UNITED STATES OF AMERICA

NATIONAL TRANSPORTATION SAFETY BOARD

Investigation of:

*

COLLISION OF AMTRAK TRAIN #91 AND A STATIONARY CSX TRANSPORTATION

TRAIN NEAR CAYCE, SOUTH CAROLINA

* Accident No.: RRD18MR003

FEBRUARY 4, 2018

Interview of: JUSTIN MEKO

Vice President Safety, Compliance and Training

Amtrak

Amtrak's 30 Street Station Philadelphia, Pennsylvania

Monday, April 9, 2018



I, Justin A. Meko, have read the foregoing pages of a copy of my testimony given during a follow-up interview stemming from NTSB's investigation of the head-on collision of Amtrak Train 91 with a CSX local train resulting in a derailment with injuries on April 4, 2018, in Cayce, SC and these pages constitute a true and accurate transcription of same with the exception of the following amendments, additions, deletions or corrections:

PAGE NO:	LINE NO:	CHANGE AND REASON FOR CHANGE
6	9	Strike "Yyears,"
13	17_	Strike "know"
15	24	Strike "but we've" change 'had "to 'have"
16	12	Change "quarterly" to "daily"
19	11	change "supervisors" to "supervisor"
32	6	change "in 50 years" to "over 150 plus years"
32	/0	change "buyers" to "leaders"
33	16	change "twenty-one" to "thirty-two"
34	17	change "twenty-one" to "thirty-two"
36	12	change "Wollinkowski" to "Wojcie chowski"
40	9	change "trustable" to "trust but"
41	19	change "boys" to "employees"

I declare that I have read my statements and that it is true and correct subject to any changes in the form or substance entered here.

Date: 5/3/	2018	Witness:	
Date:		Withess.	



I, Justin A. Meko, have read the foregoing pages of a copy of my testimony given during a follow-up interview stemming from NTSB's investigation of the head-on collision of Amtrak Train 91 with a CSX local train resulting in a derailment with injuries on April 4, 2018, in Cayce, SC and these pages constitute a true and accurate transcription of same with the exception of the following amendments, additions, deletions or corrections:

PAGE NO:	LINE NO:	CHANGE AND REASON FOR CHANGE
56	20	Change "one of the spheres "to "tip of the spear"
56	25	Change "Wellin Kowski" to "Wojciechowski"
58	9	change "two safety officers" to "a chief safety officer"
58	9	change "COO" to "CEO"
61	17	change "chairman" to "chairmen"
65	5	change "yeah" to "Yes"
67	13	change "yeah " to "yes"

I declare that I have read my statements and that it is true and correct subject to any changes in the form or substance entered here.

Date: 5/3/2018	Witness:	

APPEARANCES:

RICHARD HIPSKIND, Investigator in Charge National Transportation Safety Board

RYAN FRIGO, Operations and Safety National Transportation Safety Board

DAVE BUCHER, Chief, Railroad Division National Transportation Safety Board

STEVE AMMONS, Director of Train Handling Rules and Practices
CSX Transportation

MARK PATTERSON, Executive Officer for Safety Operations Federal Railroad Administration

DAVE KANNENBERG, Regional Administrator, Region 2 Federal Railroad Administration

THERESA IMPASTATO, Senior Director, System Safety Amtrak

MATT CAMPBELL SMART Transportation Division, National Safety Team

MARK LANDMAN, Esq. (Counsel on behalf of Mr. Meko)

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INTERVIEW

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MR. HIPSKIND: Good morning, everybody. My name is Richard Hipskind, and I'm the investigator in charge for NTSB for the Cayce, South Carolina accident investigation. We are here today on April 9, 2018 at Amtrak's 30th Street Station in Philadelphia, Pennsylvania, to conduct an interview with Mr. Justin Meko, who works for the National Railroad Passenger Corporation, for Amtrak.

This interview is in conjunction with NTSB's investigation of a head-on collision and derailment with injuries on February 4, 2018 at Cayce, South Carolina, on CSX's Columbia Subdivision near milepost 667.1 in Lexington County. The NTSB accident reference number is RRD18MR003.

Before we begin our interview and questions, let's go around the table and introduce ourselves. Please spell your last name and please identify who you are representing and your title. I would remind everybody to speak clearly and loudly enough so we can get an accurate recording. I'll lead off and then pass off to my right.

Again, my name is Richard Hipskind. The spelling of my last name is H-I-P-S-K-I-N-D. I am the investigator in charge for NTSB for this accident.

MR. BUCHER: Dave Bucher, Chief of the Rail Division, NTSB, B-U-C-H-E-R.

MR. CAMPBELL: Matt Campbell, C-A-M-P-B-E-L-L, SMART

Transportation Division, a member of the National Safety Team.

- 1 MR. AMMONS: Steve Ammons, A-M-M-O-N-S, CSX, director of
- 2 train handling rules and practices.
- MR. PATTERSON: Mark Patterson, P-A-T-T-E-R-S-O-N, Federal
- 4 Railroad Administration, Executive Officer for Safety Operations.
- 5 MR. KANNENBERG: Dave Kannenberg, K-A-N-N-E-N-B-E-R-G,
- 6 Regional Administrator, FRA Region 2.
- 7 MS. IMPASTATO: Theresa Impastato, I-M-P-A-S-T-A-T-O, Senior
- 8 Director, System Safety with Amtrak.
- 9 MR. FRIGO: Ryan Frigo, F-R-I-G-O, NTSB, Operations and
- 10 System Safety.
- 11 MR. HIPSKIND: And Justin, would you put yourself on the
- 12 record?
- 13 MR. MEKO: Justin Meko, M-E-K-O, Vice President, Safety,
- 14 Compliance and Training with Amtrak.
- 15 MR. HIPSKIND: Okay. And Mr. Meko, do we have your
- 16 permission to record our discussion, our interview with you today?
- 17 MR. MEKO: Yes, sir, you do.
- 18 MR. HIPSKIND: And do you wish to have a representative with
- 19 you at this interview?
- 20 MR. MEKO: Yes, sir, I do.
- 21 MR. HIPSKIND: And Mark, would you please put yourself on the
- 22 record?
- MR. LANDMAN: Yes. For the witness, Mark Landman,
- L-A-N-D-M-A-N.
- 25 MR. HIPSKIND: And, Mr. Meko, do you mind if we proceed on a

first name basis?

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- 2 MR. MEKO: Yes, sir. That's fine.
- 3 INTERVIEW OF JUSTIN MEKO
- 4 BY MR. HIPSKIND:
- 5 Q. Okay. Justin, how about, give us kind of a synopsis of your
- 6 | work experience and take us up to your present job and let us know
- 7 | how long you've been in that current position?
- 8 A. Yes, sir. After graduating from the University of Notre
- 9 Dame, I served 4 years, 4½ years as an army transportation officer
- 10 in three different capacities. I was a platoon leader, company
- 11 executive officer, and a battalion adjutant. I ended my military
- 12 service with an honorable discharge at the conclusion of my
- 13 commitment. And I subsequently joined the Norfolk Southern
- 14 Corporation, and I served for approximately 15 years with Norfolk
- 15 | Southern in a variety of capacities. I started there as a
- 16 management trainee, and my most recent role with Norfolk Southern
- 17 was a division superintendent on their Illinois Division. And in
- 18 May 2017, I joined Amtrak as vice president of safety, compliance
- 19 and training.
- 20 Q. Okay. And Justin, how about, tell us a little bit about your
- 21 duties and responsibilities in your current position with Amtrak?
- 22 A. Currently, I'm responsible for safety, compliance and
- 23 | training at Amtrak. Three-legged stool: The safety side of the
- 24 house looks for opportunities to engineer safety into the work
- 25 practices, engineer out exposures; the compliance piece deals with

- 1 | a lot of regulatory requirements and certification requirements;
- 2 and the training piece is the component that deals with the
- 3 onboarding and the recurrent training of Amtrak employees in the
- 4 mechanical, engineering and transportation groups.
- 5 Q. Okay. Thank you. I'm going to pass this off here to Dave in
- 6 | just a minute, but I do want to let you know, Justin, that part of
- 7 | the information, the understanding of your job and the operational
- 8 efficiency testing, the risk management, we're going to have a
- 9 dialogue kind of about -- as a follow-on to Cayce, and to just
- 10 broaden our understanding of how Amtrak and CSX get along or how
- 11 | we go about that interaction. But in answering your questions
- 12 today, if you want to elaborate and include a general overview of
- 13 Amtrak as it applies to the railroads, would you please do that,
- 14 okay?
- 15 A. Yes, sir.
- MR. HIPSKIND: And Mr. Bucher?
- 17 BY MR. BUCHER:
- 18 Q. Good morning, Justin. Dave Bucher, B-U-C-H-E-R. I think
- 19 | I'll start with an overview since we're -- the first part of this
- 20 | interview is going to be concerned specifically with the training
- 21 of train crews and qualifications. And I understand that Amtrak
- 22 has crews that go all over the country and the majority of their
- 23 crews are probably concentrated on the Northeast Corridor.
- So could you give me an overview of the training process that
- 25 the train crew goes through and the maybe separate how you train a

corridor crew as opposed to an off-corridor crew?

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A. The training process is streamlined as it relates to the engineers and assistant conductors. They are all trained at our Wilmington training facility. So anybody hiring on with Amtrak receives their initial training there at Wilmington, Delaware at our training facility. And those instructors there are stationary at Wilmington. We don't rotate instructors in and out of our training center. They're full-time employees. They conduct the engineering training and also the assistant conductor training.

And while they're at the training center -- I like to equate it to almost a DMV-type of approach, where back when I received my driver's license, I went through the training with the -- or I was given just general understanding of the rules of the road, and that's what we look to do there; we provide them with the operational practices and backgrounds at Amtrak. And once we complete the training there, we send them out for OJT, where they get to shadow more experienced employees and get to learn the nuances of a particular territory and the nuances of their job in that location.

So that's the -- the training is, it's a combination of field training; it's a combination of lecture; we use some simulator training as well. So it's not just stand and deliver lectures, and that component of it seemed to work well. The field training, once they get out and do the OJT, they're shadowing folks and learning nuances of the job prior to being fully marked up.

And once they are fully marked up, then we do what's called recurrent training. Regulatory-wise, it's required every 3 years. We do the recurrent training annually, and that's a -- it'll vary depending on the work location from 2 days to up to 4 days on recurrent training. Albany, New York is an example of one of the locations where we do 4 days of training, because the folks there work under five different operating rulebooks, so that's one of the components there.

The Northeast Corridor, as you mentioned previously, is unique to Amtrak so we own that training. Similarly we own -- when we go off corridor, we own the training and recurrent training, when we interface with the different railroads that we operate on in terms of ensuring that the physical characteristics tests, for example, any qualifications, knowledge, understanding of operating practices are completed in an effective way. So we interact with the foreign roads -- using the term foreign roads, the host railroads, annually in the development of those tests and the physical characteristics.

And similarly, outside of the testing, the interaction occurs when any sort of operating changes occur to either a bulletin instruction or an operating rule. That's shared with us real time and we're able to convey that.

Q. Okay. To delve a little bit more into specific training for the host railroads, is there -- are there additional like meetings between the host railroad and Amtrak on any kind of a regular

- 1 | basis to monitor the training for these crews that you all don't
- 2 | see very often other than the local supervisors, the local Amtrak
- 3 supervisors?
- 4 A. The interaction is often local as it relates to the
- 5 monitoring of the crews and the dialogue with the host railroads.
- 6 So there's oftentimes, for example, the joint testing will be
- 7 conducted with the local supervision. And more often than not,
- 8 you know, that's driven at the local level. There's requirements
- 9 that crews are tested on the different operating practices.
- 10 For example, when I was an assistant trainmaster for Norfolk
- 11 | Southern, Manassas, Amtrak was running the VRE service at that
- 12 time, and we had a requirement that we had to conduct one
- 13 roundtrip with the VRE crew and then we had to do joint testing
- 14 monthly with a representative of Amtrak on the VRE crews.
- But similarly, the dialogue is -- dialogue occurs locally
- 16 whether it be -- sometimes it'll be instances where the two
- 17 representatives of the different roads won't be able to connect,
- 18 but that doesn't prevent them from doing testing. There's not an
- 19 off-limits type approach in the industry as it relates to testing
- 20 | the crews. There's an expectation that if you're running on a
- 21 | foreign road, you're held to their operating practices. And
- 22 | similarly, the supervision of that road has the -- not only an
- 23 obligation and a duty, but the responsibility to observe those
- 24 crews.
- 25 And the communication back and forth is pretty consistent.

- 1 It does vary, you know, I would say more by individuals than I
- 2 | would by carriers, because the carriers set pretty solid
- 3 expectations. Sometimes you have short-comings, but I've found
- 4 that those have been more based on the individual's assumption of
- 5 the duties and responsibilities, as opposed to the carriers not
- 6 clearly outlining those.
- 7 Q. Okay, that kind -- Dave Bucher, again. That sort of leads
- 8 into my next question about efficiency testing. I think that's
- 9 where you were going with some of those comments. I guess what
- 10 | we're looking for, and I'm sure it varies by host railroad, is how
- 11 is a joint Amtrak-host railroad team that does efficiency testing
- 12 on the Amtrak crew -- I mean, that's all local, organized on the
- 13 local level?
- 14 A. The expectation we have is that our folks conduct testing
- 15 | that is representative of the train traffic across their
- 16 territories. For example, if 20 -- or 30 percent of the traffic
- 17 is foreign railroad traffic, 30 percent of your testing should be
- 18 | conducted on foreign railroads.
- 19 When it comes to off-corridor, the expectation is that you're
- 20 conducting the joint testing with the foreign railroad. But
- 21 | similarly, there'll be occasions when you notify them that you're
- 22 | conducting testing and you don't need to do it in a joint manner.
- 23 So that's a -- the need for the testing to be joint is not
- 24 | necessarily a requirement. The need for the testing to occur is a
- 25 requirement, and the testing obligations are consistent for

Amtrak, whether it's on corridor or off corridor for the supervisors.

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And similarly, you know, my experience on the host railroad was similar in that I had requirements for foreign crews. Part of those requirements were joint testing; part of the requirements were just, outside of joint testing, just the obligation that was -- making sure that I covered the percentage of Amtrak trains that ran in my area of responsibility. So it's both, individual but it's outlined from a requirements standpoint in the different operating practices, manuals that the different roads have.

- Q. Okay. Clarify for a minute the expectation between a corridor crew and off-corridor crew to be efficiency tested?
- A. The expectation is to fulfill the requirements of our program, which requires them to be tested every 6 months on a variety of rules, for example, stop signal, restricted speed, approach, and that's regardless whether you're on corridor or off corridor, those same rules apply.

So that the requirements of the testing don't change depending on whether or not you're on corridor or off corridor for the individual crewmembers. And that's related to exception reports and the annual monitoring and the -- not only the annual monitoring but documentation of that annual monitoring. There isn't a different testing requirement for an engineer on corridor than there is for the one off corridor.

MR. BUCHER: Okay. I'm going to pass it off to my right

here.

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2 MR. HIPSKIND: Dave Kannenberg. That's FRA.

MR. KANNENBERG: All right. Dave Kannenberg, FRA.

4 BY MR. KANNENBERG:

5 Q. Just a couple things I was following up on. The physical

6 characteristics on the Northeast Corridor, I'm very familiar with

7 | how you guys do that, you know, with the videos, and it's

8 extensive. How do you do that, how do you accomplish that same

9 level of physical characteristics on host roads?

10 A. Well, we recently made a change to the physical

11 characteristics process, and that's occurred here this first

12 quarter of 2018. And what we've done is streamlined the physical

characteristics and the qualification process, where the physical

14 characteristic tests are submitted by the road foreman on our, on

those off-corridor, and those have to be vetted by our compliance

16 group. And it's no less than 20 questions, and they're required

17 to know cover and focus on a lot of the locations where speed

reductions are occurring and any other nuances of the territory

19 that are identified to be of a particular importance.

20 But prior to this recent change, it was done locally by the

21 | road foreman and division staff coming up with the physical

22 characteristics test. But the change that we made here was

23 streamlining it, where we had a baseline for the number of

24 questions and provide some more guidance on what those questions

25 have to focus on and around.

- 1 Q. Okay. And I think that's probably in line with your
- 2 experience over on Norfolk Southern. Well, I shouldn't say that.
- 3 | Is that, be more in line with the way Norfolk Southern does it
- 4 | with their crews, is the way you're doing it on the off-corridor
- 5 crews now?
- 6 A It's a combination of things. That is one of them, some of
- 7 | the lessons we've learned here recently from the way we've been
- 8 | handling our business, is one of the opportunities that apply.
- 9 Q. Okay.
- 10 A. But the streamlining of, the streamlining of the testing is
- 11 | something I did bring forward from Norfolk Southern.
- 12 Q. Okay. And I guess my point of that was, it's not out of the
- 13 ordinary?
- 14 A. Right. That's correct.
- 15 Q. Okay. I'm going to bounce around just a little bit. I made
- 16 | a few notes. I know that I didn't have you prepare for this or
- 17 | anything, but just off the top of the head maybe you could answer.
- 18 Ballpark, how many tests per year do you get from foreign roads?
- 19 And if you could, if you could break it down to CSX, because
- 20 you've looked at that recently, or even generally across the
- 21 country, that'd be great.
- 22 A. Can I get back to you on that data?
- 23 Q. Sure. And my follow-up to that, if you had any kind of an
- 24 | answer -- how about this? Do you think it's in line with the
- 25 efficiency testing that they get on corridor or a little more, a

- 1 little less, a lot more, a lot less?
- 2 A. I believe that on -- initially we speculated, without looking
- 3 | at the data; we'll get you the specific numbers, but I believe
- 4 that your testing off corridor would be higher because the
- 5 | requirements off corridor -- the requirements of your host
- 6 railroad are for the most part higher in terms of quantity.
- 7 Q. Very good. And then the follow-up to that question of course
- 8 | is what the failure rate is and if that's about the same as what
- 9 you have -- you know, I say on corridor, but it really doesn't
- 10 necessarily have to be on corridor -- within Amtrak and outside of
- 11 Amtrak instead of on corridor and off corridor?
- 12 A That would remain -- stays pretty consistent at the 2.5 and
- 13 | below level, 2.5 percent and below level, and that's pretty
- 14 consistent across the network.
- 15 | Q. And I just want to clarify something that I think I just
- 16 | heard and then I'll be done. You said training every 3 years and
- 17 | that would cover all the operating rules for the host railroads
- 18 that they're on and all that sort of thing, how they would take a
- 19 track and time versus running on signals?
- 20 A. The requirement's 3 years. We do it annually.
- 21 Q. Oh, so you do it annually? Okay.
- 22 A. We do it annually, yeah.
- 23 Q. Thank you.
- 24 A. The requirement's 3 years, but we've -- we had a recurrent
- 25 training class for training (indiscernible).

- 1 Q. And I guess the last follow-up question and then I'm really
- 2 done. What's your sense for how often these crews have to take
- 3 down track authority instead of running on signals? Is it daily,
- 4 monthly, weekly? Just a, just a sense of that? Again, I know you
- 5 didn't prepare for that.
- 6 A. With our network and with the running on, as a -- we have
- 7 that occurring daily somewhere on the system. As it relates to a
- 8 particular crew, it would be -- it would vary depending on the
- 9 track work for the most part occurring in different places. Where
- 10 you did outside of (indiscernible) on dark territories where
- 11 | they'd be dealing with it daily. For the most part, I'd say
- 12 almost quarterly where you'd have some sort of situation that
- 13 | would require taking down a mandatory directive or, you know, dark
- 14 territory type track warning.
- 15 Q. So do you think that'd be pretty, they would be fairly
- 16 | familiar with that process even if it doesn't -- you know, even
- 17 | though they're trained yearly, they do it throughout the year, so
- 18 | it wouldn't be uncommon for them, I quess?
- 19 A. It's not uncommon. But from a proficiency standpoint, it
- 20 varies greatly --
- 21 O. Sure.
- 22 A. -- depending on the experience that you have doing it,
- 23 | because it is a -- something that's stressed annually in the rules
- 24 | classes. It's something that's shared, you know, when incidents
- 25 occur. So I can tell you that it raises people's attention and

- 1 | there is an anxiety if you're not doing it outside of a rules
- 2 class when it first occurs. There's definitely, you know, an
- 3 | attention to detail because of the professional (indiscernible)
- 4 | that they'll -- they understand the seriousness of the track
- 5 | authority and making sure that everything's copied from everyone.
- 6 MR. KANNENBERG: That's it for me. Thank you.
- 7 MR. MEKO: Yes, sir. Thank you.
- 8 MR. HIPSKIND: Thank you, Dave.
- 9 And Mark, do you want -- do you have a couple of questions?
- 10 MR. PATTERSON: Yeah. Mark Patterson, Federal Railroad
- 11 Administration.
- 12 BY MR. PATTERSON:
- 13 Q. I just have one question, Justin. You said that the, you
- 14 know, at the local levels is where you coordinate with host
- 15 | railroad the joint testing, physical characteristics and things
- 16 | like that. Are the people that do that designated by position in
- 17 writing as part of a safety plan or something like that, and is it
- 18 the same across the network?
- 19 A. It's by position, the road foreman and the trainmasters. And
- 20 | that's spelled out in our efficiency testing program.
- 21 MR. PATTERSON: Okay. Thank you.
- 22 MR. HIPSKIND: Anything else, Mark?
- MR. PATTERSON: No.
- MR. MEKO: That's the coordination, Mark. The responsibility
- 25 lies with the -- at the division level for making sure that that

- 1 happens, and then in my shop for confirming anywhere it may have
- 2 happened or did not happen.
- 3 MR. PATTERSON: Thank you. That's all.
- 4 MR. HIPSKIND: Matt?
- 5 MR. CAMPBELL: Yes, Matt Campbell, SMART Transportation
- 6 Division.
- 7 BY MR. CAMPBELL:
- 8 Q. Are there any specific testing requirements or is there a
- 9 specific protocol for testing for operation during, you know,
- 10 operational changes, such as like signal suspension?
- 11 A. There's not specific requirements for those situations, Matt,
- 12 no.
- 13 Q. There's not? Okay.
- 14 A. Not from a testing standpoint. From a communications
- 15 | standpoint, bulletined instructions outline the -- where the
- 16 signal suspension would occur. It's covered in the bulletin, but
- 17 | from a testing standpoint, not necessarily. No, sir.
- 18 Q. Not a specific protocol like there is one for proper lining a
- 19 switch or --
- 20 A. Right.
- 21 Q. Okay. On foreign line railroads or such as in this incident,
- 22 operating on CSX territory, I think you said earlier that
- 23 | sometimes it's a joint effort to test and sometimes it's solely on
- 24 Amtrak. Who would do that testing, a road foreman or --
- 25 A. You'd have three combinations. You'd have the Amtrak

- 1 | supervisor who's qualified on the territory out performing a test
- 2 on an Amtrak crew. You can have a CSX supervisor who's qualified
- 3 on that territory testing the CSX -- or testing the Amtrak crew.
- 4 And similarly, you could have a combination of the two of them, an
- 5 Amtrak supervisor/a CSX supervisor, performing the testing.
- 6 Q. If CSX manager or trainmaster, road foreman, whoever's going
- 7 to do the testing on their territory, do they -- must they contact
- 8 Amtrak management first or is it, this is my territory, this is my
- 9 subdivision, I can test Amtrak at will? And do they have any
- 10 responsibility to report results to you?
- 11 A. They must not contact an Amtrak supervisors first. They have
- 12 the ability, autonomy to test our crews, by regulation. When
- 13 | we're running on a foreign road, we not only are governed by their
- 14 operating practices, we report to their supervision, if you will.
- When anomalies occur, they do have a responsibility to share
- 16 those exceptions with us, so that does happen if an exception's
- 17 taken. If no exception's taken, there's not necessarily a
- 18 responsibility to share that, but as a practice we traditionally
- 19 have a relationship, some communication where the trainmaster
- 20 | would call the trainmaster for Amtrak and share, I tested a crew;
- 21 | this is what I observed, no exceptions taken. But from a
- 22 requirements standpoint, it's not necessary.
- MR. CAMPBELL: Okay. That's all I have for this.
- MR. HIPSKIND: Thank you, Matt.
- 25 Steve?

- 1 MR. AMMONS: I don't have anything at this time.
- MR. HIPSKIND: Theresa, I'm over to you now.
- 3 MS. IMPASTATO: Theresa Impastato. No questions.
- 4 MR. HIPSKIND: Ryan, will you pick it up?
- 5 BY MR. FRIGO:
- 6 Q. Ryan Frigo, NTSB. Good morning, Justin.
- 7 A. Good morning, Ryan.
- 8 Q. Good morning. Thank you for being with us here this morning.
- 9 I'm going to ask a few questions as it relates to what we've been
- 10 discussing with efficiency testing and then I'm going to probably
- 11 get into a little bit more on, you know, typical day-to-day stuff
- 12 | that you do.
- So, you know, thank you for your explanation thus far. I
- 14 heard you mention that requirements for testing, whether it's on
- 15 corridor or off corridor. Are those internal requirements or are
- 16 those driven by federal regulation? How can I better think of
- 17 | what those requirements are?
- 18 A. Both.
- 19 0. Okay.
- 20 A. Federal regulation requires us to have a testing program that
- 21 is outlined and we have to, not only present that testing program
- 22 to the Federal Railroad Administration, but then we also have to
- 23 show our -- you know, at any time, we could be audited and we have
- 24 to show our compliance with the policy that we put forth that is
- 25 approved.

So Federal Railroad Administration requires that you have a program and make observations on the competency of your train crews, and then we have an internal program that's outlined based on that requirement that dictates how we do what we do.

- Q. Is that an annual process as far as updating the program or how can I think of that?
- 6 how can I think of that?
 7 A. It's not an annual process. It's an annual -- it's semi-
- 8 annually, we have to share the results with the FRA formally, but
- 9 the observations of -- the auditing occurs throughout the year.
- 10 The program, you have to submit it anytime significant changes are
- 11 made, you have to submit it for approval or, you know, they have
- 12 to bless off on it.

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- Q. So okay, and as far as measuring the effectiveness of the program, how is that done?
- 15 A. Internally, the way to look at the effectiveness of a program
- 16 is two-fold. One is to, ideally you want to see where your
- 17 efficiency testing, your proactive observations are consistent
- 18 with your incidents and accidents, for example. You don't want to
- 19 have an area where you have a high number of accidents or
- 20 incidents, and you have very little proactive observations or
- 21 exceptions taking place.
- So at the end of the day, you want your efficiency testing to be shaping behaviors in reducing accidents, so you monitor it from both a quantity and a quality standpoint. And we do that in a
- variety of different ways. We have, for example, operational

- 1 | testing validation teams that will go out and review what the
- 2 local folks, the work that they've done. And we'll go out to see
- 3 if the testing results that are submitted quarterly by them mirror
- 4 what that testing team observes when they go out and conduct an
- 5 audit, and then we'll (indiscernible).
- 6 Q. So is it -- I heard you mention kind of a response to
- 7 | accidents and incidents. So to me that means it's a response to a
- 8 lag indicator. Is there any responses to leading indicators? Is
- 9 that the maturity of this program at Amtrak right now?
- 10 A. Maturity of the program is getting to the point where you're
- 11 | looking at leading indicators. For example, a run-through switch,
- 12 you want to get to the point where your observations on the run-
- 13 through switch is a -- that is a leading indicator that an
- 14 accident is going to happen, because the only thing prevented you
- 15 from derailing is a failure of reverse move.
- So if you have locations, for example, we have a high number
- 17 of run-through switches, you want to go out from a testing
- 18 standpoint, observe the operational handling of those switches,
- 19 and to see, for example, is there a particular step being missed
- 20 | in the process that's not being applied? Is there a complexity
- 21 around the operation of that switch that needs clarification?
- 22 So as you -- you want to analyze the testing to see if
- 23 there's trends and to see if those trends point you to, you know,
- 24 | is it an operational issue; is it an educational issue that can be
- 25 applied in training? And to get it to -- to get in front of the

- 1 accident before it happens.
- 2 Q. Okay. So, and again, you've got to forgive me here. But
- 3 just to get a better clarity, so it would be event occurs, analyze
- 4 | event, and then respond with testing? Is that -- am I hearing
- 5 | that right?
- 6 A. Testing's been consistent.
- 7 Q. Okay.
- 8 | A. You may -- event occurs, you may target a lagging indicator
- 9 focus on testing in a particular area, but the testing is
- 10 consistent throughout the year.
- 11 The focus of the testing may be driven a little more one
- 12 direction or another by a lagging indicator or post-accident or
- 13 | incident, if you will. But similarly, there may be some
- 14 proactively observed trends that you leverage to get in front of
- 15 | folks with education, with training, with coaching prior to an
- 16 incident occurring.
- 17 Q. I'm glad you mentioned that. So are there programs that look
- 18 | at the proactive side? Is there -- is that data driven? How does
- 19 that occur?
- 20 A. You're looking at, you're analyzing the proactive side. We
- 21 do it at the division level, and then we also do it in my
- 22 | compliance group, where they're looking at the trends of the
- 23 testing to make sure that it, one, they're meeting the
- 24 requirements, but two, are they identifying any trends or
- 25 shortcomings.

- 1 Q. Okay. And I've investigated accidents at Amtrak in the past
- 2 | where some of the causal factors were related to elements that are
- 3 | not part of the testing program. So to me that's a -- at the
- 4 time, that's a hole in the process.
- 5 A. Right.
- 6 Q. And when you say proactive, to me that means looking at not
- 7 | just what's spelled out as a testing requirement but also what's
- 8 | the unknown variable that might not be on that list. So how are
- 9 you, how is Amtrak getting at that unknown quantity that's
- 10 existing on the railroad on a daily basis?
- 11 A. In what we're doing right now, and that's the establishment
- 12 of the SMS system. That's the next layer of safety for Amtrak
- outside of the testing, where you're doing the three-dimensional
- 14 dive into, you know, what's the data, what's the data tell us and
- 15 | what do we do with it? And that's, we're in the middle of that
- 16 | right now.
- 17 Q. All right. We'll get to that. I don't want to jump ahead
- 18 | because I really want to get your perspective on SMS at Amtrak.
- 19 So again, on the efficiency part, just a little bit more
- 20 | follow-up. I think I said I only had one question, but it usually
- 21 | leads into 10. With your testing program, and let's just talk
- 22 about on corridor, so Amtrak hosted and operated. Are the foreign
- 23 | railroads that come onto Amtrak territory, are they a signatory to
- 24 | that program? Is there a section in there for joint efficiency on
- 25 corridor?

- 1 A. They're required. When you're running on a foreign road,
- 2 | you're bound to their testing requirements, you're bound to their
- 3 operating practices, and you're bound to their supervision of that
- 4 railroad.
- 5 \mathbb{Q} . Is that through an agreement or is that through a CFR --
- 6 A. Regulatory.
- 7 Q. That is regulatory? Okay. But are they part of the
- 8 development of the program that they would be subjected to?
- 9 A. They're part of the development of -- like NORAC, which is
- 10 the governing rules. They're part of the NORAC committee, so they
- 11 | are part of the development of those operating rules that they're
- 12 signatory to.
- 13 Q. Okay. And then as far as what's -- let's flip the side of
- 14 it. Let's talk about Amtrak on a host. What role does Amtrak
- 15 | have in that host's 217 program?
- 16 A. None.
- 17 Q. And, you know, you have a unique perspective because you were
- 18 on the host side for 15 years, I think you said, and especially
- 19 | had some experience in Virginia with VRE and whatnot. So, I mean,
- 20 | are the needs the same between a freight operation and a passenger
- 21 operation from this 217 perspective? I mean, is there anything
- 22 unique that a passenger operation would benefit from on a host's
- 23 | 217 program?
- 24 A. Clarify your question a little bit if you don't mind?
- 25 Q. I think we've established that, whether it's Amtrak or a

- 1 host, that the program development is done in-house.
- 2 A. Right.
- 3 Q. And not without -- you know, not with consultation with the
- 4 | tenants or whoever's going to come onto that road as an operator.
- 5 A. Right.
- 6 Q. So I'm trying to get at is that efficiency? I mean, in your
- 7 opinion? Again, you've been on both sides here. You know, I know
- 8 what this known quantity is, but I'm trying to look at this
- 9 unknown and the uniqueness that comes from -- you know, each
- 10 railroad has its own personality and its own operating culture,
- 11 essentially, and the uniqueness that comes with that.
- 12 So, you know, again, and it's -- I'm not trying to catch you
- 13 up. I'm really looking for your thoughts on this. Is that an
- 14 area where there could be a benefit for having -- you know, is
- 15 there a benefit to Amtrak working with some of the hosts in
- 16 developing that program, so that when joint testing does occur
- 17 | it's not just what the host lays out, it's something that Amtrak
- 18 has collaborated with, with that host?
- 19 A. I think there is a benefit in terms of the collaboration, a
- 20 | focus, if you will, collaborating in the sense that, you know,
- 21 what are the key exposures that concern you, Amtrak and, you know,
- 22 | signal compliance, speed, those types of key exposures.
- Collaborating on focus areas, I think is an opportunity. The
- 24 development of the, you know, the 217 requirements, I don't
- 25 necessarily think there's necessarily -- the exposures are pretty

- 1 | consistent, whether you're an off corridor or on corridor and the
- 2 host has the same concerns as Amtrak does related to, you know,
- 3 your high exposure opportunities, diamonds and, you know, signal
- 4 compliance, approach, restricted speed. Those are the same things
- 5 that keep a host trainmaster up at night, are the same ones that,
- 6 you know, are keeping the Amtrak trainmaster up at night.
- 7 From a focus testing, I think there's an opportunity there
- 8 from a dialogue around, you know, proficiency for testing. I
- 9 think there's a dialogue there. You know, planned testing, taking
- 10 into account the factors, the exposures that can occur.
- I think anytime you can collaborate into your -- circling
- 12 back, you know, analyzing your testing, you know, where is it most
- 13 effective off corridor? Is there something the host, that
- 14 particular host is doing well that can be applied? That's where I
- 15 think the collaboration, communication and the execution of the
- 16 program would benefit us. So to answer your question, I do think
- 17 there's opportunities for collaboration.
- 18 | O. That's great. You know, to me it's-- the risk associated
- 19 | with the outcome of event with a passenger railroad to me is one
- 20 of the highest degree. And it's good to hear that, you know, that
- 21 | that's something that, you know, it could definitely benefit from,
- 22 from that mutual discussion.
- 23 So let's just go back to -- so May 2017, you started with
- 24 Amtrak?
- 25 A. Right.

- 1 Q. And it's just a VP of Safety, Compliance and Training?
- 2 A. That's correct.
- 3 Q. Okay. So I'll try and stay within those bounds there. So
- 4 | what's a typical day for a VP of Safety, Compliance and Training
- 5 at Amtrak?
- 6 A. Since May 2017, there hasn't been a typical day,
- 7 | unfortunately. And that's what the goal is, to get to a typical
- 8 day. But you have three like schools: safety, compliance and
- 9 training.
- I initially, when I first started I was reporting to the COO,
- 11 | so it was participating in a lot of his activities. We have an
- 12 operations call each morning. We have a mechanical department
- 13 call each morning, an engineering department call. I was
- 14 participating in those. And the, making sure that the -- you
- 15 know, any input the department could have in the day-to-day piece
- 16 was taking place. But simultaneously, you also have different
- 17 projects, different focuses that are occurring, you know, weekly,
- 18 monthly, throughout each of those groups. And then in January,
- 19 Mr. Hylander came aboard. Ken Hylander, that's our chief safety
- 20 officer, reporting directly to Mr. Anderson. So that changed.
- 21 We're still doing some interface with the day-to-day
- 22 operations calls and those types of things, but the two big
- 23 focuses right now are the implementation of the SMS and then the
- 24 PTC implementation across the board.
- 25 Q. So in the -- I just want to ask a follow-up on the SMS. So

- 1 | is that -- should I think of that as, you know, when you came on
- 2 | in May 2017, was that part of the goals and responsibilities to
- 3 | implement SMS or is that new from January?
- 4 A. The System Safety Plan, with the ultimate vision of
- 5 establishing the SMS since I've been there.
- 6 Q. One of the original goals?
- 7 A. Right.
- 8 0. Okay.
- 9 A. That was one of the original goals, and that's actually
- 10 Theresa, who when I came onboard, that was -- she had that goal
- 11 and vision in place. So the SMS focus probably has increased
- 12 | since --
- 13 Q. Since January?
- 14 A. -- since January.
- 15 Q. Okay. No, and I'm glad you mentioned Theresa because, you
- 16 know, I think we've interviewed Theresa two or three times since
- 17 | 2015, so it's good to have, you know, someone else to talk to.
- 18 (Laughter.)
- 19 BY MR. FRIGO:
- 20 0. So the -- and I've sat in those morning calls. I've done
- 21 | that, and I've done that in the safety seat and, I mean, what, you
- 22 know, what kind of input was Safety providing on those calls?
- 23 A. Oftentimes you're reviewing incidents, getting teams to take
- 24 a deeper dive into root cause. That's one of the biggest
- 25 opportunities I see oftentimes. You can become blinded in

operations, things become routine, and Safety, Compliance and 1 Training has an obligation as to navigate that blindness, if you 2. will, and continue to focus and drill down on the root cause 3 4 analysis. And that's one of the big opportunities here at Amtrak, something that we've focused our attention on, is taking another 5 6 layer dive into incidents as they occur, and not only to identify 7 the root cause but how do you apply that takeaway systemwide so you're not learning those lessons time and again. If something 8 9 happens, let's make sure we learn it once and share it widely. 10 Is there a -- and that's a good practice to have. But so is 11 there a structure outside of the morning call to have that 12 discussion? Is there a committee structure that exists in a 13 dedicated team for doing that? 14 We have a couple different groups. We have our Executive 15 Safety Council that's chaired by Ken Hylander, or co-chaired by 16 Ken Hylander and Scott Naparstek, and that Executive Safety 17 Council that oversees safety of operations at Amtrak. And that's 18 a tiered, supported by tiered committee that's been, that stood up 19 over the last 6 to 8 months as it relates to local committees, 2.0 division committee, regional committee that navigates those 21 things. 22 And you also have, outside of that, we have different platforms. We have root cause corrective action team that goes 23 24 out and established root cause corrective action. Committees 25 focused on a particular area within those. We also have a couple

- 1 different venues as it relates to committees focused on different,
- 2 you know, actions. PTC is up to 21 different groups where we have
- 3 | a seat at the table, and as issues are brought up related to
- 4 safety, you know, those are being brought back to the group and
- 5 those that we can solve within the department, we do that. Those
- 6 that we need the Executive Safety Committee's support on are
- 7 | brought forth there.
- 8 Q. Okay. And again, I apologize. Because I try -- I promised
- 9 to try to stick to a format here, but you say interesting things
- 10 that makes me want to follow up at the time. So I promise we'll
- 11 go back to SMS and you mentioned the SSPP. But on the safety
- 12 committees and the seat at the table, does the -- is your
- department, does your department own the committee or who owns the
- 14 | committee?
- 15 A. We co-chair the Executive Safety Committee and then the
- 16 | committees are owned by operating folks.
- 17 O. By the operating folks? Okay.
- 18 A. But we provide the support. And they're immature. They're
- 19 | not in mature committees right now, and that's one opportunity
- 20 | that -- in the freight world I came from a much more disciplined
- 21 structure that culturally it was very streamlined and the
- 22 expectations were clear, and we're moving in that direction at
- 23 Amtrak.
- 24 Q. So you're getting at some of those disparities --
- 25 A. Right.

- 1 Q. -- between the passenger environment and the freight
- 2 environment?
- 3 A. Right. And I don't think it's between the passenger and
- 4 | freight environment. I think it's culturally as it relates to
- 5 | organizational structure that, you know -- I came from an
- 6 environment in 50 years where the majority of their chairmen and
- 7 executive leaders are grown from within. So there's not much of a
- 8 pendulum swing when leadership changes occur. And I think if you
- 9 look at Amtrak historically, there have been dramatic pendulum
- 10 swings with external buyers at the top, and I think it's created
- 11 an absence of culture.
- 12 Q. That's an interesting perspective. And, you know, it's not
- 13 the forum for it, but, you know, it'd be -- that right there is a
- 14 great discussion on, you know, the movement of culture and even,
- 15 you know, does group think occur within environments with that
- 16 | type of -- I mean, there's a whole -- that's an interesting
- 17 discussion.
- 18 And then just going back to, so we talked a little bit about
- 19 there's not really a typical day, there hasn't been a typical day.
- 20 We talked a little bit about how there was a shift with
- 21 Mr. Hylander coming on, more of a shift towards SMS?
- 22 A. Right.
- 23 Q. Okay. So would you say that your -- that the goals given to
- 24 you to effectively manage your department, have they changed?
- 25 A. They've become more transparent.

- 1 Q. Okay.
- 2 A. The SMS implementation is the focus.
- 3 Q. Okay. And as far as the -- so let's just try and stick
- 4 | within that vein of SMS, and so is Safety, Compliance or Training
- 5 the responsible entity under you for SMS?
- 6 A. Is Safety, Compliance and Training the responsible entity?
- 7 Yes, and the System Safety Group is leading the charge with that.
- 8 Q. Okay. And if you could just go over the -- and you'll
- 9 understand why I asked that with this question now. What is the
- 10 organization structure under you for whether -- is it the System
- 11 | Safety Group that -- or who's responsible for SMS?
- 12 A. System Safety Group is responsible for SMS.
- 13 Q. And what does that structure look like? How many full-time
- 14 employees? Are there vacancies? If you could scope that out for
- 15 me so I have a better idea?
- 16 A. Twenty-one full-time employees. There's a handful of
- 17 vacancies within that structure.
- 18 Q. Okay. And that's within this System Safety Group?
- 19 A. Within the System Safety Group, that's correct.
- 20 Q. Okay. From the -- is that the same as when you came on or
- 21 | have things changed?
- 22 A. It's the same as when I've come on with a few more vacancies
- 23 that have occurred.
- 24 | Q. Okay. Vacancies meaning people have left or additional
- 25 positions were added?

- 1 A. Vacancies, people have left.
- 2 Q. People have left? Okay. Do you -- from when you came on in
- 3 May 2017 until, you know, until today, are you aware of any
- 4 | increase in headcount or anticipated increase into that department
- 5 to implement an SMS system?
- 6 A. Am I aware of any?
- 7 Q. Yeah, has there been any attempt to -- you know, has there
- 8 been a -- we spoke to several people before and one of the things
- 9 that we discussed was, you know, when we talked about SMS, did
- 10 Amtrak have the right structure in place to implement and develop
- 11 an SMS program. And that was one of the things that we discussed,
- 12 | we talked about, you know, is the headcount sufficient, is there
- 13 enough reach of the department.
- So I'm just curious if, you know, with you coming on in May
- 15 \| 2017, and then the focus really ramping up for SMS with
- 16 Mr. Hylander, I mean, has there been any talk of that, of -- I
- 17 mean is 21 enough?
- 18 Q. There's been dialogue around the staffing and the locations
- 19 of the staffing. So there has been dialogue related to that.
- 20 A. But no significant changes?
- 21 Q. A significant change has not occurred, but that review's
- 22 ongoing.
- 23 A. Okay. And maybe that's something you can keep NTSB updated
- 24 on when that review is complete and, you know, how that process is
- 25 going.

So then let's just move into, you talked a little bit about the interaction on the morning call and with other departments, but, you know, how can I really understand what the -- and we can 4 just talk about the System Safety Group for this example. does that interaction look with the rest of the organization at

6 Amtrak?

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For example, let's do mechanical. They have a director of system safety, and that's supporting that group. We have a new mechanical VP who came on in July. The first thing he did was move that director of system safety's office to right outside his door and he partakes in the decision making that occurs in that department. His input is solicited. His vantage point and perspective is also solicited.

He plays a big part in the investigation on incidents and accidents. He plays a part in looking at policy and chiming in on policy, providing them with feedback related to policy. And within his group, he has -- I know some people working in support of -- it's a director of system safety (indiscernible) reporting up to him that also were proactively looking for opportunities to enhance.

- 21 That director position, is that in mechanical or is that in your --22
- 23 It's in the System Safety Group.
- 24 It's in the system safety department under your group?
- 25 Α. That's correct.

- 1 Q. Okay.
- 2 A. But the support, they support mechanical.
- 3 \mathbb{Q} . In that example, they're supporting mechanical.
- 4 A. They have one in engineering, and then transportation we have
- 5 two of the three are filled right now.
- 6 Q. Is there anything that's connected to the rest of the
- 7 | corporate structure, you know, or is it mainly focused on the --
- 8 you know, in the transportation entity of the house where it's
- 9 mechanical, ops, engineering, infrastructure, engineering? I
- 10 mean, is there any other component of it that maybe liaisons with
- 11 PD or with the capital group as far as long-term planning?
- 12 A. You have the, you know, the system safety, Jim Wollinkowski
- 13 (ph.) is one of our gentlemen that does a lot from a SMS standing
- 14 up. So we've root cause, directive actions, the data analytics
- 15 group, but from a capital planning, no.
- 16 Q. Okay. And now what about the role of the System Safety Group
- 17 or, you know, if there's another name for it within your purview
- 18 that interacts with the host railroad? Is there anything specific
- 19 in that area within your group?
- 20 A. No.
- 21 Q. No? Okay.
- 22 A. No, the interaction with the host railroads are our
- 23 compliance folks and our training folks, any interactions with --
- 24 Q. So that's the other side of, the other side of your group?
- 25 A. Right.

- 1 Q. And is -- do they -- is there any avenue for communication,
- 2 | formal communication between, whether it's the Compliance or
- 3 Training Group with the System Safety Group on host railroad
- 4 issues or anything to that nature?
- 5 A. Formally, no. But informally, they're within the same team,
- 6 three senior directors have the autonomy to interact as they see
- 7 fit.
- 8 Q. Okay. And what about the role of the, again, of your office
- 9 in interacting with many of the foreign tenants that come onto,
- 10 let's say, the corridor? Is there anything specific or does that
- 11 go back to that Compliance and Training Group, as well?
- 12 A. It goes back to the Compliance and Training Group.
- 13 MR. FRIGO: Okay. Most of -- Dick, most of the rest of the
- 14 questions I have are really related to SMS and getting into that.
- 15 | So do we want to maybe take a break right now and then go into
- 16 | that?
- 17 MR. HIPSKIND: It's up to Justin, but I think that's a great
- 18 idea.
- 19 MR. FRIGO: Does that work?
- 20 MR. MEKO: I think it's a great idea.
- 21 MR. HIPSKIND: Okay.
- 22 MR. FRIGO: All right. So let's go off the record.
- 23 (Off the record.)
- (On the record).
- 25 MR. HIPSKIND: Okay, everybody, we're back from our break,

- 1 | and Justin, this is our follow-up round, so we'll try and ask
- 2 | fewer questions, but I wanted to ask you a few things just to sew
- 3 up a few holes for me.
- 4 BY MR. HIPSKIND:
- 5 Q. One, we made kind of a general request about some data and
- 6 | let me put some parameters on it. Just 5 years' worth, and we
- 7 | don't need each and every test by each and every supervisor or
- 8 manager. We're just looking for some aggregate numbers. And let
- 9 me define it this way. We're looking for the same kind of data
- 10 that informs your decisions about the direction of your efficiency
- 11 | testing programs. Okay? Now do you have any questions of me
- 12 about the data request?
- 13 A. You're looking for the data from the testing on each of the
- 14 roads, correct?
- 15 Q. Yeah, if you want to give us network numbers, that's fine.
- 16 But at a minimum, we want current numbers on a working score, but
- 17 | we want to see the Amtrak numbers on Amtrak property, and then we
- 18 | want to see those on the host railroads.
- 19 A. So the Amtrak versus the host?
- 20 Q. Well, I'm been told to amend that to 10 years.
- 21 MR. FRIGO: No, no, no. Just for, something else for -- you
- 22 can do that for the -- 5 years for the efficiency testing and then
- 23 | if someone could give me 10 years of org charts for the safety
- 24 department?
- 25 MR. HIPSKIND: Not efficiency data, but organizational

- 1 charts?
- 2 MR. FRIGO: Yeah, just --
- MR. HIPSKIND: You want to see the evolution of that, right,
 Ryan?
- MR. FRIGO: Yeah, because like I said, we've talked with several, you know, investigators. I don't have that far back, so it would just help me to see, you know, 10 years from then until today. Because, you know, you kind of mentioned that constant changeover of leadership, and to me, it's an interesting data
- MR. HIPSKIND: Okay. So any questions about that?
- MR. MEKO: On the org chart, the first three layers?
- 13 MR. FRIGO: For let's say whatever comprises that safety
 14 organization, and I know that there will be some complexity to
 15 that because of where safety has been housed in the past, but that
- 16 | would be --

point.

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- 17 MR. MEKO: (Indiscernible).
- 18 MR. FRIGO: Yes, thank you.
- 19 MR. HIPSKIND: Okay. And on that point, you can send us some 20 stuff and if we need to get back, we can have some communication
- on that to refine both of those requests. Okay. That's a big thing that's on my plate now.
- 23 BY MR. HIPSKIND:
- Q. So Justin, let's go back, and for those people who are out
- 25 here that may not have a railroad background, let's get some

context around it. We've been talking about efficiency testing
and regulatory language and all the how we do. Why do we do it?

Why does a railroad or why does Amtrak or why does any other
railroad, why do we engage in all this stuff? What's the bottom
line? Where are we trying to get to?

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A. The bottom like is we do it because we have a professional and moral obligation to customers, to the communities we work in and around, and to our co-workers and our colleagues. We have a -- take a trustable, verify approach to make sure that, you know, professional railroaders are doing the right thing. And it's -- I was talking about the DMV earlier. It's similar to law enforcement in a sense that you have to be somewhat predictably unpredictable with your testing to just monitor compliance around rules and expectations. And it's a unique industry and our folks are monitored really less than 2 percent of time that they're on duty performing work.

So you're creating an environment that we're doing the best that we can to effectively move people without -- while simultaneously eliminating the risk of accident or incident as related to train operations, as related to track maintenance and mechanical operations as well. So it's -- the reasons for doing it to ensure that, you know, we're doing what we're saying we're doing, and we can only do that by getting an eyes on the activities being performed, and that's where the testing provides you that opportunity.

- 1 Q. Okay. And earlier we talked about FRA's involvement and we
- 2 | mentioned part 217, which I think embodied in there are some
- 3 efficiency testing regulatory language. And I'm sure that FRA has
- 4 | come in and performed audits; is that correct?
- 5 A. Yes, sir, that's correct.
- 6 Q. Okay. So why don't you characterize, what is their take on
- 7 | your efficiency program? And then, in that, in those audits and
- 8 things of that nature, I'm sure that they have provided you some
- 9 expectation of what they think from an FRA perspective. But
- 10 Justin, I would also like for you to talk about, do you think that
- 11 Amtrak is fulfilling your expectations of efficiency testing?
- 12 A. The FRA feedback that I've been privy to in the short time
- 13 that I've been here, one of the observations that has been shared
- 14 is the percentages of the testing of our foreign roads operated on
- 15 NEC hasn't been consistent with the percentage of traffic.
- 16 Similarly, one of the observations made on a following FRA
- 17 audit was the folks that were audited, the compliance with the
- 18 rule, they knew the rule when they approached the -- when the FRA
- 19 audit team approached the boys in the field, they knew the rule.
- 20 | It was choosing to apply the rule was the decision that was --
- 21 where the decision is may not to. So from an education
- 22 standpoint, they shared that the employees were knowledgeable but
- 23 the compliance was sometimes not there. That's where you get into
- 24 | what we were talking about a little bit earlier with Ryan, in
- 25 | terms of, okay, so where's the, what do you do with that

- 1 knowledge? And that's where the coaching, the mentoring, looking
- 2 | at it from a training perspective, looking at it from an
- 3 opportunity to proactively bridge that gap before further
- 4 accidents or incidents were happening is the charge that we have.
- I think the fourth part of your question was -- if you could
- 6 repeat it?
- 7 Q. How do you think you were fulfilling your expectations of
- 8 efficiency testing via Amtrak's policy?
- 9 A. We have some opportunities from a -- we're meeting the
- 10 requirements. I think the opportunity is to provide some more
- 11 | feedback around the quality of the testing and we're establishing
- 12 a new platform, IT platform this summer that will provide some
- 13 opportunities to allow us to have more visibility of the system
- 14 and the activities. And that will provide us with the opportunity
- 15 to make more data driven decisions around the testing and it
- 16 provides the opportunity from approaching a development
- 17 standpoint. It provides the middle managers an opportunity to
- 18 | provide more critical -- not critical, but more subjective
- 19 | feedback to the testing officers based on data, as opposed to what
- 20 we're doing right now, which is that three-dimensional dive at it.
- 21 So we need to do more proactively with the testing that's
- 22 | taking place and we need to enhance our visibility of the testing
- 23 | that's taking place so we can double down on those efforts.
- Q. Okay. And I know it may seem like we're jumping around a
- 25 little bit here, but earlier we talked about -- you talked

- 1 extensively about training. And behind the Cayce accident, I know
- 2 one of the common thoughts that we've been having internally in
- 3 NTSB is train crews, crews that operate Amtrak passenger trains
- 4 | for the most part, they know how to operate on signalized
- 5 | territory, CTC territory. Okay. You would agree with that,
- 6 right?
- 7 A. Yes, sir.
- 8 Q. Okay. So one of our thoughts is, what does Amtrak do to
- 9 prepare crews for signal suspensions? Because signal suspensions,
- 10 | that's a completely different environment, operating environment;
- 11 | would you not agree with that?
- 12 A. I would agree with that.
- 13 Q. Okay. So tell me a little bit of the background on how you
- 14 might address that change?
- 15 A. We have the applicable rules that are shared with those
- 16 employees that are covered by when they're operating across CSX.
- 17 | The first thing you do is provide them with the applicable rules.
- 18 We provide the training around the rules, which we do in our
- 19 recurrent training. And then, similarly, in this instance, CSX
- 20 provided a bulletin that outlined the parameters of the location,
- 21 the segments that were involved, the start and end times. So then
- 22 you interface and you approve those with the crews going on duty
- 23 to confer understanding of what's happening, a firm understanding
- 24 of the applicable rules and afford them the opportunity to pose
- 25 any questions. And in this instance, when we have signal outages

- 1 on a particular distance, we required another employee in the cab
- 2 of the locomotive, as we did this time. We had a conductor being
- 3 up there for the transcribing of the traffic report.
- 4 Q. So he was up there for a purpose?
- 5 A. He was up there for a purpose, yes, sir.
- 6 Q. And would I be correct in saying he helped mitigate the
- 7 challenge of operating during the signal suspension? I don't want
- 8 to jump --
- 9 A. I'd say, I'd say have an awareness around the track
- 10 authorities, opposed to the words you used, but --
- MR. HIPSKIND: Okay. All right. Justin, great dialogue on
- 12 | all these subject matters. That's all I've got for right now.
- 13 We'll just wait and see what --
- 14 MR. MEKO: Yes, sir.
- MR. HIPSKIND: Mr. Bucher?
- MR. BUCHER: Dave Bucher, B-U-C-H-E-R.
- 17 BY MR. BUCHER:
- 18 Q. Just have a couple of follow-up questions, back to the
- 19 subject of the 217 testing. Could you give us an overview of the
- 20 qualifications that a supervisor has to go through to be a tester?
- 21 A. Understood. When they attend the training class in
- 22 | Wilmington and then following the completion of that class, then
- 23 they're given a field checklist where they have to demonstrate
- 24 proficiency while being observed by a qualified testing officer
- 25 for completing those tests. And both the actual completion of the

- 1 | test but then the understanding of the testing procedures around
- 2 the test.
- 3 Q. Okay. Okay, and since we've talked a little --
- 4 A. And similarly -- I'm sorry.
- 5 Q. That's all right.
- 6 A. The other piece is they have to be qualified on the area that
- 7 they're testing on.
- 8 Q. Okay. Good. Good answer. Are there -- and talking, going
- 9 back to a little bit on corridor/off corridor. Are there
- 10 numerical thresholds for the number of tests conducted on corridor
- 11 | as opposed -- I know you have to work with the host railroad
- 12 obviously when you're doing efficiency testing off corridor. But
- do you require any kind of minimum testing from your supervisors?
- 14 A. We provide 25 tests a month for most supervisors, and then on
- 15 top of that we have requirements for the different roles. Road
- 16 | foremen, for example, have different requirements as it relates to
- 17 train rides and observations. So there's layers of requirements,
- 18 | but at a minimum each testing officer's required to go 25 tests.
- 19 Q. Okay. So there is, okay, there is a minimum.
- 20 A. Yes, sir.
- 21 Q. All right. Perfect.
- 22 MR. BUCHER: Okay. That's all I have.
- MR. HIPSKIND: Dave. Mr. Kannenberg?
- MR. KANNENBERG: Dave Kannenberg, FRA. I'm just going to
- 25 think back for a minute in what you guys were talking about with

people knowing the rule and for whatever reason deciding not to follow the rule. This isn't specific to Cayce, but, you know, I work with Andy Keith, who's one of our guys on the FAMES committee, and this is something we look a lot at fatalities and it's a head scratcher why people -- how people can know a rule and not follow a rule. Again, it has nothing to do with Cayce. It has nothing to do with Crozet. But it is a head scratcher. And I know that's your job to try to figure out why people are doing that and to make them stop. When you figure that out, could you let everybody else know, because we're struggling with that ourselves, as are the other railroads, as you know.

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You know, that's really all I have. I appreciate the time, and I would just like to say, condolences to Amtrak and to everybody for those crewmembers that did pass. That was a horrible accident and it shook the railroad community. That's why we're here.

MR. MEKO: I'd like by no means to figure it out, but I think collectively the parties in here, you know, the industry, labor and you know, management at all levels and I think with the technologies and the perspective, we have the collective wisdom to figure it out. It's just working together and communicating with each other to best solve challenges in the opportunity that's before us.

MR. KANNENBERG: I'll share this one little bit, and I know I keep saying I'm done and then I keep talking, I apologize. But we

- 1 | have noticed on the FAMES committee that it's generally not a bad
- 2 | employee that does this. It's the good employee trying to
- 3 accomplish something in a -- you know, trying to get something
- 4 done or trying -- and again, this doesn't apply to Cayce or Cayce,
- 5 however you pronounce them. But what we found in FAMES is
- 6 somebody trying to accomplish something. It's not a lazy or bad
- 7 employee. It's actually a good employee that for whatever reason
- 8 decides he's going to go outside of a rule or regulation that he
- 9 knows exists, just real quick to accomplish the mission, you know,
- 10 with the good of the company in mind, and that's when things got,
- 11 went bad. Thank you.
- MR. HIPSKIND: Dave, thanks for that input. Thanks for those
- 13 comments.
- Mark, do you have anything?
- MR. PATTERSON: Yeah, if I could, real quick.
- 16 BY MR. PATTERSON:
- 17 Q. Mark Patterson, FRA. Justin, back to the follow-up question
- 18 | I had earlier when we were talking about the delegation for the
- 19 local coordination to road foreman at division level. I'm just
- 20 curious, from your perspective, is that kind of a delegate and
- 21 | just let be managed at that level, or is there any kind of
- 22 | feedback mechanism to your level or sharing best practices? I
- 23 know host railroads operate differently, so I'm sure there's a lot
- 24 of differences depending on who the host is, but is there some
- 25 involvement there that comes up from above the division level, you

- 1 know, in terms of that local coordination for, you know, whether
- 2 there are best practices to share, lessons learned or something
- 3 | like that, that helps that at all from your perspective?
- 4 A. Internally we have feedback mechanisms that we provide each
- 5 | tester, feedback on a quarterly basis. That's an opportunity for
- 6 sharing of the feedback and best practices. It's an opportunity
- 7 to have in front of us that we're wrapping our arms around.
- 8 Q. Okay. And then my only question is back to Ryan's question
- 9 interested me, was for -- with respect to your group, you have the
- 10 safety, compliance and the training, I just wasn't clear on how
- 11 you explained how the, you know, the safety and compliance work
- 12 | within the SMS group compared to the training group? Is that -- I
- 13 mean, I understand SMS is still in a process for you all and
- 14 you're still bringing it on board. I'm just curious how that
- 15 | interaction was? I may not have heard it correctly but --
- 16 A. The System Safety Group is leading the charge, and the
- 17 | Compliance and the Training Group are supporting them as necessary
- 18 and needed in the different endeavors. So, system safety's the
- 19 motor of the car, the compliance and safety folks are the -- or
- 20 the compliance and training folks, the passengers that are
- 21 supporting it.
- MR. PATTERSON: Okay. All right. Thanks.
- MR. HIPSKIND: Thank you, Mark.
- 24 And Matt?
- MR. CAMPBELL: Yes, sir.

- 1 BY MR. CAMPBELL:
- 2 Q. Matt Campbell, SMART Transportation Division. A few
- 3 questions ago I think you said about the -- that an engineer-only
- 4 or single-crewmember-only operation, there's a rule or a mechanism
- 5 where an additional crewmember for these, and is that a specific
- 6 | rule that designates that?
- 7 A. It's a policy that we have internally at Amtrak.
- 8 Q. So in this particular situation, the second crewmember, they
- 9 were at a station. He --
- 10 A. Brought on from another station.
- 11 Q. -- because of the rule went to the cab?
- 12 A. Right.
- 13 Q. And what would happen on the line of road if the dispatcher
- 14 called and said, please copy this authority, would the train then
- 15 stop and the additional crewmember would go to the cab or would
- 16 | that single engineer?
- 17 A. The single engineer, in that instance, would take it down and
- 18 | share it with the --
- 19 Q. So the rule applies only when feasible?
- 20 A. Known. When it's known in advance.
- 21 Q. And is there a -- I know you talked about the safety program
- 22 and that kind of stuff. But is there -- I mean, is it an active
- 23 program where those in the field, crewmembers can report and
- 24 dialogue about issues they see on the line of road, you know,
- 25 bringing them to the safety team that you talked about, their

- 1 attention, so they can address those types of things? Is that
- 2 like a constant, a monthly meeting or --
- 3 A. It's a monthly meeting. The programs are, from my experience
- 4 elsewhere, the program's immature as it relates to the
- 5 participation and the credibility of it. And it's going to be
- 6 | instances like you're describing when we'll start gaining
- 7 credibility and the involvement of our labor folks more
- 8 proactively. But the mechanism's there and we're working on how
- 9 best to continue to grow it at the present time.
- 10 MR. CAMPBELL: That's all I have.
- MR. MEKO: Thank you.
- 12 MR. HIPSKIND: Thank you, Matt.
- 13 Steve, anything?
- 14 MR. AMMONS: Yeah.
- 15 BY MR. AMMONS:
- 16 Q. Yeah, Steve Ammons, CSX. Justin, do you or your group
- 17 periodically meet with other peers from other host railroads such
- 18 as CSX on operational testing plans, trends, anything? I mean, is
- 19 | there a group that --
- 20 A. We have a couple of the GCOR, NORAC committees. But one of
- 21 | the takeaways for me with this is doing exactly what you're
- 22 describing, some more opportunities to proactively dive from a
- 23 system level, because the conversations take place amongst the
- 24 local folks and the divisions officers to divisions officers,
- 25 between Amtrak and CSX. But from more of a testing group doesn't

- 1 have a peer, if you will, group where they get on and talk about
- 2 | observations or trends with other testing groups in the
- 3 engineering.
- 4 Q. Okay. Is there anything in your mind that sticks out, that
- 5 differentiates one host railroad from another that's, you know --
- 6 | I get that you said that this is one thing that comes to mind is
- 7 | that we probably should start doing, you know, this collaboration.
- 8 A. Right.
- 9 Q. But is there anything in the past that sticks out? Are all
- 10 | the host orgs similar in the way that they work with you and
- 11 Amtrak or is there one thing that sticks out maybe from one versus
- 12 | the others?
- 13 A. No, the host railroads are similar interactions, and they
- 14 similarly, when I was working at the freight, Amtrak was,
- 15 | regardless of where I was working it was similar. I guess it
- 16 varies with individual personalities, of course, but from the
- 17 | structure and communication as a standpoint, they're all very
- 18 similar.
- 19 Q. Okay. And the last question I have is regarding the Cayce
- 20 accident, in particular. The communication between CSX and Amtrak
- 21 | regarding the signal suspension, the upcoming signal suspension,
- 22 was the communication typical of what you would normally see from
- 23 CSX or any other host railroad around the limits, the bulletins
- 24 | they were -- the training, I mean, the briefings? I mean, is that
- 25 typical?

- 1 A. It was typical and it was consistent with what we've been 2 seeing previously.
- 3 MR. AMMONS: Okay. I think that's all I have.
- 4 MR. HIPSKIND: Thank you, Steve.
- 5 Theresa?
- 6 MS. IMPASTATO: I have no questions at this time.
- 7 MR. HIPSKIND: Ryan, are you ready?
- 8 BY MR. FRIGO:
- 9 Q. Ryan Frigo, NTSB. I just want to ask a follow-up to Steve's
- 10 question. So when was that information communicated about the
- 11 | signal suspension? When was it communicated by CSX to Amtrak?
- 12 A. A specific, they provided a specific outage. They give it to
- 13 you in the calendar that this is our planned outages. And then
- 14 oftentimes because of a variety of reasons many of them dealing
- 15 | with weather or other unseen delays, that schedule will vary, but
- 16 then they'll update our folks in CNOC a couple of weeks out and
- 17 | they'll share specifics of that outage via a bulletin a couple of
- 18 weeks out.
- 19 Q. Okay. And who at Amtrak sees the specifics of the bulletin?
- 20 A. The division level and the folks at CNOC. And then the train
- 21 | crew themselves will receive a copy of that bulletin.
- 22 Q. Okay. Do you know, does anybody at the division level or the
- 23 CNOC or even the train crew, does anybody perform a risk
- 24 assessment of the information that's provided?
- 25 A. We do have one.

- 1 Q. Can you walk me through that process? What does that look
- 2 like right now, because I get --
- 3 A. Right.
- 4 0. If it didn't exist at the time, what does it look like now?
- 5 A. CNOC notifies Operating Practices that they've received
- 6 notice of the signal suspension. Operating Practices then engages
- 7 the local folks who have the fundamental knowledge of that
- 8 territory, and System Safety folks who have -- are the most fluent
- 9 in risk assessment, and they get together and they outline the
- 10 parameters of the outage. And then they look at the different
- 11 opportunities that we can take related to the outage. One being,
- 12 suspend service. Another one is rerouting around the affected
- 13 area if feasible.
- And then if neither of those are options, then they start
- 15 mitigating the risks appropriately with the -- of what they are.
- 16 For instance, how many basically switches, the number of
- 17 crossings, are the crossing -- are the crossings going to be
- 18 | impacted by the outage? What type of work's being done? Is there
- 19 an adjacent track? Is there on-track equipment on an adjacent
- 20 | track where they're going to be clearing. A whole suite of
- 21 exposures, a whole suite of risks, and then based on that they
- 22 make a decision on the best operating method would be and they
- 23 communicate that back with the local supervision and the crews
- 24 that are involved in the outage via a job briefing provided to the
- 25 | supervisor and crew present.

- 1 Q. So that process is led locally at the division level or is it
- 2 led by System Safety?
- 3 A. The process is Operating Practices for the System Safety.
- $4 \parallel Q$. Okay. So System Safety's kind of a technical expert?
- 5 A. Technical expert for the risk assessment piece of it.
- 6 Q. Is there a review and approval required by System Safety?
- 7 A. Yes, they're doing approvals with myself and the vice
- 8 president of transportation.
- 9 Q. Okay. So now I've got to ask the follow-up though. So is
- 10 everybody in this process involved with doing the risk assessment,
- 11 | have they been trained in what a risk assessment is?
- 12 A. I believe so. Each individual actor, I'd have to verify
- 13 that.
- 14 Q. Something to look into.
- 15 A. Yes, sir.
- 16 Q. Okay. Thank you for that. So now I'm going to -- I think
- 17 | we're off that. I want to go into general SMS and some of the
- 18 stuff you mentioned before. I promised I would save it, so --
- 19 A. Right.
- 20 Q. When you talk about SMS at Amtrak, what does that mean to
- 21 someone reading this who doesn't -- you know, I know the
- 22 | terminology, you know, I live in the terminologies. But for
- 23 someone who's going to read this transcript, how can you best
- 24 explain SMS at Amtrak to them?
- 25 A. I'd say it's a proactive risk management system designed to

- 1 detect and mitigate risks in the workplace. It's been utilized in
- 2 the aviation industry. They utilize it in the healthcare
- 3 | industry. A couple of the big things that I've -- I'm by no means
- 4 | an expert in SMS. I'm learning a tremendous amount each day, but
- 5 one of the big takeaways is it's not a program and it's not an
- 6 | initiative. It's a process that should stand long after the
- 7 | initial initiators of it are gone. So that'd be my elevator
- 8 definition of it for you.
- 9 Q. Excellent. And is the program at Amtrak, you know, as you
- 10 alluded to, it's a -- it's the implementation of SMS and the
- 11 environment that gets created by it, it's not an overnight thing.
- 12 It's not a quick fix. It's a long-term process. So how can I
- 13 think of the evolution of Amtrak? Where are we in that process?
- 14 A. Very -- we're early in the process. The safety policy and
- 15 | objectives have been outlined. The Executive Leadership Team has
- 16 | shared a letter with the enterprise as it relates to their
- 17 commitment to the SMS program and process, SMS system they have.
- 18 And then we started to prioritize the, you know, different areas
- 19 as it relates, you know, where the activity is supported, the
- 20 | risk-based hazard management, safety assurance and the safety
- 21 promotion.
- 22 So the risk-based hazard management, they're working on,
- 23 working on doing that with the root cause corrective action teams.
- 24 The safety assurance, we're wrapping our arms around doing, you
- 25 know, quality, multi-dimensional investigation of incidents, and

- 1 | then the safety promotion piece is how do we -- can leverage
- 2 takeaways from those in our training and proactively, you know,
- 3 apply the different elements of observations as it relates to
- 4 testing, as it relates to data, and to training from the safety
- 5 assurance piece. So we're very -- we're at the infant stages of
- 6 the program.
- 7 Q. And you mentioned essentially the four pillars of the SMS
- 8 program, and to me it sounds like, and correct me if I'm wrong,
- 9 that the policy, is that the most mature of the four pillars at
- 10 | this point?
- 11 A. Yes. And I -- yes, it is because it was putting words to
- 12 paper and that's -- it was more complex as you, you know, what are
- 13 we going to do, what are we going to say, what are we committing
- 14 to, so there's a lot of dialogue around that. I don't want to
- 15 simplify it, but the policy piece of it, there's a lot of
- 16 dialogue, there's a lot of internal discussion, but the activity
- 17 | isn't as complex as implementing the program.
- 18 Q. And during this process of implementing an SMS, what role do
- 19 you see the current System Safety Program Plan play in it?
- 20 A. It'll be one of the spheres as it relates to, you know,
- 21 implementation of the SMS.
- 22 Q. Are there certain elements within that, that you see as
- 23 useful for the SMS program?
- 24 A. The Data Analytics Group, I think will be critical. Jim
- 25 | Wollinkowski, who's in our -- he's our senior director for the

- 1 safety policy. He's going to be instrumental with his group.
- 2 Q. Okay. And what about on the -- you know, I just, I jotted
- 3 down some notes from our earlier conversation --
- 4 A. I have -- sorry to interrupt.
- 5 Q. Go ahead.
- 6 A. The field base, too, because you can't have an administrative
- 7 system, you have to have execution in the field and you've got to
- 8 apply it from the field. So your senior directors in System
- 9 Safety, they're supporting field. They've got to have -- you
- 10 know, they have to be embedded with the field folks because you
- 11 can have all the policies, systems and procedures in the world, if
- 12 you don't have people buying in at the execution level, you're
- 13 going to fail.
- 14 Q. So walk me through that. I mean, that's a challenge. How do
- 15 you, how do you think you get that --
- 16 A. I can't walk you through it at this time because --
- 17 Q. It's under development.
- 18 A. -- we're in the middle of it.
- 19 Q. Under development. Okay.
- 20 A. Right.
- 21 Q. All right. Because that, you know, that SSPP's been around
- 22 | at Amtrak a long time.
- 23 A. Right.
- 24 Q. You know, Amtrak -- it was a voluntary program and there's a
- 25 lot of history with that document here at Amtrak. But you know,

- 1 | you're right, the practicality of implementation at the field
- 2 | level, that's something that we saw in an earlier investigation
- 3 | that was missing. So it's good to hear there's at least --
- 4 A. No, and that's the --
- 5 Q. -- thinking about it now.
- 6 A. That's the biggest challenge that we have in front of us and
- 7 is one that I think that everybody's aware of, and I think there's
- 8 been some, you know, personnel moves in that direction. We have
- 9 two safety officers reporting directly to the COO, and that's a
- 10 measure that was taken that, you know, developed in that regard.
- 11 Q. I just want to go back to -- you know, I jotted down some
- 12 notes from our earlier discussion. I wrote down risk assessment,
- 13 deep dive and root cause. And I'm just wondering how does that
- 14 | fit into your program?
- 15 A. We have a -- bringing in some people that are safety
- 16 professionals in our System Safety Group and they have not, you
- 17 know, taken the initial cause that you often receive at face
- 18 value, and leveraging the experience of those folks and to do the
- 19 follow-up in terms of, okay, we understand what happened, but
- 20 | trying to wrap our arms around why did it happen from, you know, a
- 21 perspective of safety professionals who can view it in a different
- 22 lens than oftentimes the operating folks can't at the cursory
- 23 glance.
- 24 And I think that's -- you know, having seen some of these
- 25 root cause corrective action teams, they're kind of symbolic of

- 1 | what you'd like to have systemwide, if you will. It's the System
- 2 | Safety folks facilitate dialogue amongst the subject matter
- 3 experts and asking questions around issues that are getting the
- 4 subject matter experts to take the deeper dive than they
- 5 traditionally would. And then similarly supporting them with
- 6 executive support that, you know, nothing's off the table in terms
- 7 of where it relates to a solution.
- 8 So the ones that I've sat in on and observed, they've not
- 9 been -- that's what you want, the network to be operating like at
- 10 the end of the day. That's a healthy environment, that if you get
- 11 to that point, that's when you'll know, one, you have a SMS in
- 12 place or until it's effective, those dialogues are taking place
- 13 without facilitation or direction.
- 14 O. So do you think that those -- is the System Safety staff
- 15 | that's involved in these discussions now, are they getting the
- 16 support they need from the different operating departments? Are
- 17 | they seen as a resource?
- 18 A. I think, yes, they are right now. And I think that's going
- 19 to be a critical part of my role, part of Mr. Hylander's role and
- 20 the -- our peers outside of our group to continue to support them.
- 21 But they've been effective and I think that they've shown
- 22 added value to the people participating, and I think that speaks
- 23 more than anything anybody else can do. Once those operating
- 24 | folks are seeing the value add, all of a sudden the light bulb
- 25 goes off that it's a tremendous resource to lean on.

- 1 Q. Yeah, and I'm encouraged by the fact that you use words such
- 2 as supported and, you know, and again, the collaboration, because
- 3 | I think you've -- from what you've laid out, you have the right
- 4 approach that your experts are the supporting role versus the
- 5 ownership role of some of those tasks.
- 6 A. And it's going to be -- it's a marathon, not a sprint.
- 7 Q. Absolutely.
- 8 A. And that's the challenge that we have in front of us and our
- 9 group because it's -- there've been historically a lot of
- 10 initiatives at Amtrak, and again, this isn't an initiative or a
- 11 program. It's a system, and it's selling people. It's going
- 12 to -- I'm from Missouri, the Show Me state. There's a Show Me
- 13 mentality at Amtrak and we have an obligation to show the
- 14 employees who may be a little bit inquisitive or suspect, if you
- 15 will.
- 16 Q. And it's a marathon without a finish line.
- 17 A. Right.
- 18 Q. That's the best way to look at it. And so in that vein of
- 19 showing the employees at Amtrak, how's that happening? Is there a
- 20 collaborative effort with the --
- 21 A. We're in the midst of those discussions now, actually.
- 22 Q. Okay.
- 23 A. How do we best communicate to our folks, you know, what's
- 24 going on? And it's because there's so many vehicles of
- 25 | communication, but similarly, you know, one group doesn't leverage

- 1 one specifically, so how do we best communicate that? We're
- 2 | actually meeting tomorrow. That's one of the big pieces of it.
- 3 We're doing some things around internal communications with
- 4 different programs and different policies that we've recently
- 5 implemented. But how do we get that out there is one of the major
- 6 focuses we have at the present time.
- 7 Q. And is there, have there been any efforts to engage the
- 8 leadership of the labor unions in the process of developing any of
- 9 the elements of SMS?
- 10 A. Not in the development of the elements. We have been with
- 11 some of the programs that we're using to support it, like the
- 12 Route Qualification Program, we've engaged them in terms of their
- 13 feedback. And we'll continue to do so. That's one of --
- 14 something I think Amtrak does well is reaching out to labor for
- 15 feedback on different programs.
- And one of the first things that Mr. Hylander did was meet
- 17 | with the general chairman and kind of outlined what the SMS was.
- 18 And, you know, we saw the feedback. He was very candid about the
- 19 program and that it needs to be shared. We talked about earlier
- 20 | that it's a system, and we're revamping our participation in the
- 21 close call program. It's a big -- one of the big goals, short-
- 22 | term goals for the exact reason that you're talking about, is it's
- 23 engaging labor, and we're going to need labor engaged for us to be
- 24 | successful. And that's -- the Close Call Program presents us with
- 25 an opportunity to work with them closely and we're trying to

- 1 | navigate how best to, you know, how best to ensure compliance.
- 2 And compliance of that in terms of a sense of, you know, how best
- 3 to get employees to do the right thing because it's the best thing
- 4 | for him or her to do personally (indiscernible).
- 5 Q. Yeah, it's best to have that buy-in up front in the process.
- 6 In fact with the -- in the Chester report, Member Christopher Hart
- 7 has an extremely informative consenting opinion in the back of
- 8 that report that speaks to basically that, the collaboration.
- 9 A. Right.
- 10 Q. So that's -- it's something that can be used to help further
- 11 | that discussion along here.
- 12 So what role does -- if I say, safety certification, is that
- 13 a term that you're comfortable talking about, what role that plays
- 14 at Amtrak?
- 15 A. Not so much.
- 16 Q. Okay. What about -- let me, let me rephrase it. Let's talk
- 17 | about the starting up of new services, whether it's a new siding,
- 18 whether it's a new ladder in a yard, whatever that might be, and
- 19 is there any role that Safety plays in that startup process to
- 20 | verify that what was supposed to be built was actually built
- 21 correctly according to the specs?
- 22 A. Historically it's been hit and miss. It's a focus that we're
- 23 | zeroed in on at the present time. And that's the different
- 24 services, whether it be something new or, you know, a seasonal
- 25 service. They recently did one service that's going to be taking

- 1 | place this summer, and it's going to be (indiscernible) equipment
- 2 change for an evacuation reason that is being adopted by the
- 3 operating folks. But it's been viewed as critical. It's been hit
- 4 and miss historically from an execution standpoint.
- 5 Going forward it's going to be necessary as it relates to not
- 6 only new service or construction, but amendments to operating
- 7 plans. Of course you've got whether it be from an employee
- 8 standpoint or any sort of change with the equipment involved for
- 9 being informed the parties involved.
- 10 Q. So is there currently staff that that's their responsibility
- 11 or --
- 12 A. We have staff that, it's not their sole responsibility.
- 13 They'll get assigned to different duties in a department project.
- 14 O. Okay. Then again, I go back to that whole training and
- 15 | qualification. That staff, are they trained in those principles
- 16 of certification and verification?
- 17 A. The folks in our Safety Group that perform that work are.
- 18 Q. Okay. All right. And I'm almost done, I promise. But did
- 19 you have any prior experience with any of these risk management
- 20 programs or on the assurance side from your previous experience?
- 21 Or is it just, is it a new thing for you?
- 22 A. I've had risk management experience.
- 23 Q. Okay.
- 24 A. And, you know, if you look at some of the many aspects of the
- 25 SMS as it relates to policy, the risk-based hazard management type

- 1 | work, there's a lot of those elements are present on many of your
- 2 freight roads.
- 3 Q. And did you -- so what would be the difference then? I mean
- 4 | are -- I mean is it just that they're not interconnected into an
- 5 SMS or, I mean, if those elements are there already in a lot of
- 6 the freight roads, as you said, maybe that's something we should
- 7 | be talking about, that the industry should be discussing, is --
- 8 | you know, I'm not aware of that. But I agree with you. I'm aware
- 9 of certain components --
- 10 A. Right.
- 11 Q. -- that exist, but do you know if it --
- 12 A. That's what I'm talking about, you know, pockets of the
- 13 components that exist, where you have your safety policies, where
- 14 you have your audits that are done, you know, in conjunction with
- 15 labor, and you're going out and looking at best practices or
- 16 you're looking at opportunities. And your safety committees,
- 17 | where you have tiered; your safety assurance that, you know,
- 18 | they're leveraging the data on the training standpoint, the use of
- 19 simulators and those types of things, that you're looking at
- 20 | historical data. You're sharing the data, educational bulletins,
- 21 those types of things, and computer-based training. A lot of
- 22 pockets of it are -- it's not as mature as the one in the airline
- 23 | industry by any means, but there's pockets of it that are
- 24 definitely present.
- 25 Q. Well, hopefully we get there one of these days.

- 1 A. Yeah, absolutely. We don't have a choice.
- 2 Q. And so what are your thoughts on the proposed part 270 for
- 3 FRA? What are your thoughts on that? Are you familiar with the
- 4 rule?
- 5 A. Yeah, what --
- 6 Q. Just in general. I mean, it sounds like a lot of -- about
- 7 | what's comprised in the rule. Are you confident that elements in
- 8 | the rule will be detrimental or helpful to what Amtrak is
- 9 establishing as an SMS? Or, you know, what are your thoughts on
- 10 | that?
- 11 A. Can you give me a --
- MR. FRIGO: Can we go off the record for a second?
- 13 MR. HIPSKIND: Sure.
- 14 (Off the record.)
- 15 (On the record.)
- 16 MR. FRIGO: Okay. We are back on the record.
- 17 BY MR. FRIGO:
- 18 Q. This is Ryan Frigo with NTSB. Justin, I'll rephrase my
- 19 question a little bit. So with all the work that's gone into
- 20 putting in a foundation for SMS, in your opinion, in your
- 21 position, is Amtrak committed to implementing and maturing that
- 22 SMS program into the future?
- 23 A. It's a non-negotiable for us. We have to. We have to.
- MR. FRIGO: Excellent. Thank you. I have no further
- 25 questions.

- 1 MR. HIPSKIND: Thank you, Ryan.
- 2 Thank you, Justin. Justin, I just got a few hopefully quick
- 3 questions that I missed earlier and then we'll do a -- I'll poll
- 4 the group and then we'll do a closeout piece, if that's suitable
- 5 for you?
- 6 MR. MEKO: Yes, sir.
- 7 BY MR. HIPSKIND:
- 8 Q. Listen, I'm aware that there's a lot of different items on an
- 9 efficiency testing list, probably dozens and dozens of them. And
- 10 is one of the ways that a manager or supervisor conducts
- 11 efficiency testing, check rides, or do you call check rides
- 12 something different?
- 13 A. The check rides.
- 14 Q. And do you keep numbers on that?
- 15 A. We do.
- 16 Q. Okay. Can you include some of that with the data you're
- 17 going to exchange with us?
- 18 And then because there are so many different types of
- 19 efficiency tests -- some of them are just, you know, does the
- 20 employee have their cell phone off; is it in his grip? And do
- 21 they have their books with them and a current timetable? And then
- 22 | you mentioned earlier that there -- I don't want to add the word
- 23 core, but there are some things that have to do with operations
- 24 like how does a crew operate when they encounter a diamond, an
- 25 interlocking, and how do they comply with restricted speed, signal

changes, things of that nature.

So it got me thinking, and so I want to ask you, if a manager or supervisor, whether your test -- whether an Amtrak supervisor or manager is testing a host railroad tenant on your property or you have one of your manager supervisors testing an Amtrak crew on a host railroad property, if you want to get -- if the goal for that day in doing efficiency testing has to do with coordination with either the dispatcher on your property or the dispatcher on the other property, and setting signals up to make these specific efficiency tests, does that present challenges? Is that a challenge to conduct them?

standpoint and, yeah, it'll vary. And if you've been on a territory for a significant amount of time, you know who to call, when to call to set that up. But there are more inherent tasks associated with such a test that by nature make it more demanding, if you will, than -- make it more demanding to conduct such a test because of the steps and tasks involved with doing it.

It depends on your experience level from a relationship

- Q. Okay. And let me go just a little bit granular, more granular on that scenario. If I'm a host railroad supervisor manager and I want to test an Amtrak crew, pretty easy for me to call the dispatcher and have the signal set, et cetera, et cetera, because I've got that experience.
- 24 A. That's correct.
- 25 Q. And when I want to execute it, the dispatcher's not going to

- 1 | argue with me. I'm going to get it done and I'll do that.
- 2 A. Right.
- 3 Q. And we're going to look at the data and your numbers are
- 4 going to reflect that. But I guess one of the things that I'm
- 5 driving at is, let's say that one of your managers or supervisors
- 6 in operations wants to make that same test on an Amtrak crew on a
- 7 | host railroad. Well, I can't do it unless I can coordinate and
- 8 get somebody to help me on the host railroad do that same test at
- 9 the host railroad. Do you see where I'm going with this?
- 10 A. That'd be a correct observation.
- 11 Q. Okay. So it does require more coordination. And when your
- 12 trains operate in the middle of the night, 1, 2, 3 o'clock in the
- morning, it could make it even more complicated for the host
- 14 railroad to provide that support help to execute that same kind of
- 15 efficiency test if it involves signals or the dispatcher or a
- 16 | restricted speed type test?
- 17 A. The host -- each of the roads has, you know, night
- 18 requirements and night coverage, so it wouldn't necessarily -- the
- 19 time of day wouldn't pose a challenge. The competing focus as it
- 20 relates to activities and missions, you know, is one thing. Bu
- 21 | they -- as a whole, it creates -- it's more challenging.
- 22 Q. Okay. They've both got to want to do it and they have to
- 23 | both be committed to those same efficiency testing goals?
- 24 A. Right. Yes, sir.
- Q. Okay. That's the only thing I -- and so if when you're

- 1 | reviewing the numbers on efficiency testing, if on a particular
- 2 | host railroad you're not seeing the numbers, the levels of
- 3 efficiency testing that maybe you're seeing throughout the network
- 4 | in other places, and you have a concern about that, you want to
- 5 see more efficiency testing and for whatever reason the numbers
- 6 say that they're kind of falling down or they're behind, how do
- 7 | you work out that difference?
- 8 A. It's an interface with the front lines and the supervisors,
- 9 the division leadership of that supervisor is an anomaly for that
- 10 month or quarter, you know, what are the trends showing? Is there
- 11 | an explanation or a reason? So it's communication and interface
- 12 between my group and the front line officers.
- 13 Q. So it just reverts back to something as basic as
- 14 communication and cooperation and coordination?
- 15 A. That's correct.
- 16 Q. Okay. Thank you. And --
- 17 A. And sometimes education because it may be a new supervisor
- 18 | who's had a misunderstanding.
- 19 Q. Well, you've provided me a great seque. So one of my other
- 20 thoughts about a host railroad, I know when you make changes,
- 21 operational changes, rule changes or timetable or bulletin
- 22 changes, when we're talking about Amtrak property that probably
- gets communicated instantaneously and you're aware of it and you
- 24 can address it. Am I correct with that?
- 25 A. That's correct.

- 1 Q. Okay. Let's think about on a host railroad, if they change
- 2 | an operating rule or procedure, whether it's local or systemwide,
- 3 | tell me, what's the mechanism? How does that get conveyed to you
- 4 and how do you take care of the training of your crews in an
- 5 adjustment of that rule change?
- $6 \mid A$. It would -- the means of conveyance would vary depending on
- 7 | the location. You know, NORAC, GCOR, they have their own
- 8 committees that, you know, oversee those books. But if a change
- 9 | were to occur, traditionally we'll get it in advance. Like if,
- 10 you know, CSX and Norfolk Southern have standalone rule books,
- 11 they'd share with our operating group, operating practices group
- 12 | in advance, if they're issuing something new.
- 13 And if this is a rule book change, or a new rule, or a
- 14 complete overhaul of their rule book, they'd send it to us in
- 15 advance to communicate that with our personnel. Bulletin changes,
- 16 they share locally with the -- with CNOC and then it's
- 17 communicated. Again, it comes down to the interface between the
- 18 supervisor and the train crew in terms of distribution of that
- 19 communication, and questions or concerns that somebody may have
- 20 around it.
- 21 Q. Would the -- is it fair to say the analogy would be your
- 22 description of the advance notice for signal suspension, it would
- 23 be routed through those same kinds of --
- 24 A. It would be similar.
- 25 Q. It would be similar?

- 1 A. Now, if like CSX was issuing a new operating rule book, it'd
- 2 be more -- they'd send that, you know, to us in advance, far in
- 3 advance, and we've got to make sure we have copies in place for
- 4 personnel, opportunities to review it before it goes into effect.
- 5 MR. HIPSKIND: Okay. Group, those are all of my questions.
- 6 I want to just poll all of you quickly. Does anybody else have a
- 7 | follow-up question? No, no, no.
- 8 Ryan, how did I know it was going to be you. Go ahead.
- 9 MR. FRIGO: That's why you gave me the last seat. You know,
- 10 | I've got to --
- 11 BY MR. FRIGO:
- 12 Q. All right. Just to go back to 270 and --
- 13 A. Sure.
- 14 Q. -- just try and be as specific as I can. And I'm going to
- 15 | tie it all together, bear with me. So are you familiar with the
- 16 requirements of proposed 270 for a host and tenant to coordinate
- 17 on the development of risk management programs within the
- 18 passenger railroad's safety plan?
- 19 A. I'm familiar with it.
- 20 |Q. Okay. So with that familiarization, do you think that could
- 21 be a positive measure to improve the coordination on safety
- 22 | activities between Amtrak and its hosts?
- 23 A. I do.
- 24 Q. Okay. Thank you.
- 25 A. I do.

- 1 MR. HIPSKIND: Thank you, Ryan. Justin, with your
- 2 permission, I'll begin to close this out.
- 3 MR. MEKO: Works for me.
- 4 MR. HIPSKIND: All right. You've been a fine sport in all
- 5 this.
- 6 BY MR. HIPSKIND:
- 7 \mathbb{Q} . Justin, is there anything that you would like to add or
- 8 change to our discussion here today?
- 9 A. No, sir. I think it was -- appreciate the patience and the
- 10 thorough explanation at the beginning and just the warm welcome
- 11 I've received here.
- 12 Q. Oh, you'll get that from me all the time. Are there any
- 13 | questions we should have asked but we did not?
- 14 A. No, giving Ryan a second chance, I think we've got them all
- 15 answered and asked.
- 16 Q. You think we covered the waterfront?
- 17 A. Yes, sir.
- 18 Q. Okay. And do you have any suggestions for preventing a
- 19 | reoccurrence? We usually ask that behind an accident, but within
- 20 | the framework that many of the things we've talked about here
- 21 today, just improvements in general?
- 22 A. No, I think as a whole the industry needs to continue to move
- 23 forward with the communication, the dialogue, the transparency
- 24 | around incidents that we can share best practices and lessons
- 25 learned. And that's not specific to any one incident. I think

it's something for the industry, as we navigate the -- you know, a 1 new era in railroading, I think it's going to become more and more 2 critical that we proactively work together to solve problems. 3 4 Well said. Is there anyone else who we should interview on 5 this subject matter? 6 No, sir. Nobody that I can think of at this time. 7 MR. HIPSKIND: Thank you very much, and if there are no other -- oh, Mark, any clarification on anything we've talked about? 8 9 MR. LANDMAN: No, I think you've done a thorough job. 10 appreciate it. Thank you. 11 MR. HIPSKIND: All right. Thank you all. 12 MR. MEKO: I have one from a timeline -- we can go off the record, I guess -- from a delivery standpoint. 13 14 MR. LANDMAN: Yeah, we can do that off the record. 15 MR. HIPSKIND: Okay. Then with that, again, Justin, we 16 greatly appreciate your time. We know your time's valuable. And 17 that'll conclude --18 (Whereupon, the interview was concluded.) 19 2.0 21 22 23 24 25

CERTIFICATE

This is to certify that the attached proceeding before the

NATIONAL TRANSPORTATION SAFETY BOARD

IN THE MATTER OF: COLLISION OF AMTRAK TRAIN #91 AND

A STATIONARY CSX TRANSPORTATION TRAIN NEAR CAYCE, SOUTH CAROLINA

FEBRUARY 4, 2018

Interview of Justin Meko

ACCIDENT NO.: RRD18MR003

PLACE: Philadelphia, Pennsylvania

DATE: April 9, 2018

was held according to the record, and that this is the original, complete, true and accurate transcript which has been transcribed to the best of my skill and ability.

Transcriber

Romona Phillips