

NATIONAL TRANSPORTATION SAFETY BOARD Investigative Hearing



Washington Metropolitan Area Transit Authority Metrorail train 302 that encountered heavy smoke in the tunnel between the L'Enfant Plaza Station and the Potomac River Bridge on January 12, 2015

Agency / Organization

Title

UNITED STATES OF AMERICA

NATIONAL TRANSPORTATION SAFETY BOARD

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Investigation of:

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WMATA INCIDENT AT L'ENFANT PLAZA

STATION, WASHINGTON, D.C.
JANUARY 12, 2015

* Docket No.: DCA-15-FR-004

Interview of: VERONICA HOWARD

Washington, D.C.

Tuesday,

January 20, 2015

The above-captioned matter convened, pursuant to notice.

BEFORE: DAVID BUCHER

Railroad Accident Investigator

APPEARANCES:

DAVID BUCHER, Railroad Accident Investigator National Transportation Safety Board (NTSB)

RICHARD DOWNS, JR., Survival Factors Investigator Chairman, Survival Factors Technical Working Group National Transportation Safety Board

SHARMILA SAMARASINGHE, Vice Chair Tri-State Oversight Committee

DORSEY ADAMS, Manager of Rail Safety Washington Metropolitan Area Transit Authority (WMATA)

HERCULES BALLARD, Managing Director Rail Transportation WMATA

THOMAS LITTLETON, FTA Investigator In-Charge Associate Administrator for Transit Safety and Oversight Federal Transit Administration (FTA)

MARLENE FLEMINGS-McCANN, Assistant Business Agent for Rail Operations Amalgamated Transit Union (ATU) Local 689

RICK WALLY, Station Representative Manager ATU Local 689

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1 INTERVIEW

- 2 (8:40 a.m.)
- 3 MR. BUCHER: Good morning this is Dave Bucher, Rail
- 4 Accident Investigator for the National Transportation Safety
- 5 Board. It's January 20, 2015. And this is the interview of
- 6 Veronica Howard. L'Enfant station manager for WMATA. And it's
- 7 related to the L'Enfant Plaza accident of January 12, 2015. The
- 8 accident number DCA-15-FR-004. To my right I have?
- 9 MS. SAMARASINGHE: Good morning, Sharmila Samarasinghe.
- 10 I'm with the Tri-State Oversight Committee. I'm the full-time
- 11 Virginia member.
- MR. LITTLETON: Hi, Thomas Littleton. I'm the Associate
- 13 Administrator For Transit Safety, and Oversight with the Federal
- 14 Transit Administration, and the Investigator-in-Charge from the
- 15 FTA.
- MS. HOWARD: Good morning.
- 17 MS. FLEMINGS-McCANN: Good morning, Marlene Flemings-
- 18 McCann. Assistant Business Agent for Rail Operations, Local 689.
- MS. HOWARD: Good morning.
- MR. BALLARD: Yes, good morning. My name is Hercules
- 21 Ballard, Managing Director Rail Transportation.
- MR. ADAMS: I'm Dorsey Adams, Washington Metro, Manager
- 23 of Rail Safety.
- 24 MR. DOWNS: Rick Downs, Survival Factors Technical
- 25 Working Group Chairperson, NTSB.

- 1 MS. HOWARD: Good morning.
- MR. WALLY: And Rick Wally, Local 689, shop steward for
- 3 station managers.
- 4 MR. BUCHER: Great, thank you.
- 5 INTERVIEW OF VERONICA HOWARD
- BY MR. BUCHER:
- 7 Q. Veronica, pretty much like I said, if you could go back
- 8 to January 12th, and relate as much as you can remember about the
- 9 incident that occurred at the station?
- 10 A. Okay. It was about, I'll say, 3, 3:15 -- between 3:15,
- 11 I'll say, and 3:30. I'll say 3:15 and 3:30. I was coming from my
- 12 first block taking a break at L'Enfant to relieve Mr. Howard. I
- 13 was in the back in the ancillary room and the custodian, she came
- 14 back there, and she was like the station is on fire. I'm like
- 15 what you mean? She's like the station is on fire.
- 16 So I run out -- at that time I came out to assist
- 17 Mr. Howard, you know, with evacuating the station, whatever he
- 18 needed. At that time I couldn't even see nothing, nothing, like
- 19 even my hand in front of me. So Transit, like, bust out the
- 20 smoke. Because I didn't see them running in the smoke, they just
- 21 bust out of the smoke.
- 22 MR. DOWNS: Excuse me, Transit officer?
- MS. HOWARD: Yes. And he was like, evacuate the
- 24 station, evacuate the station. At that time I started helping
- 25 them evacuate all the customers from out the station up to the

- 1 upstairs level. At that time we just kind of backed the customers
- 2 and I stood out there and helped them, you know, tell where the
- 3 different shuttles so the customers could get on. That's about
- 4 it.
- 5 BY MR. MR. BUCHER:
- 6 Q. Were you taken to medical treatment anywhere?
- 7 A. No.
- 8 Q. Okay. Dave Bucher, again. Just a little follow-up.
- 9 What accident or -- you're in the little booths at the gates
- 10 right?
- 11 A. I'm in the ancillary room, which is the bathroom.
- 12 Q. Okay, but your normal position was at what exit?
- 13 A. 7th and Maryland Avenue.
- 14 Q. 7th and Maryland Avenue.
- 15 A. Mezz 82.
- 16 Q. I'm sorry?
- 17 A. Mezzanine 82.
- 18 Q. Mezzanine 82. Okay, thank you.
- Okay, when the evacuation was ordered by Metro police,
- 20 did you open the turnstiles? I mean --
- 21 A. Yeah.
- Q. Were they open so that people could evacuate?
- 23 A. Yeah, the barriers were open.
- Q. The barriers were opened?
- 25 A. Yeah.

- 1 Q. Okay.
- 2 A. The whole station was in fire mode. I mean, the
- 3 barriers was open. The elevators was brought up to mezzanine
- 4 level and street level, you know.
- 5 Q. Okay.
- 6 MR. BUCHER: Okay, I'm going to pass on. Mr. Downs?
- 7 BY MR. DOWNS:
- 8 Q. Ms. Howard, thank you for joining us today. Could you
- 9 tell us a little bit about your work history? How long you've
- 10 been with WMATA?
- 11 A. I've been with WMATA since April 24, 2006.
- 12 Q. 2006, okay.
- 13 A. Yes.
- Q. Were you hired on as a station manager or did you do
- 15 some other job first?
- 16 A. I was a bus operator. Then I went on to train operator
- 17 in November 1st of 2007. Then I came to stations in November
- 18 2014.
- 19 Q. From 2007 until '14 you were a?
- 20 A. Train operator.
- 21 Q. Train operator, okay.
- 22 A. Yes.
- 23 Q. So in that -- in your capacity as a station manager
- 24 you'd be able to move a train if you had to; is that correct?
- 25 A. Not as a station manager.

- 1 Q. You would not be able to move a train?
- 2 A. No.
- 3 Q. You're not qualified to move a train in an emergency?
- A. No, I'm station manager now, so.
- 5 Q. Okay, thank you.
- Prior to coming to WMATA, what was your work experience,
- 7 please?
- 8 A. I worked for the Department of Justice and Department of
- 9 Interior, the both together 9 years.
- 10 Q. Okay, and what did you do there?
- 11 A. I did economics at the Department of Justice, and I was
- 12 an administrative assistant at Interior.
- 13 Q. I see, thank you. Previous to that what did you do?
- 14 A. I used to work for VOCA. It's a mentally ill
- 15 institution. VOCA.
- 16 Q. VOCA?
- 17 A. Yes.
- 18 Q. Thank you. And prior to that?
- 19 A. Prior to that maybe some summer jobs, I'm not that --
- Q. Do you have any college, academic training, professional
- 21 training?
- 22 A. Yes, yes. I have my B.S. in business administration.
- 23 Q. Bachelor of business administration?
- A. Um-hum.
- 25 Q. Thank you.

- 1 A. Yes. Slash legal services, slash legal services.
- Q. Legal services, okay, thank you.
- 3 A. That's my minor.
- Q. Okay. All right. On the day of the event, tell us
- 5 about your radio. You're issued a radio, correct? A handheld
- 6 radio?
- 7 A. Well, I didn't have it. Mr. Howard had it. Again, I
- 8 was on my break. I was there to relieve him once he was completed
- 9 with his duties.
- 10 Q. I see. And is it that your particular assignment that
- 11 day, you go around relieving people when they're on their break,
- 12 or how does that work?
- 13 A. No, I had a block, meaning that I work from -- I work
- 14 from Branch Avenue from 8 to 1. Then I left there and I supposed
- 15 to took over from 4 to closing at L'Enfant Plaza. So I had a
- 16 break in between all that time. So I went back to L'Enfant so I
- 17 could be already stationary to eat my food and just chill out.
- 18 Q. I see. Okay, so make sure I'm understanding. You had
- 19 been earlier working at Branch Avenue?
- 20 A. Yes.
- Q. And you did not go on duty until 4 p.m. at L'Enfant.
- 22 A. Yes.
- 23 Q. So you came back to L'Enfant a little bit earlier in
- 24 order to take your lunch or whatever.
- 25 A. Yes.

- 1 Q. And that's where you were at the time?
- 2 A. Yes.
- 3 Q. Okay, great. So you were really off duty at the time on
- 4 your lunch break or whatever?
- 5 A. Yes.
- 6 Q. Okay. And when -- according to WMATA operations
- 7 practices if you're on a break, you're off duty on a lunch break
- 8 or whatever, and the station experiences an emergency, do you
- 9 immediately go back on duty? Is that how it works?
- 10 A. No, you kind of just assist because you work for WMATA.
- 11 You just assist with anything if you're in the system, rather on
- 12 duty or off duty.
- 13 Q. I see, okay. And as soon as somebody alerted you to a
- 14 smoke environment you immediately began to --
- 15 A. Help with the situation.
- Q. With the evacuation, okay.
- 17 A. Yes.
- 18 Q. And you were working that day close to the 7th Avenue
- 19 and -- 7th and Maryland Avenue kiosk?
- 20 A. Yes.
- Q. And you were assisting to take people upstairs from the
- 22 mezzanine level up to the outdoor -- topside as it's called?
- 23 A. Yes.
- Q. Are you issued a respirator mask as part of your work
- 25 equipment?

- 1 A. Do I have one? No.
- 2 Q. No. You were never issued a respirator mask?
- 3 A. No.
- Q. Okay. Have you participated in any training drills as
- 5 part of your work activities as a station manager?
- 6 A. Yes.
- 7 Q. Tell us about the most recent one that you can remember?
- 8 A. Well, it was just a station manager class.
- 9 Q. Pardon me?
- 10 A. It was a station manager class, or you talking just go
- 11 through a drill or?
- 12 Q. Yes. Tell us your recollection of the most recent one
- 13 that you had conducted, you had participated in.
- 14 A. I'd say custom was the last. No -- a lady was -- a quy
- 15 who had tapped the side of the train and they thought he was
- 16 struck by the train, but he wasn't.
- 17 Q. And that was a drill scenario?
- 18 A. No, it wasn't drill; it was an actual event.
- 19 Q. It was an actual event?
- 20 A. Yeah, all my drill scenarios was in class.
- 21 O. In class?
- 22 A. Yeah.
- Q. And when was that last class conducted; do you remember?
- A. My class was November.
- 25 Q. November of 2014?

- 1 A. '14, yes.
- Q. Okay. As part of your training process, evacuations are
- 3 addressed in the training; is that correct?
- 4 A. Yes.
- 5 Q. In addition to the evacuation processes, what other
- 6 things do you recall in your training that were provided to you?
- 7 A. They just gave me different procedures, how to run the
- 8 station, how to work the cars, the basics.
- 9 Q. I see, I see, okay. But you did not have a radio that
- 10 particular day?
- 11 A. No.
- 12 Q. Mr. Howard had the radio?
- 13 A. Yes. He was on duty.
- 14 Q. That you could have used?
- 15 A. Yeah, but he was on duty so he had the radio.
- 16 Q. So you pass around a radio when you're on duty, and when
- 17 you go off duty for lunch or something you leave that with
- 18 whoever's on duty; is that how it works?
- 19 A. Yes.
- 20 Q. I see. In your experience with the radios in the
- 21 station, do they work pretty good?
- 22 A. Yes.
- Q. No troubles?
- 24 A. No.
- 25 Q. Nothing that --

- 1 A. I haven't experienced too many.
- 2 Q. Nothing that you've experienced?
- 3 A. Certain places you might have bad spots.
- 4 Q. Okay, and you're able to work around that to a certain
- 5 degree?
- 6 A. Uh-huh. It's hard.
- 7 Q. It's hard?
- 8 A. Yes.
- 9 MR. DOWNS: Okay, I'll pass the questions on, thank you.
- 10 BY MR. ADAMS:
- 11 Q. Hi, Ms. Howard, how you doing?
- 12 A. Hi, how are you.
- 13 Q. Just are you CPR, first aid trained?
- 14 A. Yes.
- 15 Q. You are?
- 16 A. Yes.
- 17 Q. Okay. And when you're in training and you're going
- 18 through different scenarios did you ever go through a scenario
- 19 quite like this event, for smoke or fire in the station?
- 20 A. Yes.
- Q. Okay, so you did go through that in your training?
- 22 A. Yes.
- 23 Q. Is that a tabletop exercise or something?
- 24 A. Yes, yes.
- MR. ADAMS: Okay, no more questions.

- 1 UNIDENTIFIED SPEAKER: I don't have any questions.
- BY MS. FLEMINGS-McCANN:
- 3 Q. Marlene Flemings-McCann, Assistant Business Agent for
- 4 Rail 689. Ms. Howard, first of all I want to say thank you --
- 5 A. You're welcome.
- 6 Q. -- for coming off your break at that crucial time when
- 7 Mr. Howard needed your assistance. Because you could have went
- 8 another direction, but you chose to do the right thing and I
- 9 appreciate your assisting.
- 10 You're so fresh out of class --
- 11 A. Yes.
- 12 Q. -- that hopefully this will be the last one that you
- 13 have, drill you have to worry about or emergency. But the radio,
- 14 when you're on break, you don't have a radio, right?
- 15 A. Correct.
- 16 Q. So you basically was following instructions of who?
- 17 A. Transit.
- 18 MS. FLEMINGS-McCANN: Okay, that's all I wanted to know.
- MS. HOWARD: Okay.
- MR. LITTLETON: Hi, Tom Littleton with the FTA, no
- 21 questions.
- MS. HOWARD: Okay.
- MS. SAMARASINGHE: Sharmila Samarasinghe with the Tri-
- 24 State Oversight Committee. Ms. Howard, I have a few questions.
- MS. HOWARD: Okay.

- 1 BY MS. SAMARASINGHE:
- 2 Q. You mentioned training. And you mentioned that there is
- 3 a station manager training class.
- 4 A. Yes.
- 5 Q. Is that a one-time thing when you become a station
- 6 manager or do you have recertification at certain intervals?
- 7 A. Yeah, you have refresher.
- 8 Q. Okay, and how frequently are those?
- 9 A. I believe it's every 2 years.
- 10 UNIDENTIFIED SPEAKER: Um-hum. Every 2 years.
- 11 BY MS. SAMARASINGHE:
- 12 Q. Okay, all right, thank you. You mentioned that as you
- 13 were coming off of break and the station was kind of being
- 14 engulfed with smoke you saw Metro Transit PD personnel --
- 15 A. Yes.
- 16 Q. -- rushing around. Did they give you an indication that
- 17 they had essentially started evacuating the passengers out of the
- 18 station platforms and the trains, or were they just running and
- 19 you all kind of made the determination, okay, there seems to be an
- 20 emergency, we need to get ourselves and the passengers that we can
- 21 reach out of the station? Who gave the, kind of, the positive
- 22 command to evacuate the station?
- 23 A. Transit.
- O. Transit?
- 25 A. Yes.

- 1 Q. Okay, all right. Can you also explain the communication
- 2 methods you have at your disposal as a station manager? I
- 3 understand you were still on break and assisting Mr. Howard, but
- 4 what kind of communication do you have at your disposal while
- 5 you're inside the kiosk and while you're making the rounds in
- 6 terms of communicating with ROCC or whoever else you would need to
- 7 communicate if you see something unusual taking place?
- 8 A. I have the telephone inside the kiosk.
- 9 Q. Okay.
- 10 A. The radio, the ETS boxes.
- 11 Q. Okay.
- 12 A. That's pretty much it.
- 13 Q. All right. So if you were doing like a station
- 14 inspection walk, you would have your radio with you?
- 15 A. Yes.
- 16 Q. Okay. And in the past few months, in general, how has
- 17 your radio operations been in terms of when you needed to use it,
- 18 has it worked? Not only at L'Enfant, but you said you have worked
- 19 at Branch Avenue, and wherever else you work, has your radio given
- 20 you any problems in terms of not being able to communicate with
- 21 the people you need to communicate with at the times that you
- 22 needed it?
- 23 A. Sometimes you have bad spots, again.
- 24 Q. Okay.
- 25 A. It depends on where you're standing at.

- 1 Q. Okay, all right. So you have the telephone inside the
- 2 kiosk.
- 3 A. Yes.
- 4 Q. You have the radio at all times when you're outside the
- 5 kiosk.
- 6 A. Yes.
- 7 Q. And if everything fails, you still have the phones in
- 8 the ETS boxes to communicate with ROCC?
- 9 A. Yes.
- 10 Q. And the last question I have is, you mentioned that the
- 11 station was in fire mode.
- 12 A. Yes.
- 13 Q. You mentioned that the elevators had come up to the
- 14 surface level and stopped.
- 15 A. Yeah.
- 16 Q. You mentioned that the fare gates had opened.
- 17 A. Yes.
- 18 Q. Had the escalators stopped as well?
- 19 A. Yeah, they stopped.
- MS. SAMARASINGHE: Okay, all right. Okay, thank you.
- MS. HOWARD: You're welcome.
- MR. BUCHER: Dave Bucher again. I just have a couple
- 23 follow-up questions.
- MS. HOWARD: Okay.
- BY MR. BUCHER:

- 1 Q. The first, and I just want to make sure, you said that
- 2 you were -- you would have gone back on duty at 4:00. What was
- 3 your -- would have been the end of your shift, 4 to?
- 4 A. 12:30.
- 5 Q. 12:30?
- 6 A. Closing, yes.
- 7 Q. Okay. All right, just wanted to make sure. Thank you.
- 8 During the incident did you ever go back to the station
- 9 platforms at all to assist with the people coming out or you
- 10 stayed at the kiosk?
- 11 A. I stayed at the mezzanine level, again, because Transit
- 12 was like evacuate the station.
- Okay. Okay, and just one question, I just want to be
- 14 clear on Mr. Howard's position. He was the station manager at the
- 15 7th Avenue kiosk? Is that what --
- 16 A. Yes.
- 17 MR. BUCHER: Okay, great. Okay, that's all I have.
- 18 I'll pass it off again.
- 19 BY MR. DOWNS:
- Q. Downs, NTSB. Ms. Howard, did you experience any kind of
- 21 medical difficulties as a result of the smoke in the station? Did
- 22 you get taken to the hospital or anything?
- A. No, I didn't.
- Q. You were okay?
- 25 A. Yeah.

- 1 Q. Okay, great, thank you. What I like to do as one of my
- 2 last questions is to, now that you've had few days to think about
- 3 the event --
- 4 A. Okay.
- 5 Q. -- we like to offer the opportunity for you to offer any
- 6 retrospective thought. What that means, now that you think of it
- 7 in your mind, if you -- knowing what you know now --
- 8 A. Okay.
- 9 Q. -- would you have done anything differently or can you
- 10 offer any suggestions to either WMATA or the emergency responders
- or anybody how better to handle a future event? You've never had
- 12 an event like this before; is that correct? Of this magnitude?
- 13 A. Correct, yes.
- Q. Given that it was quite a bit of an event, would you
- 15 have done anything differently or can you offer any suggestions as
- 16 to how to better manage the event? We're not suggesting anything
- 17 was done wrong, but sometimes little things do come up that you
- 18 see now that you didn't see at the time.
- 19 A. No. I would have did exactly what I done.
- Q. Exactly the same?
- 21 A. Yes.
- Q. No thoughts or suggestions?
- 23 A. No.
- Q. Okay, thank you.
- 25 A. You're welcome.

- 1 MR. ADAMS: I have a question.
- 2 BY MR. ADAMS:
- 3 Q. Dorsey Adams, just one more question. Would you have
- 4 wanted some kind of respirator or mask in that event?
- 5 A. It would have been nice to have one.
- 6 Q. Excuse me?
- 7 A. I said, it would have been nice to have one.
- 8 MR. ADAMS: Okay, no more questions.
- 9 MR. BALLARD: Hercules Ballard, no questions.
- MS. FLEMINGS-McCANN: No questions.
- MS. HOWARD: Okay.
- MR. LITTLETON: Tom Littleton, no questions.
- 13 MS. SAMARASINGHE: Sharmila Samarasinghe, Tri-State
- 14 Oversight Committee. Ms. Howard I have a couple of questions.
- 15 BY MS. SAMARASINGHE:
- 16 Q. I forgot to ask you, when the station was in fire
- 17 mode --
- 18 A. Yes.
- 19 Q. -- were the fire alarms going off, and the strobe
- 20 lights that are --
- 21 A. Yes.
- 22 Q. Yes? They were all active?
- 23 A. Yes.
- Q. Did you encounter the train operator of the train that
- 25 was stopped at the platform, Train 510, did you encounter the

train operator or the rail transit supervisor either while you 1 2 were at the kiosk getting ready to evacuate or once you got on to 3 topside? 4 Α. No. 5 MS. SAMARASINGHE: Okay, thank you. 6 MS. HOWARD: You're welcome. 7 MR. BUCHER: Dave Bucher, NTSB, no further questions. 8 MR. BALLARD: No further questions. 9 MS. FLEMINGS-McCANN: No further questions. 10 MR. LITTLETON: No further questions. MS. SAMARASINGHE: No. 11 Thanks. 12 MR. BUCHER: This concludes the interview of Ms. Howard 13 (Whereupon, the interview was concluded.) 14 15 16 17 18 19 2.0 21 22 23 24

CERTIFICATE

This is to certify that the attached proceeding before the

NATIONAL TRANSPORTATION SAFETY BOARD

IN THE MATTER OF: WMATA INCIDENT AT L'ENFANT PLAZA

STATION, WASHINGTON, D.C.

JANUARY 12, 2015

Interview of Veronica Howard

DOCKET NUMBER: DCA-14-FR-004

PLACE: WMATA Headquarters, Washington, D.C.

DATE: January 20, 2015

was held according to the record, and that this is the original, complete, true and accurate transcript which has been transcribed to the best of my skill and ability.

Keith J. Maurer Transcriber