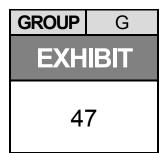


National Transportation Safety Board Investigative Hearing

Washington Metropolitan Area Transit Authority Metrorail train 302 that encountered heavy smoke in the tunnel between the L'Enfant Plaza Station and the Potomac River Bridge on January 12, 2015



Agency / Organization

Federal Transit Administration

Title

Interview Transcript for Sean Thompson

Docket ID: DCA 15 FR 004

Jones Mark

From:

Sent: Thursday, May 21, 2015 9:29 AM

To: Cc: Jones Mark Hiller Michael;

Subject:

RE: NTSB Interview Transcript

Hi Mark,

I only have a few minor corrections for the transcript:

Page 5, Line 16 currently reads: the light rail project for tracks on the Blue Line. Change Page 5, Line 16 to read: the light rail project for TRAX on the Blue Line.

Page 5, Line 17 currently reads: until FrontRunner. I went to FrontRunner commuter rail, as a – Page 5, Line 17 improved to read: 17 until FrontRunner. I went to FrontRunner commuter rail, as a Rail Operations Supervisor

Page 6, Line 5 reads: 5 A. But that's more with like Kook, so -- internal FTA. Change Page 6, Line 5 to read: 5 A. But that's more with like COOP, so -- internal FTA.

Page 9, Line 25 reads: the biggest vulnerability of the industry, the biggest risk? Change Page 9, Line 25 to read: the biggest vulnerability of the industry, the biggest risk.

It was a pleasure meeting you and Michael,

Sean

Sean Thompson Director, Office of Safety Review Office of Transit Safety and Oversight Federal Transit Administration 1200 New Jersey Avenue SE, E46-332 Washington, DC 20590

From: Jones Mark

Sent: Friday, May 15, 2015 6:29 AM

To: Thompson, Sean (FTA)

Cc: Hiller Michael; Biehl, Scott (FTA) **Subject:** NTSB Interview Transcript

Dear Mr. Thompson,

Thank you again for participating in the NTSB interview. Please review the attached transcript for factual accuracy. This copy is for you to keep. If you believe that a section needs to be corrected or clarified, please write the page number and the line(s) that you are correcting with the suggested new wording. Please return corrections to me by email at

If I don't receive any corrections by May 21, 2015, I will assume that you have no comments.

Thank you,

Mark Jones Deputy Chief, Railroad Division National Transportation Safety Board 490 L'Enfant Plaza East, SW Washington, DC

CONFIDENTIALITY NOTICE - THIS E-MAIL TRANSMISSION MAY CONTAIN INFORMATION THAT IS PRIVILEGED, CONFIDENTIAL, PROPRIETARY, SUBJECT TO COPYRIGHT, AND/OR EXEMPT FROM DISCLOSURE UNDER APPLICABLE LAW. IT IS FOR THE USE OF INTENDED RECIPIENTS ONLY. If you are not an intended recipient of this message, please notify the original sender immediately by forwarding what you received and then delete all copies of the correspondence and attachments from your computer system. Any use, distribution, or disclosure of this message by unintended recipients is not authorized and may be unlawful.

UNITED STATES OF AMERICA

NATIONAL TRANSPORTATION SAFETY BOARD

*

WMATA INCIDENT AT L'ENFANT PLAZA *

STATION, WASHINGTON, D.C.
JANUARY 12, 2015

* Docket No.: DCA-15-FR-004

* * * * * * * * * * * * * * * * * * *

Interview of: SEAN THOMPSON

Federal Transit Administration Washington, D.C.

Tuesday,
May 5, 2015

The above-captioned matter convened, pursuant to notice.

BEFORE: MARK JONES

Deputy Chief, Railroad Division

APPEARANCES:

MARK JONES, Deputy Chief, Railroad Division National Transportation Safety Board

MICHAEL HILLER, Railroad Accident Investigator National Transportation Safety Board

SCOTT BIEHL, Senior Counsel Federal Transit Administration (FTA)

I N D E X

ITEM			PAGE
Interview	of Sean Tl	hompson:	
	By Mr. Jon	nes	5
	By Mr. Hi	ller	7
	By Mr. Jon	nes	21
	By Mr. Hi	ller	25
	By Mr. Joi	nes	29

1 INTERVIEW

- 2 MR. JONES: Good afternoon. It's May 5, 2015. My name
- 3 is Mark Jones. That's J-o-n-e-s. And we are going to interview
- 4 Mr. Sean Thompson now, the director of safety review at the FTA.
- 5 And, Sean, I'd like to thank you for agreeing to
- 6 participate in the interview. And this interview will be recorded
- 7 and transcribed and you'll have the opportunity to review the
- 8 transcript and offer errata as desired.
- 9 One of the areas of the investigative hearing that we're
- 10 going to have in June on the WMATA smoke incident -- arcing and
- 11 smoke incident, is we're going to explore the safety oversight of
- 12 rail transit as mandated by Title 49 Code of Federal Regulations
- 13 Part 659, Rail Fixed Guideway Systems, State Safety Oversight; and
- 14 the Moving Ahead for Progress in the 21st Century Act, MAP-21,
- 15 that was signed into law on July 6, 2012.
- 16 Now I'll ask each person to identify themselves and
- 17 spell their last name, beginning with Mr. Hiller.
- 18 MR. HILLER: Michael Hiller. That's H-i-l-l-e-r.
- 19 National Transportation Safety Board.
- MR. THOMPSON: Sean Thompson, T-h-o-m-p-s-o-n, Federal
- 21 Transit Administration.
- 22 MR. BIEHL: Scott Biehl, B-i-e-h-l, senior counsel to
- 23 Federal Transit.
- MR. JONES: Okay. Thank you.
- 25 INTERVIEW OF SEAN THOMPSON

- 1 BY MR. JONES:
- 2 Q. And, Mr. Thompson, how long have you been in your
- 3 current position as director of safety review?
- 4 A. I joined TSO here at the FTA July of last year.
- 5 Q. Okay.
- A. So, I'd say 10 months.
- 7 Q. Okay. Could you please provide us some background
- 8 before you assumed your current position?
- 9 A. Prior to this, I worked as the deputy regional
- 10 administrator for the FRA in Region 7, based out of Sacramento.
- 11 I'd also been an OP specialist for Region 1 and also an inspector
- 12 in Region 1.
- Prior to the FRA, I worked in transit. I started my
- 14 career off with Utah Transit Authority. I started off in 1995 as
- 15 a bus operator. I did dispatching for buses. Near 1999, I joined
- 16 the light rail project for tracks on the Blue Line. I did that up
- 17 until FrontRunner. I went to FrontRunner commuter rail, as a --
- 18 trained by Union Pacific as a conductor and diesel locomotive
- 19 engineer. I worked in Austin, Texas, on the Metro project down
- 20 there with the DMUs, the Stadler vehicles. Charlotte, North
- 21 Carolina. My last position in the industry was with Cleveland,
- 22 and I was the rail training manager.
- Q. Okay. All right, thank you. And what is the Office of
- 24 Safety Review responsible for?
- 25 A. The Office of Safety Review is responsible for providing

- 1 oversight of the state oversight agencies. We do a number of
- 2 different things. We also do drug and alcohol, and we have some
- 3 internal programs, emergency management, that we handle as well.
- 4 Q. Okay.
- 5 A. But that's more with like Kook, so -- internal FTA.
- 6 Q. Okay. How many FTA employees are in the Office of
- 7 Safety Review?
- 8 A. How many FTA employees?
- 9 O. Uh-huh.
- 10 A. Let me see here. So, I've got Maria, Joe -- six. I
- 11 believe it's six.
- 12 Q. Okay.
- 13 A. About seven.
- Q. Okay. All right. Does your office use safety data to
- 15 support any of your programs?
- 16 A. We do use safety data on a case-by-case basis when we're
- 17 reviewing an operation such as, say, for instance, with the WMATA
- 18 safety inspection.
- 19 Q. Okay. The --
- 20 A. The safety management inspection. I'm sorry.
- Q. Okay. Is that the recent inspection --
- 22 A. Uh-huh.
- 23 Q. -- you're -- okay.
- A. So when preparing for something like that, we will
- 25 review past audits, safety record, things like that, to help

- 1 direct and inform our inspection process.
- Q. Okay. All right. We'll probably have some more
- 3 questions on that audit here a little bit later, too.
- 4 A. Okay.
- 5 Q. And has your office been directly involved with transit
- 6 safety oversight?
- 7 A. You mean directly?
- 8 Q. Yeah.
- 9 A. Like with --
- 10 Q. With transit agencies.
- 11 A. Well, as far as like we have with the safety management
- 12 inspection. Traditionally, we go through the states. The states
- 13 are the front line, the boots on their ground. They're to be
- 14 providing the direct oversight.
- Okay. All righty. Okay. I'll just wait and follow up
- 16 on a couple of things.
- 17 MR. JONES: Mr. Hiller, if you want to go ahead and --
- 18 MR. HILLER: Okay. Sure.
- 19 BY MR. HILLER:
- Q. So, Sean, from your point of view how is your office
- 21 supporting the implementation of MAP-21?
- 22 A. Well, we're preparing the states for MAP-21 as far as
- 23 the SSOs, to meet the minimum requirements of MAP-21, you know,
- 24 the financial, legal independence, the training requirements.
- 25 We're also -- the FTA is providing funding for the SSOs, so it's

- 1 no longer unfunded mandate. We also are reaching out to the
- 2 industry. We conduct workshops. We've got one set up for this
- 3 fall, where we'll be helping work with the SSOs to bring them --
- 4 answer any questions they've got in helping work through their
- 5 certification work plans into becoming fully certified under
- 6 MAP-21.
- 7 Q. Okay. So from your perspective, what are the
- 8 requirements of MAP-21?
- 9 A. From my perspective, the requirements of MAP-21? Well,
- 10 I brought this along.
- 11 Q. Good.
- 12 A. So, I've got a -- (indiscernible) working here. MAP-21
- 13 actually, the requirement for an SSO is to have financial and
- 14 legal independence. Okay. Also, we want to get the SSOs involved
- 15 earlier on in the process, if they're a new SSO.
- In an instance like with Oklahoma, we have a new system
- 17 that's coming on board there but necessarily isn't receiving
- 18 federal funding yet. But if they should decide to receive federal
- 19 funding or if they're in a scenario where they are, we want to get
- 20 the states involved much earlier, preferably during the design
- 21 phase. Also, it gives us an opportunity to provide technical
- 22 quidance to the state in helping them mature their program, proper
- 23 staffing levels, et cetera.
- Also, each state needs to gain their own enforcement and
- 25 investigative authority. A lot of times they have to go back and

- 1 -- you know, laws and statutes.
- 2 O. Uh-huh.
- A. Also, we get over to training and qualification. As you
- 4 know, part of MAP-21 brings along safety management systems. So
- 5 part of that is the SSOs being positioned to adequately understand
- 6 safety management systems, and also being able to assess the
- 7 maturity level of those agencies once they develop them. And
- 8 they'll be performing audits, inspections, things like that as
- 9 well.
- 10 And then we've also been setting up the -- you know,
- 11 they have their triennial review. We review the states every 3
- 12 years under MAP-21. The safety plans, the agency safety plans,
- 13 things like that. Currently, we have a system safety program plan
- 14 and a security program plan. Okay. That can be replaced with an
- 15 agency safety plan. You've talked with Lynn Spencer. She's
- 16 heading up the SMS. And then the annual reporting that goes into
- 17 it.
- 18 You probably talked to Lynn and she's talked to you a
- 19 little bit about data collection. Because you've got a lot of
- 20 questions about that, that's more in her realm.
- 21 O. Yeah.
- 22 A. And then we'll be using data definitely in an SMS
- 23 fashion to inform our decisions, right down to regulatory
- 24 decisions as far as which ones we need to tackle first; where's
- 25 the biggest vulnerability of the industry, the biggest risk?

- 1 Q. All right. Thank you. That's very good.
- 2 Do you see any limitations with the current requirements
- 3 of MAP-21?
- A. We don't have emergency order authority. So --
- 5 Q. Can you explain that a little bit, for the record?
- 6 A. I don't want to get into the nuts and bolts of it. I'm
- 7 not Scott. But over at the FRA, we could issue emergency orders.
- 8 Q. Okay. And what would that allow you to do?
- 9 A. That would allow us more ability to intervene. You
- 10 know, it's a directive, a safety directive, that type of thing.
- 11 Q. And what's an example of an emergency order that you
- 12 have experience with?
- 13 A. Like over at the FRA?
- 14 Q. Sure.
- 15 A. EO 28. Are you familiar with it?
- 16 Q. Please --
- 17 A. With the securement of freight trains.
- 18 Q. Oh, yes. I am.
- 19 A. Hazmat.
- 20 Q. Lac-Megantic.
- 21 A. Right.
- 22 Q. Yes. Thank you. That's very good.
- What does safety performance criteria mean to the FTA?
- 24 A. I don't have -- I don't feel comfortable giving an
- 25 answer on that one right now. I wouldn't be able to give you a

- 1 clear answer on that. It does mean something to the FTA, but I
- 2 don't feel comfortable giving you an answer on that.
- 3 Q. Okay. Is that something you could come back to us on?
- 4 Or --
- 5 A. Sure.
- 6 Q. Okay.
- 7 A. Yeah.
- 8 Q. That would be good.
- 9 Can you explain specifically how the FTA plans to
- 10 address NTSB recommendations in its legislation or in its
- 11 development of --
- 12 A. That would be more of a question towards Tom and the
- 13 TSO-10, which is Lynn's group.
- Q. Okay. Okay. Right now, does FTA contain the regulatory
- 15 language to engage in on-site inspections?
- 16 A. Yes.
- 17 Q. Okay.
- 18 A. We're doing one at the -- yeah.
- 19 Q. Okay. Can you tell us a little bit about that effort?
- 20 A. I can give you a little bit of the details. I don't
- 21 want to get into our findings because it's still an ongoing
- 22 investigation and we're still compiling all that data and writing
- 23 up the reports.
- 24 Q. Okay.
- 25 A. But the WMATA safety management inspection, first of

- 1 all, it's clear -- I want you to understand that there's three
- 2 different reports on this. There's also -- there's a safety
- 3 management systems gap analysis that's being performed.
- 4 Q. Okay.
- 5 A. That's -- Lynn Spencer is heading that up. She's
- 6 helping to determine the maturity levels of the different aspects
- 7 of their current safety system, and how -- where the gaps are,
- 8 going over to SMS.
- 9 O. Okav.
- 10 A. Her report will be used as a tool to inform WMATA on
- 11 which areas they need to mature their program to fully develop an
- 12 SMS.
- 13 Q. What was -- was that sort of like a standalone sort of
- 14 effort?
- 15 A. It is. It is.
- 16 Q. It wasn't really tied to the initial --
- 17 A. Well, it's something that we use to -- we want to help
- 18 with SMS and explaining SMS and helping the agencies understand
- 19 what they need to do to get to a fully mature SMS anytime we have
- 20 the opportunity.
- 21 Q. All right. Okay.
- 22 A. So, I mean, it's a fundamental building block, so --
- Q. Yeah. Yeah.
- 24 A. The safety management inspection is -- we spent 3 weeks,
- 25 from March 16th through April 3rd, on site. And we were -- I was

- 1 tasked with performing a management inspection of WMATA's
- 2 operation, bus and rail. So the rail side was focused on
- 3 operations. Everything was kind of divided up into a discipline
- 4 or department. So we looked at rail. We looked at track signal,
- 5 you know, traction power, vehicle maintenance, facilities. We did
- 6 have some focus areas. Obviously, we want to look at emergency
- 7 procedures, tunnel ventilation.
- 8 Q. Yeah.
- 9 A. Training certification.
- 10 We heavily involved the Tri-state Oversight Committee.
- 11 They were a partner with us on this investigation, even though
- 12 it's -- our inspection, even though it's FTA's, they were a
- 13 participant. They were also able to share some of their plans for
- 14 audits. We looked more in detail in areas that they wanted to see
- 15 as well. So they were able to inform the process as well. From
- 16 some of their experience, if they saw something where they wanted
- 17 a little more detail taken --
- 18 O. Sure.
- 19 A. -- we took that into consideration in our plans. Same
- 20 thing with the bus side, we looked at the operations and
- 21 maintenance as well.
- 22 And then we did exit briefings with each department, to
- 23 present our findings. There will be findings and recommendations
- 24 issued in the report too. We're looking at June. So -- and we're
- 25 also aware that the hearing is coming up in June.

- 1 Q. Uh-huh.
- 2 A. We don't want to blindside you. So I think the intent
- 3 right now is to release that report -- if we're going to do it,
- 4 we're going to release it in early June and give you a little bit
- 5 of time with it before the hearing. Otherwise, it might be
- 6 released shortly after. So --
- 7 Q. Understanding that this docket will not be released
- 8 until the day of the hearing --
- 9 A. Okay.
- 10 Q. -- so would you -- are you able to share any of the
- 11 preliminary findings that --
- 12 A. I'm comfortable talking in generalities.
- 13 Q. In generality would be fine.
- 14 A. But specifically -- I mean, we looked at training.
- 15 Certification of employees in operations, there was some concerns.
- 16 There's also some concerns with the training programs. They could
- 17 be -- a lot of it's paper-based, so, you know, electronically
- 18 managing that system would be a better way to go.
- 19 Q. Okay.
- 20 A. We also followed up on the de-stressing program from the
- 21 2012 audit. It gave us an opportunity to revisit that and see how
- 22 things are going there as well.
- 23 Q. Okay.
- 24 A. We looked at the vehicles -- vehicle maintenance aspect.
- 25 We also looked at capital projects. We were able to interview top

- 1 management in each of the departments. We did take -- is it 1507,
- 2 for tunnel ventilation? The NTSB 1507?
- 3 Q. Oh, the recommendation?
- A. Right. Yeah. We took that into consideration while we
- 5 were there as well, and we paid particular attention to the
- 6 tunnels. We're using this process as a way to inform what we're
- 7 going -- our plans to address those recommendations as well.
- 8 So is there anything in specific that you want to know
- 9 about?
- 10 Q. Well, when you mention or when you bring up some of the
- 11 industry-specific things, like de-stressing, we've got to remember
- 12 we're going to have a transcriptionist decode this. And so we got
- 13 to kind of explain what -- so, Sean, when you bring --
- 14 A. I am not a subject matter expert on track, but --
- 15 Q. -- when you bring up de-stressing, I'm pretty sure I
- 16 knew you were talking about track, but --
- 17 A. Yes.
- 18 Q. And then others will be reading this too, like the Board
- 19 members, so I'm just trying to help them.
- 20 So that's a good sort of a broad-brush approach to go at
- 21 and -- and I know, comparatively, after a lot of the incidents in
- 22 Metro-North, the FRA initiated its Deep Dive. And they bubbled
- 23 things up to about, I think, five categories. And so is it safe
- 24 to say that the categories that you've bubbled up so far or have
- 25 -- are really going to focus on or make recommendations on are

- 1 going to be more along the training aspect or --
- 2 A. There will be overarching problems that are present in
- 3 all the departments.
- 4 Q. Okay.
- 5 A. But we will address each of them in a departmentalized
- 6 fashion as well. So you'll look at operations -- if I'm looking
- 7 at the operator training, the controller training, the time they
- 8 spend in their certification process, the training program in
- 9 general, the number of weeks that they spend, that will be focused
- 10 towards the rail operations group.
- 11 We also have findings in vehicle maintenance, for
- 12 example, or track. But there might be an overarching problem
- 13 where training is falling short across the agency. Maybe in
- 14 program development, the training program could be improved, or
- 15 the certifications, the way they're tracking them, that sort of
- 16 thing. We'll address those overarching problems, but there will
- 17 be -- I almost look at your categories as, you know, the
- 18 departments themselves.
- 19 O. Yeah.
- 20 A. You know, so you'll see track, infrastructure, that sort
- 21 of thing, as well as vehicles.
- Q. When you assess WMATA, what do you benchmark against?
- 23 Their own industry, their own in-house standards?
- 24 A. Yes.
- Q. Okay. Okay.

- 1 A. Yeah. So we hold them to their own internal processes
- 2 and procedures. And we do identify when there is a lack of a
- 3 process and procedure as well.
- 4 Q. Yeah, that was my next question.
- 5 A. So --
- 6 Q. Yeah.
- 7 A. Yeah, so --
- 8 Q. And did you find that that was an issue on a scale -- a
- 9 large scale, minimal scale, low scale?
- 10 A. We saw a lot of -- well, depending on where you're
- 11 looking, in which departments.
- 12 Q. Uh-huh.
- 13 A. Some departments are more straightforward and better off
- 14 than others. We also saw complicated issues where maintenance
- 15 activity might involve several departments. And, you know, such
- 16 as -- like with tunnel ventilation, there's multiple departments
- 17 involved. But I couldn't say that, you know -- I don't know how
- 18 many different procedures. I would have to go back and go through
- 19 all the notes and see what the final report says. But, yes, we
- 20 did find --
- 21 O. Sure.
- 22 A. -- gaps, you know.
- 23 Q. Okay. That's --
- A. And sometimes it wasn't a gap of a missing procedure,
- 25 but maybe a procedure that needs to be enhanced, modified, hasn't

- 1 been touched in a number of years. That sort of thing.
- Q. Well, I appreciate you sharing. I know you're trying to
- 3 get --
- 4 A. I'm just speaking in general, so --
- 5 Q. Yeah, you're trying to get the final product done and
- 6 you'd rather not speak in front of the product. And that makes
- 7 sense.
- A. That does make sense, and there's a lot of information
- 9 there, so --
- 10 Q. Yeah. And you believe that the report will be out
- 11 before the hearing?
- 12 A. Well, we're hoping -- all I know is in June. It's above
- 13 my pay grade as to when the report is released.
- 14 Q. Okay.
- 15 A. We're going through internal vetting and review. We
- 16 also give -- need to give WMATA an opportunity to review the draft
- 17 and for factual correction.
- 18 Q. Okay.
- 19 A. So there's a process here. We do want to release this
- 20 as soon as we can, you know, but it looks like June is the target
- 21 right now.
- 22 Q. Okay.
- 23 A. But, I mean, I can't give you a specific date.
- MR. BIEHL: Could I just ask, will TOC do a review of
- 25 that also?

- 1 MR. THOMPSON: TOC will be --
- 2 MR. BIEHL: Or is that just -- be a WMATA review?
- 3 MR. THOMPSON: They -- no, TOC will be given an
- 4 opportunity to review as well. Remember, I told you there's three
- 5 reports. The next report is for the Tri-state Oversight
- 6 Committee. It's the -- our SSO audit. That will be another
- 7 report as well.
- 8 MR. BIEHL: Okay.
- 9 BY MR. HILLER:
- 10 Q. And pardon me if this is a little bit redundant. Do you
- 11 believe there are some situations where safety compliance could be
- 12 enhanced by using the traditional framework the FRA and the FAA
- 13 use that includes civil penalties, compliance orders, and
- 14 emergency orders?
- 15 A. I see benefits to both systems. And I see both systems
- 16 being able to -- that have their strengths and their weaknesses.
- 17 I think FTA's right now is maturing. It's new. I see the
- 18 positive signs with safety management systems. And then I looked
- 19 at the FRA regulatory framework and it's more --
- 20 Q. Yeah.
- 21 A. -- down in the weeds. We're out conducting inspections
- 22 and -- but they could learn from the FTA model as well. So I see
- 23 strengths on both of them.
- 24 Q. Okay. That's --
- 25 A. So, I like the FTA in that they're establishing safety

- 1 management systems and it's setting that foundation for the
- 2 transit agencies to develop a better safety system within the
- 3 organization.
- Q. Do you have the resources to implement the requirements
- 5 of MAP-21?
- A. I believe we do. We do have staffing models and things,
- 7 and we adjust as needed, you know. So it's revisited. Yes.
- Q. Are there any ongoing efforts at the moment to increase
- 9 funding to the FTA to help get MAP-21 implemented guicker?
- 10 A. Quicker? Well, I mean, they currently have the funding
- 11 right now that we're giving out to the state oversight agencies.
- 12 As far as establishing it quicker, I mean, we've got to put out
- 13 the rule and then they've got, you know, 3 years to come to meet
- 14 that, so -- they need to meet it immediately, but they have 3
- 15 years to achieve the certification.
- 16 Q. Okay. Now, has your office -- and, I quess, let me
- 17 re-characterize this. How would you characterize your
- 18 interactions with the Tri-state Oversight?
- 19 A. I think the Tri-state Oversight Committee is very
- 20 active.
- 21 O. Yeah.
- 22 A. When I look across the board at all the different SSOs,
- 23 they're very actively engage in safety at WMATA. They are very
- 24 unique, in that they are multijurisdictional. They have three
- 25 jurisdictions, so that's a challenge for them. But they're --

- 1 they have a roadmap to the Metro Safety Commission, which will
- 2 correct that. So right now the jurisdictions are working together
- 3 towards forming that Metro Safety Commission, and that will
- 4 greatly enhance things. But, by and large, as far as activity
- 5 goes and then day -- involved with the activities at WMATA, I
- 6 think they're very active.
- 7 Q. Yeah. Can you talk a little more about this Metro
- 8 Safety Commission? This is sort of the first time I'm hearing
- 9 about it.
- 10 A. For the Metro Safety Commission? The Metro Safety
- 11 Commission is being created to replace the Tri-state Oversight
- 12 Committee. The jurisdictions would be giving that over to the
- 13 Metro Safety Commission, that would oversee -- as the SSO, would
- 14 become the SSO.
- 15 Q. And why is that being done?
- 16 A. It's due to the multi-jurisdictions.
- 17 Q. Okay.
- 18 A. The funding. So this will greatly enhance oversight
- 19 capabilities.
- Q. Who is leading up that effort? Do you know?
- 21 A. I couldn't give you a name of the --
- 22 Q. Okay. That would be a follow-up for us, I think.
- MR. HILLER: Mark?
- BY MR. JONES:
- 25 Q. Just since we're talking about the TOC, do you believe

- 1 that the way the TOC is structured currently they have the
- 2 authority to properly oversee WMATA?
- 3 A. I think once they get the Metro Safety Commission in
- 4 place they'll have more of that authority and it will be clearer
- 5 for them. I think they do a good job with what they've got right
- 6 now.
- 7 Q. Yeah.
- 8 A. In comparison with the other SSOs around the country.
- 9 Q. All right. Okay.
- 10 A. Certainly, they've all got a ways to go. So --
- 11 Q. And at least since you've been here, other than this --
- 12 the audit, the recent audit, has your office had much interaction
- 13 with the TOC committee? Do you have any meetings with them or --
- 14 A. We do. On a case-by-case basis, we will meet with the
- 15 TOC from time to time. You know, whether -- and they brought our
- 16 attention to the 7000 series railcars. So they do brief us and
- 17 let us know what types of activities that they're involved with
- 18 and they do raise things to our attention.
- 19 Q. Okay. All right. Are you aware of the TOC leading its
- 20 own investigation on any WMATA safety issue?
- 21 A. They do lead their own investigations on WMATA safety
- 22 issues, yes.
- Q. Okay. We did some research, and in 2014 WMATA
- 24 documentation shows there were 69 reported fires and 35 reported
- 25 smoke incidents. Based on your experience, would you characterize

- 1 this as a risk?
- 2 A. Certainly. I mean, anytime -- even one fire would be a
- 3 risk. But I can't speak to the data you -- I'd have to go and
- 4 verify that. But your -- what were the numbers?
- 5 Q. It was 69 reported fires and 35 reported smoke
- 6 incidents.
- 7 A. Okay.
- 8 Q. 2014. Do you know if the FTA initiated -- other than
- 9 the one we're discussing here, that event, do you know if the FTA
- 10 initiated any other actions with WMATA on any of their -- any
- 11 smoke incidents or any other incidents that they've recently had?
- 12 At least since you've been here.
- 13 A. Oh, since I've been here?
- 14 Q. Yeah.
- 15 A. Well, this would be the first major one since I've been
- 16 here, in the last 10 months.
- 17 Q. Okay.
- 18 A. I mean, we've done other things as far as like the --
- 19 when I got here, we were doing a safety security readiness review
- 20 of the Silver Line. So it would give us an opportunity to provide
- 21 technical assistance and to see that extension come under
- 22 operation. We conducted a review in operations -- you know,
- 23 determine their state of readiness for operations. It comes with
- 24 findings, recommendations that they address. The 7000 series
- 25 railcars, we were involved briefly with that. TOC asked for, you

- 1 know, our input. They are the oversight, so -- but they mainly
- 2 wanted to inform us of what was happening and the progress they
- 3 were making as far as that went. So --
- 4 Q. Do you --
- 5 A. And then --
- 6 Q. Oh, I'm sorry.
- 7 A. Then also, you know, an output of Chicago, with the
- 8 stopping distances, things like that, you know, we've worked with
- 9 the industry in addressing those with safety advisories and things
- 10 like that. WMATA was one of those. So --
- 11 Q. Do you think, in general, some SSO programs are more
- 12 robust than others? Today, you know.
- 13 A. Sure. California Public Utilities Commission is
- 14 probably the leader of the pack.
- 15 Q. Okay. Do you think MAP-21 has the potential to maybe
- 16 even that a little bit between the SSOs?
- 17 A. It does have the potential to even it. But, you know,
- 18 every state is unique. So, I mean, to say that our -- you know,
- 19 to say Tennessee is going to be exactly like California Public
- 20 Utilities Commission -- they'll be different, you know. They'll
- 21 have different staffing levels, different modes, different needs.
- 22 Yeah.
- 23 Q. Do you think they would have different basic
- 24 requirements as well? For instance, you know, how often an agency
- 25 inspects their track, how often they inspect their cars, or --

- 1 A. Well, other than, you know, we'll require that they do
- 2 their triennial audits and what's outlined in that. The day-to-
- 3 day inspections on how often they conduct, you know, this type of
- 4 inspection in the field or -- that's for them to determine in
- 5 their program. I mean, outside of what the federal requirements
- 6 are.
- 7 Q. Do you get involved with the TRACS committee in any --
- 8 A. I personally am not directly involved with the TRACS
- 9 committee, no.
- 10 Q. Is your office, as far as the --
- 11 A. We've had individuals sit-in and help out with the TRACS
- 12 committee from time to time. But that's a -- TRACS is handled out
- 13 of Lynn's office.
- 14 Q. Okay.
- 15 MR. JONES: Mike, you got some more on that?
- 16 MR. THOMPSON: And they do inform us when, you know,
- 17 they need to -- they need some input from our group, things like
- 18 that.
- 19 BY MR. JONES:
- Q. Okay. So, you do have some --
- 21 A. Communication and coordination, yes.
- Q. Yeah, communication, yeah. Great. Okay.
- 23 BY MR. HILLER:
- Q. I have a follow-up, just back to this -- the
- 25 investigation and the authority and --

- 1 A. The SMI?
- 2 Q. No, just your --
- 3 A. Oh, okay.
- 4 Q. -- the FTA's authority to just complete an
- 5 investigation. You're the lead -- are you the lead investigator?
- 6 A. I am heading up the WMATA SMI, yes.
- 7 Q. Okay. Now, why was that initiated? Why was this SMI
- 8 initiated?
- 9 A. It was a result of the tunnel smoke incident at
- 10 L'Enfant. Yeah.
- 11 Q. So, is -- and you talked a little bit about sort of
- 12 auditing the tunnel structures and the maintenance of the tunnel.
- 13 A. Uh-huh. They did. We looked at the fans and the
- 14 ventilation. We looked at NFPA 130 requirements.
- 15 Q. Right.
- 16 A. You know, the Silver Line currently meets those
- 17 requirements. The other parts of the system were built prior to
- 18 it.
- 19 Q. So how is -- in general terms, what initiates an
- 20 investigation on FTA's part? Is there a --
- 21 A. Established thresholds, things like that.
- Q. And is there a criteria and things like that? Because
- 23 we have criteria that -- you know, the FRA have criteria.
- 24 A. Right.
- 25 Q. We have criteria. What criteria would authorize the FTA

- 1 to begin --
- 2 A. Well, we're working right now on establishing a risk
- 3 assessment committee that will be reviewing things like this and
- 4 determining the appropriate level of response. We're developing a
- 5 lot of these processes and procedures with standing up the office.
- 6 So --
- 7 Q. Okay. And we learned earlier from Lynn that they've
- 8 just hired two other investigators.
- 9 A. Yes. They have two more accident investigations in the
- 10 group. Uh-huh.
- 11 Q. Okay. Okay. And then this will become another branch
- 12 of the FTA, as far as, you know, investigating accidents or
- 13 incidents?
- 14 A. Right. So we do have the ability to go
- 15 independently conduct an accident investigation.
- 16 Q. Okay. And I would imagine this will become more part of
- 17 the business process of the FTA as you mature?
- 18 A. Correct.
- 19 Q. Yeah. And the outcomes of these investigations, what
- 20 are your expectations?
- 21 A. Of an accident investigation?
- Q. Of the outcomes, yeah.
- A. My expectations? Well, I mean, I can give you what I
- 24 personally would like to see. But, more of -- I think it would be
- 25 for Tom and Lynn to discuss that --

- 1 Q. I see.
- 2 A. -- as they're heading up the accident investigation
- 3 group, so --
- 4 Q. Okay. So that really falls in their group?
- 5 A. Right.
- 6 Q. Okay. You're just the lead investigator?
- 7 A. For the inspection.
- 8 Q. For the inspection.
- 9 A. Yes.
- 10 Q. Okay. I'm just trying to keep that in perspective
- 11 because it's -- I don't want to get anybody confused. So this
- 12 wasn't really an investigation. It was --
- 13 A. This is inspection.
- 14 Q. -- it was an inspection?
- 15 A. Yes.
- Q. And I've heard it characterized both ways.
- 17 A. It does. So --
- 18 Q. So that's why it's a little confusing.
- 19 Okay. So the FAA and other modes at DOT have moved to
- 20 an SMS system safety approach, and they've only done so after
- 21 developing a robust set of specific safety requirements. How will
- 22 FTA address this need for specific standards in transit?
- 23 A. That would be a question for Lynn Spencer, TSO-10.
- Q. Okay. So your office is not in any way --
- 25 A. We have input.

- 1 Q. -- assisting or --
- 2 A. We have input as far as developing regulations, things
- 3 like this, you know.
- 4 O. Yeah.
- 5 A. We provide input, but that's headed up through her
- 6 office.
- 7 Q. I see. Okay.
- 8 A. So it would be best for her to answer that.
- 9 Q. Very good. I think that might be all the questions.
- 10 MR. HILLER: Mark?
- 11 BY MR. JONES:
- 12 Q. Yeah. Just one more follow-up on your discussion with
- 13 Mike a minute ago about the investigations you conduct and the two
- 14 people you have now. Do you foresee a need for subject matter
- 15 experts in each discipline down the road, like --
- 16 A. Oh, I --
- 17 Q. -- for instance, track, a signal person, just to be able
- 18 to speak the language, so to speak?
- 19 A. Absolutely. So we do have some training provisions that
- 20 are going out as far as -- we even see the need for better
- 21 training in the SSOs. Right? So they should have an
- 22 understanding of track, signal, maintenance practices, periodic
- 23 maintenance inspections, things like this, to properly inspect a
- 24 system. So we're addressing that right now with our interim
- 25 training provisions.

- But internally, certainly, I mean, with any office we --
- 2 I'm sure Lynn's group is picking folks to fill those accident
- 3 investigator positions from various different backgrounds, whether
- 4 one's a track expert, which I think Troy is, and -- or operations.
- 5 Q. Okay.
- A. You know, George has got some experience in dispatching
- 7 and -- from the control center, and that sort of thing. So, yes,
- 8 she is ensuring that she gets a good swath of experience from
- 9 transit in filling those positions.
- 10 Q. Okay. Is there anything else you would like to throw
- 11 out before we conclude the --
- 12 A. No, not -- I mean, not really.
- 13 Q. Okay.
- 14 A. Did you have any other questions? Or --
- MR. HILLER: No.
- MR. JONES: No. Good. Well, thank you very much. And
- 17 this will conclude the interview.
- 18 MR. THOMPSON Yeah.
- MR. JONES: And appreciate your help, and I'll turn this
- 20 off.
- 21 (Whereupon, the interview was concluded.)
- 2.2
- 23
- 2.4
- 25

CERTIFICATE

This is to certify that the attached proceeding before the

NATIONAL TRANSPORTATION SAFETY BOARD

IN THE MATTER OF: WMATA INCIDENT AT L'ENFANT PLAZA

STATION, WASHINGTON, D.C.

JANUARY 12, 2015

Interview of Sean Thompson

DOCKET NUMBER: DCA-15-FR-004

PLACE: Washington, D.C.

DATE: May 5, 2015

was held according to the record, and that this is the original, complete, true and accurate transcript which has been transcribed to the best of my skill and ability.

Jane W. Gilliam Transcriber