ALABAMA EXPORT RAILROAD



701 Dekle Street / Mobile, AL 36602 / 251.355.3887 / www.alerr.com

April 23, 2021

Mr. Christian Holt Operating Practices Staff Director Federal Railway Administration

Re: Alabama Export Railroad: Action Plan

Dear Mr. Holt,

This letter details the Action Plan you requested in response to your recent audit and we discussed in our meeting on April 21, 2021. As I hope we relayed to you when we met, it cannot be overstated how highly we value our employees, partners, customers, and the communities we operate through. We are committed to improvement of our railroad and operating safely every day.

Since November 2020, and subsequent FRA audit conducted April 2021, we recognize 49 CFR Parts 214, 217, 220, 240 and 242 require immediate attention. Please note by Part changes accomplished and changes in progress:

• 49 CFR Part 214:

 An updated On-Track Safety Manual was submitted on April 15, 2021 to FRA Specialist Lance Hawks for approval. Once approved, all Roadway Workers will be trained in its use along with a new Job Briefing form/book that is pocketable. Until approval of a new On-Track Safety Manual, we are confirming the current version has been

- made readily available to all Roadway workers.
- Routine track maintenance is no longer contracted and now performed in-house. We recognize the value of familiarity with our own employees.
- O Ryan Van Vossen joined our team as Superintendent of Maintenance of Way on April 5, 2021. Beyond his engineering capabilities, Mr. Van Vossen's most recent position was in the field of compliance and training with the South Shore Line / Northern Indiana Commuter Transportation District. Mr. Van Vossen's expertise is being used across all crafts to ensure our plans and training are reviewed and where needed enhanced. He has been designated Plan Manager of our updated 217.9 program.

49 CFR Part 217 and 220 (c)

- 217.9 Program of Operational Testing and Observations has been updated as of April 22, 2021 and will be trained on and implemented within 30 days. The Program was assembled using the ASLRRA Model Plan, Terminal Railway, and NICTD plans by comparison. 218 subpart f, 240 and 242 testing requirements have been properly added to the program. Mr. JR Gelnar of ASLRRA and Mr. James Tally, FRA Operating Practices Specialist, offered review and provided commentary in our effort to create a complete plan.
- 217.11 Program of Instruction was updated simultaneously. Cliff Melton, VP of Operations, is responsible for the administration of this Program.
- O 220 (c) requirements have been properly added to our updated 217.9 Program. Each employee will be tested in the use of electronic devices no less than once each quarter. Four (4) employees (all currently serving) who were identified as receiving GCOR testing on their first day of employment are scheduled to receive GCOR refresher training by May 15, 2021.

- Outgoing VP of Operations Mark Miller and Manger of Equipment and Structures Scott Tanner have been removed from 217 testing requirements.
- Managers Cliff Melton, Matt Fryfogle, Brandon Boyd, and Lonnie Smith will be given 217 training across all crafts by May 15, 2021 and commence testing accordingly.
- Manager Lee Bradburn will receive 217 training to test the Mechanical Department by May 15, 2021 and commence testing accordingly.
- Cliff Melton will review 217 testing performance monthly to ensure proper function of the Program and Program Manager. This will occur for no less than 12 months after implementation.
- Request will be made to local FRA Operating Practices officials to gauge progress within 90 days.

• 49 CFR 240 and 242

- 240 and 242 programs have been submitted for approval. Both Programs are modeled directly after the January 2021 ASLRRA Model Program, which has been adopted in substance with minor edits unique to ALE.
- Transportation Manager Brandon Boyd has been removed as the Program Administrator. Upon FRA approval of this Action Plan, Cliff Melton will function as the Plan Administrator. Per agreement with FRA Certification Specialist Kevin Lewis, upon the successful training of two DSLEs, Mr. Boyd will no longer serve in the capacity of DSLE.
- Chief Locomotive Mechanic Joey Smith no longer serves in the capacity of DSLF.
- Managers Cliff Melton, Matt Fryfogle and incoming Transportation
 Supervisor Lonnie Smith will receive DSLE training and function in that capacity upon completion of training.
- Two (2) employees with unaccounted throttle time during training have been removed from engine service and have been placed back into

Locomotive Engineer training. Additionally, the student Engineer evaluation form has been amended to clearly account for actual throttle time performed each shift during training.

In our commitment to continuously improve our safety programs, we have recently joined the ASLRRA's Safety and Training Committee and will be exploring other initiatives with the ASLRRA.

Respectfully,



Cliff Melton

Attachment 1: Response to Inspection Report 43 – Inspector Jeremy J. Moats

Attachment 2: Response to Inspection Report 48 – Inspector Daniel J. Meyers

Attachment 3: Response to David Evans E-mail of April 15, 2021

INSPECTION REPORT

OMB Approval No.: 2130-0509

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INSPECTION REPORT

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INSPECTION REPORT

FEDERAL RAILROAD ADMINISTRATION (FRA)

OMB Approval No.: 2130-0509 aspector's ID No. Report Date 61475 4/14/2021 Type Kind 49 CFR/ USC a of Activity
Occ *** Code Equipment Track # Defect Speed Class Train #/Site SNER* RCL** M 214 0327 20 RWP 6 MP0003.70 SG Description IMPROPER CONTROL OF ENTRY TO INACCESSIBLE TRACK (Roadway worker fatality that occurred on November 17, 2020) Scal Applied Hazard Class Longitude Violation Recommended Latitude VYes No. Written Notification to Date(mm/dd/yyyy) Comments on back? ✓ Required Optional FRA of Remedial Action is: Railroad Comments of Activity Equipment Track # Type Kind 49 CTR/ USC Speed Class Train #/Site SNER* RCL** = of Initials Milepost RWP MP0003.70 M 214 0335 A 20 SG Description FAILURE TO PROVIDE ON-TRACK SAFETY FOR A MEMBER OF A ROADWAY WORK GROUP (Roadway worker fatality that occurred on November 17. 2020) UNNAID Hazard Class Seal Applied Violation Recommended VYes Longitude No. Written Notification to Comments on back? ✓ Required Optional FRA of Remedial Action is. Railroad Comments

- 1. Item #1 On-track safety manual not provided to employees:
 - An updated and revised On-Track Safety Manual (OTSM) was provided to FRA
 Specialist Lance Hawks on April 15, 2021. The Manual contains a section that
 requires the OTSM to be readily available with RWIC's and also provides further
 quidance on what "readily available" means for a Lone Worker.
 - All roadway workers will be trained on the new OTSM, once approved.
 - ALE will require all employees who are given a new Manual to sign for it and the
 acknowledgement will be placed into their personal files. This will be done with
 all FRA/GCOR/Company issued Manuals/Programs.
- 2. Item #2 RW failed to understand or comply with rules and requirements:
 - New OTSM says: "The RWIC must conduct a Job Briefing that includes all information related to On-Track Safety. This Job Briefing is given to every roadway worker who will foul the track. A job briefing is complete only when each roadway worker has acknowledged their understanding of the On-Track Safety procedures and instructions by initialing the Job Briefing book. In an emergency, all roadway workers must clear the tracks immediately and not foul the track again until a follow up job briefing is done."
 - A new Job Briefing form will be created and will be implemented by the new OTSM.
 - Employees will be trained on the new OTSM and Job Briefing Form, once approved.
- 3. Item #3 Failure of employer to provide on-track safety job briefing on the accessibility of the RWIC and alternative procedures if the RWIC is no longer accessible to RW group:
 - New OTSM says this "Accessibility of the Roadway Worker in charge and alternative procedures in the event the RWIC is no longer available to members of the roadway work group."
 - Employees will be trained on new OTSM, once approved.

- 4. Item #4 Failure to designate RW in Charge of RW group:
 - New OTSM states "On-Track Safety can be provided for roadway workers by the following methods:
 - Inaccessible Track
 - Train Approach Warning (TAW)
 - Individual Train Detection (ITD)
 - The RWIC of the roadway work group, or the Lone Worker, determines the type of On-Track Safety to be used. The RWIC must notify all employees before the working limits are released for the movement of trains. The RWIC must not release the working limits until all employees have left the track or until all employees have been provided on-track protection according to On-Track Safety Rule 1.5.3. The type of On-Track Safety must comply with these provisions, as well as:
 - Railroad Operating Rules (GCOR)
 - Timetable
 - MOW Rules
 - General Orders
 - Special Instructions
 - Training will be provided for Roadway Workers, once new OTSM is approved.
- 5. Item #5 Incorrect information provided to RW regarding on-track safety procedures in effect:
 - New OTSM states "The RWIC must give a follow-up Job Briefing whenever:
 - Working conditions or procedures change
 - Other workers enter the working limits
 - On-Track Safety is changed or extended, or
 - The main track has been cleared and On-Track Safety or track authority is to be released
 - Training for Roadway Workers once new OTSM is approved."
- 6. Item #6 Improper Control of Entry to Inaccessible Track:

- Training for Roadway Workers once new OTSM is approved.
- 7. Item #7 -Failure to provide on-track safety for a member of RW group:
 - Training will be provided for Roadway Workers once new OTSM is approved.

ATTACHMENT 2

FRA Inspection Report dated 04.15.2021, Alabama Export Railroad 217, 220, 240 and 242

Attention: One or more violations have been cited on this report.

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INSPECTION REPORT

FEDERAL RAILROAD ADMINISTRATION (FRA)

Report No Report Date 60543 48 4/15/2021 Equipment Track # Type/Kind 49 CFR/ USC Initials Milepost Class Tram # Site Subrule Speed 217P 217 0011 Description Since beginning operation on Oct, 1, 2019, as a separate company. ALE hired five (5) employees. The employee training records for all 5 employees (Brown, Fagan, Johns, White, Filder) document that they received a General Code of Operating Rules (GCOR) exam on the first day of employment. This evidences that the employing railroad failed to adequately instruct the new employees on the operating rules that were applicable on their property. The employees named were formerly employed by either CSX or NS, both of which operate on different operating rules. Scal Applied Hazard Class Violation Recommended Longitude VYC No Written Notification to Required Optional FRA of Remedial Action is Initials Milepost Item Type Kind 44 CFR Activity Code Defect Subrule Speed Class Trum & Sate 2170 N 3 217 0011 B Description ALE began operation on Oct. 1, 2019 and the operations are conducted under the General Code of Operating Rules (GCOR). ALE does not have a program for the periodic instruction of its employees as required by \$217.11 (b) Scal Reminical UNNATE Seal Applied Hazard Class Violation Recommendee Lamude Lurgitude VYE □ No Date ram/ed yyyyi Required Optional FRA of Remedial Action is Initials Milepost Lquipment Track # Type/Kind 49 CFR RCL .. # ol Dec *** Activity Lode 217F 4 N 217 DOHP9 ALE started operation as a class 3 on October 1, 2019 and failed to adopt a compliant program or develop, implement, and maintain a Program of operational tests and inspections as required by §217.9 (c)

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OMB Approval No. 2130-0509

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FEDERAL RAILROAD ADMINISTRATION (FRA)

INSPECTION REPORT

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OMB Approval No. 2130-0509

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INSPECTION REPORT FEDERAL RAILROAD ADMINISTRATION (FRA) OMB Approval So.: 2130-0509 Report Date 4/15/2021 60543 48 NIR. * of Oct *** Initials Milepost Equipment Track # Type Kind 49 CFR: USC Speed Class Train # Sire Submile 242 (1173 н 10 242 Description A) F was unable to provide FRA with a written program to monitor the conduct of its certified conductors by performing unannounced operating rules compliance tests. The program shall include procedures to address the testing of centified conductors who are not given an unannounced compliance test in a calendar year. pursuant to paragraph (f) of this section Six employees (Fagan, Bennett, Johns, White, Brown: Ankerson) were showing a total of 10 unannounced tests listed for calendar years 2019, 2020. None are showing on the 217.9 testing records.

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UN NA ID. Violation Recommended Longitud VYO □ No Date(mm dd yyyy) Comments on bask? Required Optional FRA of Remedial Action is Fournment Track # Type Kind 49 CFR of Activity 2170 10 OCKE BIL Description ALE's VP Operations (Milke) has no records indicating that he is a qualified testing manager, yet has 3 tests entered for December 2020. ALE could not provide records that indicated Mr. Milker completed appropriate field training or a qualified testing manager. Seal Removed Violation Recommended VYo □ No Latin de cognide Comments or back " Date(mm dd yyyy) Required Optional FRA of Remedial Action is

- 1. Item #2 (Item #1 absent, no defect) Five (5) employees received CGOR exam on 1st day of employment but not the operating rules applicable specifically to ALE:
 - 217.11 Program of Instruction has been developed.
 - Refresher GCOR training will be provided for employees listed by May 7, 2021.
- 2. Item #3 Operations conducted under GCOR, no program for periodic instruction for employees:
 - 217.11 Program of Instruction has been developed.
- 3. Item #4 Failure to adopt a Program of operational tests and inspections:
 - Updated 217.9 Program has been updated and implemented; that Program identifies Ryan Van Vossen, Superintendent of Maintenance of Way as Program Manager, who will assure that operational tests and inspections are conducted.
- 4. Item #5 Failed to adopt program for operational testing and observations that require a minimum number of tests and inspections per year as required by Part 218, subpart F:
 - 217.9 Program updated with proper requirements.
 - Updated Program clearly defines the minimum number of tests and inspections per year pertaining to CFR 218 subpart F as required by 217.9(c)(2).
- 5. Item #6 Failed to adopt efficiency testing program to include part 220 subpart C (electronic devices):
 - 217.9 Program has been updated to include observational testing criteria for CFR 220 Subpart C, and specifically includes the minimum number of operational tests required.

- 6. Item #7 Unable to provide FRA with written program to monitor the conduct of engineers by performing operational monitoring observations and unannounced operating rules test, documentation:
 - 217.9 Program has been updated.
 - Program includes testing criteria for monitoring of skills for locomotive engineers (CFR 240.211, 240.127, 240.129).
 - Program includes testing criteria for unannounced operational rules.
 - These observations and tests are to be documented not only as 240 and 242 records, but also as 217.9 records.
- 7. Item #8 Unable to provide FRA with written program to monitor the conduct of conductors by performing unannounced compliance tests:
 - 217.9 Program has been updated and includes testing criteria for unannounced operational rules compliance testing for Certified Conductors (CFR 242.123).
- 8. Item #9 MSE's Operational Testing Program states that all testing managers were required to do one (1) test per week or five (5) per month. Three (3) managers failed to make the required testing number for 2020:
 - Updated 217.9 Program adds a Program Manager who is responsible for overseeing testing requirements are met.
- Item #10 VP Operations, Miller, has no records indicating he is a qualified testing manager; no records indicating Miller completed field training or qualified testing manager:
 - Initial training for 217.9 operational testing will be verified for Managers listed as testing officers.
 - It is anticipated that additional trained Managers will be added to the list of designated testers as needed.

- Mr. Miller has been removed from testing requirements.
- Additional managers who are trained should be added to the list of designated testers as needed.
- Nearing retirement, Mr. Miller has been removed from testing requirements.

ATTACHMENT 3

FRA review of defects noted 240 and 242, recommendations and defects. (Inspector David Evans, email OF 4/15/21).

The following recommendations and defects were taken:

- 1. 240.127 (ii) (d). No designation of certification ride for 240.127
- 2. 240.223 (a) (4). No corrective lenses noted on the notice of restrictions on certificate.
- 240.123 (c). No training records for employees noting actual throttle time accrued during Locomotive Engineer training. As required in the current approved ALM/MSE Locomotive Engineer training program.
- 4. 240.303 (c). No stop test 366 days prior to certification date.
- 5. During the review, it was discovered that there were no Student Engineer evaluation forms developed that would accurately document throttle time to monitor the required time as outlined in the Engineer training program. FRA recommends that such a form be developed to ensure compliance with said plan.
- 6. FRA also requires that employees that are identified as DSLE's be qualified IAW 49 217.9 (b) (2) to conduct the operational testing that is required to uphold the certification of Locomotive Engineers. This exception is noted in the findings of the 49 CFR 217.9 program review and a civil penalty is recommended.
- 1. 240.127 (ii) (d) No designation of certification ride for 240.127:
 - DSLE counseled to correctly identify and designated certification rides in documentation.
- 2. 240.223 (a) (4) No corrective lenses noted on the notice of restrictions on certificate:
 - Proper documentation has been added, correcting this employee's file to reflect no corrective lenses necessary.
- 240.123 (c) No training records for employees noting actual throttle time accrued during Locomotive Engineer training as required in the current ALE/MSE Locomotive Engineer training program:
 - Employees noted were immediately removed from engine service and are being utilized as Conductors only. The same employees are being placed in Locomotive Engineer Training with documentation of throttle time as mentioned in item 5.

- 4. 240.303 (c) No stop test 366 days prior to certification date:
 - DSLE counseled on the requirements of part 240.303.
 - Verification that subject employee received stop test (although late) demonstrated performance of associated skills.
 - Internal review procedures being established to ensure dates are not missed.
- 5. During the review, it was discovered that there were no Student Engineer evaluation forms developed that would accurately document throttle time to monitor the required time as outlined in the Engineer Training program. FRA recommends that such a form be developed to ensure compliance with said plan:
 - Student Engineer evaluation forms have been amended to include actual throttle time performed each shift trained.
- 6. FRA also requires that employees that are identified as DSLE's be qualified in accordance with 49 217.9 (b) (2) to conduct the operational testing that is required to uphold the certification of Locomotive Engineers. This exception is noted in the findings of the 49 CFR 219.9 program review and civil penalty is recommended:
 - Employee Joey Smith removed from DSLE responsibilities.
 - Employee Matt Fryfogle holds a Locomotive Engineer certification and is qualified to operational rules test. Mr. Fryfogle is currently receiving DSLE training; he will be qualified by April 27, 2021.