

UNITED STATES OF AMERICA

NATIONAL TRANSPORTATION SAFETY BOARD

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Investigation of: *

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MERRIMACK VALLEY RESIDENTIAL GAS *

FIRES AND EXPLOSIONS * Accident No.: PLD18MR003

SEPTEMBER 13, 2018 *

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Interview of: JAMES ROBERTS

Columbia Gas of Ohio
Gahanna, Ohio

Friday,
March 6, 2019

APPEARANCES:

MICHAEL HOEPEF, Ph.D., Human Performance Investigator
National Transportation Safety Board

ANNE GARCIA, Human Performance Investigator
National Transportation Safety Board

ROGER EVANS, Investigator in Charge
National Transportation Safety Board

STEPHEN JENNER, Ph.D., Accident Investigator
National Transportation Safety Board

THOMAS W. TOBIN, Esq.
Wilson Elser Law Firm
(On behalf of Mr. Roberts)

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I N T E R V I E W

1
2 DR. HOEPF: My name is Mike Hoepf. Today is March 6th, 2019,
3 and we are at 1600 Eastgate Parkway, Gahanna, Ohio,
4 interviewing -- so you go by Jim, right? Jim Roberts?

5 MR. ROBERTS: I go by Jim. Yes.

6 DR. HOEPF: Okay, okay. I have James written here -- okay,
7 Jim Roberts, in connection with an accident that occurred in
8 Merrimack Valley on September 13th, 2018. The NTSB accident
9 number is PLD18MR003.

10 The purpose of the investigation is to increase safety, not
11 to assign fault, blame, or liability. NTSB cannot offer any
12 guarantee of confidentiality or immunity for a legal -- from legal
13 or certificate actions. A transcript or a summary of the
14 interview will go in the public docket. The interviewee can have
15 one representative of the interviewee's choice.

16 Jim, do you understand the interview is being recorded?

17 MR. ROBERTS: Yes.

18 DR. HOEPF: Okay. Excellent. And if you could please state
19 your name and spell it. And I would like everyone in the room to
20 also do the same.

21 MR. ROBERTS: Okay. My name is James Roberts, J-a-m-e-s, R-
22 o-b-e-r-t-s.

23 DR. HOEPF: Okay. And I'm Mike Hoepf, that's H-o-e-p-f, with
24 the NTSB.

25 MS. GARCIA: Anne Garcia, G-a-r-c-i-a, investigator with the

1 NTSB.

2 DR. JENNER: Stephen Jenner, S-t-e-p-h-e-n, J-e-n-n-e-r,
3 investigator with the NTSB.

4 MR. TOBIN: My name is Tom Tobin, T-o-b-i-n, partner with the
5 Wilson Elser law firm.

6 DR. HOEPF: Roger, you're up.

7 MR. EVANS: Roger Evan on the phone, R-o-g-e-r, E-v-a-n-s,
8 NTSB.

9 INTERVIEW OF JAMES ROBERTS

10 BY DR. HOEPF:

11 Q. Okay. And, Jim, if you could just tell us a little bit about
12 yourself and your background?

13 A. Sure. My current position is director of pipeline safety for
14 NiSource Corporate Services. I've been with Columbia -- in the
15 Columbia companies or NiSource Corporate Services for almost 30
16 years. I did have a break in between 2007 and 2012 where I left
17 and then came back in 2012, so.

18 I have number of different opportunities to work here in
19 different positions. I started in marketing in Ohio in the '80s,
20 entered into operations as a field operations manager, or an area
21 manager, in Maryland, also in Pennsylvania. And then had a number
22 of different more shared-services-type duties: leading training,
23 leading compliance, leading engineering, leading fleet, land
24 services, those types of things over my career. And I've been in
25 my current position since 2015.

1 Q. Okay. All right. Thanks. And who reports to you?

2 A. So I have -- currently, in my organization, I'm a manager of
3 our Distribution Integrity Management Program. I have the manager
4 of safety management systems. I have a public awareness manager
5 in our Indiana company that reports to me. I also have a -- not a
6 compliance specialist but a specialist that supports the public
7 awareness programs in all of our states.

8 Who am I missing? I have a manager in Massachusetts who is
9 dedicated to, what I call, our supplemental gas assets, so he is
10 more of an internal subject matter expert around our LNG, propane,
11 air underground storage facilities across NiSource.

12 Q. Okay. And who do you report to?

13 A. I report to Chuck Shafer, who is the senior vice president
14 over engineering and pipeline safety.

15 Q. Okay. And what safety training do you have?

16 A. From a standpoint of pipeline safety or employee safety? I'm
17 not --

18 Q. Everything.

19 A. Everything? You know, been through all the employee safety
20 training around all the types of training that we've got, whether
21 it's LMS-based or classroom-based. I guess that would be the
22 focus of my training.

23 Q. Okay. And then -- and so, as far as, you know -- so
24 sometimes we kind of break apart. There's sort of, you know, PPE
25 safety training and then there's more system safety sort of

1 training. So maybe more so in the bucket of system safety
2 training, are you -- do you go to conferences, do you --

3 A. Oh, yeah.

4 Q. -- do classes, that kind of stuff? Can you talk about some
5 of that?

6 A. Yeah. Primarily, it's my interaction with the industry in
7 American Gas Association and also the Northeast Gas Association.
8 I've been involved in that in the past. I'm currently active with
9 the American Gas Association's (indiscernible) Committee, which
10 is -- you know, I'm a participant in that committee and have been
11 for a number of years.

12 I'm very, very active in the American Gas Association's peer
13 review program where you interact with other gas utilities to
14 review certain aspects of their utilities or receive a review. So
15 I have acted as a reviewer and a loaned employee to that program.

16 Q. Okay. And what are your safety responsibilities?

17 A. Well, primarily in pipeline safety, really to assure and
18 drive that we have an adequate Distribution Integrity Management
19 Program. But I'm mostly excited about the safety management
20 system that we've been actively pursuing for quite some time now.
21 And I had an initial responsibility for bringing that to the
22 company to reviewing it to seeing how it's implemented in other
23 industries and then making recommendations to NiSource on what we
24 should do with safety management systems. So those are my two
25 primary safety responsibilities around pipeline safety.

1 Q. Great. Okay. So you said -- you actually used the word, you
2 were bring SMS to the company. That's a --

3 A. Yeah.

4 Q. That's a pretty, you know, big --

5 A. Yeah.

6 Q. Can you elaborate on -- yeah. I mean --

7 A. Yeah. You know, I was asked by the company to take a look at
8 safety management systems in my role and -- you know, so this was
9 back even early 2015, prior to our PL73 being published. Have
10 looked at the Kalamazoo, Michigan, and the NTSB report on the
11 liquids. I guess it was -- not Kalamazoo. That was the Kalamazoo
12 River, right? But the liquid spill there and the recommendation
13 that came out of that around our industry needing a safety
14 management system.

15 I had spent some time outside of the corporation in
16 healthcare and had seen patient safety management systems in
17 hospitals, so I was able to kind of take that perspective and
18 start really looking at what would safety management systems mean
19 to NiSource. That's what I was asked to do.

20 So early in 2015, was visiting outside our industry to
21 airlines. We visited with Delta Airlines, you know, took a look
22 at what a safety management system really meant because we hadn't
23 had one. And so, when I say, bringing it to the company, it's
24 because I was doing the early research on, what would this mean
25 for NiSource? And it's very exciting.

1 Q. Yeah.

2 A. Yeah.

3 Q. It is. That is to be -- that's a pretty unique opportunity
4 to be, you know, on the ground floor of something like that. Can
5 you walk us through? You know, so that was early 2015, which is,
6 you know, years ago at this point.

7 A. Right.

8 Q. You know, can you give us some dates in terms of when actual
9 implementation started to get way and then kind of walk us through
10 a timeline of where we're at now?

11 A. Yeah. So a timeline, early 2015, we were really researching
12 it, even put in place in some proposed org charts a safety
13 management system manager position, which had never had. Brand
14 new position. And that was placed under me. I hired our safety
15 management system manager into it, so it was a department of two,
16 really, around safety management systems as we started in 2015.

17 Rule was published mid-2015. By the end of 2015, we were
18 actively in conversation with the Virginia Commission in Massoud
19 Tahamtani, if you're familiar with Massoud, about what we could do
20 with this. He was part of writing the -- he was on the team
21 that -- on the API writing the standard -- or, the recommended
22 practice. So we were in active discussions and by the end of 2015
23 we were actually beta testing a nonpunitive reporting system in
24 Virginia.

25 So we decided to move forward in our process on moving

1 forward with SMS was to pilot in our Virginia company. We really
2 wanted to understand how to do this before we we went across all
3 of our seven companies. So we started with a gap analysis, hired
4 a third party to do gap analysis against the 220 should-shall
5 statements that are in the RP 1173, see where we align to the
6 recommended practice, and then move forward with how we were going
7 to approach that. Get gaps closed, if we could, against that.
8 And then, you know, move forward on: what does structure look
9 like; what do processes look like that we need to put in place?

10 So we spent 2017 piloting in Virginia, trying to figure out
11 what's going to work, what isn't, what governance models should we
12 put in place, how's this going to work in our -- and we've got a
13 culture in NiSource and, specifically, in Virginia that is very
14 much around continuous improvement. It's a real fabric of our
15 culture, so this was a really good place to start for us in
16 Virginia because we felt like the safety culture was very strong
17 already there.

18 So, by the end of 2017, we were looking at a -- kind of a
19 step-over-time deployment to each of our companies. I had the
20 opportunity to sit in front of the board of directors for NiSource
21 in January of 2018 and talk to them about how we wanted to deploy
22 across NiSource. And the original proposal was to go company-by-
23 company very sequentially. The board of directors was excited
24 about it and wanted us to move faster, so we moved our deployment
25 on a faster schedule where we might do it over about 3-year period

1 rather than a 5-year period.

2 And of course, you know, Merrimack Valley happened in
3 September, so in October I had another opportunity to sit in front
4 of the board and talk about the SMS. And at that point in time,
5 you know, we were very much encouraged to move even faster. So
6 our deployment schedule has moved up quite a bit and we're anxious
7 to -- and moving toward, you know, putting it in place in all of
8 our companies. So that brings us to about today.

9 Q. Yeah.

10 A. Where we are.

11 Q. Yeah. That's -- yeah. That's, that -- well, you've really
12 kind of laid it out in a very clear manner, which I appreciate.
13 So there was already -- it was development and then there was, you
14 know, support for -- from leadership to speed that up. And then,
15 of course, there was an unfortunate incident. And then, you know,
16 even a faster deployment, so --

17 A. Yeah. You know, we engaged --

18 Q. You know, what --

19 A. I would just like to add, from a timeline standpoint since
20 that was the original question. We engaged on the AGA pilot group
21 of companies early in 2016 to try to understand more about how
22 other gas companies were approaching SMS as well, so we've been
23 part of that since early 2016. In understanding how they're
24 approaching the different aspects, the different elements of SMS
25 as well. And then we've done some ensuing base practice visits

1 outside the industry where we met with United Airlines in Chicago
2 to understand what they were doing.

3 We've engaged with the nuclear side of the business and,
4 specifically, with Westinghouse, you know, to understand their
5 approaches. And they're much more mature in those approaches. So
6 while we were doing the pilot in Virginia, we were also trying to
7 understand how do we get better and what are some areas that we
8 can really learn from industries that are a little more mature in
9 this space.

10 Q. Yeah. So, as far as, you know, the deployment schedule or
11 limitation schedule of this, I mean, what does -- okay. So you
12 want to move faster, but obviously these things take time, you
13 know? So is that -- what does that look like? Do you -- have you
14 gotten more resources from the board to, you know, speed
15 this -- do you have more -- were you able to hire more people to
16 work for you? What does that look like?

17 A. Yeah. So they put together a program management office
18 around SMS that's really, you know, focused on, how do we get
19 certain elements or workstreams put together to make it go faster
20 and to make it be every effective across all the companies. You
21 know, we had lessons learned from the Virginia deployment because
22 that's exactly why we did it was it was a pilot. And we wanted to
23 understand how we could improve for that.

24 You know, it's the basis and fundamental of SMS: It's plan,
25 do, check, act. So the PMO office has identified workstreams. A

1 lot of resources have been put on those workstreams to help us
2 accelerate this and do it the right way. So that -- there was
3 additional resources put on that in order to accelerate.

4 But to your -- I think what I heard in your question, this is
5 going to be a maturation. This is how we're going to measure
6 this. It's not, we're done, at a certain point. It's a model for
7 us to follow. So we want to get certain elements in place, but we
8 have to continually improve it and continually mature it. So
9 there isn't an endpoint.

10 Q. Right, right. So, you know, given that, obviously, it's an
11 ongoing process, you know, how would you characterize where you're
12 currently at now? I mean, is it -- I guess you'd have a maturity
13 scale, right? So how mature is --

14 A. Yeah. I don't -- we don't have that nailed down --

15 Q. Okay.

16 A. -- on how we're going to measure the maturity. We've got
17 some models that are out there that we've seen, so we're taking a
18 look at that. I think that's part of the whole PMO process is,
19 how are we going to do that? We know we're early into this.
20 What's the best way --

21 Q. I hate to cut you off. One of the things that Rogers
22 remembers last time: acronyms and names. If you could --

23 A. Yeah.

24 Q. -- spell them and -- you said P --

25 A. PMO, which is the program management office --

1 Q. Thank you. Sorry to interrupt you.

2 A. -- that I referred earlier. I apologize for that, yes.

3 Q. No problem.

4 A. Yeah. They're looking at different aspects of, how are we
5 going to do this? So the maturity measures, I don't think, have
6 been defined at this point, you know, but there's certainly a lot
7 of discussion around, what are those going to look like? So I
8 missed -- what was the other part of your question?

9 Q. Well, we're just -- you know, we're just kind of talking
10 through where you're at with the process.

11 A. Yeah.

12 Q. And, you know --

13 A. It's exciting because we're actually -- we're adding more
14 things than just the recommended practice to what we're thinking
15 about in SMS. We're also looking at our leadership and doing
16 leadership assessment. Looking at, you know, our assets and
17 really taking another hard look at assets and saying, where it
18 that we're not thinking about high-consequence, low-probability
19 things with those, you know, different divisions of assets.

20 And the RP doesn't speak to that, you know? It speaks to
21 certain elements, but -- so we've tried to add some things that
22 we're doing that we -- we're looking at as part of an SMS. So
23 we're expanding that kind of definition a little bit of what an
24 SMS is because we feel it's important for our particular
25 corporation to do that. So it's -- that's where we are and

1 it's -- I've been pushing this since 2015, kind of the first guy
2 in the door. So it's exciting to me --

3 Q. Yeah.

4 A. -- to see the corporation, the board and our top executives
5 have said, this is the right and the smart thing to do and we're
6 going to put resources behind it, so --

7 Q. Yeah.

8 A. -- that's why I keep using the word, exciting. But that --

9 Q. Yeah.

10 A. -- for me, is something where you see it from a concept,
11 getting moved to a just -- it meets one of our most stakeholder
12 commitments, which is, you know, safety.

13 Q. Yeah. Well, you've already answered, you know, one of my
14 other questions. One of my later questions is going to be, you
15 know, do you have support from leadership?

16 A. Yeah, absolutely.

17 Q. Because if you don't have support from leadership, then it
18 doesn't matter. So, you know, I'm glad to hear that, you know, it
19 seems to be chugging along for you. You talked about -- to
20 revisit back, you had talked about a pilot program for Virginia.
21 And the initial plan was there was going to be different, sort of,
22 pieces for different areas. Is that -- so is that still currently
23 the plan or you said it's going to be more of -- it's going to be
24 all of NiSource and then it's going to go down from there?
25 How -- can you walk me through that?

1 A. Well, you know, the Virginia pilot, you know, we were taking
2 a look at the standard, we were taking a look at where Virginia
3 set against the standards. We were also looking at corporate
4 services because each of our companies receive certain services
5 from the corporate, like -- you know, call center activities or
6 work planning or fleet management, supply chain, those types of
7 things, all of the operating companies receive that service from
8 corporate services. So we were measuring those services, also,
9 pragmatically against the standard.

10 But what we wanted to do, then, was use Virginia to say,
11 okay, what kind of governance do we put in place. How is the
12 nonpunitive reporting system going to work and what kind of
13 experience can we get with that? What can we learn from that
14 before we go to all of our companies? You know, what is the
15 performance improvement process, and can we design that in
16 Virginia, test it in Virginia, and see if it's going to work for
17 us. Or do we do -- need to do any tweaks before we roll it out?

18 So it was much more of a learning-as-we-go because there
19 wasn't a good cookbook for SMS in our industry. Number of
20 companies AGA has pulled together to try to figure it out, but
21 everybody approached it a little differently. So our approach now
22 is to say, we've learned from that. I mean, for instance, one of
23 the key learnings on the nonpunitive reporting system is, you
24 know, you can put the tools in place for employees to report
25 something that they're concerned about. But if you don't have the

1 right culture in place, they're not going to report a thing.

2 And, you know, you have to teach them what this means, and
3 you have to talk to them about why it's a safe place to go to
4 report things. So, you know, we were learning that because we
5 really never had anything other than, you know, encouragement for
6 them to do it. But now they have a tool to do it. So we were
7 working through those imperfections and those learnings before we
8 go to all the other companies.

9 Q. Got you, got you.

10 A. And that's just one example.

11 Q. Okay. So at the end of the day, you're -- that -- the
12 Virginia piece is just, you know, you're piloting and trying to
13 work out the kinks and then you're going to apply that everywhere
14 else. Okay, okay.

15 A. Yeah.

16 Q. One of the -- yeah. Because one of the things -- you know,
17 one of the things we had talked about earlier with Dave was, you
18 know, does NiSource have an SMS and then, say, Columbia of Gas in
19 Massachusetts have an SMS, or is it all the same, you know, SMS
20 and there's just how you're defining the roles and
21 responsibilities. I mean, is that -- how do you think of it?

22 A. I think of it as a NiSource SMS with a lot of accountability
23 to each of the operating companies to execute on that. Because
24 we'll have on performance managing tool that we're going to put in
25 place where concerns and issues can be entered, but we will have a

1 corporate SMS group, which is currently the one that I'm talking
2 about under me, that would have the ability to see all those
3 things that are entered into the one tool.

4 So that if there is concern or an issue that occurs in one of
5 our states, we can look at the from a central organization and
6 say, that's something that all of our companies should learn from.
7 That's an issue that we may have in other companies, you know,
8 depending upon what it is. And historically, without the SMS and
9 the tools in place for just -- you know, for all of NiSource, it
10 might've gotten solved very well in the company and nobody knows
11 about it.

12 So the lessons learned piece, or the near-miss lessons
13 learned piece is going to be enabled by having a NiSource SMS.
14 But it's definitely going to have to be executed at the operating
15 company level to make sure that we're maximizing and maturing the
16 SMS.

17 Q. Right, right. Yeah. And kind of along with that, you know,
18 one of the other conversations we were having about -- you know,
19 having earlier was about, you know, what -- you know, how does the
20 oversight, you know, look coming from, you know, NiSource
21 headquarters in terms of what's going on? Is it -- you know, how
22 do you -- how are you going to be verifying that -- you know, the
23 roles and responsivities that you set out with your SMS and, you
24 know, data collection practices and whatever else you're
25 specifying, how are you going to be, you know, auditing that?

1 A. Yeah. I think that the auditing process is yet to be
2 defined; however, the governance that we're talking about setting
3 up not only includes, what we're calling, a state table at the
4 State so that there's a review of -- any issue that's reported,
5 it's reviewed by that state table, which is the most senior
6 management in that operating company.

7 But there's also a NiSource table and an oversight group that
8 includes third parties, not just NiSource, that they want to pull
9 together on that governance. So there's some checks-and-balances
10 there where we're seeing not only does the State have issues that
11 may come up that are safety-related that they want to deal with.

12 But then that's going to roll up to a NiSource state table so
13 that each of the states, or the operating companies, are going to
14 have to talk to the issues that have bubbled up in their state and
15 the risks that are being assessed and the risks that are being
16 addressed and the resources that they need in order to address
17 them. So that governance piece is really good.

18 Q. Yeah.

19 A. You know, I think that the protocols for auditing are part of
20 what needs to be defined yet.

21 Q. Okay, okay. I got you, I got you. So -- yeah. And so,
22 we've talked a little bit about the timeline, kind of some general
23 stuff here. So just to kind of set the tone a little bit for, you
24 know, the core of this interview, a coupe of -- let's kind of put
25 a couple of frames on this. So there's an incident, of course,

1 that we're here -- we're kind of mostly talking a general level.
2 But, you know, obviously, we are here as a result of an incident
3 that occurred in September.

4 So there's sort of before of that and then there's, you know,
5 what are we doing now? And so, we've kind of talked a lot about,
6 okay, general stuff. The other dimension is general versus -- you
7 know, there's general versus specific and then there's pre- and
8 post-accident. So we've kind of been talking general stuff, post-
9 accident. And, you know, it sounds like a lot of good, you know,
10 work has been happening.

11 A. Yeah.

12 Q. We've been talking general pre-accident about, kind of, some
13 of the lead-up to that. And, you know, I don't want you to talk
14 about things that you're uncomfortable with, but we would be
15 curious if there -- you know, to the extent, from your
16 perspective, that you're knowledgeable about what happened with
17 this incident and, you know, what you've seen within the company,
18 what you've heard, you know, your interaction with your other
19 organizational leadership in terms of responding to this incident,
20 you know? And how that's impacting your role. We would kind of
21 like to talk about -- you know, hash some of that out.

22 So, again, that's just -- I'm trying to get a general
23 understanding. Is -- you know, have you been involved with the
24 investigation at all up to this point? Do you -- I mean, what is
25 your current understanding of the incidents --

1 A. Yeah. It's very high-level.

2 Q. Okay.

3 A. My role has not been to be part of that --

4 Q. Okay.

5 A. -- incident investigation. My role has been to, you know,
6 participate in the discussions of where we're going from there.

7 Q. Okay. Okay. So I want to ask you about the incident. So
8 would it be fair to say that, you know -- the board of directors
9 have determined this is an unfortunate event and, you know, they
10 just appreciate the value of SMS, generally speaking. And, you
11 know, that's why it's an important system for them to implement
12 moving forward.

13 I mean, is there something specific that has been defined in
14 the organization, like, a deficiency that they're seeking to
15 improve with the SMS? Or is it just more general?

16 A. I'd say that our board of directors is very supportive of
17 safety management systems and has been supportive of safety --

18 Q. Okay.

19 A. -- well, well before the incident.

20 Q. Okay.

21 A. You know, as part of our culture and part of our stakeholder
22 commitments, we had safety at the top of the list years before the
23 incident. And, you know, our board has folks that have been
24 involved in the nuclear and has -- have seen the benefits of
25 safety management systems. So when I had the opportunity to talk

1 to them, it was very, very clear to me that safety is a priority,
2 and that trickles through the whole organization.

3 So, you know, it turns my stomach that we had
4 this -- personally, I just -- when we had this incident, I just
5 felt so personally affected because I know what kind of a company
6 we've been. We've been very, very focused on improving. It's
7 part of our, you know -- my whole department has been involved in
8 breathing life into safety procedures and making sure that we're
9 improving.

10 And going through that plan to check acts, like -- and, you
11 know, just bringing the SMS to NiSource. So there's no question
12 in my mind that the commitment around safety has been there and
13 it's not just turned on a dime because of this incident.

14 Q. Okay. I got you. Yeah. So, you know, just to clarify
15 again, it sounds like, you know, this is SMS, this is something
16 that you've supported, been working on it for a long time. But as
17 far as the specifics of this incident, there's not a specific
18 deficiency that you've been told, hey, Jim. You need to fix this
19 with your SMS because we figured out that this specific thing is a
20 problem point.

21 A. Yeah. What I would say is, we haven't looked at it from
22 terms of there's a specific deficiency. We've looked at in terms
23 of what can we learn and improve on because, like I said,
24 continuous improvement has been a focus of ours for many, many
25 years. So, you know, putting together an enhanced safety plan

1 around our low-pressure systems is one of the ways that we're
2 moving forward from this and learning from the incident.

3 You know, we're focused on, how do we get better at
4 probabilistic risk assessment, where we can focus not only on past
5 events or learnings from incidents, like Lawrence, but we can get
6 really good at and learn from other industries that are
7 doing -- hey, where -- how do we get better at risk
8 identification, probabilistic risk assessment. And there are
9 tools that we just weren't familiar with that we're just starting
10 to learn on how to do that.

11 So those are examples of, how do we move forward to get
12 better at what we do around risk? And it's -- that's
13 what -- that's part of what's exciting to me about it is we can
14 and we're finding ways. And we're going to have to get -- we just
15 have to get better at --

16 Q. Yeah.

17 A. -- risk assessment and risk mitigation techniques.

18 Q. Yeah, absolutely. You know, risk -- yeah. Risk management
19 is really a -- obviously, a key part of SMS. So let's -- yeah.
20 Let's talk a little bit about, you know, risk management and, you
21 know, what that kind of means and, you know, kind of what your
22 processes have looked like. Can you talk about, you know, sort
23 of -- you know, what that looks like in 2017 versus what that
24 looks like today? You know, what's changing? What -- how good
25 has, you know, NiSource and its subsidiary organizations been

1 about managing risk, identifying risk, having a risk register?

2 What did that look like in the past? What does it look like now?

3 A. Most of our risk identification assessment have been done
4 through our integrity programs --

5 Q. Okay.

6 A. -- in the past. So, you know, when we talk about 2017, let's
7 say, if that's where you want to start, you know, we have a
8 distribution integrity management program in every one of our
9 companies. That's a code through PHMSA that you have to have it.
10 But it doesn't tell you what you have to do, so you have to put
11 your own plan together. And our process has been very, very good.

12 Our state commissions have told us in many of our states that
13 we have the best distribution integrity management program that
14 they've seen in the state. And been through many audits of those.
15 The process we've used to -- on the distribution integrity
16 management side, is to have an annual steering team. There's a
17 steering team in each state. It's comprised of, you know,
18 multidisciplinary people in the state, along with some of the
19 corporate support folks that have subject matter expertise.

20 And we have an annual meeting, multiple days, where we review
21 data from the previous year, primarily around leakage. We do our
22 risk modeling and show them where their risks are. We have
23 performance metrics that we trend. And that's where the
24 discussions occur about risk and what has been identified as a
25 risk. How has it been modeled? How has it been assessed? What

1 are your top risks and what are we going to put in place as far as
2 accelerator additional actions to reduce the risk? And then,
3 what's the performance metric for that accelerated action? Is it
4 moving in the right direction? Are you actually reducing risk?

5 So we have those discussions every year in all seven of our
6 companies. So that's been our primary process. What SMS is going
7 to do, and it's another reason why we're doing it, is it's going
8 to aggregate the -- where we were doing risk on a distribution
9 integrity management program, we were also doing risk in a
10 transmission integrity management program. We're starting to do
11 that in an underground storage integrity management. We've got a
12 couple of underground storage assets.

13 It's going to aggregate those into on risk register where we
14 didn't have one risk register anywhere. So we have to -- state
15 operating companies and the management had to look at each one of
16 those risk assessments and risk mitigations and start talking
17 about it that way. SMS is going to allow us to have one risk
18 register, and that part of the pilot that we were talking about
19 and doing in Virginia. It was, how do we take dissimilar risks
20 and put them in one place, and how do you assess them? And that's
21 what were working through as well in the pilot.

22 Q. Yeah. That's really interesting. And again, something we
23 kind of talked about a little bit this morning. You know, I
24 wasn't on the on-scene part of the -- portion of the
25 investigation, but it seemed like, you know, there was some

1 discussion about risk assessments. And that -- it's kind of
2 something that means -- risk management means a little bit
3 different things to different people.

4 And I think some of the people, you know -- I think when it
5 was asked about, people were talking more about, okay, how would
6 you -- you know, how would you manage the risk of a work packet,
7 you know, that is incomplete getting into the field, or something.
8 Which is different than -- it sounds like there was a relatively
9 robust integrity management system that's been in place and
10 talking about opt humane and, you know, infrastructure maintenance
11 and that sort of thing. But that's a little bit different than,
12 you know, managing the risk of an over-pressurization event --

13 A. Right.

14 Q. -- or something like that. So I understand it sounds like,
15 you know -- if I'm understanding you correctly, what you're saying
16 is, you're now -- before, you did not have a single one point or
17 place you could go to where you got all these risks, but that's
18 something you're looking to have implemented now?

19 A. Yeah, under an SMS.

20 Q. Okay, okay. So -- and how -- I mean, how's that going?

21 A. Well, I -- you know, again, that's part of what this PMO
22 group is really working on --

23 Q. Okay.

24 A. -- to make sure that we've -- we're doing it the right way.
25 So I can't -- I don't have a qualitative, you know --

1 Q. Okay.

2 A. -- assessment of that for you. It's in scope for what we
3 want to look at and accomplish.

4 Q. Okay. So, I mean -- and again, don't -- I'm not -- you know,
5 I'm just trying to get understanding. So, if I were to go back to
6 2017, I wouldn't be able to go to some sort of NiSource and say,
7 okay, here is -- an over-pressurization event is -- you know, this
8 is a risk on a low-pressure system that we're worried about. And
9 we've these mitigations, and have it sort of systematically laid
10 out like that.

11 You -- I would not be able to find something like that 2017.
12 But in the future, you hope -- you're hoping -- like, that's what
13 you're working on now.

14 A. No, no, no. You would be able to find it in the distribution
15 integrity management program --

16 Q. Okay.

17 A. -- list of risks. You would look at what we've identified as
18 risks in that program, in that state, and you would see how it
19 ranks. That's been there. What you wouldn't be able to do is
20 say, how does that compare to something that's on the transmission
21 integrity side? Or how does that compare to something on the
22 underground storage integrity side? They were all set separately
23 because we've -- that's the way code had set it up was you need a
24 transmission integrity program, you need a distribution integrity
25 program, you need an underground storage integrity program, so

1 manager risks within those programs.

2 And what we didn't have was the aggregate umbrella of, so how
3 do all of those things roll up into one list. So you've be able
4 to find the risks, but they would sit in one of those programs.

5 Q. Okay, okay. So they -- so, it's there, it's just --

6 A. Yeah.

7 Q. It's just depending on where you're -- okay, okay. All
8 right.

9 DR. HOEPF: I'm going to take a break and pass it off to
10 Anne.

11 MS. GARCIA: Thank you.

12 BY MS. GARCIA:

13 Q. Couple clarifying questions and then, perhaps, a few
14 additional ones. So when you mentioned that you report to Chuck
15 Shafer.

16 A. Shafer?

17 Q. How do you spell that?

18 A. S-h-a-f-e-r.

19 Q. Okay. Okay. Thank you. And what is his title again?
20 Roughly.

21 A. Senior vice president of gas engineering and pipeline safety.
22 And there may be some other things in that title. I'm not sure.

23 Q. Okay. And do you know who he reports to?

24 A. He reports to Pablo Vegas, who's the executive vice
25 president.

1 Q. Okay. Thank you. And you mentioned that you hired the
2 NiSource SMS manager. Who is that?

3 A. John Curtis, C-u-r-t-i-s.

4 Q. And does he report to you?

5 A. Yes.

6 Q. Okay. And that's his title?

7 A. Yes.

8 Q. SMS manager? Okay. Thank you. We had a name, Tim Tokish,
9 how does he fit in with this?

10 A. Right. With the creation of that project management office,
11 PMO, to really ramp up the deployment -- the building and
12 deployment of safety management systems at NiSource, Tim was named
13 as the senior vice president over that project management office.
14 So he has primary executive responsibility now over the building
15 of the SMS.

16 Q. Okay. So he's senior vice president of? Roughly.

17 A. Safety management system strategy, I think is the title. I'm
18 reaching into my memory here.

19 Q. Okay. And do you know who he'd report to?

20 A. He reports directly to Pablo Vegas.

21 Q. Thank you.

22 A. You're welcome.

23 Q. Okay. So was John Curtis already on board at the time of the
24 incident?

25 A. Yes.

1 Q. Okay. So he was the one that really kicked off the Virginia
2 pilot?

3 A. Yes.

4 Q. Okay. And following the Virginia pilot, how were you
5 deploying the system, SMS, out in NiSource?

6 A. Following the --

7 Q. Before the board said to speed it up.

8 A. Right. So our initial thought process was to go state-by-
9 state or operating company-by-operating company. And
10 understanding at the time that it was going to be the
11 responsibility of John and whatever team we had in place at that
12 point to help the -- to have that roll out into each state. So it
13 was going to be a state-by-state or operating company-by-operating
14 company rolling model. That was prior to the January 2018 board
15 of directors meeting.

16 Q. Okay. And what happened there? How has it changed?

17 A. Well, the see -- you know, the discussion with the board at
18 that time in January was, here's what we want to do. We're
19 excited about SMS. We think it's going to provide us that next
20 level of focus on pipeline safety and improvement of pipeline
21 safety. And they said, we agree, but we want you to go faster.
22 And so, can you change your deployment schedule so that it's on a
23 faster pace than company-by-company.

24 Q. But when they changed it, did they -- was it still linear,
25 state-by-state compressed, or was it multiple states all at one

1 time?

2 A. Yeah. They -- well, they didn't define it for us.

3 Q. Oh, okay.

4 A. They said, just --

5 Q. They said, do it.

6 A. Let's put together a plan that goes faster, right? So --

7 Q. Okay. so, what'd you come up with?

8 A. So we were going to propose a plan that would be a 3-year
9 rollout and we'd be able to tackle, you know, multiple states at
10 different years.

11 Q. Okay. And how did that 3-year rollout change following the
12 Merrimack incident?

13 A. Yeah. Following the Merrimack incident, we, you know, been
14 talking with the board. They approached that if we can get the
15 primary elements of, you know, RP 1173 in place in every state by
16 the end of 2019, they would prefer that.

17 Q. And what do you mean by, primary elements?

18 A. So there's 10 primary elements in an SMS and the RP 1173 and
19 wanted to focus on those. And I explained earlier that we're
20 actually expanding our definition of SMS beyond those 10 elements
21 to get a, you know, leadership assessment done, get some asset
22 assessment done, to do our low-pressure enhanced safety plan, all
23 those things that are beyond RP 1173. You know, we're expanding
24 that definition through the project management office effort.
25 Their focus of, you know, at least, let's get -- make sure that

1 we're getting all the primary elements of RP 1173 in place by the
2 end of 2019.

3 Q. Okay. Thank you. What is your education background?

4 A. So I have a Bachelor of Arts in Business Administration, and
5 a Bachelor (sic) of Science in Organizational
6 Management -- Organizational Leadership.

7 Q. From where?

8 A. The Bachelor of Arts was from Grove City College and the
9 Bachelor -- or, the Masters of Science is from Geneva College.

10 Q. I'm sorry. Bachelor of Science in -- Master of Science in
11 Organizational Leadership?

12 A. Yes.

13 Q. Okay. Thank you. Okay. You and Mike were talking about
14 risk assessment and is your group the only one within NiSource
15 that has the responsibility for the risk assessment?

16 A. No. There's a group under the transmission integrity program
17 that does risk assessment on our transmission class lines. And
18 then they also provide risk assessment under the underground
19 storage integrity program.

20 Q. So were you trying to split back up and now the SMS is going
21 to aggregate it back together?

22 A. Yeah. And that's we have to do. In order to stay compliant
23 with the integrity management rules that PHMSA has in code, we'll
24 still have to do risk assessment in those programs.

25 Q. Okay.

1 A. What we'll want to be able to do is translate those to a
2 common risk register. So, you know, that's what the SMS is going
3 to allow us to do is translate risks that were assessed in those
4 programs to a common register, so we have apples-to-apples
5 comparisons.

6 Q. Okay. So do folks that work for you actually do the risk
7 assessment?

8 A. Yes.

9 Q. For which part against?

10 A. Distribution integrity management.

11 Q. Okay. You do the distribution?

12 A. Yes.

13 Q. Thank you. Thank you for clarifying that.

14 A. Yes.

15 Q. I appreciate it. And then just one other question right now.
16 We've talked, I guess, a little earlier today in the other
17 interviews about management of change. How does that fit in with
18 your risk assessments?

19 A. Management of change is a part of our focus through safety
20 management systems. The risk assessment piece on management
21 change is not a part of a distribution integrity risk assessment.
22 The risk assessments that are done through distribution integrity
23 are kind of two-part. One is system-level, so threats on assets.
24 And then what may bubble up is a higher risk through those
25 assessments get, what we call, segment-level assessment.

1 So you referred Optimain earlier, so obviously you're
2 aware -- if we feel like a system-level assessment bubbles up a
3 high risk on, let's say, bare steel corrosion. So the threat
4 would be corrosion, the assets would be our steel. Then we'll do
5 an additional risk assessment to understand what's the worst-case
6 scenarios on those pipes. So Optimain does a segment-level risk
7 assessment. We have similar segment-level risk assessments that
8 are done in damage prevention, on cross bores. There's other
9 places where we're building segment-level risk assessment on
10 threats on assets, so.

11 Q. Okay.

12 A. Management change isn't one of those because it's a threat on
13 an asset that we're looking at in the integrity programs.

14 Q. Okay. We have the briefing that your folks came NTSB
15 headquarters on Monday and went over in terms of your response to
16 the urgent safety recs. But could you explain right now what you
17 mean by assets -- threats on assets?

18 A. Yes. So there's different categories of threats that we've
19 identified and subcategories of threats that we identify on
20 different components of our systems. So, for instance, corrosion
21 is a threat on a -- on certain types of assets.

22 Damage -- excavation damage is a threat on our assets. Outside
23 forces, forces of nature is a threat on our assets. There's a
24 number of categories of threats. And then we assess them against
25 the different types of assets we have.

1 Q. Such as?

2 A. Such as mains -- gas mains, gas services, plastic or steel,
3 regulators, valves. There's a whole matrix that we've created in
4 our risk model of assets and the different categories of assets,
5 and then the different types of threats that may occur on those
6 assets.

7 Q. Okay. Thank you.

8 A. You're welcome.

9 Q. So what I'm looking for and not hearing is change in
10 processes as being perceived as a potential threat to your assets.
11 For example, the new pipeline being laid down and service being
12 reconnected.

13 A. Yeah. That may -- it may not be called out as management of
14 change, although we're recognizing management of change through
15 our SMS, but we want to improve that. There is one category of
16 threats called, incorrect operations. And that's part of our risk
17 matrix, you know, where we do -- if there's incorrect operations
18 that may occur, and we've got some subcategories on that that
19 apply to the different assets. Then we focus there to see, how
20 does that assess against all the other threats on assets that we
21 have. So it may be embedded in there, if that's what you're
22 looking for, is incorrect operations as a threat category.

23 Q. Okay.

24 A. The management of change process is what's in focus for us on
25 the SMS. We want to understand how we can get better at

1 management of change processes.

2 Q. Well, I'm looking at the link between the risk assessments
3 and safety management system that you're implementing in terms of
4 management of change. So if you have the procedure, for example,
5 this project at Merrimack, that there were so many work packets
6 being done and the timeline got compressed or got stopped, started
7 up again. Everything that happens that you look in terms of
8 management of change, when that happens, do you -- does someone
9 there on the ground or someone in project planning or anyone else
10 who is part -- responsible for the work, do they stop and do a
11 risk assessment for management of change?

12 A. At this point, I'm not familiar with a risk assessment that's
13 done at the point of management of change.

14 Q. So when something changes in the work that's to be done,
15 there's -- is there a safety assessment, a new safety assessment
16 that's done?

17 A. It wouldn't be part of my group, so I'm not sure I can speak
18 to that. I don't know.

19 Q. Okay. Thank you.

20 A. You're welcome.

21 MS. GARCIA: Steve?

22 DR. JENNER: This is Steve Jenner.

23 BY DR. JENNER:

24 Q. Just a couple high -- well, let's just call them fundamental
25 questions. You're very excited about the SMS.

1 A. Yep.

2 Q. So we hear that, we see that. But in the few years that
3 you've been involved in it this heavily, how has -- you know, how
4 do you see that SMS is improving on the way that NiSource had been
5 doing business in terms of assessing risk? Can you think of any
6 specifics?

7 A. I can speculate, but it's -- we haven't deployed the SMS yet,
8 so that's -- we're on track through this PMO to really get it
9 built and put it in place. And so, to realize the benefits of it,
10 we haven't been there yet, so.

11 Q. Okay. I understand that, but there are certainly perceived
12 benefits --

13 A. Right.

14 Q. -- that you're forecasting.

15 A. Right.

16 Q. So if you can talk about what areas do you think it would be
17 most beneficial.

18 A. Yeah. To have -- well, first of all, you know, having one,
19 single risk register in each of our companies that can be looked
20 at. The biggest benefit I see is creating an opportunity in the
21 culture of the companies to improve the safety culture from where
22 it is and take it to the next level. We don't -- we didn't have
23 formal processes in place around nonpunitive reporting, so really
24 cultivating frontline input that are closest to the work and
25 closest to the assets and, theoretically, to the threats that

1 might be out there, to really bubble those up through a grassroots
2 process. So I'm excited about that.

3 To really have good scorecards in place that are common
4 across all of our companies around, how is this working, and some
5 maturation scoring to -- for that to be developed. Those are the
6 things that I think are going to be exciting. But we're not
7 coming from, you know, ground zero, square zero on this.
8 That's -- I want to make sure that that's clear is, we were doing
9 a lot of really good safety stuff already.

10 You know, when we did our gap analysis piece, you know, early
11 on with Virginia's pilot, we were already pretty well-aligned with
12 a lot of the elements of RP 1173. We found places that we needed
13 to improve. But what it told us was, we're already doing some
14 things that are really good, so. But we have the opportunity to
15 improve.

16 Q. Right. And that sort of goes to my question. I mean, before
17 the concept of safety management systems came along, there were
18 plenty of companies out there doing good, I mean, risk assessment-
19 type work without having this name associated with it.

20 A. Yeah.

21 Q. But, clearly, your company and you see a reason to bring this
22 in because you perceive some benefits --

23 A. Right.

24 Q. -- to the way you were currently doing business, so that's
25 what I was trying to get to. How will you go about assessing its

1 effectiveness?

2 A. Well, again, you know, building scorecards to understand how
3 we're doing on certain performance metrics. Agreeing to what the
4 metrics need is part of this, you know, program management. But
5 understanding how are we doing on these safety performance
6 metrics. But there never was a standard for us.

7 That's why this RP 1173 is pretty good for us as an industry
8 is, we've never been measured against any particular standard. So
9 having this standard now gives us a measuring stick. So I think
10 we're going to be able to tell -- first of all, against the
11 elements of the RP 1173, that's going to tell us how we're doing,
12 get a baseline, and start measuring how we're improving.

13 The other big piece to this, and it's the foundational
14 element to any safety management system is the safety culture and
15 measuring that. And that's another one where, you know, we
16 started off with the National Safety Council's barometer survey,
17 which gave us some benchmarking against a lot of other industries.
18 But we're also trying to find out, is there other ways to measure
19 safety culture out there that'll be helpful for us so that we can
20 determine, are we -- you know, are we getting better with our
21 safety culture.

22 We can have the greatest processes in place and, if nobody
23 cares, it's not going to matter. But we're already starting from
24 a really good spot once we got the National Safety barometer
25 survey. You know, we've got a good safety culture. Now we need

1 to mature it and cultivate it more.

2 Q. Yeah. And I do have a fair question, but can you just sort
3 of summarize what your perception of safety culture is? How do
4 you think of safety culture?

5 A. I think of it as the way that we do our business day-to-day.
6 Is it front-of-mind? Is the safety of our public, of our
7 employees and, you know, our system, is that the primary elements
8 that we're thinking of? Are we -- you know? So that's how I
9 think of our safety culture. And it's strong right now, so I
10 guess maybe it's hard for me to explain because I'm used to living
11 in that culture.

12 Q. Right. I understand.

13 A. Yeah.

14 Q. That's all I have. Thank you.

15 MS. GARCIA: Roger?

16 DR. HOEPF: Hey, Roger?

17 MR. EVANS: This is Roger Evans.

18 BY MR. EVANS:

19 Q. How are you? Hope you're making it through this okay. Not
20 too rough on you.

21 A. Yeah. We're okay.

22 Q. Just a couple questions. Just a couple questions. Now, I
23 understand that the over-pressurization protection is going to be
24 put in place. First off, was that put in place at all your
25 utilities that NiSource owns?

1 A. I'm not familiar with what --

2 Q. For all low-pressure --

3 MR. TOBIN: Roger, you asking about the slam-shuts?

4 BY MR. EVANS:

5 Q. Yeah. The slam-shuts. Right.

6 A. Yeah. So that -- the low-pressure enhanced safety program
7 that we're talking about is for all of NiSource, on all of our
8 low-pressure systems.

9 Q. Oh, okay. So when you -- that's good. I was curious about
10 that. When you first found out about this accident and you, you
11 know, saw what happened an everything, your thoughts about risk
12 assessment and -- what were your thoughts about the overall risk
13 assessment part of your business when you first heard about this
14 accident?

15 A. Yeah. I -- so our risk assessment has been improving. And,
16 you know, I think it's been one of those things, Roger, where we
17 have really worked to try to get better at risk; identification
18 and risk assessment. The models that we have right now, some
19 refer to as deterministic, which means we're looking back at
20 history a lot of times in order to assess our risks; leakage that
21 occurred in our system in the past or some other event.

22 What we -- and one of the reasons for why I keep saying I'm
23 excited about SMS is it's got us focused on, how do we learn as an
24 organization the techniques and the tools and the skills to do
25 probabilistic risk assessment, which isn't necessarily looking

1 back at history but really helping us anticipate and be more
2 predictive in our risk assessment.

3 So we've been on a journey over the last number of years.
4 Distribution integrity itself as a program in our industry is
5 pretty young. We're pretty young in an industry at risk
6 assessment, so I've been very happy about how we've progressed in
7 our risk assessment skills in our company over the last few years.
8 I was just -- you know, because this incident happened, it didn't
9 sway my confidence in how we're assessing risk.

10 Q. Oh, okay. Okay. So at the time when this occurred, I guess,
11 you know, one could say, well, the program risk assessment -- not
12 the risk assessment from maybe at a distribution integrity
13 management 30,000-foot level. But at the project level, that was
14 maybe not as thorough as what one would think. Or maybe it wasn't
15 even considered because this was such a unique problem that it
16 wasn't on a radar.

17 But the fact that you have this new system in place with
18 these slam-shuts to control this problem in all your locations
19 now -- and I know that takes care of this problem. What about the
20 issue of -- you know, if I'm going back to root cause of this, I
21 have to look at it from the standpoint of saying, okay. Someone
22 decided to put this change in there, in this system. And when
23 they did this change and they operated that valve, you know, we
24 had this accident.

25 But one could look at this and say, the risk assessment of

1 what they were doing, you know, the what-if analysis of, you know,
2 if when I draw this up and I look at it from the standpoint of
3 basis risk. Not a big-picture, 30,000-foot level risk, but just
4 basic risk of what I'm doing. Have you changed that as well at
5 the project level? Because I know you've obviously
6 changed -- you've kind of, like, canceled out the risk on this
7 over-pressurization with the slam-shuts. And that is
8 your (indiscernible) --

9 A. Yeah. At the --

10 Q. -- slam-shut system should take care of it. But what I'm
11 getting back at is the root level of what went on here that there
12 wasn't enough oversight or something in a risk assessment or
13 review of the project or whatever so that this didn't happen in
14 the first place at the project level. Are you addressing that
15 with your new systems that you're putting in place?

16 A. I'm not part of that discussion, so I'm not sure I can answer
17 that question. But what I can answer is that, even though
18 we -- you know, you refer to the slam-shuts that we're doing to
19 address risk in that way, we're -- we were also addressing other
20 risks with our modernization of the low-pressure system. So
21 that's in anticipation.

22 For instance, we didn't just say, what's the over-
23 pressurization risk that we need to address through slam-shuts,
24 but we're also assessing each of those regulator stations for
25 other risks, such as vehicle damage or, you know, could a

1 tree -- is there -- you know, is there tree limbs that could fall
2 on this thing? Or security risks around these things. So we're
3 anticipating more than just an over-pressurization risk as we're
4 addressing these.

5 Q. Okay.

6 A. So --

7 Q. But the other question I have and -- oh, go ahead. I'm
8 sorry.

9 A. No, no, no. I just -- I was just trying to clarify. I'm
10 done.

11 Q. Okay, okay. So the other part of this that's, I guess,
12 somewhat unique maybe in the business, you know, most utilities
13 have -- that have these low-pressure systems have these sensing
14 lines located on their alignment sheets or they're on their GIS
15 system. And we know that you folks did a bang-up job getting
16 these things on the GIS system post-accident and it -- like,
17 I think there's only a handful of these left and they happen to be
18 in the same area where it -- your company has to deal with this
19 mayor. He's not permitted you access, I think, is what I heard
20 last time.

21 But when you first heard of this accident, were you surprised
22 that the -- you know, that these lines were not on your GIS system
23 for someone to call them up and recognize those when they were
24 doing work in this area so that they'll -- those line would be
25 kind of, like, in the forefront of project planning? And the fact

1 that they were across your companies, you had to pick up 2,100, or
2 something, lines. Had this not been on the radar before from
3 a -- you know, from a risk standpoint in all the time you've been
4 at your company?

5 A. Yeah. For all the time that I've been involved in this
6 industry and at my company, I've never heard of an over-
7 pressurization as the result of a single point of failure on
8 control lines. And that's -- so it was a surprise to me. We have
9 over-pressurization on our risks, but the causal points of those
10 were different than control lines. You know, they were debris in
11 the regulators or freeze-offs on heaters or those types of things
12 that we'd seen.

13 And again, in a deterministic kind of risk modeling, we were
14 looking at history very hard and saying, what can we learn from
15 history so that it doesn't repeat itself? But I'd like to think
16 that because we're moving toward probabilistic risk assessment
17 that we might be able to anticipate things we've never seen before
18 if we do it correctly.

19 Q. Right. Yeah, because -- I mean, from a general standpoint, I
20 guess, I mean, it's fair to say that control lines from main to
21 regulators were kind of like not on the radar from a standpoint of
22 project planning, for modifications. Everything I've looked at, I
23 don't see any reference to -- they're not, like, a checklist item.
24 I haven't seen that anywhere. But, you know, just -- and I'm not
25 trying to point fingers at anybody. You know, we're here to try

1 and improve the industry because there may be somebody out there
2 that has a similar issue with control lines that reads the report
3 and says, hey, I just found out something I didn't know before.

4 We have to go look at these --

5 A. Right.

6 Q. -- things and make sure -- blah, blah, blah. But I mean, it
7 appears in this case that the sensing lines were kind of, like,
8 not on the radar of the risk assessment, of the design, of
9 the -- you know, and there have been so few accidents in the past.
10 But perhaps that was --

11 A. Right.

12 Q. There have been some accidents with sensing lines and I can
13 imagine your risks you're talking about: things like an excavator
14 hitting a sensing line, maybe a -- some sort of a land-type event
15 like a landslide or something like that could hit a sensing line.
16 But would you have the same opinion that these were not, like,
17 high on the risk list at -- you know, at Columbia when this
18 accident occurred?

19 A. Yeah. From a low-probability standpoint, it wouldn't
20 have -- in our modeling, it wouldn't have bubbled up as a higher
21 risk than other risks that we were addressing at that time.

22 Q. Okay. So this wasn't -- I mean, this wasn't considered
23 anything like -- I don't know how you rank your risk, scale of one
24 to 10 or something, or A, B, C, D, or whatever, but this was not
25 at the high-risk level in any of the documentation that you've

1 seen with regard to risk --

2 A. Not specific to --

3 Q. -- (indiscernible) --

4 A. Yeah. Not specific to control lines. Over-pressurization
5 was listed as a high risk, but other causal factors that we knew
6 about were identified, not control lines.

7 Q. Okay. Okay.

8 A. Yeah.

9 Q. Well, thank you very much. I appreciate it. That's all I
10 have. Thank you.

11 DR. HOEPF: All right. Thanks, Roger. How are you doing,
12 Jim? Do you need a break?

13 MR. ROBERTS: Nope, I'm good.

14 DR. HOEPF: Okay. I don't image we're -- the second round is
15 going to take a long time, so I don't think we -- if you're good
16 to go, we can probably just kind of keep plugging along here.

17 BY DR. HOEPF:

18 Q. You know, I appreciate you kind of talking through this with
19 us. I think you've given us a great, you know, overview of, you
20 know, the SMS implementation and some really good, I think,
21 insights. I think it's really interesting what you -- you know,
22 we've been talking about the risk and, you know, risk management.
23 And, you know, I think it's interesting you say, yeah, we know
24 over-pressurization was something that has been identified as a
25 risk, but if your models are built on history and you've never had

1 some -- an over-pressurization event due to control lines, then,
2 you know, I see where that would be something that could be
3 difficult to predict. So it's an interesting insight.

4 So I think, naturally, where we're kind of gravitating at
5 this point is, you know, trying to get, I guess, insights in terms
6 of things that, you know, maybe could prevent a reoccurrence along
7 these lines. So if we start to drift into areas that, you know,
8 too in the weeds, that are not at your level, just say, I'm
9 not -- you know, I'm not getting that -- or, that's not your area
10 of expertise. I think we're kind of -- we're interested in the
11 engineering process, the constructability reviews, the risk
12 assessments as their done at a -- like, a project local level.

13 And so, if you have some insights on those kind of things,
14 great. If --

15 A. Yeah.

16 Q. You know, if that's kind of out of your purview, then, you
17 know, don't go there. You know, I think maybe part of the reason
18 that came up is, you know, into some discussions we've had, you
19 know, a mention of sort of risk assessments were sort of delegated
20 to a local level. And, you know, that phrase had come up and, you
21 know, I wasn't sure exactly what, you know, that meant in terms of
22 maybe you can give us a little bit of thoughts -- and you've
23 already kind of commented on this, too.

24 But, I mean, who is doing -- who is managing risk, you know?
25 How is that going to look, you know, both from your perspective,

1 and how do you sort of see that working through the engineering
2 department as it works from the higher levels of the organizations
3 down to those in direct contact with the system?

4 A. Yeah. The operating companies own risk. And they're the
5 closest to the assets. So, you know, the -- my role in this is
6 really to help them understand the risks they have and to model
7 the risk for them. The SMS will expand that to help us learn from
8 and manage a lot of performance improvement and the plan, do,
9 check, act. But I'm nowhere close to the local engineering field
10 and I think you're going to want to talk to Kevin Swiger a little
11 more about engineering -- gas engineering because I don't have any
12 involvement with gas engineering from that standpoint.

13 DR. HOEPF: Okay, okay. Well, I think the rest of my
14 question are -- yeah. I think we're going to have a lot to talk
15 tomorrow, you know, with the engineering folks. But I think that
16 wraps up -- well, for me. Yeah. I'll give --

17 MS. GARCIA: Yeah. Okay.

18 DR. HOEPF: Yeah. Let's go around, and then I'll just have a
19 couple of --

20 MR. ROBERTS: Sure.

21 DR. HOEPF: -- standard conclusion questions.

22 MR. ROBERTS: Okay.

23 MS. GARCIA: Okay. Thank you, Mike.

24 DR. HOEPF: Oh, yeah.

25 BY MS. GARCIA:

1 Q. I just had one question for you. It's a general question.
2 So in your position, what do you see as the safety goal for
3 NiSource?

4 A. Zero incidents. That's our goal.

5 Q. Okay.

6 A. Should always be, and it is.

7 Q. Okay. Thank you.

8 DR. JENNER: I have no questions. Thank you.

9 MR. TOBIN: Roger, do you have any questions?

10 MR. EVANS: Yeah. Just one real quick on.

11 BY MR. EVANS:

12 Q. So just want to get a feel for this. If I'm going to be
13 describing this, I'm going to have to know this part of it. So if
14 in your business there's an accident report and maybe it's
15 something that's -- I'm just going to it XYZ accident that you
16 get. And then maybe 2 weeks later you get another XYZ accident.
17 Maybe you have two of these accidents in a certain period of time.
18 Then maybe after a while you get three of these accidents.

19 Once you have some sort of an occurrence appearing on your
20 radar with regard to, you know, a loss, are you -- do you have
21 people that are basically taking these reports and saying, okay.
22 This one needs to be trending and this one does not. We have a
23 history of this in the past. We try to do this to make this never
24 happens again. Here it's happened again. Can you describe that
25 for us a little bit? How do you go about managing that risk

1 when -- with regard to accident reports and frequencies and all
2 that type of stuff?

3 A. I'm not sure that I'm following the line of questioning, but
4 let me try, okay? You know, one of the -- here's an example
5 because this is the best way that I can explain it. We have a
6 dig-in on one of our systems in one of our states every day.
7 Somebody with a backhoe or a plow or something hits our facility
8 every day.

9 So, I mean, we see that frequency so we're trending a lot of
10 different metrics around those and putting in place as many
11 proactive avoidance measures that we can in each of our states.
12 And we've got a whole damage prevention department that focuses on
13 that. So that's probably the extreme of the most frequent
14 accidents that occur. To trend, you know -- I don't know that
15 there's a magical number of, you know, if we have a certain type
16 of accident or failure on our system when it gets trended. But we
17 have a lot of programs that look at that.

18 For instance, we have a facility failure program where, if a
19 valve leaks, we're recording that and we're taking a look at it.
20 And if a similar valve leaks, then we're taking a look at that.
21 And we're looking at each individual and trying to understand the
22 causal factors around that. We record ever leak that we have,
23 regardless of what the cause is, and we trend those things, and we
24 trend the cause factors on them.

25 So we are very focused on the analytics of where we have

1 failures or where we have -- if it's an accident. You know,
2 that's just a -- it's another term for a failure that can -- a lot
3 of different types of failures can occur. So we're very active
4 about doing that. How frequently any one particular accident may
5 occur, I don't know that I could speak to that.

6 Q. So -- well, I guess -- that's great. You did answer my
7 question. But what I'm wondering is if someone in the engineering
8 department experiences something like a small over-pressurization
9 event, or maybe they have a near miss -- I guess you report near
10 misses as well -- that that would make its way into your system
11 and somehow another -- if were to do a doc request on any and all
12 over-pressurization events on the low-pressure system that made
13 its way into your office, you would be able to tell us that number
14 over the last 5, 6 years?

15 Will that be something that you would -- you think there
16 would be any that we could -- you know, that we could see? Or is
17 this something you've never -- it hasn't been on your radar at
18 all?

19 A. No. We would be able to talk to any over-pressurizations
20 that occurred on any of our systems because it's part of our
21 tracking for our integrity programs. Or any other type of --

22 Q. Okay.

23 A. -- accident, because we put causal factors on those and then
24 we check that, you know? So, for instance -- and then, in some
25 cases, we're doing -- we're stopping and we're doing a complete

1 root cause analysis to understand the causal factors because
2 they're not clear and evident.

3 Q. Okay.

4 A. Okay?

5 Q. That's what I was wondering if you were doing -- yeah. Okay.
6 Well, I think I'm actually going to prepare that doc request
7 because I think that's something that would be interesting to
8 have, even if it only shows up a couple of them, the fact that we
9 have done that and that we have -- you know, we've asked for that
10 and you've responded and, you know, this is what the result was.
11 So, yeah. I'll be doing that. So I'll -- it'll come through
12 (indiscernible) --

13 MR. EVANS: Thank you very much. That's all I had.

14 MR. ROBERTS: Okay.

15 DR. HOEPF: Okay. Thanks, Roger. Okay. And -- so
16 just -- yeah.

17 BY. DR. HOEPF:

18 Q. So just a couple of concluding questions here. So the NTSB
19 has made several recommendations after the incident. So from your
20 perspective, has NiSource been successful in implementing these
21 changes? And I know we've talked about management of change a
22 little bit. But just to give you a couple of specifics, there's a
23 recommendation about the construction documents, reviewing them
24 for accuracy, completeness, and correctness. And then there's
25 another recommendation about records, documentation, making sure

1 that they're traceable, reliable. Can you comment on those?

2 A. I'm not part of, so I guess I can't --

3 Q. Okay.

4 A. -- comment on those, on the approach that's been taken for
5 the urgent recommendations. I know, you know, Dave Monte, Chuck
6 Shafer, my boss, have been very, very involved in that, so.

7 Q. Okay. Okay. Fair enough. Is there anybody that we have not
8 interviewed and -- you know, that's not on our list already that
9 you think would be key for us to talk to?

10 A. Can't think of anybody.

11 Q. Okay. That's fine. And do you have any suggestions to
12 prevent an incident of this nature from occurring against?

13 A. Yeah. I -- you know, we're actively pursuing the SMS and I'm
14 very, very hopeful that, if we get really good at using a safety
15 management system the way it's intended, we'll be able to, you
16 know, prevent anything from occurring. The goal is zero
17 incidents. But the low-pressure enhanced safety plan that we're
18 putting in place with the slam-shuts and mapping the control lines
19 is going to go a long way to help us avoid ever having this done
20 in the future.

21 DR. HOEPF: Okay. Awesome. Anything else? Nothing? Thank
22 you so much. We really appreciate you coming and talking to us
23 today, Jim.

24 MR. ROBERTS: Sure.

25 (Whereupon, the interview was concluded.)

CERTIFICATE

This is to certify that the attached proceeding before the

NATIONAL TRANSPORTATION SAFETY BOARD


IN THE MATTER OF: MERRIMACK VALLEY RESIDENTIAL GAS
 FIRES AND EXPLOSIONS
 SEPTEMBER 13, 2018
 Interview of James Roberts

ACCIDENT NUMBER: PLD18MR003

PLACE: Gahanna, Ohio

DATE: March 6, 2019

was held according to the record, and that this is the original,
complete, true and accurate transcript which has been transcribed
to the best of my skill and ability.



Danielle C. Morgan
Transcriber