

NATIONAL TRANSPORTATION SAFETY BOARD

Office of Marine Safety Washington, D.C. 20594

SURVIVAL FACTORS GROUP FACTUAL REPORT

DCA13MM005

Vessel:	Seastreak Wall Street

Date: January 9, 2013

Time: 0841 EST

SURVIVAL FACTORS GROUP

Location: Slip D2, Pier 11, Manhattan, NY

Owner: Seastreak, LLC

Michael B. Karr, NTSB, Chairman-Survival Factors Group, Washington, DC

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Brett Chamberlain, Assistant Marine Operations Manager; Seastreak, LLC

Contents

ACCIDENT

ACCIDENT	1
SURVIVAL FACTORS GROUP	1
SUMMARY	2
DETAILS OF THE INVESTIGATION	2
1. Interviews	
1.1 CREW	2
1.2 PASSENGERS	
2. MEDICAL AND PATHOLOGICAL INFORMATION	
3. Emergency Response	11
4 TOXICOLOGICAL TESTING	11

SUMMARY

About 0841 EST on January 9, 2013, the passenger ferry *Seastreak Wall Street*, operated by Seastreak, LLC, allided with the corner of the D2 slip while attempting moor at B slip of Pier 11 in Manhattan, New York. The ferry had departed Atlantic Highlands, New Jersey, approximately 40 minutes before the accident and was destined for Pier 11 to offload passengers. It was the second round trip of the day after an uneventful first run. Seventy-nine of 326 passengers aboard sustained minor injuries, four passengers were seriously injured, and one of five crewmembers sustained minor injuries.

DETAILS OF THE INVESTIGATION

1. Interviews

1.1 Crew

Deckhand #1 -- He said he was at the wing station preparing to dock at pier 11 and said he went unconscious for a period of time, then awoke, prior to the engines restarting, and tended to two passengers who were next to him, bleeding. "Ice, paper towels, whatever we could do...and then the next thing, they had the fire department there." "And I remember yelling at the gentleman that works for us that was on the dock...to run across the street to the fire department." He said that he believes he has seen a company policy for docking and said it is "to try to keep passengers ...in their seats...to stay inside and stay out of the way so you can get your job done without anybody getting injured..." He said the crowd control policy is based on weather. The captain will decide when the crew should tell the passengers that they should stay in their seats.

Mate -- Said he was in the wheelhouse at the time of the collision and stayed in the wheelhouse until the captain regained control of the vessel. At first, he said he did not think "it was quite so bad ... I saw some bumps and scrapes" on the second deck. He said he told the captain about the injuries and then he looked "for people to help, trying to assess the situation." He said he then "went out front, threw the line to tie the boat up, saw the police, mates were calling for help, and tied up the stern." He said it was on the way to his mooring station when he saw a seriously injured passenger in the stairwell. He said he then began to assist injured passengers and checked vessel void spaces for damages. He said he bandaged one man's leg and identified serious injuries for the fire department. He said he did not sound the collision alarm because he thought the captain would regain control of the vessel and in thinking about it, said that "by the time I realized that it was imminent, I couldn't even grab the ... microphone." He said he estimated a time of ten seconds between learning there was a problem and the allision. He said he has never participated in a "collision drill".

Captain -- He said that after he had regained control of the vessel, and got it to the dock, he said, "At that time, I had people on the dock call 911 and started making my necessary calls." He said that after members of his crew had told him that passengers had serious injuries, he told the crew

to tend to them, he said he "made a general announcement that please try to remain calm if you're injured." And, "When we got back to the dock, I asked people if you were not injured and you're transferring to East 35th Street, please could we get off so we could tend to the injured." He said that he knows of no company policy with regard to telling people to remain in their seats and said he would not make any announcement other than, "we may say Pier 11 next stop." He said that he always makes the regulatory required safety orientation announcement, and on certain days, such as a windy day, two weeks before the accident, he said he announced, "Please use the handrails, seat backs provided if you do move about; please do not move about if you don't have to."

Deckhand #2-- Said he was behind the bar and "all the momentum from my body just went to my front foot, and I caught myself on the bar...Everything behind me fell down...I sprung up...asked if everybody was Okay...looked around...saw people on the deck. That's when I ...put gloves on," and asked passengers around me to fill up gloves with ice to start handing out to injured passengers. He said that, because of his training, he told people standing up to clear the aisles; "If you're OK and uninjured, please sit down, stay clear of the aisles. And anybody who was hurt, do not move." He said they "had a few nurses (as passengers) on the boat so they were able to help out some passengers." He said that "they always announce, utilize the seatbacks or the handrails in the stairway if you're not near seatbacks" when it gets a "little bumpy" out there.

Deckhand (**served as engineer**) -- He said that he was in the bar area and fell down during the collision and then proceeded to the wheelhouse to obtain a first aid kit. The Captain told him to go to the engine room; so on his way to the engine room, he left the first aid kit with passengers. He said that after he re-started the engines he went back to assisting passengers, such as handing out cold water bottles.

1 2

1.2 Passengers

This section contains survival factors factual information gathered from interviews with passengers and questionnaires.¹

Passenger #9 – Minor injury. Male, 51 yoa, 6'2", 280 lbs. Occupation: Banker. Said he was seated on the second deck, first row of the interior section of seats on the starboard side, in the left seat, seated sideways talking to the passenger seated behind him. He said he heard an announcement that the vessel was coming into Wall Street. He said he noticed people lining up by the stairs. Said he did not get up because Wall Street was not his stop. He said that as he was conversing, he "went flying and hit my head on a pole that was in front of me, just to the right of me." He said he had no sense of braking or slowing down before the collision and believes he was unconscious for about a minute. He said that when he awoke, people told him to remain on the deck, was examined by a person in a business suit wearing gloves (believes it was a doctor),

¹ Appendix 1, the *Seastreak Wall Street* Injury Table, contains information gleaned from medical records of injured passengers. Some of the injured described where they were located and what happened to them and where they were located. This information is listed in the field "Location".

- visited by a crew member and was eventually removed from the vessel by EMTs on a backboard
- 2 and a friend stayed with him until he was removed to the Brooklyn Hospital by an ambulance.
- 3 Said that his neurologist thinks he had a concussion. He said that the windows on the second
- 4 deck were fogged up and this may have prevented him from seeing the dock and assessing
- 5 whether he thought the ship was coming in too fast.
- 6 Passenger #10 Minor Injury. Female, 39 yoa, Occupation: technical project manager. She said
- 7 that as the boat slowed down she gathered her things and started moving to the front entrance on
- 8 the starboard side, lower level of the vessel. She said she thought the vessel had already stopped,
- 9 "and then the next thing I knew, I was kind of flying through the air." She said there were one or
- 10 two people between her and the door. She said that she recalls being thrown forward and then
- somehow "also then thrown backwards," her head hit someone else's head and a "there were a
- 12 few people on top of me." She said that everyone was very concerned about each other, asking
- each other if they were alright. She said two firemen assisted her to a seat on the ferry. She
- eventually was transported to a hospital by an ambulance.
- 15 **Passenger** #14 Minor injury. Female, 47 yoa. Said she was seated in the first seat, next to the
- door near the bow of the vessel, riding with her back to the bow of the ship. She said that all the
- people who were standing up to exit the vessel fell on top of her and the ladies next to her and a
- garbage can "came and hit me". She said that she knows the captain, and before the vessel
- docked, she heard the Captain say, "People, we have an issue here. I'm trying to get the boat
- 20 over." She said that she stayed with a woman she thought was in shock and held the hand of the
- 21 man who was then sitting in her seat. She said that, "And so everybody, as routing, would
- 22 normally get up on the boat a few minutes before we're docking to get in line to be one of the
- 23 few people that get off first, so we all go for that same cab." She said that the crew was "running
- around" assisting people. She also said, "There were quite a few people lying on the ground.
- 25 There was a large amount of people that got off and I assume went on their merry way." She
- said she went to the hospital by ambulance.
- 27 **Passenger #18** Minor injury. Female, 46 yoa, 5'8", 126 lbs. Occupation: Vice President of a
- design and manufacturing company. She said she was seated on the main deck, starboard side in
- 29 the section with two seats, in the second row from the stern, in the inner seat. She said she
- would get off at 35th Street; she was working on her laptop and not paying attention to where the
- 31 boat was. She said her head hit the steel pole that is near her seat, and her knee and she landed in
- 32 the aisle, just to the left of her seat. She said that everyone seemed pretty calm and that
- crewmembers and passengers were offering each other assistance. She said that "if you felt that
- you hit your head or anything, they wanted us to sit." She said, "Then the firemen came on
- 35 board and the policemen and all the medical units trying to sort out those who were injured first,
- 36 making sure that they had -- the most critical care were seen to and put on boards. I must have
- had 20 emergency people ask me if I was okay." She said, "I was in my seat so I can't say
- 38 everybody should sit ... I still got thrown from my seat from the impact...I think you just have to
- 39 be cautious."

- 1 **Passenger #78** Not injured. However, she said her right shoulder hit the seat in front of her
- 2 and it was sore at the time of the interview. Occupation: Accountant. She said that she was
- 3 seated on the second deck, starboard side in a window seat. She said that "some of the larger
- 4 men in the aisle fell onto some of the people in the seats and one of the seats popped out and hit a
- 5 fellow on the face, and then another fellow hit his head on the window upstairs. She said that as
- 6 the captain brought the boat into the dock, after the collision, "deckhands started screaming" at
- 7 two female police officers on the dock, "Call 911, we need help. Someone go to the fire
- 8 department, get the fire department". She said after a few minutes, passengers were asked to
- 9 disembark. She said that her husband is a ship captain and involved in shipping and the two of
- them discuss her ride on the very. She said that she does not get up from her seat until "I can
- hear the quiet positioning of the boat." She said the "FDNY were unbelievably good." She said
- that one of her friends ended up under five other people, was bruised, but went right to work.
- And another person with a laceration had a 10:00 AM meeting that he wanted to make rather
- than wait for triage or go to an emergency department.
- 15 **Passenger #73** Minor injury, Female, 5'2", 185 pounds, Legal Secretary. Seated on the second
- deck, towards the back of the boat on the starboard side. She said she was sleeping, "I pitched
- forward. My face went into the seat in front of me. My knee must have hit the bottom of the
- seat in front of me and I must have actually come out of my seat." She said she heard yelling to
- people on the dock, "Get the fire department. Get the fire department".
- 20 **Passenger #22** Minor injury, male, 6'0", 200 pounds, assistant district attorney New York
- 21 County. Said he was standing on the aft upper deck, starboard side, facing aft with about five
- other people. He said there were fewer people than usual standing in anticipation of getting off
- 23 the vessel. He flew towards the bow, hitting a door and then on the rebound, because he was
- facing aft, he hit another passenger face to face. He said that he does not remember a crewman
- checking on him and that people were asked to leave the boat and the departure was orderly.
- Passenger #23 Interview not recorded. Minor injury, Male, 6'0", 190 pounds, compliance
- officer. He said just prior to the crash, he got up from his seat in the last row of seats, in the
- inner section of seats, on the port side, just in front of the bar, to put trash in the pail behind him.
- He said he landed flat on his back. He said fellow passengers told him to remain where he was.
- He did not move until emergency responders arrived. He said that on a normal day, it may take
- 31 up to 10 minutes to disembark from the vessel.
- 32 **Passenger #29** She said she was seated on the main deck, port side, the second table from the
- 33 bow and had just gotten up when she was hurdled forward and hit "several things". She said
- 34 there was an announcement made, that if you were not injured to leave the boat and if you were
- injured, stay in your seat.
- 36 **Passenger #31** Minor injury. Interview not recorded. Male, 54 yoa. Height: 6 feet. Weight: 240
- 37 lbs. Occupation: Banker. Location: Seated, port side main deck, aft row, corner seat. He was
- reading a newspaper. The side of his head hit a seat tray in front of him. Following the allision
- 39 he assisted other passengers, had his bleeding leg wrapped by FDNY personnel and was

- 1 transported to Bellevue hospital on a FDNY bus. He commented that "this outfit is very good"
- 2 and said the crew reacted very well helping people. "It distributed water, towels, gloves and
- 3 whatever people needed."
- 4 **Passenger** #35 Minor injury, male, 41 yoa, 6'1", 265 pounds, Compliance Officer.
- 5 Questionnaire. Said he was standing outside on the second deck conversing with other
- 6 passengers when the collision caused him to hit his head and ribs on a bench. He said he helped
- 7 passengers identify their injuries and saw the crew attending to the seriously injured passenger at
- 8 the bottom of the starboard stairwell.
- 9 **Passenger #40** Minor injury, male, 5"8", 180 pounds, insurance underwriter. Said he had just
- gotten up from the last row, near the bathroom and started to walk back on the lower deck,
- toward the stern of the boat to get in line to go out after seeing his building and feeling that the
- vessel would soon dock. The next thing he knew, he was 15 to 20 feet towards the bow of the
- boat from where he was standing and collided with other people, was on the deck and told to stay
- down. He said that "the crew was very helpful in assisting."
- 15 **Passenger #43** Said he "had serious injuries" (Emergency room record indicated minor
- injuries). Interview not recorded initially. He later called and spoke with NTSB investigator Karr
- on 1/18/2013. Male, 56 yoa, 5'9", 200 pounds, Member New York Stock exchange. Initially he
- provided little information saying he may pursue legal action, and did not want to place his case
- in jeopardy. He said he was on the outboard starboard side staircase, about half way down and
- was thrown to the bottom of the staircase. He said he has three fractured ribs on his right side.
- 21 He said no crewmembers helped him and said other passengers offered assistance and the FDNY
- was tremendous. He said he suspects that the seriously injured passenger in the stairwell hit the
- 23 overhead as he would have been thrown forward.
- 24 **Passenger #74** Questionnaire, minor injury, female, 5'5", 122 pounds, Vice president and
- 25 Chief of Staff. She said she was standing in the aisle, on the main deck near the bow of the
- vessel, on the starboard side typing on an iPhone. She said she landed on the deck and thinks she
- 27 hit a chair. She said she was standing because she was anxious to get to work. She said she
- 28 helped a passenger at the bottom of the interior steps and saw other passengers being helpful to
- one another. She said she did not seek medical attention until she arrived at work and found she
- 30 could not raise her arm or turn her head without pain.
- 31 **Passenger #45** Minor injury (He stated that he had no significant injuries). Interview not
- recorded. Male. 39 yoa. Height: 6 feet. Weight: 200 lbs. Occupation: Banker. Location: 2nd row
- port side close to big screen TV on wall, to right of port side sliding door, in an aisle seat. He had
- noted nothing unusual about the transit and was seated reading his paper at the time of the
- allision. He said he felt the boat slow down and then shortly thereafter the allision. He
- 36 recommended that people remain seated and if they need to get up to hold on and use rails like
- on a train. He also said that after seeing injured passengers piled up at the bottom of stairs, that
- passengers should steer clear of the stairs and always use handrails when transiting up or down

- stairs. He said the crew appeared to be as equally alarmed as the passengers, but were helpful
- 2 and that the response times for the police and fire departments were very good.
- 3 **Passenger #48** Minor injury, male, project manager for an educational consulting company.
- 4 He said "no one really saw it coming." He was reading, holding a cup of coffee, sitting on the
- 5 upper deck, towards the rear and everyone flew forward. He remained in his seat with his head
- 6 hitting the seat in front of him. He recommended that passengers stay seated during the last five
- 7 minutes of the trip. He said that there would have been fewer injuries if people were seated and
- 8 not standing.
- 9
- 10 **Passenger #52** Minor injury, male, 6'1", 165 pounds, web developer. He said he was on the
- second deck, facing aft, near the rear of the cabin, about two feet from the door, on the port side
- of the vessel. He fell towards the bow of the boat, hitting the last row of seats, about four or five
- 13 feet from where he was standing. He said he saw the captain of the vessel outside the
- wheelhouse calling to people on the dock to call 911 and call emergency help. He said it seemed
- 15 like a short time, minutes, until EMS personnel arrived. He said in hindsight, it seems that there
- should be protocols or procedures to keep passengers away from the stairwells as the vessel
- 17 approaches the dock.
- 18 **Passenger #76** Said he was standing on the second deck, outside but not near the stairs and
- was thrown towards the bow and other passengers. He did not hit the door and all of the five or
- six people in his area ended up in a pile. He said he was surprised that he heard no
- 21 announcements after the allision occurred. He said people on the boat were yelling at the people
- on the dock to get help.
- 23 **Passenger #53** Minor injury, Male, 5'9", 185 pounds, Insurance company claims manager. He
- said he was seated 15 feet back from the front of the vessel, looking at his BlackBerry/iPhone
- and, he said, with no warning, everything went flying. Standing passengers were thrown to the
- deck and into walls. He said that he went behind the bar and filled bags and gloves with ice.
- 27 **Passenger #54** Minor injury, female, 5'7", 170 pounds, financial underwriter. She said she was
- seated in the inboard section of seats, near the bar on the starboard side of the vessel. She said
- she heard an announcement for the arrival of the vessel. She said she hit the seat in front of her
- 30 and noticed "multiple people that had passed out at the granite bard or hit the floor." She said
- 31 that one of the crew members, stationed at the bar, had been giving instructions and packing ice.
- 32 **Passenger #56** Minor injury. Interview not recorded. Female. 37 yoa. Height: 5 feet 2 inches.
- Weight: 135 lbs. Occupation: Bank Vice President. Location: Main deck, amidships, seated
- against wall that holds flat screen TV. She said it was a usual morning, a smooth ride, with no
- indication of a problem. Without any indication or warning, all of a sudden she was thrown to
- 36 the floor on her right side. She said that it seemed like they hit twice, i.e. hit something and then
- 37 hit hard. She remembered two jolts. She said she was injured (head trauma) and stayed on the
- 38 floor for some time. She laid there, confused and did not know what to do. She said that the
- 39 crew did not appear to be very helpful and did not immediately offer her any ice, etc. She said

- she heard that those who could walk were to leave the boat to permit the emergency people to
- 2 enter and take care of the seriously injured.
- 3 **Passenger #57** Questionnaire, Minor injury, female, 35 yoa, 5'4", 130 pounds, Merchant. She
- 4 said she was standing in line aft of the galley bulkhead, waiting to get the vessel, talking with
- 5 other passengers. She fell backwards and her head hit the bulkhead, and then to the deck. She
- 6 said that shortly after the accident she heard people using their cell phones to call 911.
- 7 **Passenger #59** Questionnaire, minor injury, 52 yoa, 6'1", 200 pounds, stock broker. Said he
- 8 was returning to his seat after visiting the restroom when he stopped to visit with a friend in the
- 9 inner aisle, on the starboard side, in front of the bar on the main deck. He said he assisted his
- friend, who had hit his head on the seat I front of him.
- 11 **Passenger #61** Occupation: Public relations. She said she was standing, third in line at the
- door at the back of the boat, leaning against the windows and flew past the door about 10 to 15
- feet forward, ending up in a "pile of women". She said she thinks she hit a fire extinguisher that
- was installed on the bulkhead "mid-thigh" height.
- Passenger #27 Minor injury, female, 5"2", 160 pounds, executive assistant. Said she was
- seated on the second deck, in the very back row of seats, in the end seat, next to the door, on the
- port side. She said she had her pocketbook on her lap and did not think the boat was
- approaching pier 11. All of a sudden she was thrown back against the wall and then catapulted
- out of her seat about five rows forward. She said she was "airborne, just completely airborne."
- 20 She said that there were no announcements after the accident describing what had happened.
- 21 She did not know where they were, and thought they may have collided with another boat. She
- said, "The fire department was amazing...wonderful. They were there
- 23 quickly...efficient...kind...wonderful." She said so were the "ambulance people" and "all of the
- 24 NYPD".
- 25 **Passenger #79** Minor injury, male, 45 yoa, 5'9", 200 pounds, New Jersey firefighter. He said
- he was riding to 35th Street, sitting on the aisle seat by the bulkhead, on the main deck, by the
- 27 Television, where the steps come down in the interior of the vessel, and was thrown into the
- bulkhead and to the floor upon impact. After impact he obtained gloves and paper towels, began
- 29 directing people to sit and not to move until medical attention arrived, covered up wounds and
- 30 told people to apply pressure to prevent bleeding. He said he moved to the second deck after
- 31 hearing there were many injured needing attention. He said he talked to a woman who was
- 32 attending a seriously injured passenger and found out she was a doctor. He said that he was not
- transported to a hospital by the first responders nor did he seek medical attention.
- Passenger #81 Not injured Interview not recorded. Male, 32 yoa, seated on the 2nd deck, four
- or five rows back on the port side of the center section of seats. About five minutes before the
- allision he got up and walked to the rear to stand in line in the aisle between the center and port
- 37 side seats, behind people already lined up. He had an early meeting. He has ridden the boat
- every day for 10 years, and felt from the speed and everything happening that they were not

- 1 close but had about two to four minutes until they arrived at slip B. He said he heard the sound
- 2 of people hitting glass. He said he was thrown back five or six feet. Glass was everywhere. After
- 3 the allision, crewmember made announcement that they were experiencing difficulties. He then
- 4 checked on friends and noticed doctors onboard doing amazing things helping others. He said it
- 5 took about 10 minutes after the impact to get to the dock. He then went down the stairs to the
- 6 main deck. He added that Police and EMT did a marvelous job.
- 7 **Passenger #80** Minor injury, female, 42 yoa, 5'6", 200 pounds, television production. She
- 8 said she had just stood up on the main deck port side, forward and was responding to a work
- 9 email. Next thing she remembers was picking herself off the floor. She said an announcement
- asked that if people were not injured, to "get off" the vessel. "So I sat there for a couple more
- seconds and then I got off the boat and left...when I was leaving that area, the first EMT was
- coming up" to the vessel. She said she was not seen by EMT personnel, but saw a doctor later
- that day for a swollen wrist, scuffed and bruised left knee and a swollen patella (left knee).
- During the interview, two days after the accident, she said she "felt like I had been in a boxing
- match." She also said that after the accident, she sent a text message from the boat at 0845.
- 16 **Passenger #68** Minor injury, male, Insurance Adjuster. He said he was standing at the top step
- of the after starboard stairs and fell forward to the third step from the bottom, landing of top of
- someone else and on the metal stair. He said he had been seated, but had gotten up because he
- wanted to be one of the first people off the vessel. He had no particular reason to get in line
- 20 early but said he had "just a busy day". He said he limped and was helped off the vessel and put
- on a board after he left the vessel.

22

- 23 2.3 Others
- 24 **President, Seastreak** -- He said that the company does not have a crowd control policy.
- 25 Seastreak Vice-President for Operations -- He said that he trains crew members in first aid
- and CPR annually, however, because Hurricane Sandy activities, the company did not train its
- crews in 2012. He said that "passengers are free to move about the vessel...on a calm day, they
- are free to roam." He described the emergency procedures manual as instructions for whom to
- 29 call and how to interact with organizations after an incident, such as a marine casualty occurs.
- 30 He said that at about 0845 or 0850 he received a call from the mate on board the vessel telling
- 31 me the vessel had an allision, and then the captain grabbed the phone and said he had hit the pier,
- had injured passengers, needed ambulances, asked me to call 911 and said he was calling 911 as
- 33 well. He said he was unable to be transferred to New York 911 from the New Jersey 911
- operator. Unable to contact 911, he called the Coast Guard Vessel Traffic Service to report the
- 35 accident.
- 36 **Pier 11 ticket booth employee** -- Heard loud noise while in ticket booth on pier 11. Did not see
- 37 accident. Interview recorded.

- Pier 11 Security Officer -- Heard loud noise while in ticket booth on pier 11. Did not see accident. Said he saw whitish-gray smoke coming from exhaust, after the allision. Said he
- 3 usually sees black smoke. Interview recorded.

<u>Deputy Director Marine Terminal Security</u> -- Ran to pier 11 after receiving notification of the accident. Interview recorded.

2. Medical and Pathological Information

2.1 Injury Table

The injuries sustained in the *Seastreak Wall Street* accident, shown in table 1, are categorized according to the injury criteria of the International Civil Aviation Organization (ICAO). The Safety Board uses the ICAO injury criteria in all its accident reports, regardless of transportation mode.

Table 1. Injuries sustained in Seastreak Wall Street accident

Type of Injury	Crew	Passengers	Other	Total
Fatal	0	0	0	0
Serious	0	4	0	4
Minor	1	75	0	76
None	4	247	0	251

Title 49 CFR section 830.2 defines a fatal injury as any injury that results in death within 30 days of an accident. It defines serious injury as that which requires hospitalization for more than 48 hours, commencing within 7 days from the date the injury was received; results in a fracture of any bone (except simple fractures of fingers, toes, or nose); causes severe hemorrhages, nerve, muscle, or tendon damage; involves any internal organ; or involves second- or third- degree burns, or any burn affecting more than 5 percent of the body surface.

2.2 Survivor Injuries

Eighty people were injured in the accident, four of them seriously. The injuries were primarily lacerations, muscle injuries and pain to the head, neck, shoulder, back, hip and legs. Most of the injured persons walked off the vessel; some were removed on stretchers. Most of the injured passengers were transferred to hospitals including: Bellevue, New York Downtown, Brooklyn, Long Island Children's Hospital, New York-Presbyterian, and Beth Israel Medical Center.

2.3 Fatal Injuries

There were no fatal injuries.

3. Emergency Response

Upon receiving notification of the incident, the Fire Department New York (FDNY) began the initial dispatch of units at 0843. The first FDNY unit arrived on scene at 0847 and provided first aid and checked for injured people. Other FDNY units also provided first aid, checked for injured people, checked for people in the water, verified the vessel was secure to the dock and not taking on water and set up a casualty collection site on the pier adjacent to the vessel. A total of 53 FDNY units were dispatched to the scene. Some units stood by and others were returned to station before arriving on scene. See Appendix two for a summary of FDNY Incident Report 3-0040-0.

The most serious injured passenger, passenger 69, was transferred to New York-Presbyterian Hospital by EMS ambulance. The ambulance was dispatched at 0929, arrived on-scene at 0931, and left Pier 11 at 0940, arriving at the hospital at 0947.

4. Toxicological Testing

Shortly after the accident, the *Seastreak Wall Street* crew, were tested for the presence of illegal drugs and alcohol². For all crewmembers, the results were negative for alcohol and the five drugs of abuse that the U.S. Department of Transportation (US DOT) screens in post-accident testing (marijuana, cocaine, opiates, amphetamines, and phencyclidine [PCP]). USCG Station New York personnel reported at 1036 that they had conducted field sobriety tests of each crew member and all test results were negative.

Appendices:

- 1. Table: Seastreak Wall Street Allision injury Table
- 2. Table: New York City Fire Department Units Responding to Seastreak Wall Street Allision
- 3. Seastreak Wall Street passenger questionnaire (blank)

² Federal regulations at 46 CFR Part 4.06 require post-accident drug and alcohol testing on all individuals engaged in or employed on board a vessel who are directly involved in any accident meeting the criteria of a serious marine incident as defined at 46 CFR 4.03-2 On June 20, 2006, new Coast Guard regulations (46 CFR 4.06-3) took effect requiring alcohol testing within 2 hours of a serious marine incident and the collection of drug-test specimens within 32 hours. The five drugs for which tests are conducted are amphetamines, cocaine, marijuana, opiates, and phencyclidine.

Number	Ag	M/F	Hospital	Mode of	Description of injury	Pain	ESI	Fatal	Serious	Minor	Location	
	е			arrival		Screen						
1	42	F	Bellevue	City	Left knee swollen	6	3			Minor		
				Ambulance	w/abrasion							
2	67		Downtown	EMS	Head and chest pain	Moderate				Minor		
3	49	F	Bellevue	other	Head pain	Moderate	4			Minor	Facial pain; seated;	
											thrown forward	
											striking bridge of	
											nose on padded seat	
											in front of her.	
4	40	M	Downtown	Walk-in	Rib Chest Wall pain	Severity: 6	2			Minor	Fell on his left side;	
						(0-10)					many people fell on	
											his Right Side.	
5	61	M	Downtown	Walk-in	Back pain. (Initially went to	mild	3			Minor	Flew 6 feet	
					work, went to ER 2 hrs						backwards and hit	
					later).						the railing in the	
											back.	
6	31	M	Downtown	EMS	Shoulder pain (Denies head	Severity: 0	3			Minor	Flew off chair and	
					or neck trauma).	(0-10)					went down flight of	
											stairs	
7	47	M	Bellevue	Mass Transit	Upper lip abrasion		4			Minor	Someone fell on him	
											and bumped his lip.	
8	28	F	Downtown	Walk in	Dizziness 780.4 (No mention					Minor		
					of ferry accident in her							
					hospital visit record.							
9	51	М	Brooklyn	FDNY	Brain Concussion (850.9),	5	3			Minor		
					abrasions by ear							
10	39	F	LICH	EMS	Minor head injury;	7				Minor		
					Contusions, multiple sites							
11	57	М	NY-Presbyt	NY-P	Head laceration 873.42	8	3			Minor	Fell forward, hit head	Deck
			,	Ambulance	(stitches); shoulder pain						and left shoulder	Hand #1
					719.41							
12	44	F	Downtown	Walk-in (?)	Pain to shoulder with					Minor	Raising to stand;	
				` '	tingling						chest hit table	

13	50	М	Bellevue	City Ambulance	Pain in joint, lower leg	5	3		Minor	Sitting, person sitting in front of him fell onto patient
14	47	F	Lenox Hill	?	Contusion - knee	3			Minor	
15	49	F	Downtown	EMS	Lacerations to back of head, neck pain,	8	2		Minor	Fell backwards
16	33	F	Downtown		"Abdominal pain in pregnancy"	4	2		Minor	Pregnant (10.5 wks) hit belly with food tray.
17	49	M		EMS	Neck sprain; elbow and knee abrasions	6	2		Minor	Thrown off of his feet; Fell onto knees and elbow, hit head
18	46	F	Bellevue	City Ambulance (bus)	Contusion to right face, knee and left rib pain	4	3		Minor	fell forward while seated, hit pole w/knee and face and bumped left arm of seat
19	46	М	LICH		Fracture - scapula (Left shoulder blade)	5		Serious - fracture		Thrown off balance
20	54	F	BethIsrael		Laceration - Scalp Simple; Abrasion, Multiple sites				Minor	Fell and hit head on an unknown object
21	56	М	LICH		Closed head injury (CHI), Lost consciousness; blunt trauma back of head	5			Minor	Fell into wall
22	59	M	Bellevue	Other	Open wound to face - Laceration to left eyebrow area.	2	3		Minor	Thrown fwd hit forehead and laceration to left eyebrow on sunglasses
23	60	M	NY-Presbyt		Head Contusion (920); mild headache	4	4		Minor	Fell back and struck head on floor
24	45	F	Downtown	EMS	rib pain; finger pain; left thumb nail removed/bleeding	6	3			Fell

25	28	М	Downtown	EMS	Pain on left side of body		2		Minor	Fell over
26	43	M	Bellevue	Bus - Other	Lumbar pain and strain;		3		Minor	Hit buttock on railing
				Ambulance	buttock contusion, low back					and head on wall
					strain, cervical strain					
27	48	F	Beth Israel	EMS	Knee and shoulder pain	6	3		Minor	Thrown fwd into the
										air and then fell back,
										onto her back
28	50	F	NY-Presbyt	NYP Ambul	Mild head injury	3	3		Minor	Leaning fwd to pick
										up bags, Hit forehead
										on seat in front of
										her.
29	66	Е	Brooklyn	EMS	Minor Head injury- Said she				Minor	Hit head, passed out
					passed out					
30	57	F	Bellevue	City	Right Elbow abrasion	6	4		Minor	
				Ambulance						
31	54	М	Bellevue	City	Hit head, bruised lower leg	4	4		Minor	Thrown out of seat
				Ambulance						and hit head on seat
										in front of him
32	38	M	NY-Presbyt	NYP Ambul	Small head laceration; minor	3	3	Serious -		Fell down 10 steps
					concussion; neck pain			Labrum		
					(5/15/13 phone call			surgery		
					Labrum surgery					
33	_		EMS		Head and neck trauma	10	3		Minor	
34	61	М			Neck stiffness; body ache,	5	3		Minor	Fell backwards and
					nausea					hit his back and back
										of head.
35	41	M	Bellevue	Other	Abrasions to forehead and	4	3		Minor	Thrown to floor; Hit
					right index finger					forehead on ferry
36	37	M	Bellevue	City	General body aches	7	3		Minor	Thrown down stairs
				Ambulance						
37	42	M	Downtown		Hit head during ferry	6			Minor	
					accident; Shoulder pain					
38	49	F	Downtown	EMS	Back pain	6	3		Minor	fall, hit a bar

39	30	М	Bellevue	Other	Back Strain/sprain	4	4		Minor	Fall from seated position	
40	39	М	Beth Israel	EMS	Back pain; contusion to lower leg	4	4		Minor	On Dock; fell to ground; Thrown 15ft	
41	39	M	Bellevue	City Ambulance	Pain around eye after hitting head.	5	4		Minor	Five people in front of him, fell back and pushed him back. Back of head hit door, fell to ground	
42	39	F	NY-Presbyt	EMS	Right forehead and right leg pain	3	4		Minor	Patient was thrust into crowd of people. Leg pinned between the crowd. "Thrown 25ft"	
43	56	M	Beth Israel	EMS	Laceration - Face Unspecified Site Simple; Head injury, Contusion of knee (1/18 interview said he had three fractured ribs)	4	3	Serious (ribs)		At top of forward staircase. Fell (forward?) to knees, hit chest.	
44	27	М	Downtown	Walk in	Hit head	4	3		Minor	Fell backwards into people.	
45	40	M	Bellevue	Other	Neck Pain	4	3		Minor	Seated, jolted but not thrown from seat. Felt neck tighten up later in day.	
46	51	М	Downtown	Walk in	Back Injury	5			Minor	No info in record	
47	46		Downtown	EMS	Head and neck pain					Seated, went flying head first.	
48	39	М	Bellevue		Superficial forehead abrasion; mild swelling	2	4		Minor	Seated, head hit seat in front of him	

49	42	F	Bellevue	Walk in (?)		5	4	Minor	Seated. Nose/face	
					Minor abrasion to nasal				struck tray attached	
									to seat in front of	
			ADV 5	NN/5 A	bridge; mild headache		<u> </u>		her.	
50	55	F	NY-Presbyt	NYP Ambul	Neck sprain; contusion to	4	4	Minor	Standing, fell, hit	
					head	<u> </u>	_		head on side of seat	
51	54	M	NY-Presbyt	EMS	Head Trauma; laceration of	5	3	Minor	Standing, fell fwd, hit	
					ear; facial laceration	<u> </u>			head on chair leg	
52	33	М	Beth Israel	EMS		5	4	Minor	Standing, fell back 5	
									ft, hit chair, person	
					Thigh strain				fell on his legs.	
53	46	M	Bellevue	City		5	4	Minor	Seated, abrupt	
				Ambulance					acceleration/decelera	
					Neck strain; knee strain				tion;	
54	35	F	Bellevue	Other	Contusion to face, scalp and	5	3	Minor	Seated, thrown into	
					neck				front seat	
55	44	M	Downtown	Walk in		7	2	Minor	Rpts he was	
									propelled 30 ft into	
					Neck strain; L knee abrasion				the air.	
56	38	F	Bellevue	Other		NA	NA	Minor	Standing, fell fwd,	
					Minor Trauma to head;				hitting forehead	
					contusion right, upper eye				above R. eye.	
57	36	F	Bellevue	MassTransit	Soreness next day, initial	0	4	Minor	Standing against	
					headache (From				door, pushed against	
					Questionnaire).				wall, hit head	
58	44	F	Downtown	EMS	Neck, left hip, left knee, left	8	2	Minor	No info in record	
					lower leg pain					
59	52	М	NY-Presbyt	Walk in	Abrasion: Right hand; Left	6	3	Minor	Fell back while	
					leg above knee. Neck pain.				standing	
60	52	М	Downtown	EMS		8	3	Minor	Hit in face by another	
									person's shoulder	
					Abrasion to face; knee pain					
61	32	F	Beth Israel		Multiple contusions;	4		Minor	Standing, fell fwd 15	
					laceration - ear				ft.	

62	51	F	NY-Presbyt	EMS		2			Minor	Seated; Thrust fwd	
					Hit head; neck pain					into seat in front of	
63	43	D 4	Bellevue	Walk in	піт пеац; песк раш	4	4		N 4:	her. hand was struck or	
63	43	IVI	Bellevue	waik in		4	4		Minor		
					Hand pain/swelling					crushed by	
64	40	N 4	Bellevue	City	Hand pain/swelling	3	3		Minor	something	
04	40	IVI	Bellevue	Ambulance		3	3		IVIIIIOI	Standing; others	
				Ambulance	knoo sprain					crashed into his right	
65	29	N 4	Daywatayya	Walk in	knee sprain Ankle sprain	-	3		Minor	knee, knee gave way	
66			Downtown		Alikie spraili	5	3 <u>1</u>			Pushed into metal	
66	38	IVI	Bellevue	MassTransit		4	4		Minor		
					Shoulder strain and abrasion					door (Back against	
67	35	N 4	Dellerus	Other	Shoulder strain and abrasion	3	2		Minor	door).	
67	35	IVI	Bellevue		Musele pain Dithigh pook	3	3		Minor	Rear facing in front of	
				ambulance	Muscle pain - R thigh, neck,					boat; rail hit right	
68	Г.	N 4	NIV Drocks t	EN4C	face Back pain; right hand	Г	2		Minor	quad Thrown fwd down 4	
68	56	IVI	NY-Presbyt	EMS	labrasions	5	3		Minor		
60	20		ADV December 1	EN 4C	abrasions			C		or 5 stairs	
69	39	IVI	NY-Presbyt	EMS	Subaraha sid barasarahasa			Serious		Face/head hit aft	
					Subarahnoid hemorrhage,			Discharg		starboard stairway	
					intraparenchymal			ed		overhead as he fell	
					contusions; cervical spine			2/14/13		down the stairway.	
					fractures; multiple L side facial lacerations and facial						
					fx; bilateral scalp						
					lacerations; RUL collapse; csf						
					teak/dural defect;						
					polytrauma w L facial nerve						
					injury and L lagophthalmos						
					(Head Trauma; orbital/facial						
					fractures, lacerations)						
70	40	F	NY-Presbyt	Walk in		3			Minor	Seated; hit head on	
					Neck sprain					seat in front of her	

71	41	М	LICH	EMS		5		Minor	Half way down stairs,	
					Sprain - ankle; contusion -				used hands to brace	
					rib; Injury - waist				himself	
	38	М	Downtown	NA		5			Slipped while carrying	
									patient on board	
72					Back Sprain			Minor		
	56	F		NA					Head hit seat in front	
					Right knee pain, Right face				of her. (Patient 13)	
73			No Record		bleeding and hematoma			Minor		
		F	No Record	NA					Chest bruises; neck	
74					St Lukes NYPD			Minor	and back pain	
75			No Record							
		М		NA	He emailed Witness.gov.				Standing on second	
					Said he had minor bruising				deck, ended up in a	
76			No Record		and cuts on his ankle			Minor	pile of 5 or 6 people.	
		М		NA	Neck and back pain (Record				Standing, hit head	
77			No Record		28C2)			Minor		
					Not attended to by FDNY					
78		F	No Record		Bruised right Shoulder					
79	45	М		NA			_		Thrown from seat on	
					Knot on forehead, whiplash				main deck into	
			No record		and bruises.			Minor	bulkhead	
80	42	F		NA	Swollen wrist,		_		Standing, thrown to	
			No record		scraped/bruised knee.			Minor	deck	

New York City Fire Department Units Responding to the Seastreak Wall Street Allision January 9, 2013

Source: FDNY Incident Report 3-0040-0

A total of 53 apparatus were dispatched. Some units were told to return to station and others stood by on scene. See the FDNY incident report 3-0040-0 for a listing of all 53 units.

Unit ¹	Time on scene/cleared ²	Actions taken	Unit Location	Distance to Pier 11 ³
Battalion Commander 04	0850/1134	Incident Commander. Reported 55 people removed to hospitals with two reported as serious.	25 Pitt St Manhattan, NY	3.0 miles
Ladder 15	0847/1147	Provide patient care, provide first aid and check for injuries. Provide Basic life support.	42 South St. Manhattan, NY	3.8 miles using FDR Drive
Engine 007	0850/1043	One of the first units on the ferry. Treated two severely injured passengers on deck and treated other passengers on a case by case basis.	100 Duane St Manhattan, NY	1.1 miles
Engine Company 55	0852/1043	Rescue and removal from harm, provide first aid and check for injuries and provide basic life support.	363 Broome St Manhattan, NY	1.5 miles
Ladder 18	0853/1225	Responded as cold water rescue truck. Surveyed area for persons in the water. Then assigned victim triage and removal. Performed secondary searches of entire ferry.	25 Pitt St Manhattan, NY	3.0 miles
Ladder 001	0850/1139	Assessed and verified vessel was secured. Began conducting primary searches and patient triage, patient removal from vessel to casualty collection point. Transported patients from collection point to ambulances.	100 Duane St Manhattan, NY	1.1 miles
Engine 018	0854/0951	Brought medical equipment, stokes baskets and backboards. Began triage of passengers on first deck forward and aft. Suggested to Incident Commander that he establish a casualty collection point. Based on information from crew, relayed to IC that vessel not taking on water. Assisted ambulatory and non-ambulatory passengers off the vessel.	132 W.10th St Manhattan, NY	3.4 miles
Marine Unit 01	0854/1205	Provide patient care, first aid and check for injuries, Provide basic life support.	Foot of Bloomfield St, North River Manhattan, NY	3.3 miles

¹The normal manning of a unit consists of the members of the company on call during a given tour, consisting of a Lieutenant or a Captain plus a number of firefighters depending on the type of unit: 3-4 firefighters on an engine company, 5 on a ladder company, (also known as a truck company), 5 for a rescue company, 5 for a squad company, 4 for a marine company, and 6 for the hazardous materials company.

The accident occurred at 0941 EST and the NYFD initially dispatched units at 0943 EST.

³ Distance determined using unit address and the shoreside access to Pier 11 in Manhattan, the location of the allision. Tool used: Bing Maps Driving Directions.

New York City Fire Department Units Responding to the Seastreak Wall Street Allision January $9,\,2013$

E : 006	0055/1042	T' 1 1 1 1 1 1	40 D 1 G:	0.0 '1
Engine 006	0855/1043	First responded to pier 17 based on early	49 Beekman St.	0.9 miles
		report. Proceeded to pier 11. Assisted	Mantagara NIX	
		ESU with boarding male at the bottom of	Manhattan, NY	
		staircase who had major trauma to the		
		back of his head and face. Team split to		
		assess patients and assist several people		
		in middle and rear of vessel. Remained		
		on-scene until all patients were		
		transported to hospitals.		
Rescue 01	0859/1001	Assist in removal of numerous aided	530 W.43 St.	5.2 miles
		from vessel	Manhattan, NY	
Deputy Chief	0905/1203	Incident Command	100 Duane St	1.1 miles
01			Manhattan, NY	
Battalion Chief	0908/1006	Onboard supervision of all units.	100 Duane St	1.1 miles
01			Manhattan, NY	
Rescue	0911/1016	Performed structural survey of vessel.	750 Main St.	
Battalion 01			Roosevelt Island, NY	
Engine 010	0911/1110	Treated a passenger knee injury on board	124 Liberty St.	0.8 miles
		the vessel.Transported boarded patients	Manhattan, NY	
		from dock to ambulance.	,	
Ladder 010	0916/1015	Responded to scene with backboard,	124 Liberty St.	0.8 miles
		stokes basket and other EMS equipment.	,	
		Assisted tending of patients and helped to		
		remove patients from the vessel to the		
		pier. Assisted movement of patients from		
		pier to ambulance.		
Battalion	0918/0951	Victim removal coordinator. Confirmed	363 Broome St	1.5 miles
Commander 02	0,10,0,01	all victims had been removed from the	Manhattan, NY	110 111100
		vessel.		
Battalion	0918/1040	Supervising moving of victimes from the	108 E. 13 th St	2.8 miles
Commander 06		casualty collection point to ambulances.	Manhattan, NY	
Engine	0918/1019	Stood fast at EMS triage area.	269 Henry St.	1.6 miles
Company 015			Manhattan, NY	
Ladder 006	0918/1017	Secondary searches of vessel starting at	75 Canal St	1.3 miles
		top level and working down to main	Manhattan, NY	
		deck. All searches were negative.	1,14,111,14,1	
Engine	0920/1035	Provide patient care, first aid and check	227 Avenue of the	2.9 miles
Company 024	0,20,200	for injuries and basic life	Americas	
		support.(Dispatched at 0909 hours).	Manhattan, NY	
Engine	0927/1155	Assisted in removal and monitoring of	42 Great Jones St	2.2 miles
Company 033	3,2,,1133	injured.	Manhattan, NY	2.2 111105
Battalion	0930/1003	Resource staging leader.	31 Richards St.	4.4 miles
Commander 32	5,20,1005		Brooklyn, NY	
Field	0934/1044	Standard Operating Procedure.	25 Rockaway Ave.	8.2 miles
Communication	075 1/1077	Sameard Operating Flocedure.	Brooklyn, NY	3.2 111103
Unit 01			2100kijii, 111	
Tactical	0935/0940	Provide first aid and check for injuries	Roosevelt Island	9.1 Miles
Support 01	0,55,0,40	and provide basic life support.	110000 voit island).1 IVIIICS
Safety	0926/1127	Checked stability of the vessel. Found it	Brroklyn Navy Yard	2.7 miles
Battalion 01	0720/1127	was not taking on any water and was	Brooklyn, NY	2.7 mines
Dattanon O1		secured to the dock.	DIOOKIYII, IN I	
Hazmat	0941/1032	Supervised incident command hazmat	750 Main St.	9.1 miles
Battalion 01	0771/1032	1 -	Roosevelt Island, NY	7.1 miles
Dattaii0ii 01		group.	Nooseven Island, IN I	



National Transportation Safety Board

Washington, D.C. 20594

PASSENGER STATEMENT

Seastreak Wall Street allision with Slip D2 at Pier 11 in lower Manhattan, New York, NY at approximately 8:41 am (EST) on January 9, 2013.

The National Transportation Safety Board, a Federal Agency, is charged by an Act of Congress with the investigation of transportation accidents. The Safety Board issues reports and makes recommendations to other federal and local agencies and to the maritime industry to prevent future accidents and to prevent unnecessary injuries caused by such accidents.

We would appreciate very much your assistance in giving us the benefit of your personal observations and comments regarding this accident so that we may better evaluate the facts, conditions and circumstances surrounding this accident. Your observations also could assist us greatly in our evaluation of the cause of injuries as well as the adequacy of equipment and procedures affecting your survival and escape.

In addition to completing the following specific information, please feel free to comment on any aspect, before, during or after the accident that you believe may have had a bearing on the accident cause or on subsequent events.

Telephone:	_
ted, please provide name and address of doctor or	 treatmen
	ited, please provide name and address of doctor or

- Please mark the enclosed diagram to show us where you were:
 - ♦ At the moment of Impact (Mark location with the letter "A").
 - ♦ Then mark your location where you were after the Impact (Mark location with the letter "B").
 - If you were still in your seat, only mark the diagram with the letter "A".

Sec	istreak	Wall Street allision with Slip D2 at Pier 11 in lower Manhattan, New York, NY on January 9, 2013.
	paper,	describe what you were doing in the few seconds just before the impact. (Example: Reading the computer, cell phone; texting; writing an email: conversing with another passenger; listening to music eadphones; reading "work"; nothing, standing, waiting in line to get off the vessel).
	Please	describe what happened to you upon impact. In particular:
	0	We are looking for information as to how your body moved after the impact (direction, distance, severity).
	0	In describing your movement, include how you incurred each of your injuries (Cuts, bumps, bruises, etc).
	0	Can you recall what stationary objects or things you may have struck (chairs, stairs, tables, walls, fire extinguishers, etc)?
	0	Did any moving objects strike you?
	0	Did you strike or fall on anyone?
	0	Did anyone strike you?
	0	Immediately after the impact, were you on anyone? Was anyone, or more people, on top of you?
	0	If you were standing in a stairwell, please make sure to tell us which direction you were facing (Forward, aft) and your approximate location within the stairwell (Ex: half way down, third step from the top.).

Seastreak Wall Street allision with Slip D2 at Pier 11 in lower Manhattan, New York, NY on January 9, 2013.		
	If you were not seated. If you were not seated at impact, please tell us why you were not seated at the time of the impact.	
	o If you had been seated up until a few minutes before your estimated arrival, please explain the reason you left your seat (Ex: I had a 10 AM meeting and I wanted to be first in line to leave the vessel. Sometimes it can take me as long as XX minutes to get off the vessel.")	
	Your observations after the accident. Describe what occurred to you after the impact until you left the vessel. Describe the behavior of other passengers, your observations of assistance by the crew and emergency responders.	
	Any other information you wish to share? Please feel free to comment on any other aspect of the accident or you may sketch the general accident scene as you observed it. (Example: Prior to the impact did you notice any unusual occurrences or noises during the trip on the morning of January 9)?	
	If information does not fit in the space provided, please use the back of these sheets or add additional sheets.	

