

UNITED STATES OF AMERIKA

NATIONAL TRANSPORTATION SAFETY BOARD

\* \* \* \* \*

Investigation of: \*

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*KRISTIN ALEXIS/BARGE MR. ERVIN* \*

ALLISION WITH THE SUNSHINE BRIDGE \* Accident No.: DCA19FM003

DONALDSONVILLE, LOUISIANA \*

OCTOBER 12, 2018 \*

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Interview of: CRAIG WINN  
Executive Director, NOAA

Lamar Dixon Expo Center  
Gonzales, Louisiana

Saturday,  
May 11, 2019

## APPEARANCES:

CDR MATTHEW MESKUN, Lead Investigating Officer  
United States Coast Guard

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United States Coast Guard

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United States Coast Guard

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NOAA  
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Department of Commerce  
(On behalf of Mr. Winn)

I N D E X

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P R O C E E D I N G S

(9:03 a.m.)

1  
2  
3 CDR MESKUN: The time is now 9:03 and we are back on the  
4 record. We will now hear testimony from Mr. Winn. Please stand  
5 where you are, and Lieutenant [REDACTED] will administer your oath  
6 and ask you some preliminary questions.

7 LT [REDACTED] Mr. Winn, please stand and raise your right  
8 hand.

9 (Witness sworn.)

10 LT [REDACTED] Are you able to hear us okay, sir?

11 THE WITNESS: Yes, I am. Did you hear my response?

12 LT [REDACTED] Yes, sir, we did. Please, for the record, state  
13 your name and spell your last.

14 THE WITNESS: My name is Craig Winn, last name W-I-N-N.

15 LT [REDACTED] And, Counsel, please identify yourselves and  
16 confirm representation.

17 MR. MANNIX: I'm Richard Mannix at NOAA General Counsel.

18 MR. JONES: I'm Levi Jones, Office of the General Counsel for  
19 the Department of Commerce.

20 CDR MESKUN: Good morning, gentlemen. Good morning,  
21 Mr. Winn. Thank you for joining us today. Can you hear me okay?

22 THE WITNESS: I can. Thank you.

23 CDR MESKUN: Thank you so much. If we ask any questions of  
24 you that you don't understand, please feel free to ask us to  
25 reword the questions, or, if you don't know the answer to the

1 question, please state that you just don't know.

2 (Whereupon,

3 CRAIG WINN

4 was called as a witness and, having been first duly sworn, was  
5 examined and testified as follows:)

6 EXAMINATION

7 BY CDR MESKUN:

8 Q. Mr. Winn, can you please describe to us where you work, what  
9 the office responsibilities are, what's your background  
10 information, and that kind of preliminary information?

11 A. I work for the Marine Chart Division, the Division of the  
12 Office Coast Survey, which is also part of NOAA. We are  
13 responsible for creating and maintaining nautical chart products  
14 for U.S. coastal waters. This includes electronic charts, as well  
15 as our conventional product, the raster chart, and other  
16 publications, as well. I've been doing this work since 1992,  
17 government contractor in '92, continuing until late 1998.

18 Q. Thank you. I would like to spend a few minutes talking about  
19 some of the NOAA charts and the products. And this may sound like  
20 an elementary question, but NOAA obviously produces the nautical  
21 charts, and this chart that we're specifically referring to, we  
22 may have provided a copy of it to you -- I believe it was marked  
23 as IO Exhibit 7, which is NOAA Chart 11370. That area covers the  
24 Mississippi River, and specifically in question is the area  
25 surrounding the Sunshine Bridge.

1 Can you tell us, are there any differences between a paper  
2 chart and an electronic navigation chart?

3 A. That's a broad question. There are a lot of differences as  
4 far as the technology goes, but the content is derived from the  
5 same source. So, aside from how you attribute the data versus on  
6 our conventional paper chart where it's just raster, which is a --  
7 it's technical jargon, but basically it has no attributions, just  
8 -- the example would be coloring on the screen versus entering  
9 data. That's the difference between the traditional product and  
10 the electronic navigational chart.

11 Q. Okay, thank you for that. And, correct me if I'm wrong, but  
12 maybe a few years ago NOAA stopped producing paper charts; is that  
13 correct, and now they're all print on demand?

14 A. We stopped. The structure was FAA printed our charts, our  
15 paper charts for us, and it was an agreement that was made before  
16 my time. FAA stopped printed products, so we had to find a  
17 different alternative to getting our charts out there. So we  
18 entered into a -- we basically grew our print on demand program to  
19 allow third-party printers to print those products. But they go  
20 through a screening process, there's an actual agreement that  
21 governs that relationship with each vendor, and I forget the exact  
22 number of vendors now.

23 Q. Okay. And so, just to be clear, when one of those third-  
24 party companies print the charts, then they're basically using  
25 your chart, your data; is that correct?

1 A. Yeah.

2 Q. Okay.

3 A. That is correct.

4 Q. And again, I may have a -- this may be a larger vague  
5 question to ask, but can you describe -- like let's say an  
6 example, there's a new bridge that gets built. How would that new  
7 bridge make it onto the navigation chart?

8 A. So, the source -- we have a charting policy. It's our  
9 nautical chart manual that governs all of our charting policies  
10 that we adhere to. Basically, the primary source for bridges  
11 would be the US Coast Guard. And once that bridge -- we get  
12 notified at some point that the bridge is in the process of being  
13 built. At that point, we would probably identify that area on the  
14 chart as a bridge under construction. That goes for either a new  
15 bridge or a bridge that's being modified. We would then get a  
16 completion report that would allow us to revert that bridge to  
17 permanent, no longer under construction, with official clearances.

18 Q. Okay, thank you. And then, so let's say there's an existing  
19 bridge that undergoes some sort of modification or work that  
20 changes the structure of the bridge, would that be like a similar  
21 process how information would be updated in the nautical chart?

22 A. Yes. Generally, when a bridge is put under construction, we  
23 identify that in a very dramatic way. We usually chart a  
24 cautionary on the site of the bridge. I think it's -- I want to  
25 say 500 feet, but I'm not sure. I'd have to revert back to the

1 nautical chart manual. But we put basically a buffer zone on the  
2 site of that bridge to let mariners know that this bridge is under  
3 construction and they might need to be cautious transiting that  
4 area.

5 Q. Okay, thank you. So you're referring to what we -- the  
6 nautical, the NOAA's nautical chart manual. We've previously had  
7 an opportunity to see that and share it with the parties. We've  
8 marked that as IO Exhibit 10. Is that the same manual you're  
9 referring to?

10 A. Yes.

11 Q. Okay, perfect. Can you turn to page 9 on that exhibit, I  
12 think is where it is? Can you describe what that chart manual  
13 indicates as it pertains to guidelines for charting bridges, and  
14 specifically, vertical clearances for fixed bridges?

15 A. Is that directed to me?

16 Q. Yes, please.

17 A. Yeah, I don't -- I was not told to have anything in front of  
18 me at this point and time, so I don't have that publication in  
19 front of me at this point.

20 Q. Okay, thank you for that. We have it up on our board here so  
21 folks can take a moment to read that if we can. Do you know, is  
22 this the same nautical chart manual that was in effect when the  
23 Sunshine Bridge was built?

24 A. No. I mean, the nautical chart manual is always in a state  
25 of revision as we refine our procedures and policies. So, I



1 believe -- I don't remember the exact date, but I believe the  
2 Sunshine Bridge was constructed in the sixties. So, therefore,  
3 there might have been some subtle differences between what we do  
4 now and what we did then. But I know, as we were discussing this  
5 in previous meetings, the fundamentals of bridge clearances should  
6 be the same.

7 Q. Okay. And then, so you also previously provided us with what  
8 we've marked as IO Exhibit 9, which is the 1963 version of NOAA's  
9 nautical chart manual.

10 A. Okay.

11 Q. Do you happen to have a copy of that handy, or no?

12 A. No.

13 Q. And you may not be able to speak of any authority if you  
14 don't have them in front of you, but do you know if there's any  
15 significant differences between those two versions of the manual  
16 as it pertains to vertical clearance?

17 A. There shouldn't be. There should not be. We essentially  
18 chart the bridge clearances erring on the side of safety. So we  
19 generally will chart those at the highest water level. So that  
20 should be consistent through both policy documents.

21 Q. Okay. I was going to ask a grandfathering clause. I wasn't  
22 sure if, because the bridge was built and regulated under this  
23 previous manual, if the old manual still was like the guiding  
24 policy or if, with time and with revisions, the new -- the bridge  
25 falls under, I guess, the guidance of the new manual.

1 A. No, if there was a significant policy change to our current  
2 procedures, we would go and correct items on the chart to adhere  
3 to that policy.

4 Q. Okay, thank you for that. Referring to the NOAA Chart 11370,  
5 we have marked as Exhibit 7, can you describe for us what it says  
6 for vertical clearance and where that information -- what the  
7 source information for that is, and what that number is based on?

8 A. Well, without having it in front of me, I do know that we  
9 chart vertical clearances to whatever the highest state of the  
10 datum for that particular chart. For most of our charts, that  
11 should be what's known as mean high water.

12 For that chart, because it's the Mississippi River, I believe  
13 that that is a different datum. I don't remember it off the top  
14 of my head, but I believe it's a river stage datum. Past that, I  
15 don't want to get into what that datum means without having it in  
16 front of me. But that clearance should be based on the highest  
17 stage so that it errs on the side of safety.

18 Q. Okay, thank you. I'm going to ask LT [REDACTED] to -- we have  
19 the exhibit up. I'm going to ask him to move his -- he's zoomed  
20 in on the Sunshine Bridge. If he could move to the upper right-  
21 hand corner of the chart where it actually says what the overhead  
22 clearances are. I was just going to read it for you. If you can  
23 just wait one moment.

24 Okay, so we've got the notes up in the top right-hand corner  
25 of the chart. It indicates overhead clearances. It says 'Bridge

1 and overhead cable clearances are" -- can you zoom in a little bit  
2 more, [REDACTED] Thank you.

3 "Bridge and overhead cable clearances are in feet and refer  
4 to the Mississippi River 1927 high water plane." Does that sound  
5 accurate from your recollection?

6 A. Yes.

7 Q. And are you able to speak at all about what that plane is?

8 A. Not in detail. Essentially, you know, as cartographers, we  
9 build our charts based on data provided by -- datums are based on  
10 source information provided by other agencies or entities. And so  
11 when that chart was constructed, originally they used that as the  
12 datum for that product.

13 Q. Okay. So the bridge owner or the designer had all the  
14 calculations, and then that was basically provided to you guys,  
15 and then you charted what was provided?

16 A. No, the charts, like the overall chart, when it was built,  
17 that datum applied for the whole chart unless specified otherwise.  
18 So when NOAA constructed that chart, and that chart was originally  
19 -- and I mean the original construction of the chart, meaning the  
20 first edition of that chart, they basically had to build it to the  
21 datums that were provided by other agencies, other government  
22 agencies, and that goes for the horizontal and vertical datums.  
23 So that shouldn't change over time unless there's a major revision  
24 to those datums.

25 Q. Okay, thank you for that. I'm just looking through my notes

1 here. Bear with me for a second.

2 A. Sure.

3 Q. Have you ever heard of the term -- and I don't think this is  
4 an official term. We interviewed some of the Coast Guard bridge  
5 administrator peoples, and they described their permitting process  
6 to us. And when they were speaking of what they permit, they were  
7 referring to like a navigational box from what they permit that  
8 covered the horizontal distance and the vertical distance that  
9 they permit. Have you heard about this concept before?

10 A. A navigational box, I'm not clear what they're referring to,  
11 whether that's a real world or something -- I'm not -- I don't  
12 understand the question, I guess I should say.

13 Q. Okay, that's fine. Thank you. Do you know the vertical  
14 clearance of the bridge, where on the bridge does that vertical  
15 clearance come from?

16 A. I would have to refer to the source document, which I believe  
17 has been provided. But generally, as a matter of practice, we  
18 would select the lowest clearance, whatever's the lowest clearance  
19 in the span of the bridge.

20 CDR MESKUN: Perfect, thank you for that, I appreciate it.  
21 That's all the questions I have for you.

22 I'm looking over at NTSB right now to see if NTSB has any  
23 additional questions to ask of you, and I see one question coming  
24 from -- there's one more investigation officer for the Coast  
25 Guard, Mr. [REDACTED] [REDACTED] He's going to come next. And then

1 after he does, then I'll turn it over to NTSB, who has a few  
2 questions, and then I'll come back on and offer up opportunities  
3 to -- we have two parties in interest here, and their attorneys  
4 may ask a few follow-on questions. Stand by for Mr. [REDACTED]

5 [REDACTED]  
6 THE WITNESS: Okay.

7 BY MR. [REDACTED]

8 Q. Good morning. This is [REDACTED] [REDACTED] On the chart where  
9 the Sunshine Bridge says 133 and you said that's the -- off that  
10 1927 flood plane, how would somebody figure out the height of that  
11 bridge if the river level was at 18 feet?

12 A. That's a question that would be directed more to the  
13 navigator. We chart at a base condition for the navigator to make  
14 corrections from that base condition. As cartographers, we're not  
15 really -- at least I'm not well versed on the water navigation to  
16 be able to make that correction. We just chart at a base  
17 condition.

18 MR. [REDACTED] Thank you.

19 BY MR. KUCHARSKI:

20 Q. Good morning, Mr. Winn. This is Mike Kucharski from the  
21 National Transportation Safety Board. How are you?

22 A. I'm doing well, thank you.

23 Q. Great, thank you. Thank you for participating in this  
24 investigation. Just one quick question, the preliminary question  
25 is, you were shown, I think, a manual from the Coast and Geodetic

1 Survey, okay.

2 A. Yes.

3 Q. Was the -- were the charting functions of the Coast and  
4 Geodetic Survey, were they taken over essentially when NOAA was  
5 formed and the OCS -- and you're part of OCS, is that correct,  
6 Office of Coast Survey; is that correct?

7 A. Yes.

8 Q. Okay. Can you just lay that out for us, is that correct, the  
9 old Coast and Geodetic Survey was then the charting functions,  
10 charts were just -- yeah, talking about navigational stuff --

11 A. If I understand -- I'm sorry. Did you want me to answer now  
12 or --

13 Q. Please.

14 A. Okay. If I understand the history correctly, it's my  
15 understanding that in the seventies, basically NOAA was created,  
16 and as part of that, what was the US Coast and Geodetic Survey was  
17 enveloped into now NOAA. And over time, the responsibilities of  
18 the US Coast and Geodetic Survey were somewhat split between  
19 various components. We continue to be the hydrographic survey and  
20 charting arm for U.S. waters. I believe the water levels and some  
21 other responsibilities that were under the US Coast and Geodetic  
22 Survey are now under other proponents of NOAA, but we all live  
23 under the same NOAA umbrella.

24 Q. Okay, great. Thank you for that. And, I think you answered  
25 -- I don't want to put words in your mouth, but when you were

1 asked about how a mariner looks at Chart 11370 -- and do you have  
2 that before you?

3 A. I don't have anything before me, but I am familiar with the  
4 chart --

5 Q. So, there are -- on that chart, can you tell me if there were  
6 different notes and information that routes the mariner, tells  
7 them where to look in other places for different pieces of  
8 information, maybe like coast pilots and things like that? Is  
9 that on that chart?

10 A. Yes. Yes, we have notes to that effect on every chart. Not  
11 only notes that direct different agencies to go for different  
12 information, we also have a note that sort of stipulates that a  
13 prudent mariner will do certain things. And that's what we  
14 want -- that's what we know in the office as the prudent mariner  
15 notes. There is the need that there are notes that are on the  
16 chart that let the mariner know that they would need to go and get  
17 supplementary information as part of their voyage planning.

18 Q. Okay, great, great. And do you know if they're on that --  
19 looking at that chart, if there's anywhere -- any way, shape or  
20 form to direct the mariner to look at the US Army Corps of  
21 Engineer map books or title gauges or anything like -- sorry --  
22 the river gauges?

23 A. I do not believe there is anything that specific. But I'd  
24 have to see the chart to be able to say that with 100% certainty.  
25 But I don't believe we -- it's more we reference the agency. We

1 don't reference specific products of the agency.

2 Q. Is there any reference to the Army Corps of Engineers on this  
3 chart?

4 A. There should be. I know that we have an authority note where  
5 we stipulate who the authority is for the information on the  
6 chart. And I believe the US Army Corps of Engineers is one of  
7 those authorities, but I would have to see it to say definitively  
8 with 100% confidence.

9 Q. Okay, and if it's not on there, is it difficult to put it on  
10 the chart?

11 A. Well, no, I mean, it's a routine matter for us to chart those  
12 notes. But, as I say, every chart should have an authority's  
13 note.

14 Q. Okay, great. And you said you were a cartographer; is that  
15 correct?

16 A. Yes.

17 Q. Could you tell us if the database, the database to build an  
18 ENC is the same database that is used to build a raster, if you  
19 will, or -- I believe the paper chart can be made, you don't  
20 produce them anymore, but charting agents can go ahead and  
21 download the information and make a paper chart. Is it the same  
22 database that they're using?

23 A. We use the same source data. I think that's the more correct  
24 answer. As far as database, we use databases to track sources  
25 that come in. But as far as a single database for every product,



1 that's -- I don't know that I would convey it that way.

2 Q. Okay, I'm not asking for every product. I'm just asking  
3 about charts.

4 A. Well, we distinguished the ENC as a product and the raster  
5 chart, which is what's used to make a paper chart, as a separate  
6 product. So when I'm referring to products, I'm referring to  
7 charts, you either have electronic navigational charts or raster  
8 charts, and they are made from the same source data.

9 Q. Thank you. Thank you for that answer. Can you tell me if  
10 you've had the chance to look at Chart 78 Supplemental A from the  
11 US Army Corps of Engineers map book for the Sunshine Bridge?

12 A. I have not looked at that chart.

13 Q. Okay. Are you aware of any of the bridges from Baton Rouge  
14 down to New Orleans that have both -- have two spans to them? Are  
15 you aware of any bridges, in other words -- we're looking at this  
16 Exhibit, and I'm assuming that you didn't get a copy of any of the  
17 exhibits that we have here at the hearing?

18 A. To be honest with you, I'd been following my email and I did  
19 not see any attachments. If I missed them, that's on me. But,  
20 no, I don't have any of the exhibits in front of me, no.

21 MR. KUCHARSKI: Okay.

22 MR. JONES: This is Levi Jones, counsel for Department of  
23 Commerce. I forwarded the emails over maybe 15 minutes ago. I  
24 don't know if you're in a position to look at them now, if you  
25 have a computer there where you're at, but I just forwarded them.

1 MR. KUCHARSKI: Who are you talking to, Levi? Are you  
2 talking to Mr. Winn, is that who you're talking to, or me?

3 MR. JONES: Mr. Winn, yeah.

4 MR. KUCHARSKI: Okay. Maybe we want to take -- could we take  
5 a quick break so he could look at these exhibits? 15 minutes, he  
6 just got them 15 minutes before the hearing?

7 CDR MESKUN: So, we'll take -- the time is now 9:28. We'll  
8 take a 15-minute recess. We're off the record.

9 (Off the record at 9:28 p.m.)

10 (On the record at 9:52 p.m.)

11 CDR MESKUN: The time is now 9:52 and we will go back on the  
12 record.

13 BY MR. KUCHARSKI:

14 Q. All right, Mr. Winn? Mr. Winn?

15 A. Yes.

16 Q. Okay, thank you. Have you been able now to look at the Army  
17 Corps Chart number 78 Supplemental A with the picture of the --

18 A. Yes.

19 Q. -- of the bridge?

20 A. Yes.

21 Q. LA State Highway 70, Sunshine Bridge?

22 A. Yes.

23 Q. Mr. Winn?

24 A. Yes. Can you hear me?

25 Q. I'm sorry. Were you able to look at that?

1 A. Yes, I was able to. I answered. I guess it didn't come  
2 through.

3 Q. Oh, okay, maybe I just didn't hear it. And are you able now  
4 to look at the -- also at the NOAA Chart 11370; do you have that  
5 opened up, too?

6 A. Yes, I do.

7 Q. Okay. And are you also able to look at the ENC for that area  
8 around the Sunshine Bridge?

9 A. Is the ENC part of the exhibits?

10 Q. No.

11 A. No, I didn't pull the ENC up. I was just looking at the  
12 exhibits that were forwarded to me.

13 Q. Oh, okay, okay. So you don't have the capability of opening  
14 up the ENC and actually looking at it?

15 A. I do. I just -- well, actually, it would take some time  
16 simply because I would have to load it up into our production  
17 software. The ENC is not -- it's meant for use in the net, it's  
18 an electronic chart display information system, and so it's not  
19 visually -- it's visually -- you have to be able to click on  
20 things to gain the attribution, and so I'd have to have it in my  
21 production software. It's not really a visual product.

22 Q. Okay, okay. But, so looking first at the Chart No. 78  
23 Supplemental A, the --

24 A. Okay.

25 Q. -- the Army Corps' picture of the -- or drawing of the

1 bridge. Can we start with that?

2 A. Yes.

3 Q. And you see that there's a west span and a channel span.

4 A. Yes.

5 Q. Okay. So the question is, now looking at 11370, the vertical  
6 clearance is listed at 132 foot 9 inches -- 132.9 feet -- I'm  
7 sorry, 133 feet, is that on the vertical clearance?

8 A. Yeah, it should be 133, I believe.

9 Q. Okay. So how do we look at this map book and try to make  
10 sense, then, out of what we're seeing as a vertical clearance on  
11 the -- listed on the NOAA chart, and then looking at a datum for  
12 vertical clearances? I think that's listed on Chart 11370, it's a  
13 mean height water mark; is that correct?

14 A. Well, this is the mean height river because this is non-  
15 tidal, so it's on a river datum.

16 Q. Okay. And that's on your NOAA chart, it says mean height  
17 river datum?

18 A. Yes. Yes, I believe it's -- well, in those words -- I can  
19 pull it up, but we read it earlier in the session. I'd have to  
20 find the note, but it's in the height's note, or overhead cable  
21 clearance -- the overhead and bridge cable clearances note.

22 Let me jump to -- I'm looking for it right now. Overhead  
23 clearances, bridge and overhead cable clearances are in feet and  
24 refer to the Mississippi River 1927 high water plane. So,  
25 whereas, our other charts are coastal, are mean high water.

1 Q. Okay. So then, how does the mariner, looking at this chart,  
2 then -- and you said there's something in here that directs them  
3 to the Army Corps of Engineers to get additional information. Did  
4 you have a chance to look at that --

5 A. Yeah. So I'm looking at our authority's note, and it's just  
6 one of the notes. I would have to look at all the notes, but I  
7 can read that out: "Hydrography and topography by the National  
8 Ocean Survey Coast Survey with additional data from the Corps of  
9 Engineers Geological Survey and US Coast Guard."

10 Q. Okay. I mean, that's just authorities. You see the one  
11 below that, it says, "Supplemental information, consult US Coast  
12 Chart Pilot 5 for important supplemental information." Do you see  
13 that?

14 A. Yes.

15 Q. Would that be more -- it's directing mariners to go there and  
16 look for the information. So are you telling me the authority,  
17 then, the mariner is supposed to look at that and realize by  
18 looking at that they're supposed to go to the Ocean Service Coast  
19 Survey, Corps of Engineers, and the Geological Survey to get  
20 information to operate this chart, to get the vertical clearances?  
21 Is that what you're telling me?

22 A. No, I'm not telling you that. Our expectation is, is that a  
23 professional mariner should be able to use this chart and their  
24 expertise, as well as any other information they may need to be  
25 able to navigate safely.

1 Q. Okay. Fair enough. Can you tell me how information is  
2 shared between agencies? What's the pipeline, the connection here  
3 between, say, NOAA, Coast Guard, and Army Corps of Engineers? Can  
4 you tell me how information is shared for building a chart?

5 A. It's my understanding that those relationships are governed  
6 by the CFR. So when it comes to bridges, specifically, we receive  
7 that information from the US Coast Guard through that form -- I  
8 forget the actual form name, but it's the official report that the  
9 bridge is completed or that the bridge is in some state of  
10 construction. We receive that from Coast Guard and we make our  
11 corrections to the bridge. That information is shared through our  
12 Nautical Data branch, and it's my understanding that it's done  
13 still through an email contact, and that information is sent to  
14 us. And I believe we get sent the hard copies through the mail.

15 As far as our other relationships with the chart, we deal  
16 with the US Army Corps of Engineers for federally regulated  
17 channels. We deal with other government agencies for topography.  
18 So the relationships that we use to make the chart are very  
19 depending on the information we're exchanging.

20 Q. Okay. So when you talk about the bridges and the Coast  
21 Guard, this is in the building of the bridge? You mentioned when  
22 they're building the bridge?

23 A. Yeah, the Coast Guard -- and this is the current state of  
24 affairs, is that the US Coast Guard is the authority for bridge  
25 clearance information, and that is what we chart. There are times

1 that we may chart an authorized clearance when it's -- when we  
2 receive information from the Coast Guard that has yet not been  
3 published in their report but there's the feeling that that  
4 information needs to be on the chart because it's lowering the  
5 clearances, but those are authorized clearances. Final clearances  
6 are always derived from the Coast Guard.

7 Q. Okay. So before the Coast Guard, are you aware that this  
8 bridge was built back in the sixties somewhere?

9 A. Yes.

10 Q. Okay. Do you know when the Coast Guard took the bridge  
11 function from the Army Corps of Engineers?

12 A. That was before my time.

13 Q. Okay. Well, I think it was testified that it was 1972 or  
14 thereabouts. So what happens in a bridge like this? How is that  
15 information shared prior to the Coast Guard taking that function?

16 A. It's my understanding that if you look at the source  
17 document, it came from the US Army Corps of Engineers, but I would  
18 have to refer to the source document to be precise.

19 Q. Okay. But currently, outside of building a bridge or  
20 permitting or when something changes on the bridge, the source  
21 that you rely on is the United States Coast Guard to get that  
22 information? You don't get any information -- and I'm not talking  
23 about channels; we're talking about, you know, waterways where  
24 they're Army Corps of Engineer maintained, or even information,  
25 you know, on depths or whatever it may be, in controlled channels.

1 I'm just talking about -- let's concentrate on vertical  
2 clearances. There's no direct pipeline between -- for you as  
3 cartographers and the Army Corps of Engineers?

4 A. If we receive information from a different source other than  
5 Coast Guard, we would vet that information with the US Coast  
6 Guard. We have a bridge contact in each district. I can't speak  
7 personally to receiving information from the US Army Corps of  
8 Engineers relating to a bridge. We certainly wouldn't take that  
9 directly to chart. We would vet that with the U.S. Coast Guard.

10 Q. Okay, great, great. Understood, understood. And you said  
11 you're not able to look at the ENC and how that projects, correct?

12 A. Not unless you gave me some time to load it up in my  
13 production software and go to the area. I do know that in prep  
14 for this, when this investigation was going on, we did look at  
15 both the ENC and the raster chart and they were in agreement.

16 Q. Oh, okay, okay. Well, I'm sort of looking at here a pop-up  
17 that says Nautical Publication Information. This is off the ENC,  
18 which says, profile of low water reference plane, LWRP, Chalmette  
19 gauge to bayou -- I guess it's Sara gauge. So we have a different  
20 water plane on there, for one. And then the heights are in feet,  
21 and then overhead clearances -- I'm sorry -- overhead clearances  
22 bridge and overhead cable clearances are in feet, and refer to the  
23 Mississippi 1927 high water plane, and then there's a graph on  
24 there. Have you seen that graph, Donaldsonville and all that?

25 A. No, not unless it's on the raster chart here. Are we talking



1 about the profile of the low water reference plane?

2 Q. Yep. Yeah, this is like a chartlet that comes off of the --

3 MR. KUCHARSKI: Is that an exhibit? I'm sorry.

4 UNIDENTIFIED SPEAKER: It's on 11370.

5 BY MR. KUCHARSKI:

6 Q. It's also on 11370.

7 A. Yes, I'm looking at the graph. It's titled "Profile of Low  
8 Water Reference Plane," if that's what you're referring to.

9 Q. Yep. There's a graph there. So the mariner looks at this  
10 and then he sees Donaldsonville, and he sees Reserve -- I'm  
11 calling out the points -- Plaquemine, Baton Rouge. Are these all  
12 the gauges there?

13 A. This is sourced to the US Army Corps of Engineers. We chart  
14 this to provide that information because the low water reference  
15 plane is what we use for the shoreline for the Mississippi River,  
16 and that's a US Army Corps of Engineer derived product. So we  
17 basically, if there's any updates from US Army Corps of Engineers,  
18 we would update this graph. But we just placed this graph to help  
19 the user interpret the low-water reference plane.

20 Q. Okay. So what you're saying is -- again, I don't know if you  
21 realize, but there is a Donaldsonville gauge, and that's what the  
22 reference is, if you look at that Army Corps of Engineer  
23 supplemental, it references the Donaldsonville gauge. So, as I'm  
24 looking at this profile of low water reference plane, is that  
25 Donaldsonville 1.4, does that refer to -- it says -- do you see

1 that, it says 1.4? Is that referring to the Donaldsonville gauge,  
2 and is that used for the average mariner to look at this and make  
3 some sense out of this how he -- how they use this for -- for  
4 what?

5 A. I'm not familiar enough with on-the-water navigation or the  
6 gauges, for that matter, to answer that question.

7 Q. Okay. Well, can you answer the question, what -- when you  
8 look at this, just tell us what, as we're looking at this here,  
9 what practical significance or application does this gauge have  
10 for the mariner? You say you rely on the mariner to be able to  
11 draw from these and get information out of different sources, a  
12 prudent mariner. So what do they look at this here and what do  
13 they get out of this thing?

14 A. You would have to direct that to an expert on the low-water  
15 reference plane.

16 MR. KUCHARSKI: Okay. I have no further questions. Thank  
17 you.

18 CDR MESKUN: Cooper, Mr. Jenkins? Mr. Wogan? No? Okay, no  
19 questions?

20 Marquette? Mr. Miller? No questions.

21 Thank you very much. Mr. Winn -- can you hear me, Mr. Winn,  
22 or would you like me to come over to the phone?

23 MR. KUCHARSKI: Mr. Winn, can you hear Commander Meskun?

24 THE WITNESS: Yes, I can. He's real low, but I can hear him.

25 CDR MESKUN: Thank you. You are now released as a witness

1 from this formal Marine Casualty Investigation. Thank you for  
2 your testimony and cooperation. If I later determine that this  
3 joint investigation team needs additional information from you --

4 THE WITNESS: I am having difficulty. I mean, I can hear the  
5 sound, but I'm hearing -- I'm having a hard time hearing what he's  
6 actually saying.

7 MR. KUCHARSKI: Okay, Commander Meskun is heading this way.

8 THE WITNESS: Okay, thank you.

9 LT [REDACTED] I'm going to shut his mic off.

10 CDR MESKUN: Sir, can you hear me now?

11 THE WITNESS: I can, thank you.

12 CDR MESKUN: Okay, good. You are now released as a witness  
13 from this formal Marine Casualty Investigation. Thank you for  
14 your testimony and cooperation. If I later determine that this  
15 joint investigation team needs additional information from you, I  
16 will contact you through your counsel. If you have any questions  
17 about this investigation, you may contact the recorder, LT [REDACTED]

18 [REDACTED]  
19 (Witness excused.)

20 CDR MESKUN: We will hope to call our next witness, Mr.  
21 Michalski; however, we will take a 15-minute recess before we do  
22 that. The time is now 10:07 Central Time and we will take a 15-  
23 minute recess. We're off the record.

24 (Whereupon, at 10:07 a.m., the testimony was concluded.)  
25

CERTIFICATE

This is to certify that the attached proceeding before the

NATIONAL TRANSPORTATION SAFETY BOARD

IN THE MATTER OF:            *KRISTIN ALEXIS/BARGE MR. ERVIN*  
   *ALLISION WITH THE SUNSHINE BRIDGE*  
   *DONALDSONVILLE, LOUISIANA*  
   *OCTOBER 12, 2018*  
   *Interview of Craig Winn*

ACCIDENT NO.:                DCA19FM003

PLACE:                         Gonzales, Louisiana

DATE:                          May 11, 2019

was held according to the record, and that this is the original,  
complete, true and accurate transcript which has been transcribed  
to the best of my skill and ability.



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Elizabeth Davis  
Transcriber