanup, at
10 9:08 p.m. providing the train consist to your contractors.

11 How is it that Norfolk Southern could provide the contractors
12 responsible for cleanup with the information within 12 minutes of
13 the derailment and took an hour to several hours before providing
14 it to emergency responder?

15 MR. DEUTSCH: In this e-mail, that was our IH department
16 sending it to the air monitoring contractors who were based in
17 Arkansas to bring mode and equipment based on the chemicals that
18 were in the derailment. I can't explain the time frame.

19 CHAIR HOMENDY: Thank you. I don't have further time, but I
20 will ask Vice Chairman Landsberg if he has further questions.

21 VICE CHAIR LANDSBERG: No further questions, Chair. Thank
22 you.

23 CHAIR HOMENDY: Member Graham?

24 MEMBER GRAHAM: I do have some more. Thank you.

25 Chief Drabick, on Page 8 of your interview transcript, you

1 stated about 30 minutes after the incident you determined there
2 needed to be an evacuation zone of one mile. Please discuss how
3 you determined that?

4 MR. DRABICK: By looking at the ERG.

5 MEMBER GRAHAM: The ERG?

6 MR. DRABICK: Correct, sir. ERG.

7 MEMBER GRAHAM: And once you determined that, how did you
8 communicate the evacuation recommendation?

9 MR. DRABICK: Via phone with my deputy chief in conjunction
10 with Director Clark, who was on scene, confirming that.

11 MEMBER GRAHAM: Okay. Excellent. And that was your call to
12 make the evacuation zone one mile, correct?

13 MR. DRABICK: That was the consensus amongst all of us in
14 reference to the ERG.

15 MEMBER GRAHAM: Thank you. Mr. Deutsch, you stated earlier
16 that the, a one-mile evacuation zone was appropriate in your, a
17 little earlier, is that correct?

18 MR. DEUTSCH: When I was contacted by Columbiana, they had
19 the ERG, and they asked me if based on the ERG guidance, based on
20 vinyl chloride, should we evacuate? And I advised them they
21 should follow the guidance in the ERG for that.

22 MEMBER GRAHAM: Is wind ever considered when determining an
23 evacuation zone after a derailment?

24 MR. DEUTSCH: Yes, wind is always considered.

25 MEMBER GRAHAM: Okay. Thank you. On February 3rd, you

1 received a phone call from Columbiana County EMA asking whether
2 they should evacuate. Do you remember what time that call was at?

3 MR. DEUTSCH: I do not. I was responding to the scene at
4 that time, and I don't actually remember where I was to give you a
5 definite, like, time frame into my response. But it's about an
6 hour-and-a-half for me to get here.

7 MEMBER GRAHAM: Okay. And at that time, what did you know
8 about the contents of the tank cars?

9 MR. DEUTSCH: I knew that the lines that were derailed
10 between, you know, the two sections up right train contained vinyl
11 chloride, contained an iso car, contained some non-HAZ tank cars.
12 I was aware of the HAZMAT that was involved in that section of
13 cars.

14 MEMBER GRAHAM: And did you provide any guidance regarding
15 the evacuation?

16 MR. DEUTSCH: On my way there so that I can continue to drive
17 there, I gave them my boss's phone number so that he could talk to
18 incident commander and give him guidance on the situation they had
19 in front of them.

20 MEMBER GRAHAM: Thank you. Does Norfolk Southern have any
21 policies or procedures regarding advising cities or town officials
22 about evacuation protocols?

23 MR. DEUTSCH: We direct them in the resources that are out
24 there, like the ERG, and guide them through what they're looking
25 for and making sure that they're looking at that correctly, but we

1 don't issue the evacuations.

2 MEMBER GRAHAM: Okay. The evacuation appears it did not
3 occur until about an hour-and-a-half after the conversation you
4 had. Is there anything Norfolk Southern can do better to work
5 with these city and town officials to ensure an appropriate and
6 timely evacuation?

7 MR. DEUTSCH: Norfolk Southern can assist in any way we can.
8 A lot of people, that's a big decision to make if you're in that
9 role and you've got to gather the data and the information to
10 decide what you're going to do, if you're going to have an
11 evacuation, how large it's going to be, and I just believe that
12 time frame is probably from gathering that information and unified
13 command situation in their town, so.

14 MEMBER GRAHAM: Thank you. Mr. Haueter, after the initial
15 evacuation order was issued, how was the evacuation order and the
16 associated risk communicated to the community?

17 MR. HAUETER: Are we talking the initial two streets or the
18 one mile, sir?

19 MEMBER GRAHAM: The one mile.

20 MR. HAUETER: The one mile? That, obviously, came in from
21 our dispatch, and we were doing it, you know, on the fly. We were
22 pulling resources, plotted off a quick, one-mile radius on Google
23 Earth, and started assigning units to streets to go door-to-door.
24 And we, obviously, didn't have the information, I assumed
25 chemicals. We were just advising the residents because of the

1 train derailment is what we were relaying to them.

2 Obviously, there was multiple agencies involved. I don't
3 know if some agencies gave different directions, you know, because
4 of potential of chemicals or not, just assuming like I did. I
5 know our guys, and when I was going door-to-door was just telling
6 because of the train derailment and the fire.

7 MEMBER GRAHAM: Okay. Do you know how many people actually
8 did not evacuate?

9 MR. HAUETER: That evening, at least from my, you know, the
10 houses that I went to, obviously, there were houses that we
11 couldn't get any answer to. I did not have a problem with one
12 resident not wanting to leave. Some questioned it a little bit,
13 but they all, you could see the fire, you could just feel it in
14 the air. Traffic was just buzzing up and down the streets,
15 sightseers wanting to go see. I think people realized that it was
16 a situation they needed to leave. I'm sure there were people that
17 stayed after we left, but I don't have a number off that.

18 MEMBER GRAHAM: If you don't mind, Chair, one more quick one.
19 Is there anything we can do better in the future? Have you talked
20 about that, trying to get people to evacuate from the zone?

21 MR. HAUETER: This was a conversation that we had when the,
22 obviously, the controlled burn was going to go on as far as how to
23 get people out of their residences. I feel that if order people
24 and tell them they have to leave, sometimes you get push back. If
25 you express the dire need to leave, and then, you know, there

1 could be serious physical bodily injury, and you show them, look
2 out your door, you can talk to people, and they understand. You
3 know, I don't think anybody really wants to perish in a
4 catastrophe. But I think just explaining it to them instead of
5 saying, you have to leave, like, giving them that. They're
6 adults. I think they will understand.

7 MEMBER GRAHAM: Thank you for that, Mr. Haueter. Thank you,
8 Chair.

9 CHAIR HOMENDY: Member Chapman.

10 MEMBER CHAPMAN: Just a couple quick ones, Chair.

11 Mr. Deutsch, a lot of discussion this morning about the
12 AskRail app, and I understand that's a collaborative product. Who
13 or what is the lead agency or the lead entity in coordinating the
14 AskRail app?

15 MR. DEUTSCH: It's operated by Rail Link, but all of the
16 railroads have a representative that's on the committee.

17 MEMBER CHAPMAN: Okay. And you said your experience is that
18 the accuracy of the AskRail app has been pretty good?

19 MR. DEUTSCH: Yes, my experience has been good.

20 MEMBER CHAPMAN: Okay. Chief Drabick, again, recognizing
21 that you were not there in the earliest stages here, but based on
22 your discussions and also Chief Haueter, we've talked about, you
23 know, trying to track down the crew and how difficult that would
24 be. But in those early stages, there was really no way to know
25 whether there had been any casualties as a result of this

1 accident. So, you had no way of knowing whether there was even a
2 crew to track down, is that correct?

3 MR. DRABICK: That's correct, sir.

4 MEMBER CHAPMAN: Okay. Chair, that's all the questions I
5 have. Thank you all very much.

6 CHAIR HOMENDY: Thank you very much. A few questions.

7 So, the AskRail app, first, you have to know about it, you
8 have to know it exists, and then you have to get access to it.
9 But one thing I think most people may not be thinking of, other
10 than you all, is the AskRail app and the consist gives the cars in
11 order. In a derailment, all the cars are bunched up and in
12 different places making it very difficult, especially when you
13 have placards that burned.

14 Has NS, Norfolk Southern, talked about any sort of different
15 type of placarding as a result of this for rail cars to make sure
16 that responders can actually see the information.

17 MR. DEUTSCH: We have not had discussions on that. At this
18 time, we still haven't had our group, HAZMAT group, have our after
19 action for the event.

20 CHAIR HOMENDY: Understood. Thank you. I do want to talk
21 about training a little bit. I am trained at the HAZMAT
22 operations level, and there is a difference between what Norfolk
23 Southern provides, which is good training. It's more familiarity
24 with tank cars and DOT 105s, 111s, it's not HAZMAT
25 operations-level training. That's very different. The National

1 Fire Protection Association has NFPA standard No. 472, which lays
2 out different types of training, awareness, operations level. And
3 a third of fire departments are trained at the awareness level,
4 which is the most basic, and not -- not a ton of them are trained
5 at the operations level, which I think needs to change.

6 And so, I want to talk about that a little bit. There are
7 significant differences between training for career firefighters,
8 and I know we got to this with Mr. Lloyd's questions, and
9 volunteer firefighters, but Chief Jones, can you talk a little bit
10 about how that impacts the volunteer fire service and what should
11 be done, and do other states have that type of different training?

12 MR. JONES: My department is a career department, so, of
13 course, we have, as you stated, different levels of training. I
14 believe just speaking in our area, it's tough to get these men and
15 women trained at all.

16 CHAIR HOMENDY: And part of that is, besides the week, the
17 during the week, you do have an issue with backfilling during
18 training?

19 MR. JONES: Yes. In my department, that's one of our biggest
20 issues. If I send someone in training, I have to backfill with
21 overtime.

22 But, when you look at the volunteer, these men and women work
23 full-time elsewhere, so they're doing this on their off time, so
24 getting that person all trained is very tough.

25 CHAIR HOMENDY: Do others want to comment on the training?

1 MR. DRABICK: Sure. It is very difficult in the volunteer
2 fire services as a whole to get people trained to adequate levels,
3 levels where they should be. There should be no segregation
4 between career and volunteer training. It should be a standard
5 training across the board. It's very hard to accomplish that. A
6 lot of that is department-specific areas or area specific what
7 their requirements are. The more stringent the requirements, you
8 stand the potential of having less people to volunteer, able to
9 participate. You do what you can to try and get that. You try
10 and meet the minimum standards as required by the NFPA. I don't
11 think anybody could ever meet all of them.

12 But there needs to be something, more availability of
13 training facilities that are easier to access from rural areas and
14 the volunteers in general. And staffing is always an issue, and
15 that comes down to training as well as finances.

16 CHAIR HOMENDY: Others want to comment on training?

17 MR. BREWER: Okay. I will. So, from my department, my
18 agency, it's a little different because I have corporate people on
19 my agency, the Shells, the Sherwin Williams, that get trained
20 while they're at their real job and then they come to ours to do
21 first response or HAZMAT type.

22 This is a political, this could be political suicide for some
23 of the legislatures, though, who mandate training for departments
24 that are already hurting. I'm 100 percent into training, but when
25 they start putting more mandated training on an already-hurting

1 business, if you will, the fire service, it's going to, it could
2 drive out some of those volunteers who are already forced to do
3 regular fire training. I'm not downplaying training, and this is
4 where going to a more career department is probably what's needed
5 in some areas of the country.

6 CHAIR HOMENDY: Well, it sounds like if you do even training,
7 perhaps some resources are needed as well.

8 Chief Drabick -- I'm out of time. I'm moving on to Member
9 Graham and then I'll come back.

10 MEMBER GRAHAM: Thank you, Chair.

11 Chief Drabick, how many volunteer firefighters do you have in
12 your department?

13 MR. DRABICK: Right now, my department counting myself is 38
14 members strong.

15 MEMBER GRAHAM: And how many are volunteers?

16 MR. DRABICK: 37.

17 MEMBER GRAHAM: 37. All but you?

18 MR. DRABICK: Yeah. We're a combination department. The
19 only thing that we staff on a regular basis is Monday through
20 Friday, 9:00 to 5:00, and that's an ambulance. Everything is
21 else, everything on the fire side of the house is a volunteer, if
22 you're available, and then we pay you hour-for-hour a very small
23 wage.

24 MEMBER GRAHAM: Thank you, Chief.

25 Chief Jones, how about your department?

1 MR. JONES: We have a 16-person roster, including myself.
2 Currently, we're down two spots. Again, it's hard for career
3 departments to also get members, so we're actually trying to
4 recruit to fill house two spots.

5 MEMBER GRAHAM: Okay. Thank you.

6 Chief Drabick, before the night of February 3rd, had any of
7 your volunteer fighters, firefighters, ever responded to a
8 derailment with hazardous material release before?

9 MR. DRABICK: Not counting myself, I believe we may have had
10 one. So, two of us total.

11 MEMBER GRAHAM: Okay. And you said that some of your
12 firefighters had gone to a tabletop exercise, I think it was in
13 October of '22?

14 MR. DRABICK: Yes, sir.

15 MEMBER GRAHAM: And did they bring any of that information
16 back and train the rest of the department after that exercise?

17 MR. DRABICK: Yes, sir, they did. They came back, they
18 shared the information they learned there. We discussed several
19 aspects of it, how the training went. So, yes, they shared it
20 with the rest of the department.

21 MEMBER GRAHAM: Excellent. And same questions for you, Chief
22 Jones. Had any of your firefighters ever responded to an incident
23 like February 3rd with the derailment and the hazardous material
24 release?

25 MR. JONES: No, that would be a first for all of us to that

1 magnitude.

2 MEMBER GRAHAM: Okay. And did you also, after the tabletop
3 exercise, I assume probably everybody was not at that, were you
4 able to pass that training on to the others?

5 MR. JONES: Yes, I had, the way my command is set up there's
6 myself, and then I have assistant chiefs that run each of the
7 three crews, and then there's lieutenants underneath them. So, it
8 was mandated that all my line officers attend that October
9 training.

10 MEMBER GRAHAM: All right. Thank you.

11 Chief Drabick, what recommendations do you have for future
12 tabletop exercises after February 3rd, what would you, you know,
13 request of Norfolk Southern, or maybe state resources for training
14 crews, especially volunteer crews to handle the situation like you
15 had?

16 MR. DRABICK: I think making sure that everybody understands
17 the resources available, the resources you may need to handle an
18 incident like this. There will never be another incident like
19 this. No incident is ever the same. And understanding the
20 communication issues and determining ways to overcome that would
21 be great things to get out to the rest of the responders.

22 MEMBER GRAHAM: Okay. And same question for you, Chief
23 Jones.

24 MR. JONES: Could you repeat the question, please?

25 MEMBER GRAHAM: Yeah. What recommendations would you make

1 for future tabletop exercises for the situation that you responded
2 to the night of February 3rd? What could be done better?

3 MR. JONES: Well, I think the training we had in October was
4 as realistic as you could get for tabletop event. I think they
5 should happen more often. You do one training every so many years
6 on that subject, it's tough to maintain that information. So, I
7 know Norfolk Southern, you know, is strapped with their training
8 just as everybody else, but I'm a little different because we're a
9 career department. We will actually look for training. You know,
10 we can do that, we go, we look for resources for our training so I
11 can keep my staff trained to the best of their ability. But
12 again, we're different because that's their job. But we search
13 out training, and I think that needs to be more on the departments
14 to be more proactive in finding the training. I can't rely on
15 Mr. Deutsch or Norfolk Southern to come to my department to offer
16 me training when I should be out actively looking for training to
17 better prepare my department.

18 MEMBER GRAHAM: Thank you, gentlemen. My time is up.

19 CHAIR HOMENDY: Do you have any more?

20 MEMBER GRAHAM: After this. I'll let you go ahead.

21 CHAIR HOMENDY: Chief, I'm just wondering if you have any
22 concerns for your firefighters who were responding to the health
23 impacts?

24 MR. DRABICK: Absolutely I have concerns. I started voicing
25 those concerns shortly after my arrival on the night of the

1 incident. It took several months to finally get some semblance of
2 testing done for them. I'm concerned about not only my responders
3 but everybody around for long-term health concerns. That's got to
4 weigh in the back of your head for everybody. The potential is
5 there. We've started testing for our people, there's been other
6 organizations that have had testing done for their people.

7 Is it the right stuff? I don't know. I don't think anybody
8 knows. And we're going to continue that on for long after this.
9 Hopefully, we don't find anything. Unfortunately, we probably
10 will have some that will. It's a very heavy weight that has to be
11 carried, again, not only for the responders but for the residents
12 of the town and everybody else that came to help us.

13 CHAIR HOMENDY: Does anyone else want to comment on that?

14 MR. JONES: We're concerned, but according to OSHA, as a
15 HAZMAT team, we have to have bi-annual physicals, so that will be
16 able to keep us, hopefully, we'll be able to find anything that
17 arises before something happens.

18 CHAIR HOMENDY: And how about your gear? So, the gear that
19 you used for that day, you have to get it cleaned, and was there
20 any impact on your gear?

21 MR. DRABICK: So, as far as the gear, every gear manufacturer
22 we contacted recommended disposal and then replacement of that
23 gear. And to the best of my knowledge, every department has done
24 that.

25 CHAIR HOMENDY: Which costs money.

1 MR. DRABICK: Which costs money.

2 CHAIR HOMENDY: And you have limited resources.

3 MR. DRABICK: Yes. Very limited resources. However, Norfolk
4 Southern did compensate the departments to the best of my
5 knowledge. Some may have went to their insurance company for
6 that. Others followed the billing process.

7 CHAIR HOMENDY: So, how do we make sure, and I've been
8 talking about the resources for the fire departments for years.
9 How do we make sure that you get adequate resources for training,
10 for gear, for backfilling during training, for providing the
11 right, the quality training?

12 MR. DRABICK: Adequate federal and state funding. It all
13 comes down to the all-mighty dollar. Talking about political
14 suicide, you know, we spend money, trillions, billions, millions
15 of dollars on all kinds of things, but yet we spend little bits to
16 the fire service, to the police, to the EMS. That funding overall
17 from the very top at 1600 Pennsylvania Avenue down needs to be
18 increased to be able to provide to the correct proper services and
19 to protect the people providing those services. Funding has to
20 increase across the board. There's no other answer to it than an
21 increase in funding.

22 CHAIR HOMENDY: Thank you. Member Graham?

23 MEMBER GRAHAM: Thank you, Chair.

24 Chief Drabick, do you know when the PRD's started activating?

25 MR. DRABICK: I cannot give you an accurate answer for that,

1 no.

2 MEMBER GRAHAM: How about Chief Jones?

3 MR. JONES: I do not have that answer either.

4 MEMBER GRAHAM: Okay. Mr. Deutsch, were you aware of when
5 they started activating?

6 MR. DEUTSCH: The first one went off about 30 minutes after I
7 removed everybody from the scene that first night when I got
8 there. I do not know what time it was, what that time frame was.

9 MEMBER GRAHAM: Okay. Thank you for that. Anybody else who
10 was on scene notice a time or? Okay. Thank you.

11 Mr. Swords, what kind of, after a volunteer firefighter is
12 trained, you told us about how many hours, is there any additional
13 training that that firefighter must go through?

14 MR. SWORDS: Yes. In order to be able to function on a fire
15 ground and be in any type of IDLH environment, which could include
16 live fire, they would need to receive additional training. That
17 would be something that is a local level, the fire chief would be
18 responsible for determining what that training would be.

19 However, we have 62 chartered fire training programs all
20 around Ohio that provide continuing education training. So, they
21 would be a resource.

22 The EMA also has a technical advisory committee for HAZMAT,
23 and I believe, if I'm not mistaken, they provide training in
24 addition to typing those different teams. So, there are other
25 resources that are available. And some of those programs actually

1 will come on-site and deliver that training. They don't all do
2 it, and some of them charge a fee. Some do not. So, there are
3 other training resources available.

4 MEMBER GRAHAM: Do you support more initial training for a
5 volunteer firefighter at the beginning?

6 MR. SWORDS: Yes. I think at some point we need to make that
7 change, but again, it's going to have to happen through the
8 legislature to do that.

9 MEMBER GRAHAM: Do you have any good ideas on how to balance
10 the kind of the work life? You know, most of these volunteer
11 firefighters have jobs and families and everything. Do you have
12 any good ideas on how to get that training in without disrupting
13 their lives too much?

14 MR. SWORDS: Well, it's difficult. However, there is a
15 Volunteer Firefighter Task Force that was stood up by the
16 governor's office, and there's a lot of great work being done by
17 that task force with a lot of good ideas, and they even published
18 a report that has that information in there that's on the state
19 fire Marshall's website. So, I think at some point, hopefully,
20 some of those ideas will be available through funding.

21 MEMBER GRAHAM: Of course. I want to thank you, I want to
22 thank all of our witnesses for being here today and your candid
23 responses, and that's all the questions I have, Chair. Thank you.

24 CHAIR HOMENDY: Thank you. I'm going to turn to the
25 technical panel now who has some additional questions.

1 MR. LLOYD: Thank you, Madam Chair.

2 Chief Swords, I'd like to continue on with the Member Graham
3 was asking about the volunteer training. I know at one time it
4 was 54 hours, and that was reduced to 36 hours, is that correct?

5 MR. SWORDS: Yes, sir. There was recent legislation that
6 changed the number of continuing education hours over a three-year
7 certification cycle from 54 to 36.

8 MR. LLOYD: So, what would prompt a reduction in training
9 hours, higher-level training, reducing down to a lower level, what
10 would prompt that?

11 MR. SWORDS: I don't have a really good answer for that. I
12 know there are groups that approached different legislators, and
13 at some point, they were even talking about removing the
14 continuing education requirement entirely for firefighters, and
15 there was a compromise putting it at 36 hours.

16 MR. LLOYD: So, the training requirements for the 36, but it
17 was 54 was training removed? Was there certain training
18 requirements that were removed in order to take it from 54 to 36?

19 MR. SWORDS: No, sir. The requirement is the hours don't
20 have any specificity on what topic areas. It just has to be
21 firefighter-related training.

22 MR. LLOYD: Okay. And the 36-hour level of firefighter is
23 not, are they able to operate in a hot zone, the hot zone, the
24 warm zone, such as hazardous materials response, structural
25 firefighting, things of that nature?

1 MR. SWORDS: Not with their initial certification training,
2 no.

3 MR. LLOYD: Okay. Mr. Deutsch, in your response plan, its
4 titled emergency response guiding plan, in NS, manual. It talks
5 about incident levels 1, 2, and 3. What would you rate the East
6 Palestine accident, a 1, 2, and 3?

7 MR. DEUTSCH: It would have been the highest level, 3.

8 MR. LLOYD: Okay. So that interaction, I want to more
9 particularly hit on that interaction between the Emergency
10 Dispatch Center and the Norfolk Southern dispatch. Would the
11 communication increase if it goes from a level 1, 2, or 3, such as
12 automatic e-mail notification of a train consist because we know
13 it's much easier than running down a railroad line and trying to
14 find an engineer and conductor that's a mile down the road. So,
15 does that communication increase depending on the level of
16 severity of the accident?

17 MR. DEUTSCH: The level is the same if you just call and say
18 you have a, you want access or want to put hoses across the tracks
19 because of a fire. As far as the action that's taken by the
20 dispatch center, they're going to notify the operations center the
21 same way and notify somebody in transportation in that area of an
22 incident. It doesn't matter what level that incident, those
23 incident levels are more internal and what resources that start to
24 roll and different people notifications internally.

25 MR. LLOYD: Is it required for that NS dispatcher to e-mail

1 the train consist to that emergency dispatcher?

2 MR. DEUTSCH: They're to provide information of the consist.
3 That will usually probably come out of the operations center,
4 because that's where they dispatch the trains and have all of that
5 information. Police communication will transfer that call to
6 them.

7 MR. LLOYD: Thank you. Chief Drabick, so much easier, I
8 guess, if your units were equipped with e-mail capabilities,
9 correct?

10 MR. DRABICK: That's correct, sir.

11 MR. LLOYD: So, much easier process if you can get that in
12 your hands much quicker from your emergency dispatch center, if NS
13 could provide that consist, correct?

14 MR. DRABICK: Correct. Again, as long as we have Internet
15 service or cell service.

16 MR. LLOYD: Yep. Mr. Dougherty, anything?

17 MR. DOUGHERTY: I do have a few follow-up questions of
18 Mr. Deutsch.

19 Can you explain to us what challenges did Norfolk Southern,
20 the responders, or the response companies have in trying to
21 identify the location of the hazardous materials given the lack of
22 visibility of the placards?

23 MR. DEUTSCH: Could you repeat that, Mark? It broke up at
24 the end.

25 MR. DOUGHERTY: Sure. Can you tell us what challenges

1 Norfolk Southern and its responders and also the fire responders
2 as well, what challenges they experience in trying to identify the
3 location of the hazardous materials given the lack of visibility
4 of the placards?

5 MR. DEUTSCH: I'd that say that the difficulty is exactly
6 where the cars ended up landing and laying. They're going to be
7 in the general area during the derailment. What car is which,
8 they might have switched and went one way or the other. If
9 they're in that accordion, they tend to be in order. If they go
10 off to the sides, that's when you start to lose where they're
11 actually at. So, there was some off to the side, there was some
12 accordion.

13 And that's why when we do the training, we do for the AskRail
14 app or on the consist and to describe a derailment, we show a
15 picture of a derailment, and we explain how to use the upright car
16 to the right and upright car to the left. And those two car
17 numbers, and then the cars in between those are the AskRail app
18 are the cars involved in the derailment. That will get you
19 started on what hazards are involved, but it won't get you to the
20 exact car.

21 The car numbers will last pretty long in the fire before
22 they're finally unreadable. I've seen them where all of the paint
23 or what you can see real good from the outside's off, but there's
24 an imprint on the car still from the fire of the car number, so
25 you can still get that information. You can still identify the

1 car based on it's a pressure car, and then find the pressure car
2 if the next car is a general service car, find that in the consist
3 and you'd be able to identify. That helps you, you gather all
4 that data to figure out what car is what.

5 MR. DOUGHERTY: Thank you. I'm sure you know the answer to
6 this next question, but can you tell us what happened to the
7 placards on the tank cars that were involved in the fire?

8 MR. DEUTSCH: So, if the placards exposed to the tank car,
9 there are different placards that are in there that are put on
10 when they're shipped from the location. A lot of them are
11 plastic, some are paper, so they could be damaged. Also, in
12 derailments without any fire, they could be damaged because the
13 placard holder is only a small weld on, and I've seen them folded
14 over where you can't see the placard. That's why in the training
15 we explain about the report marks or what we call make it remember
16 it is the license plate on the railcar so that they can find that
17 number in the consist and find out if it's a HAZMAT car or not in
18 case they come across that situation where the placards are ripped
19 off.

20 MR. DOUGHERTY: Thank you. I'd like to refer to the 49 CFR,
21 specifically 172.519A1, which is the general specification for
22 placards, which states that a placard may be made of any plastic,
23 metal, or other materials capable of withstanding without
24 deterioration or substantial reduction in effectiveness, a 30-day
25 exposure to open-weather conditions.

1 Are you aware of any other federal regulation that requires
2 the placards to withstand heat or fire exposure in the event of a
3 derailment?

4 MR. DEUTSCH: I do not. Only against weather that I'm aware
5 of.

6 MR. DOUGHERTY: That's all the questions I have. I'll turn
7 it back over.

8 MR. LLOYD: Thank you. Mr. Deutsch, have you, I'm sure
9 you've responded to several accidents involving fire like this.
10 Have you seen other accidents where the placards have been
11 destroyed where that chemical cannot be identified?

12 MR. DEUTSCH: I've seen them where there was no fire, where
13 depending on if you're on one side of the car where the car went
14 off the rails and slid and then ended up the placard ripped off or
15 the placard folded over, I responded to that side. So, they were
16 probably on the other side or they could be on the ends, but you
17 might not be able to get in there to see it. So, I have seen it
18 where on the side they've been ripped off.

19 MR. LLOYD: Could these placards, could these placards be
20 made of a more durable material where they would withstand fire
21 impingement where it would make it easier for the first responders
22 to get that immediate notification or that, you know, of what
23 they're dealing with. And is NS looking at anything like that for
24 a more durable placard after looking at this accident?

25 MR. DEUTSCH: NS doesn't make that regulation. We would

1 assist or information from incidents we had to whoever is working
2 on something like that in any way we can. I think anything that
3 makes it better might be wise to do.

4 MR. LLOYD: Could NS exceed that regulation on placard
5 durability?

6 MR. DEUTSCH: Well, NS doesn't apply the placards to the
7 cars. If they're lost in transportation, NS applies the placards.
8 They're applied by the shipper when they leave, when NS goes to
9 pick the cars up.

10 MR. LLOYD: Thank you. Thank you, Mr. Deutsch.

11 Chair Homendy, that's all I have for this panel.

12 CHAIR HOMENDY: Great. Thank you very much.

13 So that concludes the first panel for the hearing. We'll now
14 break for a 60-minute lunch. Please return in time to pass
15 through security. I ask that the witnesses for the next panel
16 return early to ensure that they're seated for the time we
17 reconvene at, I guess early. We'll reconvene at 1:45. I do want
18 to thank the first panel of witnesses. I really appreciate it and
19 appreciate your service.

20 (Whereupon, at 12:40 p.m., a recess was taken.)

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A F T E R N O O N S E S S I O N

(2:25 p.m.)

1
2
3 CHAIR HOMENDY: Welcome back. We're now ready to turn to our
4 second and final panel for today, which is on the circumstances
5 that led to the decision to vent and burn five vinyl chloride tank
6 cars.

7 Ms. Shaw, will you please begin the introductions and swear
8 in the witnesses.

9 MS. SHAW: Chair Homendy, the second panel will address the
10 timeline of events, vinyl chloride monomer, communications and
11 coordination between agencies, and vent and burn decisions.

12 Witnesses for Panel 2 are composed of the following
13 individuals: Robert Wood, Norfolk Southern; Keith Drabick, East
14 Palestine Fire Department; Drew McCarty, Specialized Professional
15 Services, Inc.; Charles Day, Specialized Response Solutions; Paul
16 Thomas, OxyVinyls; Dr. William Carroll, Department of Chemistry
17 Indiana University; Steve Smith, OxyVinyls; David Padfield,
18 Pennsylvania Emergency Management Agency; and Major General John
19 Harris, Jr., Ohio National Guard.

20 The NTSB tech panel is composed of Paul Stancil, the panel
21 chair; Ruben Payan, investigator in charge for the East Palestine
22 investigation; Mark Dougherty, and Sean Lynum.

23 I would now ask that the witnesses please stand to be sworn
24 in. Please raise your right hand and answer by saying I do.

25 (Whereupon,

1 ROBERT WOOD,
2 KEITH DRABICK,
3 DREW MCCARTY,
4 CHARLES DAY,
5 PAUL THOMAS,
6 WILLIAM CARROLL,
7 STEVE SMITH,
8 DAVID PADFIELD, &
9 MAJOR GENERAL JOHN HARRIS, JR

10 were called as witnesses and, having been first duly sworn, were
11 examined and testified under oath, as follows:)

12 MS. SHAW: Thank you. Please be seated. A reminder to the
13 witnesses that you will remain under oath until the conclusion of
14 the hearing.

15 Chair Homendy, these witnesses have been pre-qualified, and
16 their respective experience and qualifications appear in the
17 docket as exhibits in Group A.

18 As a reminder to the witnesses, please push the microphone
19 button to talk, and then push it again when finished. Also,
20 please answer the questions factually and avoid analysis. I now
21 turn the questioning over to Mr. Stancil.

22 PANEL 2 EXAMINATION

23 MR. STANCIL: Thank you, Ms. Shaw. Good afternoon,
24 witnesses. Chair Homendy, Members of the Board of Inquiry.

25 My name is Paul Stancil. I'm the technical lead for Panel 2.

1 Before we get into questioning, I understand that Dr. Carroll,
2 Mr. Thomas, and Mr. Wood have a preliminary statement that they
3 would like to make.

4 Dr. Carroll, would you begin, please.

5 DR. CARROLL: Thank you. I wanted to take this opportunity
6 to extend my personal condolences to residents for your anguish
7 and disruption and thanks to the first responders for your heroism
8 in this particular event.

9 My name is William Carroll. I'm an adjunct professor of
10 chemistry at Indiana University, and I also have a small chemistry
11 consulting business, Carroll Applied Science, LLC.

12 I retired from Occidental Chemical Corporation after a career
13 of 36 years and consult with them from time-to-time. However, I
14 do not represent the company at this time, and today I am
15 representing only myself. The analysis and opinions you hear are
16 my own. My area of expertise in this context is the chemistry and
17 polymerization chemistry of vinyl chloride. Thank you.

18 MR. STANCIL: Thank you, Dr. Carroll. Mr. Thomas, please.

19 MR. THOMAS: Madam chairperson, members of the NTSB Board,
20 ladies and gentlemen. My name is Paul Thomas, and I'm the Vice
21 President of Health, Environment, Safety and Security for
22 OxyVinyls.

23 With me today is Steve Smith. He's a technical manager of
24 our manufacturing facility in La Porte, Texas.

25 I first want to acknowledge the East Palestine community and

1 those who participated in their response effort following the
2 derailment of Norfolk Southern Train 32N in February of this year.
3 We recognize the impact the derailment has had on your community,
4 and we'd like to thank Chief Drabick and all of the first
5 responders for their service.

6 We look forward to addressing questions from the panel to the
7 best of our ability. As a shipper that relies on railroads to
8 safely transport our products, OxyVinyls shares the agency's goal
9 of investigating transportation incidents and taking steps to
10 prevent a recurrence.

11 In my opening comments, I would like to provide context
12 regarding our involvement in the incident and summarize the
13 technical support we provided to those handling the response. We
14 were one of multiple shippers that had railcars on Train 32N,
15 specifically five cars with our stabilized vinyl chloride monomer,
16 or VCM, were on the train. The railcars carrying OxyVinyls
17 product did not initiate the derailment. Another car has been
18 preliminarily identified as initiating the derailment when it
19 suffered a wheel bearing failure. The cars carrying our product
20 derailed because of that failure.

21 Five other companies had a combined total of six tank cars
22 involved in the derailment that contained hazardous materials.
23 Many of these railcars breached upon derailing, which released
24 their contents into the environment and fueled the initial fires
25 at the derailment scene. The five cars carrying OxyVinyls product

1 derailed without breaching. The pressure-relief devices on all
2 five cars operated as intended preventing damage to the tanks by
3 relieving the elevated pressures that were caused by the
4 surrounding fires.

5 On Saturday morning, February 4th, OxyVinyls was notified of
6 the train derailment that involved tank cars carrying our VCM
7 product. Following the notification, OxyVinyls activated its
8 special situations team in Dallas. We sent a technical team to
9 East Palestine, and we communicated with Norfolk Southern and its
10 contractors regarding the properties of stabilized VCM. To my
11 knowledge, no other shippers responded with this level of support.

12 On Saturday evening, February 4th, representatives of
13 OxyVinyls spoke directly with representatives of Norfolk Southern
14 and its emergency response contractors regarding conditions at the
15 derailment site. We made it clear, based on our expertise of the
16 chemical properties of our product, that stabilized VCM would be
17 unlikely to spontaneously polymerize under the conditions
18 described to us by Norfolk Southern and its contractors.
19 Polymerization of VCM is a very exothermic reaction, which
20 generates significant heat resulting in increased pressure within
21 its container. If that pressure is not relieved, it can cause a
22 failure of the container. An uncontrolled VCM polymerization
23 reaction would have an obvious temperature rise that would
24 continue throughout the duration of the exothermic reaction. For
25 this reason, we emphasized to Norfolk Southern and its contractors

1 the importance of monitoring the temperatures of the rail cars.
2 And on Sunday morning, February 5th, we further reinforced our
3 view that polymerization was not occurring during a call with
4 Norfolk Southern representatives.

5 As previously mentioned, OxyVinyls had dispatched a
6 three-person team to Ohio in order to make certain that we had
7 representatives on the ground who could serve as a resource to
8 Norfolk Southern and those managing the response effort. My
9 colleague on the panel, Steve Smith, led that team, and he arrived
10 in East Palestine on the afternoon of Sunday, February the 5th.

11 On Sunday evening, Steve met with Norfolk Southern's
12 emergency response contractors and for the third time stated
13 OxyVinyls' view that polymerization of VCM was not occurring.

14 In summary, although our rail cars did not initiate the
15 derailment and did not breach in the derailment, we provided
16 technical support to Norfolk Southern and its emergency support
17 contractors. We sent a team to Ohio to support Norfolk Southern's
18 response effort, and we provided information regarding stabilized
19 VCM. We advised that the temperature of the railcars should be
20 monitored, and we communicated our view that polymerization was
21 not occurring.

22 I want to emphasize that we did not have direct access to
23 real-time information regarding conditions at the derailment site.
24 We were not part of the unified incident command, and we did not
25 participate in or recommend the decision on the vent and burn

1 operation.

2 Thank you for inviting OxyVinyls to participate in the
3 investigative hearing. Steve and I look forward to answering your
4 questions.

5 MR. STANCIL: Thank you, Mr. Thomas. And Mr. Wood, would you
6 provide your statement, please?

7 MR. WOOD: Good afternoon. Thank you for inviting me here
8 today. My name is Robert Wood. I'm the Director of Hazardous
9 Materials with Norfolk Southern.

10 I have 22 years of experience with the rail industry, and 11
11 years of experience working as a hazardous materials with Norfolk
12 Southern. Prior to joining Norfolk Southern as a hazardous
13 materials compliance officer in 2012, I was a hazardous materials
14 emergency response contractor for the company for 12 years. I
15 also served 24 years with the Birmingham Fire and Rescue Service
16 with their hazardous materials team.

17 First, like my colleagues, I want to express my regrets to
18 the residents of East Palestine and the surrounding communities.
19 Norfolk Southern's top priority is the health and safety of our
20 employees, the communities we serve, and first responders who
21 assist us in our time of need. The emergency response to the
22 derailment at East Palestine was no exception.

23 I learned of the derailment a few minutes after it occurred
24 the night of February 3rd and immediately started coordinating
25 response efforts. I reached out to Scott Deutsch. He was my

1 closest regional HAZMAT manager to the area and started
2 coordinating with other managers of the company and those closest
3 to the area to ensure that everyone, including emergency
4 responders had access to the train consist and to understand that
5 there was HAZMAT in that train.

6 Early Sunday morning, I got on -- or Saturday morning, I got
7 on a plane to East Palestine with several of my colleagues. Over
8 the hours and days following the derailment, we worked closely
9 with first responders from dozens of nearby communities to deal
10 with the unique hazards associated with this incident and to
11 prevent an uncontrolled explosion. We followed available
12 guidance, for example, from the Department of Transportation and
13 the Federal Railroad Administration. We also communicated
14 consistently with other stakeholders on the ground, including the
15 manufacturer of the vinyl chloride in the tank cars in concern,
16 OxyVinyls, and with unified command and the incident commander.

17 Norfolk Southern personnel, like myself and our expert
18 contractors, were assessing a high-risk situation in real time.
19 We drew upon our decades of experience handling HAZMAT emergency
20 situations and relied upon information available in chemical
21 guidance documents, which note that exposure to numerous
22 conditions and substances, including air, oxidizers, certain
23 metals, and excessive heat can cause explosive or violent
24 polymerization.

25 Conscious of the need to act both swiftly and thoughtfully,

1 we carefully assessed the situation. Collecting information on
2 site, we observed what we believed to be multiple signs of
3 polymerization in the tank cars carrying vinyl chloride, or PRD
4 failures. Our concern grew quickly because of an uncontrolled
5 explosion of a tank car would be catastrophic.

6 Explosions involving tank cars carrying monomers or liquified
7 flammable gases have occurred in the past with devastating
8 consequences. And if polymerization was occurring, rapid action
9 would be necessary to prevent an uncontrolled and potentially
10 deadly explosion.

11 Based on -- because of factors that rendered other options
12 too dangerous and potentially ineffective, a controlled vent and
13 burn was determined to be the best and safest action by the
14 incident commander given the circumstances and the information
15 available at the time. The incident commander's decision was
16 supported by all members of unified command.

17 Throughout the response, Norfolk Southern professionals and
18 contractors exclusively focused on protecting the health and
19 safety of those involved, including first responders, the
20 surrounding communities, and our own personnel. I share the
21 commitment with all Norfolk Southern personnel to protect the
22 communities we serve and to make rail safe. Thank you.

23 MR. STANCIL: Thank you, Mr. Wood.

24 Okay. Mr. Dougherty, please begin.

25 MR. DOUGHERTY: Thank you. Our first question is to Chief

1 Drabick. Can you please describe your role as incident commander?

2 MR. DRABICK: My role as incident commander was being part of
3 the unified command, and the one overall responsible for relaying
4 the consensus decisions made by the unified command to everybody
5 else.

6 MR. DOUGHERTY: So, could you tell us what happened from the
7 time that you were told that a vent and burn action was needed,
8 which you told us was February 5th at 5:47 p.m., until the time
9 the ultimate decision was made to approve the action?

10 MR. DRABICK: We were advised by different steps of
11 mitigation for this from Norfolk and their contractors. They felt
12 that one car, and in particular holding vinyl chloride, may
13 possibly have to be vent and burned due to a malfunctioning PRD
14 and a temperature increase of that car.

15 They were monitoring that car, the temperature of it, that
16 monitoring went on for some time with increases and decreases
17 throughout. Those were reported to us. It got to the point where
18 they thought that that was the only option and expressed that that
19 was the only option left.

20 We held a meeting with all members of the unified command and
21 members of political representation from both Pennsylvania and
22 Ohio in the, what I call the computer room of the school, the
23 elementary school where our command post was, primarily led by
24 Governor DeWine where we had the members of Norfolk Southern's
25 HAZMAT team and their contractors SPSI and SRS go through and

1 explain those processes and why there was a need for that vent and
2 burn. It was portrayed to us and expressed to us that the cars
3 were going through polymerization based on the signs that the cars
4 were showing and that material that we had to reference. That
5 process was explained and discussed in that meeting. None of the
6 unified command members in that meeting or any of the agencies
7 represented in that meeting stated any objection to that or had
8 any other information leaning towards it was not going through
9 that process. It was discussed a bit further the meeting had
10 ended.

11 Shortly thereafter, Governor DeWine and I were taken down to
12 a room to meet with the representatives from the contractors at
13 Norfolk to discuss the vent and burn and the urgency to get it
14 done very soon due to temperature changes, weather changes, time
15 of day changes. We had to make that decision very quickly, and
16 based on no objections or ulterior means of controlling it during
17 that unified command meeting where we discussed it, the decision
18 was made to go ahead and allow that process to happen to prevent
19 that catastrophic failure of the railcar.

20 MR. DOUGHERTY: So, who made the ultimate decision to approve
21 the vent and burn?

22 MR. DRABICK: The final yes was given by me based on the
23 consensus of everybody in the unified command that there was no
24 other option. No objections were given to that during that
25 meeting when no other options were given at that point. So, as a

1 consensus of the meeting, it was the final okay was given by me as
2 the incident commander based on the consensus of the unified
3 command.

4 MR. DOUGHERTY: And how much time were you given to make the
5 decision to approve the vent and burn?

6 MR. DRABICK: When we got taken down to that room, we were
7 told we had 13 minutes to make the decision, and that had to do
8 with convergence, with the weather, and the transitioning from day
9 to night and the product in it's believed to be what state it was
10 in and what process it was going through.

11 MR. DOUGHERTY: Okay. So, my next question is for Mr. Wood.
12 Can you describe what level of monitoring and oversight do
13 railroad operators have over the actions of its emergency services
14 contractors?

15 MR. WOOD: We relied on our emergency response contractors
16 and their expertise anytime we have a rail emergency. But
17 ultimately, it's NS oversight, and what they do has to meet our
18 approval.

19 MR. DOUGHERTY: And so, what were the responsibilities and
20 the roles of your emergency response contractors SPSI and SRS?

21 MR. WOOD: In this case, and in just like any other response
22 that they would do for us, especially involving tank cars, their
23 first priority is life safety, securing the scene, they are
24 brought in for their expertise on the products, vinyl chloride in
25 this case is a mission chemical of the chorine institute. CHLOREP

1 contractors there's only three or four in the United States, and
2 two of them are represented here and were part of this response.
3 They handle and do intense damage assessment on tank cars, which
4 is part of the decision tree how we handle these cars after a
5 derailment or fire.

6 MR. DOUGHERTY: So, how much input did Norfolk Southern have
7 in decisions made to mitigate the hazards posed by the derailed
8 tank cars?

9 MR. WOOD: Again, in consultation with our contractors,
10 there's a decision tree any time a tank car is involved in a
11 derailment, whether it's loaded or unloaded. We go through
12 whether the car can be moved, can the car be re-railed, can the
13 car be offloaded. We rely on our contractors. Their expertise is
14 in those damage assessments. And then following that decision
15 matrix, we are going to take their input and advice. It's
16 ultimately, in most of those cases it's going to be their
17 personnel that's going to complete that work. But ultimately,
18 anything that's done on one of our sites has to meet our approval.

19 MR. DOUGHERTY: Could you describe the process of vent and
20 burn, why and when it is used, and what are the other options you
21 considered in this incident?

22 MR. WOOD: Again, in all cases with tank cars, specifically
23 in this case with pressure tank cars carrying a liquified
24 flammable gas, your first option is damage assessment. Can that
25 car be moved in any position that it's in? Can the car be

1 re-railed? In this case, re-railing was never going to be an
2 option with this car due to the site. The car really in its
3 state, it never were you truly able to do a full damage assessment
4 on them because of their position, the extensive fire damage. So,
5 between mechanical damages, fire damages to the car, part of your
6 decision tree becomes how am I going to get the product out of the
7 car. In this case, extensive fire damage ultimately destroyed the
8 valving on top of the cars, so offloading these cars by normal
9 means was not an option.

10 The next step would be to try to hot tap these cars. Again,
11 when we were, our contractors were trying to do a more extensive
12 damage assessment and assess these cars, absent pool fires for
13 several hours, one of these cars PRDs suddenly went off again, and
14 went off for 70 minutes. Leading to there was other safety issues
15 associated with these cars that we had to deal with. It was
16 ultimately decided that because of the time it would take and the
17 peril it would put personnel in to try to weld fittings on these
18 cars and manually drill holes to do a hot tap, that that was not
19 an alternative. So, absolutely.

20 The very last alternative is vent and burn. When you get to
21 that point, there are no other options available to us. And that
22 was the case here.

23 MR. DOUGHERTY: Thank you.

24 My next question is for Mr. McCarty. Can you describe what
25 services your company provided in connection with your emergency

1 response services?

2 MR. MCCARTY: Good afternoon. Thank you for this
3 opportunity. At this wreck, we were dispatched for HAZMAT fire
4 suppression assistance and whatever NS HAZMAT needed us to support
5 them with.

6 MR. DOUGHERTY: Can you describe how you assessed the vinyl
7 chloride tank cars, and can you tell us what you found?

8 MR. MCCARTY: Yes. And thank you for that question. The
9 assessment started with Mr. Deutsch Friday evening, and as
10 Mr. Deutsch testified this morning, the observations were right
11 with them. Pressure tank cars, flammable compressed gas, in pool
12 fires, a lot of general service tank cars also in pool fires, dark
13 conditions very difficult to assess, but fundamentally, that's
14 where the assessment started.

15 There was incredibly hot, active fire for several hours.
16 There was some fire before that had been either burned out or
17 extinguished before I even got on scene from the Pleasant Street
18 crossing up to behind CeramFab. But from CeramFab to the east
19 was still very much on fire with active pool fire throughout that
20 whole area, the center area of the main load of the wreck. So
21 that's where the assessment started was Friday night.

22 As Mr. Deutsch testified, it wasn't very long after we got
23 firefighters in the safe clear and everybody rallied up back in
24 the old firehouse or old police station, whatever building that is
25 referred to where the command post started, it wasn't very long

1 after that that the first pressure relief device started getting
2 active. They were active throughout the night on three cars, the
3 one car on the west and two of the three cars in the center most,
4 what we call the eastern-most pool fire associated with the VCM
5 cars. They took incredibly high heat for a long period of time.

6 Again, as Mr. Deutsch testified, these thermal protection
7 features on these tank cars, they're designed to hold for a
8 hundred minutes, and it wasn't long after that that the pressure
9 release device started activating.

10 So, part of the assessment also asked to the railroad what
11 was the operating speed in which this train was operating when it
12 derailed. In the fire rescue service in a vehicle accident, we
13 call it mechanism of injury. Okay. It's part of the triage. Was
14 this a slow-speed derailment where they just fell off the tracks,
15 or was this a mainline train doing whatever it was, 47 miles an
16 hour? That's the X factor in anyone's damage assessment because
17 we don't know the dynamics of cold work, metallurgy, scores,
18 gouges, wheel burns, dents, there's a whole litany of things that
19 we look for.

20 We had no safe option to do those kinds of things, frankly,
21 ever, too closely with a lot of hidden damage in the pileup
22 throughout this weekend. So, it's big factor in this answer to
23 the question of how this led to vent and burn. So, the assessment
24 started Friday night, continued through the weekend.

25 There was a period on Saturday afternoon in which the pool

1 fires had subsided in those areas both on the west and in that one
2 area that had the kind of behind Leake Oil Company. We watched
3 them for an hour-and-a-half to two hours, because operationally
4 speaking you asked earlier, what do we do for the railroads? We
5 function to stay kind of a, we want to be forecasting and being
6 operationally ready for when it's time to do something, right?

7 So, that afternoon, on Saturday afternoon, we had had the
8 first two, what we call the assess and entry teams. The first
9 west team and an east team with some objective entry goals to get
10 a pressure gauge on the eastern-most vinyl chloride car, and with
11 the state police flyover we were able to do that morning we could
12 finally clearly identify the loaded isobutylene car, which we had
13 not been able to do through the night or even that morning due to
14 various smoke conditions and limited drone flights.

15 So, during those entries, it was later in the afternoon,
16 somewhere in the 5:00, 5:30 p.m. era, the third VCM car in from
17 the east, frankly, scared the hell out of us. It released
18 pressure release in a violent, sudden, violent roar of fury, and
19 it had been calmed for two hours prior to that. They all were
20 calm. Everything we corresponded our assessment, pool fires died
21 down to kind of burned out to the active pressure relieving
22 subsiding. And that third car, there was something going on
23 pressure building in that car without a fire under it. Okay?
24 That's a key part of our damage assessment with internal pressures
25 that are unknown at that point. But what we can absolutely know

1 is we observed them Friday night into Saturday, audibles, cycling,
2 the sound in which they were releasing, that corresponds to some
3 amount of internal pressure, it was exponentially worse and
4 sustained for 70 minutes, and it had no fire under it for 90
5 minutes to two hours prior to that. So that's a huge factor in
6 all of this. I'm not sure if I answered your full question.

7 MR. DOUGHERTY: You did. I'd like to talk about pressure and
8 temperature measurements if we could. If you could give us an
9 overview of how you collected those pressure and temperature
10 measurements during the assessment of the tank cars and the tank
11 car damage assessments?

12 MR. MCCARTY: Thank you for that one, too. Sunday afternoon
13 someone reported seeing the western-most vinyl chloride car fire
14 from protective housing burn out, snuff itself out. I heard folks
15 speculating, oh, great. It burned itself out, was a theory on the
16 table at the time. But in our world, we knew that it had leaks
17 from those compromised valves and fittings and elastomers and
18 O-rings and everything that keeps the HAZMAT in a package was
19 thermally burnt out, compromised, from Friday night into Sunday,
20 it had been burning just fine, and all of the sudden it quit
21 burning.

22 Myself and one of our technicians went into that western-most
23 area of the hot zone to look at that car specifically. Got up on
24 top of a hopper car that was right next to it, the protective
25 housing was rolled conveniently where we could walk on the hopper

1 car and get right to it, stood clear in case the PRD went off, but
2 was able to get right next to protective housing, hold our breath
3 from the air pack breathing in silence, and there was zero audible
4 hiss, and that is another very important takeaway of fact-based
5 reporting here. There was zero pressure hiss coming from that
6 protective housing on the western-most car.

7 It had been burning quite well since Friday night, and by
8 itself on its own with no offensive fire suppression, no tornado
9 windstorm, nothing blew the fire out, and there is no audible
10 pressure hiss coming from two liquid lines, a vapor line and a
11 pressure relief device that had been feeding the fire triangle
12 since Friday night, it was just a lazy whiff of a nuisance leak at
13 that point. In fact, we got 0.0 on our meter in the breathing
14 zone on top of the hopper car. We never got a meter reading until
15 the meter went down inside that protective housing, and only then
16 it was detecting some volatile organic compounds in the housing,
17 not anywhere in distance away from the housing.

18 There were still little pot fires in the ballast and in and
19 around the work area. So, even with that, from Sunday afternoon
20 into Monday, it never had any kind of leak that it warranted a
21 re-flash or a re-ignition. And again, this is very important to
22 your question on the temperature monitoring.

23 We came off the top of that car, I noticed on the west side
24 of that particular car, there had been jacket removed in the
25 wreck, part of that crash wreck dynamics. The part of the jacket

1 that had been removed was no more than a couple feet long by maybe
2 a foot wide, but I clearly saw an opportunity by my shoulder
3 height that I could take my gloved hand off, put the back of my
4 hand on the actual tank metal, not the jacket, and it was hot. I
5 couldn't hold my hand there for more than three seconds. And it
6 had not had a pool fire under it for several hours. I think that
7 burned out sometime Saturday the day before. Okay.

8 So, it was at that moment I reported that to Mr. Deutsch with
9 the railroad. He asked me to go back in with a thermal imaging
10 camera and get a reading, and we did. That was a baseline, kind
11 of just take a status check of it. This was Sunday afternoon,
12 because I recall the temperature was either 130-135. I know it's
13 in record somewhere. He asked us to trend it, and we did. For
14 that hour, it went up to, like, 138. So, in that snapshot of time
15 before we met with the chief and his staff, it was trending
16 upward.

17 It was after the meeting in the chief's office or in the city
18 hall that we were asked to start seeing if we could trend
19 temperatures on the other cars, and this is why I really thanked
20 you for this question because I clearly see where these data got
21 spread to everyone involved here, and I'm pretty sure it's going
22 to help clear a lot of things up.

23 So, our first entry team that took those readings on the
24 eastern-most cars in the pool fire, there was no torn jackets.
25 The best shot we had was through a golf ball-sized hole. And we

1 reported that, that hey, here's our best effort here, but without
2 crawling through and belly crawling underneath these burnt cars
3 and hot chemical schmoots, we can't put people in those positions
4 to crawl underneath these cars in such hostile conditions to try
5 to find a torn jacket, to try to maybe get a reading on the cars.
6 We couldn't ladder up to the pressure plates because of what we
7 experienced with that PRD just launching at a violent notice. We
8 can't put somebody in line of fire for doing that, for checking
9 pressure plates.

10 So, we did the first round of temperatures, our people were
11 pretty sure and kind of concerned that they did not hit the tank
12 metal with the point and shoot thermometer. We reported that. It
13 went wherever it went, and then we were asked about a half hour
14 later to do another round of attempts. And we kind of did that
15 kind of good-faith challenge, are you sure this is worth it? And
16 the answer was, yes, people want to see the data. And, basically,
17 it was one of those things where I was kind of concerned that it
18 might get misinterpreted. And sure enough, here we are, right?
19 So, I heard Oxy's opening statement. Perhaps their chemists think
20 this 65, 68 data was accurate, and I'm here to set the record
21 straight, and I really thank you for that question because its
22 bothered me when I read that in all the stuff prior to this day
23 today, we, the contractor team and Norfolk Southern, we didn't put
24 a lot of merit in those readings on those cars because we knew we
25 thought we might be contacting with the thermometer the thermal

1 blanket or the insulation that may or may not have even been
2 touching the tank car.

3 And then one last comment as to these thermometer readings.
4 Even the one car on the west, keep in mind, that had been burning
5 since Friday, we didn't even know if that one particular spot on a
6 very large tank car, I can't say that it's representative of a
7 whole, right? There's no great way to get accurate thermal
8 readings from one particular spot on a tank car, and we had
9 virtually no good shot to get good temperature readings on any of
10 the ones to the east, well even the one that was still upright on
11 the far east, it was, jacket was still in pretty decent shape.

12 So, I realize, sir, that was a long answer to your question,
13 but I've been anxious to be here to help today to get this set
14 straight, and I hope that was helpful.

15 MR. DOUGHERTY: Thank you. I'm going to turn the questioning
16 over to Mr. Lynum.

17 MR. LYNUM: All right. These next few questions are going to
18 be for Mr. McCarty again. A couple questions ago you did touch on
19 PRD. I just wanted to go back to that. How did the actuations of
20 the vinyl chloride tank car pressure relief devices factor into
21 your assessment of the situation?

22 MR. MCCARTY: Can I just make sure I understood your
23 question? So, the pressure relief device is activating. Your
24 question is how did they factor into our assessment?

25 MR. LYNUM: Yes, sir.

1 MR. MCCARTY: Okay. Thank you. So, early in wrecks we
2 believe in good faith that we hope that they activate, that
3 they're set to discharge pressure. However, we've also seen in
4 wrecks with fire impingement. They may, due to other factors,
5 potentially release at an earlier pressure. However, going in
6 early, you know, we have to believe that they're going to activate
7 in this case there's one-third of burst pressure. In this case
8 they were 247-and-a-half PSI.

9 So, and again, I'm doing this 35 years. They did their jobs
10 early on, but to further answer your question, what made us very
11 nervous throughout the weekend is when they quit activating,
12 again, we originally on Saturday equated that to our window of
13 opportunity to get in there and hot tap these cars in low holes
14 and start thinking about those other options, right? Like, we
15 were ready to get in there and weld nipples into low places to get
16 extraction points to get liquids out of cars. And when that one
17 car that I told you about earlier, when it went off with a fury,
18 that pretty much told us that these PRDs were compromised, because
19 that car that went off with a fury had been working all night and
20 all day prior to that and was going off and releasing a lot less
21 pressure. Something either gummed it up or mechanically messed it
22 up, and either way it was incredibly dangerous.

23 MR. LYNUM: Okay. So, let's talk about that. What gave you
24 the understanding that the pressure relief devices were plugged or
25 gummed up, as you mentioned, with polymer?

1 MR. MCCARTY: So, we get trained by a lot of customers.
2 We've been trained out at CERTCI at TTCI several times in a
3 career. One of the core fundamental things that we're taught
4 about polymer response is avoid heat. Heat can cook out
5 inhibitors. In this case, we understood from some of the
6 information from Oxy that they inhibited not necessarily with
7 adding an inhibitor but by nitrogen purging to lower oxygen
8 concentrations. Well, that's in the vapor space where that
9 nitrogen would be, and these cars were relieving for several
10 hours. So, anything in the vapor space nitrogen-wise would have
11 been expelled early in that. They would have basically vented
12 that vapor space out early.

13 Every time the PRD cycled up and down, there would have been
14 a potential for a little bit of oxygen formation down there around
15 that O-ring retaining cap at the top of the PRD. There was just
16 so many variables to that, but the gumming up of the PRD's is
17 something that's happened before in American railroading case
18 studies, and it's a general statement, and I know Mr. Day beside
19 me here, he may have some more specific references. I know there
20 was a very noteworthy one years ago in Deer Park that we're both
21 familiar with. I think he's familiar with a few more studies.

22 But we know from our training that polymerization can, in
23 fact, plug up and gum up relief devices. And between that car
24 doing what it did and the other ones just questionable, adding
25 what happened to us on Sunday with the car to the west that was

1 fueling a fire nicely since Friday and then for no reason quit
2 fueling three-dimensional fire, there's just limited scenarios on
3 what makes that happen. And all data, all reference data that we
4 had available to us, and it's several data sources and all of our
5 combined years of training, we were all feeling polymerization.

6 MR. LYNUM: Okay. Thank you. Can I please get Exhibit D53
7 displayed.

8 Mr. McCarty, is that the tank car that you said that was
9 gummed up after it shot out the flame from the PRD? I think it's
10 OCPX 80179?

11 MR. MCCARTY: I don't have the list of car numbers in front
12 of me, so I'm going to take your word for it that that's the car
13 number, but that is, in fact, the one that I said scared the heck
14 out of us on Saturday when we were having crews in there just kind
15 of to the right of that, getting pressure gauge on the
16 eastern-most vinyl chloride car, and we had a crew to the west
17 behind that tree line to the west on top of the isobutylene car
18 when that went off, and you know, we certainly speculated
19 quote/unquote gummed up because it's a solid theory when dealing
20 with this chemical and everything we've learned about it over the
21 years and all the technical data that's available to us.

22 You know, whether it was, you know, polymer or mechanical,
23 either way, that car, the one to the east beside it that never did
24 seem to relieve the whole time, the one to the west of it beside
25 it, it's still burning in that picture, and the other one all the

1 way to the west, they all three were in very hot pool fires for
2 the same amount of time. And if you'll notice in this particular
3 picture, there is no active pool fire underneath that car right
4 now. There hadn't been a pool fire under that car for a couple
5 hours. And prior to that throughout the night and throughout the
6 day, it had been relieving quite nicely, which gave us the
7 confidence when they all quit relieving and the pool fires died
8 down, that gave us the confidence to get in there for additional
9 assessment efforts.

10 MR. LYNUM: All right. Thank you, Mr. McCarty. These next
11 few questions are Mr. Wood.

12 First question, sir, how did you assess this pressure relief
13 actualization vent?

14 MR. WOOD: Keep in mind we were running a 24-hour operation
15 here. So, things that happened during daytime, I didn't see all
16 of. Things at night, I did. I will tell you on Saturday night I
17 observed these cars from videotape all night. These cars did
18 exactly what Drew just explained. These cars would cycle, they
19 would generally do a quick cycle. They always kept flames around
20 these protective housings. Come about 6:30 on Sunday morning, a
21 lot of the flames started dying down because the pool fires had
22 started dying down.

23 Our assumption and my assumption was, again, training that
24 you take, we expect damage to the PRD's, especially with fire.
25 Especially with this product. Pitting, O-ring pitting, damage to

1 the O-ring housings that should have made those PRD's once the
2 fire subsided to still weep and still feed these lazy flames that
3 they kept for when they cycle off, they never went out.

4 Now, when the fires actually extinguished, I had left the
5 site, so I was updated later on. But I would have made the same
6 assumption that Drew and our other personnel there, that something
7 was causing the PRDs that they were no longer functioning
8 properly.

9 MR. LYNUM: Okay. Mr. McCarty earlier was talking about the
10 difficulty of trying to get good temperature readings on those
11 tank cars. How did monitoring the temperature of the tank cars
12 originally come about? What prompted you to do that?

13 MR. WOOD: Again, we wanted tracking of the temperature
14 because temperature is a sign of problems going on in the car
15 specific to monomers. These monomers, again, when they're going
16 through polymerization, that's a large heat-producing event.

17 We did understand an external temperature from the outside of
18 a tank in extremely cold outside temperatures, it's not an
19 accurate temperature of the car. We were more concerned when it
20 was relayed to us a rise in temperature. Not so much what that
21 actual temperature reading was getting but the fact that the car
22 hadn't been in a pool fire for hours and we were still seeing a
23 temperature rise. That was the concern that we wanted to keep
24 track of temperatures. Because there could become a point in time
25 that if the temperature started rising too quick, all alternatives

1 go away. You couldn't safely put anybody near those cars to even
2 perform a vent and burn.

3 MR. LYNUM: Could you please describe what communications you
4 received and what communications you provided regarding the tank
5 car temperature monitoring.

6 MR. WOOD: During the night while I was present, the
7 temperatures were being relayed hourly to the command post, and I
8 was sharing those with the incident commander and unified command.
9 That was done throughout the night.

10 MR. LYNUM: All right. Thank you. I'm going to turn the
11 questioning over to Mr. Stancil.

12 MR. STANCIL: Thank you. Mr. Wood, I'll continue with you
13 for a moment. Earlier in your testimony, you mentioned a matrix
14 that was followed. Is that something like some form of checklist
15 that you used as you were assessing the tank cars?

16 MR. WOOD: We don't use a formal checklist, but these
17 processes are outlined in every tank car training class, railroad
18 response training class, and handling of tank car emergencies.
19 You always start with from a derailment scenario, they kind of go
20 step-by-step. Can the car be re-railed, put back on its tracks,
21 and moved on either to destination for to another location? If
22 the car can't be re-railed, can it be moved and situated in such a
23 manner that will facilitate easy offloading through the normal
24 loading and unloading valve. So, can the car be offloaded either
25 into another railcar or into trucks.

1 If that can't be done, then the next process would be, well,
2 if I can't use the valves to get the product out of the car either
3 due to the orientation of the car because I can't move it, or
4 because of damage to the valves, which is the case here, then the
5 next step would be to hot tap, to actually build fittings, for
6 lack of a better term, onto the car to allow you to be able to
7 offload it if that can be done safely. That's the same set of
8 matrix that are going through with every tank car assessment that
9 is handled in a derailment, whether it's a general service car or
10 pressure car, as these were.

11 MR. STANCIL: Thank you for that clarification. So, you
12 weren't actually referring to a document that Norfolk Southern
13 generated in response to this derailment?

14 MR. WOOD: No. This is --

15 MR. STANCIL: This is just a procedure. Not a document.
16 Okay. Got it.

17 During your earlier interview, you said the one car in
18 question, and I believe you were referring to OCPX 80370, or what
19 you had described as the west car, Saturday night to Sunday
20 morning its shell temperature was about 135 degrees Fahrenheit,
21 and then within an hour it increased to 138 Fahrenheit.

22 Then you told Chief Drabick you believed these cars were
23 polymerizing inside, and eventually, if you did nothing, the cars
24 would come apart in a violent explosion, is that your
25 recollection?

1 MR. WOOD: When the situation with the temperatures and the
2 concerns of the car were brought to me, I did have a conversation
3 with Chief Drabick about what we believed was going on with those
4 cars. I did explain we only had this much data on one car, but we
5 felt sure if the problem was going on in that one car, the other
6 cars had been exposed to the same conditions, we felt the same
7 thing was going on with them.

8 MR. STANCIL: And when was that that you first told Chief
9 Drabick of this concern over the tank car temperatures?

10 MR. WOOD: I'm going to say I originally spoke with him
11 privately in the fire station somewhere between 4:30 and 5:00, and
12 that's when the chief set up a meeting with more consolidating
13 meeting where the briefing could be held and Drew, Chip, and the
14 other contractors and other NS personnel could kind of explain
15 what we felt was going on. I was not a party to that whole
16 meeting. I was part of the NTSB investigation, so I actually had
17 to leave, was not able to attend that entire meeting except the
18 start, and I provided basically the same briefing that I gave to
19 Chief Drabick to the NTSB folks that night at Youngstown.

20 MR. STANCIL: And just to be clear, that was February 5th?

21 MR. WOOD: Yes, sir.

22 MR. STANCIL: Sunday, February 5th. Thank you.

23 Please display Exhibit D8.

24 And Mr. Wood, this is a graph that we constructed of the tank
25 shell temperature measurements collected by your contractor SPSI.

1 The red arrow on the left is where you told us the temperature had
2 risen to 138 Fahrenheit, and then you decided that a vent and burn
3 was necessary, is that correct?

4 MR. WOOD: I would say when we became concerned about the
5 temperature rise that we believed that our only alternative left
6 was probably going to be a vent and burn, and those were the words
7 that I relayed to him.

8 MR. STANCIL: Yes. Okay. Would you explain what was
9 happening during the rest of this temperature trend, and this is
10 for take car OCPX 80370. What was going on during the rest of
11 this time period leading up to the vent and burn?

12 MR. WOOD: Again, all through the night on Sunday, we were
13 taking hourly temperatures that were being recorded. Again, I ran
14 nighttime operations there, so I was the one, either myself or Jon
15 Simpson, were recording these temperatures and relaying them on to
16 unified command. The temperatures basically fluctuated all night.

17 Then, the next morning came in place during the time where we
18 felt like a vent and burn was going to have to take place, we had
19 our contractors' making preparations in case that decision was
20 made. That's basically what took place through the night.

21 MR. STANCIL: Okay. Would you agree that with the exception
22 of the one spike in temperature during the middle of the night, it
23 appears that the temperature was on a downward or a decreasing
24 trend looking at this graph?

25 MR. WOOD: Looking at the graph, I would agree that that was

1 the data we were receiving from an external temperature of a tank
2 that I would in no way think is an accurate temperatures of the
3 core temperature of that car.

4 MR. STANCIL: Okay. And, well, that gets into the next
5 question, then. Why was this tank car still a concern when its
6 temperature was decreasing?

7 MR. WOOD: I will say the car was a concern because of our
8 original concerns of it. It's not just polymerization that's
9 necessarily a reason why this car was rendered, nothing else could
10 be done with it. Mechanical damage, the sheer amount of heat
11 damage to the valves and the tank car also have to be considered.
12 So, just an external temperature on a tank with a slow downward
13 trend in very cold temperatures, again, polymerization is not
14 necessarily the only thing that would concern us about a high-
15 pressure car that had sustained these type of damages.

16 MR. STANCIL: So, did it suggest to you that polymerization
17 was continuing or are you saying that potentially it wasn't. I'm
18 not understanding your answer.

19 MR. WOOD: My answer is there's no way to tell for sure based
20 strictly on an external temperature of the tank. That doesn't
21 discount any of the other problems that are a concern of that tank
22 from heat damage and mechanical damage because this is a
23 pressurized liquified flammable gas inside this car aside from the
24 polymerization. There are circumstances where that's a hazard
25 whether polymerization is going on or not. Just this doesn't tell

1 me one way or the other whether I could make a determining factor
2 on the polymerization.

3 MR. STANCIL: Were there any other indications that
4 polymerization was occurring?

5 MR. WOOD: Again, we believed so based on the behavior of the
6 PRD's. The lazy flame stopping, the actions that the PRD's took
7 over the previous 24 hours. Observations we were making in real
8 time led us to believe that that was going on, yes.

9 MR. STANCIL: Okay. You can bring the exhibit down.

10 Mr. McCarty, you told us during your interview at some point
11 the temperature of this west car, again, it was OCPX 80370, peaked
12 out as 138 Fahrenheit and never got worse. So, the same question
13 for you: Why was this tank car still a concern in your mind?

14 MR. MCCARTY: Thank you for the question. And I found out
15 after our initial interview that my guys that were doing a lot of
16 the monitoring for Mr. Wood's staff that it did go up once, but
17 they kind of speculated it might have been because of a little
18 festering fire flared up and they hit it with an extinguisher.
19 But it's neither here nor there.

20 We had these data resources while conflicting, we had at
21 least two data resources. Mr. Day had a reference from New Jersey
22 Health Department that said polymerization can start at 125
23 Fahrenheit. Chlorine Institute has a recommended statement in its
24 pamphlet 171, and if you do a tank shell temperature anything over
25 an ambient can be an indicator of internal polymerization. We had

1 the, again, my biggest fear was when that fire was burning nicely
2 since Friday night and it choked itself out from the fire
3 triangle, you know, if you've got O-rings and things that are
4 burned out compromised, the only thing that snuffs out a fire fuel
5 feed is from something inside the car. That just process of
6 elimination and deductive reasoning and 35 years of HAZMAT
7 experience and firefighting.

8 I can't, and as I said, I didn't trust from the moment I put
9 the back of my hand on that car, it's one sample point. I
10 couldn't even tell you if it was liquid space or vapor space. It
11 had been burning since Friday night. It's certainly not
12 representative of the entire tank car. And it's even worse with
13 the data from the other three cars, and that's why I wanted this
14 committee to keep that all in perspective as you look at these
15 trends and all of this data, these cars were in tremendous heat
16 for several hours. Those cars are well insulated. That heat was
17 trapped in those cars, and we have data that's suggesting that it
18 could very well be polymerizing. We have 35 years of experience
19 and multiple clients training us over the years that suggests
20 we're in the classic fearful situation of these cars polymerizing
21 from the inside.

22 And tactically speaking, there was enough people theorizing
23 that the three that were burning well since Friday night might be
24 empty. And that's what kind of pulled us away from hot tapping
25 because nobody can weld anything on without a liquid space-filled

1 car. If this was a partially loaded tank car, we'd have to get
2 low in the liquid space to have the absorption of that heat of
3 welding. Otherwise, this town, we'd be talking about, as chief
4 said it's well on this morning, had we done anything but vent and
5 burn, it would have taken one of those cars and one misstep with
6 welding or any other misstep or one car with a critical damage
7 hidden that we can't see coming apart in a very, these are not
8 wave-a-magic-wand operations.

9 These are very sensitive, deliberate, time-taking operations
10 that put people at risk and put this community at risk. And all
11 data resources and all of our combined experiences had us with a
12 legitimate concern for polymerization and lack of tactical options
13 except vent and burn, which is a known, proven tactical option,
14 which it's the last-ditch tool in the toolbox, but it's a
15 meaningful tool in the toolbox, and that's precisely why the AAR
16 and FRA developed it years ago.

17 MR. STANCIL: Thank you. Thank you.

18 Okay. Mr. Day, I'd like you to first tell us a little bit
19 about your expertise teaching other emergency services contractors
20 and firefighters about responding to incidents involving
21 polymerizing materials. I know you talked to us about that during
22 your interview.

23 MR. DAY: So, I've been in this business for 41 years. I've
24 been an emergency responder, basically, all my life from a
25 volunteer firefighter, paid firefighter to a HAZMAT technician.

1 As I grew up in this business working with my dad, working with a
2 lot of folks that I consider my mentors, I have a really good, I
3 have a lot of base folks that I have learned from.

4 Over the time, I've been brought in by SERTC out of Pueblo,
5 chemical manufacturers, to put on emergency response training for
6 a variety of different kinds of products, whether it's vinyl
7 chloride, chlorine, general service products, bulk solids, covers
8 the gamut. So, I've got a lot of experience, and I've lived it,
9 I've done it for 41 years, so I'm brought in and asked to put on
10 certain parts of training classes.

11 But when you put on certain parts of training classes, you're
12 there for a longer period of time, so I've been exposed to some of
13 the best training folks throughout North America in all different
14 kinds of chemicals.

15 MR. STANCIL: Okay. Well, thank you for that. So, how many
16 other vent and burn actions do you have experience with
17 personally?

18 MR. DAY: I've been involved in approximately 30 vent and
19 burn operations throughout North America.

20 MR. STANCIL: And how many of those involved vinyl chloride?

21 MR. DAY: Only one other incident that I was a technician
22 on-site.

23 MR. STANCIL: And which one was that? Where was it?

24 MR. DAY: Livingston, Louisiana in 1982.

25 MR. STANCIL: Okay. So, referring back to that temperature

1 graph we had displayed on the screen earlier, what does that
2 temperature trend tell you about what was occurring inside of that
3 tank car, OCPX 80370?

4 MR. DAY: You're asking me to speculate what's going on, and
5 I can't, I will not speculate in front of this group. I will tell
6 you that based on training that all of us at this table have gone
7 to, gone through, or performed, put on, once you have a stabilized
8 or inhibited product that has gone through a temperature, a
9 massive temperature increase, some of the best chemists out there
10 in the HAZMAT world teach us as responders that if the material is
11 exposed to elevated levels of temperature, the inhibitor has the
12 possibility and probability of going away. Nobody can tell us
13 where it goes, but it just does not operate anymore. There's
14 plenty of polymerizable polymers, monomers that are shipped up and
15 down the rail, and probably the biggest takeaway from some, most
16 of these training classes are that if your PRD's are going off and
17 all of the sudden the PRD's stop going off, that's a telltale
18 indicator to first responders that something bad could possibly be
19 going on inside. And you don't have a lot of time to continue to
20 generate data.

21 MR. STANCIL: I appreciate your answer, sir. Thank you.

22 Please display Exhibit D26, Section 10 of that document. And
23 I'm going to come back to Mr. Wood and ask you what role does a
24 manufacturer's safety data sheet serve during a hazardous
25 materials emergency response?

1 MR. WOOD: Is it one source of data and information for,
2 that's chemical specific that comes from the manufacturers of the
3 product. So, they are a, they are a tool in the toolbox as a
4 reference manual.

5 MR. STANCIL: And is that something that's typically referred
6 to during every emergency response to a hazardous materials
7 incident?

8 MR. WOOD: I would say as a general rule, yes. You know,
9 first responders will start with the basics with the ERG
10 Guidebook. Ultimately, most of them are going to ask for an SDS.
11 We always ask for an SDS because they're going to use it at some
12 point in time down the road outside of just the emergency response
13 side of an incident. So, yes, they're regularly asked for.

14 MR. STANCIL: Okay. All right. And on the screen what we
15 have is a section from the OxyVinyls safety data sheet for vinyl
16 chloride, vinyl chloride monomer. And I'm going to ask you what
17 statements in this data sheet guided your remediation decisions
18 for these VCM tank cars?

19 MR. WOOD: Well, the first point we're going to go to is the
20 last segment there, the hazardous polymerization section.

21 MR. STANCIL: Okay. Can we zoom in on that a little bit more
22 so that people can see it and scroll down just a little bit. Yes,
23 sir. Thank you.

24 Go ahead, Mr. Wood.

25 MR. WOOD: Yes. So, just reading through it, when

1 polymerization can occur, exposure to the following conditions are
2 mixtures with elements and materials can cause explosive or
3 violent polymerization of VCM: Air, sunlight, excessive heat,
4 oxidizers, you go through the list. Avoid elevated temperatures,
5 those kind of things we're going to, that's the part in this
6 particular situation of the SDS that's going to jump out to us
7 because these cars had been exposed to extreme heat for a couple
8 of days.

9 MR. STANCIL: And can you characterize how this influenced
10 this your decision making, these statements?

11 MR. WOOD: I would say it was part of the decision-making
12 tool. It was one of the tools. You're going to use guidance
13 documents, and you're going to lean heavily on the experts who
14 deal with these type of tank cars and these materials on a regular
15 basis. So, it's just part of the decision process.

16 MR. STANCIL: Okay. And Mr. Day and Mr. McCarty, I'll ask
17 you the same question. Start with Mr. Day. Is there any specific
18 statements on the data sheet that affected your decision making?

19 MR. DAY: The same one that Mr. Wood read. I won't reread
20 it. At the very top of that document, if you'll scroll up, it
21 says chemical stability, and the bottom line however, may
22 violently polymerize or generate other hazardous conditions when
23 not stabilized and/or stored correctly. And, basically, these
24 tank cars were not stored correctly.

25 MR. STANCIL: And Mr. McCarty, did you also refer to this

1 data sheet during the response, and what would your reaction be?

2 MR. MCCARTY: Yes, sir, we did. We did have access to the
3 safety data sheet as well as other resources. And as I recall,
4 it's not just these two paragraphs. If you would look at the data
5 sheet from top to bottom and left to right and all pages, it's at
6 least six times that it refers to the risk of polymerization, and
7 that's just this one document. We had other access to things in
8 our response trailer from the handbook of compressed gases, from
9 the railroad's Bureau of Explosives Emergency Action Guides, Chip
10 had mentioned this New Jersey Health Department document that we
11 also pulled up to, Vinyl Institute, Chlorine Institute, they have
12 technical documents, and in fact, in the vinyl documents, in
13 closing paragraph at the end of the Vinyl Institute's recommended
14 practices, their closing paragraph reads word-for-word exactly
15 where this community was involved in, there were no other tactical
16 actions safe to execute without tremendous risk to this community.
17 And the Vinyl Institute's recommendation is exactly what we did.

18 MR. STANCIL: Yes, sir. Thank you.

19 Okay. Mr. Thomas, I would like for you to describe OxyVinyls
20 technical support role for incidents such as what occurred in East
21 Palestine.

22 MR. THOMAS: Yes. So, what we do is provide technical
23 support with our experience in making the products that are
24 involved in an incident. And, you know, we're there to help drive
25 the safety of those folks that are responding. We're there to

1 equip them with all of our experience in making the product so
2 that they can navigate through the decisions they need to make on
3 how to manage it with the best information on the product as we
4 can give them. And the SDS is part of that, but certainly the STS
5 is a broad-based documents covering manufacturing scenarios,
6 industrial facilities, labs, storage, rail cars, and in all of the
7 sections you see that were referenced, there's always a reference
8 to unless it's properly stabilized. And if you look at the
9 transportation Section 14, it talks about, you know, the rail cars
10 being stabilized, VCM.

11 In our case, the VCM stabilized with low oxygen, some of the
12 chemical inhibitors that they talked about can go away with fire.
13 But when you stabilize it with oxygen, you don't lose the
14 stabilization even in a fire. If the top space vents, it just
15 fills up with more pure VCM, and so, you don't have a potential
16 for an initiator to get in.

17 So, these rail cars at 99.99 percent purity, we're giving
18 that kind of information to folks on the ground saying, hey,
19 here's what we think we will do, we're applying it to the specific
20 details of their situation, and really just trying to provide
21 safety support on our product so that they can stay safe, protect
22 the first responders or communities. That's kind of the role that
23 we provide.

24 MR. STANCIL: Okay. And when you say stabilization with
25 oxygen, you mean low oxygen?

1 MR. THOMAS: Yeah. So, the process is to remove oxygen less
2 than 200 parts per million, and at that point, if your vinyl is at
3 that purity level and you stabilize it, either with an added
4 inhibitor which is allowed or you remove the oxygen level below
5 200 parts, then there is no initiator for that material to
6 polymerize. So, you would have to have some kind of external
7 input into that VCM in order for there to be any potential of
8 polymerization.

9 MR. STANCIL: And I think you just answered the question, but
10 maybe let's go into it a little deeper. How does stabilization
11 protect vinyl chloride monomer from polymerizing in a
12 transportation scenario?

13 MR. THOMAS: Yes. So, in our case, you know, where we're
14 doing the low oxygen below 200 parts, what it does is it just, it
15 prevents you from having an initiator that can break that double
16 bond in VCM and create an unstable monomer. So, at that purity
17 level with no oxygen, oxygen is a potential initiator, when you're
18 below 200 parts, that's .02 parts of the material, you just don't
19 have anything to initiate the reaction and VCM polymerization
20 requires an initiator to polymerize.

21 MR. STANCIL: Okay. And I think during your initial
22 presentation, your opening presentation, you mentioned a technical
23 support team that you put together at your headquarters. And so,
24 what questions came up about the OxyVinyls safety data sheet
25 during your discussions with Norfolk Southern and its contractors,

1 SPSI or SRS?

2 MR. THOMAS: I don't think there were any specific questions
3 to the document itself. I think, you know, the conversations
4 certainly were around polymerization. The concern on Saturday
5 with the railcar of concern at that time. So we're talking about
6 the details without specifically referencing the document, if you
7 will.

8 MR. STANCIL: Was there anything in the safety data sheet
9 that conflicted with the advice that you were providing to the
10 folks on scene?

11 MR. THOMAS: Not from my perspective. Not for this incident
12 or this scenario. I mean, that's the technical expertise. We had
13 over 250 years of vinyl and PVC manufacturing experience on the
14 phone, and so, we're just trying to pool all of that knowledge to
15 help the individuals that are on the ground.

16 MR. STANCIL: All right. Well, please tell us some more
17 about your communications with Norfolk Southern and its
18 contractors. Who was your main point of contact there and what
19 sort of technical assistance did you provide to them?

20 MR. THOMAS: So, Saturday and Sunday, we had conference
21 calls, and so, there was a special situations team, as I
22 mentioned, that we formed in Dallas, and we had several folks
23 calling in that weren't in the room in the special situations
24 room. But we had phone calls on Saturday, and we had a conference
25 call Sunday morning. And then Mr. Smith arrived Sunday afternoon

1 with a couple of other folks to really just be a resource on the
2 ground to help support them in whatever we way that he could.

3 MR. STANCIL: And so, what did you or your OxyVinyls team
4 understand given the information provided by the organizations on
5 scene? What did you understand about what was happening with the
6 tank cars?

7 MR. THOMAS: Yeah. So, at least through the two calls, you
8 know, what we understood is what was well described by Mr. McCarty
9 earlier, there was a lot of concern about one of the rail cars in
10 the pool fire that had gone off. I believe my recall was 30
11 seconds every two minutes for eight or 10 hours through the
12 evening. So, it had really been working in that pool fire. And
13 then all of the relief devices went off, and it went off again for
14 60 or 70 minutes, and I think he had mentioned they were getting
15 materials together to do a hot tap, and that one went off and it
16 gave them pause.

17 So, our initial guidance was, you know, we didn't think that
18 was polymerization, but here's how you know. If you can go take a
19 temperature on a railcar, you'll know for sure. And when you're
20 putting people's lives at risk around the railcars, you need to
21 know for sure. Certainly, we're all on the same mission on that
22 front.

23 MR. STANCIL: So, yeah, was there a consensus amongst your
24 team at OxyVinyls in Dallas as far as the chemical behavior of the
25 vinyl chloride monomer, were there any differing opinions or what

1 was going to happen?

2 MR. THOMAS: Not on the phone calls we had. I mean, we were
3 trying to communicate. We didn't believe polymerization was going
4 on, but more importantly, I think what we told them is how they
5 could know for sure. Don't take my opinion for it when it's your
6 safety at risk. You go prove to yourself if it's safe to get a
7 temperature, as they well describe, you would know for sure
8 because these reactions are extremely exothermic. And if you're
9 talking about rupturing a railcar, you're talking about being at
10 320 degrees, and you can take that temperature anywhere on the
11 railcar skin and know you've got a problem. So, it's a long way
12 to go, and it will be very obvious if you have that reaction going
13 on.

14 MR. STANCIL: So, the temperature trend that we had on the
15 screen earlier, what does that tell you about polymerization?

16 MR. THOMAS: Yeah. So, my understanding is that for that
17 railcar on the west end, one, our view when it was described, that
18 railcar was leaning against the PVC car that had heat, smoldering
19 fires going on and, you know, I think I read in Chief Drabick's
20 notes that maybe around midnight is when they had that fire, or up
21 near it. The temperature had dropped, the fires were up kind of
22 near it, it heated up to 139, they put the fire out and it
23 immediately dropped to, you know, back to 129.

24 So, that trend of 12 degrees, you know, over 22 hours of
25 monitoring, that also corresponds with a 20 PSI drop in pressure

1 in the car, it's conclusive to all of us that polymerization was
2 not going on in that car, and the location where they were taking
3 the temperature on the skin is valid enough to draw that
4 conclusion.

5 MR. STANCIL: Is that what you told Norfolk Southern and its
6 contractors?

7 MR. THOMAS: We never actually had conversations about the
8 trends. You know, the two data points that we had Sunday night
9 was the 135 and 138. And so, you know, what we knew with the
10 first two data points was that at 135 or 138, you know, shooting
11 at the spot where he had, you know, felt the railcar, we felt
12 confident we were on the skin. At that temperature, the pressure
13 in that railcar is 121 pounds. So, safety valve on that car is
14 247, design is 300, and the burst pressure is 750. The point
15 being, it's got a long, long ways to go from 135 degrees to
16 present any threat of over pressurization, which was certainly a
17 concern for everybody on the scene.

18 MR. STANCIL: And how much of that did you tell Norfolk
19 Southern?

20 MR. THOMAS: Well, we weren't on the call once we got the
21 data. Once the communication was going at that point, Mr. Smith
22 was talking to the folks on scene once he arrived, and then he
23 came back and brought concerns to us about the temperatures. And
24 so, we gave that information to Mr. Smith, and he went back and
25 advised them again that polymerization wasn't occurring from our

1 perspective, that you didn't have the temperature to support it,
2 but he would have to answer or the others in the conversation
3 would have to answer the specifics of that. We weren't actually
4 talking to them directly at the time.

5 MR. STANCIL: Okay. Thank you, Mr. Thomas.

6 MR. THOMAS: Certainly.

7 MR. STANCIL: Mr. Dougherty, please continue.

8 MR. DOUGHERTY: Thank you. Mr. Smith, Mr. Thomas touched on
9 your role in East Palestine, but could you please explain what
10 your role was on the ground?

11 MR. SMITH: Sure. We were there to provide technical
12 support, to answer questions in regards to vinyl chloride monomer,
13 and also to be a liaison between what was going on on the ground
14 to our folks in Dallas.

15 MR. DOUGHERTY: And could you describe in your words what
16 communications did you have with Norfolk Southern, SPSI and SRS
17 about the behavior of vinyl chloride monomer in tank cars,
18 specifically with polymerization?

19 MR. SMITH: So, primarily that conversation occurred Sunday
20 evening after a call with our Dallas folks when we had
21 communicated, we had talked about was there polymerization. And
22 so, Sunday evening, the communication was we saw no, nothing that
23 would cause us to believe that polymerization was occurring.
24 There wasn't any type of temperature rise that you would
25 anticipate seeing with polymerization.

1 MR. DOUGHERTY: Thank you. So, just to clarify, did you
2 suggest at any time that polymerization could be occurring within
3 those tank cars?

4 MR. SMITH: Yes, I did. So, there were two meetings that I
5 had with SPSI, and then there was a meeting, if I kind of give you
6 a quick timeline, we arrived on the scene roughly around SPSI's
7 trailer shortly after 2:00. Had a meeting with them probably
8 starting around 2:30 or so and lasted maybe less than an hour.
9 Around an hour. And then we drove to the firehouse to meet with
10 NTSB and to meet with Norfolk Southern.

11 So, there was concerns that were raised in our meeting with
12 SPSI about polymerization about that one particular car that was
13 at 135 degrees Fahrenheit. There were concerns about that one, as
14 well as concerns about polymerization that were raised to us from
15 SPSI about the tank car that had vented for 70 minutes.

16 And so, when we got to the firehouse and talked with NTSB and
17 Norfolk Southern, at some point during that conversation, my
18 partner received a text indicating that the temperature had gone
19 up three degrees on that western-most car. And at that point I
20 made a comment that it could be polymerization occurring.

21 I would like to say in the context of that discussion, I made
22 very clear I was not a polymerization expert. There were several
23 questions that were asked of me about temperature that could start
24 polymerization, expansion ratio, polymerization, recommendations
25 regarding polymerization. I made very clear that I was not an

1 expert on polymerization. I was going to get with the people in
2 Dallas and discuss that with them.

3 And then from there, it was communicated to me by
4 Mr. Williams with Norfolk Southern that I was to communicate with
5 SPSI, and then they would communicate with Norfolk Southern and
6 Norfolk Southern would communicate with NTSB.

7 And so, at that evening meeting after our discussion with
8 Dallas is when I made the communication that there was no
9 indication of polymerization occurring.

10 MR. DOUGHERTY: Thank you for that. So, Mr. Wood, with that,
11 in your earlier interview with us, you told us that you had
12 received differing opinions from OxyVinyls whereas some said they
13 did not believe that vinyl chloride would polymerize while others
14 said it would. And could you elaborate on which opinion you acted
15 upon and why?

16 MR. WOOD: What I will say, I was not party to all
17 conversations between Oxy and Norfolk Southern and our
18 contractors. That was the basic message that was relayed to me
19 through those meetings at shift change, that they had gotten some
20 conflicting information, whether it be from the SDS or from actual
21 communications. I can't speak to the exact wording because I was
22 not party to those conversations.

23 MR. DOUGHERTY: Thank you for that.

24 And so, Mr. Wood, could you tell us, I guess, how you came to
25 the understanding as you announced on February 5th that there was

1 a critical temperature of 185 degrees Fahrenheit, at which point
2 there would be a runaway polymerization action that could lead to
3 a catastrophic rupture of the tank cars.

4 MR. WOOD: The reference to the 185 degrees was some
5 conversations that I had with Drew McCarty. I believe, as I
6 understand it, that as temperature rises, if it ever got to a
7 certain point, that that curve of reaction to temperature goes up
8 sharply, and that if the temperature ever got anywhere approaching
9 towards 185, that they wouldn't put any personnel around those
10 cars for that fear.

11 MR. DOUGHERTY: Thank you. And back to Mr. Smith. How did
12 the plan to conduct the vent and burn action come up and when?

13 MR. SMITH: You're asking me how did -- how did I learn about
14 the vent and burn --

15 MR. DOUGHERTY: Correct.

16 MR. SMITH: -- is that what you're asking? Okay. So, I
17 learned about it first at the first meeting with SPSI, which
18 occurred probably started around 2:30 or so. Sometime between
19 2:00 and 2:30. During that meeting, there was discussion
20 regarding vent and burning.

21 MR. DOUGHERTY: Was there ever any disagreement that was
22 expressed to you over the technical advice you provided?

23 MR. SMITH: Over the technical advice that I provided, which
24 would have been, really, that evening. I don't know if there was
25 necessarily a disagreement. I would say that in that particular

1 instance, Drew, we communicated, this is what we believe is
2 happening or is not happening, Polymerization is not happening,
3 and then Drew outlined his reasons for moving to vent and burn.

4 MR. DOUGHERTY: All right. Thank you for that. And I'd like
5 to turn the questioning over to Mr. Stancil.

6 MR. STANCIL: Okay. Dr. Carroll, I know it's been a long day
7 so far and we haven't gotten to you yet. Please describe
8 polymerization of vinyl chloride monomer and tell us about the
9 conditions under which stabilized vinyl chloride will polymerize.

10 DR. CARROLL: The polymerization reaction is the reaction
11 that forms a long chain of plastic, if you will, it goes from
12 being links, individual links of vinyl chloride, and the
13 polymerization reaction creates a chain. On the average, that
14 chain is about 1500 links long.

15 The conditions under which vinyl chloride polymerizes is in
16 the presence of what's known as a free radical initiator. And
17 without that initiator, the polymerization cannot occur.

18 MR. STANCIL: Okay. And what -- what are some of those
19 initiators? What specific conditions have to occur before
20 polymerization can happen?

21 DR. CARROLL: Initiators are typically organic chemicals that
22 are added that have a thermally labile bond. In other words, heat
23 can activate the initiator. And when it does, free radicals are
24 created, and the polymerization reaction starts making that chain
25 that I referred to.

1 MR. STANCIL: Okay. And would you comment on the statements
2 you've heard today regarding the tank car temperatures, the
3 critical temperature of 185 Fahrenheit, and whether polymerization
4 had occurred in those tank cars?

5 DR. CARROLL: I have no idea what a critical temperature of
6 185 degrees means. Vinyl chloride does not polymerize only on the
7 action of heat. It does not spontaneously polymerize.

8 MR. STANCIL: Okay. And what is a runaway polymerization
9 reaction?

10 DR. CARROLL: So, I think there's been some confusion of
11 language here. And I want to be very clear. When we talk about
12 spontaneous polymerization, we're talking about making polymer
13 without any initiator. And there are some monomers for which that
14 can occur. One of them doesn't happen to be vinyl chloride. When
15 you have a runaway reaction, that's in a batch that has been
16 initiated, but typically, in fact, in almost all cases, it happens
17 because you've lost cooling capacity. And the way it happens, I
18 mentioned that the initiator is sensitive to heat, so in a batch
19 where you've lost your capability to maintain a temperature, where
20 you've lost your cooling, as the temperature rises, more of that
21 initiator is broken apart, which creates more free radicals, which
22 creates more polymerization and more heat, and it becomes kind of
23 a cycle. The key here is that, once again, a runaway reaction
24 only occurs within an initiated batch.

25 MR. STANCIL: And when you have that sort of reaction

1 occurring, how does the temperature and pressure respond to that?
2 What happens?

3 DR. CARROLL: As the temperature goes up, the pressure goes
4 up. And this is well understood, and I think in the materials
5 that were distributed in the docket there's a curve that shows the
6 pressure of vinyl chloride at certain temperatures, and I think
7 you also heard Mr. Thomas refer to various temperature and
8 pressure changes over time.

9 MR. STANCIL: Okay. And how does the appearance of polymer
10 differ from monomer?

11 DR. CARROLL: The monomer is a liquid. It's actually a vapor
12 at ambient temperature. It boils at minus 13 C. So, under
13 ambient temperature, it would be a vapor. It is a liquid as used
14 because it's under pressure, and the polymer is a white, grainy
15 solid that would look a little bit like salt or sugar.

16 MR. STANCIL: Okay. And do they both have the same
17 flammability?

18 DR. CARROLL: No. The polymer is less flammable than the
19 monomer. So, for example, and some of you may have this
20 experience as well. The PVC pipe itself will not sustain
21 combustion. You could put a torch to it, and the flame goes out.
22 Obviously, and you can check this from the specs of the material,
23 vinyl chloride has a flammable limit. There's both an upper and
24 lower flammable liquid for vinyl chloride -- limit for vinyl
25 chloride.

1 MR. STANCIL: Okay. And how do the hazard warnings and the
2 OxyVinyls safety data sheet compared to other scientific
3 literature and guidance contained or provided by organizations,
4 such as the Chlorine Institute, the National Institutes of Health,
5 or the Emergency Response Guidebook?

6 DR. CARROLL: One of the things that I look for as a
7 scientist is I would like to go back and see the original
8 references on which guidance was based. I have to say I was
9 unfamiliar with the term explosive polymerization, because that
10 made no sense to me in the years of experience, I've had with
11 vinyl chloride.

12 I did manage to track the language down, and for that
13 language, it goes back to something called Bretherick's Handbook
14 of Sensitive Chemicals. It cited two articles published in the
15 early 1970's that because of their age could no longer be obtained
16 electronically. But what the language in that, in Bretherick's
17 says, "vinyl chloride tends to self-polymerize explosively if
18 peroxidation occurs." And we haven't talked much about
19 peroxidation in this, but it's the reason why low oxygen in the
20 presence of vinyl chloride is a stabilizer. The reaction that it
21 prevents is a very slow reaction between vinyl chloride and
22 oxygen. Oxygen cannot initiate high polymer. You cannot, with a
23 trace of oxygen in that railcar, polymerize it to a solid.
24 However, if you have excessive oxygen in the presence of vinyl
25 chloride for a long time, you can make a short polymer that is a

1 co-polymer of vinyl chloride and oxygen. And that material, if
2 you make enough of it and if you isolate it, is shock sensitive.
3 So, what you want to do is to limit that possibility by limiting
4 the amount of oxygen in the presence of vinyl chloride.

5 MR. STANCIL: Okay. Can you describe any discrepancy between
6 your knowledge of the chemistry of vinyl chloride monomer and the
7 statements that are listed in the safety data sheet?

8 DR. CARROLL: I don't know that I'm capable of judging the
9 safety data sheet. I didn't assemble it, and I didn't participate
10 in it. And what's more, I'm not an expert on the Hazard
11 Communication Standard. So, in that sense, I don't know what
12 exigencies the people who were putting the safety data sheets
13 together are under or what requirements they have. There may be
14 good reasons for warning about the things that they've warned
15 about.

16 What I can tell you about, though, is my knowledge of the
17 polymerization chemistry and the chemistry of vinyl chloride. And
18 what I can tell you is that you cannot make PVC without an
19 initiator.

20 MR. STANCIL: Okay. Well, how chemically reactive is vinyl
21 chloride monomer with aluminum and other catalytic metals?

22 DR. CARROLL: This is another facet that I really wanted to
23 try to run down what the origin of this advice was to understand
24 it. And I believe I did so in two cases. One, is in the
25 Encyclopedia of Chemical Technology, and otherwise, I also found

1 original references referring to this.

2 In fact, what both of those references are warning about is
3 the presence of trace hydrochloric acid, that is to say hydrogen
4 chloride, HCl, and water in vinyl chloride monomer. And that if
5 you put impure vinyl chloride monomer that had HClx and water in
6 the presence of aluminum or copper or iron or steel, it would
7 corrode the aluminum copper, iron, or steel because of the action
8 of the hydrochloric acid. If there is an implication that somehow
9 aluminum, copper, iron, and steel react with pure vinyl chloride,
10 that's simply not correct. But the origin of those statements and
11 those warnings had to do, I would say, more with the purity of the
12 VCM and the impurities in it than it does with a native reaction
13 of vinyl chloride and those metals.

14 MR. STANCIL: Okay. And would you please tell us about the
15 combustion products from burning vinyl chloride monomer?

16 DR. CARROLL: There's one article in the literature that has
17 done an extensive study of the combustion products of vinyl
18 chloride. And those products generally are carbon monoxide,
19 hydrogen chloride, and under certain circumstances, trace
20 phosgene. And I know that there were news reports during this of
21 phosgene as a potential side product of combustion. The article
22 itself does the combustion in a laboratory in a glass combustor.
23 So, it's a bit different laboratory setup than what we had during
24 the vent and burn. One of the places where they got the least
25 amount of phosgene was in the case where they were simply metering

1 vinyl chloride in with enough ambient air to combust it and doing
2 so. So, the point here is the conditions under which you do the
3 combustion matter for how much phosgene you get.

4 On the other hand, the author of the article notes that in
5 all of those cases, even with the trace phosgene present, you had
6 well over 600 times as much hydrogen chloride generated, and the
7 author notes that because of that, the area would be untenable
8 regardless of the phosgene.

9 MR. STANCIL: Okay. And what can you tell us about the risks
10 of venting and burning vinyl chloride from a tank car?

11 DR. CARROLL: Well, you've seen the pictures, and there's a
12 pretty good risk of a black plume of smoke. You will produce
13 carbon monoxide, which is probably not a risk unless you're
14 directly in the plume. You will produce hydrogen chloride, which,
15 once again, would, you don't want to be in the plume. Hydrogen
16 chloride is an irritant and would make it very uncomfortable to
17 breathe. The phosgene, as I say, seems to be of less concern in
18 the light of the hydrogen chloride. The action of the plume, I
19 would imagine there would be a strong thermal drive upward at the
20 beginning and some dissipation. On the other hand, all of those
21 combustion products, with the exception of carbon monoxide, have a
22 higher molecular weight than air and might be expected to drift
23 back down toward the ground, especially hydrogen chloride, which
24 will hydrate itself. It will draw water to itself and make very
25 small droplets.

1 Is there more I've missed? What else would you like to know?

2 MR. STANCIL: Well, how about the effects of the combustion
3 products on steels and the other equipment?

4 DR. CARROLL: Because of the hydrogen chloride, it would not
5 surprise me if you would find corroded metal somewhere,
6 particularly if it were in the plume, and particularly if the
7 hydrogen chloride were moisturized.

8 Generally, hydrogen chloride is not as corrosive as
9 hydrochloric acid. The water helps with the corrosion process.

10 MR. STANCIL: Okay. And have you had any previous experience
11 or observations with what vinyl chloride monomer fires and
12 combustion products do with associated equipment?

13 DR. CARROLL: I don't believe so. Not off the top of my
14 head, no.

15 MR. STANCIL: And is it possible that the vinyl chloride
16 monomer polymerizes as it was venting from the tank car during the
17 vent and burn?

18 DR. CARROLL: No.

19 MR. STANCIL: Okay. All right. Mr. Lynum, if you would
20 continue, please.

21 MR. LYNUM: Okay. These next few questions are going to be
22 for Mr. Smith. Sir, could you please explain the results of your
23 post vent and burn tank car residue sample analysis in a concise
24 and simplified way such that lay people, such as myself, in the
25 audience as well will be able to understand?

1 MR. SMITH: Sure. We took samples of each of the inside of
2 each of the railcars under the pressure plates, as well as --

3 CHAIR HOMENDY: Mr. Smith, over here. Do you mind moving the
4 microphone closer so we can hear?

5 MR. SMITH: I'm sorry.

6 CHAIR HOMENDY: Thank you so much.

7 MR. SMITH: We took samples in the railcars of material on
8 the inside of the rail car, we sent those to our Avon Lake
9 Technical Center, and they analyzed, one was to analyze for
10 elements, particular elements. Another analysis was to see how
11 the material evaporated or decomposed as temperature was increased
12 and compare that with a PVC sample, and another was to look at a
13 particular bonds, chemical bonds, to see if it looked like
14 anything that would be PVC.

15 In summary, none of those analyses indicated there was any
16 PVC in the tank cars.

17 MR. LYNUM: Okay. So, you just touched on PVC. So, how
18 definitive are those examinations in determining the presence of
19 poly vinyl chloride? The polymerizes species of vinyl chloride.

20 MR. SMITH: I'm sorry. Did you say how legitimate? Is that
21 what you said?

22 MR. LYNUM: No, sir. How definitive.

23 MR. SMITH: How definitive?

24 MR. LYNUM: Yes, sir.

25 MR. SMITH: So, I'm not an R&D person, so I can't speak to,

1 I'll say definitiveness other than we saw no evidence of PVC as a
2 result of that analysis.

3 MR. LYNUM: Okay. So, if there was any polymer there, would
4 these tests have found it?

5 MR. SMITH: They were intended to find it. Again, I'm not in
6 the R&D facility, so I can't speak to that, but those were
7 intended to find it, so they should have found it.

8 MR. LYNUM: Okay. Thank you. So, these next few questions,
9 and I know the time is ticking down, so we probably won't be able
10 to get through all them, but they're going to be for Mr. Wood,
11 Mr. McCarty and Mr. Day.

12 Can I please get Exhibit D54 and D55 shown, please? Okay.
13 So, each of you have told NTSB investigators that you observed
14 polymer coming out of the tank during the vent and burn. I'll
15 start with Mr. Wood. Can you tell us what evidence you observed
16 that the vinyl chloride had, in fact, polymerized?

17 MR. WOOD: I was not directly down where the closest shots
18 you see there were at. Those were the words that were relayed to
19 me from that location, if that's the observations that were made.

20 MR. LYNUM: Okay. And I'll ask the same question,
21 Mr. McCarty, what observations, you know, that you had for the
22 vinyl chloride had, in fact, polymerized?

23 MR. MCCARTY: Sure. Thank you for the question. I was with
24 Chip and Jason Poe behind Brave Industries out of direct line of
25 sight when explosive charges went off. We were basically in a

1 safe zone. I wasn't privy to this right shot photograph. I'm not
2 sure who took that, but my comments in that first interview came
3 from, I believe it was a video from, I think it was the county
4 sheriff's drone video. My observation was when the western-most
5 car, when that shot went off, and again, I've got to get back to
6 something I testified to earlier, no audible hiss, something that
7 had been burning well since Friday night and snuffed itself out on
8 Sunday, that people thought, you know, might be empty, when the
9 video evidence, and it's not shown in one of your two pictures
10 here.

11 If you watch the video of the western-most car, it launches
12 what appears to be whitish-colored stuff vertically more than what
13 I perceive to be strictly vapor, and it had a tremendous amount of
14 pressure in it. Probably a couple hundred feet in the air
15 vertically is what it launched vertically. And for a car that we
16 had speculated -- I'd say we, some people were speculating it
17 might have been empty -- it had obviously burned for an
18 hour-and-a-half or two hours, so it had a good bit of liquid still
19 in it.

20 So, again, all of this science weeks after the facts, you
21 know, we're learning from that data, and we were frankly shocked
22 by that data from what we experienced from what we felt. So, the
23 observations were from that flyover video, not a direct line of
24 fire, when that explosive went off.

25 MR. LYNUM: Okay. And this will be our last due to time but,

1 Mr. Day, your observations, if you could describe?

2 MR. DAY: After the permission was granted to initiate the
3 vent and burn operation from incident command, we hit the, excuse
4 me, the ESI hit the button, and we ignited the flares around the
5 site to make sure we had ignition. We hit the high shot, released
6 the vapor pressure. Hit the low shot, and dumped the liquid out
7 into the pits that were constructed around the site.

8 At the moment of the high shot and the ignition of the
9 western-most car, I looked around the corner from the Brave
10 Industry side of the derailment and saw sparklers coming out of
11 the car and relayed that information to the crew that was with me.
12 These pictures here are, there's one missing in between when we
13 had the high shot and the pressure relieved, and then we had
14 ignition.

15 MR. LYNUM: What picture and videos are you referring to,
16 because I don't think we have that?

17 MR. DAY: There's no picture. I just visually saw sparklers
18 coming out. So, if there was a picture, it would be in between
19 those two.

20 MR. LYNUM: Thank you. And Chair Homendy, the tech panel
21 does have additional questions, but I understand we are out of
22 time at the moment.

23 CHAIR HOMENDY: At the moment, but we're going to allow you
24 to ask whatever questions you need to ask.

25 MR. LYNUM: Thank you.

1 CHAIR HOMENDY: We're going to take a break because it is
2 very hot in here, so I want to give folks a little bit of a break.
3 Why don't we say 15 minutes, 17 minutes we'll come back at 4:30.
4 And we'll talk about who's doing questions first. Thank you.

5 (Off the record at 4:10 p.m.)

6 (On the record at 4:30 p.m.)

7 CHAIR HOMENDY: We're going to get started. All right.
8 Thank you. Welcome back. We are going to continue with our
9 technical panel, who has additional questions.

10 MR. LYNUM: Okay. These next few questions are going to be
11 for Mr. Wood.

12 Now, you told NTSB investigators that the video cameras of
13 the vent and burn action captured pure polymer coming out of the
14 tank cars. Now, what video were you referring to? And was the
15 video recorded?

16 MR. WOOD: My recollection of the video came were whatever
17 those shots were from that were viewed a while ago that supposedly
18 one of the shots showed some white material being shot in the air
19 on the left side of the screen. I don't know whether it came from
20 a drone video or what. I was at the command post when it took
21 place, so the only video feed I saw, you couldn't see down where
22 the cars were at.

23 MR. LYNUM: Can we get video D54 and D55 put back up, please?

24 Okay. I'll go ahead and skip to these next few questions to
25 Mr. McCarty and Mr. Day. You observed this action in person. How

1 were you able to identify the release material as polymer?

2 MR. MCCARTY: Well, as I said before the break, it was, we
3 were behind Brave Industries in a safe zone for the initial shots.
4 By video, I saw a video. I assumed it was the sheriff's
5 department drone video. It may not have been if you folks don't
6 have it. It had appeared to me as whitish material, not so much
7 strictly vapor. It looked like whitish material that was launched
8 vertically a couple hundred feet in the air in a surge of release
9 of what that top charge is designed to do in relieving pressure,
10 but it sure looked like a lot of liquid stuff came with it. And
11 it was not a clear liquid. It was more of a whitish color. So,
12 again, that was our speculation at the time, and that is what we
13 felt was happening the whole weekend.

14 MR. LYNUM: Mr. Day, would you agree with that?

15 MR. DAY: What I observed at Brave Industries with the guys
16 from ESI and our crew was once we had ignition, we had the
17 sparklers like I talked about coming out of the car, which is
18 something that's not common on a vent and burn operation. We
19 don't usually have in all the 30 cars that we've done; we don't
20 usually have sparklers coming out of the car going up and coming
21 back down to the ground. That's the reason I surmised that that's
22 what that was.

23 MR. LYNUM: Okay. Thank you. These next few questions are
24 going to be for Mr. McCarty and Mr. Wood, and I'll start off with
25 you, Mr. McCarty.

1 What other mitigation options were evaluated? And you
2 mentioned hot tap and some other things. Could you talk about
3 that a little bit?

4 MR. MCCARTY: Yes, sir. So, with any derailment, any damaged
5 car that there's a list of options. With compressed gas cars, for
6 example, that have been pool fires, building pressure, relieving a
7 tactical option to relieve vapor pressure is a vapor flaring
8 operation. But in this case, all the valves and fittings within
9 the protective housing were thermally compromised from all the
10 thermal heat fires they'd been experiencing since Friday night.
11 So, we could not vapor flare anything out of the cars. There was
12 no access to the vapor space.

13 From a transfer perspective, you know, there was some
14 discussion about can we get trucks or other tank cars and build in
15 and do transfers? To facilitate a chemical transfer, it would
16 require hot tapping to get to the liquid product. And we were
17 prepared to hot tap. We were looking to hot tap. We had welders
18 in staging, a couple thousand feet of pipe to go to a liquid flare
19 pit, which is another tactic to talk about here in a minute.

20 But the other challenges with transfers would have been if
21 this stuff has now been off specification due to this accident,
22 all these fires, and the driving off and the inhibiting of it,
23 setting up such a transfer would have required trucks that were
24 most likely not available anytime soon from anywhere around the
25 country from a trucking standpoint, would have been a logistical

1 challenge, properly inhibiting the stuff would have been a field
2 challenge to properly inhibit it in the field.

3 If it was already polymerizing, that's also, it was our
4 concern at the time that with the heat they sustained for the time
5 in which it was sustained, we felt that if we would have tried
6 that, we probably would have gummed up transfer systems and it had
7 a risk of polymerizing in mid-transfer.

8 And in lieu of transfers, the next option was, and we've done
9 this with other polymerizing materials, we burned off 90,000
10 gallons of butadiene in another derailment because it had evidence
11 of polymerization and tactically hot tap the low space. And the
12 cars we knew were still loaded, so we knew we had liquid space to
13 weld into, and took 90,000 gallons of dibutyl amine to a burn pit
14 to safely destroy it and get the cars de-inventoried before the
15 excessive pressure.

16 And I'd like to get back to damage assessment at some point,
17 but -- I'm sorry. Your initial question, I think I might have let
18 myself get side barred. Can you please repeat your initial
19 question and make sure I close the answer for you?

20 MR. LYNUM: I think you have to a certain extent. It's about
21 mitigation options and their evaluations?

22 MR. MCCARTY: Thank you. So, hot tapping was kind of an
23 essential tactic to trigger a couple different options short of
24 vent and burn. And back to the one car that built excessive
25 pressure without relieving itself in a condition that didn't have

1 a heated pool fire under it for a couple hours on Saturday
2 afternoon, that told us something was still going on inside that
3 car. And we looked at all the cars as a set. Four cars for sure,
4 the one on the west and those three in that eastern-most pool
5 fire, they were in the very same similar conditions. One car
6 misbehaved, the other three were tracking right with it two hours
7 earlier, so we were looking at those as a whole, as a piece to
8 share with everyone.

9 So, tactical options due to having to get people in there,
10 spending a lot of time up close and personal with those cars that
11 we felt were rattlesnakes and damage potential from that dynamic
12 wreck. I'm just going to go ahead and just ask if I can get back
13 on damage assessment.

14 Earlier this afternoon in one of my first responses talked
15 about the dynamics of the mechanical activities of 47
16 miles-an-hour wreckage. We never, that whole weekend, we never
17 had a fair chance because of risk of our safety to get in there
18 and peel jackets off of cars, look for things like scores, dents,
19 gouges, wheel burns, and just to share with you on the perspective
20 of that, these cars were a designed burst pressure the day they
21 were built at 750 PSI. We're trained from the folks at CERTCI,
22 C-E-R-T-C-I, there's adjustment factors that we make for critical
23 damage. Even an eighth-inch deep score into that base metal would
24 have taken a 300-pound working pressure car, well even start at
25 750 burst pressures, even an eighth-inch deep score, you multiply

1 the burst pressure times .2. So, there's like a multiplier that
2 brings it down, and I don't have my calculator to do math in
3 public, but it's around 150 PSI, as I recall. 20 percent of 750,
4 if anybody has got a calculator. But if it would go to a
5 quarter-inch deep score, it goes down even more, like 110, 112
6 PSI.

7 So, I know there's been talk about these 247 PRD's, in our
8 assessment they quit working. They had serious fire damage. We
9 have unknown mechanical damage on all these cars that have been
10 seriously heat stressed through the weekend. This is a serious X
11 factor in our whole assessment.

12 So, back to your tactical question, sir, on the options, the
13 moment that one car in the middle on Saturday behaved the way it
14 did, we made an absolute safety decision for the good of this
15 community and for our own people that we were not going to commit
16 people welding on those cars because there was a serious concern,
17 and at least three of them might have been empty.

18 MR. LYNUM: Before I turn it over to Mr. Dougherty, Mr. Wood,
19 your thoughts on that question, mitigation options?

20 MR. WOOD: Yeah. Drew covered most of them quite well. I
21 think it should be noted there was a sixth high-pressure,
22 liquified flammable gas car also involved in this wreck that did
23 not sustain the same damages that these vinyl chloride cars had
24 taken. That car was protected even during the vent and burn, and
25 we went the other options. That car, after everything, the vent

1 and burn was completed, that car was moved and offloaded safely
2 into trucks. So, we absolutely followed each step of that
3 decision tree, that when we get to vent and burn it's because
4 we're out of options.

5 MR. LYNUM: Okay. Thank you. Mr. Dougherty?

6 MR. DOUGHERTY: Thank you. Just one last question for me for
7 right now, if we could please display Exhibit 47. This question
8 is for Mr. Day.

9 Could you tell us what the effect would be on the shell
10 temperature if it were in contact with the adjacent hopper car of
11 plastic that continued to burn for days as it's pictured here?

12 MR. DAY: This is what we consider car 5, the western-most
13 car, up against the plastic pellet car. And just from basic
14 firefighting 101, that car is, the hopper car is smoldering. The
15 temperature of that car, I don't know off the top of my head what
16 it is. There is an eighth-inch jacket between the, on the outside
17 of car No. 5, the vinyl chloride car. That car up against,
18 there's going to be some heat transfer. I can't tell you how much
19 there is. I'm not a scientist. I don't think anybody could, but
20 there will be some heat transfer, absolutely.

21 MR. DOUGHERTY: Thank you. That was my only question. I'm
22 going to turn it back to Mr. Lynum.

23 MR. LYNUM: Okay. We want to give an opportunity to the
24 representatives from the state of Ohio and Pennsylvania to
25 comment. First off, I'd like to get this question to Major

1 General Harris.

2 Sir, if you could describe your role and interaction with
3 Governor DeWine after you were notified of the events involving
4 the derailment in East Palestine.

5 MAJOR GENERAL HARRIS: Yes, sir. Thank you for the question.

6 Well the previous night before the 5th, before most of the
7 conversation in question, Governor DeWine convened a phone call
8 because he had been contacted by Andy Wilson, who is the Director
9 of Public Safety expressing concern about a number of the people
10 in the area who had not evacuated, even after the local law
11 enforcement had gone door-to-door and encouraged them to do that.
12 So, his directive to us was let's figure out how we can get up
13 there and help them to contact these people to get them evacuated
14 from the area.

15 So, Director Wilson immediately went in action and ultimately
16 dispatched about 125 state troopers over the course of the
17 response who came here. We mobilized in the National Guard the
18 135th and P Company from Chagrin Falls to come here to assist
19 local law enforcement. Initially, the intent was for them to
20 assist with knocking on doors to do the evacuation. Additionally,
21 we mobilized the 52nd weapons of mass destruction civil support
22 team because we thought, of course, that their expertise with
23 analyzing, providing analysis in situations such as this, mapping,
24 modelling, providing decision-support tools for the incident
25 commander would be very helpful here.

1 So, we got all of those entities moving around 2000, 2100 on
2 Sunday evening the 4th, and they immediately, they commenced
3 movement at that time upon activation. So, they began arriving at
4 around 02, 03 on Monday morning. And again, the intent was
5 initially to, to help local law enforcement literally going
6 door-to-door to notify people about the concerns, about the risk,
7 because we were told that there were over 500 people in the area,
8 in the affected area, who had been notified who hadn't left their
9 homes, and Governor DeWine was gravely concerned about that, so we
10 immediately commenced movement of all those elements.

11 And by about 5:40 on Monday morning, civil support team
12 arrived and immediately initiated contact with US EPA, as well as
13 making contact with the incident commander.

14 MR. LYNUM: Thank you. Can you provide any insight into how
15 long Governor DeWine and his team had to deliberate on the
16 proposed vent and burn procedure on the vinyl chloride rail tank
17 cars and his ability to raise questions about his concerns and
18 subsequently receive those answers?

19 MAJOR GENERAL HARRIS: Not very long. Governor DeWine
20 actually arrived here around 1100 on Monday morning the 6th. And
21 as you heard from the timeline, the decision was required by about
22 12:30 because there was concern about the night fall, the
23 temperature inversion, and the risk of doing the burn at night.
24 So, there's a very small window in which Governor DeWine had hoped
25 to talk to the incident commander and the members of the unified

1 command, but ultimately, it was that team that made the decision.
2 Governor DeWine had a lot of questions, but most of those were in
3 preparation for the press conference because he knew he was going
4 to have to walk out and talk to the media and answer questions to
5 the public about these specific issues, so he had a lot of
6 questions. But Chief Drabick is correct, it was the local leaders
7 on the ground, the incident commander, who maintained command of
8 the situation the entire time.

9 MR. LYNUM: Thank you. So, you mentioned the National Guard
10 deployment. Did you have any significant issues during that
11 deployment, or?

12 MAJOR GENERAL HARRIS: Probably the greatest issue that the
13 teams experienced were just communication. Things were moving
14 rapidly. As an example, when the team arrived, and they arrived
15 with the impression that they were, they might be supporting a
16 vent and burn for a single car, there were a number of people
17 around the command post who thought it was a single car. So, a
18 lot of the modelling was based on that. We later learned that it
19 was five cars, which made a significant change in the modelling
20 and the advice and the tools that we were able to provide to the
21 incident commander to support his decision making.

22 MR. LYNUM: Thank you. And my last question for you, sir, do
23 you have any recommendations for improved communications and
24 decision making between on-scene command personnel and State of
25 Ohio decision makers?

1 MAJOR GENERAL HARRIS: I do. There are a couple. First of
2 all, we can't do enough exercises in this phase, and I think the
3 exercises have to be realistic and they have to push systems to
4 the point of breaking. We can't assume things away during
5 exercises that we sometimes do, particularly when it comes to
6 command and control. We have to make it difficult. This was a
7 difficult response in so many ways, particularly because it was
8 also at a state line, so it required coordination across state
9 line, across state agencies. And fortunately, the governor had
10 Governor Shapiro on his speed dial, frankly, and that was helpful,
11 but it certainly complicated the issues.

12 The other thing is it's important to have a common operating
13 picture in the command post. It was very difficult to find
14 information, especially for the team that was doing the modelling,
15 those tools, whether that's on-air monitoring and painting that
16 dashboard for whether it's car temperature or what's in the actual
17 affected cars, we struggled with that. Not only were we late
18 learning that it was five cars, but we had challenges with what
19 was in the cars and how much had actually burned off. So, the
20 modelling was constantly changing, and if we had a common
21 operating pictures told that we could roll in and look at and we
22 could share through some automated means with the entire team, I
23 think it would have expedited some of that generation of tools and
24 given the decision makers more decision space.

25 MR. LYNUM: Okay. Thank you, sir. These last few questions,

1 which will round out our questions from the Tech panel ever for
2 Mr. Padfield. Sir, could you please describe your role and
3 interaction with Governor Shapiro after you were notified of the
4 events regarding the events in East Palestine?

5 MR. PADFIELD: Sure. Thank you for that question. We were
6 notified, as stated, at about 9:34 p.m. on December -- or I'm
7 sorry, on February 3rd regarding the situation. Our Watch and
8 Warning Center picked up a notification from Beaver County
9 Emergency Management that they were sending a large amount of
10 mutual aid support into Ohio. So, we began tracking it at that
11 point in time.

12 In around 2:45 in the morning on February 4th, Saturday
13 morning, I had communication from our Department of Environmental
14 Protection Emergency Response director who had personnel on the
15 scene at the command post and had an assessment of the situation.
16 At that point in time, we had reason to suspect that, obviously,
17 this was a large, complex incident, and there may be, you know,
18 significant concerns for the residents of the commonwealth of
19 Pennsylvania. At that point in time, Governor Shapiro and his
20 staff were notified of the situation by the DEP acting secretary
21 at the time, and through we kept communications up through,
22 actually, the Governor's senior staff at that point in time.

23 At that point in time, I actually reached out to my colleague
24 in Ohio to get an assessment, and we started at about 4:00 in the
25 morning to get some modelling that we started to look at

1 concerning maybe potentially for Pennsylvania. So, we continued
2 to model that, we continued to take a look at the models with the
3 wind changes and everything else and update the Governor's office
4 on a regular basis. So, the Governor was involved in the
5 situation, he was very proactive in making sure that we were
6 engaged in getting the right information and making the right
7 decisions to protect the residents in the commonwealth.

8 That continued until about that Sunday evening. That Sunday
9 evening there was information that we received regarding the one
10 car that was significantly involved in fire that was vinyl
11 chloride, and that we received a briefing from the emergency
12 response personnel that were on the scene that they were provided
13 regarding that one car.

14 At about 9:00 that evening, 9:00 p.m., our Watch and Warning
15 Center picked up a social media post that came out from East
16 Palestine that really reinforced the one-mile evacuation, and it
17 was concerning from our perspective because we weren't exactly
18 sure why this came out at that point in time. So, we reached back
19 out to our personnel. They tried to gain clarification, and
20 eventually they were able to gain clarification that they believed
21 that one car of vinyl chloride, it wasn't going to be if but when
22 it failed. And if it did not fail overnight, the plan was to vent
23 and burn that car at noon the following day. Which we understood
24 was, you know, the concern going in.

25 The Governor was briefed on that, the senior staff was

1 briefed on that, they were engaged in that. We talked through the
2 process that what that means, and, you know, essentially, what the
3 evacuation area looks like. We confirmed with Beaver County that
4 they had made notification, that they were comfortable with the
5 evacuation area at that point in time.

6 Fast forward to that Monday morning, and I received a
7 notification from first the Beaver County Emergency Management
8 director shortly followed by my colleague in Ohio that Governor
9 DeWine was calling Governor Shapiro over concerns with the train
10 derailment. And at that point in time is when we realized that we
11 were talking about the course of action had changed to vent and
12 burn five cars, and we were trying to gain an understanding at
13 that point in time of why we were talking about one car that
14 Sunday night, and we went to five cars that Monday morning in a
15 very short period of time.

16 MR. LYNUM: And just as I asked General Harris, about how
17 much time did Governor Shapiro have from the moment you notified
18 him of the proposed vent and burn, I mean, how much time did you
19 guys have to deliberate?

20 MR. PADFIELD: My appreciation of that conversation is the
21 decision was already made. I personally on that phone call asked
22 specifics regarding other courses of action. We know that from
23 preliminary information the night before that they were
24 investigating other courses of action. At that point in time, we
25 were told that this is, quote/unquote, 200 years of combined

1 experience making these decisions, and that was the only decision
2 that was viable at that point in time.

3 So, at that point in time it was not necessarily about making
4 the decision. It was more Governor DeWine calling Governor
5 Shapiro to let him know what that decision was and to be able to
6 work from there on what we needed to do on our side to protect the
7 residents.

8 MR. LYNUM: And my last question, similar to what I asked
9 General Harris, do you have any recommendations for improved
10 communications and decision making between on scene incident
11 command personnel and state of Pennsylvania decision makers?

12 MR. PADFIELD: There are a lot of recommendations, and I
13 appreciate the opportunity to come here because I think this is
14 very crucial to be able to understand from these large complex
15 incidents. You know, a couple of recommendations. No. 1,
16 everybody needs information and the best information to be able to
17 inform their decisions. Any impediment of getting that
18 information is going to affect the decisions that any one entity
19 at any level of government makes, and that's the concern. Having
20 that free flow of information and having that understanding and
21 shared understanding of what the tactics are that are being
22 discussed, if we would have known that a vent and burn operation
23 of five vinyl chloride cars was a potential three days before, two
24 days before, 24 hours before, we can plan against that operation.

25 However, being thrown into these situations at the last

1 minute creates challenges. We know that personnel that, you know,
2 much to the credit of our Department of Environmental Protection,
3 they had an emergency response professional respond to the scene
4 spontaneously and was responsible independent action on his behalf
5 to go to the command post because he saw it on the news to be able
6 to, essentially, gain situational awareness of what was happening
7 and what the impacts were to Pennsylvania.

8 We know that people were not necessarily included in some of
9 the meetings and decision making that was occurring at the command
10 post, some of the planning that was occurring at the command post,
11 and that is challenging. We understand they're complex
12 situations, we understand they're dynamic and they change on a
13 regular basis. But if one person misses a meeting or is not
14 included, they do not have the most up-to-date information on
15 which to be able to make informed decisions.

16 And I think, you know, going back to my colleague here to the
17 left, you know, training in a real-life environment with those
18 decisions, the hardest decision an emergency manager will ever
19 have to make is evacuation decision and protective action
20 decision. And understanding everything that comes into play with
21 that is critical, and exercising that in real time is really
22 something that in these types of complex situation that we need to
23 spend more time and emphasis on.

24 MR. LYNUM: All right. I'll turn it back over to General
25 Harris. Do you have anything else you'd like to add, sir, before

1 we conclude?

2 MAJOR GENERAL HARRIS: No, but thank you for the opportunity
3 to contribute.

4 MR. LYNUM: Thank you. That concludes our questions.
5 Mr. Stancil.

6 MR. STANCIL: Thank you. Chair Homendy, that's all the
7 questions we have for this panel.

8 CHAIR HOMENDY: Okay. Great. Thank you. We're now going to
9 turn to party questions. As before, each party spokesperson will
10 have five minutes to question the witnesses. We'll begin with the
11 parties from the government agencies, followed by the industry
12 parties, and then the labor table. So, we'll start with PHMSA or
13 FRA, however you want to divvy it up.

14 MR. SCHOONOVER: Thank you. Chief Drabick, were you ever
15 informed that resources from OxyVinyls were on site and available
16 for discussion or for consultation?

17 MR. DRABICK: No. Somebody from OxyVinyls did come into the
18 command post at the fire station on Main Street and asked where
19 representatives from Norfolk were, and we sent them in their
20 direction where they were gathering, but that was the only
21 interaction we had with those individuals.

22 MR. SCHOONOVER: Thank you, sir. Chief, while I'm asking,
23 who advised you that you had, in your testimony you mentioned that
24 you were told you had 15 minutes to make a decision. Did they
25 tell you who set that 15-minute time limit?

1 MR. DRABICK: That was relayed to us in the room that
2 Governor DeWine and I went to meet with the contractors, Norfolk
3 Southern, and their contractors. And that time limit was given to
4 us, we were told, based upon the conditions at hand and dealing
5 with the weather at hand and the convergence, in order to do it
6 that day we had 13 minutes.

7 MR. SCHOONOVER: Thank you, Chief.

8 Dr. Carroll, I have a question for you. What was the, what
9 is the byproduct of a polymeric reaction or the reaction as the
10 vinyl chloride polymerizes within a railcar? What would the
11 byproducts be?

12 DR. CARROLL: There are no byproducts. Vinyl chloride is
13 polymerized to PVC, and that's it.

14 MR. SCHOONOVER: Okay. So, there would be no formation of
15 gas or any other material other than the heat that would be --

16 DR. CARROLL: No, sir.

17 MR. SCHOONOVER: Thank you, sir.

18 Mr. Day, you mentioned that you are aware or your training
19 previously that inhibitor goes away. What discussions did you
20 have with any vinyl chloride producers or other product experts
21 regarding the inhibitor or other mechanisms to prevent
22 polymerization?

23 MR. DAY: Can you repeat that question?

24 MR. SCHOONOVER: Yes, sir. What discussions or consultation
25 did you have with any vinyl chloride producers or other product

1 experts regarding the inhibitor or other mechanisms that were used
2 to prevent polymerization of the material inside the tank?

3 MR. DAY: One of our options, because of our involvement with
4 the chlorine institute, they're mission chemicals, we have a
5 plethora of manufacturers that we can bounce ideas off of. We
6 spoke with Oxy. We spoke with a couple other vinyl producers.
7 Giving them what we were looking at, what we were seeing, they,
8 the other two producers did say that polymerization was a high
9 potential based off of fuel load and heat applied to the tank
10 cars.

11 Once we were able to gather all that information, we were
12 basically formed into a technical committee. We discussed it, and
13 that was just one of the many things that the technical group
14 discussed when we came up with the vent and burn operation.

15 MR. SCHOONOVER: Thank you, sir.

16 Mr. Smith, question for you. OxyVinyls expressed concern
17 that polymerization is not occurring. When you were told the
18 decision to vent and burn had been made regardless, did you
19 consider raising the issue with the incident command?

20 MR. SMITH: I was not part of the unified incident command,
21 so it really wasn't my role to do that, so, no. My role was to
22 communicate with SPSI, and then they would communicate to Norfolk
23 Southern, who would then communicate from there.

24 MR. SCHOONOVER: Okay. Thank you, sir. That concludes my
25 questions. Thank you.

1 MR. ALEXY: All right. Thank you. Okay. This is a question
2 for Mr. Day. We'll start with you.

3 I think a lot of the talk about the vent and burn has been
4 taken for granted like everybody understands what it is. You have
5 a charge at the top of the tank, and then a charge at the bottom,
6 and then it vents out. Does that charge at the bottom of the tank
7 ignite the fluid leaving the tank, or is there another step to
8 that to ignite that fluid?

9 MR. DAY: So, the vent and burn operation, the way it's
10 taught, the way it's done, there is multiple ignition sources
11 placed around the site once the charges are applied. When
12 permission is granted to initiate the vent and burn operation, the
13 first operation is to ignite the ignition sources, both high and
14 low, because of the flammable gases and the flammable limits of
15 the material that we're dealing with.

16 The next permission is given for the release of the vapor
17 from the top of the car, the highest point of the car, to prevent
18 liquid from blowing out. So, it hit the ignition sources, you
19 unload the pressure. Most of the time that pressure coming out
20 will ignite, and within seconds, the bottom shot is initiated, and
21 you have more ignition sources and everything goes to fire.

22 MR. ALEXY: Okay. That's helpful. So there's no scenario,
23 because Dr. Carroll talked about an upper flammable liquid and a
24 lower -- an upper flammable level and a lower flammable level.
25 There's no scenario where you would create those two holes in the

1 tank, and it wouldn't ignite and you would just end up with
2 product on the ground?

3 MR. DAY: That's correct.

4 MR. ALEXY: Okay. Thank you. Well, let me ask a follow up
5 to that. That wouldn't be possible or that, I mean, would that be
6 an option to do that, or is that just not a possibility that that
7 happens?

8 MR. DAY: That's calling for speculation, and I'm not going
9 to speculate what could possibly happen.

10 MR. ALEXY: Okay. All right. Thank you.

11 Can you talk, let's see. Let's see. Mr. McCarty, I'll start
12 with you here. Can you talk a little bit about some of the
13 modelling that was used to help inform the decision about, I don't
14 know if you were involved, but I'm going to ask you, with any of
15 the modelling as far as the impact of this, of this vent and burn?
16 Yeah, I'll stop there.

17 MR. MCCARTY: So, on Monday morning, we had just finished,
18 Chip and I had Jason Poe and his team in a recon to orient him a
19 day late talking through the high charges, the low charges, and we
20 had just started exiting the hot zone and I got a call from
21 Mr. Deutsch saying, hey, the governor of Ohio is up here at the
22 school. He would like to talk to you, Chip and Jason. He's got
23 some questions for you how we came up with the vent and burn,
24 right?

25 So, we went up to the school, and we just kind of walked into

1 a bit of a hornet's nest, quite frankly. Didn't know that was the
2 case when we walked in, but it is what it is. We certainly
3 respect I'm hearing a lot of one car to four cars, and I'm clearly
4 equal as concerned where any breaks in communications were.

5 So, the Governor when he approached us had a concern that he
6 had this model that was, we just know from all the training, we
7 know our Chlorine Institute and our member companies and other
8 case studies where they've had vinyl fires, they've had vinyl
9 explosions, and what they experienced in their modelling we were
10 much better off doing this operation in the daytime than at night.

11 So, the information that they shared, I did not even need to
12 look at the piece of paper to know that something was very awry.
13 I've been doing this 35 years, and while I don't plug in air
14 modelling. I'm not a computer dude. I'm a HAZMAT guy. What I do
15 know with absolute certainty, it's the old adage garbage in,
16 garbage out, so there was just some missed data that got inputted,
17 and I felt it, I knew it, and sure enough, work cooperatively with
18 the folks that were modelling down the hall. This was one example
19 the Oxy teamwork was phenomenal because they had armed me with
20 this information about the trace phosgene, less than one percent
21 phosgene, 50 percent HCL and such.

22 So, my involvement in that was simply this: I was presented
23 with something that had two governors, Ohio and Pennsylvania,
24 pretty spun up over some intel that I knew was in error, and I was
25 able to help the air modelling people with some fact-based data

1 input, and I'm happy to say that that worked. I mean, it was a
2 much more accurate model. And the essence of that input had to do
3 with this: They were presuming five tank cars 90 percent full.
4 We had two tank cars that still hadn't leaked since Friday night,
5 the eastern-most one and the second one in from the east, and we
6 had weigh bill information on them, so I respectfully suggested
7 that the modeler use that as fact-based poundage. It's on the
8 weigh bills, and we had three cars burning since Friday night.

9 We had a few people speculating they might be empty, and we
10 had somebody said that 200 years combined experience. I think
11 that came out of my mouth, and then when I looked around, we did.
12 The people that were in that circle that were in my line of sight,
13 we had a tremendous amount of experience and we all felt pretty
14 good that at least three of those cars were most likely at least
15 half empty. So, we respectfully suggested that they model that
16 volume.

17 The next parameter, I just inquired with the operator at the
18 computer terminal what was your parameters, and he said phosgene.
19 And I said, well, what do you put in for that? And he said, 70
20 percent. And I said, well, I think we've just identified a pretty
21 big problem because it's less than one percent trace, and then he
22 made some phone calls, looked at some data, verified, and he
23 changed that.

24 The next model he had 33 percent HCL, and this is where we
25 actually suggested that he bumps it up to 50 because, again, the

1 Oxy had said you're going to have this, this, and this, and it was
2 spot on. So, we bumped that up to 50 percent. And beyond that,
3 whatever their computer modelling does, it did it and it had a
4 much more realistic model to track with our 35 years of experience
5 that made a lot more sense and the DOT guidebook. It tracked with
6 the DOT guidebook recommendations.

7 MR. ALEXY: Okay. Thank you, and Madam Chair, if the
8 opportunity presents itself, I have additional questions.

9 CHAIR HOMENDY: Does the Village of East Palestine have
10 questions? Go ahead.

11 MR. RUTLEDGE: So, my question is for Chief Drabick. Chief,
12 in your previous testimony or answering in the room, large room
13 discussing the vent and burn that Governor DeWine was in, can you
14 elaborate a little bit more on who all was in that room and that
15 discussion involved in whether it was one car, four cars, and the
16 vent and burn discussion?

17 MR. DRABICK: Sure. Thank you. Throughout the entire
18 process of the unified command, there were members from both
19 federal and state EPA, Pennsylvania DEP, both EMA's from
20 Columbiana County and Beaver County, Norfolk Southern and their
21 contractors. And we had meetings, several, once every several
22 hours where everybody was asked to give a report or a status so
23 that everybody knew what was going on.

24 When we went into the big meeting after Governor DeWine got
25 there, all of those players were there, along with General Harris,

1 his people, and several representatives, senators, congressmen,
2 representatives from both Pennsylvania and Ohio. So, all parties
3 were involved in that big discussion, which transferred to a
4 smaller discussion in a private room between Governor DeWine,
5 Governor Shapiro, the Ohio Department of Health, Pennsylvania
6 Department of Health, some toxicologists to discuss the whole
7 process, the plume modelling, the vent and burn, the evacuation,
8 and that was all explained in depth to both the governors and
9 agreed upon by all entities involved after the initial meeting as
10 well.

11 CHAIR HOMENDY: Do you have more questions, Carl? Do you,
12 Bill? All right. Go ahead one more time.

13 MR. ALEXY: Mr. McCarty, from your experience, typically how
14 long does it take from the decision to do a vent and burn until
15 the actual evolution occurs?

16 MR. MCCARTY: Before I answer that, can I ask you in the
17 perspective of your question, is it relying to the 13-minute
18 comment I've heard a couple times today?

19 MR. ALEXY: No, sir. I'm trying to understand what other
20 opportunities for modelling and awareness and decision making on
21 protecting the communities can occur. So, you know, is it, do you
22 have two hours to notify the community, do you have eight hours,
23 et cetera.

24 MR. MCCARTY: Okay. Thank you. So, in the day before in the
25 meeting that was referred to earlier with the chief and his staff

1 and the city hall building, whatever you call that building. I'm
2 sorry, I don't remember the name of the building. But in that
3 meeting, I can recall the conversation about just this afternoon
4 off the back of my hand, on that one western car, but here's where
5 I think a little disconnect has obviously occurred. We clearly
6 presented four cars for sure at that meeting, maybe five. We
7 still on Sunday evening, we had hopes that maybe we could move
8 that east car, maybe re-rail it or get it in the clear. That was
9 the status. When we left that meeting, I thought we were all on
10 the same page. After that meeting, we authorized, we meaning
11 Norfolk Southern, told Chip and I to get Jason Poe up here,
12 meaning from the Louisiana. That was his green light to mobilize
13 the explosives team and their charges and their resources.

14 So, we pretty much started working on things Sunday after
15 that meeting. And in our minds going into Sunday night Monday
16 morning, it was at least four maybe five depending on what we
17 could do with the fifth car to the east. And, you know, I think
18 you asked how long does it take. We had talked with that
19 group -- I'm sorry, I don't remember the timeline whether it was
20 either Sunday evening or through the night or Monday morning
21 early, but we told them we needed three hours from the time the
22 final go was given, we needed time. Jason Poe and his team needed
23 time to do everything that needed to be done in the hot zone, and
24 that was even a minimum. A minimum of three hours.

25 So, I'm just going to go ahead. I made a note here hopefully

1 somebody opened the door for me to get back to the 16 minutes,
2 because I'm the one that said, we have minutes, governor. Because
3 we had frankly lost time in this window of daylight with this
4 situational reboot of air modelling. But in our mind for
5 everybody's awareness, we believed Sunday evening after the
6 meeting in the city hall that we were pretty much authorized to
7 get the explosives guy coming. I mean, I had night shift trench
8 and berms for containment, we were progressively getting ready for
9 the operation through the night Sunday night into Monday morning,
10 and we were momenting towards the noon. I heard the gentleman
11 from PEMA say noon. That was our marching orders as contractors
12 that we were setting up to be mid-day so that we could burn this
13 off before dark.

14 So, I just, I wanted to get it on the record, because I've
15 heard it say twice now somebody told the governor and only gave
16 the poor chief here 15 minutes. That was certainly never our
17 intention, Chief. It was in the perspective of getting the burn
18 done to the maximum extent possible in the daylight hours in
19 support of the air quality and such. So, I hope that answered
20 your question.

21 MR. ALEX: Okay. My last question is we've heard today that
22 OxyVinyls has a safety data sheet that says something. We heard
23 Dr. Carroll say that there may be some discrepancies, or I don't
24 know if discrepancies is the right word, but inconsistencies,
25 whatever. Given that, and this, the reference to this procedure

1 that exists, this sort of checklist or the way we go through the
2 decision-making process, so Mr. Wood, I'll ask you. Would you say
3 given what you've heard about this, do you think that there's an
4 additional step that needs to be put into this decision-making
5 process or additional consideration just give what we've heard
6 today from Dr. Carroll and from OxyVinyls?

7 MR. WOOD: What I will say, we learn from every incident.
8 This incident is no exception. I don't know that anything about
9 this changes the decision tree. Again, when you get to the choice
10 of vent and burn, you're out of alternatives. I don't know that
11 an extra step in there, but to kind of clarify even from a timing
12 basis, when those discussions were had, I brought our concerns to
13 the chief. Those meetings were set up. Anything done along the
14 lines of, you know, there's hours of prep work before you even get
15 to a vent and burn. There's trenches that have to be done, burn
16 pits have to be done, all of that infrastructure has to be put in
17 place. In this case, there was a car that needed to be protected,
18 you know, get dirt shoved up against it.

19 Even if you, even though we mobilized ESI, there was no firm
20 go ahead to do that job at that point. But it's our
21 responsibility that, listen, we're going to go ahead and make
22 those preparations and we're going to be prepared to do it in a
23 timely basis because otherwise in my mind I'm tying that incident
24 commander's hand because I'd tell him, you've got to make this
25 decision because I've got 12 hours of work to do before we can do

1 it.

2 So, this incident will be no different than any other.
3 Communications is always going to be the weak link, and I think we
4 can always do better than that. And again, when we're through
5 with work from the site out here, we'll do a formal hot wash and
6 go through, and if there's more lessons to be learned, we'll
7 certainly take that into account.

8 MR. ALEXY: Thank you.

9 CHAIR HOMENDY: Does the Village of East Palestine -- all
10 right. We will move on to the industry table.

11 MS. STEGMANN: Yes. Could you please call up Exhibit 8. And
12 while we're doing that, Mr. Thomas, I have some questions for you.

13 How many times did OxyVinyls tell Norfolk Southern or its
14 contractors that polymerization was not occurring?

15 MR. THOMAS: Three different occasions we expressed our
16 belief that it wasn't occurring, but I think the more important
17 thing is we told them how they could know for sure. We're
18 participating in that event because we care, we got the highest
19 levels of our company there because we care. We sent folks on the
20 ground because we care, so you can't be absolute in those. We're
21 there to provide input and they factored into the decisions, and
22 we certainly respect their expertise in that.

23 But on three different occasions we expressed we didn't
24 believe it was, but I think more importantly we said, here's how
25 you can know so that you can protect your folks. If you can get a

1 temperature, it will tell you whether polymerization is occurring
2 or not.

3 MS. SHAW: Ms. Stegmann, we need a group number or a group
4 letter, I'm sorry.

5 MS. STEGMANN: I'm sorry, Exhibit D8.

6 Did you explain that the reaction was highly exothermic that
7 it had a distinct temperature signature?

8 MR. THOMAS: Yes, we did talk about that.

9 MS. STEGMANN: And now that the exhibit is up, does the
10 temperature trend on Exhibit D8 show an exothermic reaction?

11 MR. THOMAS: No.

12 MS. STEGMANN: Does it show polymerization?

13 MR. THOMAS: No.

14 MS. STEGMANN: Thank you for those responses, Mr. Thomas.

15 Mr. Carroll, I have the same two questions for you. Does the
16 temperature trend on this Exhibit D8 show an exothermic reaction?

17 DR. CARROLL: It does not. You would expect if there were an
18 ongoing exothermic reaction, you would expect more heat to be
19 generated and you would expect the temperature to rise.

20 MS. STEGMANN: Does it show polymerization?

21 DR. CARROLL: Certainly, the temperature profile would not be
22 consistent with polymerization, but it would be difficult to tell
23 whether you have polymerization or not just from the temperature
24 profile.

25 MS. STEGMANN: Thank you for those responses.

1 My next question is for you, Mr. Wood. We have heard that
2 one of the justifications for the vent and burn was an extreme
3 temperature change. What was the amount of this extreme
4 temperature change?

5 MR. WOOD: I don't believe we ever expressed an extreme
6 temperature change. We said we were alarmed by a rise in
7 temperature, and these cars had been exposed to extreme
8 temperatures for multiple days. I don't know of any reference to
9 an extreme temperature change.

10 MS. STEGMANN: Thank you for that clarification. Could you
11 quantify what the temperature increase was to justify the vent and
12 burn?

13 MR. WOOD: Again, the temperature rising question was a three
14 or four-degree temperature rise over about an hour with the cars
15 hadn't been in a pool fire for several hours. But keep in mind
16 polymerization was not the only issue we were concerned about.
17 These were high pressure, liquified flammable gas cars that had
18 sustained mechanical damage from a 40-plus mile-an-hour
19 derailment, they had sustained heat damage by laying in pool fires
20 for multiple days. So, polymerization was not the single factor
21 that led us to believe that a vent and burn was the safest and
22 best option.

23 MS. STEGMANN: Thank you. And I was going to ask if we could
24 put the Exhibit D8 back up, and my last question for you,
25 Mr. Wood, is, were you shown the trend, were you shown the data

1 trend reflected on this Exhibit D8 before the vent and burn was
2 conducted?

3 MR. WOOD: Yes, I was the person logging this data.

4 MS. STEGMANN: Thank you.

5 Back to you, Mr. Thomas. You heard Mr. McCarty talk about
6 the pressure differential on the cars when the vent and burn
7 occurred. Do you have a response to his testimony?

8 MR. THOMAS: No. I believe what he saw, I think the, he was
9 talking in regards to the west end car, 80370, and at the time of
10 the detonation, you know, that that car had more pressure in it,
11 that there was an obvious difference, and that was maybe something
12 that made him think there was polymerization.

13 My understanding of that car was the last time that it vented
14 was on Saturday afternoon before, like, 3:00. And so, you know,
15 assuming that it had made it to where it was supposed to be at
16 185, 190 degrees, what happens after that is that that railcar
17 continues to cool down, which we see with the temperature data
18 that they collected, you know, that evening at 135. But even
19 after monitoring the temperature from 135 to 126, you know, it was
20 a 12-degree drop from 138 to 126. At 126 degrees at 2:30, I think
21 that was the number, you know, in the factual summary, that's
22 about, you know, a hundred pounds of pressure compared to the
23 pressure on the other rail cars where the temperature is 65
24 degrees, they were around 30 pounds.

25 They had one railcar, TILX, that they had actually measured

1 pressure on, you know, that one was I think 60 pounds, in that
2 range, for a couple days. So, I think he was very accurate in his
3 description of what he saw. I think the explanation, at least
4 from my perspective, is not polymerization. It's just simply the
5 difference in the pressure of the vapor space of those two cars
6 that, you know, cause the relief difference.

7 And you know, that car is different from the others ones at
8 least from our understanding, the one in the pool fires, you know,
9 their heat source went out and it stayed out. You know, from what
10 I read and, again, from the folks that were on the ground, this
11 slow decline in temperature from when it relieved on Saturday to
12 Sunday night, I think was being impacted by the car that it was
13 leaning against, you know, that had smoldering fire, it had
14 radiant heat. Radiant heat is, you know, something else that's
15 called out in all the guidance documents that you're talking about
16 that those cars can be affected by cars burning near them.

17 So, I think it was just slow getting back to the other ones
18 because it had a heat source the other ones didn't that was
19 providing a radiant warm up, much like your pot on the stove, you
20 know, would do.

21 MS. STEGMANN: Thank you. That concludes our questioning.

22 MR. GOODEN: All right. Dave Gooden with Norfolk Southern.

23 Mr. Smith from OxyVinyls, were you the on-site representative
24 for OxyVinyls there at the derailment site.

25 MR. SMITH: I was the on-site representative with the other

1 two gentlemen.

2 MR. GOODEN: Okay. All right. Just a few follow-up
3 questions, and just forgive me, just reading from my notes here.
4 Referring to the SDS, hazardous polymerization section of the SDS,
5 it says the polymerization can occur due solely to excessive heat,
6 is that correct?

7 MR. SMITH: I would have to defer to somebody who has more
8 expertise in relationship to PVC. However, we did, in our
9 particular instance, you know, there was from a thermal initiation
10 of polymerization that would not occur because we have low O₂ in
11 our shipment of VCM.

12 MR. GOODEN: So, what was displayed earlier on the big board
13 here saying that it, you know, polymerization could occur due to
14 heat or exposed to heat, is that accurate?

15 MR. SMITH: I'm sorry, repeat that.

16 MR. GOODEN: I'm just trying to clarify. So, what the SDS
17 said earlier about the railcars being exposed or the chemicals
18 being exposed to excessive heat, is that accurate? Polymerization
19 can occur.

20 MR. SMITH: So, in our particular instance with stabilized
21 vinyl, because you have no, you have oxygen less than 200 parts
22 per million, that you would not have a thermal initiation of
23 polymerization reaction.

24 MR. GOODEN: Okay. And so, that leads me to my next
25 question. Hazardous polymerization section of the SDS does not

1 mention anything about stabilize, is that correct?

2 MR. SMITH: The SDS does talk about stabilization. Did I
3 miss your question somehow?

4 MR. GOODEN: I'm sorry?

5 MR. SMITH: The SDS does mention stabilized vinyl.

6 MR. GOODEN: I'm referring to the section what refers to, is
7 not when it refers to the hazardous polymerization section?

8 MR. SMITH: I believe there is a section in that general
9 section that talks about reaction that talks about stabilized
10 vinyl there. It needs to be stabilized.

11 MR. GOODEN: And the last question for you, was the SDS
12 provided there for the team at the site?

13 MR. SMITH: What was that again?

14 MR. GOODEN: The SDS, was that provided to the unified
15 command or the team on site?

16 MR. SMITH: I do not know. I was not part of unified
17 command.

18 MR. GOODEN: Okay. All right. No further questions for
19 Mr. Smith.

20 Mr. McCarty, if you would, did Oxy's representatives provide
21 clear and unequivocal advice on polymerization?

22 MR. MCCARTY: So, we definitely value the teamwork with Oxy,
23 and I think Chip will agree we value all chemist input, and that's
24 no different here in this case.

25 I just jotted down some scribble notes here. I've heard

1 unlikely, didn't believe, can't, cannot be absolute, and I can
2 tell you a vivid memory from one of the calls that was kind of
3 that, I guess the last conference call we had we just don't think
4 it's polymerizing. And all these non-absolute assurances are,
5 quite frankly, why we had to listen to that and, yes, we listened.
6 I just want everybody to know, especially from Oxy. We didn't
7 ignore your input. That's my heartfelt honesty. We never ignored
8 your input. But we never heard the absolutes, and everything that
9 we've experienced in our careers and everything we've been taught
10 and every indication from mechanical car damage that we just, I
11 mean, if it was one of those four cars that had even an
12 eighth-inch deep scour, gouge, some kind of metallurgy damage that
13 we just never got a fair chance to look at, heaven forbid worse
14 damage, this community was in serious risk. So, as Mr. Wood put
15 it, you know, polymerization, folks, was just one of the complex
16 elements in this damage assessment recipe. It was just one
17 element. Thank you.

18 MR. GOODEN: All right. Just one final question. Referring
19 to the ERG, did Mr. Smith refer to the P, as in polymerization, in
20 the ERG during conversations?

21 MR. MCCARTY: No, sir, but I do recall after the last
22 conference call in which someone on the speakerphone from Texas
23 just said they just don't think it's polymerizing, Chip and I and
24 a couple of his colleagues that were with us on that particular
25 call went back into my ops, or SPSI ops trailer where the other

1 fellow Steve and the other two fellows were. And quite frankly,
2 they did seem surprised by that statement, and one of their
3 fellows said something to the effect of, well, when I get back to
4 Texas, I have to remind people what the P means in polymerize
5 means and in DOT guidebook.

6 So, again, it's not that we don't value Oxy's opinion. We
7 absolutely value everybody's input when it comes to this stuff.
8 But we have to go on multiple data resources, a whole lot of other
9 variables in damage assessment, and when there's a little bit of
10 conflict in the air, we have to go with what we've all been taught
11 in our experience.

12 MR. GOODEN: All right. Mr. McCarty, thank you. No further
13 questions.

14 CHAIR HOMENDY: All right. We'll turn it over to the labor
15 table.

16 MR. CASSITY: Thank you. Jared Cassity, one of the union
17 conductors and engineers. First of all, I want to thank you for
18 teaching me so many new words I can go home and whisper in my
19 wife's ear and she'll think I'm a lot smart for having been here.

20 I've been trying to keep up with this, and I am just a
21 conductor and engineer by trade.

22 So, I have a question for the whole panel because I really
23 don't know who to ask this to. When we're talking about the
24 product in this tank car with the vinyl chloride, who is actually
25 the ultimate authority or expert on that chemical and the

1 possibilities of what could happen in a situation like this. I
2 mean, it seems to me like someone should be the go-to person. Is
3 there that person?

4 (No response).

5 All right. I guess not.

6 MR. MCCARTY: No, I will jump in and say if you were just
7 dealing with the product and the product alone, that manufacturer
8 of that product or the people who use that product are the
9 absolute experts.

10 That's not the case here. We had the product inside a vessel
11 that was compromised, so there are two pieces to the equation and
12 not just one. It's not just the chemical, it's also the package,
13 and we have to consider both in the field in assessing a real-time
14 emergency in real time. And absolutely, the data from a shipper
15 is absolutely an important part of that, but it's not the only
16 piece of that. I hope that helps.

17 MR. CASSITY: Well, it does. Mr. McCarty, I apologize. Just
18 a second ago you were talking about the polymerization as being
19 just one element into this scenario, which I completely
20 understand. You had also said on numerous occasions that you
21 couldn't do an actual damage assessment to the cars because of the
22 condition of the fires being present. What other elements were
23 there if you weren't able to do an assessment were you considering
24 to base the decision to do the vent and burn on?

25 MR. MCCARTY: That's a great question. Thank you. One clear

1 element that we could see from drone footage was all valves and
2 fittings on four of the five VC cars were absolutely not operable,
3 not serviceable, fire damaged, and that takes a lot of tactic
4 options right off the table immediately.

5 The other two tactics that could have been considered and
6 were considered would require hot tapping, and there was
7 legitimate concern by a lot of experienced people that three of
8 those cars may have burned empty, and you just can't risk welding
9 in the vapor space of flammable compressed gas car or risk of
10 detonation is very real, and that could have been catastrophic.

11 MR. CASSITY: Okay. Mr. Wood, on the exhibit that was shown
12 a minute ago with the temperature trend, it looked like about 22
13 hours, if I could read it right, that was showing a cooling of
14 that car. Once the charges had been placed, and I'm not sure how
15 it is. Let me say it this way: Once the decision had been made,
16 as that slide indicated, for the vent and burn, was there ever the
17 possibility to reverse that decision seeing that the temperature
18 was actually dropping, or once you've made the decision to vent
19 and burn is that kind of it and we've got to go with it?

20 MR. WOOD: Well, keep in mind on those temperatures we were
21 keeping those all through the night, and absolutely incident
22 commander could at any time stop this operation. That doesn't
23 mean we can't plan and continue to make that prep work. We have
24 to be looking forward down the road. We can't be reactive. We
25 have to be proactive. So, in this case, if the incident commander

1 decided that the vent and burn was off, then we've just dug a big
2 hole.

3 MR. CASSITY: Okay. And you had also spoken about the
4 infrastructure that was needed for the vent and burn process
5 earlier, the ditches and all that nature. What preventative
6 measures are there in that process to protect the product from
7 penetrating the soil, if you will? Is there protective measures
8 taken in that process?

9 MR. WOOD: I'm sorry, I didn't hear the last part. Was it
10 protective for the what?

11 MR. CASSITY: The ditches on the vent and burn, you know, you
12 put the actual liquid or commodity is. I understand that the
13 charge is meant to burn it off, but it sounds like if you're
14 building trenches, you're also expecting some run off to escape
15 from those cars where that bottom breach has been made. What
16 protective measures were put in place in those ditches to prevent
17 soil contamination?

18 MR. WOOD: I know you asked me the question. Drew has
19 stepped in, and he's probably better suited as it was his folks
20 that built the trenches.

21 MR. CASSITY: That's fine.

22 MR. MCCARTY: Our guys prepped those ditches, that's why I
23 could kind of speak to that. So, as part of the vent and burn
24 operation, our challenge is to contain exactly what you're
25 concerned about. It's a legitimate concern. So, we did. And the

1 containments held, held nicely, and you know, pleased to report it
2 never, neither fire in the two got anywhere near the loaded
3 isobutylene car. That was by design. There is a loaded
4 isobutylene car still in the wreck, and we made sure that none of
5 that VCM burn off got anywhere near it, and I'm happy to report
6 that.

7 With respect to your question about runoff, so, VCM is a
8 flammable compressed gas. It boils from when, the boiling point
9 just for general, it boils off from liquid to gas. It's somewhere
10 between 7.9- and 10-degrees Fahrenheit. There's different data
11 resources that have a little skew in their reporting. But let's
12 say round number 8 degrees Fahrenheit. It was warmer than 8
13 degrees Fahrenheit on the Monday of the vent and burn. So, what
14 happens when it comes out of the car, it is 344 to 1 expansion
15 ratio where for every liquid gallon, it expands to 344 equivalent
16 vapor by volume.

17 So, it flashes off instantly. Pretty quick. There would be
18 a little bit of auto refrigeration when it first happens, but the
19 heat of the fire cooks it off. So, it was trapped in our burn
20 areas and effectively burned off.

21 MR. CASSITY: Thank you, Madam Chair. If I could
22 respectfully ask for another round whenever you deem appropriate.

23 MR. FANNON: Randy Fannon, BLE. I just have one question.
24 Mr. McCarty, after the vent and burn had completed, the fires are
25 out, everything is completed, did you have an opportunity with

1 your team with Mr. Day to inspect the cars to see if there was
2 other opportunities?

3 MR. MCCARTY: So, I think it was one of my guys who worked
4 with you, and another one of your guys with the NTSB folks. The
5 NTSB instructed Norfolk Southern to put those cars on NTSB hold,
6 which means we couldn't touch them, and we did not. Once those
7 cars were in the clear, they were somewhat quarantined for this
8 investigation purpose, and then a small team of guys led by Chip,
9 well, led by the NTSB, Chip led the operations there to support
10 that investigation effort. So not until whatever day that would
11 have been. To answer your question, it was days, weeks later.

12 CHAIR HOMENDY: Others?

13 MR. CAREY: Dr. Carroll, we heard Mr. Thomas explain that
14 polymerization is essentially impossible without oxygen. Do you
15 agree with that? Even if it's exposed to high heat?

16 DR. CARROLL: You need to have an initiator to start that
17 polymerization. The polymerization will not start only on
18 temperature. And the low oxygen, oxygen will not initiate that
19 polymerization. As I mentioned, the low oxygen stabilization is
20 to prevent the production of vinyl chloride peroxide, which would
21 be a dangerous material in itself, and that's what the low oxygen
22 is about. But no, there's no initiator there to start the
23 reaction.

24 MR. CAREY: Which is why they used the nitrogen injection as
25 a blanket to inert the atmosphere, right?

1 DR. CARROLL: So, this is not something that I do. This is
2 something that's done in manufacturing. It's the result that's
3 important, and the result is that you had less than 200 parts per
4 million oxygen there, and therefore, you have very low probability
5 of peroxidation.

6 MR. CAREY: Okay. So, we also heard some people testify that
7 they thought they visually saw some material when the vent and
8 burn was done being expelled from the railcar. How likely do you
9 think that is that it was polymerized material, like PVC?

10 DR. CARROLL: Since I didn't see it and all I have is their
11 description, it would be very difficult for me to characterize
12 whatever it was that they saw. I would find it unlikely.

13 MR. CAREY: You would what?

14 DR. CARROLL: I would find it highly unlikely.

15 MR. CAREY: Highly unlikely.

16 DR. CARROLL: I didn't see it, and that's their surmise.

17 MR. CAREY: Okay. So good. So, it might have been part of
18 the explosives that we've used. Something else, right?

19 DR. CARROLL: Yes. See, I'm a chemist, and I kind of need
20 some data.

21 MR. CAREY: Okay. Great. Thank you, Doc.

22 Chief Drabick, we've heard a lot of testimony today about
23 communications, and somebody said communications is always a
24 problem. It sounds like it was a major problem, because we've
25 heard the experts were talking to the contractors, and we heard

1 one of the experts say they never were plugged into our unified
2 command, and it sounds like you were left out of the conversation.
3 You were the incident commander. How did that happen? Any idea?

4 MR. DRABICK: That's a great question that I don't have an
5 answer to, Chief.

6 MR. CAREY: I mean, I'm a fire chief, and I feel as though,
7 you know, people don't understand the chief is in charge. There
8 may be all these experts running around and giving advice and
9 making decisions, and I know the contractors they do a great job,
10 but it sounds like Norfolk Southern was talking to the
11 contractors, and maybe they were talking to OxyVinyls and stuff,
12 where is the fire chief in this whole process?

13 MR. DRABICK: I don't have an answer for that. What I can
14 tell you is every decision we made was based on information we
15 obtained from the subject matter experts that were available to us
16 at that time.

17 MR. CAREY: Good. I'm glad to hear that. And finally, and I
18 didn't mean to beat up on you. I'm not attacking anybody. It's
19 just an observation.

20 Finally, when they did the vent and burn, who was doing the
21 air monitoring down range to ensure that the population was not at
22 risk from hydrogen chloride gas, CO, maybe a little phosgene,
23 whatever. Who was doing that?

24 MR. DRABICK: I'll start, and I'll probably have Robert jump
25 in and help me. To the best of my knowledge, that was a combined

1 effort between the United States EPA, C-Tech. Was there anybody
2 else involved with that, Robert? I think it was just those two at
3 that point. It was a combined effort. And the National Guard was
4 doing some air monitoring, but I think that was more situated for
5 around our area inside of the Village. But as far as outside and
6 down, that was the US EPA the contractors.

7 MR. CAREY: EPA.

8 MR. DRABICK: Yes, sir.

9 MR. CAREY: Okay. Good. And I assume the CST was probably
10 helping with that, knowing how they operate.

11 Also, what PPE was used, Mr. McCarty or Chip Day, during the
12 vent and burn by the crews? What kind of PPE was deployed?

13 MR. DAY: The PPE that was used during the setup for the vent
14 and burn operation was FRC on the ground. When they went up on
15 cars two or three, excuse me, three or four, because of the smoke,
16 they were in SCBA, they set charges, came down, came out of SCBA,
17 and continued on.

18 MR. CAREY: 10-4. Sounds good. I don't have anything
19 further. Thank you, Madam Chair.

20 CHAIR HOMENDY: Thank you, Chief. Do others at the labor
21 table have questions? All right.

22 Jared, do you have additional questions? Go ahead.

23 MR. CASSITY: I do. Thank you.

24 Sorry, I just lost my place. Mr. Thomas, you had, did I hear
25 you correctly in that OxyVinyls did try to join unified command?

1 MR. THOMAS: No, I did not state that.

2 MR. CASSITY: Okay.

3 MR. THOMAS: Did we try to join?

4 MR. CASSITY: Yeah.

5 MR. THOMAS: No, I didn't state that. Maybe Mr. Smith had
6 indicated earlier that when he showed up and the NTSB was asking
7 some questions from him about polymerization, Mr. Smith indicated
8 that, I think Mr. Williams from Norfolk Southern said his
9 communication was to go through SPSI, and then SPSI would talk to
10 Norfolk Southern, and that was the communication flow that was set
11 up from the beginning.

12 MR. CASSITY: Okay. Chief Drabick, can I ask what the
13 process is actually like in establishing the members of the
14 unified command, how that decision is made on who's privy to that
15 committee?

16 MR. DRABICK: All stakeholders involved in the incident are
17 part of and invited to be part of the unified command. If
18 OxyVinyls would have made their presence known and requested to,
19 they absolutely would have been part of that as well.

20 MR. CASSITY: Okay. I'm going to jump back and forth here,
21 and I apologize. I just remembered what I was going to ask.

22 Mr. McCarty and Mr. Day, just as a matter of fact, I don't
23 need a breakdown because time is tight, what is the time
24 difference in performing a hot tap versus a vent and burn? You
25 know, does a hot tap take longer or less time than a vent and

1 burn? What's that scenario or that comparison look like?

2 MR. McCARTY: Great question. Thank you. So, step one you
3 have to remove the outer jacket. You've got to peel back the
4 jacket in the low spots, remove the thermal blanket, the
5 insulation. You have to weld on the car nipple. Then, depending
6 on the tactical set up after that, you're only drilling an
7 inch-and-a-quarter hole. One inch-and-a-quarter hole. So,
8 extraction, assuming it was still liquid and not polymerizing, it
9 would have taken a long time to de-inventory five cars. Like,
10 days.

11 MR. CASSITY: For the hot tap you're saying it would have
12 taken a very long time, correct?

13 MR. MCCARTY: Correct.

14 MR. CASSITY: Okay. So, in comparison to the vent and burn,
15 the vent and burn, is it fair to say, is the much quicker process?

16 MR. DAY: So, the vent and burn operation, it takes about
17 three to three-and-a-half hours to set up once the crew is on
18 scene. And the burn down, depending on how much product is left
19 in the cars before the initiation, should be anywhere from four to
20 six hours, approximately.

21 MR. CASSITY: Okay. Thank you. Dr. Carroll or maybe
22 Mr. Thomas, I think it was Mr. McCarty and maybe Mr. Day, too, had
23 mentioned that one of the cars had been burning and had snuffed
24 out I think was the term they used. Is there an explanation in
25 your all's opinion that would justify that that does not include

1 polymerization?

2 MR. THOMAS: Yeah. One potential alternative solution is the
3 railcar had vented for the last time, again, as we understand it
4 on Saturday afternoon. It would have been at an elevated
5 temperature to make the relief device go off somewhere around 185
6 to 190. And so, over that next time period, you know, it's trying
7 to cool down, and it takes a while, right?

8 Well, I think what I read in there is there wasn't audible
9 hisses from the leak, so it makes me believe it could have been a
10 small leak. And what will happen is pressure in the railcar drops
11 with the temperature, it's affecting the amount of flammable
12 material that's coming out of the railcar. So, it's possible that
13 you just got to a point on that railcar where you were at the
14 boundaries of the flammability limit, and as that pressure
15 dropped, you just weren't pushing enough vinyl out to sustain the
16 fire. I do think that's a plausible explanation, at least from my
17 perspective.

18 MR. CASSITY: All right. I appreciate it. And I'm running
19 out of time again, so I'm going to take my Michael Jordan's last
20 shot here.

21 Dr. Carroll, with everything that you have heard or seen
22 today, and you were asked would you do a vent and burn, would you
23 have made the decision to vent and burn knowing what you've seen
24 here today?

25 DR. CARROLL: I appreciate the question, but an incident like

1 this is not my expertise. And I think what you can hear from all
2 of the testimony is that there's a lot that goes into this. I'm
3 just a chemist, and I'm here to provide you with some thoughts on
4 the chemistry. But I thank you for asking.

5 MR. CASSITY: And Mr. Thomas, from OxyVinyls perspective I'm
6 kind of curious because you all did say some counter things to
7 what we had heard a little bit earlier in the testimonies, would
8 you have supported the vent and burn, placing that decision on
9 what you know now?

10 MR. THOMAS: Yeah. So, our role isn't to make a judgment on
11 the vent-and-burn decision. That's their expertise. We're simply
12 there to try to help equip them with information on our product
13 that they can factor in into that, right? So, we've never passed
14 judgment on it as a good or bad. What we've simply done is said,
15 you know, this is what we saw in the data. But look, we
16 communicated how you can know, because it is their folks, it is
17 their presence, it is the risk to their lives. So, we said, look,
18 if you can get temperature data, you will know for sure. You
19 don't have to take my opinion for it. It's that clear. The
20 science is that clear, right? So, I think that's what we provided
21 to them, but we don't sit in judgment on their decision. They
22 have great expertise, we value that, and we were just trying to
23 help.

24 MR. CASSITY: Thank you, Chair.

25 CHAIR HOMENDY: All right. Well, thank you very much. We're

1 going to move on to questions by the Board of Inquiry, so I'm
2 going to start.

3 Chief Drabick, I read in your testimony, I did read your
4 statement about the 13 minutes, and it being related to wanting,
5 them wanting to conduct the vent and burn in daylight. At what
6 point did you become aware that OxyVinyls existed?

7 MR. DRABICK: The only knowledge I have of OxyVinyls and any
8 interaction with them whatsoever was early on when we were still
9 at the Main Street command post. Somebody from there came in,
10 announced themselves as members of OxyVinyls looking for Norfolk
11 Southern.

12 CHAIR HOMENDY: That's it?

13 MR. DRABICK: That is the only interaction, conversation,
14 anything that I had to do with OxyVinyls, whether it be them or
15 through anybody else.

16 CHAIR HOMENDY: Thank you. Did Norfolk Southern inform you
17 at any point that they had spoken to OxyVinyls and that OxyVinyls
18 did not believe polymerization was occurring?

19 MR. DRABICK: No, ma'am.

20 CHAIR HOMENDY: Do you believe you should have been provided
21 that information, certainly with 13 minutes to make a decision?

22 MR. DRABICK: I believe any information you have is power,
23 and the more information you have the better you are prepared to
24 make decisions.

25 I think that the polymerization, as it's been said many

1 times, is just one aspect into this whole process that we had to
2 go through. Again, I revert back to we took all the information
3 we had from the subject-matter experts. And not just me, the
4 entire unified command staff. We took all of that information and
5 listened to the options we had.

6 CHAIR HOMENDY: There's decision making, and then there's
7 informed decision making?

8 MR. DRABICK: Correct. Having that information would have
9 been good to have. It's another piece of information. I can't
10 say whether it would have changed the outcome on the vent and burn
11 at all. But, yeah, that information would have been good to have.

12 CHAIR HOMENDY: Mr. Padfield, do you think Governor Shapiro
13 deserved to have that information?

14 MR. PADFIELD: Ma'am, I do believe that that information
15 would have been nice to have to be able to help inform the
16 decision.

17 CHAIR HOMENDY: And Major General Harris, do you think
18 Governor DeWine should have had that information to consider?

19 MAJOR GENERAL HARRIS: Madam chair, it would have been
20 helpful.

21 CHAIR HOMENDY: All right. Thank you very much. I do, with
22 my time -- well, let me ask. Mr. Wood, if you could go back,
23 knowing what you do now, would you provide that information so
24 that you can, you could provide a complete picture for everyone to
25 consider?

1 MR. WOOD: Like I've said before, you learn something from
2 every incident. We absolutely, we take a hot wash at this, we'll
3 take a look at everything and anything that we feel like we can
4 correct or improve on, especially from a safety standpoint and for
5 first responders to speed an incident along, we'll always take
6 that into account.

7 CHAIR HOMENDY: Thank you. But do you believe that the Chief
8 should have had information on any concerns from OxyVinyls, as
9 incident commander?

10 MR. WOOD: What I can say is if the man says that was
11 information that he would like to have, we probably should do a
12 better job of getting that information to him.

13 CHAIR HOMENDY: And for the governors as well?

14 MR. WOOD: When we're dealing with a real-time emergency
15 basis, we're funneling information up through unified command.
16 How information disburse out of unified command is not a sole
17 Norfolk Southern process. That's a unified command process.

18 CHAIR HOMENDY: Right. But Norfolk Southern had the
19 conversations with OxyVinyls. And if nobody knows the
20 conversations were had, that information needs to be provided.

21 MR. WOOD: I understand what you're saying, but that's not
22 the question I was asked.

23 CHAIR HOMENDY: I asked if you thought that Governor Shapiro
24 and Governor DeWine should have had that information, if you
25 should have provided that information?

1 MR. WOOD: Yes. So, I guess what my answer is if Chief
2 Drabick says that that's information that he wished he would have
3 had, should have had, we're going to have to do a better job
4 providing that to unified command. But ultimately, it going to
5 any governor or party that's not there, that's a unified command
6 decision how that information is treated.

7 CHAIR HOMENDY: Okay. Thank you very much for clarifying
8 that. Appreciate it.

9 With 14 seconds, I will turn over to Vice Chairman Landsberg.

10 VICE CHAIR LANDSBERG: Thank you, Chair.

11 Rick, in the heat of the moment, no pun intended, a lot of
12 decisions have to be made with imperfect information. I hope
13 these questions are not too ignorant.

14 Chief Drabick, blue sky, I guess the source of much of the
15 problem was the pool fire, that it was heating up the tank cars.
16 You probably did not have any means of suppressing that pool fire,
17 is that correct?

18 MR. DRABICK: No, sir.

19 VICE CHAIR LANDSBERG: What would it have taken in terms of
20 equipment to be able to do that?

21 MR. DRABICK: I honestly don't have an answer for you. I
22 couldn't begin to imagine what all we would have needed to contain
23 such a large pool fire, not only extinguish but contain it.

24 VICE CHAIR LANDSBERG: Yeah, I'm just kind of thinking about
25 as we look forward to prevention strategies if there is a way,

1 particularly if it's an ongoing kind of situation, if there was
2 centrally located, heavy-duty pool fire suppression equipment if
3 it could be made available. I'm not saying this is based on
4 any --

5 MR. DRABICK: Yeah, I mean, that would probably be helpful.
6 Again, you run into financing that.

7 VICE CHAIR LANDSBERG: Understand. There's always money
8 involved.

9 MR. DRABICK: Yeah, it's always money. Staffing that, and --

10 VICE CHAIR LANDSBERG: Of course, and training.

11 MR. DRABICK: Training. And, you know, when you get into
12 equipment like that, although the necessary equipment of it and
13 how often it would actually be used, you stand a chance of
14 replacing that equipment before you even use it.

15 VICE CHAIR LANDSBERG: Understand. Thank you.

16 Mr. Wood, you had mentioned that there were other problems
17 involved besides just polymerization. Can you elaborate on what
18 they were and what the consequences of them might have been?

19 MR. WOOD: Again, we were dealing with a liquified, flammable
20 gas. While one of its also abilities was as a, it was a monomer.
21 But first and foremost, it was a liquified flammable gas under
22 pressure in a damaged vessel. That, at the heart of it, is the
23 highest danger. That, if that car fails, that is a large cloud of
24 liquified flammable gas that's going to light off and has
25 devastating consequences.

1 And again, as Drew had mentioned, inability to do a
2 comprehensive damage assessment, the ability to offload the car,
3 and other means of handling, a vent and burn is conducted. And I
4 don't have the numbers at all, but guess is most vent and burns
5 are done on just a liquified flammable gas that's not necessarily
6 a monomer.

7 VICE CHAIR LANDSBERG: Understand. Thank you.

8 Mr. McCarty, I know you had a lot of decisions to make in a
9 very short period of time. Could you describe, we've had some
10 things described about what goes on in the ground works. Could
11 you describe what's involved in preparing the car itself for the
12 vent and burn and what your technicians and perhaps Mr. Day as
13 well about what they have to do on the top of the car and on the
14 bottom of the car besides just setting flares? That makes it
15 sound very simple. I think it's more complex than that.

16 MR. MCCARTY: Thanks for the question. So, years ago in the
17 early development that AAR did out at CERTCI and TTCI in Pueblo,
18 they used to teach us to take the outer jacket off, to go up there
19 and peel jacket, remove the insulation, remove the thermal blanket
20 and just get the explosive shape charge right on the tank. Jason
21 Poe's father, Billy Poe, was the pioneer in all this, and Jason's
22 second generation in his family business, so to speak. And Chip
23 helped them a lot with this development. And basically, they've
24 perfected their craft where we no longer have to put people in
25 those exposure risks to do that excessive prep work. He has the

1 ability to get in there and go through the jacket and the tank in
2 a shape charge effect.

3 And then as far as the prep work, you know, he needs three
4 hours for five cars. You know, keep in mind, folks, we dug
5 ditches and berms throughout the night and in the morning and
6 throughout the day up to that charge, so I'm not sure if it
7 answered your question.

8 VICE CHAIR LANDSBERG: It does. Thank you.

9 Chair, I'll defer the rest of my time. Thank you.

10 CHAIR HOMENDY: Great. Member Graham.

11 MEMBER GRAHAM: Thank you, Chair.

12 Can we pull up group D, Exhibit 1, please, on Page 3. And
13 this will be for you, Mr. Wood, as it comes up. It's the incident
14 briefing on Saturday morning, the 4th at 11:13. I'll wait for it
15 to come up. There we go.

16 And on the, I think it's the third line down there it says,
17 "monitor active vent from vinyl chloride car to establish
18 exhaustion of product." So, generally, how does one calculate or
19 estimate the exhaustion of a product?

20 MR. WOOD: I'm not sure where you're looking at on.

21 MEMBER GRAHAM: Okay. From the top of the page there it says
22 "objectives, this operational period, established air monitoring,"
23 and then the next line down it says, "monitor active vent from VC
24 car to establish exhaustion of product."

25 MR. WOOD: Yes. That's what we had been doing the entire

1 time. I didn't create this actual document. But we had, there
2 was a camera set up visually observing these cars all through the
3 night and in, through the day and into the next day. And that's
4 what we were observing, the burn rates of the cars looking for
5 PRD's going off, but physically monitoring the burn or the active
6 burns coming from the cars.

7 MEMBER GRAHAM: Okay. So, how does one generally calculate
8 how much is burned? How much product has been expended? Or do
9 you have a -- does your contractor do that for you?

10 MR. WOOD: There are folks who can do burn consumption rates.
11 I'm not one of those. Whether that, that amount of data, how
12 accurate that could be, I honestly couldn't say. I know I was not
13 party of any calculation on the burn rate.

14 MEMBER GRAHAM: Okay. So, then from the time of the
15 derailment up to the vent and burn on the 6th, I assume you don't
16 know how much product has been expended from one any one of the
17 four vinyl chloride cars, is that correct?

18 MR. WOOD: That would be correct.

19 MEMBER GRAHAM: Okay. How about Mr. McCarty or Mr. Day?

20 MR. MCCARTY: Thanks for the question. So, the three cars in
21 particular that have been burning and exhausting their product and
22 fire since Friday night, it was not just the pressure relief
23 device. Both liquid lines had been adding liquid, you know, at
24 the top of the pipe underneath where those valves and gaskets bolt
25 down to the pressure plate, so there was liquid also being fed

1 into those particular fires on those particular three cars.

2 So, that's where the uncertain calculation, it would be too
3 hard to quantify. But like I say, the experienced folks in the
4 team felt at least half empty was a reasonable estimate. There was
5 some people thought empty, some of us felt maybe not empty, but,
6 you know, we see how you could think that with the liquid lines
7 burning. But as Mr. Wood just said, it's nothing you can quantify
8 very easily without some more, you know, not knowing what those
9 flow rates were, and it's hard to guess.

10 MEMBER GRAHAM: Thank you for that.

11 MR. MCCARTY: And we don't guess.

12 MEMBER GRAHAM: Yeah. Understood. Not an exact science at
13 that point, is it?

14 Mr. Thomas, if you would, do you know what the rated capacity
15 flow for the pressure relief devices for each of the five vinyl
16 chloride cars are?

17 MR. THOMAS: I have seen the information, the Midland
18 information on what those flows are. I don't remember them off
19 the top of my head, but I have seen the charts on them.

20 MEMBER GRAHAM: Sure. Were you ever asked by Norfolk
21 Southern or its contractors to determine how much product had been
22 exhausted?

23 MR. THOMAS: No.

24 MEMBER GRAHAM: On February 5th, the PRD of the tank car,
25 OCPX 80179 actuated and emitted a violent release for 70 minutes.

1 What effect did that violent release have on exhaustion of the
2 product?

3 MR. THOMAS: Yeah, I think that was on the Saturday the 4th,
4 I believe, is when that was. But, you know, you can't really
5 quantify that unless you know the flow rate through it. Some
6 valves, you know, modulate, some are wide open or closed. So,
7 without really knowing, but 70 minutes at a very high level is a
8 lot of material coming through the valve. You just don't know the
9 pressure which it's leaving at.

10 MEMBER GRAHAM: I know during an internal meeting among your
11 folks in Dallas on the team there on February 5th, it was stated
12 that three tank cars and the pool fire were nearly empty. How did
13 the team come up with that conclusion, and do you stand by that
14 conclusion?

15 MR. THOMAS: Yeah. What I would say is I would. I think the
16 evidence, at least from the observations, they described the 80179
17 car, the one that had the 70-minute episode, it was described as
18 going off 30 seconds for every two minutes. And I've seen
19 different numbers, I've seen 15 hours, what I remember was eight
20 to 10 hours. So, if you just do the math on that, you know, it's
21 going to say you've got two or three hours of cumulative venting.

22 Now, there's some pretty big assumption with the 30 seconds
23 every two minutes. We didn't think they were stop watching it.
24 But just generally speaking when we heard those numbers followed
25 by a 60 or 70-minute single release, that's a lot of release time

1 through the, through the railcar. And, you know, the commentary
2 was that railcar has got to be at or near empty based on those
3 broad assumptions, but you can't do finite calculations unless you
4 know some of the other details.

5 MEMBER GRAHAM: Understood. Thank you. And did the team
6 ever estimate how much, try to estimate how much was left in any
7 of the cars before the vent and burn?

8 MR. THOMAS: No.

9 MEMBER GRAHAM: No. Okay. Thank you for that. Chair?

10 CHAIR HOMENDY: Member Chapman?

11 MEMBER CHAPMAN: Thank you, Chair. Mr. McCarty, just to
12 clarify for those that aren't familiar with the process, myself
13 included, would you describe hot tapping and how that process
14 works?

15 MR. MCCARTY: Sure. It's essentially establishing a valved
16 port for liquid product extraction in a critically damaged car
17 when all valves and fittings are not usable and not accessible.
18 In prep work, it's removal of the outer jacket, removal of the
19 thermal protection, removal of the insulation, using an ultrasonic
20 thickness tester to verify the tank wall thickness for that welder
21 and that whole burn through planning. Essentially, weld a
22 threaded nipple, whether it's a shorter nipple, you weld a nipple
23 on there, leak test it after the weld to make sure the weld is
24 good. You install full port, in other words, not a gate valve or
25 a restricted ball valve, but a full-port ball valve onto that

1 nipple. And again, it's all leak tested. Then there's a special
2 device called a hot tapping machine. It's essentially a high-tech
3 drill with a lot of packing around its shaft.

4 So, it's a high torque, slow-speed drilling process that you
5 will drill through an open valve, the hot tap machine is mounted
6 to the valve, your valve is in the open position. You run your
7 bit down through to touch the top of the tank. You drill through
8 the tank shell, and when you break through, product is coming but
9 the hot top packing and everything has it trapped. You extract
10 your bit and your shavings out through the ball valve, and you
11 close the ball valve and you've essentially tapped into the tank
12 with an inch-and-a-quarter drill hole.

13 MEMBER CHAPMAN: And you're drilling into, if this is done
14 correctly, you're drilling into liquid product, not into the
15 vapor?

16 MR. MCCARTY: That is correct. It's incredibly dangerous to
17 consider welding in the vapor space of any flammable container,
18 whether it be something benign as a diesel fuel tank or in this
19 case a flammable compressed gas tank car is a welding safety 101,
20 you never, never, never weld in a vapor space of a flammable
21 container.

22 And that was the uncertainty from, you know, all the good
23 teamwork people were talking that they might have a theory that
24 they could be empty based on the liquid lines burning and that PRD
25 going as the gentleman from Oxy just talked about. With all that

1 uncertainty, you know, one of my mentors in my life was the late
2 Bob Full, and he always said hope is not a plan. So, we don't
3 rely on hope for things to go well. And I mean, we don't guess.
4 We know that vent and burn is a proven tactic, and that's the
5 last-ditch tactic in the toolbox that was safest thing for this
6 community.

7 MEMBER CHAPMAN: So, at that, at these later stages, it was,
8 there were too many uncertainties to be able to deploy that sort
9 of attack without very high risk, is that your assessment?

10 MR. MCCARTY: I'm sorry, can you rephrase that last
11 statement?

12 MEMBER CHAPMAN: At the point where decisions were being made
13 about whether or not to vent and burn, the idea of using hot
14 tapping, I mean, assuming you had, you could have been convinced
15 that polymerization was not occurring, which I understand is not
16 where you were at the time, but hot tapping at that point in the
17 process would have been highly risky because of the other
18 variables involved, not knowing how much product was in the tank,
19 where you were drilling, that sort of thing?

20 MR. MCCARTY: Thank you very much for the question and that
21 clarification to the question, and make sure I get my frame of
22 mind, and I'm sorry. I just, I'm just getting my -- I hate to ask
23 you this. Can you ask that last part one more time, because I've
24 got the right answer that you're looking for, and I just want to
25 make sure that I don't botch it.

1 MEMBER CHAPMAN: Yeah. Well, we've heard, obviously,
2 different points of view today in terms of whether or not
3 polymerization was occurring. I know you and most of the team,
4 the Norfolk Southern team, were convinced it was occurring. If
5 you could have been convinced that it wasn't occurring, hot
6 tapping would still have been a very risky option at that
7 relatively late stage of the event because there was uncertainty
8 about how much product was in the tanks and at what levels and
9 where within the tanks, is that correct?

10 MR. MCCARTY: Yes, sir, that is a hundred percent accurate.
11 And that was, it's a hundred percent accurate.

12 MEMBER CHAPMAN: Thank you, Chair. I do have some other
13 questions.

14 CHAIR HOMENDY: Thank you very much. It's only fair that I
15 ask OxyVinyls the same question that I asked Mr. Wood.

16 Looking back now, do you think you should have raised your
17 concerns with others? I understand you weren't in incident
18 command, but you were on scene?

19 MR. THOMAS: Yeah. No, thanks for the question. I think the
20 whole time we were communicating with SPSI and SRS and others, you
21 know, we had confidence that the things that we were sharing with
22 them would make their way through the incident command. That was
23 our mindset at the time. Certainly, now the evidence is not all
24 of the information that we were sharing made it into the incident
25 command, and so, I definitely think that's an opportunity worth

1 looking at, you know, in the future.

2 CHAIR HOMENDY: I have some questions about the environmental
3 emergency response agreement. This is an agreement for work
4 between Norfolk Southern and Specialized Professional Services.

5 The agreement references, "contractor shall keep full and
6 detailed records as necessary to reflect the work performed at the
7 project site, including where applicable all testing, sampling,
8 monitoring, and investigatory services performed by the
9 contractor. Upon completion of the work, all original reports
10 prepared pursuant to above shall be furnished to the railway." We
11 see there are other references to daily reports. Is that
12 something you can provide the NTSB, those reports?

13 MR. MCCARTY: Yes, ma'am.

14 CHAIR HOMENDY: Okay. Thank you very much.

15 MR. MCCARTY: I mean, I assume that would be subpoenaed. I
16 can do that, right?

17 MR. WOOD: Yeah, and I think there might be probably a slight
18 misunderstanding. While part of what their daily reports they do
19 or their equipment on-site, their personnel and everything, but
20 they are required at the end of a job to provide a comprehensive
21 spill response report which covers everything they did, if they
22 handled waste manifest, copies of manifests and all of that. We
23 generally don't get those completed forms until a minimum of 30
24 days after a job site is complete. I would suspect that may be
25 quite a bit longer on this one since we're still on the site

1 working. So, there are two different kind of reports, so I'm not
2 exactly sure which one you're looking for.

3 CHAIR HOMENDY: Probably both. We have a reference to the
4 daily reports, and we have a reference to the other reports that
5 you mentioned.

6 MR. WOOD: Yeah. And again, part of that comprehensive
7 written report has a daily breakdown. So, on this day, we did X,
8 Y, and Z. But their other dailies are strictly about their
9 equipment and personnel, rates, and that kind of stuff, and their
10 invoice. That's a daily breakdown of those as well as.

11 CHAIR HOMENDY: No, I appreciate that. I think it would be
12 helpful to our investigative staff if they had that information,
13 so they can follow up with you.

14 MR. WOOD: Yes. We can get you what we have now. What I
15 will tell you, the comprehensive report, we still don't, we don't
16 have that, and we won't have that. We will gladly share anything
17 once we have the, have the report in our hand, and we will gladly
18 do that.

19 CHAIR HOMENDY: I understand. The Article 4 of the agreement
20 states that the contractor will furnish information as necessary
21 to meet the time schedule for completion of the work. And then
22 later it talks about a schedule, dates, deadlines and time limits
23 that must be strictly followed and met. When did you arrive on
24 scene, Mr. McCarty?

25 MR. MCCARTY: I'm not sure exactly what time I arrived. It

1 would have been approximately 30 minutes after one of my senior
2 supervisors or senior project managers, Mr. Tokarski was also
3 interviewed by Mr. Stancil. And he arrived, I think, 30 minutes
4 or so after Mr. Deutsch. So, I'd have to put that together in
5 your records. I don't remember what time I got on scene. It was
6 somewhere --

7 CHAIR HOMENDY: 8.

8 MR. MCCARTY: Friday night. Friday night. I was here fairly
9 quick, but it was, I'd say before midnight for sure.

10 CHAIR HOMENDY: And I know you can change the schedule. It
11 says that in the contract. You can change the schedule with
12 conversation with the railway, but did you have an estimated time
13 frame for the work that you had an agreement for?

14 MR. MCCARTY: No, ma'am. The work on derailments just is an
15 unfolding dynamic thing. It's not anything that the railroad
16 says, you've got to be done by Tuesday. We don't get that kind of
17 pressure from the railroads.

18 CHAIR HOMENDY: Okay. So, no deadlines, nothing?

19 MR. MCCARTY: No, ma'am.

20 CHAIR HOMENDY: Okay. Great. Thank you so much. Vice
21 Chairman Landsberg?

22 VICE CHAIR LANDSBERG: Thank you, Chair.

23 Mr. McCarty, is there any way to determine the amount of
24 liquid inside of a damaged tank car, sort of like you do with a
25 propane gas tank for a home grill situation, so you might have

1 some certainty? I realize you've got jackets and things in the
2 way, but?

3 MR. MCCARTY: So, the answer is sometimes yes and sometimes
4 in this case, no, there wasn't a safe way to get it. Some of
5 these cars, as I recall, did have gauging devices on them, but
6 they were fire damaged and inoperable.

7 For us to get that information you're looking for, we'd have
8 to physically get people in there with either cold-cutting
9 equipment or torch equipment to peel off jackets. And once again,
10 you're into kind of an extended operation and unknown mechanical
11 damage. In cold cutting, it would have been a series of
12 vibrations with a cold cutting cold work machine that just, we
13 didn't want to add vibrations to cars that we were concerned about
14 that could have had cracks or things we didn't understand yet or
15 that we didn't know about yet with hidden damage.

16 And in hot work, there were so many flammables that were kind
17 of igniting, going out, reigniting, going out, we didn't want to
18 get a torch person or flash fire trying to remove a jacket.

19 So, sometimes in certain wrecks we can remove jackets and do
20 some thermal imaging. In this case, we just didn't feel
21 comfortable putting people --

22 VICE CHAIR LANDSBERG: I understand. It's a dynamic
23 situation. The last question on hot tapping, so I'm quite
24 intrigued about the drill. Does the drill operator have to stand
25 right there, or can it be done remotely?

1 MR. MCCARTY: No, it's another spot-on great question. You,
2 essentially, have to dig somewhat of a work pit. And inherently,
3 that was another factor in the thought process with all the
4 burning and residual flammables and chemicals in the spillage.
5 That was another factor in the thought process because you would
6 have had, inherently had to have your welder and support people in
7 a trench with burning and oozing stuff coming into the trench and
8 the lowest parts around those cars. So that was certainly another
9 factor in the consideration as to the safety of considering hot
10 tapping.

11 VICE CHAIR LANDSBERG: Okay. Thank you.

12 This would be for Dr. Carroll or possibly Mr. Thomas. From
13 the vent and burn, we know that there was a significant amount of
14 cloud that was formed, and so, could you tell us a little bit
15 about the fallout from the cloud in terms of toxic chemicals and
16 things of that nature?

17 DR. CARROLL: Once again, it would be good to have data
18 because there are samples that can be had of those kind of plumes.
19 But we've talked about the chemical products of combustion, the
20 carbon monoxide and HCl and possibly phosgene. The black cloud
21 is, essentially, polycyclic aromatic hydrocarbons and carbon. I
22 mean, it's carbon black. It's soot. It's difficult to speculate
23 about other materials. When I say polycyclic aromatic
24 hydrocarbons, I mean a plethora of individual chemicals that we
25 just sort of generally refer to as soot. So, that's what mainly

1 comes to mind for me. Are there other things that you were
2 thinking of?

3 VICE CHAIR LANDSBERG: Well, I'm just curious in terms of was
4 there any, obviously, I would hope there would have been sampling
5 done downwind of what actually fell out of the cloud in terms of
6 the chemical composition. And so, as we're trying to learn as
7 much as we can from this tragedy. And so, what did you discover,
8 if anything?

9 DR. CARROLL: My recollection of the bits that I saw was that
10 they did try to sample for phosgene and didn't find any. But
11 other than that, I don't have any specifics of air monitoring that
12 was done.

13 VICE CHAIR LANDSBERG: Or ground monitoring? Or ground?

14 DR. CARROLL: Or ground. And in this case, as was testified
15 to, this would probably not be an issue for soil because the vinyl
16 chloride would evaporate. It's a vapor at ambient temperature.
17 So, it's not going to run into the ground and get into the ground
18 water. And I do think there was some ground sampling that was
19 done and didn't find any.

20 VICE CHAIR LANDSBERG: Okay. Thank you very much. No
21 further questions, Chair.

22 CHAIR HOMENDY: Member Graham.

23 MEMBER GRAHAM: Thank you, Chair.

24 Dr. Carroll, on that, when vinyl chloride monomer is venting
25 out the pressure release device it's burning off, what is the

1 byproduct of that again?

2 DR. CARROLL: There are three. You have carbon monoxide and
3 possibly some carbon dioxide. I mean, just like normal
4 combustion. Hydrogen chloride, and initially it will be hydrogen
5 chloride as a gas, but because it's very hygroscopic, it will tend
6 to draw moisture to itself and will probably form very, very small
7 droplets of material.

8 And as I said, the one lab report that did this, reported a
9 side product of phosgene at levels far less than either of those
10 other two products of combustion.

11 MEMBER GRAHAM: Okay. Thank you for that.

12 Mr. Wood, I think you had a contractor come in to monitor the
13 air. Were they the first ones on site monitoring the air --

14 MR. WOOD: I think the first personnel from CTEH arrived
15 on-site about 1:00 a.m. on Saturday morning following the
16 derailment, and there has been non-stop, community air monitoring,
17 worksite air monitoring by both CTEH, and I believe EPA had
18 already started by as early as that Saturday morning. And it's
19 still ongoing today.

20 MEMBER GRAHAM: Absolutely. Do you know when they started
21 monitoring for hydrogen chloride?

22 MR. WOOD: That I cannot answer. I would have to ask about
23 that. I knew it wouldn't have been early on because that would
24 not even have been an issue until the vinyl chloride cars actually
25 started venting out the PRD's because there was no release of

1 vinyl chloride as part of the original derailment.

2 MEMBER GRAHAM: Okay. Thank you for that.

3 Move over to Mr. McCarty here real quick, and I'm just going
4 to paraphrase a few things here. After the one vinyl chloride car
5 released for 70 minutes, I think that was Saturday the 4th at
6 about 1731. I'm looking in the transcript of your interview, and
7 I won't go over all of that what's in there, but it sounds like
8 you were somewhat convinced that the product was polymerizing
9 after that event and things were getting gummed up under the
10 pressure plate, I think, you had quoted as saying.

11 Following that conclusion on Page 18 of your transcript, you
12 said, "and we were already there at vent and burn in our minds."
13 Is it correct to say the first time you felt the vent and burn was
14 the right option was at that time right after that vent? I guess
15 that would be Saturday evening?

16 MR. MCCARTY: Yes, sir. That was my feeling when that car
17 did that. The entry that our teams were doing when that happened,
18 one of their assignments during that entry was to be reconning
19 this discussion of where to dig pits for welders and can we get in
20 there and can we pipe it out to a burn pit. That was part of
21 their task assignments for that particular entry when that car did
22 that.

23 So, we were, as I mentioned before, yes, you ask what we do
24 for railroads. We try to be a step ahead of the next tactic.
25 When it's safe to do so, we want to be ready to take a tactic to

1 command and propose it and be ready to execute if they approve it.

2 So that's kind of what we do.

3 And you're precisely right. When that car behaved that way,
4 we looked at that one, the one beside it to the east that was in
5 the same pool fire but never vented, never leaked, and never
6 released its PRD. The one to the west of that in that same pool
7 fire and the one to the west in a very similar thermal dynamic
8 pool fire for quite a while, we now looked at them as a set of
9 very concerning cars.

10 And again, back to my trainings from Chlorine Institute to
11 member companies, when the PRD's had calmed down, they calmed down
12 and they took away the pool fires dwindled to nothing, calm for a
13 couple hours, and then suddenly and violently not only released
14 but released with exponentially more pressure and violence to it
15 and sustained, that had me in my experienced mind saying something
16 is going on inside that car. And multiple data resources all led
17 to polymerization in my hypotheses.

18 Now, as we've also reminded, the mechanical damage of the
19 wreck dynamics, it also eliminated us peeling jackets, looking for
20 scores and gouges and things. We just never had that comfort
21 level opportunity to put people in that zone to do those kinds of
22 things for fear of if we had one of those five cars with
23 one-quarter inch score, we're talking about an adjusted working
24 pressure down as low as 112 PSI. In our minds, one of those cars
25 could have come apart at any moment. Everyone's hung up on one

1 car to the west or this one or that one, it was a set of four cars
2 that were in serious heat conditions for a very long time.

3 All the PRD's had been working, they calmed down, then that
4 one did what it did, the liquid lines, the vapor lines on the one
5 on the west, they were fueling a fire nicely until they weren't.
6 Something choked off that gas to feed those fires, and it had
7 nothing to do with the PRD spraying and what pressure it was going
8 on, and it had nothing to do with the potential of auto
9 refrigeration cooling down the interior of the car and lowering
10 the pressures. We had hot metal, so the product inside wasn't
11 auto refrigerated.

12 We just felt with all of our combined experiences and every
13 symptom we were faced with and every piece of data that we could
14 have to back us up, we just did not feel good about offensive
15 tactics other than the last-ditch tactic that has been taught to
16 us for years and developed by the AAR and proven to be effective.

17 MEMBER GRAHAM: Thank you, Mr. McCarty. My time is up?

18 CHAIR HOMENDY: No, you can have a few more.

19 MEMBER GRAHAM: If you don't mind, yeah, thank you, Chair.

20 Yeah, when you were saying we were already at that, we were
21 already there at the vent and burn, who did you mean by "we."

22 MR. MCCARTY: I'm going to say we as my SPSI team, myself,
23 one of my seasoned project managers that has been with my company
24 a very long time. We had shared this concern with Norfolk
25 Southern and that's when they called Mr. Day, a friend of mine, a

1 colleague. We're competitors but we're friendly competitors, and
2 he has a lot more vent and burn experience than I do. His career
3 path has had him all over North America and Canada, and he's done
4 a lot more vent and burns than I have. It was the right call,
5 bringing as much expertise as possible.

6 So, I appreciate Norfolk Southern, not going to command with
7 just my opinion. It was great to bring Chip and his colleagues
8 in. When you added the people that he brought, the people that I
9 had, we had that over 200 years combined experience.

10 MEMBER GRAHAM: Great. And was it Saturday night you
11 approached Norfolk Southern with that concern?

12 MR. MCCARTY: Within getting my guys clear of the hot zone,
13 as soon as we rallied up back at our trailer on Saturday, so it
14 would have been whatever time, that's 5:35, 6:00-ish, whatever
15 time in that era, that would have been the era that, yes, we were
16 like, man, I think we just lost hot tapping. I'm not sure if we
17 feel good about this. And we soul searched and thought through it
18 and back to that, do you really, you know, the answer is we didn't
19 make a hasty decision, but we absolutely felt at that moment in
20 time that this was likely going to have to go to vent and burn.
21 And like I say, that's when --

22 MEMBER GRAHAM: And who with Norfolk Southern did you let
23 them know with that concern on Saturday? I don't think it was
24 Mr. Wood, right?

25 MR. MCCARTY: No, it would have been either Mr. Deutsch or

1 Mr. Gould, one of the two Scotts I worked with in that era. I
2 just don't remember which one was right with me there.

3 MEMBER GRAHAM: Or Mr. Schoendorfer?

4 MR. MCCARTY: No, that would have been Mr. Woods' supervisor.

5 MEMBER GRAHAM: Okay. And when did you guys start preparing
6 for the vent and burn?

7 MR. MCCARTY: So, planning-wise, sometime Sunday after Chip,
8 basically, Norfolk Southern afforded Chip and his colleagues to
9 get there and do an independent assessment, which I appreciated.
10 And so, it was really, like I say, after the meeting at the, I'm
11 sorry I keep forgetting the name of the building, the town hall
12 building, the administrative building, it was after that meeting
13 where the planning really kicked in.

14 MEMBER GRAHAM: Okay. And was that on Sunday?

15 MR. MCCARTY: That would have been Sunday, yes, sir.

16 MEMBER GRAHAM: Okay. All right. Thank you. I want to
17 thank all the witnesses. I really appreciate this in this heat
18 and the lights, and that's all I have, Chair. Thank you.

19 CHAIR HOMENDY: Member Chapman?

20 MEMBER CHAPMAN: Thank you, Chair.

21 Mr. Wood, I have a question for you, but before I get to
22 that, I want to get it off my chest. I was a music major in
23 college, so all of this discussion of polymerization is a struggle
24 for me. But I'm learning, and I appreciate all the witnesses
25 today and presenting your information.

1 Certainly, in preparing and up until fairly late in the day
2 here, it was my impression, perhaps oversimplified, that the
3 decision to vent and burn was based on a belief, a good-faith
4 belief, that polymerization was, in fact, occurring. However,
5 Mr. Wood, you indicated, and I think you've also explained it in
6 response to Chair Homendy, but you indicated fairly late in the
7 day here that there were, that it wasn't the only factor, that the
8 belief the polymerization wasn't the only factor that led to the
9 decision to vent and burn.

10 By that, do you mean that it was not possible to do a full
11 risk assessment, a full damage assessment of the tanks, and that
12 other options, such as hot tapping, which Mr. McCarty just
13 described for us in detail were too risky? Were there any other
14 factors involved in the decision other than a belief that
15 polymerization was occurring? For Mr. Wood.

16 MR. WOOD: No. I think Drew covered it quite well. Aside
17 from the polymerization, this is a liquified, flammable gas.
18 These cars were heavily damaged by fire, there was mechanical
19 damage. That exists outside of any polymerization, so the damaged
20 unusable valves, the unsafe conditions to perform hot taps, are
21 not dependent upon whether the car was polymerizing or not. The
22 polymerization possibility is just an added component. But the
23 hazards that existed with the cars would have existed with those
24 cars whether they were vinyl chloride cars or they were propane
25 cars. The same hazards existed with them.

1 MEMBER CHAPMAN: Thank you. And I assume that that was being
2 communicated fully to the incident commander, the Chief, and that,
3 then, was, that information was available to be factored in in the
4 discussions with Governor Shapiro, Governor DeWine, that sort of
5 thing? Chief, I see you nodding your head, and I appreciate that.

6 Were we down to, basically, a situation to where because of
7 the risks involved, there were few options, maybe no options, in
8 terms of practically or safely offloading or disposing of the
9 vinyl chloride?

10 I'll direct that to you, but others are certainly welcome to
11 weigh in. Mr. Wood?

12 MR. WOOD: The damage to the cars rendered the normal
13 decision trees unable to move, unable to offload using offloading
14 valves. The not being able to safely put people in an area to do
15 a hot tap to remove the car, the contents of the car that way, we
16 are down to the end of the decision tree, the vent and burn, as
17 the only safe means to render it. Because when you add the
18 possible, in our mind, the possible polymerization that was going
19 on, we still have to consider if we don't do something, there
20 could be a violent, catastrophic event of that car coming apart
21 due to over pressurization due to the polymerization. So, we have
22 to factor all these things in. So, it's not just one thing. It's
23 that whole puzzle.

24 MEMBER CHAPMAN: If the information from OxyVinyls had been
25 more clearly communicated through whatever channel, would that

1 have impacted the decision, the final decision to conduct the vent
2 and burn? Their views with respect to whether or not
3 polymerization was occurring? And Chief, maybe it's best to
4 address that to you.

5 MR. DRABICK: Yeah. Again, as I stated earlier, we follow
6 the recommendation as does every other organization in my
7 situation of the subject matter experts. Although that would have
8 been good information to have, you know, more stuff to process,
9 however, being explained as it has been that the damage and the
10 safety factor, it probably would not have changed the outcome.

11 MEMBER CHAPMAN: So, good information to have had at the
12 time, but probably not, not a game changer in terms of
13 decision-making process, is that your view?

14 MR. DRABICK: Correct. Yeah, as I said, these guys have all
15 the expertise in this, as they were saying, 200 years of
16 experience. You know, you trust what they tell you based on their
17 knowledge, skills, and ability and training. And presented to us
18 in that fashion, I think we still would have had the same outcome,
19 sir.

20 MEMBER CHAPMAN: Thank you. Thanks to all the witnesses.
21 Chair, thank you. That's my last question.

22 CHAIR HOMENDY: Thank you. I just want to ask one more time.
23 Would it have been helpful to have the information?

24 MR. DRABICK: Yes, ma'am, it would have.

25 CHAIR HOMENDY: Mr. Padfield?

1 MR. PADFIELD: Yes, ma'am.

2 CHAIR HOMENDY: Major General?

3 MAJOR GENERAL HARRIS: Yes, ma'am.

4 CHAIR HOMENDY: One thing I do want to ask about is the
5 safety data sheet. Is that something, I know it's one tool of
6 everything else that you're looking at. Is that something you all
7 looked at?

8 MR. DRABICK: From the fire department standpoints, that's --

9 CHAIR HOMENDY: Oh, I meant contractors and Norfolk Southern.
10 I'm sorry, I didn't. Yeah.

11 MR. MCCARTY: Yes, ma'am, we definitely did.

12 CHAIR HOMENDY: Yeah. And I just want to, I looked at
13 everything there was, you know, the tox plan, hazardous substances
14 data bank, the NIOSH pocket guide, the Chlorine Institute's
15 pamphlet, you name it, and it all says containers may rupture
16 violently in fire. Vinyl chloride will remain stable under normal
17 conditions. Chemicals may generate quantities of flammable and
18 toxic vapors upon release. Explosion may result when subjected to
19 heat. So, obviously, you're taking that information in as you're
20 considering options.

21 MR. DRABICK: Yes.

22 CHAIR HOMENDY: Thank you very much. I have no further
23 questions. Do you? Does the technical panel have additional
24 questions?

25 MR. STANCIL: Yes.

1 CHAIR HOMENDY: Perfect.

2 MR. STANCIL: Just one last question, Chairman.

3 Mr. Wood, Mr. McCarty, Mr. Day, now that we're hearing that
4 the vent and burn decision was not necessarily driven 100 percent
5 by the possibility of polymerization, can you explain what the
6 urgency to do it then? Or were there other options besides doing
7 the vent and burn?

8 MR. WOOD: I will speak from Norfolk Southern standpoint that
9 we were dealing with observations real time of an emergency
10 situation, that we could not rule polymerization out or tank car
11 failure. That's the only information and the best information we
12 had at the time, that that could never be taken out of the
13 equation. It just wasn't the only factor in the equation.

14 MR. STANCIL: Understood. Mr. McCarty, Mr. Day, anything to
15 add to that?

16 MR. MCCARTY: Same. I mean, we've already, there's just all
17 the other tactical options just weren't possible.

18 MR. DAY: Okay. The technical data was conflicting
19 exponentially. The decisions needed to be made fairly quickly.
20 We studied it the best we could. The problem you have with major
21 incidents like this, and you get a lot of people evacuated from
22 their residences, the longer it goes, the more people start coming
23 back finding their way back home, and had something occurred, we
24 would have a totally different discussion going on right now. So,
25 we had to make a decision, what we thought was the best decision

1 for preservation of life and safety.

2 MR. STANCIL: Thank you, Mr. Day. We appreciate that. And
3 thank you very much, witnesses. Thank you for your time.

4 CHAIR HOMENDY: Thank you. That concludes Panel 2.

5 I know it's very hot. I know. I really appreciate your
6 time. We all do, and certainly the parties as well. On behalf of
7 my fellow board members and the NTSB staff, we do really
8 appreciate everything you're doing here.

9 And certainly, I want to give my thanks to the NTSB
10 investigators for doing an excellent job and the rest of the staff
11 as well. We look forward to completing our investigation and
12 sharing our final report.

13 But first, let me ask Mr. Allen to please review the exhibit
14 items or any other items that have been requested during this
15 hearing.

16 MR. ALLEN: All right. Thank you, Madam Chair.

17 I don't believe we have any new exhibits, but we will review
18 that for sure. There were two information requests during Panel
19 1, Vice Chair Landsberg requested that Mr. Deutsch with Norfolk
20 Southern provide the NTSB with information on the percentage of
21 first responders in the communities where Norfolk Southern
22 operates that have benefitted from the training programs that
23 we're discussing. Need that information into the NTSB by August
24 21st, please.

25 During this panel, Panel 2, Chair Homendy requested that

1 Mr. Wood with Norfolk Southern and Mr. Day with SRS provide copies
2 of the daily and comprehensive reports that were called for.

3 CHAIR HOMENDY: It was Mr. McCarty.

4 MR. ALLEN: Oh, I'm sorry. Mr. McCarty. My apologies. If
5 you could please provide the copies of the comprehensive and daily
6 reports. I understand, Mr. Wood, the comprehensive are not
7 available yet but the dailies are?

8 MR. WOOD: And those will more than likely be months. What
9 dailies we have, will be happy to provide them. I'll have to get
10 those accumulated.

11 MR. ALLEN: Excellent. Thank you.

12 CHAIR HOMENDY: Okay. Ms. Shaw, I'm a terrible lip reader.
13 Just say it.

14 MS. SHAW: Yeah. No, for the document that you referenced,
15 the emergency, the plan, it is not an exhibit yet. Would you like
16 that full document to be added as an exhibit?

17 CHAIR HOMENDY: Yes.

18 MS. SHAW: Okay. So, we currently do have that document, so
19 we will add that to the hearing docket as Exhibit M10.

20 CHAIR HOMENDY: All right. Great. Thank you. And thank
21 you, Mr. Allen.

22 The transcript will be made available to the parties and
23 witnesses electronically within seven days of completion of the
24 hearing. Any corrections to the transcript must be sent to the
25 hearing officer within 30 calendar days following the close of the

1 hearing, in this case by Monday, July 24th, 2023.

2 As we have no other witnesses to testify today, this
3 concludes Day 1 of the NTSB Investigative Hearing. We stand
4 adjourned until 9:00 tomorrow.

5 (Whereupon, at 6:45 p.m., the hearing in the above-entitled
6 matter was recessed, to reconvene on Friday, June 23, 2023.)

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CERTIFICATE

This is to certify that the attached proceeding before the
NATIONAL TRANSPORTATION SAFETY BOARD

INVESTIGATION OF: NORFOLK SOUTHERN TRAIN DERAILMENT
IN EAST PALESTINE, OHIO
ON FEBRUARY 3, 2023

ACCIDENT NO.: DCA23HR001

PLACE: East Palestine, Ohio

DATE: June 22, 2023

was held according to the record, and that this is the original,
complete, true and accurate transcript which has been compared to
the recording accomplished at the hearing.

~~*Richard Gilmore*~~

Richard Gilmore
Official Reporter