

NATIONAL TRANSPORTATION SAFETY BOARD Investigative Hearing



Washington Metropolitan Area Transit Authority Metrorail train 302 that encountered heavy smoke in the tunnel between the L'Enfant Plaza Station and the Potomac River Bridge on January 12, 2015

Agency / Organization

Title

UNITED STATES OF AMERICA

NATIONAL TRANSPORTATION SAFETY BOARD

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Investigation of:

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WMATA INCIDENT AT L'ENFANT PLAZA

STATION, WASHINGTON, D.C.
JANUARY 12, 2015

* Docket No.: DCA-15-FR-004

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Telephonic Interview of: GREER GILLIS

Washington, D.C.

Monday, May 11, 2015

The above-captioned matter convened, pursuant to notice.

BEFORE: MARK JONES

Deputy Chief, Railroad Division

APPEARANCES:

GEORGETTA GREGORY, Chief, Railroad Division Office of Railroad, Pipeline and Hazardous Materials Investigations National Transportation Safety Board

MARK JONES, Deputy Chief, Railroad Division Office of Railroad, Pipeline and Hazardous Materials Investigations National Transportation Safety Board

CARL SCHULTHEISZ, Ph.D., Chief, Vehicle Performance Division

Office of Research and Engineering National Transportation Safety Board

REGINALD BAZILE, Special Assistant
District Department of Transportation (DDOT)

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1 INTERVIEW

- 2 MR. JONES: Good morning. It is May 11th, 2015. My
- 3 name is Mark Jones, the deputy chief of the Railroad Division,
- 4 NTSB. Last name is spelled J-o-n-e-s. We are interviewing
- 5 Ms. Greer Gillis, the deputy director of transportation for the
- 6 District of Columbia and TOC Executive Committee member, and this
- 7 is in regard to the January 12th, 2015 arcing and smoke incident
- 8 at the WMATA L'Enfant Plaza Station that the NTSB is
- 9 investigating.
- 10 Ms. Gillis, I'd like to thank you for agreeing to
- 11 participate in this interview. The interview will be recorded and
- 12 transcribed, and you'll have the opportunity to review the
- 13 transcript and offer errata as desired.
- 14 The NTSB plans to hold an investigative hearing on June
- 15 23rd and 24th, 2015, in connection with the L'Enfant incident.
- 16 During an investigative hearing, the NTSB does not determine legal
- 17 liability or fault for accidents; rather, the NTSB holds public
- 18 investigative hearings to assist us in reporting the facts and
- 19 conditions of the accident. The fact hearing is then used to
- 20 assist the NTSB in ultimately determining the probable cause of
- 21 the accident and make appropriate recommendations to improve
- 22 safety and prevent future accidents.
- One of the areas the investigative hearing works for is
- 24 safety oversight of rail transit as mandated by Title 49, Code of
- 25 Federal Regulations, Part 659, Rail Fixed Guideway Systems, State

- 1 Safety Oversight; and the Moving Ahead for Progress in the 21st
- 2 Century Act, better known as MAP-21, signed into law on July 6,
- 3 2012.
- 4 Now, I'll ask my colleagues here with me to identify
- 5 themselves and spell their last name, beginning with Georgetta,
- 6 please.
- 7 MS. GREGORY: Georgetta Gregory, G-r-e-g-o-r-y. I'm
- 8 chief of the Railroad Division at the NTSB.
- 9 DR. SCHULTHEISZ: And my name is Carl Schultheisz, S-c-
- 10 h-u-l-t-h-e-i-s-z, and I'm the chief of the Vehicle Performance
- 11 Division in the Office of Research and Engineering at the NTSB.
- MR. JONES: Okay, thank you.
- 13 INTERVIEW OF GREER GILLIS
- 14 BY MR. JONES:
- Q. And, Ms. Gillis, if you'd please state your name and
- 16 title for the record and spell your last name, please?
- 17 A. Sure. My name is Greer Johnson Gillis, last name is
- 18 spelled G-i-l-l-i-s, and I am the deputy director for the District
- 19 Department of Transportation.
- Q. Okay, thank you. And could you briefly describe your
- 21 role in that organization?
- 22 A. Sure. As deputy director, I'm responsible for the day-
- 23 to-day operations of the organization, direct oversight of all of
- 24 our administrations, from planning to design, engineering,
- 25 construction, and even administrative services, again, to ensure

- 1 the efficient operations of the agency in performing its day-to-
- 2 day functions.
- 3 Q. All right, thank you. How much of your time would you
- 4 estimate you spend on TOC activities?
- 5 A. At the moment, I am relatively new to the agency and
- 6 have just been appointed to the TOC as the Executive Committee,
- 7 and I have been receiving briefings from my team here with regards
- 8 to TOC activities. So at the moment I'm spending, I would say,
- 9 about 10 percent of my time on becoming familiar with the TOC and
- 10 getting up to speed on the recent activities of the TOC,
- 11 particularly with our staff person and our policy person, and also
- 12 getting up to speed and learning more about the actions that
- 13 occurred during the January 12th event and the previous Fort
- 14 Totten event.
- Q. Okay. And what month did you become a member of the
- 16 Executive Committee?
- 17 A. I became a member of the Executive Committee in April of
- 18 2015.
- 19 Q. Okay, thank you. All right, some of these, you know, if
- 20 you're not sure of the answer, that's fine, especially since
- 21 you're new to the committee. But can you explain how the TOC is
- organized and how many TOC staff work for D.C. DOT?
- 23 A. Sure, sure. The TOC is organized -- basically, it's a
- 24 jurisdictional membership between the District of Columbia,
- 25 Maryland, and Virginia. So, each jurisdiction does provide a

- 1 person with regard to serving on the TOC, where they actually
- 2 rotate the chair for that particular period of time, and then each
- 3 jurisdiction also provides policy members and staff members. At
- 4 the moment, for the District of Columbia, we have one person
- 5 serving on the TOC, Klara Baryshev -- and I apologize if I messed
- 6 up her last name -- and Klara, right now, serves as the chair of
- 7 the TOC. We also have one policy staff person on the District of
- 8 Columbia who has been active in the TOC, supporting Klara as well
- 9 as serving or attending meetings and supporting us on the policy
- 10 side, and that's Reginald Bazile.
- 11 Q. All righty. And is Klara, is 100 percent of her
- 12 activity or her time spent on TOC activities?
- 13 A. That is correct.
- Q. Okay. All right. Do you know what authority has been
- 15 granted to the TOC by the District of Columbia?
- 16 A. Are you referring to the legislation authority with
- 17 regards to the TOC?
- 18 O. Yes.
- 19 A. I'm not familiar with the actual legislative authority.
- 20 I believe that a lot of the authority that has been given to the
- 21 District of Columbia, as well as the other supporting
- 22 jurisdictions, comes from the Metropolitan Washington Council of
- 23 Governments through a memorandum of understanding, but I'm not
- 24 sure if there is actual specific legislative authority from the
- 25 city with regards to our work on the TOC; that, I would have to

- 1 find out more information for you on.
- Q. Okay. I'd appreciate it if you could maybe follow up on
- 3 that and send us something.
- 4 A. Um-hum.
- 5 Q. Just in your -- or, can I go back for a second? As far
- 6 as your past experience, could you please give us a sense of your
- 7 past experience before you became the recent -- your recent
- 8 appointment to the Executive Committee?
- 9 A. Sure, sure. I became deputy director here at the
- 10 District Department of Transportation in February of this year,
- 11 2015. Prior to that, I served in the private sector. I was area
- 12 manager for the Washington, D.C. office of Parsons Brinckerhoff, a
- 13 global engineering infrastructure company. Prior to that -- I
- 14 served in that role for approximately for 4 years. Prior to that,
- 15 I served here at the District Department of Transportation as the
- 16 deputy chief engineer for the Anacostia Waterfront Initiative.
- 17 And prior to that, I was -- I was in that role for approximately
- 18 5 years, and prior to that, I served as a supervising engineer at
- 19 various engineering companies on the private side.
- So, most of my career has been on the private sector
- 21 side with a short stint in local government, and then I've
- 22 returned back to local government. So my familiarity with the
- 23 NTSB in my previous roles has been more of following the
- 24 activities of the NTSB as they've worked and investigated previous
- 25 transportation accidents such as the Fort Totten accident and

- 1 other accidents across the country.
- 2 Q. All right. Thank you for that. Just given your
- 3 background of what you know about the TOC and their interaction
- 4 with WMATA, do you think the TOC has adequate authority to carry
- 5 out its mission of oversight?
- 6 A. From what I've learned about the TOC and the work that
- 7 it's doing with WMATA, I think it's a valuable program to have in
- 8 place. I would like to see more authority given to the TOC when
- 9 it comes to oversight of WMATA activities. From what I've
- 10 discerned, there are some things that have just been able to work
- 11 itself out, if you will, due to just having the TOC on site, the
- 12 TOC staff on site and working collaboratively with the WMATA
- 13 staff. It's been effective in some means by doing that. Of
- 14 course, there's always room for improvement and I think, from what
- 15 I've gathered and discerned, the direction that the TOC is going
- 16 in the future can kind of help provide a bit more authority to the
- 17 TOC in being able to enact a lot of the recommendations,
- 18 especially on a faster timeline.
- 19 Q. Okay. Have you -- during your short tenure in your
- 20 position now, have you had the opportunity to review any safety or
- 21 security issues regarding WMATA?
- 22 A. Yes, I have. The staff has briefed me on some of the
- 23 outstanding issues, safety issues regarding WMATA, and they have
- 24 provided me with the last corrective action plan report, summary
- 25 of that report, with regards to some of the outstanding issues.

- 1 Q. Okay. And do you recall when that report -- was that a
- 2 recent report, or --
- 3 A. Yes. It was the April report, the April 2015 monthly
- 4 report, yes.
- 5 Q. Okay. Okay, so it's a monthly report?
- 6 A. Yes.
- 7 Q. All right, thank you. Have you had the opportunity yet
- 8 to attend a WMATA board of -- safety committee meetings?
- 9 A. No, I have not had that opportunity as of yet.
- 10 Q. Okay.
- 11 A. May I also add at this time that our TOC policy staff
- 12 person, Reginald Bazile, has joined me?
- MR. BAZILE: Good morning.
- MR. JONES: Hi. Good morning, Reginald. Could you
- 15 please state your name and title? We're transcribing this
- 16 interview, so we'll get that for the record, please, and if you
- 17 could spell your last name.
- 18 MR. BAZILE: Okay. It's Reginald Bazile. The last name
- 19 is spelled B as boy, A, Z as in zebra, I-L-E, special assistant at
- 20 DDOT and TOC policy member.
- MR. JONES: All righty. Thank you.
- DR. SCHULTHEISZ: Who are you?
- MR. JONES: Oh, I'm sorry. I'm -- yeah. Carl makes a
- 24 good point. We -- there are three of us here at NTSB conducting
- 25 the interview. I'm Mark Jones. I'm the deputy chief of the

- 1 Railroad Division. And --
- MS. GREGORY: And I'm Georgetta Gregory, chief of the
- 3 Railroad Division.
- 4 DR. SCHULTHEISZ: And I'm Carl Schultheisz.
- 5 MR. BAZILE: Great.
- 6 DR. SCHULTHEISZ: I'm the chief of the Vehicle
- 7 Performance Division in the Office of Research and Engineering.
- 8 MR. JONES: Yes.
- 9 MR. BAZILE: Terrific. My pleasure.
- 10 MR. JONES: Thank you, Carl, for pointing that out.
- MS. GREGORY: Mr. Bazile, thank you for joining us. And
- 12 the interview is with Deputy Director Gillis, so if you provide
- 13 input, if you could just identify yourself for the record, since
- 14 we are recording it, to make it easier for transcription?
- MR. BAZILE: Fair enough.
- MS. GREGORY: Thank you.
- 17 BY MR. JONES:
- 18 Q. All right. Ms. Gillis, can you explain how policy
- 19 decisions for the TOC are made? Or Reginald, either one?
- 20 A. Okay. I'm actually going to turn this one over to
- 21 Mr. Bazile.
- 22 MR. BAZILE: Yes. Req Bazile here on policy decisions.
- 23 The TOC, of course, is a multi-jurisdictional body, Virginia,
- 24 Maryland, and the District of Columbia, so we reach decisions by
- 25 consensus. I'd say that in my tenure with the TOC, the way we've

- 1 done things are that the TOC members take care of the day-to-day
- 2 responsibilities of the TOC. They conduct the primary interface
- 3 with WMATA. They all work closely, of course, with our
- 4 consultant, but decisions that are contentious, perhaps, where
- 5 there are issues where there is pushback from WMATA, so those
- 6 types of decisions, and also decisions about the overall direction
- 7 of the TOC as an organization, those decisions are made by the TOC
- 8 policy members in consultation with our executives.
- 9 MR. JONES: Okay, and thank you for that. Could you
- 10 give an example of a recent policy decision?
- 11 MR. BAZILE: Okay. We have begun a long process of
- 12 transitioning to a MAP-21-compliant SSO. So I'd say that the MOUs
- 13 that are shaping that journey, that are shaping the relationship
- 14 that we have with the Metropolitan Washington Council of
- 15 Governments, that's an example of a decision that would be made by
- 16 the TOC policy members in consultation with the executives.
- 17 MS. GREGORY: Mr. Bazile, this is Georgetta Gregory.
- 18 You mentioned MAP-21. Would you mind --
- 19 MR. BAZILE: Yeah.
- 20 MS. GREGORY: -- because there are no rules published
- 21 yet to establish how MAP-21 will be enacted through the state
- 22 safety oversight agency, so could you elaborate a little bit on
- 23 what you mean by transitioning to MAP-21 compliant?
- MR. BAZILE: Well, I'll say one thing. We do have draft
- 25 rules that were released in February, so that gives us a sense of

- 1 direction. And, certainly, we have MAP-21 as a foundational
- 2 document that we're all familiar with. In terms of the
- 3 transition, do you want me to describe how we're transitioning or
- 4 what will be when we transition?
- 5 MS. GREGORY: I think both.
- 6 MR. BAZILE: Oh, okay. Right. So our understanding is
- 7 that MAP-21 calls each state that's operating a fixed rail
- 8 guideway system to establish a compliant SSO, a compliant state
- 9 safety organization. Compliant will mean that it's a fully
- 10 independent organization; it will mean that it's making use of
- 11 federally funded dollars that will become available or have become
- 12 available to one extent or another, and that way we'll have
- 13 enforcement authority. There are some other things that MAP-21
- 14 talks about, like conflicts of interest, et cetera. All of those
- 15 things we plan to live up to. And in order to make the transition
- 16 -- in the interim, we've been declared as noncompliant. Thirty-
- 17 one out of 33 SSOs were declared noncompliant back in 2013.
- 18 In order for us to be -- to make use of federal funding
- 19 available through the FTA, we had to enter into a relationship
- 20 with an eligible recipient of those funds. The TOC itself isn't
- 21 eligible, so we have formed an alliance with the Metropolitan
- 22 Washington Council of Governments. We did this in consultation
- 23 with the FTA. It just so happens that COG had been our partner
- 24 since 1999, so it's a group that we're used to working with and
- 25 look forward to working with more. They are going to be the

- 1 interim designated recipient of our SSO grant funds from the FTA.
- 2 So, over the course of the next two fiscal years, we'll receive,
- 3 hopefully, up to \$4 million, and that \$4 million will fund our
- 4 ongoing TOC activities and specific activities that are related to
- 5 the transition to this new entity.
- 6 There are a lot of things that have to happen for us to
- 7 become this new MAP-21-compliant entity. Probably the heaviest
- 8 list is passing enabling legislation in all three states. So,
- 9 more or less, identical legislation has to be passed in the
- 10 District, Maryland, and Virginia that establishes this entity as a
- 11 legal entity as a compact of the three states that's going to
- 12 execute this SSO mission. The enforcement authority will be part
- 13 of that. The conflicts-of-interest clauses we've already started
- 14 to work on will also be part of that.
- 15 And, yeah, I think that that lays out the overall
- 16 framework. So we're going to make this transition to a compliant
- 17 entity. To fund that transition and our ongoing activities, we
- 18 enter into a relationship with the COG as the interim designated
- 19 recipient of funds and they're going to help us along the way.
- MS. GREGORY: Excellent. One more question, kind of off
- 21 track here, though. Did the FTA provide the TOC with a document
- 22 with the reasons they determined they were noncompliant with
- 23 MAP-21?
- MR. BAZILE: Reg Bazile here again. I'm going to pause
- 25 for a moment. I wasn't here when -- I wasn't engaged with the TOC

- 1 at the time, but my understanding is that they did not provide an
- 2 explanation. When the FTA engaged the SSOs around the country, my
- 3 understanding is that the SSOs presented credentials and the FTA
- 4 sent back with a list of reasons why you weren't compliant and
- 5 here's a roadmap for how you will become compliant. My
- 6 understanding is that the TOC did not receive that courtesy, but
- 7 we took the initiative to develop our own plan and we did a
- 8 certification white paper, which we presented subsequently to the
- 9 FTA, and they approved. So the roadmap that we have in mind is
- 10 the roadmap that's been approved by the FTA.
- 11 MS. GREGORY: Interesting. Mr. Bazile, would it be
- 12 possible to get a copy of that certification white paper?
- 13 MR. BAZILE: Sure.
- MS. GREGORY: Okay, thank you.
- 15 And I'm sorry for the interruption there, Mark.
- 16 MR. JONES: No, no, that's good stuff.
- 17 BY MR. JONES:
- 18 Q. Well, just thinking down the road a little bit, I think
- 19 you have one -- D.C. has one full-time TOC staff person now. Do
- 20 you foresee adding additional staff to support, you know, the new
- 21 approach?
- 22 A. Actually, yes. This is Greer Gillis. Yes, we -- in our
- 23 discussions here, we realize that we need to expand our staff. So
- 24 we are looking at one FTE, if you will, to support the TOC.
- 25 Q. Okay.

- MS. GREGORY: So, Ms. Gillis, there's one full-time and
- 2 that would be Reginald Bazile. Now, is Klara also --
- 3 MR. BAZILE: Klara is the full-time -- this is Reg.
- 4 Klara is the full-time TOC member.
- 5 MS. GILLIS: Yes, correct.
- 6 MR. BAZILE: I'm the TOC policy member. I have a day
- 7 job, as they say. And we envision adding another FTE to be a
- 8 full-time member to support Klara.
- 9 MS. GILLIS: Correct.
- MS. GREGORY: Okay. Mr. Bazile, how much time would you
- 11 say you spend on TOC activities?
- MR. BAZILE: Lately, 110 percent.
- MS. GREGORY: What --
- MR. BAZILE: It varies. It does vary. We have to be
- 15 realistic. This is an important mission, but everything that we
- 16 do at DDOT is important. But, I'd say, from 20 to 80 percent a
- 17 week; a day a week to 4 days a week.
- 18 MS. GREGORY: Okay. Thank you, Mr. Bazile.
- MR. JONES: For the TOC employees, are there written job
- 20 descriptions? And, you know, and what are the qualifications to
- 21 become a TOC staff person?
- 22 MR. BAZILE: It's Reginald Bazile again. After the 2009
- 23 Fort Totten crash, the issue of TOC member credentials and
- 24 training, that was an issue that came to us, I think, from the
- 25 NTSB and the FTA, and it was addressed. So there are job

- 1 descriptions and there are training requirements for TOC members.
- 2 MR. JONES: Okay, can we get a -- ask for that
- 3 documentation as well?
- 4 MR. BAZILE: Sure.
- 5 MS. GILLIS: Sure.
- BY MR. JONES:
- 7 Q. Okay, thank you. And this sort of goes along with, I
- 8 think, what you just spoke to a little bit. So is the TOC
- 9 Executive Committee, though, have they been involved in developing
- 10 the required training for the staff members of the TOC that
- 11 conduct the oversight?
- 12 A. This is Greer Gillis. I would assume that they were
- 13 involved in -- the previous Executive Committee, prior to this
- 14 current Executive Committee, was involved at some point in
- 15 developing the training and criteria once the recommendations came
- 16 from FTA and NTSB.
- 17 Q. Okay, thank you. Does TOC maintain their office in the
- 18 District of Columbia?
- 19 MR. BAZILE: The TOC, we have as our primary home base
- 20 is here at DDOT, is where best positioned to address the entity,
- 21 right, WMATA's headquarters and their primary engineering and
- 22 operational facilities.
- MR. JONES: Okay. And --
- MR. BAZILE: Of course, we've got members who are from
- 25 Maryland and Virginia who maintain desks in those locations.

- 1 MR. JONES: Okay, but as far as -- like, if somebody
- 2 from the general area wants to contact the TOC to register a
- 3 complaint or get information, is there is central number they
- 4 would call? Is that number in D.C., or --
- 5 MR. BAZILE: Yes, there is a central number. Another
- 6 step we've taken is to establish a 24/7 line to field both emails
- 7 and telephone messages. We tend to get more telephone messages
- 8 for one reason or another. And, yes, we field those here at DDOT.
- 9 MR. JONES: All righty.
- MR. BAZILE: And we have, on occasion, received messages
- 11 from, for example, WMATA employees who have safety issues that are
- 12 a concern and they don't feel comfortable going to their immediate
- 13 supervisor or even their boss's boss, so they come to the TOC.
- 14 And on those occasions, we would arrange a confidential meeting
- 15 here at DDOT.
- MR. JONES: Okay, thank you.
- 17 BY MR. JONES:
- 18 Q. Does the TOC engage contractors or consultants to assist
- 19 with safety oversight?
- 20 A. Actually, yes, we do. Right now, with regards to the
- 21 TOC, we do have a consultant on board to assist our staff.
- 22 MR. BAZILE: Req Bazile here. TRA is the consultant.
- 23 They -- among the premier firms in this space of SSO, a
- 24 Philadelphia-based consulting firm.
- MR. JONES: Okay. Could you describe their function and

- 1 maybe an example of what their involved in?
- 2 MR. BAZILE: They're the team from TRA and they're
- 3 great, and you'll see them as part of this process. They're
- 4 intimately involved in the day-to-day operation of the TOC and,
- 5 frankly, what we do would not be possible without them. I'd say
- 6 among the most important functions that they provide is producing
- 7 the report that our -- they're an important part of what we do
- 8 when we go out and do our triennial reviews. So that'll include
- 9 review of documents beforehand and then 2 or 3 days on site of a
- 10 practical inspection. The note-taking and preparation of our
- 11 report subsequent to that review, the heaviest lift there is done
- 12 by TRA. And they work, of course, at the direction of the TOC
- 13 chair. That's Klara Baryshev at the moment, and she'll work with
- 14 her colleagues in Maryland and Virginia to review reports, approve
- 15 drafts, et cetera.
- 16 MR. JONES: Okay. Does the consultant, do they have
- 17 discipline specialties? For instance, do they have a, you know,
- 18 track specialty, signal and train control, operations, mechanical?
- 19 MR. BAZILE: Yes. Req Bazile here again. I'd say that
- 20 like any good consultant, and I'm a man who's been a consultant by
- 21 training myself, they're generalists, right? They do a little bit
- 22 of everything. That's been my experience with their staff. When
- 23 they feel that they're out of their comfort area, they bring in an
- 24 external consultant as an advisor. And we've had a recent example
- 25 of that where we did the triennial review for WMATA communications

- 1 and they brought in an external consultant to advise and kind of
- 2 direct the team on radio communications issues, and I think the
- 3 reasons there are obvious. It's such an important issue and such
- 4 a technical issue.
- 5 MR. JONES: Okay, thank you.
- BY MR. JONES:
- 7 Q. Understanding WMATA is an agency consisting of more than
- 8 1100 railcars, thousands of buses, paratransit, more than 10,000
- 9 employees, and more than a million passengers every day, do you
- 10 feel that the TOC staff levels are enough to ensure effective
- 11 safety oversight?
- 12 A. I -- excuse me -- this is Greer Gillis. Yes, I do. I
- 13 think at the current standpoint that we are, that the TOC resource
- 14 levels are adequate to meet the needs of overseeing and reviewing
- 15 all of the safety issues at WMATA. I think a big plus to that is
- 16 because we are supported by consultants that help us by doing the
- 17 heavy lift. But the members that we have, the policy members that
- 18 we have, I feel that it's definitely enough resources, sufficient
- 19 resources to do all the activities that are needed.
- 20 MR. BAZILE: Right. And -- Reg Bazile here -- I'll add
- 21 to that. I agree. When I'm describing the TOC to people, I'm
- 22 always sure -- careful to remind that the TOC isn't responsible
- 23 for safety at WMATA; the TOC is responsible for providing safety
- 24 oversight. We're interested in promoting a virtuous cycle wherein
- 25 WMATA publishes or creates safety standards, they implement those

- 1 safety standards within the organization, and where issues arise,
- 2 that is, where the safety plan confronts reality and there are
- 3 deficiencies, that those deficiencies are addressed. And we
- 4 address them in the form of CAPs, corrective action plans. So
- 5 that's, again, another important role of the TOC, making sure that
- 6 that CAP is created and that WMATA follows through on it. So the
- 7 CAP is created, it's implemented, and it informs a new and better
- 8 version of the safety plan. So that's the virtuous cycle that
- 9 we're there to ensure.
- 10 MR. JONES: Okay. All right, thank you for that.
- 11 Are you aware of the TOC leading its own investigation
- 12 on any safety issue at WMATA?
- MR. BAZILE: Reg Bazile here. I know that it is an
- 14 option that's available to the TOC. Whenever there's an incident,
- 15 the TOC may conduct its own investigation, they may allow WMATA to
- 16 conduct an investigation and then adopt the findings of those
- 17 investigations, or an investigation may be conducted by a third
- 18 party such as the NTSB. Certainly, there have been occasions
- 19 where the TOC has conducted its own investigation. I cannot give
- 20 you an example offhand.
- 21 MR. JONES: Okay. And how are you notified of
- 22 accidents, incidents, or other events that occur on the WMATA
- 23 system?
- MR. BAZILE: Reg Bazile here. We have in our program
- 25 standard a long list of incidents that we consider to be

- 1 reportable and those are reported within the time frames that are
- 2 listed in the program standard and negotiated and agreed by WMATA.
- 3 Those are reported to us either by phone or by email, and I can
- 4 tell you that they come in daily, sometimes hourly. It depends on
- 5 what's going on, because I'm typically copied on those, as are all
- 6 of our policy members. So if a train blows a red light signal, if
- 7 a door is opened on the wrong side, if a train is in the yard and
- 8 it hits a gate as it's going in for the carwash, we hear about
- 9 that. So it's from the ridiculous to the mundane.
- MR. JONES: Okay.
- MS. GREGORY: If I might inject a quick question on that
- 12 subject, Mr. Bazile.
- 13 MR. BAZILE: Yes.
- MS. GREGORY: Does the TOC staff members ever respond to
- 15 any of these incidents, just to go to and observe the WMATA
- 16 investigation of those incidents?
- 17 MR. BAZILE: We do. Req Bazile here. Yes, we do. Most
- 18 recently, an incident that we responded to was the incident near
- 19 the Greenbelt Station. There was bike/pedestrian bridge that
- 20 collapsed onto the tracks below and our Maryland member responded
- 21 to that incident.
- MS. GREGORY: Thank you.
- MR. JONES: And as part of your notification, I would
- 24 assume -- does that include the number of fires and smoke events
- 25 that WMATA -- whenever they have one?

- MR. BAZILE: Absolutely, yes. Those major events, we
- 2 certainly hear about those, yes.
- MR. JONES: Okay, thank you.
- 4 MS. GREGORY: Do you have any estimate of the number of
- 5 fires and smoke events they've had, say, in the past year?
- 6 MR. BAZILE: I don't have an estimate for you. I would
- 7 never guess on something like that because I can just get you an
- 8 exact answer and, if you like, I will get that for you.
- 9 MS. GREGORY: Okay, thank you.
- 10 MR. JONES: We received some documentation that I'll
- 11 share. In 2014, the WMATA documentation shows there were 69
- 12 reported fires and 35 reported smoke incidents. Based on your
- 13 experience, how -- would you characterize this as a risk?
- MR. BAZILE: Reg Bazile here. Would I characterize it
- 15 as a risk? Perhaps. But I would say that the reporting of an
- 16 incident, that's just the beginning of a long process, and if
- 17 something is reported as a fire or smoke incident, it could
- 18 literally be a hamburger wrapper that's hit the third rail at
- 19 Metro Center. So, there's a broad range of incidents that would
- 20 be captured under a smoke incident or a fire incident at a
- 21 station. Some of them are investigated, reported, and dismissed
- 22 very quickly; others are more serious. But I think that we know,
- 23 even based on what's been reported in the media, that we do have a
- 24 serious issue regarding the covers on the third rail and
- 25 deterioration and arcing causing fire and smoke incidents. That's

- 1 a serious issue and we know what the implications were back in
- 2 January.
- 3 MR. JONES: Okay. In your opinion, what are the TOC
- 4 priorities in conducting safety oversight? For example, how much
- 5 time is spent on new projects, such as a new line or new rail
- 6 transit vehicles, in comparison to the state of good repair and
- 7 operations?
- MR. BAZILE: Reginald Bazile here. The TOC, after 2011,
- 9 adopted the FTA recommended or the best practice of conducting
- 10 triennial reviews on an ongoing basis. That is, the TOC used to
- 11 go in and conduct a triennial review of all 33, I believe it is,
- 12 elements all at once, and they did that every 3 years. Now what
- 13 the TOC does is, there's a list of 33 elements and those elements
- 14 are evaluated one by one over the course of 3 years. So over the
- 15 course of 3 years, you will have visited all 33 of those program
- 16 areas at WMATA.
- 17 So I would say that that forms the base of the pyramid
- 18 for the TOC. It's this state of good repair, as you've described
- 19 it's. It's the triennial review where we're going in and taking a
- 20 look at what we all agreed were the most important elements of the
- 21 organization from a safety and security standpoint and evaluating
- 22 those versus the published plan. That's the base of the pyramid.
- Things like the 7000 series cars and the Silver Line
- 24 opening, phase 1 at least -- phase 2 which is yet to come in
- 25 2019/2020 -- those things are important, but we spend less time on

- 1 those than we do at the base of the pyramid. So, the base of the
- 2 pyramid is ongoing triennial review. Above that, I would say are
- 3 incidents as they arise and corrective action plans, which is
- 4 another area of focus that we visit at least on a monthly basis
- 5 face to face with WMATA.
- 6 BY MR. JONES:
- 7 Q. Okay. And do you know, does the Executive Committee
- 8 review the TOC reports and corrective action plans?
- 9 A. Yes, yes. This is Greer Gillis. Yes, we do. In fact,
- 10 since being on the TOC as an executive member, I have received the
- 11 corrective action plan summary. I just received it for April. So
- 12 we definitely get a statement from the TOC and are able to review
- 13 it.
- Q. Okay. And, Ms. Gillis, I know you're new to the
- 15 position, but do you know, are there are any scheduled meetings or
- 16 how often the Executive Committee members normally would meet?
- 17 A. Yes. We are supposed to meet quarterly, making sure
- 18 that we are up to date and aware of all the activities of the TOC.
- 19 Q. Okay. Do you know if the Executive Committee is engaged
- 20 in determining findings, conclusions, or recommendations from the
- 21 TOC triennial review?
- 22 A. The TOC actually develops the recommendations, the
- 23 findings, from their reviews and what have you. They inform us
- 24 and brief us on their recommendations, giving us an opportunity to
- 25 respond to their recommendations and at least have follow-up

- 1 discussion with them. But the findings and recommendations come
- 2 directly from our TOC.
- 3 Q. Okay. Does the Executive Committee host any type of
- 4 public meetings?
- 5 A. No, we just -- no, we do not.
- 6 Q. Okay. Does the Executive Committee interact with WMATA
- 7 directly?
- 8 A. By means of the TOC, I do -- no, we do not.
- 9 Q. Okay. And just in your experience, do you consider the
- 10 relationship between the TOC and WMATA to be a collaborative one
- 11 or one that seems to be somewhat adversarial?
- MR. BAZILE: Reg Bazile here. It depends on the issue.
- 13 It depends on the issue. I'd say that, overall, the relationship
- 14 is more a collaborative relationship. There have been occasions
- 15 and issues where we've encountered pushback, but I imagine it's
- 16 the same for the NTSB. Sometimes the issues that you're bringing
- 17 to the transit agency aren't popular. Sometimes the issues you're
- 18 bringing to them are issues that would tend to delay their
- 19 operational activities and, yeah, people aren't happy when those
- 20 things come up, but we push through it.
- 21 MR. JONES: Okay. The TOC website indicates that the
- 22 TOC must rely on legislation from the state and D.C. governments
- 23 to impose penalties. Are you aware, has there been any attempt to
- 24 have legislation enacted to impose any penalties?
- MR. BAZILE: Reg Bazile here. Not that I know of. One

- 1 of the fundamental weaknesses, if you'll call it, of the TOC and
- 2 other SSOs is that we do not have enforcement powers, and that's
- 3 something that will come with the new entity that we're going to
- 4 form along the lines of MAP-21. But as far as a I know, no
- 5 legislative move has been made to create penalties.
- 6 MR. JONES: Okay. So would it be an accurate statement
- 7 to say that the TOC has never recommended a penalty aimed at
- 8 WMATA?
- 9 MR. BAZILE: Yes, I think it would. I don't see how the
- 10 -- where the TOC would have that authority, where they'd get it
- 11 from, to say, yes, here it comes; here comes the penalty we're
- 12 picking from the list as item number 3. It doesn't exist, not
- 13 yet.
- 14 MR. JONES: Okay. And just thinking about the future
- and MAP-21, just in your opinion, do you think it would be better
- 16 to interpret MAP-21 as giving the FTA the authority to regulate
- 17 WMATA directly?
- 18 MR. BAZILE: Reg Bazile here. I think that right --
- 19 where we sit here in Washington, D.C. we have an usual situation,
- 20 right, where Department of Transportation -- the U.S. Department
- 21 of Transportation is literally a block away from where I'm sitting
- 22 today, right? And the folks who work in that building, probably
- 23 80 percent of them, get to work on the Metro. They know the
- 24 system intimately. So if people in that building wanted to give
- 25 me their opinion or advice about WMATA, I would listen because I'd

- 1 say these people are customers of the service and they're experts
- 2 in what they do. Clearly, not every SSO around the country has
- 3 that advantage. There are regional offices, but nothing like the
- 4 setup that we've got here where we have a regional office and also
- 5 the U.S. DOT a block away.
- 6 So I'd say that just from a practical standpoint, I
- 7 wouldn't advise or dream about that direct oversight happening,
- 8 and also, I don't think that it would be the best approach.
- 9 There's no substitute, I think, for being able to interact with
- 10 the rail transit agency every day, to be able to get on the subway
- 11 and go to the WMATA offices and sit down with Lou Brown and talk
- 12 about the safety program three times a week, if that's what it
- 13 takes; to be able to go out and visit the rail yards that week, if
- 14 that's what it takes, and I think that only a local SSO can
- 15 perform that type of oversight and have that type of interaction
- 16 with the rail transit agency.
- MS. GREGORY: Great, Mr. Bazile.
- 18 I just have a couple of -- I think Mark is done with the
- 19 list of questions. I just have a couple of follow-up questions.
- BY MS. GREGORY:
- 21 Q. Deputy Director Gillis, could you kind of give us an
- 22 overview of -- I think Mr. Bazile called it DDOT. I guess that
- 23 stands for District of Columbia Department of Transportation?
- 24 A. Yes.
- Q. Okay. Could you just kind of give us an overview of the

- 1 activities that DDOT does and that you are responsible for, as
- 2 well as the --
- 3 A. Sure.
- 4 Q. -- your participation on the Executive Committee?
- 5 A. Sure, sure. You are correct; DDOT stands for the
- 6 District of Columbia Department of Transportation.
- We're responsible for all transportation infrastructure
- 8 in Washington, D.C. That's not only our roadways, our bridges,
- 9 our tunnels, we're also responsible, being a local entity, for
- 10 sidewalks and for alleys. We have a multimodal program, so we
- 11 also look at not only vehicular travel, but we have a transit
- 12 group that's responsible for our D.C. Circulator bus. We do run a
- 13 small transit operation and we are also doing the street car,
- 14 trying to bring the street car back to the District of Columbia.
- 15 We have a strong bicycle and pedestrian program. We are
- 16 very active in bicycle sharing, sponsoring the Capital Bikeshare
- 17 program, and we are the host of our urban forester for Washington,
- 18 D.C., which means we're responsible for trees in the public space.
- So we have administrations that respond to all of those
- 20 activities from planning, design, engineering, construction, to
- 21 maintenance and operation.
- 22 Q. Wow. You have a lot of responsibility there. I think
- 23 that's the first Department of Transportation that I've heard of
- 24 that actually manages the forestry. That's great.
- 25 A. Yes.

- 1 Q. Let's see. And, Deputy Director, you mentioned that
- 2 you'd like to see more authority for the TOC. Could you kind of
- 3 give us an example of what you mean by authority? Are you talking
- 4 about the ability to stop service or assess penalties? Or what
- 5 would you like to see in respect to more authority for the TOC?
- A. Sure. You heard previously from Mr. Bazile that the TOC
- 7 currently doesn't have that -- the authority for enforcement. For
- 8 example, we could -- our TOC makes recommendations on activities,
- 9 our TOC implements corrective action plans and collaboratively
- 10 works with WMATA to kind of improve those corrective actions and
- 11 make sure there's improvements in their safety program, but that's
- 12 as far as we can go. With MAP-21, we're looking to bring on this
- 13 new entity that will allow that enforcement, and I think that's
- 14 where I mentioned earlier I would like to see us get to that
- 15 point, where they actually can have an enforcement body where they
- 16 could recommend those penalties. At this moment in time they are
- 17 not able to do that.
- 18 Q. Excellent. Thank you.
- 19 MS. GREGORY: And, Mr. Bazile, could you tell us what
- 20 your position with DDOT is? I understand you're a policy member
- 21 of the TOC, staff member --
- MR. BAZILE: Right.
- MS. GREGORY: -- but what do you do for DDOT?
- 24 MR. BAZILE: I am a special assistant and I'm housed
- 25 within the policy and planning organization within DDOT. So we're

- 1 the front end of what will become infrastructure projects. I've
- 2 been with DDOT for 7 or 8 years now and have done -- performed a
- 3 variety of roles at the DDOT, including as chief of staff and a
- 4 tenure as special assistant directly to the director of the
- 5 agency. So I've got a pretty broad understanding of the
- 6 organization and how it works, and people around here know me so
- 7 it makes me very, very effective when I hit the door.
- 8 MS. GREGORY: Perfect.
- 9 MR. BAZILE: And that works for the TOC, frankly.
- 10 MS. GREGORY: That's great. And how long have you been
- 11 a staff member on the TOC, Mr. Bazile?
- MR. BAZILE: I took over at the end of 2014, so the
- 13 start of fourth quarter 2014.
- MS. GREGORY: Well, you've certainly done your homework
- 15 on it, I think. I think that was -- oh, you talked a lot about
- 16 corrective action plans.
- MR. BAZILE: Yes, um-hum.
- 18 MS. GREGORY: How do you -- do you do any kind of follow
- 19 up on those corrective action plans at WMATA, any kind of quality
- 20 assurance, to make sure they were actually done?
- 21 MR. BAZILE: Absolutely. It's Reg Bazile here. I
- 22 really think that corrective action plan is -- it may be the most
- 23 important thing that the TOC does. I talked about that virtuous
- 24 cycle or circle. All right, you've got the plan and you want to
- 25 make sure it's implemented. You want to go for improvement. If

- 1 you want WMATA to get better at what it does, it happens through
- 2 corrective action plans, and we take that very seriously within
- 3 the TOC.
- 4 There are many meetings that take place between the TOC
- 5 and WMATA. One of them, a cornerstone meeting that we have every
- 6 month, is what we call a CAPture meeting, the first three letters
- 7 being capitalized, CAP, corrective action plan, meeting. And we
- 8 meet to talk about all of the open corrective action plans within
- 9 the transit agency. And I think what's unique and important about
- 10 that meeting is that we aren't just meeting with WMATA safe
- 11 personnel, that is, the safety staff. We're meeting with the
- 12 operational team members who are responsible for implementing
- 13 those plans, right?
- A CAP is useless if it's something that's visited upon
- 15 the operating organization from above or below, whatever your
- 16 perspective is, from the safety people. It has to bubble up from
- 17 within the operating organization so that it's real and
- 18 implementable and that they own it. So we bring them to the table
- 19 as well to talk about the plan, is it a good plan, where are you
- 20 on implementing the plan, do we need to talk about time tables,
- 21 and if you are changing the deadline, what's your justification
- 22 for doing so? So it is an area that we've emphasized quite a bit.
- 23 When our new director started in January and I met with
- 24 him, or Klara and I met with him for the first time to talk about
- 25 the TOC, we spent several days just talking about corrective

- 1 action plans. We let him know how important it was to us and it
- 2 became important for him. When Greer took over as the executive
- 3 for the TOC, I did the same thing. I sat down with Greer, I let
- 4 her know that CAPs were important to us, and I think they've
- 5 become important for her as well. So it's something that we talk
- 6 about, from the TOC membership all the way up to the executive
- 7 level, this emphasis on corrective action plans.
- 8 MS. GREGORY: Okay, very good. Thank you. That was all
- 9 the follow-up I had.
- 10 Carl, do you have any additional questions?
- 11 DR. SCHULTHEISZ: Yes.
- 12 This is Carl Schultheisz. I'd like to follow up on what
- 13 you were just talking about a little bit, is -- so in the
- 14 corrective action plan, is that developed only by the TOC or do
- 15 you develop that in conjunction with WMATA?
- 16 MR. BAZILE: Yeah. Yeah, but -- I appreciate your
- 17 question and the opportunity to amend the record. CAPs are
- 18 developed by WMATA. CAPS are developed by WMATA, and it goes back
- 19 to what I just said, that they aren't effective if they're visited
- 20 upon the organization. They have to bubble up from within the
- 21 organization. Our responsibility is to say, hey, this is a
- 22 problem, right, because this one incident happened or because
- 23 there have been these 10 incidents that comprise a trend and we
- 24 want you to develop a plan; here are our recommendations for what
- 25 that plan should accomplish.

- 1 And I'll pick something mundane. Cars are tending to hit
- 2 the gate as they're going into the carwash in Greenbelt. That
- 3 gates needs to be controlled and tied down and we recommend that
- 4 you develop a plan to implement that. So that will go directly to
- 5 the maintenance organization and they need to come up with a plan
- 6 and they'll bring that plan forward. It will be vetted by the
- 7 TOC, approved, or we'll give our consent, and then it'll be taken
- 8 on as an official item for WMATA to follow up on. And we'll track
- 9 it in an Access database that our consultant manages on our behalf
- 10 and, again, that will become a topic of discussion at these
- 11 monthly meetings until it's implemented and closed out.
- 12 So they're developed by WMATA.
- DR. SCHULTHEISZ: Okay, thank you. Does the TOC use any
- 14 kind of formal risk assessment or trend analysis to help them
- 15 develop safety plans?
- 16 MR. BAZILE: Not that I've seen. Reg Bazile here. Not
- 17 that I've seen. I guess I can't speak to exactly what's happening
- 18 maybe in the TRA offices, but, no, I don't think that I've seen a
- 19 formal risk assessment that goes into that.
- DR. SCHULTHEISZ: Okay. And I guess I have one last
- 21 question for Ms. Gillis.
- BY DR. SCHULTHEISZ:
- Q. Do you meet with Klara Baryshev on a regular basis?
- A. At this moment, I do not. I've been meeting regularly
- 25 with Mr. Bazile from a policy standpoint. Going forward, I think

- 1 that's something we need to make sure occurs in -- at least having
- 2 a regular meeting with Ms. Baryshev.
- 3 DR. SCHULTHEISZ: Okay, that's all the questions I have.
- 4 MR. JONES: Okay, do you have anything additional you'd
- 5 like to state for the record?
- 6 MS. GILLIS: This is Greer Gillis. No, I don't not.
- 7 MR. BAZILE: No. I guess -- I think we've covered it,
- 8 but I guess I would open it up and say if you've got any follow-up
- 9 questions, feel free to contact me, certainly, by phone or email.
- 10 I'm happy to help and get you anything that you need.
- 11 And I think from this call, the certification white
- 12 paper job description and training criteria for TOC members and
- 13 statistics on smoke incidents reported -- or did you have that? I
- 14 think you had that information.
- 15 MS. GREGORY: Right, we have that.
- MR. BAZILE: So, the -- right.
- MS. GREGORY: Yes, those --
- MR. BAZILE: So those two items I'll get back to you on.
- 19 MS. GREGORY: Excellent.
- MS. GREGORY: So, Deputy Director Gillis, did you have
- 21 anything you wanted to add?
- 22 MS. GREER: I think the other thing is that one of the
- 23 questions you asked, just to follow up with you, was the
- 24 legislative authority for D.C. for the TOC, making sure we
- 25 provided that information to you. And again, I will just follow

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up with what Mr. Bazile said, if there's any additional
1
    information you need from us, please feel free to reach out to us
2
 3
    if we can be of more assistance.
 4
              MS. GREGORY: Thank you so very much. I really, really
 5
    appreciate that. And I do appreciate both of you spending the
 6
    time with us this morning so that we could conduct this interview.
 7
    It's very much appreciated and I think it will contribute to how
8
    we focus Panel 4 in the investigative hearing.
 9
              So, with that, we'll conclude the interview, and I'm
10
    going to turn the recording off now. It is 9:10 a.m.
                                                             Thank you.
11
               (Whereupon, at 9:10 a.m., the interview was concluded.)
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CERTIFICATE

This is to certify that the attached proceeding before the

NATIONAL TRANSPORTATION SAFETY BOARD

IN THE MATTER OF: WMATA INCIDENT AT L'ENFANT PLAZA

STATION, WASHINGTON, D.C.

JANUARY 12, 2015

Telephonic Interview of Greer Gillis

farer M. Salve

DOCKET NUMBER: DCA-15-FR-004

PLACE: Washington, D.C.

DATE: May 11, 2015

was held according to the record, and that this is the original, complete, true and accurate transcript which has been transcribed to the best of my skill and ability.

Karen M. Galvez

Transcriber